

SB 25-268: CHANGES TO MONEY IN THE MARIJUANA TAX CASH FUND

Prime Sponsors:

Sen. Bridges; Kirkmeyer

Rep. Bird; Sirota

Bill Outcome: Signed into Law **Drafting number:** LLS 25-1023

Fiscal Analyst:

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Version: Final Fiscal Note **Date:** August 26, 2025

Fiscal note status: The final fiscal note reflects the enacted bill. The bill was recommended by the Joint

Budget Committee as part of the FY 2025-26 Long Bill budget package.

Summary Information

Overview. The bill adjusts certain expenditures from the Marijuana Tax Cash Fund and modifies the distribution of marijuana special sales tax revenue beginning in FY 2025-26.

Types of impacts. The bill is projected to affect the following areas on an ongoing basis:

State Expenditures

• State Transfers and Diversions

TABOR Refunds

Local Government

Appropriations. For FY 2025-26, the bill includes a \$3 million reduction in appropriations from the Marijuana Tax Cash Fund to the Department of Higher Education.

Table 1 State Fiscal Impacts

	Budget Year	Out Year
Type of Impact ¹	FY 2025-26	FY 2026-27
State Revenue	\$0	\$0
State Expenditures	-\$23.0 million	-\$3.0 million
Transferred Funds	-\$20.0 million	\$0
Diverted Funds	\$11.6 million	\$11.8 million
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

¹ Fund sources for these impacts are shown in the tables below.

Table 1A State Expenditures

Fund Source	Budget Year FY 2025-26	Out Year FY 2026-27
Capital Construction Assistance Fund (BEST program)	-\$20.0 million	\$0
Total Expenditures	-\$23.0 million	-\$3.0 million
Total FTE	0.0 FTE	0.0 FTE

Table 1B State Transfers

	Budget Year	Out Year
Fund Source	FY 2025-26	FY 2026-27
Marijuana Tax Cash Fund	\$20.0 million	\$0
Capital Construction Assistance Fund (BEST program)	-\$20.0 million	\$0
Net Transfer	\$0	\$0

Table 1C State Diversions

Fund Source	Budget Year FY 2025-26	Out Year FY 2026-27
Marijuana Tax Cash Fund	\$8.9 million	\$9.1 million
Marijuana Cash Fund	\$2.7 million	\$2.7 million
Distributions to Local Governments	-\$11.6 million	-\$11.8 million
General Fund	-\$3,288	-\$3,347
State Public School Fund	-\$3,377	-\$3,437
Net Transfer	\$0	\$0

Summary of Legislation

The bill makes several changes to Marijuana Tax Cash Fund (MTCF) expenditures and marijuana revenue distributions.

The bill makes the following changes to appropriations and transfers from the MTCF:

- eliminates a \$3.0 million appropriation for the Medication-Assisted Treatment Expansion Pilot Program beginning in FY 2025-26; and
- eliminates a \$20.0 million transfer from the MTCF to the Building Excellent Schools Today (BEST) Program schedule to occur on June 1, 2026.

Additionally, the bill modifies the distribution of marijuana special sales tax revenue. Under current law, 90 percent of special sales revenue is retained by the state and distributed to the MTCF, General Fund, and State Public School Fund, and 10 percent is distributed to local governments. The bill modifies these distributions by reducing the local share from 10 percent to 3.5 percent and increasing the MTCF and Marijuana Cash Fund distributions by a similar amount, and slightly adjusting the distributions to the General Fund and State Public School Fund. Between November 2027 and April 2028, the Joint Budget Committee must review whether the distribution percentage to local governments remains appropriate.

Background and Assumptions

The current distribution of marijuana revenue is described in more detail in Legislative Council Staff's <u>Marijuana in the State Budget memo</u>. The fiscal note assumes the <u>March 2025 LCS Forecast</u> for marijuana special sales tax revenue.

State Transfers and Diversions

The bill eliminates a one-time \$20.0 million transfer from the MTCF to the Capital Construction Assistance Fund for the BEST program in FY 2025-26. Additionally, the bill modifies the distribution of marijuana special sales tax revenue by the amounts shown in Table 1C above. This change in distribution will decrease the distribution to local governments by \$11.6 million in FY 2025-26, \$11.8 million in FY 2026-27 and future years, and increase funding to the state, primarily the MTCF and Marijuana Cash Fund, by the same amounts.

State Expenditures

The bill reduces state expenditures on net by \$22.5 million in FY 2025-26 and \$3.0 million in FY 2026-27 and ongoing. This includes an ongoing reduction in expenditures of \$3.0 million per year from the MTCF for the Medication-Assisted Treatment Expansion Pilot Program and a one-time \$20.0 million reduction in FY 2025-26 for spending on the BEST program. The Capital Construction Assistance Fund and the Marijuana Entrepreneur Fund are continuously appropriated, so the exact timing of the changes to these expenditures is not known.

Additionally, the bill is expected to increase workload in the Department of Revenue in FY 2024-25 only to make software changes to adjust distributions of marijuana special sales tax revenue to local governments. This work can be accomplished within existing appropriations.

Including all changes to transfers, diversions, and expenditures, the bill increases the amount of money available in the Marijuana Tax Cash Fund by \$31.9 million in FY 2025-26, \$12.1 million in FY 2026-27, and approximately \$12.0 million in future years. It also increases available money to spend or save in the Marijuana Cash Fund by \$2.7 million per year starting in FY 2025-26.

Local Government

The bill is expected to reduce distributions of marijuana special sales tax revenue to local governments by \$11.6 million in FY 2025-26, \$11.8 million in FY 2026-27, and similar amounts in future years, as shown in Table 1C above.

Effective Date

This bill was signed into law by the Governor and took effect on June 3, 2025.

State Appropriations

For FY 2025-26, the bill includes a reduction in appropriations of \$3,000,000 from the Marijuana Tax Cash Fund to the Department of Higher Education.

State and Local Government Contacts

Education Joint Budget Committee Staff

Higher Education Department of Revenue

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the <u>General Assembly website</u>. Signed into Law Final Fiscal Note