First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 25-0332.02 Jery Payne x2157

HOUSE BILL 25-1209

HOUSE SPONSORSHIP

Lindstedt and Willford, Bacon, Bird, Clifford, English, Garcia, Gonzalez R., Mabrey, McCluskie, Phillips, Sirota, Valdez

SENATE SPONSORSHIP

Gonzales J.,

House Committees

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Finance Appropriations

A BILL FOR AN ACT

101	CONCERNING MEASURES TO ADDRESS EFFICIENCY IN THE REGULATION
102	OF MARIJUANA LICENSEES, AND, IN CONNECTION THEREWITH
103	REDUCING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Current law authorizes the marijuana enforcement division (division) to adopt rules governing records required to be kept by license holders. The bill replaces this with a requirement that the division adopt rules requiring records concerning:

• Child resistance certificates;

HOUSE rd Reading Unamended March 20, 2025

HOUSE Amended 2nd Reading March 19, 2025

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing law.

Dashes through the words or numbers indicate deletions from existing law.

- Testing records;
- Records demonstrating the composition of raw ingredients used in vaporizers or pressured metered dose inhalers;
- Recall records;
- Adverse health events;
- Corrective action and preventive action records;
- Documentation required to demonstrate valid responsible vendor designation;
- Standard operating procedures;
- Transfer records of regulated marijuana transactions;
- Expiration date testing and use-by-date testing;
- Patient records; and
- Advertising records.

If a license holder is required to maintain books and records in the seed-to-sale inventory tracking system, the license holder need not maintain duplicate copies of the books and records. If a license holder is substantially noncompliant with regulatory requirements, the division may require the license holder to maintain additional records. The division must bring an administrative action to require a license holder to maintain additional records.

Current law requires occupational license holders to be issued an identification card. The bill authorizes digital identification cards and replaces this requirement with authorization for the division to adopt rules governing identification card requirements, including criminal history record checks.

Current law requires applicants for licensure or renewal to submit fingerprints for a criminal history record check. The bill changes this requirement to require that only controlling beneficial owners and passive beneficial owners must get a fingerprint-based criminal history record check, and the fingerprint-based check is only required for initial licensure; name-based judicial record checks are required for license renewal. Occupational license holders are required to obtain a name-based judicial record check. The division may require an applicant or licensee to obtain a fingerprint-based criminal history record check when there is a demonstrated investigative need. Occupational license applicants are authorized to work while the application is pending.

Current law requires the division to adopt rules for security requirements for license holders. The security requirements include video recording requirements. The video recording requirements are changed to require, and must not exceed, video surveillance of the following:

- Each point of ingress and egress to the exterior of the licensed premises;
- Points of sale with coverage of the customer or patient and license holder completing the sale;
- Areas of the licensed premises where shipping and

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receiving of regulated marijuana occurs, test batches are collected, and regulated marijuana waste is destroyed; and

• Delivery vehicles surveillance.

To obtain video surveillance footage, the division must demand the video surveillance footage in writing within at least 72 hours before the deadline provided to furnish the footage.

Current law requires the division to notify license holders by first-class mail of the license expiration date at least 90 days before the expiration. The bill replaces first-class mail with digital communication.

The bill authorizes medical marijuana stores and retail marijuana stores to host promotions where licensed marijuana producers can offer patient or customer promotional units (promotional unit). To provide a promotional unit, the promotional unit must be:

- Tested in accordance with the rules of the division;
- Tracked with the seed-to-sale inventory tracking system;
- Transferred to the store before the promotion;
- Packaged in accordance with the rules; and
- Labeled in accordance with the rules.

In addition, the store must:

- Provide the promotional unit during a promotion;
- Verify that the patient or customer is qualified to receive the promotional unit;
- Not charge a patient or customer for a promotional unit;
- Ensure the total amount of promotional units and purchased medical marijuana that are transferred to a patient or customer do not exceed the legal transfer limits.

Current law authorizes marijuana cultivation facilities and marijuana products manufacturers to provide research and development units (R-and-D units) to managers and sets standards for the practice. The bill reforms these standards as follows:

- R-and-D units may be provided to all licensed employees, and the R-and-D unit must be:
 - Labeled with the universal symbol indicating that the package contains marijuana, the license number of the facility that produced the R-and-D unit, the batch number, and any required warning statements;
 - Labeled to indicate that the R-and-D unit must not be sold or resold:
 - Tested in accordance with the rules;
 - Packaged in a child-resistant container;
 - Tracked with the seed-to-sale inventory tracking system; and
 - Provided for product development or quality control purposes; and
- The facility or manufacturer may not:

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- Allow an R-and-D unit to be consumed on the licensed premises;
- Use an R-and-D unit as a means of compensation;
- Provide R-and-D units in a manner that would violate the law or to an employee who is not qualified;
- Require an employee to accept or consume an R-and-D unit; or
- Receive compensation for an R-and-D unit.

The amount of marijuana that may be sold in a single transaction at a retail marijuana store is raised from one ounce to 2 ounces or its equivalent in retail marijuana products.

Current law makes it a class 2 misdemeanor for a person to:

- Have a controlling beneficial ownership, passive beneficial ownership, or indirect financial interest in a license that was not disclosed; and
- Engage in transfer of ownership without prior approval. The bill repeals these provisions.

