First Regular Session Seventy-third General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 21-0865.01 Jane Ritter x4342

HOUSE BILL 21-1248

HOUSE SPONSORSHIP

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SENATE SPONSORSHIP

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House Committees

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Senate Committees

Public & Behavioral Health & Human Services Appropriations

A BILL FOR AN ACT
CONCERNING UPDATING THE PROVISIONS OF THE "COLORADO
CHILDREN'S TRUST FUND ACT", AND, IN CONNECTION
THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill updates various provisions of the "Colorado Children's Trust Fund Act", including renaming it the "Colorado Child Abuse Prevention Trust Fund Act" (act). Changes include:

 Expanding the membership of the Colorado child abuse prevention board (board) from the current 9 members to 17 members;

- Expanding the powers and duties of the board to include advising and making recommendations to the governor, state agencies, and other entities regarding child maltreatment prevention; developing strategies to decrease the incidences of child maltreatment and other adverse childhood experiences; and implementing and monitoring the ongoing development of local child maltreatment prevention plans throughout the state; and
- Extending the repeal of the act from 2022 to 2027.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, amend with
3	relocated provisions article 3.5 of title 19 as follows:
4	ARTICLE 3.5
5	Colorado Child Abuse Prevention Trust Fund Act
6	19-3.5-101. Short title. This article shall be known and may be
7	cited as the "Colorado Children's Trust Fund Act" THE SHORT TITLE OF
8	THIS ARTICLE 3.5 IS THE "COLORADO CHILD ABUSE PREVENTION TRUST
9	FUND ACT".
10	19-3.5-102. Legislative declaration. (1) The general assembly
11	hereby finds that:
12	(a) Child abuse and neglect are a threat to the family unit and
13	impose major expenses on society; The general assembly further finds
14	that
15	(b) There is a need to assist private and public agencies in
16	identifying, planning, and establishing statewide programs for the
17	prevention of child abuse and neglect; AND
18	(c) THE TYPES OF TRAUMA EXPERIENCED BY CHILDREN WHO ARE
19	UNDER EIGHTEEN YEARS OF AGE INCLUDE CHILDHOOD EMOTIONAL,
20	PHYSICAL, AND SEXUAL ABUSE; EMOTIONAL AND PHYSICAL NEGLECT;

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1 HOUSING INSECURITY AND POVERTY; AND HOUSEHOLD CHALLENGES, 2 INCLUDING GROWING UP IN A HOUSEHOLD WITH SUBSTANCE ABUSE, 3 MENTAL HEALTH DISORDERS, VIOLENCE, OR PARENTAL INCARCERATION. 4 ADVERSE CHILDHOOD EXPERIENCES SUCH AS THESE HAVE BEEN SHOWN TO 5 HAVE A LIFELONG IMPACT ON HEALTH, BEHAVIOR, AND AGE OF 6 MORTALITY. 7 (2) It is the purpose of this article ARTICLE 3.5 to promote primary 8 and secondary prevention and education programs that are designed to 9 PREVENT CHILD TRAUMA AND MALTREATMENT BEFORE IT OCCURS, lessen 10 the occurrence of child abuse and neglect, and to MITIGATE THE IMPACTS 11 OF ADVERSE CHILDHOOD EXPERIENCES TO reduce the need for state 12 intervention in child abuse and neglect prevention and education 13 THROUGH CHILD WELFARE ACTIONS AND ECONOMIC SUPPORT FOR 14 FAMILIES EXPERIENCING POVERTY. 15 19-3.5-103. Definitions. (Repealed) [Formerly 16 19-3.5-104 Colorado child abuse prevention board - creation -17 members - terms - vacancies. (1) (a) There is hereby created, in the 18 department of public health and environment, the Colorado children's 19 trust fund board. The board shall exercise its powers and duties as if 20 transferred by a type 2 transfer. 21 (b) The Colorado children's trust fund CHILD ABUSE PREVENTION 22 board, REFERRED TO IN THIS ARTICLE 3.5 AS THE "BOARD", is transferred 23 to the department of human services FROM THE DEPARTMENT OF PUBLIC 24 HEALTH AND ENVIRONMENT. The board shall exercise its powers and 25 duties as if transferred by a type 2 transfer. Persons appointed to the 26 Colorado children's trust fund board shall continue serving until

