



Fiscal Note
Legislative Council Staff
Nonpartisan Services for Colorado’s Legislature

SB 25-021: REGISTRATION OF OFF-HIGHWAY VEHICLES

Prime Sponsors:
Sen. Bright

Fiscal Analyst:
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Bill Outcome: Postponed Indefinitely
Drafting number: LLS 25-0661

Version: Final Fiscal Note
Date: July 15, 2025

Fiscal note status: The final fiscal note reflects the introduced bill. This bill was postponed indefinitely by the Senate Agriculture and Natural Resources Committee on January 30, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have updated the regulation of off-highway vehicle sales and the administration of the Off-Highway Vehicle Recreation Fund.

Types of impacts. The bill was projected to affect the following areas on an ongoing basis:

- Minimal State Revenue
- Minimal State Workload

Appropriations. No appropriation was required.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill updates laws regarding off-highway vehicle registration and the Off-Highway Vehicle Recreation Fund.

Specifically, the bill:

- establishes that an individual purchasing an off-highway vehicle exclusively for use outside of the state is not required to complete a registration application or pay the registration fee;
- clarifies that dealers must require all other purchasers of an off-highway vehicle to complete a registration application and pay the registration fee, and increases the civil infraction fine for dealer noncompliance from \$100 to \$200 per off-highway vehicle sold;
- removes the requirement that an individual provide proof-of-ownership for an off-highway vehicle prior to its initial registration;
- specifies that money remaining in the Off-Highway Vehicle Recreation Fund at the end of each fiscal year must remain in the fund to be used for specific purposes related to off-highway vehicle recreation and regulation; and,
- authorizes the Parks and Wildlife Commission to adopt rules concerning the enforcement of the registration requirements of off-highway vehicles.

State Revenue

The bill may increase state cash fund revenue to the Judicial Department by increasing the fine to dealers who violate registration requirements. However, in the last two fiscal years, no civil infractions have been issued for dealer noncompliance. The fiscal note assumes dealers will comply with the law and that any increase in revenue will be minimal.

State Expenditures

Workload will increase for the Department of Natural Resources to update regulations, web materials, and customer service procedures, as well as inform staff and off-highway vehicle dealers. Any increase in workload is expected to be minimal and is absorbable within existing resources.

Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed, and applies to violations occurring on or after that date.

State and Local Government Contacts

Judicial

Revenue

Natural Resources

Treasury

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).