SENATE COMMITTEE OF REFERENCE REPORT

		February 22, 2022
Chair of Committee	Date	•

Committee on Local Government.

After consideration on the merits, the Committee recommends the following:

SB22-002 be amended as follows, and as so amended, be referred to the Committee on <u>Appropriations</u> with favorable recommendation:

- 1 Amend printed bill, page 3, strike line 5 and substitute "EMERGENCY FUND
- 2 AND THE WILDLAND FIRE COST".
- Page 3, line 16, after "(6)" insert "TO PAY FOR THE COSTS OF EQUIPMENT
- 4 USED IN FIRE SUPPRESSION ACTIVITIES IN RESPONSE TO THE FIRE AND".
- 5 Page 4, line 12, strike "(3) introductory portion,".
- 6 Page 4, strike line 27.
- 7 Page 5, strike lines 1 through 24 and substitute:
- 8 "(2) The division shall use the moneys MONEY in the fund to
- 9 award need-based grants to governing bodies and volunteer fire
- departments to provide funding or reimbursement for equipment and
- 11 training designed to increase firefighter safety and prevent
- occupation-related diseases, INCLUDING THE COSTS OF DISPOSING OF AND
- 13 REPLACING DAMAGED OR OBSOLETE EQUIPMENT. The division may expend
- up to three percent per year from the fund for its direct and indirect costs
- in administering the grant program. The general assembly intends that the
- need-based grants from the fund are in addition to, and do not supplant,
- other sources of funding regarding firefighting.
- 18 (3) The director shall promulgate rules governing the award of
- 19 grants pursuant to subsection (2) of this section, including consideration
- 20 of:".
- 21 Page 6, strike lines 12 and 13 and substitute:

- 1 "(a) DEMONSTRATE THE GREATEST NEED FOR ADDITIONAL
 2 FUNDING TO ENSURE THE SAFETY OF VOLUNTEER AND SEASONAL
 3 FIREFIGHTERS;"
 4 Page 6, strike lines 17 and 18 and substitute:
 5 "(c) RELY PRIMARILY OR SOLELY ON VOLUNTEER FIREFIGHTERS
- 6 AND ARE SERVING COMMUNITIES AFFECTED BY WILDLAND FIRES.".
- 7 Page 6, line 21, strike "FIVE" and substitute "FOUR".
- 8 Page 7, line 6, after "(b)" insert "(I)".
- 9 Page 7, after line 12 insert:

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- 10 "(II) THE DIVISION MAY USE A PORTION OF THE MONEY IN THE 11 FUND TO DIRECTLY PURCHASE AND DISTRIBUTE PROTECTIVE EQUIPMENT 12 TO GOVERNING BODIES AND VOLUNTEER FIRE DEPARTMENTS TO DIRECTLY 13 PAY FOR TRAINING DESIGNED TO INCREASE FIREFIGHTER SAFETY AND 14 PREVENT OCCUPATION-RELATED DISEASES FOR GOVERNING BODIES AND 15 VOLUNTEER FIRE DEPARTMENTS OR TO REIMBURSE GOVERNING BODIES 16 AND VOLUNTEER FIRE DEPARTMENTS FOR THE COSTS OF PROTECTIVE 17 EQUIPMENT AND TRAINING WITHOUT REQUIRING A GRANT APPLICATION 18 AND PEER REVIEW PROCESS PURSUANT TO SUBSECTIONS (2) AND (3) OF 19 THIS SECTION. IN DISTRIBUTING EQUIPMENT, PAYING FOR TRAINING, OR 20 PROVIDING REIMBURSEMENT PURSUANT TO THIS SUBSECTION (4)(b)(II), 21 THE DIVISION SHALL PRIORITIZE GOVERNING BODIES AND VOLUNTEER FIRE 22 DEPARTMENTS IN ACCORDANCE WITH THE CRITERIA SPECIFIED IN 23 SUBSECTION (3.5) OF THIS SECTION.
 - (5) THE DIVISION SHALL SUBMIT AN ANNUAL REPORT ON THE EXPENDITURES FROM THE LOCAL FIREFIGHTER SAFETY AND DISEASE PREVENTION FUND TO THE WILDFIRE MATTERS REVIEW COMMITTEE CREATED IN SECTION 2-3-1602. THE REPORT MUST INCLUDE INFORMATION ON THE NUMBER OF GRANTS MADE AND THE NUMBER OF VOLUNTEER AND PAID FIREFIGHTERS IN EACH FIRE DEPARTMENT THAT RECEIVED A GRANT, EQUIPMENT, OR TRAINING PURSUANT TO THIS SECTION. NOTWITHSTANDING THE REQUIREMENT IN SECTION 24-1-136 (11)(a)(I), THE REQUIREMENT TO SUBMIT THE REPORT REQUIRED IN THIS SUBSECTION (5) CONTINUES INDEFINITELY.