completion of their terms and may be reappointed as provided in this

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1	section.
2	(2) The board consists of nine SEVENTEEN members, as follows:
3	(a) The executive director of the department of human services or
4	his THE EXECUTIVE DIRECTOR'S designee;
5	(a.5) (b) The executive director of the department of public health
6	and environment or such THE EXECUTIVE director's designee;
7	(b) (c) The commissioner of education or his THE COMMISSIONER'S
8	designee; and
9	(c) (d) Six FOUR persons appointed by the governor and
10	confirmed by the senate five of whom shall be WHO ARE knowledgeable
11	in the area of child abuse prevention and represent some of the following
12	areas: Law enforcement, medicine, law, business, PUBLIC POLICY, mental
13	health, domestic relations; child abuse prevention; education; INTIMATE
14	PARTNER VIOLENCE, EARLY CHILDHOOD EDUCATION, K-12 EDUCATION,
15	REDUCING POVERTY AND HELPING FAMILIES GAIN ECONOMIC STABILITY,
16	THE CONNECTION BETWEEN HOUSING INSTABILITY AND TRAUMA, HIGHER
17	EDUCATION, RESEARCH AND PROGRAM EVALUATION, and social work. and
18	one who is a parent or a representative of a parent organization. In
19	making appointments to the board, the governor is encouraged to include
20	representation by at least one member who is a person with a disability,
21	as defined in section 24-34-301 (2.5), a family member of a person with
22	a disability, or a member of an advocacy group for persons with
23	disabilities, provided that SO LONG AS the other requirements of this
24	subsection (2)(e) SUBSECTION (2)(d) are met.
25	(e) The executive director of the department of health
26	CARE POLICY AND FINANCING OR THE EXECUTIVE DIRECTOR'S DESIGNEE;
27	(f) The executive director of the department of local

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1	AFFAIRS OR THE EXECUTIVE DIRECTOR'S DESIGNEE;
2	(g) THE CHILD PROTECTION OMBUDSMAN, AS APPOINTED
3	PURSUANT TO SECTION 19-3.3-102;
4	(h) Two appointees who represent county leadership, as
5	EITHER A COUNTY COMMISSIONER OR A DIRECTOR OF PUBLIC HEALTH OR
6	OF HUMAN OR SOCIAL SERVICES, AS DESIGNATED BY STATEWIDE
7	ORGANIZATIONS REPRESENTING HUMAN SERVICES DIRECTORS AND PUBLIC
8	HEALTH OFFICIALS;
9	(i) THREE MEMBERS APPOINTED BY THE EXECUTIVE DIRECTOR OF
10	THE DEPARTMENT OF HUMAN SERVICES. SUCH APPOINTEES MUST BE
11	COMMUNITY MEMBERS WITH LIVED EXPERIENCE THAT CAN INCLUDE
12	CHILDHOOD HISTORY OF ADVERSE CHILDHOOD EXPERIENCES OR
13	EXPERIENCE PARTICIPATING IN PREVENTION, PARENTING, OR FAMILY
14	STRENGTHENING PROGRAMS. ONE OF THE THREE APPOINTEES MUST BE A
15	PARENT.
16	(j) ONE MEMBER WHO IS A MEMBER OF THE SENATE AND WHO IS
17	APPOINTED BY THE PRESIDENT OF THE SENATE AND ONE MEMBER WHO IS
18	A MEMBER OF THE HOUSE OF REPRESENTATIVES AND WHO IS APPOINTED BY
19	THE SPEAKER OF THE HOUSE OF REPRESENTATIVES.
20	(3) (a) Each appointed member of the board shall serve for
21	SERVES a term of three years. except that the original members appointed
22	by the governor shall serve staggered terms not to exceed three years. to
23	be decided by the board.
24	(b) THE ORIGINAL APPOINTING ENTITY SHALL FILL a vacancy on the
25	board shall be filled for the balance of the BOARD MEMBER'S unexpired
26	term.
27	(c) A BOARD MEMBER, WHETHER ORIGINAL OR OTHERWISE, MAY

