



**Fiscal Note**  
**Legislative Council Staff**  
Nonpartisan Services for Colorado’s Legislature

**SB 25-155: LEGISLATION INSIDE ADVISORY COUNCIL**

**Prime Sponsors:**

Sen. Gonzales J.; Ball  
Rep. Clifford

**Fiscal Analyst:**

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**Bill Outcome:** Signed into Law  
**Drafting number:** LLS 25-0706

**Version:** Final Fiscal Note  
**Date:** July 10, 2025

**Fiscal note status:** The final fiscal note reflects the enacted bill.

**Summary Information**

**Overview.** The bill creates the Legislation Inside Advisory Council in the Legislative Department.

**Types of impacts.** The bill is projected to affect the following areas on an ongoing basis beginning in FY 2026-27:

- State Expenditures

**Appropriations.** No appropriation is required.

**Table 1**  
**State Fiscal Impacts**

| Type of Impact <sup>1</sup> | Budget Year<br>FY 2025-26 | Out Year<br>FY 2026-27 |
|-----------------------------|---------------------------|------------------------|
| State Revenue               | \$0                       | \$0                    |
| State Expenditures          | \$0                       | \$50,396               |
| Transferred Funds           | \$0                       | \$0                    |
| Change in TABOR Refunds     | \$0                       | \$0                    |
| Change in State FTE         | 0.0 FTE                   | 0.5 FTE                |

<sup>1</sup> Fund sources for these impacts are shown in the table below.

**Table 1A**  
**State Expenditures**

| <b>Fund Source</b>        | <b>Budget Year<br/>FY 2025-26</b> | <b>Out Year<br/>FY 2026-27</b> |
|---------------------------|-----------------------------------|--------------------------------|
| General Fund              | \$0                               | \$40,803                       |
| Cash Funds                | \$0                               | \$0                            |
| Federal Funds             | \$0                               | \$0                            |
| Centrally Appropriated    | \$0                               | \$9,593                        |
| <b>Total Expenditures</b> | <b>\$0</b>                        | <b>\$50,396</b>                |
| <b>Total FTE</b>          | <b>0.0 FTE</b>                    | <b>0.5 FTE</b>                 |

## Summary of Legislation

The bill creates the Legislation Inside Advisory Council (council) in the legislature to provide people who are incarcerated the opportunity to identify, examine, and discuss issues, interests, and needs impacting them. The council includes four legislative members, 40 non-legislative members who are incarcerated in a Department of Corrections (DOC) facility, and the executive director of the DOC. The bill requires Legislative Council Staff (LCS) to contract with an organization to administer the council. The bill outlines that the organization should not receive General Fund and that the organization is solely responsible for the costs of providing the services. The organization may accept gifts, grants, and donations to defray the cost.

The bill also establishes the Legislation Inside Advisory Council Review Committee (committee) to oversee the council's work. The committee consists of five voting members, all legislators, including the four legislative members of the council, and five nonvoting members selected from the council's non-legislative members. The bill authorizes the committee to recommend up to three bills during each interim.

## Assumptions

The fiscal note assumes the following timeline:

- LCS will enter into a contract in September 2025;
- council meetings will begin January 2026; and
- the advisory committee will begin meeting after July 2026.

In addition, the fiscal note assumes:

- beginning in FY 2025-26, four legislative members will attend two council meetings during the interim (requiring per-diem reimbursements) and that these meetings will occur remotely; and
- beginning in FY 2026-26, five legislative members will attend three advisory committee meetings per interim.

## State Expenditures

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The bill increases state expenditures in the Legislative Department by \$50,396 in FY 2026-27 and future years. These costs, paid from the General Fund, are summarized in Table 2 and discussed below. The bill also minimally increases workload in the Department of Corrections to facilitate participation in the council.

**Table 2**  
**State Expenditures**  
**Legislative Department**

| <b>Cost Component</b>        | <b>Budget Year<br/>FY 2025-26</b> | <b>Out Year<br/>FY 2026-27</b> |
|------------------------------|-----------------------------------|--------------------------------|
| Personal Services            | \$0                               | \$36,368                       |
| Member Per-Diem and Travel   | \$0                               | \$4,435                        |
| Centrally Appropriated Costs | \$0                               | \$9,593                        |
| <b>Total Costs</b>           | <b>\$0</b>                        | <b>\$50,396</b>                |
| <b>Total FTE</b>             | <b>0.0 FTE</b>                    | <b>0.5 FTE</b>                 |

### Legislative Department

The department requires staff and member reimbursement costs to implement the bill.

#### Legislative Council Staff

Starting FY 2026-27, LCS requires 0.3 FTE to support the advisory committee, as required by the bill. This level of staffing is similar to what is required to support an interim committee. Work to issue the RFP is absorbable.

#### Office of Legislative Legal Services

Starting FY 2026-27, the Office of Legislative Legal Services (OLLS) requires 0.1 FTE attorney and 0.1 FTE legislative editor to draft bills for the advisory committee. This level of staffing is similar to what is required to support an interim committee.

#### General Assembly

Starting in FY 2026-27, costs to the General Assembly will increase by \$4,435 for four members to attend two council meetings remotely during the interim. This assumes a per diem rate of \$111.95 per member per meeting. In addition, costs increase for five members to attend the three advisory committee meetings with a per diem rate of \$111.95 per member per meeting and travel reimbursement of \$124 per member per meeting.

## Centrally Appropriated Costs

Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which may include employee insurance, supplemental employee retirement payments, indirect cost assessments, and other costs, are shown in Table 2.

## Department of Corrections

Workload in the DOC will increase to help facilitate council meetings. Based on current DOC workloads to facilitate a similar council, this workload is assumed to be absorbable and no change in appropriations is required.

## Effective Date

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This bill was signed into law by the Governor and took effect on May 20, 2025.

## State and Local Government Contacts

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Corrections

Legislative Legal Services

Legislative Council Staff