Second Regular Session Seventieth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 16-1038.03 Jery Payne x2157

HOUSE BILL 16-1362

HOUSE SPONSORSHIP

Young,

SENATE SPONSORSHIP

(None),

House Committees

Senate Committees

Appropriations

A BILL FOR AN ACT

101	CONCERNING THE TRANSFER OF THE FUNCTIONS OF THE LICENSE
102	PLATE AUCTION GROUP TO THE COLORADO DISABILITY FUNDING
103	COMMITTEE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Currently, the license plate auction group has authority to sell registration numbers for motor vehicle license plates. The money is used to help people with disabilities to navigate the social security process. The disability-benefit support contract committee administers this support. The bill transfers the functions of the license plate auction group to the

Colorado disability funding committee (formerly the disability-benefit support contract committee) and repeals the license plate auction group. In connection with this transfer, the bill:

- Reduces the number of members of the committee from 13 to 9, with 3 members having disabilities, 3 having experience with business, and 3 having experience in nonprofit entities; and
- ! Provides that the department of public safety may prohibit any action of the committee if the decision would affect state policy concerning the use or display of license plates or registration numbers.

1 Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. In Colorado Revised Statutes, amend with

relocated provisions part 22 of article 30 of title 24 as follows:

4 PART 22

5 LAURA HERSHEY DISABILITY SUPPORT ACT

24-30-2201. Short title. This THE SHORT TITLE OF THIS part 22 shall be known and may be cited as IS the "Laura Hershey"

8 Disability-Benefit DISABILITY Support Act".

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- **24-30-2202. Definitions.** As used in this part 22, unless the context otherwise requires:
- 11 (1) "Committee" means the disability-benefit support contract 12 committee COLORADO DISABILITY FUNDING COMMITTEE created in section 13 24-30-2203.
 - (2) "Disability benefits" means cash payments from social security disability insurance under Title II of the federal "Social Security Act", 42 U.S.C. sec. 401 et seq., as amended, cash payments made by the federal government to persons who are aged, blind, or disabled under Title XVI of the federal "Social Security Act", 42 U.S.C. sec. 401 et seq., as amended, and long-term care under the "Colorado Medical Assistance

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1	Act", articles 4 to 6 of title 25.5, C.R.S.
2	(3) "Nonprofit entity" means an entity incorporated under the
3	"Colorado Revised Nonprofit Corporation Act", articles 121 to 137 of
4	title 7, C.R.S., or a tax-exempt entity under 26 U.S.C. sec. 501 (c) (3) of
5	the federal "Internal Revenue Code of 1986".
6	(4) "Recipient" means a person who receives disability benefits
7	or long-term care services.
8	(5) "REGISTRATION NUMBER" MEANS THE UNIQUE COMBINATION
9	OF LETTERS AND NUMBERS ASSIGNED TO A VEHICLE BY THE DEPARTMENT
10	UNDER SECTION 42-3-201, C.R.S., AND REQUIRED TO BE DISPLAYED ON
11	THE LICENSE PLATE BY SECTION 42-3-202, C.R.S.
12	(6) "Vehicle" means a vehicle required to be registered
13	PURSUANT TO PART 1 OF ARTICLE 3 OF TITLE 42, C.R.S.
14	24-30-2203. Colorado disability funding committee. (1) The
15	disability-benefit support contract committee COLORADO DISABILITY
16	FUNDING COMMITTEE is hereby created within the department of
17	personnel. The committee consists of thirteen NINE members appointed
18	by the governor. as follows: At least three of the members must
19	HAVE DISABILITIES, AT LEAST THREE OF THE MEMBERS MUST HAVE
20	EXPERIENCE AND EXPERTISE IN BUSINESS, AND AT LEAST THREE MEMBERS
21	MUST HAVE EXPERIENCE AND EXPERTISE IN OPERATING A NONPROFIT
22	ENTITY.
23	(a) Five members who are persons with disabilities and currently
24	receiving disability benefits or have received application assistance;
25	(b) One member of a statewide, cross-disability organization
2.0	
26	representing persons with disabilities;

