

**First Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**ENGROSSED**

*This Version Includes All Amendments Adopted  
on Second Reading in the House of Introduction*

LLS NO. 25-0276.04 Jed Franklin x5484

**SENATE BILL 25-002**

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**SENATE SPONSORSHIP**

**Bridges and Exum,**

**HOUSE SPONSORSHIP**

**Boesenecker and Stewart R.,**

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**Senate Committees**

Local Government & Housing  
Appropriations

**House Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING THE DEVELOPMENT OF REGIONAL BUILDING CODES THAT**  
102              **ACCOUNT FOR LOCAL CLIMATIC AND GEOGRAPHIC CONDITIONS**  
103              **FOR THE CONSTRUCTION AND INSTALLATION OF RESIDENTIAL**  
104              **AND NONRESIDENTIAL FACTORY-BUILT STRUCTURES, AND, IN**  
105              **CONNECTION THEREWITH, MAKING AN APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill provides that after the state housing board (board) adopts rules about any activity required to undertake or complete the

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.

SENATE  
Amended 2nd Reading  
March 28, 2025

construction or installation of a factory-built nonresidential structure, a factory-built residential structure, or a factory-built tiny home (factory-built structure), the state plumbing board, the state electrical board, and the state fire suppression administrator do not have jurisdiction over and their rules do not apply to a factory-built structure.

On or before July 1, 2026, the advisory committee on factory-built structures (advisory committee) is required to develop regional building codes for factory-built structures and implementation requirements and submit the recommended codes to the board.

On or before July 1, 2026, the board must adopt rules:

- Implementing regional building code recommendations from the advisory committee that account for local climatic and geographic conditions for the construction and installation of factory-built structures, which supersede any conflicting ordinance, code, regulation, or other law of a local government unless the local government adopts the rules of the board;
- Covering the implementation requirements developed by the advisory committee, including authorizing a local government certified by the division of housing (division) to perform inspections of factory-built structures on behalf of the division and registration, responsibility, and accountability requirements for a manufacturer, installer, seller, or general contractor who develops the installation site or completes the construction of a factory-built structure at the installation site;
- Covering electrical, plumbing, or fire suppression activity required to undertake or complete the construction or installation of a factory-built structure;
- Allowing the division to contract for third-party review and approval of a final design plan for a factory-built structure on behalf of the division;
- Allowing the division to create a process for vetting and approving the ability of a third party to review and approve a final design plan for a factory-built structure on behalf of the division; and
- Requiring the division to cause an audit to be performed on a third party that reviews and approves design plans.

On or before July 1, 2026, the advisory committee is required to conduct a study on behalf of the division about whether the international building code or residential code standards that apply to site requirements should be incorporated into state statutes and rules and to determine whether the state should regulate non-factory-built components that are connected to a factory-built structure at the installation site and are currently under local jurisdiction. The division is required to deliver the study to the board

when complete.

A county or municipality may not:

- Enact a regulation that excludes factory-built structures and manufactured homes from the county or municipality;
- Impose more restrictive standards on factory-built structures and manufactured homes than those that the county or municipality applies to site-built homes in the same residential zones in the county or municipality; or
- Enact or enforce a regulation, law, or ordinance affecting the installation or construction of a factory-built structure or manufactured home.

A county or municipality may:

- Enact land use regulations to the extent that the regulations are applicable to existing housing or structures or new site-built housing in the county or municipality; and
- Enact a building code provision for unique public safety requirements unless the provision applies to a factory-built structure or manufactured home.

A county or municipality must comply with the requirements established by the division for factory-built structures and by the United States department of housing and urban development for manufactured homes.

The bill requires the state treasurer to transfer \$600,000 on July 1, 2025, from the innovative housing incentive program fund to the building regulation fund.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly  
3 finds and declares that:

4 (a) Coloradans are overwhelmingly burdened with the cost of  
5 housing;

6 (b) Forty-five percent of renters, 329,000 residents, spend more  
7 than 30% of their income on rent;

8 (c) A household in Colorado must earn at least \$70,840 annually  
9 to afford the median rent of \$1,771 without being cost-burdened;

10 (d) To purchase a median-priced home, which is \$550,300, with  
11 a 20% down payment, and avoid being cost-burdened, a household must

1       earn \$129,178 annually;

2               (e) The average cost of construction of a new home as of  
3       November 2024 was approximately \$483,000, which is an increase from  
4       \$419,000 in 2023;

5               (f) In 2021, the general assembly enacted House Bill 21-1329,  
6       which directed the executive committee of the legislative council to create  
7       a task force to meet during 2021 and issue a report with recommendations  
8       to the general assembly and the governor on policies to create  
9       transformative changes in the area of housing;

10              (g) In 2022, the general assembly enacted House Bill 22-1282,  
11       which authorized investment in companies pursuing innovative  
12       construction methods, resulting in the establishment of the innovative  
13       housing incentive program;

14              (h) Innovative housing incentive program investments are  
15       intended to create new housing units, which lower housing costs and  
16       encourage innovation; and

17              (i) Off-site construction partners participating in the innovative  
18       housing incentive program, including modular manufacturers, have  
19       expressed concerns that regulatory barriers are preventing intended  
20       growth in housing units, reducing the cost and time-saving potential of  
21       off-site construction.

