Second Regular Session Seventy-third General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 22-0299.01 Jennifer Berman x3286

HOUSE BILL 22-1249

HOUSE SPONSORSHIP

Bernett and Hooton,

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Rankin,

House Committees

Senate Committees

Energy & Environment Appropriations

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			A BILL	FOR A	N A(CT			
CONCE	RNING	THE	CREATION	OF A	MIC	ROGRID	ROAD	MAP	FOR
Ι	MPROV	ING	ELECTRIC	GRIDS	IN	THE S	STATE,	AND,	IN
(CONNEC	TION	THEREWITH	I. MAKI	NG A	N APPRO	PRIATI	ON.	

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill requires the Colorado energy office (office), in collaboration with the department of local affairs (department) and the Colorado resiliency office (resiliency office), to develop a grid resilience and reliability roadmap (roadmap) for improving the resilience and reliability of electric grids in the state (grid), which roadmap must include

guidance on how microgrids may be used to harden the grid, improve grid resilience and reliability, and help serve communities' electricity needs independent of the grid. In developing the roadmap, the office, department, and resiliency office are required to engage interested persons throughout the state in stakeholder meetings and consider stakeholder input. The roadmap may identify:

- The potential benefits of developing microgrids, including whether and how developing microgrids improves grid resilience and reliability;
- The critical facilities and infrastructure and the high-risk communities that should be prioritized for microgrid projects (projects);
- Existing and potential threats to grid resilience and reliability and how microgrids may help to overcome the threats; and
- Recommendations regarding potential legislative or administrative changes needed to help facilitate projects, including needed statutory or rule changes, metrics for evaluating the costs and benefits of microgrids, financial and technical support for microgrid deployment, and education and outreach programs.

The office and department are required to post the roadmap on their websites. The office is also required to submit a copy of the roadmap to the public utilities commission (commission), and, on or before March 1, 2025, in collaboration with the department, present the roadmap to the legislative committees of reference with jurisdiction over energy matters. On a periodic basis at least every 5 years, the office, department, and resiliency office are required to review the roadmap and, if necessary, update it. If the roadmap is updated, it must be posted on the office's and department's websites and submitted to the commission and the legislative committees of reference with jurisdiction over energy matters.

1 Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 24-38.5-113 as

3 follows:

4 24-38.5-113. Grid resilience and reliability roadmap -

5 microgrid development - stakeholder input - definitions - reporting.

6 (1) (a) (I) ON OR BEFORE JANUARY 1, 2025, THE OFFICE, IN

7 COLLABORATION WITH THE DEPARTMENT AND THE RESILIENCY OFFICE,

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1	SHALL PRODUCE A GRID RESILIENCE AND RELIABILITY ROADMAP, AND THE
2	ROADMAP SHALL BE POSTED ON THE OFFICE'S AND DEPARTMENT'S
3	WEBSITES. ON OR BEFORE MARCH 1, 2025, REPRESENTATIVES OF THE
4	OFFICE AND THE DEPARTMENT SHALL PRESENT THE ROADMAP TO THE
5	HOUSE OF REPRESENTATIVES ENERGY AND ENVIRONMENT COMMITTEE AND
6	THE SENATE TRANSPORTATION AND ENERGY COMMITTEE, OR THEIR
7	SUCCESSOR COMMITTEES. THE OFFICE SHALL SUBMIT A COPY OF THE
8	ROADMAP TO THE PUBLIC UTILITIES COMMISSION.
9	(II) On or before July $1, 2024$, the office shall:
10	(A) PUBLISH A DRAFT ROADMAP;
11	(B) POST THE DRAFT ROADMAP ON ITS WEBSITE AND PROVIDE A
12	MECHANISM FOR RECEIVING PUBLIC COMMENT ON THE DRAFT ROADMAP;
13	AND
14	(C) ALLOW PUBLIC COMMENT ON THE DRAFT ROADMAP FOR AT
15	LEAST THIRTY DAYS.
16	(III) THE OFFICE, IN COLLABORATION WITH THE DEPARTMENT AND
17	THE RESILIENCY OFFICE, SHALL REVIEW ANY COMMENTS RECEIVED ABOUT
18	THE DRAFT ROADMAP.
19	(b) (I) IN ACCORDANCE WITH SUBSECTION (1)(b)(II) OF THIS
20	SECTION, THE OFFICE, DEPARTMENT, AND RESILIENCY OFFICE SHALL
21	ENGAGE IN A SERIES OF STAKEHOLDER MEETINGS WITH INTERESTED
22	PERSONS THROUGHOUT THE STATE, INCLUDING BUT NOT LIMITED TO THE
23	INTERESTED PERSONS LISTED IN SUBSECTION (1)(b)(II) OF THIS SECTION,
24	AND GIVE CONSIDERATION TO STAKEHOLDER INPUT RECEIVED WHEN
25	DEVELOPING THE ROADMAP.
26	(II) IN CONDUCTING STAKEHOLDER MEETINGS PURSUANT TO
27	SUBSECTION (1)(b)(I) OF THIS SECTION, THE OFFICE, DEPARTMENT, AND