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1	belieffes for persons with disabilities by all organization supported by the
2	United States social security administration;
3	(d) One member who is a medical doctor;
4	(e) One member who is a mental health professional;
5	(f) One member who is an expert in nonprofit management;
6	(g) One member appointed by the executive director of the
7	department of personnel;
8	(h) One member who has experience and expertise in business;
9	and
10	(i) One member who has experience with grant programs.
11	(2) Members of the committee serve three-year terms; except that
12	THREE members appointed under paragraph (a) of subsection (1) of this
13	section AS DETERMINED BY THE GOVERNOR serve an initial term of one
14	year, and THREE members appointed under paragraphs (b), (c), and (d) of
15	subsection (1) of this section AS DETERMINED BY THE GOVERNOR serve an
16	initial term of two years.
17	(3) An act of the committee is void unless a majority of the
18	members has voted in favor of the act.
19	(4) The committee shall implement section 24-30-2204 using the
20	disability-benefit support fund created in section 24-30-2205.
21	(4.5) The committee shall implement section 24-30-2204.5 using
22	the disability investigational and pilot support fund created in section
23	24-30-2205.5.
24	(5) The committee is authorized to seek and accept grants or
25	donations from private or public sources for the purposes of this part 22;
26	except that the committee shall not accept a gift, grant, or donation that
27	is subject to conditions that are inconsistent with this part 22 or part 13 of

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1	article 75 of this title regarding the status of grants and donations made
2	to state agencies. The committee shall transmit the moneys to the
3	disability-benefit support fund.
4	(6) The committee has the following duties and powers:
5	(a) To sue and be sued and otherwise assert or defend the
6	committee's legal interests;
7	(b) To prepare and sign contracts;
8	(c) To have and exercise all rights and powers necessary or
9	incidental to, or implied from, the specific powers granted in this part 22;
10	and
11	(d) To fix the time and place at which meetings may be held.
12	(7) The committee may hire employees or obtain the services of
13	professional advisors.
14	(8) The attorney general is the legal counsel for the committee.
15	24-30-2204. Program to assist persons to obtain disability
16	benefits - repeal. (1) Within six months after the first transfer to the
17	disability-benefit support fund from the registration number fund created
18	in section 42-1-407, C.R.S. WHEN ADEQUATE FUNDING IS AVAILABLE, the
19	committee shall invite nonprofit entities to submit a proposal for a
20	program to aid persons with disabilities in accessing disability benefits.
21	To qualify, the nonprofit organization must be based in Colorado and
22	governed by a board that:
23	(a) Is composed of persons with a demonstrated commitment to
24	improving the lives of recipients with disabilities;
25	(b) Contains members who understand a range of significant
26	disabilities, including physical and mental; and
27	(c) Contains a majority of either:

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1	(I) Recipients with disabilities; or
2	(II) Family members of recipients with disabilities who have
3	experience in representing the interests of a person with a disability.
4	(2) (a) (I) The committee shall review the proposed programs and
5	shall award a contract to the nonprofit entity that best meets the
6	requirements of this section in accordance with the "Procurement Code",
7	articles 101 to 112 of this title.
8	(II) The term of the contract is one year. Before the contract
9	expires, the committee shall evaluate whether the nonprofit entity and the
10	contract are reasonably meeting the requirements of this section,
11	including objective and quantitative evaluations, whenever possible, of
12	the satisfaction of program participants, the program's success in
13	obtaining disability benefits for program participants, the program's
14	effectiveness at helping program participants obtain jobs, and
15	improvements in the quality of life of program participants. The
16	committee shall include the evaluation criteria in the contract.
17	(III) The committee may renew the contract annually for up to five
18	years. After five years, the committee shall reopen the contract to a
19	competitive bid process.
20	(b) The committee shall not award the contract unless the proposal
21	includes:
22	(I) A system for evaluating whether a person with a disability is
23	reasonably able to navigate the application process to obtain disability
24	benefits, health care, and employment;
25	(II) A system for prioritizing the need of applicants based upon
26	the evaluations;
27	(III) A plan for assisting persons with disabilities in navigating the