The bill authorizes the division to set and collect a fee to fulfill requests for copies of a license application. The bill repeals a requirement that retail and medical marijuana products be prepared with equipment that is used exclusively for those products.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 44-10-103, add 3 (52.5) as follows: 4 **44-10-103. Definitions - rules.** As used in this article 10, unless 5 the context otherwise requires: 6 7 (52.5) "R-AND-DUNIT" MEANS REGULATED MARIJUANA PROVIDED 8 TO AN OCCUPATIONAL LICENSEE EMPLOYED BY THE LICENSEE PROVIDING 9 THE REGULATED MARIJUANA. 10 **SECTION 2.** In Colorado Revised Statutes, 44-10-203, amend 11 (1) introductory portion, (1)(c), (1)(j.5), (2) introductory portion, (2)(c), (2)(e), (2)(x), (2)(bb) introductory portion, (2)(dd) introductory 12

portion, (2)(dd)(V), (2)(gg) introductory portion, and (9)(b); repeal

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1	(2)(t), (2)(bb)(II), (2)(dd)(VI), and (2)(gg)(II); and add (1)(1), (1)(m), and
2	(10) as follows:
3	44-10-203. State licensing authority - rules. (1) Permissive
4	rule-making. Rules promulgated ADOPTED pursuant to section 44-10-202
5	(1)(c) may include the following subjects:
6	(c) Records to be kept by licensees and the required availability
7	of the records. The records required to be kept may include but
8	MUST NOT EXCEED THE FOLLOWING:
9	(I) CHILD RESISTANCE CERTIFICATES;
10	(II) TESTING RECORDS;
11	(III) CERTIFICATES OF ANALYSIS OR OTHER RECORDS
12	DEMONSTRATING THE COMPOSITION OF RAW INGREDIENTS USED IN
13	VAPORIZERS OR PRESSURED METERED DOSE INHALERS;
14	(IV) RECALL RECORDS;
15	(V) ADVERSE HEALTH EVENTS;
16	(VI) CORRECTIVE ACTION AND PREVENTIVE ACTION RECORDS;
17	(VII) DOCUMENTATION REQUIRED TO DEMONSTRATE VALID
18	RESPONSIBLE VENDOR DESIGNATION;
19	(VIII) STANDARD OPERATING PROCEDURES;
20	(IX) Transfer records to account for regulated
21	MARIJUANA TRANSACTIONS;
22	(X) EXPIRATION DATE TESTING AND USE-BY-DATE TESTING;
23	(XI) PATIENT RECORDS; AND
24	(XII) ADVERTISING RECORDS.
25	(j.5) The implementation of contingency plans pursuant to
26	sections 44-10-502 (10) and 44-10-602 (14), including the definition of
2.7	outdoor cultivation, adverse weather event, or adverse natural occurrence

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1	and the process, procedures, requirements, and restrictions for
2	contingency plans; and
3	(l) DEVELOPMENT OF INDIVIDUAL IDENTIFICATION CARDS FOR:
4	(I) CONTROLLING BENEFICIAL OWNERS;
5	(II) PASSIVE BENEFICIAL OWNERS; OR
6	(III) INDIVIDUALS WHO HANDLE OR TRANSPORT REGULATED
7	MARIJUANA ON BEHALF OF ENTITIES LICENSED PURSUANT TO THIS ARTICLE
8	10.
9	(m) REQUIREMENTS FOR MEDICAL MARIJUANA PRODUCTS
10	MANUFACTURERS OR RETAIL MARIJUANA PRODUCTS MANUFACTURERS TO
11	USE AN APPROVED LICENSED PREMISES AND APPROVED EQUIPMENT TO
12	MANUFACTURE AND PREPARE PRODUCTS NOT INFUSED WITH REGULATED
13	MARIJUANA FOR THE PURPOSE OF QUALITY CONTROL AND RESEARCH AND
14	DEVELOPMENT IN THE FORMULATION OF MANUFACTURE OF INFUSED
15	REGULATED MARIJUANA PRODUCTS.
16	(2) Mandatory rule-making. Rules promulgated ADOPTED
17	pursuant to section 44-10-202 (1)(c) must include the following subjects:
18	(c) Qualifications for INITIAL licensure pursuant to this article 10,
19	including but not limited to the requirement for a fingerprint-based
20	criminal history record check for all controlling beneficial owners AND
21	passive beneficial owners managers, contractors, employees, and other
22	support staff of entities licensed pursuant to this article 10 AND
23	NAME-BASED JUDICIAL RECORD CHECKS FOR EMPLOYEES OF REGULATED
24	MARIJUANA BUSINESSES;
25	(e) Security requirements for any premises licensed pursuant to
26	this article 10. including The SECURITY REQUIREMENTS MUST INCLUDE,
2.7	at a minimum, lighting, physical security, video, and alarm requirements:

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2	by the state licensing authority to properly administer and enforce this
3	article 10; including PROCEDURES FOR REQUIRING WRITTEN REQUESTS
4	AND PROVIDING LICENSEES AT LEAST SEVENTY-TWO HOURS TO RESPOND
5	TO REQUESTS TO OBTAIN COPIES OF SURVEILLANCE RECORDINGS CREATED
6	AND MAINTAINED BY THE LICENSEE; AND biennial reporting requirements
7	for changes, alterations, or modifications to the premises. SURVEILLANCE
8	REQUIREMENTS FOR VIDEO RECORDING AREAS OF THE LICENSED PREMISES
9	MUST INCLUDE BUT CANNOT EXCEED THE FOLLOWING REQUIREMENTS:
10	(I) EACH POINT OF INGRESS AND EGRESS TO THE EXTERIOR OF THE
11	LICENSED PREMISES MUST BE SURVEILLED;
12	(II) POINTS OF SALE WITH COVERAGE OF THE CUSTOMER OR
13	PATIENT AND OCCUPATIONAL LICENSEE COMPLETING THE SALE MUST BE
14	SURVEILLED;
15	(III) AREAS OF THE LICENSED PREMISES WHERE SHIPPING AND
16	RECEIVING OF REGULATED MARIJUANA OCCURS, TEST BATCHES ARE
17	COLLECTED, AND REGULATED MARIJUANA WASTE IS DESTROYED MUST BE
18	SURVEILLED; AND
19	(IV) DELIVERY VEHICLE SURVEILLANCE IF REQUIRED BY RULE
20	UNDER SUBSECTION (2)(dd)(V) OF THIS SECTION;
21	(t) Development of individual identification cards for individuals
22	working in or having unescorted access to the limited access areas of the
23	licensed premises of a medical marijuana business or retail marijuana
24	business, including a fingerprint-based criminal history record check as
25	may be required by the state licensing authority prior to issuing a card;
26	(x) The conditions under which a licensee is authorized to transfer
27	fibrous waste to a person for the purpose of producing only industrial

