# **Second Regular Session Seventy-first General Assembly** STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 18-0603.01 Michael Dohr x4347

**SENATE BILL 18-026** 

#### SENATE SPONSORSHIP

Kagan,

#### **HOUSE SPONSORSHIP**

Herod and Willett,

### **Senate Committees**

Judiciary

### **House Committees**

Judiciary

#### A BILL FOR AN ACT

101 CONCERNING MEASURES TO MAKE SEX OFFENDER REGISTRATION 102 MORE EFFECTIVE.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Under current law, a person is required to register as a sex offender (registrant) in Colorado if he or she is a Colorado resident and is required to register in another state. The bill states that a Colorado resident only has to register in Colorado for an out-of-state conviction if the person would be required to register in Colorado if the conviction occurred in Colorado.

SENATE 3rd Reading Unamended February 27, 2018

In addition, a registrant is required to register in person at his or her local law enforcement agency. The bill allows the law enforcement agency to waive the in-person registration requirement after initial registration if the person suffers from a physical or intellectual disability to the extent that it is a severe hardship to register in person. If the waiver is authorized, the law enforcement agency must reregister the registrant after verifying the registrant's address and provide documentation of the waiver to the Colorado bureau of investigation and any other law enforcement agency with which the person registers.

Under current law, specified registrants can file a petition to discontinue registration. The bill requires the court to grant a petition to discontinue registration if the registrant has successfully completed his or her sentence, the registrant has not been convicted of a subsequent sex offense, and the required waiting period has expired unless the prosecuting attorney or victim objects and presents credible evidence that the registrant is likely to commit a subsequent offense of unlawful sexual behavior.

Notwithstanding any statutory barriers to the contrary, the bill allows a registrant or his or her legal representative to file a petition to discontinue registration if the registrant is incapacitated and does not present an unacceptable public safety risk. The court shall grant the petition if the petitioner shows that the registrant is incapacitated, does not present an unacceptable public safety risk, and is not likely to commit a subsequent sex offense.

1 *Be it enacted by the General Assembly of the State of Colorado:* 

2 **SECTION 1.** In Colorado Revised Statutes, 16-22-103, amend 3

(3) as follows:

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16-22-103. Sex offender registration - required - applicability - exception. (3) In addition to the persons specified in subsections (1) and (2) of this section, any person convicted of an offense in any other state or jurisdiction, including but not limited to a military or federal jurisdiction, for which the person, as a result of the conviction, is was, has been, or would be required to register if he or she resided in the state or jurisdiction of conviction, or for which such person would be required to register if convicted in Colorado, shall be required to register in the

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manner specified in section 16-22-108, so long as such person is a temporary or permanent resident of Colorado. Such person may petition the court for an order that discontinues the requirement for registration in this state at the times specified in section 16-22-113 for offense classifications that are comparable to the classification of the offense for which the person was convicted in the other state or jurisdiction. <u>Such</u> PERSON MAY PETITION THE COURT FOR AN ORDER THAT DISCONTINUES THE REQUIREMENT FOR REGISTRATION IN THIS STATE FOR OFFENSE CLASSIFICATIONS THAT SUCH PERSON WOULD NOT BE REQUIRED TO REGISTER FOR IF CONVICTED IN COLORADO. **SECTION 2.** In Colorado Revised Statutes, 16-22-108, amend (1)(a)(II) and (1)(d)(I) as follows: 

**16-22-108. Registration - procedure - frequency - place - change of address - fee.** (1) (a) (II) Each person who is required to register pursuant to section 16-22-103 shall initially register or, if sentenced on or after January 1, 2005, confirm his or her initial registration within five business days after release from incarceration for commission of the offense requiring registration or within five business days after receiving notice of the duty to register, if the person was not incarcerated. The person shall register with the local law enforcement agency during business hours by completing a standardized registration form provided to the person by the local law enforcement agency and paying the registration fee imposed by the local law enforcement agency as provided in subsection (7) of this section. After the initial REGISTRATION, THE LOCAL LAW ENFORCEMENT AGENCY MAY WAIVE THE REQUIREMENT THAT THE PERSON REREGISTER IN PERSON IF THE REGISTRANT SUFFERS FROM A CHRONIC PHYSICAL OR INTELLECTUAL