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1	processes of obtaining and retaining disability benefits, health care, and
2	employment;
3	(IV) A plan for establishment of working relationships with state
4	agencies, county departments of human services, health care providers,
5	the United States social security administration, and the business
6	community;
7	(V) A policy of preferential hiring of persons with disabilities;
8	(VI) Reasonable standards for accounting control of expenditures;
9	(VII) Metrics to evaluate the program's quality and
10	cost-effectiveness; AND
11	(VIII) Effective July 1, 2016 2020, the ability to serve persons
12	with disabilities statewide. and
13	(IX) A plan for serving persons with disabilities statewide within
14	five years. This subparagraph (IX) is repealed, effective July 1, 2016.
15	(c) The committee shall not discriminate against a contracting
16	entity for advocacy concerning persons with disabilities.
17	(3) The entity awarded a contract under this section shall make
18	quarterly reports of expenditures to the department of personnel, which
19	shall make the reports available to the committee. The committee shall
20	include in the contract a method and format for making the reports.
21	24-30-2204.5. Program to investigate, fund, and pilot projects
22	or programs to benefit persons with disabilities. (1) The committee
23	shall accept and review proposals to fund projects or programs that study
24	or pilot new and innovative ideas that will lead to an improved quality of
25	life or increased independence for persons with disabilities. Proposals
26	may be accepted throughout the year, and grants or loans may be made by
27	the committee at its regular meetings. The disability investigational and

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pilot support fund created in section 24-30-2205.5 shall be the sole source to fund any grants or loans made pursuant to this section.

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- (2) To be eligible for funding pursuant to this section, a project or program must:
 - (a) (1) Demonstrate a capability to be self-sustaining or otherwise be able to develop long-term independent funding; and
 - (II) (b) Have a governing body or board that is composed of persons with a demonstrated commitment to improving the lives of persons with disabilities and have a majority be persons with disabilities or family members of persons with disabilities. or
 - (b) Be the license plate auction group established in section 42-1-403, C.R.S.

24-30-2205. **Disability-benefit** The support fund. disability-benefit support fund is hereby created in the state treasury. The moneys MONEY in the fund consist CONSISTS of amounts transferred CREDITED to the fund under section 42-1-407, C.R.S., FROM THE SALE OF REGISTRATION NUMBERS UNDER THIS PART 22 or transferred to the fund under section 24-30-2203 (5). The committee shall use the moneys MONEY in the fund to implement this part 22. except that the committee may direct the state treasurer to transfer moneys in the fund to the registration number fund created in section 42-1-407, C.R.S., to fund the implementation of part 4 of article 1 of title 42, C.R.S. The committee shall not use more than five percent of the money in the fund to administer this part 22. The state treasurer shall credit all interest earned on the investment of moneys MONEY in the fund to the fund. At the end of each fiscal year, the moneys MONEY in the fund, including income earned from investment, remain REMAINS in the fund. The general

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1 assembly shall appropriate the moneys MONEY in the fund to the 2 department of personnel or governor's office to implement this part 22. 3 24-30-2205.5. Disability investigational and pilot support fund. 4 There is hereby created in the state treasury the disability investigational 5 and pilot support fund, referred to in this section as the "fund", that shall 6 consist of moneys transferred to the fund pursuant to section 25.5-5-308 7 (8), C.R.S. any moneys that may be appropriated to the fund by the 8 general assembly, and any gifts, grants, or donations received by the 9 department of personnel for the purpose of implementing this section. 10 The moneys MONEY in the fund are IS subject to annual appropriation by 11 the general assembly for the direct and indirect costs associated with the 12 implementation of the pilot program. Any moneys MONEY in the fund not 13 expended for the purpose of this section may be invested by the state 14 treasurer as provided by law. All interest and income derived from the 15 investment and deposit of moneys MONEY in the fund must be credited to the fund. Any unexpended and unencumbered moneys MONEY remaining 16 17 in the fund at the end of a fiscal year must remain in the fund and shall 18 not be credited or transferred to the general fund or another fund. If this 19 section is repealed, prior to its repeal, all unexpended and unencumbered 20 moneys MONEY remaining in the fund must be transferred to the general 21 fund. 22 [Formerly 42-1-402] License to buy and sell 24-30-2206. 23 selected registration numbers for license plates. (1) The state or a 24 person may sell, and the state or a person may purchase, the exclusive 25 right to use a registration number selected by the group COMMITTEE under 26 section 42-1-404, C.R.S. 24-30-2208 for the purpose of registering a

vehicle under article 3 of this title 42, C.R.S.