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1	RESILIENCY OFFICE SHALL SEEK INPUT FROM THE FOLLOWING GROUPS:
2	(A) MICROGRID DEVELOPERS;
3	(B) THE PUBLIC UTILITIES COMMISSION AND THE COMMISSION'S
4	STAFF;
5	(C) THE OFFICE OF THE UTILITY CONSUMER ADVOCATE CREATED
6	IN SECTION 40-6.5-102 (1);
7	(D) UTILITIES;
8	(E) REPRESENTATIVES OF DISPROPORTIONATELY IMPACTED
9	COMMUNITIES;
10	(F) REPRESENTATIVES OF COMMUNITIES AT THE HIGHEST RISK OF
11	POWER OUTAGES AS DESCRIBED IN SUBSECTION (2)(b)(IV) OF THIS
12	SECTION;
13	(G) REPRESENTATIVES OF MUNICIPAL, COUNTY, OR CITY AND
14	COUNTY GOVERNMENTS;
15	(H) REPRESENTATIVES OF COMMERCIAL AND INDUSTRIAL UTILITY
16	CUSTOMERS;
17	(I) REPRESENTATIVES OF LABOR ORGANIZATIONS; AND
18	(J) REPRESENTATIVES FROM THE DEPARTMENT OF PUBLIC SAFETY
19	CREATED IN SECTION 24-33.5-103 (1), REPRESENTATIVES FROM THE
20	DIVISION OF HOMELAND SECURITY AND EMERGENCY MANAGEMENT
21	CREATED IN SECTION 24-33.5-1603 (1), AND OTHER REPRESENTATIVES OF
22	CRITICAL INFRASTRUCTURE IN THE STATE.
23	(III) IN ADDITION TO SEEKING INPUT FROM THE GROUPS LISTED IN
24	SUBSECTION (1)(b)(II) OF THIS SECTION, THE OFFICE, DEPARTMENT, AND
25	RESILIENCY OFFICE, WHEN DEVELOPING THE ROADMAP, SHALL TAKE INTO
26	CONSIDERATION UTILITY WILDFIRE MITIGATION PLANS.
2.7	(2) (a) (I) IN DEVELOPING THE ROADMAP, THE OFFICE.

