Second Regular Session Seventy-first General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 18-0692.01 Kristen Forrestal x4217

HOUSE BILL 18-1343

HOUSE SPONSORSHIP

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A BILL FOR AN ACT CONCERNING THE CONTINUATION OF THE "COLORADO VETERANS' SERVICE-TO-CAREER PROGRAM", AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Current law contains a pilot program to assist veterans, veterans' spouses, and other eligible participants in obtaining employment and provide support services to seek and obtain employment. The bill continues the program and includes funding for the current pilot program and the expanded program. The bill adds persons who may participate in

the program and addresses veterans who have barriers to employment. The department is required to develop an evaluation methodology to measure program effectiveness.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1.** In Colorado Revised Statutes, amend 8-14.3-201 3 as follows: 4 **8-14.3-201.** Short title. The short title of this part 2 is the 5 "Colorado Veterans' Service-to-career Pilot Program". 6 **SECTION 2.** In Colorado Revised Statutes, add 8-14.3-201.5 as 7 follows: 8 8-14.3-201.5. Legislative declaration. (1) THE GENERAL 9 ASSEMBLY FINDS, DETERMINES, AND DECLARES THAT: 10 (a) THE PILOT PROGRAM ENACTED IN HOUSE BILL 16-1267, WHICH 11 CREATED THE COLORADO VETERANS' SERVICE-TO-CAREER PILOT PROGRAM 12 THAT AUTHORIZED NONPROFIT AGENCIES TO PARTNER WITH WORK FORCE 13 CENTERS SELECTED BY THE DEPARTMENT TO PROVIDE VETERANS AND 14 OTHER ELIGIBLE PARTICIPANTS WITH SKILLS TRAINING, INTERNSHIPS, WORK PLACEMENTS, MENTORSHIP OPPORTUNITIES, CAREER AND 15 16 PROFESSIONAL COUNSELING, AND SUPPORT SERVICES, HAS BEEN 17 SUCCESSFUL IN INCREASING THE EMPLOYMENT RATES FOR VETERANS, 18 VETERANS' SPOUSES, AND ELIGIBLE PARTICIPANTS; AND 19 (b) THE SERVICES OFFERED THROUGH THE PILOT PROGRAM WERE 20 DESIGNED TO ENHANCE WORK FORCE CENTER SERVICES NOT AVAILABLE 21 UNDER THE FEDERAL ACT. 22 (2) THE GENERAL ASSEMBLY FURTHER FINDS, DETERMINES, AND 23 DECLARES THAT THE COLORADO VETERANS' SERVICE-TO-CAREER PILOT 24 PROGRAM SHOULD CONTINUE AS A PROGRAM WHOSE GOAL IS TO ASSIST

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| 2 | AND RETAINING EMPLOYMENT. |
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| 3 | SECTION 3. In Colorado Revised Statutes, 8-14.3-202, amend |
| 4 | (1), (4), (5), (6), and (9); and add (5.5) and (8.5) as follows: |
| 5 | 8-14.3-202. Definitions. As used in this part 2, unless the context |
| 6 | otherwise requires: |
| 7 | (1) "Act" means the FEDERAL "Workforce Innovation and |
| 8 | Opportunity Act", Pub.L. 113-128. |
| 9 | (4) "Eligible participant" means A: |
| 10 | (a) VETERAN; |
| 11 | (b) VETERAN'S SPOUSE; |
| 12 | (a) (c) A Veteran's dependent child who is twenty-six years of age |
| 13 | or younger and lives in the home of the veteran; and |
| 14 | (b) (d) A Veteran's caregiver who is eighteen years of age or older |
| 15 | and has significant responsibility for managing the well-being of an |
| 16 | injured veteran; AND |
| 17 | (e) Person who is actively serving in the United States |
| 18 | ARMED FORCES AND WHO IS WITHIN SIX MONTHS OF BEING DISCHARGED |
| 19 | UNDER CONDITIONS OTHER THAN DISHONORABLE OR A MEMBER OF THE |
| 20 | NATIONAL GUARD OR MILITARY RESERVES WHO HAS COMPLETED INITIAL |
| 21 | ENTRY TRAINING. |
| 22 | |
| 23 | (5) "Integrated service and support center" means a nonprofit |
| 24 | center that is affiliated with a work force center and veterans service |
| 25 | offices or provides financial classes or houses a small business |
| 26 | development center IN A CENTRALIZED LOCATION WHERE GOVERNMENT |
| 27 | AGENCIES, NONPROFIT ORGANIZATIONS, AND OTHER ENTITIES |