SECTION 4. In Colorado Revised Statutes, **add** part 5 to article 5 of title 29 as follows:

36 PART 537 FIREFIGHTER BEHAVIORAL HEALTH

BENEFITS PROGRAM

- **29-5-501. Definitions.** As used in this part 5, unless the context otherwise requires:
- (1) "BEHAVIORAL HEALTH CARE SERVICES" INCLUDES BUT IS NOT LIMITED TO INPATIENT AND OUTPATIENT SERVICES TO PREVENT, IDENTIFY, AND TREAT SUBSTANCE USE DISORDERS, SUBSTANCE MISUSE, SLEEP DISORDERS, AND MENTAL HEALTH DISORDERS, INCLUDING SERVICES TO SUPPORT AN INDIVIDUAL'S SOCIAL-EMOTIONAL HEALTH.
 - (2) (a) "EMPLOYER" MEANS:

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- (I) A MUNICIPALITY, SPECIAL DISTRICT, FIRE AUTHORITY, OR COUNTY IMPROVEMENT DISTRICT THAT EMPLOYS ONE OR MORE FIREFIGHTERS;
- (II) THE DIVISION OF FIRE PREVENTION AND CONTROL CREATED IN SECTION 24-33.5-1201; AND
- (III) A COUNTY SHERIFF, IF THE COUNTY SHERIFF IS THE AUTHORITY WITH JURISDICTION TO PROVIDE FIRE SUPPRESSION AND RESPONSE SERVICES WITHIN THE COUNTY SHERIFF'S JURISDICTION.
- (b) "EMPLOYER" DOES NOT INCLUDE A POWER AUTHORITY CREATED PURSUANT TO SECTION 29-1-204 OR A MUNICIPALLY OWNED UTILITY.
- (3) "FIREFIGHTER" MEANS A FULL- OR PART-TIME EMPLOYEE OF AN EMPLOYER WHOSE DUTIES ARE DIRECTLY INVOLVED WITH THE PROVISION OF FIRE PROTECTION SERVICES AND A VOLUNTEER FIREFIGHTER AS DEFINED IN SECTION 31-30-1102, INCLUDING A PERSON MEETING THIS DEFINITION WHO PROVIDES VOLUNTEER SERVICES TO A FIRE AUTHORITY CREATED BY AN INTERGOVERNMENTAL AGREEMENT PROVIDING FIRE PROTECTION.
- (4) "FUND" MEANS THE FIREFIGHTER BEHAVIORAL HEALTH BENEFIT PROGRAM CASH FUND CREATED IN SECTION 29-5-502 (3).
- (5) "Trust" means a multiple employer health trust, as described in section 10-3-903.5 (7)(b)(I), established for the purposes of this part 5.
- **29-5-502.** Required benefits firefighter behavioral health benefit cash fund reimbursement. (1) An employer shall pay contributions into a multiple employer health trust, as described in section 10-3-903.5 (7)(b)(I), that is established for the purposes of this part 5 in order to provide behavioral health care services to its firefighters.
- (2) THE TRUST SHALL ESTABLISH EMPLOYERS' CONTRIBUTION LEVELS AND SHALL PROVIDE THE BEHAVIORAL HEALTH CARE SERVICES TO EACH EMPLOYER'S FIREFIGHTERS FOR UP TO TEN YEARS AFTER THE FIREFIGHTER CEASES EMPLOYMENT OR VOLUNTEERING FOR THE EMPLOYER.

(3) (a) THERE IS CREATED IN THE STATE TREASURY THE FIREFIGHTER BEHAVIORAL HEALTH BENEFIT PROGRAM CASH FUND. THE FUND CONSISTS OF ANY MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE OR TRANSFER TO THE FUND.