and other minimum procedures for internal control as deemed necessary

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1	fiber products. The conditions must include contract requirements that
2	stipulate that the fibrous waste will only be used to produce industrial
3	fiber products; record-keeping requirements; security measures related to
4	the transport and transfer of fibrous waste; requirements for handling
5	contaminated fibrous waste; and processes associated with handling
6	fibrous waste. The rules must not require licensees to alter fibrous waste
7	from its natural state prior to BEFORE transfer.
8	(bb) THE conditions under which a licensee is authorized to
9	collect marijuana consumer waste and transfer it to a person for the
10	purposes of reuse or recycling in accordance with all requirements
11	established by the department of public health and environment pertaining
12	to waste disposal and recycling. The conditions must include:
13	(II) Record-keeping requirements;
14	(dd) Requirements for medical marijuana and medical marijuana
15	products delivery as described in section SECTIONS 44-10-501 (11) and
16	section 44-10-505 (5) and retail marijuana and retail marijuana products
17	delivery as described in section SECTIONS 44-10-601 (13) and section
18	44-10-605 (5), including:
19	(V) Delivery vehicle requirements; including requirements for
20	surveillance;
21	(VI) Record-keeping requirements;
22	(gg) For marijuana hospitality businesses that are mobile,
23	regulations including: but not limited to:
24	(II) Surveillance cameras inside the vehicles;
25	(9) (b) (I) The state licensing authority shall base its issuance of
26	an employee license identification card pursuant to this subsection (9) on
27	the results of an initial investigation that demonstrate the applicant is

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qualified to hold such license. The employee license application for which an employee license identification card was issued pursuant to this subsection (9) remains subject to denial pending the complete results of the applicant's initial fingerprint-based criminal history NAME-BASED JUDICIAL record check.

(II) Results of a fingerprint-based criminal history NAME-BASED

- (II) Results of a fingerprint-based criminal history NAME-BASED JUDICIAL record check that demonstrate that an applicant possessing an employee license identification card pursuant to this subsection (9) is not qualified to hold a license issued under this article 10 are grounds for denial of the employee license application. If the employee license application is denied, the applicant shall return the employee license AND identification card to the state licensing authority within a time period that the state licensing authority establishes by rule.
- (10) (a) THE STATE LICENSING AUTHORITY SHALL ADOPT RULES TO ENABLE A LICENSEE TO CONDUCT RESEARCH AND DEVELOPMENT USING R-AND-D UNITS WHEN EVALUATING DIFFERENT FLAVORS AND NONMARIJUANA INGREDIENTS. THE RULES MUST INCLUDE:
- 18 (I) EVALUATION THROUGH THE USE OF NONINFUSED PRODUCTS;
 19 AND
 - (II) THE ADDITION OF FLAVORS AND NONMARIJUANA INGREDIENTS FOR THE PURPOSES OF RESEARCH AND DEVELOPMENT.
 - (b) Adding flavors or nonmarijuana ingredients are not considered an additional batch and do not require additional testing if the licensee possesses analysis or documentation evidencing the safety profile of the flavors or nonmarijuana ingredients.
- (c) A LICENSEE SHALL NOT TRANSFER R-AND-D UNITS TO A

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REGULATED MARIJUANA STORE.

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SECTION 3. In Colorado Revised Statutes, 44-10-307, amend 4 (4)(c); and **repeal** (1)(h) as follows:

44-10-307. Persons prohibited as licensees - definition. (1) A license provided by this article 10 shall not be issued to or held by:

(h) A person who employs another person at a medical marijuana business or retail marijuana business who has not submitted fingerprints for a criminal history record check or whose criminal history record check reveals that the person is ineligible;

(4) (c) (I) At the time of WHEN filing an application for INITIAL issuance or renewal of a state medical marijuana business license or retail marijuana business license, an applicant shall submit a set of his or her THEIR fingerprints and file personal history information concerning the applicant's qualifications for a state license on forms prepared by the state licensing authority. The state or local licensing authority or local jurisdiction shall submit the fingerprints to the Colorado bureau of investigation for the purpose of conducting fingerprint-based criminal history record checks. The Colorado bureau of investigation shall forward the fingerprints to the federal bureau of investigation for the purpose of conducting fingerprint-based criminal history record checks. When the results of a fingerprint-based criminal history record check reveal a record of arrest without a disposition, the state or local licensing authority or local jurisdiction shall require an applicant or a license holder to submit to a name-based judicial record check, as defined in section 22-2-119.3 (6)(d). The state or local licensing authority or local jurisdiction shall use the information resulting from the fingerprint-based criminal history

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record check to investigate and determine whether an applicant is qualified to hold a state or local license pursuant to this article 10. The state or local licensing authority or local jurisdiction may verify any of the information an applicant is required to submit.

(II) When renewing a state medical marijuana business license or retail marijuana business license, the licensee shall submit their name for a name-based judicial record check. The state or local licensing authority or local jurisdiction shall use the information resulting from the name-based judicial record check to determine whether a licensee continues to be qualified to hold a state or local license pursuant to this article 10. The state or local licensing authority or local jurisdiction may verify any of the information a licensee is required to submit to renew the license.

SECTION 4. In Colorado Revised Statutes, 44-10-313, **amend** (4) and (13)(c)(I)(B) as follows:

44-10-313. Licensing in general - rules - repeal. (4) A medical marijuana business or retail marijuana business that is not a publicly traded corporation shall notify the state licensing authority in writing of the name, address, and date of birth of a controlling beneficial owner, passive beneficial owner, or manager before the new controlling beneficial owner, passive beneficial owner, or manager begins managing or associating with the operation. Any A controlling beneficial owner OR passive beneficial owner manager, or employee must pass a fingerprint-based criminal history record check as required by the state licensing authority and obtain the required identification prior to BEFORE being associated with managing, OR owning or working at the operation.

