

Colorado Legislative Council Staff

HB17-1192

REVISED FISCAL NOTE

(replaces fiscal note dated March 16, 2017)

FISCAL IMPACT: ☑ State ☑ Local ☐ Statutory Public Entity ☐ Conditional ☐ No Fiscal Impact

Sen. Coram; Fields Fiscal Analyst: Bill Zepernick (303-866-4777)

BILL TOPIC: COLORADO FOOD SYSTEMS ADVISORY COUNCIL

| Fiscal Impact Summary | FY 2017-2018 | FY 2018-2019 |
|--|------------------|---|
| State Revenue Cash Funds | | Potential gifts, grants, and donations. |
| State Expenditures | \$99,279 | \$106,149 |
| General Fund Centrally Appropriated Costs | 88,510 10,769 | 92,893 13,256 |
| FTE Position Change | 0.8 FTE | 1.0 FTE |

Appropriation Required: \$88,510 - Department of Agriculture (FY 2017-18).

Future Year Impacts: Ongoing state expenditure increase and potential revenue increase.

Summary of Legislation

This *reengrossed* bill repeals the Farm-to-School Coordination Task Force in the Department of Agriculture and combines certain duties of this task force with the Colorado Food Systems Advisory Council. The terms of the existing membership of the Colorado Food Systems Advisory Council expires under the bill and new membership must be appointed by August 31, 2017. The duties of the Colorado Food Systems Advisory Council are expanded to include additional collaboration, coordination, and outreach with schools, farmers, food producers, state and federal agencies, consumers; research and data collection on food systems and food access, and other tasks to provide advice and assistance to those involved in the food system.

As reconstituted under the bill, the Food Systems Advisory Council has 22 voting members, with 6 members appointed by the heads of various state agencies and 16 members appointed by the Governor. Additional nonvoting ex officio members may also be appointed by the Governor. Members serve without compensation, but may be reimbursed for expenses from the Food Systems Advisory Council Fund or from appropriations from the General Assembly. The bill removes the restriction under current law that the Food Systems Advisory Council receive no General Fund for staff or operations. The Food Systems Advisory Council is continued beyond its current September 1, 2018, repeal date through September 1, 2022.

Background

The Farm-to-School Coordination Task Force and the Food Systems Advisory Council were both created in 2010. The Farm-to-School Coordination Task Force focused on developing recommendations on how to implement a farm-to-school program in Colorado. The task force serves without compensation and limited support from the Department of Agriculture. The Food Systems Advisory Council focused on broader issues concerning the food system, food access, and strategies for collaborating with local and regional food councils. The advisory council was supported primarily through in-kind support from the nonprofit LiveWell Colorado. Revenue to the Food Systems Advisory Council Fund has been minimal.

State Revenue

By continuing the Food Systems Advisory Council beyond its current statutory repeal date, the bill may increase state revenue to the Department of Agriculture from gifts, grants, and donations, credited to the Food Systems Advisory Council Fund, starting in FY 2018-19. At this time, no source of donations has been identified. Gifts, grants, and donations do not contribute to the state's TABOR refund obligation.

State Expenditures

By expanding the duties of the Food Systems Advisory Council, *the bill increases costs in the Department of Agriculture by \$99,279 and 0.8 FTE in FY 2017-18 and \$106,149 and 1.0 FTE in FY 2018-19*, paid from the General Fund. The costs of the bill are summarized in Table 1 and discussed below.

| Table 1. Expenditures Under HB 17-1192 | | | | | |
|---|------------|------------|--|--|--|
| Cost Components | FY 2017-18 | FY 2018-19 | | | |
| Personal Services | \$44,952 | \$53,943 | | | |
| FTE | 0.8 FTE | 1.0 FTE | | | |
| Operating Expenses and Capital Outlay Costs | 5,558 | 950 | | | |
| Marketing and Farm-to-School Activities | 15,000 | 15,000 | | | |
| Member and Staff Reimbursement | 23,000 | 23,000 | | | |
| Centrally Appropriated Costs* | 10,769 | 13,256 | | | |
| TOTAL | \$99,279 | \$106,149 | | | |

^{*} Centrally appropriated costs are not included in the bill's appropriation.

Personal services. By expanding the duties of the Food Systems Advisory Council to include coordinating food systems and farm-to-school activities, conducting research and data collection, and other tasks, the Department of Agriculture requires an additional 1.0 FTE under the bill for a marketing and communications specialist. Costs for this staff, and the associated operating and capital outlay expenses are shown in Table 1. Personal services costs are prorated in the first year to assume a start date of August 9, 2017, and to account for the General Fund paydate shift.

Marketing and farm-to-school activities. The Department of Agriculture will have costs of \$15,000 per year to conduct marketing and to support farm-to-school activities. These costs include providing Colorado Proud and other marketing materials (\$5,000), holding farm-to-school community meetings and events (\$7,000), and participating in trade shows and events (\$3,000).

Member and staff reimbursement. Based on expenses of \$230 per meeting for hotel and meals, the Department of Agriculture will have costs of \$23,000 to reimburse 25 members and staff for 4 meetings per year. This amount assumes there are 22 statutory members, 1 ex officio member, and 2 staff people in attendance at each meeting.

Research and special projects. To the extent gifts, grants, and donations are received in the Food Systems Advisory Council Fund, the council and its staff may pursue additional research and special projects associated with food system development. Moneys in the Food Systems Advisory Council Fund are continuously appropriated to the Department of Agriculture, so no additional appropriations are required should gifts, grants, or donations be available for such projects.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. The centrally appropriated costs subject to this policy are estimated in the fiscal note for informational purposes and summarized in Table 2.

| Table 2. Centrally Appropriated Costs Under HB 17-1192 | | | | |
|--|------------|------------|--|--|
| Cost Components | FY 2017-18 | FY 2018-19 | | |
| Employee Insurance (Health, Life, Dental, and Short-term Disability) | \$6,741 | \$8,422 | | |
| Supplemental Employee Retirement Payments | 4,028 | 4,834 | | |
| TOTAL | \$10,769 | \$13,256 | | |

Local Government Impact

Representatives from school districts and local government entities that are appointed to the Food Systems Advisory Council will have an increase in workload to participate. Through the work of the advisory council, school districts may gain access to additional resources, grant funding, or benefit from improvements to their food and nutrition programs.

Effective Date

The bill takes effect August 9, 2017, if the General Assembly adjourns on May 10, 2017, as scheduled, and no referendum petition is filed.

State Appropriations

For FY 2017-18, the bill requires and includes a General Fund appropriation of \$88,510 to the Department of Agriculture and an allocation of 0.8 FTE.

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