22              (2) Therefore, the general assembly further finds and declares that  
23       it seeks to address the shortage and cost of housing by enacting regional  
24       standards for factory-built structures, rather than standards related to a  
25       specific address, which will increase the supply of housing and lower  
26       housing costs by lowering the cost of factory-built housing construction  
27       and encouraging partners to take advantage of the economies of scale

1       afforded through factory-built construction.

2               **SECTION 2.** In Colorado Revised Statutes, 12-115-106, **add** (6)  
3       as follows:

4               **12-155-106. Colorado plumbing code - amendments -**  
5       **variances - Colorado fuel gas code.** (6) (a) NOTWITHSTANDING ANY  
6       AUTHORITY GRANTED TO THE BOARD BY THIS SECTION AND AFTER RULES  
7       ARE ADOPTED BY THE STATE HOUSING BOARD PURSUANT TO SECTION  
8       24-32-3304 (1)(h)(III), THE BOARD DOES NOT HAVE JURISDICTION OVER  
9       AND THE RULES OF THE BOARD DO NOT APPLY TO ANY ACTIVITY REQUIRED  
10      TO UNDERTAKE OR COMPLETE THE CONSTRUCTION OR INSTALLATION OF  
11      A FACTORY-BUILT STRUCTURE, AS DEFINED IN SECTION 24-32-3302 (11).

12              (b) PLUMBING INSTALLATIONS THAT CONNECT THESE STRUCTURES  
13      TO EXTERNAL UTILITY SOURCES AND THAT ARE NOT CONSIDERED ACTIONS  
14      TO COMPLETE THE INSTALLATION OF A FACTORY-BUILT STRUCTURE AS  
15      REQUIRED BY A REGISTERED INSTALLER MUST BE COMPLETED BY A  
16      LICENSED PLUMBER UNDER A REGISTERED PLUMBING CONTRACTOR.

17              (c) THE INSTALLATION OF GAS PIPING ON THE SERVICE SIDE MUST  
18      BE COMPLETED BY A QUALIFIED GAS PIPING INSTALLER.

19              (d) THE INSPECTION AND INSPECTORS OF THESE INSTALLATIONS,  
20      OTHER THAN THOSE AUTHORIZED TO BE PERFORMED BY A REGISTERED  
21      INSTALLER, ARE REGULATED IN ARTICLE 155 OF TITLE 12 AND MUST BE  
22      PERFORMED BY LICENSED PLUMBING INSPECTORS.

23              **SECTION 3.** In Colorado Revised Statutes, 12-115-107, **add** (5)  
24      as follows:

25              **12-115-107. Board powers and duties - rules - definition.** (5)  
26      (a) NOTWITHSTANDING ANY AUTHORITY GRANTED TO THE BOARD BY THIS  
27      SECTION AND AFTER RULES ARE ADOPTED BY THE STATE HOUSING BOARD

1 PURSUANT TO SECTION 24-32-3304 (1)(h)(III), THE BOARD DOES NOT  
2 HAVE JURISDICTION OVER AND THE RULES OF THE BOARD DO NOT APPLY  
3 TO ACTIVITY REQUIRED TO UNDERTAKE OR COMPLETE THE CONSTRUCTION  
4 OR INSTALLATION OF A FACTORY-BUILT STRUCTURE, AS DEFINED IN  
5 SECTION 24-32-3302 (11).

6 (b) ELECTRICAL INSTALLATIONS THAT CONNECT THESE  
7 STRUCTURES TO EXTERNAL UTILITY SOURCES AND THAT ARE NOT  
8 CONSIDERED ACTIONS TO COMPLETE THE INSTALLATION OF A  
9 FACTORY-BUILT STRUCTURE AS REQUIRED BY A REGISTERED INSTALLER  
10 MUST BE COMPLETED BY A LICENSED ELECTRICIAN UNDER A REGISTERED  
11 ELECTRICAL CONTRACTOR.

12 (c) THE INSPECTION AND INSPECTORS OF THESE INSTALLATIONS,  
13 OTHER THAN THOSE AUTHORIZED TO BE PERFORMED BY A REGISTERED  
14 INSTALLER, ARE REGULATED IN ARTICLE 115 OF TITLE 12 AND MUST BE  
15 PERFORMED BY LICENSED ELECTRICAL INSPECTORS.

