

SB 25-264: CASH FUND TRANSFERS TO THE GENERAL FUND

Prime Sponsors:

Sen. Bridges; Kirkmeyer Rep. Bird; Sirota

Bill Outcome: Signed into Law **Drafting number:** LLS 25-0833

Fiscal note status: The final fiscal note reflects the enacted bill. The bill was recommended by the Joint

Fiscal Analyst:

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Version: Final Fiscal Note

Date: May 20, 2025

Budget Committee as part of the FY 2025-26 Long Bill budget package.

Summary Information

Overview. The bill transfers \$225.2 million from various cash funds to the General Fund in FY 2024-25 and FY 2025-26.

Types of impacts. The bill is projected to affect the following areas:

• State Transfers

Appropriations. No appropriation is required.

Table 1 State Fiscal Impacts

| Type of Impact ¹ | Current Year FY 2024-25 | Budget Year FY 2025-26 | Out Year FY 2026-27 |
|-----------------------------|----------------------------|---------------------------|------------------------|
| State Revenue | \$0 | \$0 | \$0 |
| State Expenditures | \$0 | \$0 | \$0 |
| Transferred Funds | \$171,349,790 | \$53,876,222 | \$0 |
| Change in TABOR Refunds | \$0 | \$0 | \$0 |
| Change in State FTE | 0.0 FTE | 0.0 FTE | 0.0 FTE |

¹ Fund sources for this impact are shown in the table below.

Table 1A State Transfers

| Fund Source | Current Year FY 2024-25 | Budget Year FY 2025-26 | Out Year FY 2026-27 |
|--------------|----------------------------|---------------------------|------------------------|
| General Fund | \$171,349,790 | \$53,876,222 | \$0 |
| Cash Funds | -\$171,349,790 | -\$53,876,222 | \$0 |
| Net Transfer | \$0 | \$0 | \$0 |

Summary of Legislation

The bill makes one-time transfers to the General Fund from various cash funds, as shown in Table 2 below.

Transfers are made from the State Employee Reserve Fund, as well as cash funds in several departments, including the Governor's Office (GOV), Legislative Department (LEG), and the Departments of Agriculture (CDA), Education (CDE), Higher education (CDHE), Labor and Employment (CDLE), Transportation (CDOT), Public Health and Environment (CDPHE), Human Services (DHS), Local Affairs (DOLA), Regulatory Agencies (DORA), Personnel and Administration (DPA), Public Safety (DPS), and Health Care Policy and Financing (HCPF).

FY 2024-25 transfers occur June 30, 2025, and FY 2025-26 transfers occur on July 1, 2025, except for the FY 2025-26 transfer from the Advanced Industries Acceleration Cash Fund, which occurs on June 30, 2026.

The bill also makes ongoing transfers from the Private Activity Bond Allocations Fund balance that exceeds \$100,000 annually at the end of each fiscal year.

In addition, the bill repeals the State Employee Reserve Fund, the Financial Reporting Fund, the Colorado Health Care Services Fund, the Primary Care Provider Sustainability Fund, and the Pediatric Hospice Care Cash Fund.

State Transfers

In FY 2024-25 and FY 2025-26, the bill transfers a total of \$225.2 million from various cash funds to the General Fund, as shown in Table 2.

Table 2
Transfers to the General Fund under SB 25-264

| Cash Fund | Agency | Current Year FY 2024-25 | Budget Year FY 2025-26 | Out Year FY 2026-27 |
|---|-----------|----------------------------|---------------------------|------------------------|
| State Employee Reserve Fund* | Statewide | \$12,912,688 | \$0 | \$0 |
| Agriculture Management Fund | CDA | \$620,000 | \$0 | \$0 |
| Diseased Livestock Indemnity Fund | CDA | \$250,000 | \$0 | \$0 |
| Rodent Pest Control Fund | CDA | \$26,511 | \$0 | \$0 |
| Cervidae Disease Revolving Fund | CDA | \$20,000 | \$0 | \$0 |
| Rural Schools Cash Fund | CDE | \$160,414 | \$0 | \$0 |
| High-Cost Special Education Trust Fund | CDE | \$59,849 | \$0 | \$0 |
| Financial Reporting Fund* | CDE | \$26,689 | \$0 | \$0 |
| Public Education Fund | CDE | \$16,174 | \$0 | \$0 |
| Teacher Residency Expansion Program Fund | CDE | \$11,630 | \$0 | \$0 |
| Full Day Kindergarten Facility Capital Construction Fund | CDE | \$2,989 | \$0 | \$0 |
| Dropout Prevention Activity Grant Fund | CDE | \$265 | \$0 | \$0 |
| Private Occupational Schools Fund | CDHE | \$502,157 | \$0 | \$0 |
| Major Medical Insurance Fund | CDLE | \$15,000,000 | \$0 | \$0 |
| Petroleum Cleanup and Redevelopment Fund | CDLE | \$700,000 | \$0 | \$0 |
| Scale Up Grant Fund | CDLE | \$500,000 | \$0 | \$0 |
| Qualified Apprenticeship Intermediary Grant Fund | CDLE | \$500,000 | \$0 | \$0 |
| Multimodal Transportation and Mitigation Options Fund | CDOT | \$71,400,000 | \$0 | \$0 |
| Electrifying School Buses Grant Program Cash Fund | CDPHE | \$14,000,000 | \$28,800,000 | \$0 |
| Vital Statistics Records Cash Fund | CDPHE | \$1,800,000 | \$0 | \$0 |
| Community Impact Cash Fund | CDPHE | \$0 | \$6,000,000 | \$0 |
| Natural Disaster Grant Fund | CDPHE | \$0 | \$196,290 | \$0 |
| Senior Services Contingency Reserve Fund | DHS | \$0 | \$680,000 | \$0 |
| Local Government Severance Tax Fund | DOLA | \$10,000,000 | \$0 | \$0 |

