



Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

HB 25-1065: JURY DUTY OPT-OUT FOR CERTAIN PEOPLE

Prime Sponsors:

Rep. Barron; Marshall
Sen. Frizell

Fiscal Analyst:

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Bill Outcome: Vetoed by Governor

Drafting number: LLS 25-0558

Version: Final Fiscal Note

Date: June 24, 2025

Fiscal note status: The final fiscal note reflects the introduced bill, as amended by the House State, Civic, Veterans, and Military Affairs Committee. The bill was vetoed by the Governor on May 16, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have allowed persons over 72 years of age to opt out of jury service.

Types of impacts. The bill was projected to affect the following areas on an ongoing basis:

- State Expenditures
- Local Government

Appropriations. For FY 2025-26, the bill would have required a General Fund appropriation of \$10,066 to the Judicial Department.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures (General Fund)	\$10,066	\$16,132
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

Beginning January 1, 2026, the bill allow persons aged 72 years and older to temporarily or permanently opt out of jury service upon request. Judges and jury commissioners may request documentation to determine eligibility for excusal from jury service; these documents are not public records.

Background

According to the [Association for the Advancement of Retired Persons](#), 41 states offer an exemption from jury service based on age. The minimum age required to request exemption from jury service ranges from 65 years old to 80 years old nationwide.

Assumptions

Based on data from the Minnesota State Court Administrator's office, an average of 31,325 persons each year between 2022 and 2024 were excused from jury service due to their age in Minnesota. Minnesota currently allows all persons 70 and older to request exemption from jury service, similar to the bill. After adjusting for population and demographic differences between Minnesota and Colorado, it is estimated that 23,724 persons will request to be temporarily or permanently excused from jury service each year in Colorado based on their age.

State Expenditures

The bill increases state expenditures in the Judicial Department by about \$10,000 in FY 2025-26 and \$16,000 in FY 2026-27 and ongoing. These costs, paid from the General Fund, are summarized in Table 2 and discussed below.

Table 2
State Expenditures
Judicial Department

Cost Component	Budget Year FY 2025-26	Out Year FY 2026-27
Mailing Costs for Additional Jury Summons	\$8,066	\$16,132
One-time Redesign Costs for Jury Forms	\$2,000	\$0
Total Costs	\$10,066	\$16,132
Total FTE	0.0 FTE	0.0 FTE

Judicial Department

The Judicial Department will mail approximately 23,724 additional jury summons annually to maintain a consistent jury pool for courts statewide. Printing and mailing each jury summons costs 68 cents, resulting in \$16,321 in mailing costs annually. Costs are prorated in FY 2025-26 based on the exemptions taking effect on January 1, 2026.

Additionally, the Judicial Department will require 20 hours of software development to redesign the jury summons to include information about these new exemptions and instructions for individuals who may be able to claim them. This results in \$2,000 of one-time expenses.

Court staff will take 30 seconds, on average, to process the request to temporarily or permanently opt out of jury service for individuals aged 72 years and older. This additional workload is minimal and no additional appropriation is required.

Local Government

Similar to the state, workload will increase for Denver County Court staff to document opt-outs.

Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed.

State Appropriations

For FY 2025-26, the bill requires a General Fund appropriation of \$10,066 to the Judicial Department.

State and Local Government Contacts

Counties	Judicial
Denver County Courts	Municipalities

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).