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1	DISABILITY THAT SUBSTANTIALLY LIMITS THE PERSON'S ABILITY TO
2	<u>FUNCTION INDEPENDENTLY AND PARTICIPATE IN</u> MAJOR LIFE ACTIVITIES TO
3	THE EXTENT THAT IT IS A SEVERE HARDSHIP TO REREGISTER IN PERSON
4	AND THERE IS A MEDICAL RECORD OF SUCH DISABILITY. IF THE LAW
5	ENFORCEMENT AGENCY WAIVES THE REQUIREMENT TO REREGISTER IN
6	PERSON, THE LAW ENFORCEMENT AGENCY SHALL REREGISTER THE PERSON
7	AFTER VERIFYING THE PERSON'S CURRENT ADDRESS WITH THE PERSON AND
8	AT LEAST ONE OTHER RELIABLE SOURCE WHICH MAY INCLUDE: HIS OR HER
9	CAREGIVER, HIS OR HER FAMILY, THE FACILITY WHERE THE PERSON
10	RESIDES, OR <u>ANOTHER</u> SOURCE OF VERIFICATION SATISFACTORY TO THE
11	LAW ENFORCEMENT AGENCY. THE LAW ENFORCEMENT AGENCY SHALL
12	PROVIDE VERIFICATION OF THE WAIVER, BY THE SUBMISSION OF A FORM
13	DEVELOPED BY THE CBI, TO THE CBI AND ANY OTHER LAW ENFORCEMENT
14	AGENCY WITH WHICH THE REGISTRANT IS REQUIRED TO REGISTER. IF THE
15	LAW ENFORCEMENT AGENCY ISSUES SUCH A WAIVER, EVERY THREE YEARS
16	THE AGENCY MUST DETERMINE WHETHER THE REGISTRANT STILL MEETS
17	THE WAIVER REQUIREMENTS AND REAUTHORIZE THE WAIVER. IF THE LAW
18	ENFORCEMENT AGENCY ISSUES A WAIVER OR REAUTHORIZES THE WAIVER,
19	THE LAW ENFORCEMENT AGENCY SHALL ALSO NOTIFY THE VICTIM OF THE
20	OFFENSE FOR WHICH THE PETITIONER IS REQUIRED TO REGISTER, IF THE
21	<u>VICTIM OF THE OFFENSE HAS REQUESTED NOTICE AND PROVIDED CONTACT</u>
22	<u>INFORMATION.</u> The CBI shall provide standardized registration forms to
23	the local law enforcement agencies pursuant to section 16-22-109.
24	(d) (I) Any person who is a sexually violent predator and any
25	person who is convicted as an adult of any of the offenses specified in
26	subparagraph (II) of this paragraph (d) SUBSECTION (1)(d)(II) OF THIS
27	SECTION has a duty to register for the remainder of his or her natural life:

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except that, if the person receives a deferred judgment and sentence for
one of the offenses specified in subparagraph (H) of this paragraph (d),
the person may petition the court for discontinuation of the duty to
register subsection $(1)(d)(II)$ of this section, the Person's duty to
REGISTER MAY DISCONTINUE as provided in section 16-22-113 (1)(d). In
addition to registering as required in paragraph (a) of this subsection (1)
${\tt SUBSECTION(1)(a)OFTHISSECTION, thepersonshallreregisterwithinfive}$
business days before or after the date that is three months after the date
on which the person was released from incarceration for commission of
the offense requiring registration or, if the person was not incarcerated,
after the date on which he or she received notice of the duty to register.
The person shall register within five business days before or after that
date every three months thereafter until the person's birthday. The person
shall reregister within five business days before or after his or her next
birthday and shall reregister within five business days before or after that
date every three months thereafter. The person shall reregister pursuant
to this <del>paragraph (d)</del> SUBSECTION (1)(d) with the local law enforcement
agency of each jurisdiction in which the person resides or in any
jurisdiction if the person lacks a fixed residence on the reregistration date,
in the manner provided in paragraph (a) of this subsection (1)
SUBSECTION (1)(a) OF THIS SECTION.
SECTION 3. In Colorado Revised Statutes, 16-22-113, amend
(3) introductory portion and (3)(b)(I); repeal and reenact, with
amendments, (2); and add (2.5) as follows:
16-22-113. Petition for removal from registry. (2) (a) A
REGISTRANT WHO IS ELIGIBLE TO PETITION TO DISCONTINUE REGISTRATION