- (b) THE STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE FUND TO THE FUND.
- (c) MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO THE DEPARTMENT OF LOCAL AFFAIRS FOR THE PURPOSE OF REIMBURSING EMPLOYERS FOR THE DIRECT COSTS OF COMPLYING WITH THIS SECTION.
- (d) Subject to sufficient money being available in the fund, the department of local affairs shall fully reimburse employers from the fund for the direct costs of paying contributions to the trust in accordance with this part 5. The department of local affairs may use a portion of the money in the fund to pay its direct and indirect costs in implementing this section.
- (e) If the department of local affairs, in consultation with the trust, determines that the money in the fund exceeds the amount needed to fully reimburse employers pursuant to subsection (3)(d) of this section in a given fiscal year, the executive director of the department of local affairs may direct the state treasurer to transfer the excess amounts to the local firefighter safety and disease prevention fund created in section 24-33.5-1231 (1).
- (4) (a) FOR EACH FISCAL YEAR, THE GENERAL ASSEMBLY SHALL APPROPRIATE ONE MILLION DOLLARS FROM THE GENERAL FUND TO THE FUND. THE GENERAL ASSEMBLY MAY APPROPRIATE ADDITIONAL MONEY TO THE FUND AS NECESSARY TO MEET THE BEHAVIORAL HEALTH CARE NEEDS OF FIREFIGHTERS ACROSS THE STATE.
- (b) On or before September 1, 2032, the staff of the joint budget committee shall review the implementation of this part 5 and make a recommendation to the joint budget committee and to the wildfire matters review committee or any successor committee as to whether the annual appropriation required by subsection (4)(a) of this section should be adjusted based on the current behavioral health care needs of firefighters.
- (5) IF, AT ANY TIME, THE FUNDING PROVIDED FOR THE BENEFIT REQUIRED BY THIS SECTION IS INSUFFICIENT TO COVER THE COST OF THE BENEFIT AND TO FULLY REIMBURSE EMPLOYERS FOR THEIR CONTRIBUTIONS, THEN THE REQUIREMENT IN THIS SECTION TO PARTICIPATE IN THE TRUST BECOMES OPTIONAL PURSUANT TO SECTION 29-1-304.5.

- (6) FOR THE PURPOSE OF EMPLOYER POLICIES AND BENEFITS, THE NEED FOR BEHAVIORAL HEALTH CARE SCREENING OR SERVICES IS TREATED AS AN ON-THE-JOB INJURY OR ILLNESS. THIS SUBSECTION (6) DOES NOT AFFECT ANY DETERMINATION AS TO WHETHER THE BEHAVIORAL HEALTH CARE NEED IS COVERED UNDER THE "WORKERS' COMPENSATION ACT OF COLORADO", ARTICLES 40 TO 47 OF TITLE 8.
- (7) THE BENEFITS COVERED OR PAID FOR PURSUANT TO THIS SECTION MUST BE OFFSET BY ANY PAYMENTS MADE UNDER THE "WORKERS COMPENSATION ACT OF COLORADO", ARTICLES 40 TO 47 OF TITLE 8.
- **29-5-503. Authority of the trust rules report.** (1) IN ADDITION TO ANY OTHER AUTHORITY GIVEN TO THE TRUST, THE TRUST HAS THE AUTHORITY TO:
- (a) Create a program description to further define the Benefits available pursuant to this part 5;
- (b) ESTABLISH AND MODIFY THE CONTRIBUTION RATES, BENEFIT LEVELS, AND STRUCTURE OF THE BENEFITS PROVIDED BASED ON ACTUARIAL RECOMMENDATIONS AND WITH INPUT FROM A COMMITTEE OF THE TRUST CONSISTING OF REPRESENTATIVES FROM LABOR, MANAGEMENT, VOLUNTEER, AND TRUST ADMINISTRATION; AND
- (c) ADOPT POLICIES AND PROCEDURES FOR THE ADMINISTRATION OF THE TRUST.
- (2) ON OR BEFORE OCTOBER 1, 2024, THE TRUST, TOGETHER WITH THE DIVISION OF FIRE PREVENTION AND CONTROL IN THE DEPARTMENT OF PUBLIC SAFETY AND THE DEPARTMENT OF LOCAL AFFAIRS, SHALL SUBMIT A REPORT TO THE WILDFIRE MATTERS REVIEW COMMITTEE ON THE IMPLEMENTATION OF THIS PART 5. THE REPORT MUST, AT A MINIMUM:
- (a) DISCUSS THE EXTENT TO WHICH THE FIREFIGHTER BEHAVIORAL HEALTH BENEFITS PROGRAM IS MEETING THE BEHAVIORAL HEALTH CARE NEEDS OF FIREFIGHTERS IN THE STATE;
- 31 (b) Assess the ongoing funding needs of the trust and 32 whether the appropriation required by section 29-5-502 (4)(a) is 33 sufficient to allow the trust to meet the behavioral health 34 care needs of firefighters; and
- 35 (c) RECOMMEND ANY CHANGES NEEDED TO MORE EFFECTIVELY
 36 MEET THE BEHAVIORAL HEALTH CARE NEEDS OF FIREFIGHTERS ACROSS
 37 THE STATE.".
- 38 Renumber succeeding sections accordingly.
- 39 Page 8, after line 21 insert:

40 "SECTION 8. In Colorado Revised Statutes, 10-3-903.5, amend

(7)(b)(I) as follows:

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10-3-903.5. Jurisdiction over providers of health-care benefits - rules. (7) (b) A multiple employer health trust is any trust that is:

- (I) Sponsored, maintained, and funded by one or more entities of state government or political subdivisions of the state organized pursuant to state law and is for the benefit of the entity's employees, including a multiple employer health trust established for the purposes of part 3, or 4, OR 5 of article 5 of title 29; or".
- 9 Renumber succeeding section accordingly.

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