



Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

HB 25-1251: PARENTAL CONSENT TO TREATMENT OF A MINOR

Prime Sponsors:

Rep. Bottoms

Fiscal Analyst:

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Bill Outcome: Postponed Indefinitely

Drafting number: LLS 25-0814

Version: Final Fiscal Note

Date: June 16, 2025

Fiscal note status: The final fiscal note reflects the introduced bill. This bill was postponed indefinitely by the House Health & Human Services Committee on March 5, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have prohibited anyone from soliciting, arranging, or performing any medical or mental health service to a minor without consent from a parent or legal guardian.

Types of impacts. The bill would have affected the following areas on an ongoing basis:

- State Expenditures
- Local Government
- School Districts

Appropriations. No appropriation was required.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill prohibits anyone from soliciting, arranging, or performing any medical or mental health service on a minor without consent from a parent or legal guardian unless it is a medical emergency, the minor is in custody of a department of human or social services, or treatment is directed by court order.

The bill makes conforming amendments to statutes that currently allow for minor consent to treatment including treatment for substance use, select mental health care, contraception, sexually transmitted infection treatment, and prenatal care. The bill also repeals certain legal protections and rights related to hospitalization, and involuntary feeding and related judicial review processes for minors.

State Expenditures

The bill increases workload in the Department of Regulatory Agencies (DORA) and the Judicial Department related to enforcement of its requirements. The bill also increases workload in government agencies that operate or oversee programs that provide medical or mental health services to minors.

Department of Regulatory Agencies

The bill will increase workload for the State Medical Board and other mental health professional boards in DORA to update materials, conduct outreach, and to promulgate rules; no change in appropriations is required. Workload may also increase to the extent that complaints against regulated professionals increase. The fiscal note assumes that regulated professionals will comply with parental consent laws.

Judicial Department

The Judicial Department may see additional civil cases if any individuals or entities do not comply with the bill. Since DORA regulates most affected medical providers, the fiscal note assumes trial court workload will be minimal. Additionally, workload may minimally decrease from removing the requirement for judicial review related to involuntary feeding tubes. No change in appropriations is required.

Government Health Care Programs

Workload in agencies that operate or oversee programs that provide medical or mental health services to minors including the Department of Education, the Department of Early Childhood, the Department of Public Health and Environment, and the Behavioral Health Administration. These agencies will develop policies for obtaining parental consent when required. The Department of Law will provide legal counsel for this process as required. This workload can be accomplished within existing appropriations.

Local Government and School Districts

Similar to the state impacts above, the measure potentially increases expenditures for local governments, particularly school districts, to adjust policies and program operations in accordance with the bill.

Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed.

Departmental Difference

DORA estimates that the bill requires \$228,088 and 2.3 FTE in FY 2025-26 and \$195,494 and 2.1 FTE in future years. This estimate assumes that complaints against regulated professionals may increase by up to 10 percent. If DORA's assumptions are correct, the Department of Personnel and Administration and the Department of Law may also be impacted. The fiscal note assumes that most regulated professionals will comply with the law and any increase in costs related to noncompliance with the bill will be accounted for through the annual budget process.

State and Local Government Contacts

Behavioral Health Administration	Judicial
Child Welfare	Personnel
Education	Public Health and Environment
Health Care Policy and Financing	Regulatory Agencies
Human Services	

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).