16 **SECTION 4.** In Colorado Revised Statutes, 24-33.5-1204.5, **add**  
17 (3) as follows:

18 **24-33.5-1204.5. Powers and duties of administrator - rules.**

19 (3) NOTWITHSTANDING ANY AUTHORITY GRANTED TO THE  
20 ADMINISTRATOR BY THIS SECTION AND AFTER RULES ARE ADOPTED BY THE  
21 STATE HOUSING BOARD PURSUANT TO SECTION 24-32-3304 (1)(h)(III), THE  
22 ADMINISTRATOR DOES NOT HAVE JURISDICTION OVER AND THE RULES OF  
23 THE ADMINISTRATOR DO NOT APPLY TO ACTIVITY REQUIRED TO  
24 UNDERTAKE OR COMPLETE THE CONSTRUCTION OR INSTALLATION OF A  
25 FACTORY-BUILT STRUCTURE, AS DEFINED IN SECTION 24-32-3302 (11).

26 **SECTION 5.** In Colorado Revised Statutes, 24-32-3302, **amend**  
27 (17) introductory portion as follows:

1           **24-32-3302. Definitions.** As used in this part 33, unless the  
2           context otherwise requires:

3           (17) "Installer" means any person who performs OR BUSINESS  
4           ENTITY AUTHORIZED TO PERFORM the installation of:

5           **SECTION 6.** In Colorado Revised Statutes, 24-32-3304, **amend**  
6           (1)(f) and (1)(g); and **add** (1)(h) as follows:

7           **24-32-3304. State housing board - powers and duties - rules.**

8           (1) The board has the following powers and duties pursuant to this part  
9           33:

10           (f) To promulgate rules establishing standards for tiny homes that  
11           cover the manufacture of, assembly of, and installation of tiny homes; ~~and~~

12           (g) To promulgate uniform foundation construction standards for  
13           manufactured homes, factory-built structures, or tiny homes in those areas  
14           of the state where no standards exist; AND

15           (h) ON OR BEFORE JULY 1, 2026, TO ADOPT RULES:

16           (I) (A) ESTABLISHING REGIONAL BUILDING CODE STANDARDS  
17           ACCOUNTING FOR LOCAL CLIMATIC AND GEOGRAPHIC CONDITIONS, AND  
18           FIRE PROTECTION AND SUPPRESSION ACTIVITIES FOR THE CONSTRUCTION  
19           AND INSTALLATION OF FACTORY-BUILT STRUCTURES DEVELOPED BY THE  
20           ADVISORY COMMITTEE CREATED IN SECTION 24-32-3305 (3), WHICH SHALL  
21           SUPERSEDE A CONFLICTING ORDINANCE, CODE, REGULATION, OR OTHER  
22           LAW OF A LOCAL GOVERNMENT UNLESS A LOCAL GOVERNMENT ADOPTS  
23           THE RULES ISSUED BY THE BOARD;

24           (B) THE REGIONAL BUILDING CODES SHALL INCLUDE, AT A  
25           MINIMUM, WIND SHEAR, SNOW LOAD, WILDFIRE RISK, THERMAL ZONE,  
26           RADON MITIGATION, OR AUTOMATIC FIRE SPRINKLER SYSTEM  
27           REQUIREMENTS.

1           (II) IMPLEMENTING THE RECOMMENDED REQUIREMENTS  
2   DEVELOPED BY THE ADVISORY COMMITTEE CREATED IN SECTION  
3   24-32-3305 (3), INCLUDING THE CONTINUED AUTHORIZATION OF A LOCAL  
4   GOVERNMENT CERTIFIED BY THE DIVISION TO PERFORM INSPECTIONS OF A  
5   FACTORY-BUILT STRUCTURE ON BEHALF OF THE DIVISION, AND  
6   REGISTRATION, RESPONSIBILITY, AND ACCOUNTABILITY REQUIREMENTS  
7   FOR A MANUFACTURER, INSTALLER, SELLER, OR GENERAL CONTRACTOR  
8   WHO DEVELOPS THE INSTALLATION SITE OR COMPLETES THE  
9   CONSTRUCTION OF A FACTORY-BUILT STRUCTURE AT THE INSTALLATION  
10   SITE, INCLUDING OFFERING EDUCATION, TRAINING, AND CERTIFICATION  
11   OPPORTUNITIES;

12           ==  
13           (III) COVERING ELECTRICAL OR PLUMBING CODES REQUIRED TO  
14   UNDERTAKE OR COMPLETE THE CONSTRUCTION OR INSTALLATION OF A  
15   FACTORY-BUILT STRUCTURE;

16           (IV) ALLOWING THE DIVISION TO CONTRACT FOR THIRD-PARTY  
17   REVIEW AND APPROVAL OF A FINAL DESIGN AND CONSTRUCTION PLAN FOR  
18   A FACTORY-BUILT STRUCTURE ON BEHALF OF THE DIVISION;

19           (V) ALLOWING THE DIVISION TO CREATE A PROCESS FOR VETTING  
20   AND APPROVING THE ABILITY OF A THIRD PARTY TO REVIEW AND APPROVE  
21   A FINAL DESIGN AND CONSTRUCTION PLAN FOR A FACTORY-BUILT  
22   STRUCTURE ON BEHALF OF THE DIVISION; AND

