# First Regular Session Seventy-second General Assembly STATE OF COLORADO

## **INTRODUCED**

LLS NO. 19-0294.01 Megan Waples x4348

**SENATE BILL 19-091** 

#### SENATE SPONSORSHIP

Fields and Cooke,

#### **HOUSE SPONSORSHIP**

Singer,

101

102

**Senate Committees** State, Veterans, & Military Affairs

#### **House Committees**

#### A BILL FOR AN ACT

CONCERNING SUPPORT OF PEACE OFFICERS INVOLVED IN A USE OF FORCE INCIDENT.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill requires law enforcement agencies to develop policies to support officers involved in a shooting or fatal use of force. The policies must address pre-incident training and preparation, support for the officer at the scene of the incident, post-incident support and services, guidelines for temporary leave or duty reassignment, and guidelines for return to duty. The policies must be completed by January 1, 2020. Law

enforcement agencies are required to review the policies on a biennial basis.

The bill allows a law enforcement agency to apply for and receive a grant from the peace officers mental health support grant program to assist in developing and implementing the agency's policies.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1.** In Colorado Revised Statutes, add part 4 to article 3 2.5 of title 16 as follows: 4 PART 4 5 SUPPORT FOR PEACE OFFICERS INVOLVED IN A USE OF FORCE 6 7 **16-2.5-401. Legislative declaration.** (1) THE GENERAL ASSEMBLY 8 HEREBY DECLARES THAT: 9 (a) PEACE OFFICERS INVOLVED IN INCIDENTS INVOLVING A 10 SHOOTING OR FATAL USE OF FORCE SHOULD HAVE ACCESS TO IMMEDIATE 11 SUPPORT; 12 (b) THE EXPERIENCE OF POLICE AND PUBLIC SAFETY MENTAL 13 HEALTH PROFESSIONALS AND SCIENTIFIC RESEARCH SHOW THAT 14 PROVIDING TRAINING, SUPPORT SERVICES, AND REINTEGRATION 15 STRATEGIES CAN PROMOTE POSITIVE OUTCOMES FOLLOWING SUCH 16 INCIDENTS; 17 (c) AN OFFICER'S FITNESS FOR DUTY SHOULD NOT BE BROUGHT 18 INTO QUESTION BY VIRTUE OF THE OFFICER'S INVOLVEMENT IN AN 19 INCIDENT INVOLVING A SHOOTING OR FATAL USE OF FORCE; 20 THE PROVISION OF POST-INCIDENT SERVICES DOES NOT 21 PRECLUDE AN AGENCY FROM REQUESTING A FORMAL FITNESS-FOR-DUTY 22 EVALUATION BASED UPON OBJECTIVE CONCERNS ABOUT AN OFFICER'S 23 ABILITY TO PERFORM THE OFFICER'S DUTIES DUE TO A SUSPECTED MEDICAL

-2- SB19-091

1	OR PSYCHOLOGICAL CONDITION, BUT THE SOLE FACT OF BEING INVOLVED
2	IN AN INCIDENT INVOLVING A SHOOTING OR FATAL USE OF FORCE DOES NOT
3	NECESSITATE SUCH AN EVALUATION BEFORE THE OFFICER'S RETURN TO
4	DUTY; AND
5	(e) The policies required by this part 4 provide for
6	POST-INCIDENT PSYCHOLOGICAL INTERVENTIONS THAT ARE SEPARATE AND
7	DISTINCT FROM ANY FITNESS-FOR-DUTY ASSESSMENT OR ADMINISTRATIVE
8	OR INVESTIGATIVE PROCEDURES THAT MAY FOLLOW.
9	16-2.5-402. Definitions. AS USED IN THIS PART 4, UNLESS THE
10	CONTEXT OTHERWISE REQUIRES:
11	(1) "LAW ENFORCEMENT AGENCY" MEANS:
12	(a) THE COLORADO STATE PATROL CREATED IN SECTION
13	24-33.5-201;
14	(b) The Colorado Bureau of investigation created in
15	SECTION 24-33.5-401;
16	(c) The department of corrections created in Section
17	24-1-128.5;
18	(d) A COUNTY SHERIFF'S OFFICE;
19	(e) A MUNICIPAL POLICE DEPARTMENT;
20	(f) A CAMPUS POLICE DEPARTMENT; OR
21	(g) A TOWN MARSHAL'S OFFICE.
22	(2) "QUALIFIED MENTAL HEALTH PROFESSIONAL" MEANS:
23	(a) A PERSON CERTIFIED AND IN GOOD STANDING AS A POLICE AND
24	PUBLIC SAFETY PSYCHOLOGIST BY THE AMERICAN BOARD OF POLICE AND
25	PUBLIC SAFETY PSYCHOLOGY, OR ITS SUCCESSOR ORGANIZATION; OR
26	(b) A PERSON WHO:
27	(I) IS A LICENSED MENTAL HEALTH CLINICIAN IN GOOD STANDING

