# Second Regular Session Seventy-third General Assembly STATE OF COLORADO

# **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 22-0243.02 Christy Chase x2008

**HOUSE BILL 22-1122** 

### **HOUSE SPONSORSHIP**

Will and Lindsay, Lontine

# SENATE SPONSORSHIP

Jaquez Lewis,

### **House Committees**

### **Senate Committees**

Health & Insurance Appropriations

101

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# A BILL FOR AN ACT CONCERNING PROHIBITING CERTAIN PRACTICES BY ENTITIES OBLIGATED TO PAY FOR PRESCRIPTION DRUG BENEFITS, AND, IN

# 103 CONNECTION THEREWITH, MAKING AN APPROPRIATION.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

For contracts between a pharmacy benefit manager (PBM) and a pharmacy entered into or renewed on or after January 1, 2023, **section 1** of the bill prohibits the PBM or its representative from reimbursing a pharmacy for a prescription drug in an amount less than the national average drug acquisition cost for the prescription drug.

**Section 2** enacts the "Colorado 340B Prescription Drug Program Anti-discrimination Act" (act), which prohibits health insurers, PBMs, and other third-party payers (third-party payers) from discriminating against entities, including pharmacies, participating in the federal 340B drug pricing program (340B covered entity). Specifically, the bill prohibits a third-party payer from:

- Refusing to reimburse a 340B covered entity for dispensing 340B drugs, imposing additional requirements or restrictions on 340B covered entities, or reimbursing a 340B covered entity for a 340B drug at a rate lower than the amount paid for the same drug to pharmacies that are not 340B covered entities;
- Assessing a fee, charge back, or other adjustment against a 340B covered entity, or restricting a 340B covered entity's access to the third-party payer's pharmacy network, because the covered entity participates in the 340B drug pricing program;
- Requiring a 340B covered entity to contract with a specific pharmacy or health coverage plan in order to access the third-party payer's pharmacy network;
- Imposing a restriction or an additional charge on a patient who obtains a prescription drug from a 340B covered entity; or
- Restricting the methods by which a 340B covered entity may dispense or deliver 340B drugs.

Section 2 makes a violation of the act an unfair or deceptive act or practice in the business of insurance and authorizes the commissioner of insurance to adopt rules to implement the act.

Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. In Colorado Revised Statutes, 10-16-122.1, add

3 (3.5), (5)(a.5), and (5)(h) as follows:

1

6

4 10-16-122.1. Contracts between PBMs and pharmacies -

5 carrier submit list of PBMs - prohibited practices - exception - short

title - definitions. (3.5) FOR ANY CONTRACT BETWEEN A PBM AND A

7 PHARMACY ENTERED INTO OR RENEWED ON OR AFTER JANUARY 1, 2023,

8 A PBM OR THE REPRESENTATIVE OF A PBM SHALL NOT REIMBURSE A

9 PHARMACY FOR A PRESCRIPTION DRUG IN AN AMOUNT THAT IS LESS THAN:

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1	(a) THE NATIONAL AVERAGE DRUG ACQUISITION COST FOR THE
2	PRESCRIPTION DRUG AT THE TIME THE DRUG IS ADMINISTERED OR
3	DISPENSED, PLUS A PROFESSIONAL DISPENSING FEE; OR
4	(b) IF THE NATIONAL AVERAGE DRUG ACQUISITION COST IS NOT
5	AVAILABLE AT THE TIME A PRESCRIPTION DRUG IS ADMINISTERED OR
6	DISPENSED, THE WHOLESALE ACQUISITION COST OF THE DRUG, PLUS A
7	PROFESSIONAL DISPENSING FEE.
8	(5) As used in this section and section 10-16-122.9, unless the
9	context otherwise requires:
10	(a.5) "NATIONAL AVERAGE DRUG ACQUISITION COST" MEANS THE
11	DRUG PRICING BENCHMARK DEVELOPED BY THE FEDERAL CENTERS FOR
12	MEDICARE AND MEDICAID SERVICES IN THE UNITED STATES DEPARTMENT
13	OF HEALTH AND HUMAN SERVICES, WHICH BENCHMARK IS BASED ON DATA
14	COLLECTED FROM A MONTHLY NATIONWIDE SURVEY OF RETAIL
15	COMMUNITY PHARMACY OUTPATIENT DRUG PRICES.
16	(h) "Wholesale acquisition cost" has the meaning set
17	FORTH IN 42 U.S.C. SEC. 1395w-3a (c)(6)(B).
18	SECTION 2. In Colorado Revised Statutes, add part 15 to article
19	16 of title 10 as follows:
20	PART 15
21	340B PRESCRIPTION DRUG PROGRAM
22	ANTI-DISCRIMINATION ACT
23	<b>10-16-1501. Short title.</b> The short title of this part 15 is the
24	"Colorado340BPrescriptionDrugProgramAnti-discrimination
25	ACT".
26	10-16-1502. Legislative declaration. (1) THE GENERAL
27	ASSEMBLY DECLARES THAT THE PURPOSE OF THIS PART 15 IS TO:

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1	(a) PROHIBIT A PHARMACY BENEFIT MANAGER OR CARRIER FROM
2	IMPOSING FEES, CHARGE BACKS, OR OTHER ADJUSTMENTS ON COVERED
3	ENTITIES OR CONTRACT PHARMACIES BASED ON THEIR PARTICIPATION IN
4	THE 340B DRUG PRICING PROGRAM;
5	(b) PROHIBIT A PHARMACY BENEFIT MANAGER OR CARRIER FROM
6	REQUIRING A CLAIM FOR A DRUG TO INCLUDE A MODIFIER TO INDICATE
7	THAT THE DRUG IS A 340B DRUG UNLESS THE CLAIM IS FOR PAYMENT,
8	DIRECTLY OR INDIRECTLY, BY THE MEDICAID PROGRAM; AND
9	(c) Provide for powers and duties of the commissioner and
10	THE DIVISION.
11	<b>10-16-1503. Definitions.</b> As used in this part 15, unless the
12	CONTEXT OTHERWISE REQUIRES:
13	(1) "340B COVERED ENTITY" MEANS A COVERED ENTITY, AS
14	Defined in section $340B$ (a)(4) of the federal "Public Health
15	SERVICE ACT", 42 U.S.C. SEC. 256b (a)(4), AS AMENDED.
16	(2) "340B drug" means a drug purchased through the 340B
17	DRUG PRICING PROGRAM BY A 340B COVERED ENTITY.
18	(3) "340B DRUG PRICING PROGRAM" OR "340B PROGRAM" MEANS
19	THE PROGRAM DESCRIBED IN 42 U.S.C. SEC. 256b.
20	(4) "CONTRACT PHARMACY" MEANS A PHARMACY OPERATING
21	$\   \text{UNDER CONTRACT WITH A 340B COVERED ENTITY TO PROVIDE DISPENSING} $
22	services to the $340B$ covered entity as described in $75\ \text{Fed}$ . Reg.
23	10272 (2010) OR ANY SUPERSEDING GUIDANCE.
24	(5) (a) "Drug coverage" means coverage or payment for a
25	PRESCRIPTION DRUG DISPENSED BY A PHARMACY TO A PATIENT PURSUANT
26	TO:
27	(I) A HEALTH COVERAGE PLAN;

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1	(II) A MANAGED CARE ORGANIZATION, AS DEFINED IN SECTION
2	25.5-5-403 (5); OR
3	(III) ANY OTHER CONTRACTUAL OR OTHER LEGAL OBLIGATION TO
4	PROVIDE COVERAGE OR PAYMENT FOR A PRESCRIPTION DRUG DISPENSED
5	BY A PHARMACY TO A PATIENT.
6	(b) "Drug coverage" does not include:
7	(I) REIMBURSEMENT FOR COVERED OUTPATIENT DRUGS, AS THAT
8	TERM IS DEFINED IN SECTION 42 U.S.C. SEC. 1396r-8 (k)(2), ON A
9	FEE-FOR-SERVICE BASIS UNDER THE MEDICAID PROGRAM; OR
10	(II) ANY AMOUNTS PAID BY AN INDIVIDUAL ON THE INDIVIDUAL'S
11	OWN BEHALF OR ON BEHALF OF ANOTHER INDIVIDUAL WITHOUT A
12	CONTRACTUAL OR LEGAL OBLIGATION TO DO SO.
13	(6) "MEDICAID PROGRAM" MEANS THE MEDICAL ASSISTANCE
14	PROGRAM ESTABLISHED PURSUANT TO ARTICLES 4 TO 6 OF TITLE 25.5.
15	(7) (a) "THIRD PARTY" MEANS:
16	(I) A CARRIER OR PHARMACY BENEFIT MANAGER THAT PROVIDES
17	OR MANAGES DRUG COVERAGE UNDER A HEALTH COVERAGE PLAN; OR
18	(II) A SYSTEM OF HEALTH INSURANCE FOR STATE OR LOCAL
19	GOVERNMENT EMPLOYEES, THEIR DEPENDENTS, AND RETIREES, INCLUDING
20	A GROUP BENEFIT PLAN, AS DEFINED IN SECTION 24-50-603 (9), AND A
21	GROUP HEALTH CARE PROGRAM DESIGNED PURSUANT TO SECTION
22	24-51-1202.
23	(b) "THIRD PARTY" DOES NOT INCLUDE:
24	(I) AN INSURER THAT PROVIDES COVERAGE UNDER A POLICY OF
25	PROPERTY AND CASUALTY INSURANCE; OR
26	(II) AN INSURER OR ENTITY THAT PROVIDES HEALTH COVERAGE,
27	BENIEFITS OF COVERAGE OF DESCRIPTION DRIES AS DART OF COVERAGE