23           (VI) REQUIRING THE DIVISION TO CAUSE AN AUDIT TO BE  
24   PERFORMED ON A THIRD PARTY THAT REVIEWS AND APPROVES DESIGN AND  
25   CONSTRUCTION PLANS, ON A THIRD PARTY THAT CONDUCTS INSPECTIONS  
26   ON ITS BEHALF, OF CONTRACTS OF SELLERS TO VERIFY COMPLIANCE, AND  
27   TO ENSURE PROTECTION OF DOWN PAYMENTS MADE BY PURCHASERS THAT



1     ARE RETAINED BY THE SELLER OR MANUFACTURER.

2             **SECTION 7.** In Colorado Revised Statutes, 24-32-3305, **amend**  
3     (3)(a) introductory portion, (3)(a)(III), (3)(a)(V), (3)(a)(VI), (3)(a)(VII),  
4     (3)(a)(VIII), (3)(a)(IX), and (3)(a)(X); **add** (3)(a)(XII), (3)(a)(XIII),  
5     (3)(a)(XIV), (3)(a)(XV), (3)(a)(XVI), (3)(c), (3)(d), (3)(e), (3)(f), (3)(g),  
6     and (4); and **repeal** (3)(a)(IV) and (3.3) as follows:

7             **24-32-3305. Rules - advisory committee - enforcement -**  
8     **regional building codes - study.** (3) (a) Except when adopting an energy  
9     code pursuant to subsection (3.5) of this section, the board must consult  
10    with and obtain the advice of an advisory committee on factory-built  
11    structures and tiny homes in the drafting and promulgation of rules. The  
12    committee consists of ~~fifteen~~ TWENTY-ONE members appointed by the  
13    division from the following professional and technical disciplines:

14            (III) ~~Three~~ FOUR from building code enforcement, REPRESENTING  
15    A LOCAL BUILDING DEPARTMENT FROM EACH OF THE FOLLOWING CLIMATE  
16    ZONES ACROSS THE STATE:

17            (A) ONE FROM CLIMATE ZONE 4;

18            (B) ONE FROM CLIMATE ZONE 5;

19            (C) ONE FROM CLIMATE ZONE 6; AND

20            (D) ONE FROM CLIMATE ZONE 7;

21            (IV) ~~One from mechanical engineering or contracting;~~

22            (V) ~~One from electrical engineering or contracting~~ LICENSED  
23    ELECTRICIAN WHO MAY BE EMPLOYED BY THE DEPARTMENT OF  
24    REGULATORY AGENCIES;

25            (VI) ~~One from the plumbing industry~~ LICENSED PLUMBER WHO  
26    MAY BE EMPLOYED BY THE DEPARTMENT OF REGULATORY AGENCIES;

27            (VII) ~~One from the construction design or producer industry~~

1 DIVISION OF FIRE PREVENTION AND CONTROL;  
2 (VIII) ~~Two~~ THREE from ~~manufactured housing~~ FACTORY-BUILT  
3 STRUCTURE CONSTRUCTION REPRESENTING THE FOLLOWING OCCUPANCY  
4 CLASSIFICATIONS:  
5 (A) ONE FROM THE INTERNATIONAL RESIDENTIAL CODE FOR ONE-  
6 AND TWO-FAMILY DWELLINGS;  
7 (B) ONE FROM THE INTERNATIONAL BUILDING CODE FOR  
8 RESIDENTIAL STRUCTURES; AND  
9 (C) ONE FROM THE INTERNATIONAL BUILDING CODE FOR FACTORY  
10 AND INDUSTRIAL STRUCTURES;  
11 (IX) ~~Two~~ ONE from the tiny home industry;  
12 (X) One from energy conservation; and  
13 (XII) ONE DEVELOPER SPECIALIZING IN THE USE OF  
14 FACTORY-BUILT STRUCTURES IN PROJECTS;  
15 (XIII) ONE FROM CLIMATE RESILIENCY;  
16 (XIV) ONE REGISTERED INSTALLER;  
17 (XV) ONE REGISTERED SELLER; AND  
18 (XVI) ONE INDIVIDUAL REPRESENTING EMERGENCY SERVICES OR  
19 MANAGEMENT.  
20 (c) (I) THE ADVISORY COMMITTEE SHALL DEVELOP REGIONAL  
21 BUILDING CODES ACCOUNTING FOR LOCAL CLIMATIC AND GEOGRAPHIC  
22 CONDITIONS AND FIRE SUPPRESSION ACTIVITIES TO ENSURE SAFETY AND TO  
23 APPLY THE MOST STRINGENT OF THESE REQUIREMENTS FOR THE  
24 CONSTRUCTION AND INSTALLATION OF FACTORY-BUILT STRUCTURES AND  
25 SUBMIT THE RECOMMENDED REGIONAL BUILDING CODES IN THE FORM OF  
26 RECOMMENDED ADMINISTRATIVE RULES FOR CONSIDERATION AND  
27 ADOPTION BY THE BOARD.

1           (II) THE REGIONAL BUILDING CODES SHALL INCLUDE, AT A  
2           MINIMUM, WIND SHEAR, SNOW LOAD, WILDFIRE RISK, THERMAL ZONE,  
3           RADON MITIGATION, OR AUTOMATIC FIRE SPRINKLER SYSTEM  
4           REQUIREMENTS.

