



Fiscal Note

Legislative Council Staff

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HB 25B-1017: TRANSFER OF MONEY IN REFINANCE DISCRETIONARY ACCT

Prime Sponsors:

Rep. Story; Velasco
Sen. Hinrichsen

Fiscal Analyst:

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Bill Outcome: Postponed Indefinitely

Drafting number: LLS 25B-0036

Version: Final Fiscal Note

Date: September 10, 2025

Fiscal note status: The final fiscal note reflects the introduced bill. The bill was postponed indefinitely by the House Appropriations Committee on August 21, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have transferred the remaining balance of the Refinance Discretionary Account to the Health Insurance Affordability Cash Fund.

Types of impacts. The bill was projected to affect the following areas in FY 2025-26 and FY 2026-27:

- State Expenditures
- State Transfers

Appropriations. No appropriation was required.

Table 1
State Fiscal Impacts

Type of Impact	Current Year FY 2025-26	Out Year FY 2026-27	Out Year FY 2027-28
State Revenue	\$0	\$0	\$0
State Expenditures	\$0	\$0	\$0
Transferred Funds	up to \$39.3 million	\$0	\$0
Change in TABOR Refunds	\$0	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE	0.0 FTE

Table 1A
State Transfers

Fund Source	Current Year FY 2025-26	Out Year FY 2026-27	Out Year FY 2027-28
Cash Funds – Refinance Discretionary Account	up to -\$39.3 million	\$0	\$0
Cash Funds – Health Insurance Affordability Fund	up to \$39.3 million	\$0	\$0
Net Transfer	\$0	\$0	\$0

The bill may also reduce the amount of unexpended money transferred from the Refinance Discretionary Account to the General Fund in FY 2026-27. See State Transfers section for more detail.

Summary of Legislation

Three days after the effective date of the bill, the bill transfers the unexpended, unencumbered balance of funds in Refinance Discretionary Account in the American Rescue Plan Act Refinance State Money Cash Fund to the Health Insurance Affordability Cash Fund. The transferred money may not include any funds that originated from the Coronavirus State Fiscal Recovery Fund.

Background and Assumptions

[House Bill 24-1466](#) created the Refinance Discretionary Account to maintain funding for programs that were initially funded through the federal American Recovery and Prosperity Act (ARPA). The balance of the account is scheduled to be transferred to the General Fund on June 1, 2027.

The Health Insurance Affordability Cash Fund allows the Commissioner of the Division of Insurance to use federal funds to pay for subsidies for health care coverage plans to qualified individuals, and for administrative costs to increase affordability and access to health care for individuals.

As of June 30, 2025, the balance of the Refinance Discretionary Account was \$39.3 million. The fiscal note assumes that all dollars that originated from the Coronavirus State Fiscal Recovery Fund have already been expended and that the entire balance of the account may be transferred.

State Transfers

In the current FY 2025-26, three days after the effective date of the bill, the bill transfers up to \$39.3 million from the Refinance Discretionary Account to the Health Insurance Affordability Cash Fund. The actual transfer amount may be lower if additional spending or encumbrances have been incurred since June 30, 2025. This transfer amount will be updated if additional information becomes available.

By transferring the entire balance of the Refinance Discretionary Account in FY 2025-26, the bill eliminates the potential for any unexpended money to be transferred from the account to the General Fund on June 1, 2027, in FY 2026-27. The amount that would potentially be transferred to the General Fund is not currently known, as it will depend on future spending decisions by the Governor.

State Expenditures

The bill decreases expenditures on programs that would have been funded through the Refinance Discretionary Account in FY 2025-26 and FY 2026-27. Correspondingly, it increases money that is available to be spent from the Health Insurance Affordability Cash Fund, which is continuously appropriated Health Insurance Affordability Enterprise in the Department of Regulatory Agencies.

Effective Date

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

State and Local Government Contacts

Treasury

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).