Second Regular Session Seventy-third General Assembly STATE OF COLORADO

REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 22-1003.02 Megan McCall x4215

HOUSE BILL 22-1418

HOUSE SPONSORSHIP

Herod and McCluskie, Ransom, Bernett, Bird, Garnett, Hooton, Jodeh, Lindsay, Lontine, McKean, Ricks, Snyder

SENATE SPONSORSHIP

Hansen and Zenzinger, Rankin, Ginal

House Committees

Finance Appropriations

Senate Committees

Finance Appropriations

A BILL FOR AN ACT

101	CONCERNING THE EXTENSION OF THE PERIOD FOR WHICH UNUSED ANI
102	EXPIRING COLORADO JOB GROWTH INCENTIVE AND ENTERPRISE
103	ZONE INCOME TAX CREDITS MAY BE CARRIED FORWARD TO
104	SUBSEQUENT YEARS, AND, IN CONNECTION THEREWITH, MAKING
105	AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Joint Budget Committee. The bill allows a taxpayer who operates in a strategic industry disproportionately impacted by the COVID-19

SENATE rd Reading Unamended

SENATE and Reading Unamended May 10, 2022

> HOUSE rd Reading Unamended May 10, 2022

HOUSE Amended 2nd Reading May 9, 2022

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

pandemic and who experienced significant financial hardship due to the COVID-19 pandemic to apply to the economic development commission (commission) for a 5-year extension of the allowable carry-forward period for unused Colorado job growth incentive tax credits and unused enterprise zone tax credits that would otherwise expire between January 1, 2021, and December 31, 2025; except that the tax credit for contributions to enterprise zone administrators to implement economic development plans is not eligible for the 5-year carry-forward extension. The bill requires the commission, in consultation with the office of economic development, to establish a process for accepting, reviewing, and approving one-time applications by taxpayers for the extended carry-forward period subject to taxpayers meeting certain eligibility requirements. The bill caps the total amount of tax credits allowed to be carried forward in the extended period at \$15 million per year.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, **amend** 24-46-106 as 3 follows: 4 **24-46-106.** Repeal of part. This part 1 is repealed, effective July 5 1, 2025 JULY 1, 2035. 6 **SECTION 2.** In Colorado Revised Statutes, add 24-46-107 as 7 follows: 8 24-46-107. Temporary extension of carry-forward provisions 9 - Colorado job growth incentive tax credit - enterprise zone tax 10 credits - definitions - repeal. (1) AS USED IN THIS SECTION, UNLESS THE 11 CONTEXT OTHERWISE REQUIRES: "OFFICE" MEANS THE COLORADO OFFICE OF ECONOMIC 12 13 DEVELOPMENT CREATED IN SECTION 24-48.5-101. 14 (b) (I) "TAXPAYER" MEANS ANY PERSON DOING BUSINESS IN THE 15 STATE, INCLUDING AN AFFILIATED GROUP, THAT OPERATES IN A STRATEGIC 16 INDUSTRY THAT WAS DISPROPORTIONALLY IMPACTED BY THE COVID-19 17 PANDEMIC AND EXPERIENCED SIGNIFICANT FINANCIAL HARDSHIP CAUSED

-2- 1418

BY THE COVID-19 PANDEMIC.