5           (d) THE ADVISORY COMMITTEE SHALL DEVELOP IMPLEMENTATION  
6           REQUIREMENTS, INCLUDING AUTHORIZING A LOCAL GOVERNMENT TO  
7           PERFORM INSPECTIONS OF FACTORY-BUILT STRUCTURES ON BEHALF OF THE  
8           DIVISION OF HOUSING, AND REGISTRATION, RESPONSIBILITY, AND  
9           ACCOUNTABILITY REQUIREMENTS FOR MANUFACTURERS, INSTALLERS,  
10          SELLERS, OR GENERAL CONTRACTORS WHO DEVELOP THE INSTALLATION  
11          SITE OR COMPLETE THE CONSTRUCTION OF FACTORY-BUILT STRUCTURES  
12          AT THE INSTALLATION SITE, INCLUDING OFFERING EDUCATION, TRAINING,  
13          AND CERTIFICATION OPPORTUNITIES, AND SUBMIT THE IMPLEMENTATION  
14          REQUIREMENTS IN THE FORM OF RECOMMENDED ADMINISTRATIVE RULES  
15          FOR CONSIDERATION AND ADOPTION BY THE BOARD.

16          (e) DURING THE 2026 LEGISLATIVE SESSION, THE DEPARTMENT OF  
17          LOCAL AFFAIRS SHALL PRESENT THE RECOMMENDATIONS OF THE  
18          ADVISORY COMMITTEE RELATED TO THE DEVELOPMENT OF REGIONAL  
19          BUILDING CODES ACCOUNTING FOR LOCAL CLIMATIC AND GEOGRAPHIC  
20          CONDITIONS AND FIRE SUPPRESSION ACTIVITIES, AND IMPROVED  
21          COORDINATION BETWEEN THE STATE AND LOCAL PERMITTING PROCESS  
22          ONSITE FOR THE CONSTRUCTION AND INSTALLATION OF FACTORY-BUILT  
23          STRUCTURES, TO THE SENATE LOCAL GOVERNMENT AND HOUSING  
24          COMMITTEE AND THE HOUSE TRANSPORTATION, HOUSING, AND LOCAL  
25          GOVERNMENT COMMITTEE PRIOR TO CONSIDERATION AND ADOPTION BY  
26          THE STATE HOUSING BOARD. THE DEPARTMENT OF LOCAL AFFAIRS SHALL  
27          REPORT ON THE OUTCOMES AS PART OF ITS 2031 "SMART ACT" HEARING.

1           ~~(3.3) The department shall create for factory-built structures,~~  
2           ~~including those that would be considered accessory dwelling units, model~~  
3           ~~public safety code requirements related to geographic or climatic~~  
4           ~~conditions, such as weight restrictions for roof snow loads, wind shear~~  
5           ~~factors, or wildfire risk, for local governments to consider and adopt~~  
6           ~~pursuant to section 24-32-3318 (2)(a).~~

7           ~~(4) ANY FUTURE STATEWIDE ADOPTED CODES CONTEMPLATED IN~~  
8           ~~STATUTE MUST BE VETTED THROUGH THE ADVISORY COMMITTEE FOR~~  
9           ~~CONSIDERATION FOR ADOPTION BY THE BOARD.~~

10           **SECTION 8.** In Colorado Revised Statutes, 30-28-115, **amend**  
11           (3)(b)(I) introductory portion, (3)(b)(I)(A), (3)(b)(I)(B), (3)(b)(II), and  
12           (3)(b)(III); and **add** (3)(b)(I.5) and (3)(b)(V) as follows:

13           **30-28-115. Public welfare to be promoted - legislative**  
14           **declaration - construction - definition.** (3) (b) (I) No county may have  
15           or enact zoning regulations, subdivision regulations, or any other  
16           regulation affecting development, which exclude or have the effect of  
17           excluding homes OR STRUCTURES from the county that are:

18           (A) ~~Homes~~ FACTORY-BUILT STRUCTURES, AS DEFINED IN SECTION  
19           24-32-3302 (11) AND certified by the division of housing created in  
20           section 24-32-704 or a party authorized to act on its behalf;

21           (B) MANUFACTURED homes certified by the United States  
22           department of housing and urban development through its office of  
23           manufactured housing programs, a successor agency, or a party  
24           authorized to act on its behalf; or

25           (I.5) A COUNTY SHALL NOT IMPOSE MORE RESTRICTIVE  
26           STANDARDS ON FACTORY-BUILT STRUCTURES    THAN THOSE THE COUNTY  
27           APPLIES TO SITE-BUILT HOMES IN THE SAME RESIDENTIAL ZONES. AS USED

1 IN THIS SUBSECTION (3)(b)(I.5), "RESTRICTIVE STANDARDS" MEANS  
2 ZONING REGULATIONS, SUBDIVISION REGULATIONS, AND ANY OTHER  
3 REGULATION AFFECTING DEVELOPMENT, INCLUDING STANDARDS RELATED  
4 TO:

5 (A) HOME SIZE OR SECTIONAL REQUIREMENTS;

6 (B) IMPROVEMENT LOCATION;

7 (C) MINIMUM FLOOR SPACE;

8 (D) PERMANENT FOUNDATIONS;

9 (E) SETBACK STANDARDS; AND

10 (F) SIDE-YARD STANDARDS.