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1	NOT SERVE MORE THAN TWO CONSECUTIVE TERMS.
2	(4) The board shall meet regularly and shall adopt its own rules of
3	procedure.
4	(5) EXCEPT AS PROVIDED IN SECTION 2-2-326, members shall serve
5	without compensation but shall be ARE entitled to reimbursement for
6	actual and necessary expenses incurred in the performance of their duties.
7	19-3.5-104. [Formerly 19-3.5-105] Powers and duties of the
8	board. (1) The board has the following powers and duties:
9	(a) To provide for the coordination and exchange of information
10	on the establishment and maintenance of primary and secondary
11	prevention programs To Advise and Make recommendations to the
12	GOVERNOR, STATE AGENCIES, AND OTHER RELEVANT ENTITIES
13	CONCERNING THE IMPLEMENTATION OF AND FUTURE REVISIONS TO ANY
14	STATE PLAN DEVELOPED TO PREVENT CHILD MALTREATMENT;
15	(b) To develop and publicize criteria regarding grants from the
16	trust fund, including the duration of grants and any requirements for
17	matching funds which are received from the trust fund; TO DEVELOP
18	STRATEGIES AND MONITOR EFFORTS TO ACHIEVE:
19	(I) INCREASES IN CHILD WELL-BEING AND ACHIEVEMENT;
20	(II) INCREASES IN CAREGIVER WELL-BEING AND ACHIEVEMENT;
21	(III) INCREASES IN CONSISTENT HIGH-QUALITY CAREGIVING;
22	(IV) INCREASES IN SAFE, SUPPORTIVE NEIGHBORHOODS AND
23	COMMUNITIES; AND
24	(V) DECREASES IN THE INCIDENCE OF CHILD MALTREATMENT AND
25	CHILD MALTREATMENT FATALITIES;
26	(c) To review and monitor the expenditure of moneys by
27	recipients To assist public and private agencies in coordinating

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1 EFFORTS ON BEHALF OF FAMILIES, INCLUDING SECURING FUNDING AND 2 ADDITIONAL INVESTMENTS FOR SERVICES AND PROGRAMS, AND 3 IMPROVING ACCESS TO THESE SERVICES FOR CHILDREN AND THEIR 4 FAMILIES; 5 (d) Repealed. 6 (e) (d) To accept grants from the federal government as well as to 7 solicit and accept contributions, grants, gifts, bequests, and donations 8 from individuals, private organizations, and foundations TO PROVIDE FOR 9 THE COORDINATION AND EXCHANGE OF INFORMATION CONCERNING THE 10 ESTABLISHMENT AND MAINTENANCE OF PRIMARY AND SECONDARY 11 PREVENTION PROGRAMS AND TO FACILITATE THE EXCHANGE OF 12 INFORMATION BETWEEN GROUPS CONCERNED WITH CHILD 13 MALTREATMENT; 14 (f) (I) (e) (I) To expend moneys of the trust fund for the 15 establishment, promotion, and maintenance of primary and secondary 16 prevention programs, including pilot programs, for programs to prevent 17 and reduce the occurrence of prenatal drug exposure, and for operational 18 expenses of the board; To IDENTIFY OPPORTUNITIES FOR, AND BARRIERS 19 TO, THE ALIGNMENT OF STANDARDS, RULES, POLICIES, AND PROCEDURES 20 ACROSS PROGRAMS AND AGENCIES THAT SUPPORT FAMILIES. THE BOARD 21 SHALL SUBMIT RECOMMENDATIONS DEVELOPED PURSUANT TO THIS 22 SUBSECTION (1)(e)(I) TO THE DEPARTMENT OF HUMAN SERVICES, WHICH 23 SHALL THEN INCLUDE SUCH RECOMMENDATIONS AS PART OF ITS 24 PRESENTATION TO ITS COMMITTEE OF REFERENCE AT A HEARING HELD 25 PURSUANT TO SECTION 2-7-203 (2)(a) OF THE "STATE MEASUREMENT FOR 26 ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT (SMART)

GOVERNMENT ACT" IN JANUARY 2022.