VETERANS, SPOUSES, AND ELIGIBLE PARTICIPANTS IN SEEKING, OBTAINING,

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| 1 | COLLABORATE TO PROVIDE SERVICES TO ELIGIBLE PARTICIPANTS. |
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| 2 | SERVICES OFFERED MAY INCLUDE ASSISTANCE FOR ELIGIBLE PARTICIPANTS |
| 3 | IN SECURING FEDERAL BENEFITS, COUNSELING SERVICES, EMPLOYMENT |
| 4 | SUPPORT, EDUCATION, LIFE SKILLS, AND WELLNESS SUPPORT. |
| 5 | (5.5) "INTERNSHIP" MEANS A TRAINING PROGRAM WITH A BUSINESS |
| 6 | OR NONPROFIT ORGANIZATION DURING WHICH THE ELIGIBLE PARTICIPANT |
| 7 | RECEIVES SKILLS TRAINING THAT COULD RESULT IN FUTURE EMPLOYMENT |
| 8 | IN THAT SECTOR OR INDUSTRY. |
| 9 | (6) "Program" means the Colorado veterans' service-to-career |
| 10 | pilot program that is designed to enhance work force center services that |
| 11 | are not available under the act CREATED IN THIS PART 2. |
| 12 | (8.5) "WORK-BASED LEARNING" MEANS A CONTINUUM OF |
| 13 | ACTIVITIES THAT OCCUR, IN PART OR IN WHOLE, IN THE WORKPLACE, |
| 14 | PROVIDING THE LEARNER WITH HANDS-ON, REAL-WORLD WORK |
| 15 | EXPERIENCE. |
| 16 | (9) (a) "Work force center" means a work force center created by |
| 17 | a work force investment DEVELOPMENT board pursuant to the "Colorado |
| 18 | Work Force Investment Career Advancement Act", part 2 of article 83 |
| 19 | of this title 8. |
| 20 | (b) FOR PURPOSES OF A GRANT APPLICATION UNDER SECTION |
| 21 | 8-14.3-203, "WORK FORCE CENTER" ALSO INCLUDES A NONPROFIT ENTITY |
| 22 | THAT: |
| 23 | (I) HAS A PRIMARY FOCUS OF SERVING VETERANS; AND |
| 24 | (II) JOINS WITH THE WORK FORCE CENTER TO SUBMIT A JOINT |
| 25 | APPLICATION. |
| 26 | SECTION 4. In Colorado Revised Statutes, 8-14.3-203, amend |
| 27 | (1) introductory portion, (1)(b), (2), (3)(e), (4), (5), and (6); and add |

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8-14.3-203. Colorado veterans' service-to-career program - report. (1) One or more work force centers selected by the department pursuant to the grant program developed by the department in subsection (4) of this section may contract with a nonprofit agency to administer the program. Work force centers selected by the department and the nonprofit agency shall develop and expand programs to provide work force development-related services specifically tailored to the unique needs and talents of veterans, spouses, and eligible participants. The services may include:

- (b) Opportunities for apprenticeship OR INTERNSHIP placements, including an apprenticeship INTERNSHIP that allows for direct entry of veterans pursuant to 38 U.S.C. sec. 4104A ELIGIBLE PARTICIPANTS;
- (1.5) THE DEPARTMENT SHALL COLLABORATE WITH STAKEHOLDERS AND, IF FEASIBLE, DEVELOP A GRANT APPLICATION FORM BY MARCH 1, 2019, SO THAT A NONPROFIT AGENCY MAY SUBMIT ONE APPLICATION FOR MULTIPLE SERVICE CENTERS EFFECTIVE WITH THE FISCAL YEAR 2019-20 GRANT CYCLE.
- (2) (a) If an internship, as allowable, under the act, is not fully funded by the employer, the employer and the work force center shall MAY share the cost of the hourly wage or stipend for the veteran, spouse, or eligible participant, as determined by the work force center and as permitted under state and federal law.
- (b) If a veteran, spouse, or AN eligible participant is eligible for funding through the act, this funding must be used first. If funding is not available or is limited OR IF THE USE OF FUNDS IS NOT ALLOWABLE under the act, the veteran, spouse, or eligible participant may use program