11 (II) Nothing in this subsection (3) ~~shall prevent~~ PREVENTS a  
12 county from enacting any zoning, developmental, use, aesthetic, or  
13 historical standard, including, but not limited to, requirements relating to  
14 permanent foundations, minimum floor space, unit size or sectional  
15 requirements, and improvement location, side yard, and setback standards  
16 to the extent that such standards or requirements are applicable to existing  
17 HOUSING OR STRUCTURES or new SITE-BUILT housing within the specific  
18 use district of the county.

19 (III) Nothing in this subsection (3) ~~shall preclude~~ PRECLUDES any  
20 county from enacting county building code provisions for unique public  
21 safety requirements such as snow load roof, wind shear, WILDFIRE RISK,  
22 and energy conservation factors, unless ~~the home is~~ IT IS A  
23 FACTORY-BUILT STRUCTURE certified by the division of housing created  
24 in section 24-32-704 or a party authorized to act on its behalf or A  
25 MANUFACTURED HOME CERTIFIED BY the United States department of  
26 housing and urban development through its office of manufactured  
27 housing programs, a successor agency, or a party authorized to act on its

1     behalf. A county must comply with ~~section 24-32-3318 when enacting~~  
2     ~~building code provisions for a manufactured home as defined in section~~  
3     ~~24-32-3302 (20)~~ THE REQUIREMENTS ESTABLISHED BY THE DIVISION OF  
4     HOUSING FOR FACTORY-BUILT STRUCTURES AND THE UNITED STATES  
5     DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT FOR  
6     MANUFACTURED HOMES.

7             (V) A COUNTY MAY NOT ENACT OR ENFORCE A ZONING  
8     REGULATION, SUBDIVISION REGULATION, OR ANY OTHER REGULATION,  
9     ORDINANCE, OR LAW AFFECTING THE INSTALLATION OR CONSTRUCTION OF  
10    A FACTORY-BUILT STRUCTURE THAT IS MORE STRINGENT THAN A  
11    REGULATION, ORDINANCE, OR LAW THAT APPLIES TO OTHER TYPES OF  
12    CONSTRUCTION.

13            **SECTION 9.** In Colorado Revised Statutes, 31-23-301, **amend**  
14    (5)(b)(I) introductory portion, (5)(b)(I)(A), (5)(b)(I)(B), (5)(b)(II), and  
15    (5)(b)(III); and **add** (5)(b)(I.5) and (6) as follows:

16            **31-23-301. Grant of power - definition.** (5) (b) (I) No  
17    municipality may have or enact zoning regulations, subdivision  
18    regulations, or any other regulation affecting development that exclude  
19    or have the effect of excluding homes OR STRUCTURES from the  
20    municipality that are:

21            (A) ~~Homes~~ FACTORY-BUILT STRUCTURES, AS DEFINED IN SECTION  
22    24-32-3302 (11) AND certified by the division of housing created in  
23    section 24-32-704 or a party authorized to act on its behalf;

24            (B) MANUFACTURED homes certified by the United States  
25    department of housing and urban development through its office of  
26    manufactured housing programs, a successor agency, or a party  
27    authorized to act on its behalf; or

1 (I.5) A MUNICIPALITY SHALL NOT IMPOSE MORE RESTRICTIVE  
2 STANDARDS ON FACTORY-BUILT STRUCTURES        THAN THOSE THE  
3 MUNICIPALITY APPLIES TO SITE-BUILT HOMES IN THE SAME RESIDENTIAL  
4 ZONES. AS USED IN THIS SUBSECTION (5)(b)(I.5), "RESTRICTIVE  
5 STANDARDS" MEANS ZONING REGULATIONS, SUBDIVISION REGULATIONS,  
6 AND ANY OTHER REGULATION AFFECTING DEVELOPMENT, INCLUDING  
7 STANDARDS RELATED TO:

8 (A) HOME SIZE OR SECTIONAL REQUIREMENTS;

9 (B) IMPROVEMENT LOCATION;

10 (C) MINIMUM FLOOR SPACE;

11 (D) PERMANENT FOUNDATIONS;

12 (E) SETBACK STANDARDS; AND

13 (F) SIDE-YARD STANDARDS.

14 (II) Nothing in this subsection (5) ~~shall prevent~~ PREVENTS a  
15 municipality from enacting any zoning, developmental, use, aesthetic, or  
16 historical standard, including, but not limited to, requirements relating to  
17 permanent foundations, minimum floor space, unit size or sectional  
18 requirements, and improvement location, side yard, and setback standards  
19 to the extent that such standards or requirements are applicable to existing  
20 HOUSING OR STRUCTURES or new SITE-BUILT housing within the specific  
21 use district of the municipality.