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1	A MANAGER OR EMPLOYEE THAT IS NOT A CONTROLLING BENEFICIAL
2	OWNER MAY COMMENCE WORKING OR MAY HANDLE OR TRANSPORT
3	MARIJUANA BEFORE THE FINAL DISPOSITION OF THE INDIVIDUAL'S
4	APPLICATION.
5	(13) (c) (I) A medical marijuana cultivation facility or retail
6	marijuana cultivation facility that has obtained an approved change of
7	location from the state licensing authority may operate one license at two
8	geographical locations for the purpose of transitioning operations from
9	one location to another if:
10	(B) The licensed premises of both geographical locations comply
11	with all surveillance, THE security and inventory tracking requirements
12	imposed by this article 10 and any rules promulgated ADOPTED by the
13	state licensing authority;
14	SECTION 5. In Colorado Revised Statutes, 44-10-314, amend
15	(1) and (2) as follows:
16	44-10-314. License renewal - unified renewal applications -
17	rules. (1) Ninety days prior to BEFORE the expiration date of an existing
18	medical marijuana business or retail marijuana business license, the state
19	licensing authority shall notify the licensee of the expiration date by
20	first-class mail at the licensee's address of record with the state licensing
21	authority DIGITAL COMMUNICATION. A licensee must apply for the
22	renewal of an existing license to the local licensing authority within the
23	time frame required by local ordinance or regulation and to the state
24	licensing authority prior to BEFORE the expiration of the license. The
25	licensee shall provide the state licensing authority with information
26	establishing that the application complies with all local requirements for
27	the renewal of a license. If a licensee submits a timely and sufficient

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2 application is finally acted upon by the state licensing authority. The local 3 licensing authority may hold a hearing on the application for renewal of 4 a medical marijuana business license only if the licensee has had 5 complaints filed against it, THE LICENSEE has a history of violations, or 6 there are allegations against the licensee that would constitute good cause. 7 The local licensing authority shall not hold a renewal hearing provided 8 for by this subsection (1) for a medical marijuana store until it has posted 9 a notice of hearing on the licensed medical marijuana store premises in 10 the manner described in section 44-10-303 (2) for a period of ten days 11 and provided notice to the applicant at least ten days prior to BEFORE the 12 hearing. The local licensing authority may refuse to renew any license for 13 good cause, subject to judicial review. 14 (2) The state licensing authority may require an additional A 15 LICENSEE TO SUBMIT A fingerprint request TO PERFORM A 16 FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK when there is a 17 demonstrated investigative need. 18 19 **SECTION 6.** In Colorado Revised Statutes, 44-10-502, amend 20 (5) and (6)(e) as follows: 21 44-10-502. Medical marijuana cultivation facility license -22 centralized distribution permit - obtaining genetic material - transfer 23 and change of designation of retail marijuana to medical marijuana 24 - contingency plan - rules - definitions. (5) (a) A medical marijuana 25 cultivation facility licensee may provide a medical marijuana sample and 26 a medical marijuana concentrate sample to no more than five managers 27 employed by the licensee for purposes of quality control and product

renewal application, the licensee may continue to operate until the

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development. A medical marijuana cultivation facility licensee may designate no more than five managers per calendar month as recipients of quality control and product development samples authorized pursuant to this subsection (5)(a) AN R-AND-D UNIT TO AN OCCUPATIONAL LICENSEE.

- (b) Managers who receive a sample pursuant to subsection (5)(a) of this section must have a valid registry identification card issued pursuant to section 25-1.5-106 (9).
- (c) A sample authorized pursuant to subsection (5)(a) of this section is limited to one gram of medical marijuana per batch as defined in rules promulgated by the state licensing authority and one-quarter gram of a medical marijuana concentrate per batch as defined in rules promulgated by the state licensing authority; except that the limit is one-half gram of medical marijuana concentrate if the intended use of the final medical marijuana product is to be used in a device that can deliver medical marijuana concentrate in a vaporized form to the person inhaling from the device.
- (d) A sample authorized pursuant to subsection (5)(a) of this section TO PROVIDE AN R-AND-D UNIT, THE R-AND-D UNIT must be: labeled and packaged pursuant to the rules promulgated pursuant to section 44-10-203 (2)(f) and (3)(b).
- (I) LABELED WITH THE UNIVERSAL SYMBOL INDICATING THAT THE PACKAGE CONTAINS MARIJUANA, THE LICENSE NUMBER OF THE FACILITY THAT PRODUCED THE R-AND-D UNIT, THE BATCH NUMBER, AND ANY REQUIRED WARNING STATEMENTS;
 - (II) Labeled to indicate that the R-and-D unit must not be sold or resold;

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2	SECTION 44-10-203 (2)(d);
3	(IV) PACKAGED IN A CHILD-RESISTANT CONTAINER;
4	(V) TRACKED WITH THE SEED-TO-SALE INVENTORY TRACKING
5	SYSTEM; AND
6	(VI) PROVIDED FOR PRODUCT DEVELOPMENT OR QUALITY
7	CONTROL PURPOSES.
8	(e) A sample provided pursuant to subsection (5)(a) of this section
9	must be tracked with the seed-to-sale tracking system. Prior to a manager
10	receiving a sample, a manager must be designated in the seed-to-sale
11	tracking system as a recipient of quality control and product development
12	samples. A manager receiving a sample must make a voluntary decision
13	to be tracked in the seed-to-sale tracking system and is not a consumer
14	pursuant to section 16 (5)(c) of article XVIII of the state constitution. The
15	medical marijuana cultivation facility licensee shall maintain
16	documentation of all samples and shall make the documentation available
17	to the state licensing authority.
18	(f) Prior to a manager receiving a sample pursuant to subsection
19	(5)(a) of this section, a medical marijuana cultivation facility licensee
20	shall provide a standard operating procedure to the manager explaining
21	requirements pursuant to this section and personal possession limits
22	pursuant to section 18-18-406.
23	(g) A manager shall not:
24	(I) Receive more than one ounce total of medical marijuana
25	samples or fifteen grams of medical marijuana concentrate samples per
26	calendar month, regardless of the number of licenses that the manager is
27	associated with; or

