First Regular Session Seventy-first General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 17-0800.02 Christy Chase x2008

HOUSE BILL 17-1235

HOUSE SPONSORSHIP

Mitsch Bush and Hamner,

SENATE SPONSORSHIP

Coram and Crowder, Donovan

House Committees Health, Insurance, & Environment

107

Senate Committees

A BILL FOR AN ACT

CONCERNING A FINANCIAL RELIEF PROGRAM TO PROVIDE FINANCIAL

ASSISTANCE TO INDIVIDUALS EARNING A HOUSEHOLD INCOME OF

NOT MORE THAN FIVE HUNDRED PERCENT OF THE FEDERAL

POVERTY LINE OF WHICH THEY SPEND MORE THAN FIFTEEN

PERCENT ON HEALTH INSURANCE PREMIUMS FOR INDIVIDUAL

HEALTH INSURANCE PURCHASED THROUGH THE COLORADO

HEALTH BENEFIT EXCHANGE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates a financial relief program, available from July 1, 2017, through December 31, 2018, to provide financial assistance to individuals and their families who spend more than 15% of their household income on individual health insurance premiums. The Colorado health benefit exchange (exchange) is to oversee the program, and counties may elect to administer the program in their counties. For any county that opts not to administer the program, the exchange is to administer the program in that county.

Financial relief is available to individuals and families determined eligible based on the following:

- ! The individual or family enrolled in and paid premiums for a bronze, silver, or gold level individual health benefit plan purchased through the exchange;
- ! The individual or family has a household income of more than 400%, but not more than 500%, of the federal poverty line;
- ! The individual or family does not have access to a government-sponsored program, such as medicaid or medicare, or an affordable employer-sponsored plan; and
- ! The individual or family pays more than 15% of the household income on premiums for the plan.

The exchange is to certify that an individual or family has enrolled in one of the specified health benefit plans, the premium amount of the plan, the household income of the individual or family, and that the individual or family does not have access to a government-sponsored program or employer-sponsored plan.

The amount of financial relief is calculated based on the cost of the premium for the lowest-cost bronze health benefit plan available to the individual or family through the exchange, minus an amount equal to 15% of the individual's or family's household income. The general assembly is to appropriate money from the general fund to provide financial assistance to individuals who qualify under the program.

A carrier offering individual health benefit plans on the exchange must permit an individual to purchase an individual health benefit plan on the exchange during a special enrollment period that begins June 1, 2017, and ends August 1, 2017, for plans effective through December 31, 2017. For the 2018 plan year, individuals are subject to the standard open enrollment period specified in law.

The program repeals on July 1, 2019, unless congress enacts and the president signs legislation repealing the advance premium tax credit authorized under federal law, in which case the program repeals upon the date of the repeal of said tax credit.

1 Be it enacted by the General Assembly of the State of Colorado:

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SECTION 1. Legislative declaration. (1) The general assembly hereby finds and declares that:

- (a) Currently, premiums for health insurance across the nine health insurance geographic rating regions in Colorado, as well as the number of insurance carriers available and the number and variety of plans offered in the different regions, vary significantly;
- (b) Premiums in rural areas, especially in the eastern plains and the western slope areas of the state, are considerably higher than premiums in metropolitan areas, and the number of carriers and the diversity of plans they offer are very limited in those areas. In fact, only one carrier is currently offering plans on the health benefit exchange in rural areas of the state.
- (c) Many Coloradans in rural areas whose incomes fall between four hundred percent and five hundred percent of the federal poverty line are cost-burdened in that they spend more than fifteen percent of their household income on premiums for health insurance but earn too much to qualify for subsidies available under federal law;
- (d) Because of the financial burden high-cost health insurance places on individuals in rural areas of the state, a considerable number of these cost-burdened individuals may not purchase health insurance in 2017, exacerbating the problems of few carriers, few plan options, and high costs of health insurance in rural regions of the state as well as increasing the number of uninsured individuals in those areas;
- (e) It is therefore important to establish a program to provide temporary financial relief to Coloradans who earn between four and five hundred percent of the federal poverty line and are spending more than fifteen percent of their household income on health insurance premiums.