22 (III) Nothing in this subsection (5) ~~shall preclude~~ PRECLUDES any  
23 municipality from enacting municipal building code provisions for unique  
24 public safety requirements such as snow load roof, wind shear, WILDFIRE  
25 RISK, and energy conservation factors, unless ~~the home is~~ IT IS A  
26 FACTORY-BUILT STRUCTURE certified by the division of housing created  
27 in section 24-32-704 or a party authorized to act on its behalf OR A

1 MANUFACTURED HOME CERTIFIED BY the United States department of  
2 housing and urban development through its office of manufactured  
3 housing programs, a successor agency, or a party authorized to act on its  
4 behalf. A municipality must comply with section 24-32-3318 when  
5 enacting building code provisions for a manufactured home as defined in  
6 section 24-32-3302 (20) REGULATED BY THE UNITED STATES  
7 DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, AND IT MUST ALSO  
8 COMPLY WITH THE REQUIREMENTS ESTABLISHED BY THE DIVISION OF  
9 HOUSING FOR FACTORY-BUILT STRUCTURES.

10 (6) A MUNICIPALITY MAY NOT ENACT OR ENFORCE A ZONING  
11 REGULATION, SUBDIVISION REGULATION, OR ANY OTHER REGULATION,  
12 ORDINANCE, OR LAW AFFECTING THE INSTALLATION OR CONSTRUCTION OF  
13 A FACTORY-BUILT STRUCTURE THAT IS MORE STRINGENT THAN A  
14 REGULATION, ORDINANCE, OR LAW THAT APPLIES TO OTHER TYPES OF  
15 CONSTRUCTION.

16 **SECTION 10.** In Colorado Revised Statutes, 24-32-3309, **amend**  
17 (1)(b)(II) and (1)(b)(III); and **add** (1)(b)(IV) as follows:

18 **24-32-3309. Fees - building regulation fund - rules.**

19 (1) (b) Notwithstanding any provision of this section to the contrary:

20 (II) On April 1, 2015, the state treasurer must deduct three  
21 hundred thousand dollars from the general fund and transfer such sum to  
22 the fund; ~~and~~

23 (III) On July 1, 2016, the state treasurer must deduct two hundred  
24 thousand dollars from the general fund and transfer such sum to the fund;  
25 AND

26 (IV) ON JULY 1, 2025, THE STATE TREASURER SHALL DEDUCT SIX  
27 HUNDRED THOUSAND DOLLARS FROM THE INNOVATIVE HOUSING



1 INCENTIVE PROGRAM FUND CREATED IN SECTION 24-48.5-132 (5)(a) AND  
2 TRANSFER THE MONEY TO THE FUND.

3 **SECTION 11.** In Colorado Revised Statutes, **repeal 24-32-3310**  
4 **as follows:**

5 **24-32-3310. Local enforcement.** ~~Nothing in this part 33 may~~  
6 ~~interfere with the right of local governments to enforce local rules~~  
7 ~~governing the installation of factory-built housing pursuant to section~~  
8 ~~24-32-3318 that bear the insignia of approval issued by the division~~  
9 ~~pursuant to section 24-32-3311 (1)(a) if the local rules are not~~  
10 ~~inconsistent with state rules adopted pursuant to section 24-32-3305.~~

11 **SECTION 12.** In Colorado Revised Statutes, **24-32-3311, amend**  
12 **(4); and add (7) as follows:**

13 **24-32-3311. Certification of factory-built structures - rules.**  
14 ~~(4) A factory-built structure bearing an insignia of approval issued by the~~  
15 ~~division and affixed by the division or an authorized quality assurance~~  
16 ~~representative pursuant to this part 33 is deemed to be designed and~~  
17 ~~constructed in compliance with the requirements of all codes and~~  
18 ~~standards enacted or adopted by the state and accounting for any local~~  
19 ~~government installation requirements adopted in compliance with sections~~  
20 ~~24-32-3310 and 24-32-3318 that are applicable to the construction of~~  
21 ~~factory-built structures, to the extent that the design and construction~~  
22 ~~relates to work performed in a factory or work on a factory-built structure~~  
23 ~~that is completed at the installation site as reflected in the approved plans~~  
24 ~~for the factory-built structure. The determination by the division of the~~  
25 ~~scope of such approval is final. An insignia of approval affixed to the~~  
26 ~~factory-built structure does not expire unless the design and construction~~  
27 ~~of the factory-built structure has been modified from approved plans.~~

1           (7) (a) THE ADVISORY COMMITTEE SHALL DEVELOP PROCESSES  
2           REQUIRED FOR ELECTRICAL OR PLUMBING CODE COMPLIANCE WHEN  
3           UNDERTAKING OR COMPLETING THE CONSTRUCTION OR INSTALLATION OF  
4           A FACTORY-BUILT STRUCTURE.