PURSUANT TO THE PROVISIONS OF SUBSECTION (1) OF THIS SECTION MUST

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2	PROVIDE A COPY OF THE PETITION BY CERTIFIED MAIL TO EACH OF THE
3	FOLLOWING PARTIES:
4	(I) EACH LAW ENFORCEMENT AGENCY WITH WHICH THE
5	REGISTRANT IS REQUIRED TO REGISTER;
6	(II) THE DISTRICT ATTORNEY FOR THE JURISDICTION IN WHICH THE
7	PETITION TO DISCONTINUE REGISTRATION HAS BEEN FILED; AND
8	(III) THE PROSECUTING ATTORNEY WHO OBTAINED THE
9	CONVICTION OF THE REGISTRANT.
10	(b) WITHIN TWENTY-ONE DAYS AFTER FILING THE PETITION, THE
11	PETITIONER SHALL FILE WITH THE COURT COPIES OF THE RETURN RECEIPTS
12	RECEIVED FROM EACH PARTY NOTIFIED AND ANY DOCUMENTS SUPPORTING
13	HIS OR HER ELIGIBILITY TO PETITION TO DISCONTINUE REGISTRATION. $\underline{\text{THE}}$
14	SUPPORTING DOCUMENTS MUST INCLUDE RECORDS DOCUMENTING THE
15	COMPLETION OF TREATMENT IF ORDERED BY THE COURT, WHEN SUCH
16	RECORDS ARE AVAILABLE.
17	(c) UPON RECEIPT OF THE PETITION, THE COURT SHALL SET A DATE
18	FOR A HEARING AND SHALL NOTIFY THE PETITIONER AND THE DISTRICT
19	ATTORNEY FOR THAT JURISDICTION OF THE HEARING DATE <u>THE COURT</u>
20	SHALL ALSO NOTIFY THE VICTIM OF THE OFFENSE FOR WHICH THE
21	PETITIONER WAS REQUIRED TO REGISTER, IF THE VICTIM OF THE OFFENSE
22	HAS REQUESTED NOTICE AND PROVIDED CONTACT INFORMATION.
23	(d) If the district attorney or the victim objects to the
24	REGISTRANT'S PETITION, THE DISTRICT ATTORNEY SHALL FILE THE
25	OBJECTION WITH THE COURT WITHIN SIXTY-THREE DAYS AFTER RECEIVING
26	THE NOTICE OF THE PETITION.
27	(e) IF NO OBJECTION IS FILED BY THE DISTRICT ATTORNEY OR MADE