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1	SECTION 2. In Colorado Revised Statutes, add part 2 to article
2	22 of title 10 as follows:
3	PART 2
4	FINANCIAL RELIEF PROGRAM TO DEFRAY
5	INDIVIDUAL HEALTH INSURANCE PREMIUMS
6	10-22-201. Definitions. As used in this part 2, unless the
7	CONTEXT OTHERWISE REQUIRES:
8	(1) "ADMINISTERING BODY" MEANS THE COUNTY DEPARTMENT OR
9	AGENCY ADMINISTERING THE PROGRAM IN ITS COUNTY OR, IN THE CASE OF
10	A COUNTY THAT ELECTS NOT TO ADMINISTER THE PROGRAM, THE
11	EXCHANGE.
12	(2) "Eligible employer-sponsored plan" has the same
13	MEANING AS SET FORTH IN $26\mathrm{U.S.C.}$ SEC. $5000A~(f)(2)$ of the Federal
14	"Internal Revenue Code of 1986", as amended.
15	(3) "FEDERAL POVERTY LINE" HAS THE SAME MEANING AS
16	"POVERTY LINE", AS DEFINED IN 42 U.S.C. SEC. 9902 (2).
17	(4) "GOVERNMENT-SPONSORED PROGRAM" MEANS A PROGRAM
18	LISTED IN 26 U.S.C. SEC. $5000A$ (f)(1)(A) of the Federal "Internal
19	REVENUE CODE OF 1986", AS AMENDED.
20	(5) "HOUSEHOLD INCOME" HAS THE SAME MEANING AS SET FORTH
21	IN $26\mathrm{U.S.C.}$ Sec. $36\mathrm{B}$ (d)(2) of the federal "Internal Revenue Code
22	OF 1986", AS AMENDED.
23	(6) "PROGRAM" MEANS THE FINANCIAL RELIEF PROGRAM
24	ESTABLISHED UNDER THIS PART 2.
25	(7) "QUALIFIED INDIVIDUAL" MEANS AN INDIVIDUAL OR FAMILY
26	WHO SATISFIES THE CRITERIA FOR, AND IS DETERMINED ELIGIBLE FOR,
27	FINANCIAL RELIEF UNDER THE PROGRAM.

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1	10-22-202. Financial relief program - assistance to defray
2	individual health insurance premiums - plans purchased through
3	exchange - income criteria. (1) BEGINNING JULY 1, 2017, AND
4	CONTINUING THROUGH DECEMBER 31, 2018, THE EXCHANGE SHALL
5	OVERSEE A FINANCIAL RELIEF PROGRAM IN ACCORDANCE WITH THIS PART
6	$2 {\hbox{\rm TOPROVIDEFINANCIALASSISTANCETOINDIVIDUALSANDFAMILIESWHO}}$
7	PURCHASE INDIVIDUAL HEALTH INSURANCE THROUGH THE EXCHANGE AND
8	SPEND MORE THAN FIFTEEN PERCENT OF THEIR HOUSEHOLD INCOME ON
9	HEALTH INSURANCE PREMIUMS. A COUNTY MAY DESIGNATE A COUNTY
10	DEPARTMENT OR AGENCY TO ADMINISTER THE PROGRAM TO PROVIDE
11	FINANCIAL RELIEF TO QUALIFIED INDIVIDUALS WITHIN THE COUNTY, BUT
12	IF A COUNTY ELECTS NOT TO ADMINISTER THE PROGRAM, THE EXCHANGE
13	SHALL ADMINISTER THE PROGRAM FOR THAT COUNTY.
14	(2) (a) To be eligible for financial relief under the
15	PROGRAM, AN INDIVIDUAL OR FAMILY APPLYING TO THE PROGRAM MUST
16	DEMONSTRATE THAT THE APPLICANT:
17	(I) ENROLLED IN AND, WITHIN SIX MONTHS AFTER APPLYING AND
18	PRIOR TO JANUARY 1, 2019, PAID PREMIUMS FOR A BRONZE, SILVER, OR
19	GOLD LEVEL INDIVIDUAL HEALTH BENEFIT PLAN, AS DESCRIBED IN SECTION
20	10-16-103.4, PURCHASED THROUGH THE EXCHANGE;
21	(II) HAS A HOUSEHOLD INCOME OF MORE THAN FOUR HUNDRED
22	PERCENT, BUT NOT MORE THAN FIVE HUNDRED PERCENT, OF THE FEDERAL
23	POVERTY LINE;
24	(III) DOES NOT HAVE ACCESS TO, OR ELIGIBILITY FOR,
25	ENROLLMENT IN:
26	(A) A GOVERNMENT-SPONSORED PROGRAM; OR
27	(B) AN AFFORDABLE, ELIGIBLE EMPLOYER-SPONSORED PLAN, AS

