

HB 25-1277: INCREASING TRANSPARENCY IMPACT OF FUEL PRODUCTS

Prime Sponsors:

Rep. Bacon; Joseph Sen. Cutter

Bill Outcome: Postponed Indefinitely **Drafting number:** LLS 25-0818

Fiscal Analyst:

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Version: Final Fiscal Note **Date:** August 28, 2025

Fiscal note status: The final fiscal note reflects the reengrossed bill. This bill was postponed indefinitely by the Senate Transportation and Energy Committee on April 23, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have required certain fuels to be labelled regarding their impact on air pollution and greenhouse gas emissions.

Types of impacts. The bill is projected to affect the following areas on an ongoing basis:

Minimal State Revenue

Minimal State Workload

Appropriations. No appropriation was required.

Table 1 State Fiscal Impacts

	Budget Year	Out Year
Type of Impact	FY 2025-26	FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

Beginning July 1, 2026, the bill requires certain fuels to bear a label that says that burning the fuel releases air pollutants and greenhouse gases that are known to be linked to significant health impacts and global heating. The bill specifies how and where the label must be visible. Tampering with a label is a civil infraction, and a violation of the labelling requirements is a deceptive trade practice under the Colorado Consumer Protection Act.

Comparable Crime Analysis

Legislative Council Staff is required to include certain information in the fiscal note for any bill that creates a new crime, changes the classification of an existing crime, or creates a new factual basis for an existing crime. The following section outlines crimes that are comparable to the offense in this bill and discusses assumptions on future rates of criminal convictions resulting from the bill.

Prior Conviction Data

This bill creates a new factual basis for the existing offense of defacing a posted notice by applying it to the labels required by this bill. From FY 2021-22 to FY 2023-24, one individual has been convicted and sentenced for this offense. Demographically, this individual was a white male. The fiscal note assumes that there will be minimal or no additional case filings or convictions for the new offense under the bill. Because the bill is not expected to have a tangible impact on criminal justice-related expenditures or revenue at the state or local levels, these potential impacts are not discussed further in this fiscal note. Visit leg.colorado.gov/fiscalnotes for more information about criminal justice costs in fiscal notes.

State Revenue

Civil Penalties

Under the Colorado Consumer Protection Act, a person committing a deceptive trade practice may be subject to a civil penalty of up to \$20,000 for each violation. Additional penalties may be imposed for subsequent violations of a court order or injunction. This revenue is classified as a damage award and not subject to TABOR. Given the uncertainty about the number of cases that may be pursued by the Attorney General and district attorneys, as well as the wide range in potential penalty amounts, the fiscal note cannot estimate the potential impact of these civil penalties.

Filing Fees

The bill may increase revenue to the Judicial Department from an increase in civil case filings. Revenue from filing fees is subject to TABOR.

State Expenditures

Department of Law

Workload in the Department of Law will minimally increase to the extent that deceptive trade practice complaints are filed. The department will review complaints under the bill and prioritize investigations as necessary within the overall number of deceptive trade practice complaints and available resources.

Judicial Department

The trial courts in the Judicial Department may have an increase in cases filed under the Colorado Consumer Protection Act from the addition of a new deceptive trade practice. It is assumed that retailers will abide by the law and that any violation of the legislation will result in minimal number of new cases. The fiscal note assumes that this can be accomplished within existing resources and that no change in appropriations is required.

Local Government

Similar to the state, to the extent district attorneys receive deceptive trade practice complaints related to the new deceptive trade practice under the bill, workload will increase to investigate complaints and seek relief when appropriate. It is assumed most such cases will be handled at the state level by the Attorney General.

Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed, and applies to conduct occurring on or after that date.

State and Local Government Contacts

Law