-3- SB19-091

1	WITH HIS OR HER LICENSING BOARD; AND
2	(II) HAS DEMONSTRATED TO THE LAW ENFORCEMENT AGENCY'S
3	SATISFACTION THROUGH A COMBINATION OF TRAINING AND EXPERIENCE
4	THAT THE PERSON IS TRAUMA INFORMED, EXPERIENCED IN RESPONDING TO
5	ACUTE TRAUMA EVENTS, AND CULTURALLY COMPETENT IN
6	UNDERSTANDING LAW ENFORCEMENT WORK, CHALLENGES, AND
7	STRESSORS.
8	16-2.5-403. Peace officer-involved shooting or fatal use of
9	force policy. (1) EACH LAW ENFORCEMENT AGENCY SHALL DEVELOP AND
10	MAINTAIN A POLICY FOR SUPPORTING A PEACE OFFICER WHO HAS BEEN
11	INVOLVED IN A SHOOTING OR FATAL USE OF FORCE. AN INVOLVED OFFICER
12	MAY INCLUDE A PERIPHERAL OFFICER PRESENT AT THE SCENE WHO
13	REPORTS AN IMPACT OR REQUESTS SUPPORTIVE SERVICES. THE POLICY
14	MUST ADDRESS, AT A MINIMUM:
15	(a) Pre-incident preparation, including training and
16	EDUCATION ABOUT BOTH NORMAL AND PROBLEMATIC POST-TRAUMATIC
17	REACTIONS COMMONLY ASSOCIATED WITH OFFICER-INVOLVED SHOOTINGS
18	AND CRITICAL INCIDENTS;
19	(b) Protocols to ensure an involved officer's physical and
20	PSYCHOLOGICAL SAFETY AT THE SCENE AND FOLLOWING THE INCIDENT;
21	(c) THE PROVISION OF POST-INCIDENT SERVICES TO AN INVOLVED
22	OFFICER, AND THE ABILITY TO EXTEND POST-INCIDENT SERVICES TO AN
23	OFFICER'S FAMILY AND SIGNIFICANT OTHERS WHEN WARRANTED. THE
24	AGENCY SHALL CONSIDER INCLUDING IN THE POLICY, TO THE EXTENT
25	POSSIBLE GIVEN THE AGENCY'S SIZE AND RESOURCES:
26	(I) AT LEAST ONE CONFIDENTIAL POST-INCIDENT INTERVENTION
27	WITH A QUALIFIED MENTAL HEALTH PROFESSIONAL IN A TIMELY MANNER

-4- SB19-091

1	FOLLOWING THE INCIDENT, INCLUDING THROUGH TELEHEALTH SERVICES;
2	(II) ONGOING CONFIDENTIAL MENTAL HEALTH SERVICES FROM A
3	QUALIFIED MENTAL HEALTH PROFESSIONAL AS NEEDED, INCLUDING
4	THROUGH TELEHEALTH SERVICES; AND
5	(III) SOME FORM OF PEER SUPPORT, INCLUDING AGENCY PEER
6	SUPPORT OR ONLINE OR TELEHEALTH PEER SUPPORT;
7	(d) GUIDELINES FOR TEMPORARY LEAVE OR APPROPRIATE DUTY
8	REASSIGNMENT AS AGREED UPON BY AN INVOLVED OFFICER AND THE
9	AGENCY TO ALLOW AN INVOLVED OFFICER TO RECEIVE SERVICES AND
10	MANAGE THE IMPACT OF THE INCIDENT ON AN INVOLVED OFFICER AND AN
11	INVOLVED OFFICER'S FAMILY AND SIGNIFICANT OTHERS; AND
12	(e) GUIDELINES AND PROCEDURES FOR AN OFFICER'S RETURN TO
13	DUTY, INCLUDING ONGOING SUPPORT AND SERVICES AVAILABLE TO AN
14	INVOLVED OFFICER. THE AGENCY SHALL CONSIDER INCLUDING IN THE
15	POLICY, TO THE EXTENT POSSIBLE GIVEN THE AGENCY'S SIZE AND
16	RESOURCES:
17	(I) A REINTEGRATION PLAN THAT CONSIDERS HAVING AN OFFICER
18	RETURN TO THE SCENE OF THE INCIDENT IF NEEDED, FIRE HIS OR HER
19	WEAPON AT THE RANGE, AND PARTICIPATE IN A GRADED RE-ENTRY WITH
20	A PARTNER; AND
21	(II) ONGOING SUPPORTIVE MENTAL HEALTH SERVICES, INCLUDING
22	CONFIDENTIAL FOLLOW-UP BY A QUALIFIED MENTAL HEALTH
23	PROFESSIONAL, EITHER IN PERSON OR THROUGH TELEHEALTH SERVICES.
24	(2) THE POLICIES REQUIRED BY THIS SECTION MUST BE COMPLETED
25	BY JANUARY 1, 2020. EACH LAW ENFORCEMENT AGENCY SHALL REVIEW
26	THE POLICY ON A BIENNIAL BASIS AND, IF NECESSARY, UPDATE THE POLICY
27	TO REFLECT CURRENT BEST PRACTICES AND AVAILABLE RESOURCES.