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1	DETERMINED UNDER 20 U.S.C. SEC. 30B (C)(2)(C)(1) OF THE FEDERAL
2	"Internal Revenue Code of 1986", as amended; and
3	(IV) PAYS MORE THAN FIFTEEN PERCENT OF THE HOUSEHOLD
4	INCOME ON PREMIUMS FOR THE INDIVIDUAL HEALTH BENEFIT PLAN
5	PURCHASED THROUGH THE EXCHANGE.
6	(b) FOR AN INDIVIDUAL OR FAMILY APPLYING FOR FINANCIAL
7	RELIEF UNDER THE PROGRAM, THE EXCHANGE SHALL CERTIFY:
8	(I) THAT THE APPLICANT HAS ENROLLED IN A BRONZE, SILVER, OR
9	GOLD LEVEL HEALTH BENEFIT PLAN PURCHASED THROUGH THE EXCHANGE;
10	(II) THE MONTHLY PREMIUM AMOUNT THE APPLICANT PAYS FOR
11	THE PLAN;
12	(III) THAT THE HOUSEHOLD INCOME OF THE APPLICANT IS MORE
13	THAN FOUR HUNDRED PERCENT, BUT NOT MORE THAN FIVE HUNDRED
14	PERCENT, OF THE FEDERAL POVERTY LINE; AND
15	(IV) THAT THE APPLICANT DOES NOT HAVE ACCESS TO, OR IS NOT
16	ELIGIBLE TO ENROLL IN, A GOVERNMENT-SPONSORED PROGRAM OR AN
17	AFFORDABLE, ELIGIBLE EMPLOYER-SPONSORED PLAN.
18	(c) THE ADMINISTERING BODY SHALL ESTABLISH PROCEDURES AND
19	GUIDELINES FOR OPERATING THE PROGRAM, INCLUDING PROCEDURES FOR
20	INDIVIDUALS AND FAMILIES TO APPLY FOR THE PROGRAM.
21	(d) THE ADMINISTERING BODY SHALL ISSUE FINANCIAL RELIEF TO
22	QUALIFIED INDIVIDUALS ON A QUARTERLY BASIS IN THE MONTH
23	IMMEDIATELY FOLLOWING THE END OF EACH CALENDAR QUARTER IN
24	WHICH THE APPLICANT IS DETERMINED TO BE QUALIFIED. AN APPLICANT
25	FOR THE PROGRAM MUST APPLY FOR FINANCIAL RELIEF IN EACH CALENDAR
26	QUARTER FOR WHICH THE APPLICANT IS SEEKING FINANCIAL ASSISTANCE
27	AND MUST DEMONSTRATE COMPLIANCE WITH THE ELIGIBILITY CRITERIA