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| 1 | funding. |
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| 2 | (3) The work force centers selected by the department and the |
| 3 | nonprofit agency are encouraged to additionally provide services that |
| 4 | include: |
| 5 | (e) Counseling on educational and skills training opportunities |
| 6 | available to veterans, spouses, and eligible participants. |
| 7 | (4) The department shall develop a grant program PROCESS so that |
| 8 | work force centers may apply for money to administer the program. Each |
| 9 | work force center that wishes to administer the grant program must |
| 10 | submit a grant application that: |
| 11 | (a) Describes the current services that the work force center offers |
| 12 | AND DEMONSTRATES THAT THOSE SERVICES: |
| 13 | (I) DO NOT DUPLICATE SERVICES CURRENTLY PROVIDED UNDER |
| 14 | THE FEDERAL ACT; AND |
| 15 | (II) WILL COMPLEMENT OTHER SERVICES OFFERED UNDER THE |
| 16 | PROGRAM; |
| 17 | (b) States how the grant money would enable the work force |
| 18 | center to expand its services for the purposes of the program; |
| 19 | (c) Describes businesses or other organizations it is partnering |
| 20 | with to provide the necessary services; and |
| 21 | (d) Any other requirements deemed necessary by the department. |
| 22 | EXPLAINS HOW THE SERVICES WILL BE TAILORED OR SPECIFICALLY |
| 23 | MARKETED TO ANY SUBGROUP OF ELIGIBLE PARTICIPANTS, INCLUDING: |
| 24 | (I) ELIGIBLE PARTICIPANTS WITH SIGNIFICANT BARRIERS TO |
| 25 | EMPLOYMENT, INCLUDING THOSE SPECIFIED IN 38 U.S.C. SEC. 4100 ET |
| 26 | SEQ., SUCH AS VETERANS WITH BAD CONDUCT DISCHARGES; |
| 27 | (II) VETERANS EXPERIENCING HOMELESSNESS; |

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| 1 | (III) VIETNAM-ERA VETERANS WHO SERVED FOR MORE THAN ONE |
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| 2 | HUNDRED DAYS BETWEEN 1965 AND 1975; |
| 3 | (IV) ELIGIBLE PARTICIPANTS EXPERIENCING ADDICTION; |
| 4 | (V) NATIONAL GUARD AND MILITARY RESERVE VETERANS; AND |
| 5 | (VI) VETERANS WHO ARE NOT ABLE TO ENROLL UNDER THE |
| 6 | FEDERAL ACT OR WHO ARE ENROLLED UNDER THE FEDERAL ACT BUT |
| 7 | COULD BENEFIT FROM GREATER SUPPORT; AND |
| 8 | (e) Addresses any other requirements the department |
| 9 | DEEMS NECESSARY. |
| 10 | (5) In selecting work force centers to administer the program, the |
| 11 | department shall give preference to a work force center that: |
| 12 | (a) Partners with a nonprofit AN agency that is an integrated |
| 13 | service and support center for veterans and their families; |
| 14 | (b) Is located in the state of Colorado, in order to serve the highest |
| 15 | number of veterans ELIGIBLE PARTICIPANTS; |
| 16 | (c) Has existing programs or partnerships with businesses or |
| 17 | organizations in the community to provide services appropriate to the |
| 18 | program; and |
| 19 | (d) Has the capacity to provide a wide range of work force |
| 20 | development-related services tailored to the unique needs of veterans, |
| 21 | spouses, and eligible participants. |
| 22 | (6) (a) Each work force center chosen to receive a grant shall use |
| 23 | the money for direct services to veterans, spouses, and eligible |
| 24 | participants. Each work force center chosen to receive a grant shall report |
| 25 | on the services offered; veteran, spouse, and eligible participant |
| 26 | participation BY EACH SUBGROUP OF ELIGIBLE PARTICIPANTS; the |
| 27 | program's success measured through gainful employment and |

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participation in skills training or educational programs of veterans, spouses, and eligible participants; and any other requirements that the department deems necessary. NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), the reports WORK FORCE CENTER shall be made SUBMIT THE REPORT to the department, which shall relay all information from the reports annually to the state, veterans, and military affairs committees of the house of representatives and the senate or to their successor committees.