Table 2 (Cont.)
Transfers to the General Fund under SB 25-264

| Cash Fund | Agency | Current Year FY 2024-25 | Budget Year FY 2025-26 | Out Year FY 2026-27 |
|---|--------|----------------------------|---------------------------|------------------------|
| Innovative Housing Incentive Program Fund | DOLA | \$8,500,000 | \$0 | \$0 |
| Peace Officers Behavioral Health Support and Community Partnership Fund | DOLA | \$3,068,634 | \$0 | \$0 |
| Private Activity Bond Allocations Fund** | DOLA | \$500,000 | \$200,000 | potential |
| Board of Assessment Appeals Cash Fund | DOLA | \$200,000 | \$0 | \$0 |
| Nutrients Grant Fund | DOLA | \$0 | \$192,500 | \$0 |
| Prescription Drug Monitoring Fund | DORA | \$1,750,000 | \$0 | \$0 |
| Division of Professions and Occupations Cash Fund | DORA | \$1,372,843 | \$0 | \$0 |
| Highway-Rail Crossing Signalization Fund | DORA | \$700,000 | \$0 | \$0 |
| Division of Securities Cash Fund | DORA | \$200,000 | \$0 | \$0 |
| Division of Banking Cash Fund | DORA | \$200,000 | \$0 | \$0 |
| Division of Real Estate Cash Fund | DORA | \$200,000 | \$0 | \$0 |
| Colorado Telephone Users with Disabilities Fund | DORA | \$200,000 | \$0 | \$0 |
| Supplemental State Contribution Fund | DPA | \$0 | \$5,000,000 | \$0 |
| State's Mission for Assistance In Recruiting and Training (Smart) Policing Grant Fund | DPS | \$500,000 | \$0 | \$0 |
| Witness Protection Fund | DPS | \$200,000 | \$0 | \$0 |
| Nuclear Materials Transportation Fund | DPS | \$0 | \$100,000 | \$0 |
| Advanced Industries Acceleration Cash Fund | GOV | \$11,011,550 | \$7,710,500 | \$0 |
| Technology Risk Prevention and Response Fund | GOV | \$7,000,000 | \$0 | \$0 |
| Energy Fund | GOV | \$0 | \$125,000 | \$0 |
| Innovative Energy Fund | GOV | \$0 | \$154,862 | \$0 |

Table 2 (Cont.)
Transfers to the General Fund under SB 25-264

| Cash Fund | Agency | Current Year FY 2024-25 | Budget Year FY 2025-26 | Out Year FY 2026-27 |
|---|--------|----------------------------|---------------------------|------------------------|
| Cannabis Resource Optimization Cash Fund | GOV | \$0 | \$900,000 | \$0 |
| Community Access to Electric Bicycles | GOV | \$0 | \$512,570 | \$0 |
| Universal High School Scholarship Cash Fund (Opportunity Next) | GOV | \$0 | \$3,304,500 | \$0 |
| Colorado Health Care Services Fund* | HCPF | \$674,317 | \$0 | \$0 |
| Primary Care Provider Sustainability Fund* | HCPF | \$24,009 | \$0 | \$0 |
| Pediatric Hospice Care Cash Fund* | HCPF | \$431 | \$0 | \$0 |
| Legislative Department Cash Fund | LEG | \$6,338,640 | \$0 | \$0 |
| Affordable Housing and Home Ownership Cash Fund | LEG | \$200,000 | \$0 | \$0 |
| Total | | \$171,349,790 | \$53,876,222 | \$0 |

^{*} The bill repeals these funds.

State Expenditures

Some of the transfers identified in Table 2 transfer unexpended or uncommitted money remaining in the fund at the end of the year and as a result, have no impact on state expenditures. Other transfers result in a decrease in state expenditures from the cash funds, with that money instead available to be spent from the General Fund. Expenditure reductions are assumed to be accounted for in the Long Bill for FY 2025-26 and have not been estimated in the fiscal note.

Effective Date

The bill was signed into law by the Governor and took effect on April 25, 2025, except that the repeal of the Pediatric Hospice Care Cash Fund takes effect July 1, 2025.

^{**} Transfers from the Private Activity Bond Allocations Fund in DOLA are annual transfers at the end of each fiscal year based on fund balance over \$100,000. This amount has not been estimated for FY 2026-27 and beyond.

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State and Local Government Contacts

Joint Budget Committee Staff