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1	SPECIFIED IN SUBSECTION (2)(a) OF THIS SECTION. UPON RECEIVING
2	CERTIFICATION FROM THE EXCHANGE PURSUANT TO SUBSECTION (2)(b) OF
3	THIS SECTION, IF THE ADMINISTERING BODY DETERMINES THAT AN
4	APPLICANT IS QUALIFIED FOR FINANCIAL RELIEF FOR A GIVEN CALENDAR
5	QUARTER, THE ADMINISTERING BODY SHALL CALCULATE THE FINANCIAL
6	RELIEF PAYABLE TO THE QUALIFIED INDIVIDUAL AS SPECIFIED IN
7	SUBSECTION (2)(e) OF THIS SECTION AND SHALL ISSUE THE FINANCIAL
8	RELIEF TO THE QUALIFIED INDIVIDUAL IN THE MONTH IMMEDIATELY
9	FOLLOWING THE END OF THE CALENDAR QUARTER FOR WHICH FINANCIAL
10	RELIEF IS SOUGHT.
11	(e) THE AMOUNT OF FINANCIAL RELIEF PAYABLE TO A QUALIFIED
12	INDIVIDUAL FOR A CALENDAR QUARTER EQUALS THE COST OF THE
13	PREMIUM IN THAT QUARTER FOR THE LOWEST-COST BRONZE PLAN
14	AVAILABLE TO THE QUALIFIED INDIVIDUAL THROUGH THE EXCHANGE
15	MINUS FIFTEEN PERCENT OF THE QUALIFIED INDIVIDUAL'S HOUSEHOLD
16	INCOME IN THAT QUARTER.
17	10-22-203. Special enrollment period. TO FACILITATE
18	PARTICIPATION IN THE PROGRAM, INDIVIDUALS AND FAMILIES MAY ENROLL
19	IN AN INDIVIDUAL HEALTH BENEFIT PLAN PURCHASED THROUGH THE
20	EXCHANGE DURING A SPECIAL ENROLLMENT PERIOD ESTABLISHED UNDER
21	SECTION 10-16-105.7 (4).
22	10-22-204. Program funding - administration within existing
23	resources. (1) The General assembly shall appropriate money in
24	THE GENERAL FUND TO THE EXCHANGE TO PROVIDE FINANCIAL RELIEF TO
25	QUALIFIED INDIVIDUALS UNDER THE PROGRAM. UPON REQUEST OF A
26	COUNTY DEPARTMENT OR AGENCY ADMINISTERING THE PROGRAM IN THAT
27	COUNTY, WHICH REQUEST DETAILS THE NUMBER OF QUALIFIED

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1	INDIVIDUALS IN THE COUNTY AND AMOUNT NEEDED TO PROVIDE
2	FINANCIAL RELIEF TO THOSE QUALIFIED INDIVIDUALS, AS CALCULATED IN
3	ACCORDANCE WITH SECTION 10-22-202 (2)(e), THE EXCHANGE SHALL
4	ALLOCATE AND DISTRIBUTE MONEY APPROPRIATED PURSUANT TO THIS
5	SUBSECTION (1) TO THE ADMINISTERING COUNTY DEPARTMENT OR
6	AGENCY. THE EXCHANGE SHALL ESTABLISH THE PROCESS FOR HOW AND
7	WHEN AN ADMINISTERING COUNTY DEPARTMENT OR AGENCY IS TO SUBMIT
8	THE REQUEST AND REQUIRED DOCUMENTATION IN ORDER TO FACILITATE
9	PAYMENT OF FINANCIAL RELIEF AS SPECIFIED IN SECTION $10-22-202\ (2)(d)$.
10	(2) Administering bodies shall administer the program
11	WITHIN EXISTING RESOURCES AND SHALL NOT USE ANY OF THE MONEY
12	MADE AVAILABLE TO PROVIDE FINANCIAL RELIEF UNDER THE PROGRAM
13	FOR THEIR DIRECT OR INDIRECT COSTS IN ADMINISTERING THE PROGRAM.
14	10-22-205. Repeal of part - notice to revisor. (1) EXCEPT AS
15	PROVIDED IN SUBSECTION (2) of this section, this part 2 is repealed,
16	EFFECTIVE SEPTEMBER 1, 2019.
17	(2) This part 2 is repealed if, prior to September 1, 2019, the
18	UNITED STATES CONGRESS ENACTS AND THE PRESIDENT SIGNS FEDERAL
19	LEGISLATION AMENDING THE FEDERAL "INTERNAL REVENUE CODE OF
20	1986", AS AMENDED, TO REPEAL 26 U.S.C. SEC. 36B, WHICH AUTHORIZES
21	A REFUNDABLE CREDIT FOR COVERAGE UNDER A QUALIFIED HEALTH PLAN,
22	AS DEFINED UNDER THE FEDERAL ACT. THE CHAIR OF THE BOARD SHALL
23	NOTIFY THE REVISOR OF STATUTES IN WRITING IF THE CONDITION
24	SPECIFIED IN THIS SUBSECTION (2) HAS OCCURRED BY E-MAILING THE
25	NOTICE TO REVISOROFSTATUTES.GA@STATE.CO.US. THIS PART 2 IS
26	REPEALED UPON THE DATE IDENTIFIED IN THE NOTICE THAT THE REPEAL OF
27	26U.S.C. sec. $36B$ occurred or upon the date of the notice to the