- (b) The department shall develop an evaluation methodology to measure program outcomes and effectiveness prior to initiating the bid process for awarding grants. To the extent feasible, the evaluation process must enable a comparison between programs serving similar populations. It is the intent of the general assembly that the department award the grants no later than January 1, 2019. The grant period may be extended for one year subject to money appropriated by the general assembly. The grant award must include data tracking requirements that will be used to measure outcomes and effectiveness.
- (c) Any unspent money remaining in the department's fiscal year 2017-18 appropriation for administrative costs may be used for the purpose of designing an evaluation methodology or contracting out the design. Any unspent money for direct program services remaining as of June 30, 2018, may be used by the programs in effect as of June 30, 2018, for the fiscal year starting July 1, 2018. Unspent money available at the end of each fiscal year rolls over to the next fiscal year to be spent in

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| 1 | THAT YEAR. |
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| 2 | (d) IN ANALYZING AND REPORTING ON THE PERFORMANCE DATA |
| 3 | DESCRIBED IN SUBSECTIONS (6)(a) AND (6)(b) OF THIS SECTION, THE |
| 4 | DEPARTMENT SHALL SEPARATELY ACCOUNT FOR DATA PERTAINING TO |
| 5 | SIGNIFICANT BARRIERS TO EMPLOYMENT. |
| 6 | SECTION 5. In Colorado Revised Statutes, amend 8-14.3-204 |
| 7 | as follows: |
| 8 | 8-14.3-204. Appropriation. For the fiscal year beginning on |
| 9 | July 1, 2016, The general assembly may annually appropriate money from |
| 10 | the marijuana tax cash fund created in section 39-28.8-501 C.R.S., to the |
| 11 | department to be used for the program. The department may use up to |
| 12 | five percent of any money appropriated by the general assembly for |
| 13 | development and administrative costs incurred by the department |
| 14 | pursuant to this section. Up to seven EIGHT percent of the money may also |
| 15 | be used by the work force center for administrative costs incurred by the |
| 16 | work force center and the nonprofit agency to implement and operate the |
| 17 | program. |
| 18 | |
| 19 | SECTION 6. In Colorado Revised Statutes, repeal 8-14.3-205 as |
| 20 | follows: |
| 21 | 8-14.3-205. Repeal of part. This part 2 is repealed, effective |
| 22 | January 1, 2019 January 1, 2024. |
| 23 | SECTION 7. In Colorado Revised Statutes, 39-28.8-501, amend |
| 24 | (2)(b)(IV)(L) as follows: |
| 25 | 39-28.8-501. Marijuana tax cash fund - creation - distribution |
| 26 | - legislative declaration. (2) (b) (IV) Subject to the limitation in |
| 27 | subsection (5) of this section, the general assembly may annually |

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| 1 | appropriate any money in the fund for any fiscal year following the fiscal |
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| 2 | year in which it was received by the state for the following purposes: |
| 3 | (L) For the Colorado veterans' service-to-career pilot program |
| 4 | created in part 2 of article 14.3 of title 8; |
| 5 | SECTION 8. Appropriation. For the 2018-19 state fiscal year, |
| 6 | \$500,000 is appropriated to the department of labor and employment for |
| 7 | use by the division of employment and training. This appropriation is |
| 8 | from the marijuana tax cash fund created in section 39-28.8-501 (1), |
| 9 | C.R.S., and is based on an assumption that the division will require an |
| 10 | additional 0.5 FTE. To implement this act, the division may use this |
| 11 | appropriation for the Colorado veterans' service-to-career program. |
| 12 | SECTION 9. Effective date. This act takes effect July 1, 2018. |
| 13 | SECTION 10. Safety clause. The general assembly hereby finds, |
| 14 | determines, and declares that this act is necessary for the immediate |
| 15 | preservation of the public peace, health, and safety. |
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