FILE A PETITION WITH THE COURT OF PROPER JURISDICTION AND SHALL

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1	BY THE VICTIM, THE COURT MAY CONSIDER THE PETITION WITHOUT A
2	HEARING AND SHALL GRANT THE PETITION IF THE COURT FINDS THAT THE
3	PETITIONER HAS COMPLETED THE SENTENCE FOR WHICH HE OR SHE WAS
4	REQUIRED TO REGISTER, THE PETITIONER HAS NOT SUBSEQUENTLY BEEN
5	CONVICTED OF UNLAWFUL SEXUAL BEHAVIOR OR OF ANY OTHER OFFENSE,
6	THE UNDERLYING BASIS OF WHICH INVOLVED UNLAWFUL SEXUAL
7	BEHAVIOR, _ THE WAITING TIME PERIOD DESCRIBED IN SUBSECTION $(1)$ OF
8	THIS SECTION HAS EXPIRED, AND THE PETITIONER IS NOT LIKELY TO
9	COMMIT A SUBSEQUENT OFFENSE OF OR INVOLVING UNLAWFUL SEXUAL
10	BEHAVIOR. IN DETERMINING WHETHER TO GRANT THE PETITION, THE
11	COURT SHALL CONSIDER ANY TREATMENT RECORDS PROVIDED PURSUANT
12	TO SUBSECTION (2)(b) OF THIS SECTION, ANY WRITTEN OR ORAL
13	STATEMENT OF THE VICTIM OF THE OFFENSE FOR WHICH THE PETITIONER
14	WAS REQUIRED TO REGISTER, AND ANY OTHER RELEVANT INFORMATION
15	PRESENTED BY THE PETITIONER OR DISTRICT ATTORNEY.
16	(f) If there is objection to the <u>Petition by the district</u>
17	ATTORNEY OR VICTIM, THE COURT SHALL CONDUCT A HEARING ON THE
18	PETITION. THE COURT MAY GRANT THE PETITION IF THE COURT FINDS THE
19	PETITIONER HAS COMPLETED THE SENTENCE FOR WHICH HE OR SHE WAS
20	REQUIRED TO REGISTER, THE PETITIONER HAS NOT SUBSEQUENTLY BEEN
21	CONVICTED OF UNLAWFUL SEXUAL BEHAVIOR OR OF ANY OTHER OFFENSE,
22	THE UNDERLYING BASIS OF WHICH INVOLVED UNLAWFUL SEXUAL
23	BEHAVIOR, _ THE WAITING TIME PERIOD DESCRIBED IN SUBSECTION $(1)$ OF
24	THIS SECTION HAS EXPIRED, AND THE PETITIONER IS NOT LIKELY TO
25	COMMIT A SUBSEQUENT OFFENSE OF OR INVOLVING UNLAWFUL SEXUAL
26	BEHAVIOR. IN DETERMINING WHETHER TO GRANT THE PETITION, THE
27	COURT SHALL CONSIDER ANY TREATMENT RECORDS PROVIDED PURSUANT

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1	10 SUBSECTION (2)(0) OF THIS SECTION, ANY WRITTEN OR ORAL
2	STATEMENT OF THE VICTIM OF THE OFFENSE FOR WHICH THE PETITIONER
3	WAS REQUIRED TO REGISTER, AND ANY OTHER RELEVANT INFORMATION
4	PRESENTED BY THE PETITIONER OR DISTRICT ATTORNEY.
5	(g) If the court enters an order discontinuing
6	REGISTRATION, THE PETITIONER SHALL PROVIDE A COPY OF THE ORDER TO
7	EACH LOCAL LAW ENFORCEMENT AGENCY WITH WHICH THE PETITIONER IS
8	REGISTERED AND THE CBI. THE COURT SHALL ALSO NOTIFY THE VICTIM,
9	IF THE VICTIM OF THE OFFENSE HAS REQUESTED NOTICE AND PROVIDED
10	CURRENT CONTACT INFORMATION.
11	(h) ON RECEIPT OF A COPY OF AN ORDER DISCONTINUING A
12	PETITIONER'S DUTY TO REGISTER:
13	(I) THE CBI SHALL REMOVE THE PETITIONER'S SEX OFFENDER
14	REGISTRATION INFORMATION FROM THE STATE SEX OFFENDER REGISTRY;
15	AND
16	(II) THE LOCAL LAW ENFORCEMENT AGENCY SHALL REMOVE THE
17	PETITIONER'S SEX OFFENDER REGISTRATION INFORMATION FROM THE
18	LOCAL SEX OFFENDER REGISTRY.
19	(2.5) (a) NOTWITHSTANDING ANY PROVISION OF THIS SECTION TO
20	THE CONTRARY, A REGISTRANT OR HIS OR HER LEGAL REPRESENTATIVE
21	MAY FILE A PETITION TO DISCONTINUE REGISTRATION IF THE REGISTRANT
22	SUFFERS FROM A SEVERE PHYSICAL OR INTELLECTUAL DISABILITY TO THE
23	EXTENT THAT HE OR SHE IS <u>PERMANENTLY</u> INCAPACITATED AND DOES NOT
24	PRESENT AN <u>UNREASONABLE</u> RISK TO PUBLIC SAFETY.
25	(b) THE REGISTRANT OR HIS OR HER LEGAL REPRESENTATIVE MUST
26	FILE A PETITION WITH THE COURT OF PROPER JURISDICTION AND SHALL
27	PROVIDE A COPY OF THE PETITION BY CERTIFIED MAIL TO EACH OF THE