5           (b) ANY FUTURE RENOVATION, ALTERATION, OR REPAIR OF THE  
6           FACTORY-BUILT STRUCTURE, INCLUDING ELECTRICAL AND PLUMBING,  
7           THAT IS PROPOSED FOLLOWING THE INSTALLATION AT THE SITE IS SUBJECT  
8           TO ALL CODES AND RULES OF THE APPROPRIATE GOVERNMENTAL  
9           AGENCIES HAVING JURISDICTION OVER THE STRUCTURE AND IS SUBJECT TO  
10          THE JURISDICTION OF THE STATE ELECTRICAL BOARD OR STATE PLUMBING  
11          BOARD AND THE CORRESPONDING PROFESSIONAL PRACTICE ACTS OF THOSE  
12          LICENSED PROFESSIONS.

13          **SECTION 13. In Colorado Revised Statutes, 24-32-3318, amend**  
14          **(2)(a); and repeal (1) as follows:**

15          **24-32-3318. Local installation standards preempted.**  
16          (1) Except as authorized in section 24-32-3329, a local government shall  
17          not adopt less stringent standards for an installation than those  
18          promulgated by the division. A local government shall not, without  
19          express consent by the division, adopt different standards than the  
20          standards for an installation promulgated by the division.

21          (2) (a) Nothing in this section prohibits a local government from  
22          enacting standards for tiny homes, mobile homes or modular homes  
23          concerning unique public safety requirements related to geographic or  
24          climatic conditions, such as weight restrictions for roof snow loads, wind  
25          shear factors, or wildfire risk, as otherwise permitted by law.

26          **SECTION 14. In Colorado Revised Statutes, 24-75-402, add**  
27          **(5)(III) as follows:**

1           **24-75-402. Cash funds - limit on uncommitted reserves -**  
2           **reduction in the amount of fees - exclusions - definitions.**

3           Notwithstanding any provision of this section to the contrary, the  
4           following cash funds are excluded from the limitations in this section:

5           (III) THE BUILDING REGULATION FUND CREATED IN SECTION  
6           24-32-3309 (1)(a)(III).

7           **SECTION 15.** In Colorado Revised Statutes, 24-32-3311, **amend**  
8           **(6) as follows:**

9           **24-32-3311. Certification of factory-built structures - rules.**

10          (6) All work at the installation site that is unrelated to the installation of  
11          a factory-built structure or unrelated to completing construction of a  
12          factory-built structure at the installation site as reflected in the approved  
13          plans for the factory-built structure, including additions, modifications,  
14          and repairs to a factory-built structure, SUCH AS A FOUNDATION SYSTEM  
15          AND ANY ABOVE-GRADE SITE-BUILT COMPONENT THAT IS CONNECTED TO  
16          THE FACTORY-BUILT STRUCTURE LIKE A GARAGE OR DECK, is subject to  
17          applicable local government rules.

18          **SECTION 16.** In Colorado Revised Statutes, 24-32-3315, **amend**  
19          **(3), (4), and (5) as follows:**

20          **24-32-3315. Installers of manufactured homes and tiny homes**  
21          **- registration - fees - educational requirements - rules.**

22          (3) A person applying for registration or certification as an  
23          installer OR ON BEHALF OF A BUSINESS ENTITY TO PERFORM  
24          INSTALLATIONS, whether an initial or renewal application, must submit  
25          the application on a form provided by the division and verified by a  
26          declaration dated and signed by the applicant under penalty of perjury.  
27          The application must contain, in addition to any other information the

1 division may reasonably require, the name, address, ~~e-mail~~ EMAIL address,  
2 and telephone number of the applicant. The division shall make the  
3 application and declaration available for public inspection.

4 (4) In order to be registered initially as an installer OR TO HAVE A  
5 BUSINESS ENTITY REGISTERED TO PERFORM INSTALLATIONS, an applicant  
6 must:

7 (5) A registration issued pursuant to this section is valid for one  
8 year from the date of issuance and cannot be transferred or assigned to  
9 another person OR BUSINESS ENTITY. The amount of the registration fee  
10 must be no more than two hundred fifty dollars. If any of the application  
11 information for the registered installer changes after the issuance of a  
12 registration, the registered installer must notify the division in writing  
13 within thirty days from the date of the change. The division may suspend,  
14 revoke, or deny renewal of a registration if the registered installer fails to  
15 notify the division of any change in the application.

16 **SECTION 17. Appropriation.** For the 2025-26 state fiscal year,  
17 \$277,264 is appropriated to the department of local affairs for use by the  
18 division of housing. This appropriation is from the building regulation  
19 fund created in section 24-32-3309 (1)(a)(III), C.R.S., and is based on an  
20 assumption that the division will require an additional 1.0 FTE. To  
21 implement this act, the division may use this appropriation for  
22 manufactured buildings program.

23 **SECTION 18. Safety clause.** The general assembly finds,  
24 determines, and declares that this act is necessary for the immediate  
25 preservation of the public peace, health, or safety or for appropriations for  
26 the support and maintenance of the departments of the state and state  
27 institutions.