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1	DEPARTMENT, AND RESILIENCY OFFICE SHALL INCLUDE GUIDANCE
2	REGARDING WHETHER, HOW, AND IN WHAT MANNER MICROGRIDS MAY BE
3	USED TO:
4	(A) HELP HARDEN THE GRID AND IMPROVE GRID RESILIENCE AND
5	RELIABILITY FOR INDIVIDUAL CUSTOMERS;
6	(B) HELP HARDEN THE GRID AND IMPROVE GRID RESILIENCE AND
7	RELIABILITY FOR COMMUNITIES AND MULTIPLE CUSTOMERS;
8	(C) DELIVER AND MANAGE ELECTRICITY AND THE NECESSARY
9	INFRASTRUCTURE IN CIRCUMSTANCES WHERE EXTENDING DISTRIBUTION
10	INFRASTRUCTURE MAY NOT BE PRACTICABLE; AND
11	(D) OPERATE AUTONOMOUSLY AND DISCONNECTED FROM THE
12	GRID, WHEN NECESSARY, TO SERVE THE ELECTRICITY NEEDS OF
13	COMMUNITIES, NEIGHBORHOODS, OR BUILDINGS.
14	(II) TO THE EXTENT PRACTICABLE, THE ROADMAP MUST INCLUDE
15	EXAMPLES OF THE DIFFERENT WAYS THAT MICROGRIDS CAN BE DEPLOYED
16	TO ACHIEVE THE GOALS SET FORTH IN SUBSECTION (2)(a)(I) OF THIS
17	SECTION AND THE KEY FACTORS TO CONSIDER WHEN DEPLOYING
18	MICROGRIDS.
19	(b) IN DEVELOPING THE ROADMAP, THE OFFICE, DEPARTMENT, AND
20	RESILIENCY OFFICE MAY:
21	(I) IDENTIFY THE STATE'S GOALS WITH REGARD TO MICROGRIDS;
22	(II) EXAMINE WHETHER AND IN WHAT MANNER MICROGRIDS
23	IMPROVE:
24	(A) GRID RESILIENCE AND RELIABILITY;
25	(B) Greenhouse gas emission reductions;
26	(C) THE STATE'S TRANSITION TO CLEAN ENERGY; AND
27	(D) THE USE OF BENEFICIAL ELECTRIFICATION, AS DEFINED IN

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I	SECTION 40-1-102 (1.2), AND LOAD MANAGEMENT;
2	(III) IDENTIFY TYPES OF CRITICAL FACILITIES AND
3	INFRASTRUCTURE IN THE STATE FOR WHICH PROJECTS TO IMPROVE GRID
4	RESILIENCE AND RELIABILITY MAY BE PRIORITIZED. "CRITICAL FACILITIES
5	AND INFRASTRUCTURE" INCLUDES THE FOLLOWING TYPES OF FACILITIES:
6	(A) EMERGENCY SERVICES;
7	(B) PUBLIC WORKS;
8	(C) Energy;
9	(D) TELECOMMUNICATIONS AND BROADBAND;
10	(E) HOSPITALS AND OTHER HEALTH-CARE SERVICES;
11	(F) GOVERNMENT;
12	(G) SCHOOLS;
13	(H) Information technology facilities for public
14	INSTITUTIONS; AND
15	(I) ANY OTHER FACILITIES IDENTIFIED BY THE OFFICE AND
16	RESILIENCY OFFICE.
17	(IV) IDENTIFY COMMUNITIES THAT ARE AT THE HIGHEST RISK OF
18	POWER OUTAGES IN THE STATE DUE TO NATURAL DISASTERS OR ARE
19	OTHERWISE MOST VULNERABLE TO GRID INTERRUPTIONS, INCLUDING AN
20	IDENTIFICATION OF THE DISPROPORTIONATELY IMPACTED COMMUNITIES
21	THAT ARE AT HIGHER RISK OF POWER OUTAGES;
22	(V) IN CONSIDERATION OF THE TECHNOLOGY AVAILABLE AT THE
23	TIME OF THE DEVELOPMENT OF THE ROADMAP, ASSESS WHETHER AND HOW
24	MICROGRIDS MAY BE ABLE TO:
25	(A) PROTECT CRITICAL FACILITIES AND INFRASTRUCTURE AND
26	HIGH-RISK COMMUNITIES FROM THE NEGATIVE EFFECTS OF NATURAL
7	DISASTEDS FILE TRANSPORT AND DELIVERY DISPURITIONS OF CVRED