(III) TESTED IN ACCORDANCE WITH THE RULES ADOPTED UNDER

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1	(11) I Tovide of Tesen the sample to another needsed employee, a
2	customer, or any other individual.
3	(h) A medical marijuana cultivation facility licensee shall not:
4	(I) Allow a manager to consume the sample AN R-AND-D UNIT TO
5	BE CONSUMED on the licensed premises; or
6	(II) Use the sample AN R-AND-D UNIT as a means of
7	compensation; to a manager.
8	(III) PROVIDE R-AND-D UNITS IN A MANNER THAT EXCEEDS SALES
9	LIMITATIONS SET FORTH IN SECTION 44-10-501;
10	(IV) REQUIRE AN EMPLOYEE TO ACCEPT OR CONSUME AN R-AND-D
11	UNIT;
12	(V) RECEIVE COMPENSATION FOR AN R-AND-D UNIT; OR
13	(VI) GIVE AN R-AND-D UNIT TO A PERSON THE DOES NOT HOLD A
14	VALID REGISTRY IDENTIFICATION CARD ISSUED PURSUANT TO SECTION
15	25-1.5-106 (9).
16	(i) The state licensing authority may establish additional inventory
17	tracking and record keeping, including additional reporting required for
18	implementation. The medical marijuana cultivation facility licensee shall
19	maintain the information required by this subsection (5)(i) on the licensed
20	premises for inspection by the state and local licensing authorities.
21	(j) For purposes of this subsection (5) only, "manager" means an
22	employee of the medical marijuana business who holds a valid key
23	license or associated key license. and is currently designated pursuant to
24	state licensing authority rules as the manager of the medical marijuana
25	business.
26	(6) (e) All security and surveillance requirements that apply to a
27	medical marijuana cultivation facility apply to activities conducted

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1	pursuant to the privileges of a centralized distribution permit.
2	SECTION 7. In Colorado Revised Statutes, 44-10-503, amend
3	(2) and (10) as follows:
4	44-10-503. Medical marijuana products manufacturer license
5	- hemp products - R-and-D units - transfer and change of designation
6	of retail marijuana to medical marijuana - rules - definition.
7	(2) Medical marijuana products must be prepared on a licensed premises
8	that is used exclusively for the manufacture and preparation of medical
9	marijuana products and using equipment that is used exclusively for the
10	manufacture and preparation of medical marijuana products UNLESS
11	PERMITTED BY RULE ADOPTED BY THE STATE LICENSING AUTHORITY
12	UNDER SECTION 44-10-203 (1)(m); except that, subject to rules of the state
13	licensing authority, a medical marijuana products manufacturer licensee
14	may share the same premises as a commonly owned marijuana research
15	and development licensee so long as virtual or physical separation of
16	inventory and research activity is maintained.
17	(10) (a) A medical marijuana products manufacturer licensee may
18	provide a medical marijuana concentrate and a medical marijuana product
19	sample to no more than five managers employed by the licensee for
20	purposes of quality control and product development. A medical
21	marijuana products manufacturer licensee may designate no more than
22	five managers per calendar month as recipients of quality control and
23	product development samples authorized pursuant to this subsection
24	$\frac{(10)(a)}{(a)}$ an R-and-D unit to an occupational licensee.
25	(b) Managers who receive a sample pursuant to subsection (10)(a)
26	of this section must have a valid registry identification card issued
27	pursuant to section 25-1.5-106 (9).

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(c) A sample authorized pursuant to subsection (10)(a) of this	
section is limited to one serving size of edible medical marijuana product	
and its applicable equivalent serving size of nonedible medical marijuana	
product per batch as defined in rules promulgated by the state licensing	
authority and one-quarter gram of medical marijuana concentrate per	
batch as defined in rules promulgated by the state licensing authority;	
except that the limit is one-half gram of medical marijuana concentrate	
if the intended use of the final product is to be used in a device that can	
be used to deliver medical marijuana concentrate in a vaporized form to	
the person inhaling from the device.	
(d) A sample authorized pursuant to subsection (10)(a) of this	
section To provide an R-and-D unit, the R-and-D unit must be:	
labeled and packaged pursuant to the rules promulgated pursuant to	
section 44-10-203 (2)(f) and (3)(b).	
(I) LABELED WITH THE UNIVERSAL SYMBOL INDICATING THAT THE	
PACKAGE CONTAINS MARIJUANA, THE LICENSE NUMBER OF THE FACILITY	
THAT PRODUCED THE R-AND-D UNIT, THE BATCH NUMBER, AND ANY	
REQUIRED WARNING STATEMENTS;	
(II) Labeled to indicate that the $R\mbox{-}\mbox{and-}D$ unit must not be	
SOLD OR RESOLD;	
(III) TESTED IN ACCORDANCE WITH THE RULES ADOPTED UNDER	
SECTION 44-10-203 (2)(d);	
(IV) PACKAGED IN A CHILD-RESISTANT CONTAINER;	
(V) TRACKED WITH THE SEED-TO-SALE INVENTORY TRACKING	
SYSTEM; AND	
(VI) PROVIDED FOR PRODUCT DEVELOPMENT OR QUALITY	
CONTROL.	

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- (e) A sample provided pursuant to subsection (10)(a) of this section must be tracked with the seed-to-sale tracking system. Prior to a manager receiving a sample, a manager must be designated in the seed-to-sale tracking system as a recipient of quality control and product development samples. A manager receiving a sample must make a voluntary decision to be tracked in the seed-to-sale tracking system and is not a consumer pursuant to section 16 (5)(c) of article XVIII of the state constitution. The medical marijuana products manufacturer licensee shall maintain documentation of all samples and shall make the documentation available to the state licensing authority.
- (f) Prior to a manager receiving a sample pursuant to subsection (10)(a) of this section, a medical marijuana products manufacturer licensee shall provide a standard operating procedure to the manager explaining requirements pursuant to this section and personal possession limits pursuant to section 18-18-406.
 - (g) A manager shall not:

- (I) Receive more than a total of fifteen grams of medical marijuana concentrate or fourteen individual serving-size edibles or its applicable equivalent in nonedible medical marijuana products per calendar month, regardless of the number of licenses that the manager is associated with; or
- (II) Provide to or resell the sample to another licensed employee, a customer, or any other individual.
 - (h) A medical marijuana products manufacturer licensee shall not:
- (I) Allow a manager to consume the sample AN R-AND-D UNIT TO BE CONSUMED on the licensed premises; or
- 27 (II) Use the sample AN R-AND-D UNIT as a means of

