



Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

HB 25-1195: FIRST RESPONDER VOTER REGIS RECORD CONFIDENTIALITY

Prime Sponsors:

Rep. Johnson; Martinez
Sen. Mullica; Baisley

Fiscal Analyst:

Kristine McLaughlin, 303-866-4776
kristine.mclaughlin@coleg.gov

Bill Outcome: Signed into Law

Drafting number: LLS 25-0490

Version: Final Fiscal Note

Date: July 22, 2025

Fiscal note status: The final fiscal note reflects the enacted bill.

Summary Information

Overview. The bill requires county clerks to create a process for a first responder or a first responder's spouse or civil union partner to request that their voter information be kept confidential.

Types of impacts. The bill is projected to affect the following areas on an ongoing basis:

- State Expenditures
- State Revenue
- TABOR Refunds
- Local Government

Appropriations. No appropriation is required.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue (Cash Funds)	-\$7,000	-\$7,000
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	-\$7,000	-\$7,000
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

Under current law, voters may register to vote through the Department of State's (DOS) Online Voter Registration System (OLVR) or through their county clerk. Voter registrations are public record; however, address information may be kept confidential if an elector registers in-person through their county clerk, signs an affirmation that they may be harassed or harmed if their address is made public, and pays a \$5 processing fee.

The bill requires the confidentiality application to be offered electronically and by mail and eliminates the processing fee.

The bill also establishes an alternative confidentiality application for first responders and their spouses or civil union partners that does not require an affirmation of a specified risk. First responders include peace officers, firefighters, emergency medical service providers and communication specialists, or any other individual who responds to a public emergency.

State Revenue

Currently revenue from confidentiality application fees is split between counties and the DOS. The bill eliminates this fee, which decreases revenue to the Department of State Cash Fund by \$7,000 annually starting in FY 2025-26.

State Expenditures

Workload will minimally increase for the DOS to develop a new confidential voter registration form. The decrease in state revenue can be absorbed and does not require a decrease in state expenditures. No change in appropriations is required.

TABOR Refunds

The bill is expected to decrease the amount of state revenue required to be refunded to taxpayers by the amounts shown in the State Revenue section above. This estimate assumes the March 2025 LCS revenue forecast. A forecast of state revenue subject to TABOR is not available beyond FY 2026-27. Because TABOR refunds are paid from the General Fund, decreased cash fund revenue will increase the amount of General Fund available to spend or save.

Local Government

Similar to the state, revenue across all county governments will decrease by \$7,000 annually starting in FY 2025-26.

County expenditures and workload will increase for county clerks to offer confidentiality applications electronically and by mail and to administer the new confidentiality application process. Given that county clerks administer the current process, this impact is expected to be minimal.

Effective Date

The bill was signed into law by the Governor on June 2, 2025, and takes effect on August 6, 2025, assuming no referendum petition is filed.

State and Local Government Contacts

County Clerks

Secretary of State

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).