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1	ATTACKS;
2	(B) REDUCE THE NEGATIVE EFFECTS OF POWER OUT AGES AND GRID
3	INTERRUPTIONS ARISING FROM NORMAL DISRUPTIONS OF THE GRID, SUCH
4	AS LIGHTNING STRIKES, HIGH WINDS, WILDLIFE INTERACTIONS, AND
5	FALLEN TREE LIMBS;
6	(C) DYNAMICALLY UTILIZE DEMAND-SIDE RESOURCES;
7	(D) IMPROVE CUSTOMER CHOICE, INCLUDING COST IMPACTS AND
8	BENEFITS TO THE CUSTOMER SERVED BY THE MICROGRID AND TO OTHER
9	CUSTOMERS SERVED BY THE UTILITY;
10	(E) BE INCLUDED IN DISTRIBUTED ENERGY RESOURCE PLANNING;
11	(F) HELP CONSUMERS REDUCE ENERGY COSTS, ESPECIALLY THOSE
12	CONSUMERS LOCATED IN RURAL AREAS OF THE STATE; AND
13	(G) HELP ENSURE THE STATE MEETS ITS GREENHOUSE GAS
14	EMISSION REDUCTIONS GOALS, AS SET FORTH IN SECTION 25-7-102 (2)(g);
15	(VI) IDENTIFY LEGAL, REGULATORY, ECONOMIC, AND OTHER
16	BARRIERS TO DEVELOPING AND DEPLOYING MICROGRIDS IN THE STATE,
17	INCLUDING RIGHTS-OF-WAY ISSUES AND RATE STRUCTURES, AND PROVIDE
18	RECOMMENDATIONS ON HOW TO OVERCOME SUCH BARRIERS;
19	(VII) EXPLORE OPPORTUNITIES TO FOSTER PUBLIC-PRIVATE
20	PARTNERSHIPS, INCLUDING UTILITY PILOT PROGRAMS AND
21	COST-RECOVERY MECHANISMS TO SUPPORT UTILITY RESILIENCE
22	INITIATIVES;
23	(VIII) RECOMMEND A PROCESS FOR:
24	(A) NOMINATING QUALIFYING TYPES OF CRITICAL FACILITIES AND
25	INFRASTRUCTURE, AS DESCRIBED IN SUBSECTION (2)(b)(III) OF THIS
26	SECTION, AND AT-RISK COMMUNITIES, AS DESCRIBED IN SUBSECTION
27	(2)(b)(IV) OF THIS SECTION; AND

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1	(B) PRIORITIZING THE QUALIFYING TYPES OF CRITICAL FACILITIES
2	AND INFRASTRUCTURE AND AT-RISK COMMUNITIES FOR PROJECTS TO
3	IMPROVE GRID RESILIENCE AND RELIABILITY;
4	(IX) IDENTIFY THE NEED FOR FINANCIAL AND TECHNICAL SUPPORT,
5	EDUCATION, AND OUTREACH FOR MICROGRID DEVELOPMENT AND
6	DEPLOYMENT; AND
7	(X) DEVELOP RECOMMENDATIONS, INCLUDING LEGISLATIVE
8	RECOMMENDATIONS FOR THE GENERAL ASSEMBLY AND ADMINISTRATIVE
9	RECOMMENDATIONS FOR STATE AGENCIES, INCLUDING THE PUBLIC
10	UTILITIES COMMISSION, AND UTILITIES, ON ISSUES RELATED TO MICROGRID
11	SAFETY, DEVELOPMENT, MAINTENANCE, AND DEPLOYMENT INCLUDING
12	RECOMMENDATIONS REGARDING:
13	(A) A PROPOSED STATUTORY DEFINITION OF THE TERM
14	"MICROGRID";
15	(B) KEY FACTORS TO CONSIDER IN THE SAFETY, DEVELOPMENT,
16	MAINTENANCE, AND DEPLOYMENT OF MICROGRIDS;
17	(C) STATUTORY OR RULE CHANGES REQUIRED TO ENABLE SAFE
18	AND RELIABLE MICROGRID DEVELOPMENT, MAINTENANCE, AND
19	DEPLOYMENT;
20	(D) METRICS FOR EVALUATING THE COSTS AND BENEFITS OF
21	MICROGRIDS;
22	(E) HOW TO OVERCOME ANY BARRIERS IDENTIFIED PURSUANT TO
23	SUBSECTION (2)(b)(VI) OF THIS SECTION;
24	(F) FINANCIAL AND TECHNICAL SUPPORT FOR MICROGRID SAFETY,
25	DEVELOPMENT, MAINTENANCE, AND DEPLOYMENT; AND
26	(G) EDUCATION AND OUTREACH PROGRAMS, INCLUDING
27	APPRENTICESHIP PROGRAMS, AS DEFINED IN SECTION 8-83-308 (3)(a).