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1	compensation; to a manager.
2	(III) PROVIDE R-AND-D UNITS IN A MANNER THAT EXCEEDS SALES
3	LIMITATIONS SET FORTH IN SECTION 44-10-601;
4	(IV) REQUIRE AN EMPLOYEE TO ACCEPT OR CONSUME AN $R\mbox{-}\mbox{AND-}\mbox{D}$
5	UNIT;
6	(V) RECEIVE COMPENSATION FOR AN R-AND-D UNIT; OR
7	(VI) GIVE AN R-AND-D UNIT TO A PERSON THAT DOES NOT HOLD
8	A VALID REGISTRY IDENTIFICATION CARD ISSUED PURSUANT TO SECTION
9	25-1.5-106 (9).
10	(i) The state licensing authority may establish additional inventory
11	tracking and record keeping, including additional reporting required for
12	implementation. The medical marijuana products manufacturer licensee
13	shall maintain the information required by this subsection (10)(i) on the
14	licensed premises for inspection by the state and local licensing
15	authorities.
16	(j) For purposes of this subsection (10) only, "manager" means an
17	employee of the medical marijuana products manufacturer who holds a
18	valid key license or associated key license and is currently designated
19	pursuant to state licensing authority rules as the manager of the medical
20	marijuana products manufacturer.
21	
22	SECTION 8. In Colorado Revised Statutes, 44-10-602, amend
23	(6)(a), (6)(d), (6)(h), and (7)(e); repeal (6)(c), (6)(e), (6)(f), (6)(g), (6)(i),
24	and (6)(j) as follows:
25	44-10-602. Retail marijuana cultivation facility license -
26	R-and-D units - centralized distribution permit - genetic material -
27	transfer and change of designation of retail marijuana to medical

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marijuana - contingency plan - rules - definitions. (6) (a) A retail marijuana cultivation facility licensee may provide a retail marijuana sample and a retail marijuana concentrate sample to no more than five managers employed by the licensee for purposes of quality control and product development. A retail marijuana cultivation facility licensee may designate no more than five managers per calendar month as recipients of quality control and product development samples authorized pursuant to this subsection (6)(a) AN R-AND-D UNIT TO AN OCCUPATIONAL LICENSEE.

- (c) A sample authorized pursuant to subsection (6)(a) of this section is limited to one gram of retail marijuana per batch as defined in rules promulgated by the state licensing authority, and one-quarter gram of a retail marijuana concentrate per batch as defined in rules promulgated by the state licensing authority; except that the limit is one-half gram of retail marijuana concentrate if the intended use of the final product is to be used in a device that can be used to deliver retail marijuana concentrate in a vaporized form to the person inhaling from the device.
- (d) A sample authorized pursuant to subsection (6)(a) of this section TO PROVIDE AN R-AND-D UNIT, THE R-AND-D UNIT must be: labeled and packaged pursuant to the rules promulgated pursuant to section 44-10-203 (2)(f) and (3)(b).
- (I) LABELED WITH THE UNIVERSAL SYMBOL INDICATING THAT THE PACKAGE CONTAINS MARIJUANA, THE LICENSE NUMBER OF THE FACILITY THAT PRODUCED THE R-AND-D UNIT, THE BATCH NUMBER, AND ANY REQUIRED WARNING STATEMENTS;
 - (II) LABELED TO INDICATE THAT THE R-AND-D UNIT MUST NOT BE

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1	SOLD OR RESOLD;
2	(III) TESTED IN ACCORDANCE WITH THE RULES ADOPTED UNDER
3	SECTION 44-10-203 (2)(d);
4	(IV) PACKAGED IN A CHILD-RESISTANT CONTAINER;
5	(V) TRACKED WITH THE SEED-TO-SALE INVENTORY TRACKING
6	SYSTEM; AND
7	(VI) PROVIDED FOR PRODUCT DEVELOPMENT OR QUALITY
8	CONTROL.
9	(e) A sample provided pursuant to subsection (6)(a) of this section
10	must be tracked with the seed-to-sale tracking system. Prior to a manager
11	receiving a sample, a manager must be designated in the seed-to-sale
12	tracking system as a recipient of quality control and product development
13	samples. A manager receiving a sample must make a voluntary decision
14	to be tracked in the seed-to-sale tracking system and is not a consumer
15	pursuant to section 16 (5)(c) of article XVIII of the state constitution. The
16	retail marijuana cultivation facility licensee shall maintain documentation
17	of all samples and shall make the documentation available to the state
18	licensing authority.
19	(f) Prior to a manager receiving a sample pursuant to subsection
20	(6)(a) of this section, a retail marijuana cultivation facility licensee shall
21	provide a standard operating procedure to the manager explaining
22	requirements pursuant to this section and personal possession limits
23	pursuant to section 18-18-406.
24	(g) A manager shall not:
25	(I) Receive more than one ounce total of retail marijuana or eight
26	grams of retail marijuana concentrate samples per calendar month,
27	regardless of the number of licenses that the manager is associated with;

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1	or
2	(II) Provide to or resell the sample to another licensed employee,
3	a customer, or any other individual.
4	(h) A retail marijuana cultivation facility licensee shall not:
5	(I) Allow a manager to consume the sample AN R-AND-D UNIT TO
6	BE CONSUMED on the licensed premises; or
7	(II) Use the sample AN R-AND-D UNIT as a means of
8	compensation; to a manager.
9	(III) PROVIDE R-AND-DUNITS IN A MANNER THAT WOULD VIOLATE
10	SECTION 18-18-406;
11	(IV) REQUIRE AN EMPLOYEE TO ACCEPT OR CONSUME AN R-AND-D
12	UNIT; OR
13	(V) RECEIVE COMPENSATION FOR AN R-AND-D UNIT.
14	(i) The state licensing authority may establish additional inventory
15	tracking and record keeping, including additional reporting required for
16	implementation. The retail marijuana cultivation facility licensee shall
17	maintain the information required by this subsection (6)(i) on the licensed
18	premises for inspection by the state and local licensing authorities.
19	(j) For purposes of this subsection (6) only, "manager" means an
20	employee of the retail marijuana cultivation facility who holds a valid key
21	license or associated key license and is currently designated pursuant to
22	state licensing authority rules as the manager of the retail marijuana
23	cultivation facility.
24	(7) (e) All security and surveillance requirements that apply to a
25	retail marijuana cultivation facility apply to activities conducted pursuant
26	to the privileges of a centralized distribution permit.
27	SECTION 9. In Colorado Revised Statutes, 44-10-603, amend

