



Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

HB 25-1259: IVF PROTECTION & GAMETE DONATION REQMNTS

Prime Sponsors:

Rep. Froelich; Brown
Sen. Cutter; Daugherty

Fiscal Analyst:

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Bill Outcome: Signed into Law

Drafting number: LLS 25-0120

Version: Final Fiscal Note

Date: July 16, 2025

Fiscal note status: The final fiscal note reflects the enacted bill.

Summary Information

Overview. The bill protects access to fertility treatments and other assisted reproductive procedures in state law and modifies certain requirements for donor banks.

Types of impacts. The bill is projected to affect the following areas on an ongoing basis:

- Minimal State Workload

Appropriations. No appropriation is required.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill creates a right to fertility services and other assisted reproductive procedures. The bill also makes changes to current requirements for gamete banks and fertility clinics (donor banks) including:

- removing the requirement that donor banks must continually update donor information;
- requiring donor banks to encourage donors to provide updates of significant medical history;
- establishing the right of a donor-conceived person to contact the donor and the right of a donor to engage or decline communication;
- repealing the requirement that donor banks submit a plan for approval around permanently maintaining donor records in the event of dissolution, requiring instead that the plan be created and made available upon request; and
- requiring the Department of Public Health and Environment (CDPHE) to develop and publish written materials for recipient parents and donors, but not requiring donor banks to use the department's materials.

The bill also removes the requirement for CDPHE to investigate out-of-state donor banks.

State Expenditures

CDPHE will have additional workload related to enforcing new regulations, which is expected to be minimal as it already oversees donor bank licensure. Conversely, workload will decrease as CDPHE is no longer obligated to investigate out-of-state donor banks or approve plans from donor banks around recordkeeping. Overall, these workload impacts require no change in appropriations.

Technical Note

The bill may interfere with CDPHE's regulatory oversight of donor banks, as the bill establishes the right to reproductive procedures and prohibits state and local governments from interfering or restricting a provider's ability to provide that care. The fiscal note has not factored in any impact related to this.

Effective Date

This bill was signed into law by the Governor and took effect on May 30, 2025.

State and Local Government Contacts

Judicial

Public Health and Environment

Law