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1	(II) THE BOARD SHALL ALSO PROVIDE ONGOING
2	RECOMMENDATIONS ON CHANGES TO ENHANCE THE ALIGNMENT AND
3	PROVISION OF SERVICES AND SUPPORTS FOR FAMILIES TO PREVENT CHILD
4	TRAUMA AND MALTREATMENT TO APPROPRIATE GOVERNMENT AND
5	NONPROFIT AGENCIES AND POLICY BOARDS.
6	(f.5) To expend the money of the trust fund for the development,
7	promotion, maintenance, and monitoring of an evidence-based or
8	research-based child sexual abuse prevention training model to prevent
9	and reduce the occurrence of child sexual abuse. The training model must
10	be available to persons who interact with young children, including but
11	not limited to parents, child care providers, librarians, church staff and
12	volunteers, medical professionals, family resource centers staff, and other
13	mandatory reporters of child abuse and neglect.
14	(g) (f) To sue and be sued as a board without individual liability
15	for acts of the board TO COLLABORATE WITH OTHER RELEVANT BOARDS,
16	COMMISSIONS, AND COUNCILS THAT EXIST WITHIN THE EXECUTIVE BRANCH
17	TO ADDRESS SERVICES AND SUPPORTS FOR FAMILIES;
18	(h) (g) To exercise any other powers or perform any other duties
19	which are consistent with the purposes for which the board was created
20	and which are reasonably necessary for the fulfillment of the board's
21	responsibilities. TO PROMOTE ACADEMIC RESEARCH ON THE EFFICACY AND
22	${\tt COST-EFFECTIVENESS}\ OF\ CHILD\ MALTREATMENT\ PREVENTION\ INITIATIVES;$
23	(i) and (j) Repealed.
24	(h) TO DISTRIBUTE MONEY AND MAKE GRANT AWARDS FROM THE
25	COLORADO CHILD ABUSE PREVENTION TRUST FUND, CREATED IN SECTION
26	19-3.5-105, IN ACCORDANCE WITH SECTION 19-3.5-106 AND FOR:
27	(I) THE ESTABLISHMENT, PROMOTION, AND MAINTENANCE OF

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1	PRIMARY AND SECONDARY CHILD MALTREATMENT PREVENTION
2	PROGRAMS, INCLUDING PILOT PROGRAMS;
3	(II) PROGRAMS TO PREVENT CHILD SEXUAL ABUSE;
4	(III) PROGRAMS TO REDUCE THE OCCURRENCE OF PRENATAL
5	SUBSTANCE EXPOSURE;
6	$(IV)\ Programs\ to\ reduce\ the\ occurrence\ of\ other\ adverse$
7	CHILDHOOD EXPERIENCES;
8	(V) PROGRAMS TO REDUCE POVERTY OR HELP FAMILIES GET OUT
9	OF POVERTY;
10	(VI) PROGRAMS TO CREATE HOUSING STABILITY; AND
11	(VII) OPERATIONAL EXPENSES OF THE BOARD, INCLUDING
12	ALLOWABLE EXPENSES PURSUANT TO SECTION 19-3.5-103 (5);
13	(i) TO ACCEPT GRANTS FROM THE FEDERAL GOVERNMENT, AS WELL
14	AS TO SOLICIT AND ACCEPT CONTRIBUTIONS, GRANTS, GIFTS, BEQUESTS,
15	AND DONATIONS FROM INDIVIDUALS, PRIVATE ORGANIZATIONS, AND
16	FOUNDATIONS; AND
17	(j) To exercise or perform any other powers or duties
18	CONSISTENT WITH THE PURPOSES FOR WHICH THE BOARD WAS CREATED
19	AND THAT ARE REASONABLY NECESSARY FOR THE FULFILLMENT OF THE
20	BOARD'S RESPONSIBILITIES AS SET FORTH IN THIS SECTION.
21	19-3.5-105. [Formerly 19-3.5-106] Colorado child abuse
22	prevention trust fund - creation - source of funds. (1) There is hereby
23	created in the state treasury the Colorado children's CHILD ABUSE
24	PREVENTION trust fund, which shall be administered by the board and
25	which shall consist of referred to in this article 3.5 as the "trust
26	FUND". THE BOARD SHALL ADMINISTER THE TRUST FUND, WHICH CONSISTS
27	OF:

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- (a) All moneys which shall be MONEY transferred thereto INTO THE TRUST FUND in accordance with section 13-32-101 (5)(a)(I); C.R.S.; and
- (b) All moneys MONEY collected by the board pursuant to section 19-3.5-105 (1)(e) SECTION 19-3.5-104 (1)(i) from federal grants and other contributions, grants, gifts, bequests, AND donations. and any moneys appropriated thereto by the state. Such moneys shall MONEY MUST be transmitted to the state treasurer, for credit WHO SHALL CREDIT THE MONEY to the trust fund; AND
 - (c) ANY MONEY APPROPRIATED TO THE TRUST FUND BY THE STATE.
- (2) All moneys MONEY in the fund shall be IS subject to annual appropriation by the general assembly. Any moneys not appropriated shall remain MONEY REMAINING in the fund and shall MUST not be transferred to or revert to the general fund of the state at the end of any fiscal year. Any interest earned on the investment or deposit of moneys MONEY in the fund shall MUST also remain in the fund and shall MUST not be credited to the general fund of the state.

(3) Repealed.

the trust fund - restrictions. (1) Grants may be awarded to provide money for the start-up, continuance, or expansion of primary or secondary prevention programs, including pilot programs and home visitation programs, to provide educational and public informational seminars EDUCATIONAL PROGRAMS FOR PROFESSIONALS AND THE PUBLIC, and to study and evaluate primary and secondary prevention programs. pilot programs, and home visitation programs. In addition, grants may be awarded for programs to prevent and reduce the occurrence of prenatal

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drug SUBSTANCE exposure and an evidence-based or research-based child sexual abuse prevention training model to prevent and reduce the occurrence of child sexual abuse.

- (2) The board shall have HAS discretion in determining the amount of money to be awarded under each grant; except that: TO OVERSEE THE DISBURSEMENT OF MONEY FROM THE TRUST FUND TO ENSURE ITS APPROPRIATE USE AND MAKE RECOMMENDATIONS FOR THE TOTAL GRANT AMOUNT TO BE AWARDED EACH YEAR.
- (a) Until the total amount of assets in the trust fund exceeds five million dollars, not more than seventy-five percent of the moneys credited to the trust fund each year pursuant to section 13-32-101 (5)(a)(I), C.R.S., plus any interest credited thereon to the trust fund during the previous year shall be available for disbursement or expenditure by the board; however, any other moneys deposited or maintained in the fund may be disbursed by the board pursuant to the provisions of this article in accordance with an appropriation from the fund made by the general assembly;
- (b) After such time that the state treasurer certifies that the assets in the trust fund exceed five million dollars, no further moneys shall be collected for the trust fund pursuant to section 13-32-101 (5)(a)(I), C.R.S.; however, nothing in this paragraph (b) shall be construed to prohibit the continued collection of moneys for the trust fund pursuant to section 19-3.5-105 (1)(e);
- (c) After such time that the state treasurer certifies that the assets in the trust fund exceed five million dollars, only the interest credited to the trust fund, together with any moneys collected for such fund pursuant to section 19-3.5-105 (1)(e), shall be available for disbursement or