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1	(c) FOR ANY ITEM LISTED IN SUBSECTION (2)(b) OF THIS SECTION
2	THAT THE OFFICE, DEPARTMENT, AND RESILIENCY OFFICE DECIDE NOT TO
3	INCLUDE IN THE ROADMAP, THE OFFICE, DEPARTMENT, AND RESILIENCY
4	OFFICE SHALL PROVIDE AN EXPLANATION SETTING FORTH THEIR REASONS
5	FOR NOT INCLUDING THE ITEM IN THE ROADMAP.
6	(3) On or before January 1, 2030, and at least every five

- YEARS THEREAFTER, THE OFFICE, IN COLLABORATION WITH THE DEPARTMENT AND THE RESILIENCY OFFICE, SHALL REVIEW AND, IF NECESSARY, UPDATE THE ROADMAP. IN REVIEWING THE ROADMAP, THE OFFICE, DEPARTMENT, AND RESILIENCY OFFICE SHALL ENGAGE IN A STAKEHOLDER PROCESS WITH INTERESTED PERSONS THROUGHOUT THE STATE IN ACCORDANCE WITH THE STAKEHOLDER PROCESS SET FORTH IN SUBSECTION (1)(b) OF THIS SECTION. IF THE ROADMAP IS UPDATED, THE OFFICE AND DEPARTMENT SHALL POST THE UPDATED ROADMAP ON THEIR WEBSITES AND THE OFFICE SHALL SUBMIT A COPY OF THE UPDATED ROADMAP TO THE PUBLIC UTILITIES COMMISSION AND THE MEMBERS OF THE HOUSE OF REPRESENTATIVES ENERGY AND ENVIRONMENT COMMITTEE AND THE SENATE TRANSPORTATION AND ENERGY COMMITTEE, OR THEIR SUCCESSOR COMMITTEES.
- 20 (4) As used in this section, unless the context otherwise 21 requires:
- 22 (a) "DEPARTMENT" MEANS THE DEPARTMENT OF LOCAL AFFAIRS 23 CREATED IN SECTION 24-1-125.
- 24 (b) "DISPROPORTIONATELY IMPACTED COMMUNITY" HAS THE 25 MEANING SET FORTH IN SECTION 24-4-109 (2)(b)(II).
- (c) "Greenhouse gas" has the meaning set forth in section
 2-2-322.3 (1)(a).

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1	(d) "GRID" MEANS AN INTERCONNECTED NETWORK OF FACILITIES
2	FOR A UTILITY'S DELIVERY OF ELECTRICITY TO CONSUMERS.
3	(e) "Office" means the Colorado energy office created in
4	SECTION 24-38.5-101 (1).
5	(f) "PUBLIC UTILITIES COMMISSION" MEANS THE PUBLIC UTILITIES
6	COMMISSION CREATED IN SECTION 40-2-101 (1).
7	(g) "RESILIENCY OFFICE" MEANS THE COLORADO RESILIENCY
8	OFFICE CREATED IN SECTION 24-32-121 (1).
9	(h) "ROADMAP" MEANS THE GRID RESILIENCE AND RELIABILITY
10	ROADMAP DEVELOPED PURSUANT TO THIS SECTION.
11	(i) "UTILITY" MEANS AN ELECTRIC UTILITY IN THE STATE.
12	SECTION 2. Appropriation. For the 2022-23 state fiscal year,
13	\$22,470 is appropriated to the office of the governor for use by the
14	Colorado energy office. This appropriation is from the general fund and
15	is based on an assumption that the office will require an additional 0.2
16	FTE. To implement this act, the office may use this appropriation for
17	program administration.
18	SECTION 3. Act subject to petition - effective date. This act
19	takes effect at 12:01 a.m. on the day following the expiration of the
20	ninety-day period after final adjournment of the general assembly; except
21	that, if a referendum petition is filed pursuant to section 1 (3) of article V
22	of the state constitution against this act or an item, section, or part of this
23	act within such period, then the act, item, section, or part will not take
24	effect unless approved by the people at the general election to be held in
25	November 2022 and, in such case, will take effect on the date of the
26	official declaration of the vote thereon by the governor.

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