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1	(2) The right to use a registration number is a license, the use of
2	which is subject to compliance with this part 4 PART 22. The duration of
3	the license is determined by the group COMMITTEE.
4	24-30-2207. [Formerly 42-1-403] License plate auction group
5	- duties and powers. (1) The license plate auction group is hereby
6	created within the office of the governor.
7	(2) The group consists of eleven members, appointed as follows:
8	(a) One member who is appointed by the executive director of the
9	department of revenue and who is not a member of the Colorado advisory
10	council for persons with disabilities created in section 24-45.5-103,
11	C.R.S.;
12	(b) One member who is appointed by the governor to represent
13	persons with disabilities and who is not a member of the Colorado
14	advisory council for persons with disabilities;
15	(c) One member appointed by the president of the senate to
16	represent persons with disabilities;
17	(d) One member appointed by the Colorado advisory council for
18	persons with disabilities;
19	(e) One member appointed by the director of the Colorado office
20	of economic development;
21	(f) One member appointed by the chief of the Colorado state
22	patrol;
23	(g) One member appointed by the chief information officer
24	appointed under section 24-37.5-103, C.R.S.;
25	(h) Three members appointed by the governor to represent the
26	public; and
27	(i) One member appointed by the governor to represent an entity

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1	delivering services under section 24-30-2205, C.R.S.
2	(3) An act of the group is void unless a majority of the governing
3	body votes for the act.
4	(4) The members of the group serve at the pleasure of the
5	appointing entity.
6	(5) (1) The group committee has, in addition to the powers
7	GRANTED IN SECTION 24-30-2203, the following duties and powers:
8	(a) To adopt and use a seal and to alter the same at its pleasure;
9	(b) To sue and be sued and otherwise assert or defend the group's
10	legal interests;
11	(c) (b) To acquire office space, equipment, services, supplies, and
12	insurance necessary to carry out the purposes of this part 4 PART 22;
13	(d) To accept any gifts, grants, and loans of money, property, or
14	other aid from the federal government, the state, any state agency, or any
15	other source if the group COMMITTEE complies with this part 4 and part
16	13 of article 75 of this title;
17	(e) To have and exercise all rights and powers necessary or
18	incidental to, or implied from, the specific powers granted in this part 4;
19	(f) (c) To fix the time and place at which meetings may be held;
20	(g) To elect a member as executive director of the group and other
21	officers;
22	(h) (d) To hire employees and professional advisers as needed;
23	(i) (e) To authorize an auctioneer or other seller of a registration
24	number to retain a commission of no more than twenty percent of the sale
25	price;
26	(j) (f) To make business decisions to implement this part 4 PART
27	22;

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1	(k) (g) To create incentives for holders to turn in currently issued
2	registration numbers for auction if any actual costs are reimbursed to the
3	state from the sale; AND
4	(1) (h) To authorize and sell license plates made of alternative
5	materials if approved by the department of revenue. and
6	(m) To certify that a portion of the purchase price of a registration
7	number is a charitable donation because it exceeds the market value of the
8	registration number if the group reimburses the general fund for any tax
9	credit authorized under section 39-22-535, C.R.S., from the sale.
10	(6) The attorney general is the legal counsel for the group.
11	(2) The department of public safety may prohibit any
12	ACTION OF THE COMMITTEE, OR ITS AGENTS, THAT CONCERNS THE SALE OF
13	LICENSE PLATES OR REGISTRATION NUMBERS IF THE DECISION WOULD
14	AFFECT THE POLICY OF THE STATE OF COLORADO AS IT RELATES TO THE
15	USE OR DISPLAY OF LICENSE PLATES OR REGISTRATION NUMBERS.
16	24-30-2208. [Formerly 42-1-404] Sale of registration numbers.
17	(1) The group COMMITTEE shall raise money by auctioning to a buyer the
18	right to use valuable letter and number combinations for a registration
19	number.
20	(2) (a) The group COMMITTEE shall study the market and
21	determine which registration numbers are the most valuable, including
22	both the types of plates currently issued and any type of plate that has
23	been historically issued. Based on the study, the group COMMITTEE shall
24	select the most valuable registration numbers and request the department
25	OF REVENUE to verify whether plates with the registration numbers are
26	currently issued. The group COMMITTEE shall not send the request to the
27	department OF REVENUE more than once every six months.