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1	FOLLOWING PARTIES:
2	(I) EACH LAW ENFORCEMENT AGENCY WITH WHICH THE
3	REGISTRANT IS REQUIRED TO REGISTER;
4	(II) THE DISTRICT ATTORNEY FOR THE JURISDICTION IN WHICH THE
5	PETITION TO DISCONTINUE REGISTRATION HAS BEEN FILED; AND
6	(III) THE PROSECUTING ATTORNEY WHO OBTAINED THE
7	CONVICTION OF THE REGISTRANT.
8	(c) WITHIN TWENTY-ONE DAYS AFTER FILING THE PETITION, THE
9	PETITIONER SHALL FILE WITH THE COURT COPIES OF THE RETURN RECEIPTS
10	RECEIVED FROM EACH PARTY NOTIFIED AND ANY DOCUMENTS SUPPORTING
11	HIS OR HER ELIGIBILITY TO PETITION TO DISCONTINUE REGISTRATION. $\underline{\underline{THE}}$
12	SUPPORTING DOCUMENTS MUST INCLUDE RECORDS DOCUMENTING THE
13	COMPLETION OF TREATMENT IF ORDERED BY THE COURT, WHEN SUCH
14	RECORDS ARE AVAILABLE.
15	(d) Upon receipt of the petition, the court shall set a date
16	FOR A HEARING AND SHALL NOTIFY THE PETITIONER AND THE DISTRICT
17	ATTORNEY FOR THAT JURISDICTION OF THE HEARING DATE <u>THE COURT</u>
18	SHALL ALSO NOTIFY THE VICTIM OF THE OFFENSE FOR WHICH THE
19	PETITIONER WAS REQUIRED TO REGISTER, IF THE VICTIM OF THE OFFENSE
20	HAS REQUESTED NOTICE AND PROVIDED CONTACT INFORMATION.
21	(e) IF THE DISTRICT ATTORNEY OR THE VICTIM OBJECTS TO THE
22	REGISTRANT'S PETITION, THE DISTRICT ATTORNEY SHALL FILE THE
23	OBJECTION WITH THE COURT WITHIN SIXTY-THREE DAYS OF RECEIVING THE
24	NOTICE OF THE PETITION.
25	(f) If no objection is filed by the district <u>attorney or made</u>
26	BY THE VICTIM, THE COURT MAY CONSIDER THE PETITION WITHOUT A
27	HEARING AND SHALL GRANT THE PETITION IF THE COURT FINDS THE

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1	PETITIONER <u>SUFFERS FROM A SEVERE PHYSICAL OR INTELLECTUAL</u>
2	DISABILITY TO THE EXTENT THAT THE PETITIONER IS PERMANENTLY
3	INCAPACITATED, DOES NOT PRESENT AN <u>UNREASONABLE</u> RISK TO PUBLIC
4	SAFETY, AND IS NOT LIKELY TO COMMIT A SUBSEQUENT OFFENSE OF OR
5	$INVOLVINGUNLAWFULSEXUALBEHAVIOR.\underline{INDETERMININGWHETHERTO}$
6	GRANT THE PETITION, THE COURT SHALL CONSIDER ANY TREATMENT
7	RECORDS PROVIDED PURSUANT TO SUBSECTION (2.5)(c) OF THIS SECTION,
8	ANY WRITTEN OR ORAL STATEMENT OF THE VICTIM OF THE OFFENSE FOR
9	WHICH THE PETITIONER WAS REQUIRED TO REGISTER, AND ANY OTHER
10	RELEVANT INFORMATION PRESENTED BY THE PETITIONER OR DISTRICT
11	ATTORNEY.
12	(g) If there is objection to the <u>Petition by the district</u>
13	ATTORNEY OR VICTIM, THE COURT SHALL CONDUCT A HEARING ON THE
14	PETITION. THE COURT $\underline{\text{MAY}}$ GRANT THE PETITION IF THE COURT FINDS THE
15	PETITIONER SUFFERS FROM A SEVERE PHYSICAL OR INTELLECTUAL
16	DISABILITY TO THE EXTENT THAT THE PETITIONER IS PERMANENTLY
17	INCAPACITATED, DOES NOT PRESENT AN <u>UNREASONABLE</u> RISK TO PUBLIC
18	SAFETY, AND IS NOT LIKELY TO COMMIT A SUBSEQUENT OFFENSE OF OR
19	$INVOLVINGUNLAWFULSEXUALBEHAVIOR.\underline{INDETERMININGWHETHERTO}$
20	GRANT THE PETITION, THE COURT SHALL CONSIDER ANY TREATMENT
21	RECORDS PROVIDED PURSUANT TO SUBSECTION (2.5)(c) OF THIS SECTION,
22	ANY WRITTEN OR ORAL STATEMENT OF THE VICTIM OF THE OFFENSE FOR
23	WHICH THE PETITIONER WAS REQUIRED TO REGISTER, AND ANY OTHER
24	RELEVANT INFORMATION PRESENTED BY THE PETITIONER OR DISTRICT
25	ATTORNEY.
26	(h) IF THE COURT ENTERS AN ORDER DISCONTINUING
27	REGISTRATION, THE PETITIONER SHALL PROVIDE A COPY OF THE ORDER TO