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1	REVISOR OF STATUTES IF THE NOTICE DOES NOT SPECIFY A DIFFERENT
2	DATE.
3	SECTION 3. In Colorado Revised Statutes, amend 10-22-108 as
4	follows:
5	10-22-108. Money for implementation, operation, and
6	sustainability of the exchange - notice to revisor - repeal. (1) $\frac{\text{Moneys}}{\text{Moneys}}$
7	MONEY received by the board for the implementation of this article
8	ARTICLE 22, and for building reserves for the operation and sustainability
9	of the exchange pursuant to section 10-22-109, must be transferred
10	directly to the exchange for the purposes of this article ARTICLE 22. The
11	board shall deposit any moneys MONEY received in a banking institution
12	within or outside the state. Moneys MONEY from the general fund shall
13	not be used for the implementation of this article ARTICLE 22, except for
14	the sums specified in section 10-22-107 (3) and for legislative staff
15	agency services. The account of the banking institution must be insured
16	by the federal deposit insurance corporation and compliant with the
17	"Public Deposit Protection Act", article 10.5 of title 11. C.R.S.
18	(2) (a) This section does not preclude the general
19	ASSEMBLY FROM APPROPRIATING, AND THE EXCHANGE FROM EXPENDING,
20	MONEY FROM THE GENERAL FUND TO PROVIDE FINANCIAL ASSISTANCE TO
21	INDIVIDUALS AND FAMILIES WHO QUALIFY FOR THE FINANCIAL RELIEF
22	PROGRAM ESTABLISHED IN PART 2 OF THIS ARTICLE 22. HOWEVER, THE
23	EXCHANGE SHALL NOT USE ANY GENERAL FUND MONEY APPROPRIATED TO
24	THE EXCHANGE UNDER PART 2 OF THIS ARTICLE 22 TO ADMINISTER OR
25	OTHERWISE PAY FOR COSTS INCURRED BY THE EXCHANGE OR AN
26	ADMINISTERING COUNTY DEPARTMENT OR AGENCY IN ADMINISTERING THE
27	FINANCIAL RELIEF PROGRAM.

