



Fiscal Note  
Legislative Council Staff  
Nonpartisan Services for Colorado’s Legislature

SB 25-124: REDUCING COSTS OF HEALTH CARE FOR PATIENTS

**Prime Sponsors:**  
Sen. Kirkmeyer; Gonzales J.  
Rep. Brown; Garcia Sander

**Fiscal Analyst:**  
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**Bill Outcome:** Deemed Lost  
**Drafting number:** LLS 25-0153

**Version:** Final Fiscal Note  
**Date:** September 4, 2025

**Fiscal note status:** The final fiscal note reflects the reengrossed bill. The bill was deemed lost in the House of Representatives on May 8, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

**Overview.** The bill would have placed requirements on the use of profits from the 340B Drug Pricing Program for nonprofit hospitals and added new reporting and enforcement provisions.

**Types of impacts.** The bill was projected to affect the following areas on an ongoing basis:

- Minimal State Workload
- State Revenue

**Appropriations.** No appropriation was required.

Table 1  
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

## Summary of Legislation

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The bill places requirements on entities participating in the federal 340B Drug Pricing Program and adds new reporting requirements and enforcement measures, as described below.

The bill prohibits certain nonprofit hospitals from using 340B profits for certain expenses, including certain administrative compensation, penalties and fines, advertising, and lobbying. Manufacturers or providers of 340B drugs must not limit the provision of 340B drugs to sole community hospitals and critical access hospitals.

Beginning July 1, 2026, nonprofit hospitals must submit annual reports to the Department of Health Care Policy and Financing (HCPF) on 340B program profits, operating costs, charity care, and payments to third parties. On September 1, 2026 and each year thereafter, HCPF must report this information to the General Assembly, and publish it online. Additionally, both the Department of Personnel and Administration (DPA) and HCPF must provide information to the JBC on impacts of the 340B program on state medical programs beginning November 1, 2026.

Violations of the bill are a deceptive trade practice and subject to enforcement by the Attorney General.

## Background

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The 340B Drug Pricing Program is a federal program that requires drug manufacturers participating in Medicaid to provide outpatient drugs to covered entities at a discount. Covered entities include federally qualified health centers and nonprofit and private hospitals that serve a high percentage of low income patients. To participate in the 340B program, covered entities must register and comply with all program requirements administered by the federal Health Resources and Services Administration. In Colorado, an estimated 68 hospitals and 20 federally qualified health centers participate in the 340B program. There are currently no requirements on how covered entities must use savings or profits generated by the purchase of discounted 340B drugs, beyond the federal guidelines of using savings to expand and lower the cost of healthcare for low-income individuals.

## State Revenue

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Starting in FY 2025-26, the bill may increase state revenue from civil penalties and court filing fees by a minimal amount.

## Civil Penalties

Under the Colorado Consumer Protection Act, a person committing a deceptive trade practice may be subject to a civil penalty of up to \$20,000 for each violation. Additional penalties may be imposed for subsequent violations of a court order or injunction. This revenue is classified as a damage award and not subject to TABOR. Given the uncertainty about the number of cases that

may be pursued by the Attorney General and district attorneys, as well as the wide range in potential penalty amounts, the fiscal note cannot estimate the potential impact of these civil penalties.

### **Filing Fees**

The bill may increase revenue to the Judicial Department from an increase in civil case filings. Revenue from filing fees is subject to TABOR.

## **State Expenditures**

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The bill increases state workload in HCPF, Department of Law, Judicial Department, and DPA, as discussed below.

### **Department of Health Care Policy and Financing**

Beginning in FY 2026-27, workload will increase for HCPF to publish 340B program data provided by nonprofit hospitals and provide information to the JBC on the impacts of the program on Medicaid. This workload can be accomplished within existing appropriations.

### **Department of Law**

Beginning in FY 2025-26, workload in the Department of Law will minimally increase to the extent that deceptive trade practice complaints are filed. The department will review complaints under the bill and prioritize investigations as necessary within the overall number of deceptive trade practice complaints and available resources.

### **Judicial Department**

Beginning in FY 2025-26, the trial courts in the Judicial Department may have an increase in cases filed under the Colorado Consumer Protection Act from the addition of a new deceptive trade practice. It is assumed that nonprofit hospitals will abide by the law and that any violation of the legislation will result in minimal number of new cases. The fiscal note assumes that this can be accomplished within existing resources and that no change in appropriations is required.

### **Department of Personnel and Administration**

Beginning in FY 2026-27, workload will minimally increase for the DPA to report on the impacts of 340B program on state health care plans. This can be accomplished within existing resources.

## **Effective Date**

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The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

## State and Local Government Contacts

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District Attorneys

Law

Health Care Policy and Financing

Personnel

Higher Education

Public Health and Environment

Human Services

Regulatory Agencies

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The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).