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(b) Upon receiving the group's COMMITTEE'S request, the department OF REVENUE shall verify whether the plates are currently issued. If the plate is not currently issued, the department shall reserve the registration number until the group COMMITTEE notifies the department to release the registration number.

- (c) If a registration number is not currently issued, the group COMMITTEE may auction the right to use the registration number in a manner calculated to bring the highest price; except that the department OF REVENUE may deny the sale or use of a registration number that is offensive or inappropriate.
- **24-30-2209.** [Formerly 42-1-405] Creation of a private market for registration numbers fee. (1) The group COMMITTEE shall raise money by creating a market, which may include an online auction site, for registration numbers using methods that are commercially reasonable, account for expenditures, and ensure the collection of the state's approval and transfer royalty.
- (2) The royalty for the state's approval and transfer of the right to use a registration number is twenty-five percent of the sale price of the transfer. At the time of sale, the purchaser shall pay the royalty to the group COMMITTEE. This payment is not in lieu of the normal registration fees or specific ownership tax.
- (3) A person shall not sell a registration number and the department OF REVENUE shall not assign a registration number as a result of the right to use the number being sold to a vehicle unless the registration number was sold using the market created by the group COMMITTEE.
 - **24-30-2210.** [Formerly 42-1-406] Administration. (1) The

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group COMMITTEE shall notify the department OF REVENUE when the right to use a registration number has been sold and the group COMMITTEE has collected the state's sale proceeds or approval and transfer royalty. Upon receiving the notice, the department OF REVENUE shall create a record in the Colorado state titling and registration system, created in section 42-1-211, C.R.S., containing the name of the buyer, the vehicle identification number, if applicable, and the corresponding registration number.

- (2) If the registration number consists of a combination of letters and numbers that is not within the normal format of license plate currently produced for the department OF REVENUE, the department OF REVENUE shall issue the plates as personalized plates under section 42-3-211, C.R.S.; except that, notwithstanding section 42-3-211, C.R.S., the auction group COMMITTEE may sell, and the buyer or any subsequent buyer may use:
 - (a) A registration number or letter of one position; or
- (b) Any symbol on the standard American keyboard or approved by the group COMMITTEE.
 - (3) The group COMMITTEE shall transfer the moneys MONEY collected under this part 4 PART 22 to the state treasurer, who shall credit them THE MONEY to the registration number DISABILITY-BENEFIT SUPPORT fund created in section 42-1-407 24-30-2205.
 - (4) The group COMMITTEE may contract with one or more public or private entities to implement this part 4 PART 22.
 - (5) Any moneys MONEY received by the group COMMITTEE FROM THE SALE OF REGISTRATION NUMBERS shall be deposited in the registration number DISABILITY-BENEFIT SUPPORT fund.

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1	24-30-2211. [Formerly 24-30-2206] Implementation.
2	(1) Except as provided for in subsection (2) of this section, the general
3	assembly does not intend to require the department of personnel to
4	expend moneys MONEY to implement this part 22. Notwithstanding any
5	other section of this part 22, the department of personnel and the
6	committee need not implement this part 22 until the disability-benefit
7	support fund contains enough money to implement this part 22.
8	(2) The department of personnel shall begin implementation of
9	section 24-30-2204.5 at such time as the disability investigational and
10	pilot support fund contains sufficient funds for implementation, as
11	determined by the committee.
12	24-30-2212. [Formerly 24-30-2207] Sunset review - repeal of
13	part. (1) This part 22 is repealed, effective September 1, 2021.
14	(2) Prior to such repeal, the department of regulatory agencies
15	shall review the assistance program for disability benefits as provided for
16	in section 24-34-104.
17	24-30-2213. Administration - transfers - repeal. (1) AT LEAST
18	SIXTY DAYS BUT NOT MORE THAN NINETY DAYS FOLLOWING THE
19	EFFECTIVE DATE OF THIS SECTION, THE TREASURER SHALL TRANSFER TO
20	THE FUND ALL UNEXPENDED AND UNENCUMBERED MONEY IN THE
21	REGISTRATION NUMBER FUND CREATED BY SECTION 42-1-407, C.R.S.,
22	Before its repeal in 2016, as this fund existed before the effective
23	DATE OF THIS SECTION.
24	(2) (a) NOTWITHSTANDING THE REPEAL OF PART 4 OF ARTICLE 1 OF
25	TITLE 42, C.R.S., THE REGISTRATION NUMBER FUND AND THE LICENSE
26	PLATE AUCTION GROUP CREATED IN SECTION 42-1-403, C.R.S., BEFORE ITS
27	REPEAL IN 2016, CONTINUE IN EXISTENCE FOR SIXTY DAYS AFTER THE