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2	REGISTERED AND THE CBI. THE COURT SHALL ALSO NOTIFY THE VICTIM,
3	IF THE VICTIM OF THE OFFENSE HAS REQUESTED NOTICE AND PROVIDED
4	CONTACT INFORMATION.
5	(i) On receipt of a copy of an order discontinuing a
6	PETITIONER'S DUTY TO REGISTER:
7	(I) THE CBI SHALL REMOVE THE PETITIONER'S SEX OFFENDER
8	REGISTRATION INFORMATION FROM THE STATE SEX OFFENDER REGISTRY;
9	AND
10	(II) THE LOCAL LAW ENFORCEMENT AGENCY SHALL REMOVE THE
11	PETITIONER'S SEX OFFENDER REGISTRATION INFORMATION FROM THE
12	LOCAL SEX OFFENDER REGISTRY.
13	(3) The following persons shall not be ARE NOT eligible for relief
14	pursuant to this section, but shall be subject for the remainder of their
15	natural lives to the registration requirements specified in this article
16	ARTICLE 22 or to the comparable requirements of any other jurisdictions
17	in which they may reside:
18	(b) Any person who is convicted as an adult of:
19	(I) <u>Sexual</u> assault, in violation of section 18-3-402; <del>C.R.S.,</del> or
20	sexual assault in the first degree, in violation of section 18-3-402, C.R.S.,
21	as it existed prior to July 1, 2000; or sexual assault in the second degree,
22	in violation of section 18-3-403, <del>C.R.S.,</del> as it existed prior to July 1, 2000;
23	or
24	_
25	SECTION 4. In Colorado Revised Statutes, 24-4.1-302.5, amend
26	(1)(b.7) as follows:
27	24-4.1-302.5. Rights afforded to victims - definitions. (1) In

EACH LOCAL LAW ENFORCEMENT AGENCY WITH WHICH THE PETITIONER IS

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1 order to preserve and protect a victim's rights to justice and due process, 2 each victim of a crime has the following rights: 3 (b.7) For a victim of a sex offense, the right to be informed of the 4 filing of a petition by the perpetrator of the offense to terminate sex 5 offender registration pursuant to section 16-22-113 (2)(c), C.R.S. (2) AND 6 (2.5);7 **SECTION 5.** In Colorado Revised Statutes, 24-4.1-303, amend 8 (14.7)(b) as follows: 9 24-4.1-303. Procedures for ensuring rights of victims of 10 **crimes.** (14.7) (b) The court shall notify the victim of petitions filed by 11 sex offenders to cease sex offender registration pursuant to section 12 16-22-113 <del>(2)(c), C.R.S.</del> (2) AND (2.5). 13 **SECTION 6.** Act subject to petition - effective date. This act 14 takes effect at 12:01 a.m. on the day following the expiration of the 15 ninety-day period after final adjournment of the general assembly (August 16 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a 17 referendum petition is filed pursuant to section 1 (3) of article V of the 18 state constitution against this act or an item, section, or part of this act 19 within such period, then the act, item, section, or part will not take effect 20 unless approved by the people at the general election to be held in 21 November 2018 and, in such case, will take effect on the date of the

official declaration of the vote thereon by the governor.

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