- "STRATEGIC INDUSTRY" AND "SIGNIFICANT FINANCIAL HARDSHIP" FOR PURPOSES OF THE DEFINITION OF "TAXPAYER" IN SUBSECTION (1)(b)(I) OF THIS SECTION SHALL BE DETERMINED BY THE COMMISSION AND THE OFFICE. WHEN DETERMINING SIGNIFICANT FINANCIAL HARDSHIP, ANY FINANCIAL ASSISTANCE OR RELIEF THAT THE TAXPAYER MAY HAVE RECEIVED FROM OTHER SOURCES INCLUDING FEDERAL, STATE, OR LOCAL ASSISTANCE MAY BE CONSIDERED BUT SHALL NOT BE DISPOSITIVE FOR PURPOSES OF ELIGIBILITY.
 - (2) THE COMMISSION MAY ALLOW A TAXPAYER TO CARRY FORWARD FOR A PERIOD OF FIVE YEARS THE TAX CREDITS SET FORTH IN SECTION 39-22-531 AND IN ARTICLE 30 OF TITLE 39 THAT WOULD OTHERWISE EXPIRE BETWEEN JANUARY 1,2021, AND DECEMBER 31,2025; EXCEPT THAT THE AGGREGATE AMOUNT OF ALL TAX CREDITS PERMITTED TO BE CARRIED FORWARD PURSUANT TO THIS SUBSECTION (2) IS ZERO DOLLARS FOR THE FIRST TWO YEARS IN THE FIVE-YEAR PERIOD, TEN MILLION DOLLARS FOR THE THIRD YEAR IN THE FIVE-YEAR PERIOD, AND FIFTEEN MILLION DOLLARS FOR THE FOURTH AND FIFTH YEAR IN THE FIVE-YEAR PERIOD AND THE TAX CREDIT SET FORTH IN SECTION 39-30-103.5 IS NOT ELIGIBLE FOR THE FIVE-YEAR CARRY-FORWARD PERIOD SET FORTH IN THIS SECTION. TAXPAYERS MUST APPLY TO THE COMMISSION AND THE OFFICE PURSUANT TO SUBSECTION (3) OF THIS SECTION FOR APPROVAL TO CARRY FORWARD THE TAX CREDITS AS SET FORTH IN THIS SUBSECTION (2).
 - (3) (a) A TAXPAYER MAY APPLY FOR APPROVAL BY THE COMMISSION TO CARRY FORWARD A TAX CREDIT AS SET FORTH IN SUBSECTION (2) OF THIS SECTION IN ACCORDANCE WITH TIMING,

-3-

1	DEADLINES, POLICIES, AND PROCEDURES ESTABLISHED BY THE
2	COMMISSION, IN CONSULTATION WITH THE OFFICE, AND AS FOLLOWS:
3	(I) A TAXPAYER SHALL APPLY ONE TIME TO THE COMMISSION FOR
4	THE EXTENDED CARRY-FORWARD PERIOD SET FORTH IN SUBSECTION (2) OF
5	THIS SECTION AND MUST IDENTIFY IN THE APPLICATION ALL OF THE
6	ANTICIPATED CREDITS THAT THE TAXPAYER REQUESTS TO EXTEND FOR
7	EACH TAX YEAR THAT THE EXTENDED PERIOD APPLIES TO;
8	(II) AT A MINIMUM, THE APPLICATION MUST INCLUDE
9	CERTIFICATION BY THE TAXPAYER'S PRESIDENT, CHIEF EXECUTIVE
10	OFFICER, OR CHIEF FINANCIAL OFFICER THAT, BASED ON THE TAXPAYER'S
11	CURRENT AND EXPECTED FINANCIAL RESULTS, IT IS ANTICIPATED THAT THE
12	TAXPAYER WILL NOT BE ABLE TO USE THE TAX CREDITS BEFORE THE
13	CREDITS EXPIRE AS THE RESULT OF LOSSES EXPERIENCED DURING TAX
14	YEARS 2020 AND 2021 DUE TO THE COVID-19 PANDEMIC;
15	(III) THE APPLICATION MUST INCLUDE DOCUMENTATION FROM THE
16	TAXPAYER DEMONSTRATING SIGNIFICANT FINANCIAL HARDSHIP CAUSED
17	BY THE COVID-19 PANDEMIC; AND
18	(IV) IN CONSULTATION WITH POTENTIAL APPLICANTS, THE
19	COMMISSION AND THE OFFICE SHALL DETERMINE ADDITIONAL
20	APPROPRIATE POLICIES, PROCEDURES, REQUIREMENTS, AND DEADLINES TO
21	ADMINISTER THE APPLICATION PROCESS AND EXTENSION APPROVALS
22	PURSUANT TO THIS SECTION, WHICH MAY INCLUDE ADDITIONAL
23	VERIFICATION PROCEDURES TO DEMONSTRATE THAT APPLICANTS ARE
24	MAKING BONAFIDE REQUESTS FOR THE FIVE-YEAR EXTENSION.
25	(b) IN CONSULTATION WITH THE OFFICE, THE COMMISSION SHALL
26	RECEIVE, REVIEW, AND APPROVE APPLICATIONS BY TAXPAYERS ON A FIRST
27	COME, FIRST SERVED, ROLLING BASIS. IN ADDITION TO THE APPLICATION