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1	EFFECTIVE DATE OF THIS SECTION TO WIND UP AFFAIRS AND MAKE OR
2	FACILITATE THE TRANSFERS REQUIRED BY THIS SECTION.
3	(b) Any registration numbers reserved by the licence
4	PLATE AUCTION GROUP BEFORE THE EFFECTIVE DATE OF THIS SECTION
5	CONTINUE TO BE RESERVED BY THE COMMITTEE FOR THE PURPOSES OF THIS
6	PART 22.
7	(c) WITHIN SIXTY DAYS AFTER THE EFFECTIVE DATE OF THIS
8	SECTION, THE LICENSE PLATE AUCTION GROUP SHALL TRANSFER ALL
9	RECORDS, PROPERTY, AND INFORMATION TO THE COMMITTEE.
10	(3) The department of revenue shall assist the license
11	PLATE AUCTION GROUP IN IMPLEMENTING THIS SECTION.
12	(4) By July 1, 2017, the governor shall appoint or
13	REAPPOINT THE MEMBERS OF THE COMMITTEE TO THE NEW TERMS
14	ESTABLISHED IN ACCORDANCE WITH SECTION 24-30-2203.
15	(5) This section is repealed, effective July 1, 2017.
16	SECTION 2. Repeal of relocated and nonrelocated provisions
17	in this act. In Colorado Revised Statutes, repeal part 4 of article 1 of title
18	42; except that sections 42-1-401 and 42-1-407 are not relocated.
19	SECTION 3. In Colorado Revised Statutes, 25-1-801, amend (5)
20	(c) (II) (A) as follows:
21	25-1-801. Patient records in custody of health care facility -
22	definitions. (5) As used in this part 8, unless the context otherwise
23	requires:
24	(c) (II) Notwithstanding any other provision of this part 8:
25	(A) If a patient record is requested by a third-party entity THAT IS
26	PERFORMING DUTIES under the "Laura Hershey Disability-Benefit
27	DISABILITY Support Act", part 22 of article 30 of title 24, C.R.S., the third

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1 party may obtain one free copy of the record for the application process 2 or for an appeal or reapplication when required by the disability benefit 3 administrator; 4 **SECTION 4.** In Colorado Revised Statutes, 42-3-211, amend (3) 5 (a) as follows: 6 Issuance of personalized plates authorized. 42-3-211. 7 (3) (a) Personalized license plates shall MUST be the same color and 8 design as regular motor vehicle license plates, shall MUST consist of any 9 combination of numbers or letters not exceeding seven positions and not 10 less than two positions except as otherwise provided in section 42-1-40611 (2) 24-30-2210, C.R.S., and shall MUST not conflict with existing 12 passenger, commercial, trailer, motorcycle, or other special license plates 13 series; except that personalized license plates bearing the words "street 14 rod" shall be of a design determined by the executive director of the 15 department, which design shall be different from those used by the state 16 for regular motor vehicle license plates. 17 **SECTION 5.** Act subject to petition - effective date. This act 18 takes effect at 12:01 a.m. on the day following the expiration of the 19 ninety-day period after final adjournment of the general assembly (August 20 10, 2016, if adjournment sine die is on May 11, 2016); except that, if a 21 referendum petition is filed pursuant to section 1 (3) of article V of the 22 state constitution against this act or an item, section, or part of this act 23 within such period, then the act, item, section, or part will not take effect 24 unless approved by the people at the general election to be held in 25 November 2016 and, in such case, will take effect on the date of the 26 official declaration of the vote thereon by the governor.

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