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1	expenditure by the board.
2	(3) Any grant or moneys received by the board and credited to the
3	trust fund pursuant to section 19-3.5-106 (1)(b) shall not be subject to the
4	disbursement restriction of paragraph (a) of subsection (2) of this section
5	THE BOARD SHALL NOT AUTHORIZE ANY GRANT AWARDS PURSUANT TO
6	SUBSECTION (1) OF THIS SECTION FOR POLITICAL, ELECTION, OR LOBBYING
7	PURPOSES.
8	19-3.5-108. Repeal of article. (Repealed)
9	19-3.5-107. [Formerly 19-3.5-109] Report - repeal of article.
10	(1) The department of human services shall contract for an independent
11	evaluation of the trust fund, including administrative costs of operating
12	the trust fund and the cost-effectiveness and the impact of the grants on
13	reducing and preventing child abuse. THE DEPARTMENT OF HUMAN
14	SERVICES SHALL PROVIDE a report of the evaluation shall be provided to
15	the house OF REPRESENTATIVES and senate health and human services
16	committees, or any successor committees, by November 1, 2011, and by
17	November 1, 2021 on or before November 1, 2026.
18	(2) This article ARTICLE 3.5 is repealed, effective July 1, 2022
19	July 1, 2027.
20	SECTION 2. In Colorado Revised Statutes, 13-32-101, amend
21	(5)(a) introductory portion and (5)(a)(I) as follows:
22	13-32-101. Docket fees in civil actions - judicial stabilization
23	cash fund - justice center cash fund - justice center maintenance fund
24	- created - legislative declaration - report. (5) (a) Each fee collected
25	pursuant to paragraph (a) or (a.5) of subsection (1) SUBSECTION (1)(a) OR
26	(1)(a.5) of this section shall MUST be transmitted to the state treasurer and
2.7	divided as follows:

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1	(I) Fifteen dollars shall MUST be deposited in the Colorado
2	children's CHILD ABUSE PREVENTION trust fund created in section
3	19-3.5-106, C.R.S. SECTION 19-3.5-105;
4	SECTION 3. In Colorado Revised Statutes, 19-1-103, amend
5	(16), (91), and (110) as follows:
6	19-1-103. Definitions. As used in this title 19 or in the specified
7	portion of this title 19, unless the context otherwise requires:
8	(16) "Board", as used in article 3.5 of this title TITLE 19, means the
9	Colorado children's trust fund CHILD ABUSE PREVENTION board created in
10	section 19-3.5-104 SECTION 19-3.5-103.
11	(91) "Recipient", as used in article 3.5 of this title TITLE 19, means
12	and is limited to a nonprofit or public organization that receives a grant
13	from the trust fund created in section 19-3.5-106 SECTION 19-3.5-105.
14	(110) "Trust fund", as used in article 3.5 of this title TITLE 19,
15	means the Colorado children's CHILD ABUSE PREVENTION trust fund
16	created in section 19-3.5-106 SECTION 19-3.5-105.
17	SECTION 4. In Colorado Revised Statutes, 24-1-120, amend
18	(10) as follows:
19	24-1-120. Department of human services - creation. (10) The
20	powers, duties, and functions of the Colorado ehildren's trust fund CHILD
21	ABUSE PREVENTION board, created in section 19-3.5-104, C.R.S. SECTION
22	19-3.5-103, are transferred by a type 2 transfer to the department of
23	human services.
24	SECTION 5. Appropriation. For the 2021-22 state fiscal year,
25	\$890 is appropriated to the legislative department for use by the general
26	assembly. This appropriation is from the general fund. To implement this
27	act, the general assembly may use this appropriation for legislator per

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diem.

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2	SECTION 6. Act subject to petition - effective date. This act
3	takes effect at 12:01 a.m. on the day following the expiration of the
4	ninety-day period after final adjournment of the general assembly; except
5	that, if a referendum petition is filed pursuant to section 1 (3) of article V
6	of the state constitution against this act or an item, section, or part of this
7	act within such period, then the act, item, section, or part will not take
8	effect unless approved by the people at the general election to be held in
9	November 2022 and, in such case, will take effect on the date of the
10	official declaration of the vote thereon by the governor.

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