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1	REQUIRED UNDER THE "WORKERS' COMPENSATION ACT OF COLORADO",
2	ARTICLES $40$ to $47$ of title $8$ , or workers' compensation coverage
3	REQUIRED UNDER FEDERAL LAW.
4	10-16-1504. Applicability - exclusions. (1) This part 15
5	applies to any third party that reimburses $340B$ covered entities
6	OR CONTRACT PHARMACIES IN THIS STATE.
7	(2) NOTHING IN THIS PART 15:
8	(a) PROHIBITS A THIRD PARTY FROM MAINTAINING DIFFERENTIAL
9	REIMBURSEMENT RATES FOR PARTICIPATING AND NONPARTICIPATING
10	PROVIDERS, SO LONG AS THE RATES ARE NOT DETERMINED ON THE BASIS
11	OF A PROVIDER'S STATUS AS A 340B COVERED ENTITY OR CONTRACT
12	PHARMACY;
13	(b) AFFECTS A THIRD PARTY'S ABILITY TO ESTABLISH COVERAGE
14	GUIDELINES AND EXCLUDE SPECIFIC DRUGS FROM ITS PRESCRIPTION DRUG
15	FORMULARIES, SO LONG AS THE GUIDELINES AND EXCLUSIONS ARE NOT
16	DETERMINED ON THE BASIS OF A PROVIDER'S STATUS AS A $340B$ COVERED
17	ENTITY OR CONTRACT PHARMACY OR OF A DRUG'S STATUS AS A 340B
18	DRUG; OR
19	(c) Requires a third party to contract with a 340B
20	COVERED ENTITY OR CONTRACT PHARMACY FOR PURPOSES OF
21	PARTICIPATING IN THE THIRD PARTY'S NETWORK, SO LONG AS THE THIRD
22	PARTY'S CONTRACTING DECISIONS ARE NOT DETERMINED ON THE BASIS OF
23	A PROVIDER'S STATUS AS A 340B COVERED ENTITY OR CONTRACT
24	PHARMACY.
25	10-16-1505. Prohibition on 340B discrimination. (1) A THIRD
26	PARTY THAT REIMBURSES A 340B COVERED ENTITY OR CONTRACT
27	DHADMACY FOR 340B DDIIGS SHALL NOT:

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1	(a) REIMBURSE THE 340B COVERED ENTITY OR CONTRACT
2	PHARMACY FOR A PHARMACY-DISPENSED DRUG AT A RATE LOWER THAN
3	THE AMOUNT PAID FOR THE SAME DRUG TO PHARMACIES SIMILAR IN
4	PRESCRIPTION VOLUME THAT ARE NOT 340B COVERED ENTITIES OR
5	CONTRACT PHARMACIES;
6	(b) Assess any fee, charge back, or other adjustment
7	Against the $340B$ covered entity or contract pharmacy on the
8	BASIS THAT THE 340B COVERED ENTITY OR CONTRACT PHARMACY
9	PARTICIPATES IN THE 340B PROGRAM;
10	(c) RESTRICT ACCESS TO THE THIRD PARTY'S PHARMACY NETWORK
11	For any $340B$ covered entity or contract pharmacy on the basis
12	That the $340B$ covered entity or contract pharmacy participates
13	IN THE 340B PROGRAM;
14	(d) REQUIRE THE 340B COVERED ENTITY OR CONTRACT
15	PHARMACY TO ENTER INTO A CONTRACT WITH A SPECIFIC PHARMACY OR
16	HEALTH COVERAGE PLAN TO PARTICIPATE IN THE THIRD PARTY'S
17	PHARMACY NETWORK;
18	(e) CREATE A RESTRICTION OR AN ADDITIONAL CHARGE ON A
19	Patient who chooses to receive drugs from a $340B\text{covered}$ entity
20	OR CONTRACT PHARMACY;
21	(f) RESTRICT THE METHODS BY WHICH A 340B COVERED ENTITY
22	OR CONTRACT PHARMACY MAY DISPENSE OR DELIVER 340B DRUGS;
23	$(g) \ Refuse to provide reimbursement or coverage for 340B$
24	DRUGS; OR
25	(h) Create any additional requirements or restrictions on
26	A 340B COVERED ENTITY OR CONTRACT PHARMACY.
27	(2) UNLESS A CLAIM IS FOR PAYMENT, DIRECTLY OR INDIRECTLY,

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1	BY THE MEDICAID PROGRAM, A PHARMACY BENEFIT MANAGER OR ANY
2	OTHER THIRD PARTY THAT REIMBURSES A 340B COVERED ENTITY OR
3	$\hbox{contract pharmacy for 340B drugs shall not require a claim for}$
4	A 340B DRUG TO INCLUDE:
5	(a) A modifier to indicate that the drug is a $340B\mbox{drug};\mbox{or}$
6	(b) Any other method of identifying the claim for a $340\mathrm{B}$
7	DRUG.
8	(3) WITH RESPECT TO A PATIENT ELIGIBLE TO RECEIVE 340B
9	DRUGS, A PHARMACY BENEFIT MANAGER OR ANY OTHER THIRD PARTY
10	THAT MAKES PAYMENT FOR THE DRUGS SHALL NOT DISCRIMINATE
11	AGAINST A 340B COVERED ENTITY  OR CONTRACT PHARMACY  IN A MANNER
12	THAT PREVENTS OR INTERFERES WITH THE PATIENT'S CHOICE TO RECEIVE
13	The drugs from the $340B$ covered entity or contract pharmacy.
14	10-16-1506. Enforcement - rules. (1) A THIRD PARTY THAT
15	VIOLATES THIS PART 15 ENGAGES IN AN UNFAIR OR DECEPTIVE ACT OR
16	PRACTICE IN THE BUSINESS OF INSURANCE UNDER SECTION 10-3-1104
17	(1)(tt), and the act of the third party that violates this part $15$
18	IS VOID AND UNENFORCEABLE.
19	(2) THE COMMISSIONER MAY ADOPT RULES AS NECESSARY TO
20	IMPLEMENT THIS PART 15.
21	SECTION 3. In Colorado Revised Statutes, 10-3-1104, add
22	(1)(tt) as follows:
23	10-3-1104. Unfair methods of competition - unfair or deceptive
24	practices. (1) The following are defined as unfair methods of
25	competition and unfair or deceptive acts or practices in the business of
26	insurance:
2.7	(tt) A VIOLATION OF PART 15 OF ARTICLE 16 OF THIS TITLE 10.

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1	<b>SECTION 4. Appropriation.</b> For the 2022-23 state fiscal year,
2	\$17,109 is appropriated to the department of regulatory agencies for use
3	by the division of insurance. This appropriation is from the division of
4	insurance cash fund created in section 10-1-103 (3), C.R.S., and is based
5	on an assumption that the division will require an additional 0.3 FTE. To
6	implement this act, the division may use this appropriation for personal
7	services.
8	SECTION 5. Act subject to petition - effective date. This act
9	takes effect at 12:01 a.m. on the day following the expiration of the
10	ninety-day period after final adjournment of the general assembly; except
11	that, if a referendum petition is filed pursuant to section 1 (3) of article V
12	of the state constitution against this act or an item, section, or part of this
13	act within such period, then the act, item, section, or part will not take
14	effect unless approved by the people at the general election to be held in
15	November 2022 and, in such case, will take effect on the date of the
16	official declaration of the vote thereon by the governor.

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