-5- SB19-091

1	(3) IN DEVELOPING, UPDATING, AND IMPLEMENTING THE POLICIES
2	REQUIRED BY THIS SECTION, LAW ENFORCEMENT AGENCIES ARE
3	ENCOURAGED TO CONSULT WITH AND USE THE RESOURCES AVAILABLE
4	THROUGH THE INTERNATIONAL ASSOCIATION OF CHIEFS OF POLICE, THE
5	AMERICAN BOARD OF POLICE AND PUBLIC SAFETY PSYCHOLOGY, THE
6	PEACE OFFICERS STANDARDS AND TRAINING BOARD CREATED IN SECTION
7	24-31-302, AND RESPONDERSTRONG, OR THEIR SUCCESSOR
8	ORGANIZATIONS, AND OTHER ORGANIZATIONS PROVIDING SIMILAR
9	RESOURCES AND SUPPORT.
10	SECTION 2. In Colorado Revised Statutes, 24-32-3501, amend
11	(1), (2), (3), and (6); and <b>add</b> (10.5) as follows:
12	24-32-3501. Peace officers mental health support grant
13	program - created - rules - policies and procedures - fund - definition
14	- repeal. (1) There is created in the department of local affairs, referred
15	to in this section as the "department", the peace officers mental health
16	support grant program to provide grants of money to county sheriffs'
17	offices and municipal police departments LAW ENFORCEMENT AGENCIES
18	for the purpose of helping these agencies engage mental health
19	professionals who can: provide:
20	(a) PROVIDE on-scene response services to support peace officers'
21	handling of persons with mental health disorders; and
22	(b) PROVIDE counseling services to peace officers; AND
23	(c) ASSIST IN THE IMPLEMENTATION AND DEVELOPMENT OF THE
24	AGENCY'S POLICY FOR SUPPORTING A PEACE OFFICER INVOLVED IN A
25	SHOOTING OR FATAL USE OF FORCE PURSUANT TO SECTION 16-2.5-403.
26	(2) Grant recipients may use the money received through the grant
27	program to hire mental health professionals and provide TO:

-6- SB19-091

1	(a) PROVIDE on-scene response services to support peace officers'
2	handling of persons with mental health disorders; and
3	(b) PROVIDE counseling services to peace officers; AND
4	(c) ASSIST IN THE IMPLEMENTATION AND DEVELOPMENT OF THE
5	AGENCY'S POLICY FOR SUPPORTING A PEACE OFFICER INVOLVED IN A
6	SHOOTING OR FATAL USE OF FORCE PURSUANT TO SECTION 16-2.5-403.
7	(3) County sheriffs' offices and municipal police departments
8	LAW ENFORCEMENT AGENCIES that apply for grants from the grant
9	program are encouraged to do so, to the extent possible, in collaboration
10	with the community mental health centers in their regions.
11	(6) To receive a grant, a sheriff's office or municipal police
12	department LAW ENFORCEMENT AGENCY must submit an application to the
13	department in accordance with policies and procedures developed by the
14	executive director, or his or her designee.
15	(10.5) AS USED IN THIS SECTION, "LAW ENFORCEMENT AGENCY"
16	MEANS:
17	(a) THE COLORADO STATE PATROL CREATED IN SECTION
18	24-33.5-201;
19	(b) THE COLORADO BUREAU OF INVESTIGATION CREATED IN
20	SECTION 24-33.5-401;
21	(c) The department of corrections created in Section
22	24-1-128.5;
23	(d) A COUNTY SHERIFF'S OFFICE;
24	(e) A MUNICIPAL POLICE DEPARTMENT; OR
25	(f) A TOWN MARSHAL'S OFFICE.
26	SECTION 3. Act subject to petition - effective date. This act
27	takes effect at 12:01 a.m. on the day following the expiration of the

-7- SB19-091

ninety-day period after final adjournment of the general assembly (August 1 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a 2 3 referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act 4 5 within such period, then the act, item, section, or part will not take effect 6 unless approved by the people at the general election to be held in November 2020 and, in such case, will take effect on the date of the 7 8 official declaration of the vote thereon by the governor.

-8- SB19-091