-4- 1418

1	REQUIREMENTS SET FORTH IN SUBSECTION (3)(a) OF THIS SECTION, THE
2	COMMISSION MAY CONSIDER ADDITIONAL ECONOMIC DEVELOPMENT
3	COMMITMENTS TO THE STATE BY THE TAXPAYER IN DETERMINING
4	APPROVAL OF APPLICATIONS INCLUDING:
5	(I) THE SIZE OF THE TAXPAYER'S CURRENT OPERATION IN THE
6	STATE RELATIVE TO BOTH THE STATE AS A WHOLE AND THE REGION THE
7	TAXPAYER IS BASED IN;
8	(II) ANY STRATEGIC ECONOMIC DEVELOPMENT BENEFITS THAT THE
9	TAXPAYER PROVIDES WITH EXISTING OPERATIONS TO THE STATE IN TERMS
10	OF SUPPLY CHAIN, BENEFITS TO OTHER INDUSTRIES, OR OTHER SPILLOVER
11	BENEFITS THAT THE APPLICANT'S OPERATIONS PROVIDE TO THE STATE OR
12	REGION; AND
13	(III) ANY ADDITIONAL FORTHCOMING ECONOMIC DEVELOPMENT
14	BENEFITS THAT THE TAXPAYER MAY PROVIDE TO THE STATE OR REGION
15	BASED ON COMMITMENTS THAT THE APPLICANT HAS RECENTLY MADE OR
16	PROPOSES THAT ARE OUTSIDE THE SCOPE OF THE ORIGINAL INCENTIVE
17	AWARD.
18	(c) WHEN AN APPLICATION IS APPROVED, THE COMMISSION SHALL
19	ISSUE LETTERS TO THE DEPARTMENT OF REVENUE AND APPROVED
20	TAXPAYERS THAT MUST SPECIFY THE TYPE AND AMOUNT OF CREDITS
21	ELIGIBLE FOR THE FIVE-YEAR EXTENSION AND FOR WHAT YEARS IN THE
22	PERIOD THE EXTENSION IS ELIGIBLE.
23	(4) This section is repealed, effective July 1, 2035.
24	SECTION 3. In Colorado Revised Statutes, 39-22-531, amend
25	(6) and (13) as follows:
26	39-22-531. Colorado job growth incentive tax credit - rules -
27	definitions - repeal. (6) Except as provided in section 24-46-104.3

-5- 1418

- 1 SECTIONS 24-46-104.3 AND 24-46-107, if the amount of the credit allowed 2 in this section exceeds the amount of income taxes otherwise due on the 3 taxpayer's income in the income tax year for which the credit is being 4 claimed, the amount of the credit not used as an offset against income 5 taxes in the current income tax year may be carried forward and used as 6 a credit against subsequent years' income tax liability for a period not to 7 exceed ten years and shall be applied first to the earliest income tax years 8 possible. Any credit remaining after said period shall not be refunded or 9 credited to the taxpayer. 10 (13) This section is repealed, effective January 1, 2031 JULY 1, 11 2042. 12 **SECTION 4.** In Colorado Revised Statutes, 39-30-104, amend 13 (2)(c)(III) and (2.5) as follows:
- 39-30-104. Credit against tax investment in certain property
 definitions. (2) (c) (III) (A) Except as otherwise provided in section
 24-46-104.3 SECTIONS 24-46-104.3 AND 24-46-107 and subsection
 (2)(c)(III)(B) of this section, any excess credit allowed pursuant to this
 subsection (2)(c) shall be an investment tax credit carryover to each of the
 fourteen income tax years following the unused credit year.

20

21

22

23

24

25

26

27

- (B) Except as otherwise provided in section 24-46-104.3 SECTIONS 24-46-104.3 AND 24-46-107, any excess credit allowed pursuant to this subsection (2)(c) for a renewable energy investment made in an income tax year commencing before January 1, 2018, shall be an investment tax credit carryover for twenty-two income tax years following the year the credit was originally allowed.
- (2.5) (a) (I) Notwithstanding section 39-22-507.5 (7)(b), EXCEPT AS PROVIDED IN SECTION 24-46-107, and except as otherwise provided in

-6-

subsections (2.5)(a)(II) and (2.5)(b) of this section, any excess credit allowed pursuant to this section shall be an investment tax credit carryover to each of the twelve income tax years following the unused credit year.