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1	(b) (l) EXCEPT AS PROVIDED IN SUBSECTION $(2)(b)(11)$ OF THIS
2	SECTION, THIS SUBSECTION (2) IS REPEALED, EFFECTIVE SEPTEMBER 1,
3	2019.
4	(II) This subsection (2) is repealed if, prior to September 1,
5	2019, THE UNITED STATES CONGRESS ENACTS AND THE PRESIDENT SIGNS
6	FEDERAL LEGISLATION AMENDING THE FEDERAL "INTERNAL REVENUE
7	Code of 1986", as amended, to repeal 26 U.S.C. sec. 36B, which
8	AUTHORIZES A REFUNDABLE CREDIT FOR COVERAGE UNDER A QUALIFIED
9	HEALTH PLAN, AS DEFINED UNDER THE FEDERAL ACT. THE CHAIR OF THE
10	BOARD SHALL NOTIFY THE REVISOR OF STATUTES IN WRITING IF THE
11	CONDITION SPECIFIED IN THIS SUBSECTION (2)(b)(II) HAS OCCURRED BY
12	E-MAILING THE NOTICE TO REVISOROFSTATUTES.GA@STATE.CO.US. THIS
13	SUBSECTION (2) IS REPEALED UPON THE DATE IDENTIFIED IN THE NOTICE
14	THAT THE REPEAL OF 26 U.S.C. SEC. 36B OCCURRED OR UPON THE DATE
15	OF THE NOTICE TO THE REVISOR OF STATUTES IF THE NOTICE DOES NOT
16	SPECIFY A DIFFERENT DATE.
17	SECTION 4. In Colorado Revised Statutes, 10-16-105.7, add (4)
18	as follows:
19	10-16-105.7. Health benefit plan open enrollment periods -
20	special enrollment periods - rules - notice to revisor - repeal.
21	(4) (a) FOR PURPOSES OF ALLOWING INDIVIDUALS AND FAMILIES TO
22	PARTICIPATE IN THE FINANCIAL RELIEF PROGRAM ESTABLISHED UNDER
23	PART 2 OF ARTICLE 22 OF THIS TITLE 10, A CARRIER OFFERING AN
24	INDIVIDUAL HEALTH BENEFIT PLAN ON THE EXCHANGE SHALL PERMIT AN
25	INDIVIDUAL TO PURCHASE AN INDIVIDUAL HEALTH BENEFIT PLAN ON THE
26	EXCHANGE DURING A SIXTY-DAY SPECIAL ENROLLMENT PERIOD THAT
27	BEGINS JUNE 1, 2017. AN INDIVIDUAL HEALTH BENEFIT PLAN PURCHASED

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1	DURING THE SPECIAL ENROLLMENT PERIOD ESTABLISHED BY THIS
2	SUBSECTION (4) IS EFFECTIVE THROUGH DECEMBER 31, 2017, AND AN
3	INDIVIDUAL WHO WISHES TO PURCHASE COVERAGE FOR THE $2018\mathrm{BENEFIT}$
4	YEAR MUST ENROLL DURING THE OPEN ENROLLMENT PERIOD SPECIFIED IN
5	SUBSECTION (1)(c) OF THIS SECTION FOR THAT BENEFIT YEAR. THE
6	COMMISSIONER SHALL ADOPT RULES AS NECESSARY TO IMPLEMENT THIS
7	SUBSECTION (4).
8	(b) (I) EXCEPT AS PROVIDED IN SUBSECTION (4)(b)(II) OF THIS
9	SECTION, THIS SUBSECTION (4) IS REPEALED, EFFECTIVE SEPTEMBER 1.
10	2019.
11	(II) THIS SUBSECTION (4) IS REPEALED IF, PRIOR TO SEPTEMBER 1.
12	2019, THE UNITED STATES CONGRESS ENACTS AND THE PRESIDENT SIGNS
13	FEDERAL LEGISLATION AMENDING THE FEDERAL "INTERNAL REVENUE
14	Code of 1986", as amended, to repeal 26 U.S.C. sec. 36B, which
15	AUTHORIZES A REFUNDABLE CREDIT FOR COVERAGE UNDER A QUALIFIED
16	HEALTH PLAN, AS DEFINED UNDER THE FEDERAL ACT. THE CHAIR OF THE
17	BOARD SHALL NOTIFY THE REVISOR OF STATUTES IN WRITING IF THE
18	CONDITION SPECIFIED IN THIS SUBSECTION (4)(b)(II) HAS OCCURRED BY
19	E-MAILING THE NOTICE TO REVISOROFSTATUTES.GA@STATE.CO.US. THIS
20	SUBSECTION (4) IS REPEALED UPON THE DATE IDENTIFIED IN THE NOTICE
21	THAT THE REPEAL OF 26 U.S.C. SEC. 36B OCCURRED OR UPON THE DATE
22	OF THE NOTICE TO THE REVISOR OF STATUTES IF THE NOTICE DOES NOT
23	SPECIFY A DIFFERENT DATE.
24	SECTION 5. Safety clause. The general assembly hereby finds
25	determines, and declares that this act is necessary for the immediate
26	preservation of the public peace, health, and safety.

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