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(2) introductory portion and (10) as follows:

44-10-603. Retail marijuana products manufacturer license- rules - definition. (2) Retail marijuana products must be prepared on a licensed premises that is used exclusively for the manufacture and preparation of retail marijuana or retail marijuana products and using equipment that is used exclusively for the manufacture and preparation of retail marijuana products UNLESS PERMITTED BY RULE ADOPTED BY THE STATE LICENSING AUTHORITY UNDER SECTION 44-10-203 (1)(m); except that, if permitted by the local jurisdiction and subject to rules of the state licensing authority, a retail marijuana products manufacturer licensee may share the same premises as:

(10) (a) A retail marijuana product sample and a retail marijuana concentrate sample to no more than five managers employed by the licensee for purposes of quality control and product development. A retail marijuana products manufacturer licensee may designate no more than five managers per calendar month as recipients of quality control and product development samples authorized pursuant to this subsection (10)(a) AN R-AND-D UNIT TO AN OCCUPATIONAL LICENSEE.

(b) A sample authorized pursuant to subsection (10)(a) of this section is limited to one serving size of an edible retail marijuana product not exceeding ten milligrams of THC and its applicable equivalent serving size of nonedible retail marijuana product per batch as defined in rules promulgated by the state licensing authority and one-quarter gram of retail marijuana concentrate per batch as defined in rules promulgated by the state licensing authority; except that the limit is one-half gram of retail marijuana concentrate if the intended use of the final product is to

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1	be used in a device that can be used to deliver retail marijuana
2	concentrate in a vaporized form to the person inhaling from the device.
3	(c) A sample authorized pursuant to subsection (10)(a) of this
4	section To Provide an R-and-D unit, the R-and-D unit must be:
5	labeled and packaged pursuant to the rules promulgated pursuant to
6	section 44-10-203 (2)(f) and (3)(b).
7	(I) LABELED WITH THE UNIVERSAL SYMBOL INDICATING THAT THE
8	PACKAGE CONTAINS MARIJUANA, THE LICENSE NUMBER OF THE FACILITY
9	THAT PRODUCED THE R-AND-D UNIT, THE BATCH NUMBER, AND ANY
10	REQUIRED WARNING STATEMENTS;
11	(II) LABELED TO INDICATE THAT THE R -AND- D UNIT MUST NOT BE
12	SOLD OR RESOLD;
13	(III) TESTED IN ACCORDANCE WITH THE RULES ADOPTED UNDER
14	SECTION 44-10-203 (2)(d);
15	(IV) PACKAGED IN A CHILD-RESISTANT CONTAINER;
16	(V) TRACKED WITH THE SEED-TO-SALE INVENTORY TRACKING
17	SYSTEM; AND
18	(VI) PROVIDED FOR PRODUCT DEVELOPMENT OR QUALITY
19	CONTROL.
20	(d) A sample provided pursuant to subsection (10)(a) of this
21	section must be tracked with the seed-to-sale tracking system. Prior to a
22	manager receiving a sample, a manager must be designated in the
23	seed-to-sale tracking system as a recipient of quality control and product
24	development samples. A manager receiving a sample must make a
25	voluntary decision to be tracked in the seed-to-sale tracking system and
26	is not a consumer pursuant to section 16 (5)(c) of article XVIII of the
27	state constitution. The retail marijuana products manufacturer licensee

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1	shall maintain documentation of all samples and shall make the
2	documentation available to the state licensing authority.
3	(e) Prior to a manager receiving a sample pursuant to subsection
4	(10)(a) of this section, a retail marijuana products manufacturer licensee
5	shall provide a standard operating procedure to the manager explaining
6	requirements pursuant to this section and personal possession limits
7	pursuant to section 18-18-406.
8	(f) A manager shall not:
9	(I) Receive more than a total of eight grams of retail marijuana
10	concentrate or fourteen individual serving-size edibles or its applicable
11	equivalent in nonedible retail marijuana products per calendar month,
12	regardless of the number of licenses that the manager is associated with;
13	or
14	(II) Provide to or resell the sample to another licensed employee,
15	a customer, or any other individual.
16	(g) A retail marijuana products manufacturing MANUFACTURER
17	licensee shall not:
18	(I) Allow a manager to consume the sample ANR-AND-D UNIT TO
19	BE CONSUMED on the licensed premises; or
20	(II) Use the sample AN R-AND-D UNIT as a means of
21	compensation; to a manager.
22	(III) Provide R-and-D units in a manner that would violate
23	SECTION 18-18-406;
24	(IV) REQUIRE AN EMPLOYEE TO ACCEPT OR CONSUME AN R-AND-D
25	UNIT; OR
26	(V) RECEIVE COMPENSATION FOR AN R-AND-D UNIT.
27	(h) The state licensing authority may establish additional

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inventory tracking and record keeping, including additional reporting
required for implementation. The retail marijuana products manufacturer
licensee shall maintain the information required by this subsection (10)(h)
on the licensed premises for inspection by the state and local licensing
authorities.
(i) For purposes of this subsection (10) only, "manager" means an
employee of the retail marijuana products manufacturer who holds a valid
key license or associated key license and is currently designated pursuant
to state licensing authority rules as the manager of the retail marijuana
products manufacturer.
SECTION 10. In Colorado Revised Statutes, 44-10-701, amend
(2)(d); and repeal (2)(b) and (2)(e) as follows:
44-10-701. Unlawful acts - exceptions. (2) It is unlawful for a
person to:
(b) Have a controlling beneficial ownership, passive beneficial
ownership, or indirect financial interest in a license pursuant to this article
10 that was not disclosed in accordance with section 44-10-309; except
that this subsection (2)(b) does not apply to banks or savings and loan
associations supervised and regulated by an agency of the state or federal
government, or to FHA-approved mortgagees, or to stockholders,
directors, or officers thereof;
(d) Exercise any privilege associated with holding a controlling
beneficial ownership, passive beneficial ownership, or indirect financial
interest in a license that was not disclosed in accordance with section
44-10-309. or
(e) Engage in transfer of ownership without prior approval as
required by this article 10, including but not limited to:

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1	(I) A proposed transferee operating a medical marijuana business
2	or retail marijuana business before a transfer of ownership request for that
3	business is approved in writing by the state licensing authority; or
4	(II) A current controlling beneficial owner, passive beneficial
5	owner, or proposed transferor failing to retain full responsibility for a
6	medical marijuana business or retail marijuana business identified in the
7	transfer of ownership application until the transfer request is approved in
8	writing by the state licensing authority.
9	SECTION 11. In Colorado Revised Statutes, 44-10-801, amend
10	(3)(a) introductory portion, (3)(a)(IV), and (3)(a)(V); and add (3)(a)(VI)
11	as follows:
12	44-10-801. Marijuana cash fund - transfer. (3) (a) The state
13	licensing authority shall establish fees for processing the following types
14	of applications, licenses, notices, REQUESTS, or reports required to be
15	submitted to the state licensing authority:
16	(IV) License renewal and expired license renewal applications
17	pursuant to section 44-10-314; and
18	(V) Licenses as listed in section 44-10-401; AND
19	(VI) REQUESTS FOR COPIES OF A LICENSE APPLICATION SUBMITTED
20	BY THE APPLICANT.
21	SECTION 12. In Colorado Revised Statutes, 44-10-1001, add (4)
22	as follows:
23	44-10-1001. Inspection procedures. (4) Notwithstanding the
24	PROVISIONS OF THIS SECTION:
25	(a) IF A LICENSEE IS REQUIRED TO MAINTAIN BOOKS AND RECORDS
26	IN THE SEED-TO-SALE INVENTORY TRACKING SYSTEM, THE LICENSEE NEED
27	NOT MAINTAIN DUPLICATE COPIES OF THE BOOKS AND RECORDS; AND

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l	(b) THE STATE LICENSING AUTHORITY MAY REQUIRE THE LICENSEE
2	TO MAINTAIN ADDITIONAL RECORDS BEYOND THOSE REQUIRED BY THIS
3	ARTICLE 10 OR THE RULES ADOPTED UNDER THIS ARTICLE 10 UPON A
4	FINDING OF A VIOLATION BY THE LICENSEE OR BY AN AGENT OR EMPLOYEE
5	of the licensee of this article 10 or a rule adopted under this
6	ARTICLE 10.
7	Section 13. Appropriation - adjustments to 2025 long bill.
8	(1) Except as provided in subsection (2) of this section, to implement this
9	act, the cash fund appropriation from the marijuana cash fund created in
10	section 44-10-801 (1)(a), C.R.S., made in the annual general
11	appropriation act for the 2025-26 state fiscal year to the department of
12	revenue for use by the marijuana enforcement division for operating
13	expenses is decreased by \$25,883.
14	(2) Subsection (1) of this section does not require a reduction of
15	an appropriation in the annual general appropriation act for the 2025-26
16	state fiscal year if:
17	(a) The amount of the marijuana cash fund appropriation made in
18	the annual general appropriation act for the 2025-26 state fiscal year to
19	the department of revenue for use by the marijuana enforcement division
20	for operating expenses is less than the amount of the adjustment required
21	in subsection (1) of this section; or
22	(b) The annual general appropriation act for the 2025-26 state
23	fiscal year does not include an appropriation to the department of revenue
24	for use by the marijuana enforcement division for operating expenses.
25	(3) Except as provided in subsections (4) and 5 of this section, to
26	implement this act, the cash fund appropriation from the Colorado bureau
27	of investigation identification unit fund created in section 24-33.5-426,

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1	C.R.S., made in the annual general appropriation act for the 2025-26 state
2	fiscal year to the department of public safety for use by the biometric
3	identification and records unit is decreased as follows:
4	(a) \$156,447 for personal services, and the related FTE is
5	decreased by 1.5 FTE; and
6	(b) \$95,887 for operating expenses related to the biometric
7	identification and records unit.
8	(4) Subsection (3)(a) of this section does not require a reduction
9	of an appropriation in the annual general appropriation act for the
10	2025-26 state fiscal year if:
11	(a) The amount of the Colorado bureau of investigation
12	identification unit fund appropriation made in the annual general
13	appropriation act for the 2025-26 state fiscal year to the department of
14	public safety for use by the biometric identification and records unit for
15	personal services is less than the amount of the adjustment required in
16	subsection (3)(a) of this section; or
17	(b) The annual general appropriation act for the 2025-26 state
18	fiscal year does not include an appropriation to the department of public
19	safety for use by the biometric identification and records unit for personal
20	services.
21	(5) Subsection (3)(b) of this section does not require a reduction
22	of an appropriation in the annual general appropriation act for the
23	2025-26 state fiscal year if:
24	(a) The amount from the Colorado bureau of investigation
25	identification unit fund appropriation made in the annual general
26	appropriation act for the 2025-26 state fiscal year to the department of
27	public safety for use by the biometric identification and records unit for

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1 operating expenses is less than the amount of the adjustment required in 2 subsection (3)(b) of this section; or 3 (b) The annual general appropriation act for the 2025-26 state 4 fiscal year does not include an appropriation to the department of public 5 safety for use by the biometric identification and records unit for 6 operating expenses. 7 SECTION 14. Act subject to petition - effective date -8 applicability. (1) This act takes effect January 5, 2026; except that, if a 9 referendum petition is filed pursuant to section 1 (3) of article V of the 10 state constitution against this act or an item, section, or part of this act 11 within the ninety-day period after final adjournment of the general 12 assembly, then the act, item, section, or part will not take effect unless 13 approved by the people at the general election to be held in November 2026 and, in such case, will take effect on the date of the official 14 15 declaration of the vote thereon by the governor. 16 (2) Section 16 of this act takes effect only if the annual general 17 appropriation act for the 2025-26 state fiscal year becomes law, in which 18 case section 16 takes effect upon the effective date of this act or of the 19 annual general appropriation act for state fiscal year 2025-26, whichever 20 is later. 21 (3) This act applies to conduct occurring on or after the applicable

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effective date of this act.

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