- (II) EXCEPT AS PROVIDED IN SECTION 24-46-107, any excess credit claimed pursuant to this section for a renewable energy investment made in an income tax year commencing before January 1, 2018, shall be an investment tax credit carryover for twenty income tax years following the year the credit was originally allowed.
- (b) (I) Except as provided in subparagraph (II) of this paragraph (b) SECTION 24-46-107 AND SUBSECTION (2.5)(b)(II) OF THIS SECTION, a taxpayer that deferred claiming any credit in excess of five hundred thousand dollars during an income tax year commencing on or after January 1, 2011, but prior to January 1, 2014, pursuant to paragraph (b) of subsection (2) SUBSECTION (2)(b) of this section shall be allowed to claim the deferred credit as an investment tax credit carryover for twelve income tax years following the year the credit was originally allowed plus one additional income tax year for each income tax year that the credit was deferred pursuant to paragraph (b) of subsection (2) SUBSECTION (2)(b) of this section.
- (II) EXCEPT AS PROVIDED IN SECTION 24-46-107, a taxpayer is allowed to claim the deferred credit described in subparagraph (I) of this paragraph (b) SUBSECTION (2.5)(b)(I) OF THIS SECTION for a renewable energy investment made in an income tax year commencing before January 1, 2018, as an investment tax credit carryover for twenty income tax years following the year the credit was originally allowed plus one additional income tax year for each income tax year that the credit was

-7-

deferred pursuant to paragraph (b) of subsection (2) SUBSECTION (2)(b) 2 of this section.

1

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

3 **SECTION 5.** In Colorado Revised Statutes, 39-30-105.1, amend 4 (4)(a) as follows:

39-30-105.1. Credit for new enterprise zone business employees - definitions. (4) (a) (I) Except as provided in section 24-46-104.3 SECTIONS 24-46-104.3 AND 24-46-107, for any income tax year commencing on or after January 1, 2014, if the total amount of the credits claimed by a taxpayer pursuant to subsections (1)(a)(I), (1)(b), and (3)(a) of this section exceeds the amount of income taxes due on the income of the taxpayer in the income tax year for which the credits are being claimed, the amount of the credits not used as an offset against income taxes in said income tax year is not allowed as a refund but may be carried forward as a credit against subsequent years' tax liability for a period not exceeding five years and is applied first to the earliest income tax years possible. Any amount of the credit that is not used during said period is not refundable to the taxpayer.

(II)Except as provided in section 24-46-104.3 SECTIONS 24-46-104.3 AND 24-46-107, for any income tax year commencing on or after January 1, 2014, if the total amount of credits claimed by a taxpayer pursuant to subsections (1)(a)(II) and (3)(b) of this section exceeds the amount of income taxes due on the income of the taxpayer in the income tax year for which the credits are being claimed, the amount of credits not used as an offset against income taxes in said income tax year is not allowed as a refund but may be carried forward as a credit against subsequent years' tax liability for a period not exceeding seven years and is applied first to the earliest income tax years possible. Any amount of

> -8-1418

1 the credit that is not used during said period is not refundable to the 2 taxpayer. 3 SECTION 6. In Colorado Revised Statutes, 39-30-105.6, amend 4 (3) as follows: 5 39-30-105.6. Credit against tax - rehabilitation of vacant 6 **buildings.** (3) EXCEPT AS PROVIDED IN SECTION 24-46-107, if the amount 7 of the credit allowed pursuant to the provisions of this section exceeds the 8 amount of income taxes otherwise due on the income of the taxpayer in 9 the income tax year for which the credit is being claimed, the amount of 10 the credit not used as an offset against income taxes in said income tax 11 year may be carried forward as a credit against subsequent years' income 12 tax liability for a period not exceeding five years and shall be applied first 13 to the earliest income tax years possible. Any credit remaining after said 14 period shall not be refunded or credited to the taxpayer. 15 **SECTION 7.** Appropriation. For the 2022-23 state fiscal year, 16 \$18,412 is appropriated to the office of the governor for use by economic 17 development programs. This appropriation is from the general fund and 18 is based on an assumption that the office will require an additional 0.2 19 FTE. To implement this act, the office may use this appropriation for 20 economic development commission - general economic incentives and 21 marketing. 22 **SECTION 8.** Act subject to petition - effective date. This act 23 takes effect at 12:01 a.m. on the day following the expiration of the 24 ninety-day period after final adjournment of the general assembly; except 25 that, if a referendum petition is filed pursuant to section 1 (3) of article V 26 of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take 27

-9- 1418

- 1 effect unless approved by the people at the general election to be held in
- November 2022 and, in such case, will take effect on the date of the
- 3 official declaration of the vote thereon by the governor.

-10-