



Fiscal Note  
Legislative Council Staff  
Nonpartisan Services for Colorado’s Legislature

SB 25-194: SUNSET DENTAL PRACTICE ACT

**Prime Sponsors:**  
Sen. Michaelson Jenet; Mullica  
Rep. Duran; Hartsook

**Published for:** House Health & Human Services  
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**Fiscal Analyst:**  
Clayton Mayfield, 303-866-5851  
clayton.mayfield@coleg.gov

**Version:** First Revised Note  
**Date:** April 18, 2025

**Fiscal note status:** This revised fiscal note reflects the reengrossed bill.

Summary Information

**Overview.** The bill continues the regulation of dental professions, which is scheduled to repeal on September 1, 2025. The program is continued through September 1, 2034.

**Sunset bill.** The bill has impacts in the following areas through FY 2034-35 from both continuing an existing program scheduled to repeal and making changes to that program:

- State Revenue
- State Expenditures
- TABOR Refunds

**Appropriations.** No appropriation is required.

Table 1  
Continuation of Current State Fiscal Impacts

Type of Impact <sup>1</sup>	Budget Year FY 2025-26	Out Year FY 2026-27	Out Year FY 2027-28
State Revenue <sup>2</sup>	\$0	\$185,000	\$2,800,000
State Expenditures	\$0	\$950,000	\$950,000
Transferred Funds	\$0	\$0	\$0
Change in TABOR Refunds	\$0	\$185,000	\$2,800,000
Change in State FTE	0.0 FTE	2.9 FTE	2.9 FTE

<sup>1</sup> These impacts result from continuing a program scheduled to repeal and reflect the extension of current revenue and spending levels.

<sup>2</sup> Continuing revenue is based on the current two-year renewal cycle for dental professionals. If the program is continued, then the next scheduled license renewal will occur in February of FY 2027-28.

## Summary of Legislation

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The bill continues dental profession regulation by the Department of Regulatory Agencies (DORA) for nine years, extending the program's repeal date from September 1, 2025, to September 1, 2034. Among other changes, the bill requires DORA to adopt rules regarding jurisprudence education prior to initial licensure and clarifies that witnesses or consultants appearing or testifying during DORA proceedings have immunity from civil liability.

## Continuing Program Impacts

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DORA is expected to have ongoing revenue of about \$185,000 in FY 2026-27 and \$2.8 million in FY 2027-28, and continuing in future years based on a two-year renewal cycle for dental professionals. Ongoing expenditures are estimated to be about \$950,000 and 2.9 FTE starting in FY 2026-27 to administer the regulation of dental professions.

If this bill is enacted, current revenue and expenditures will continue for the program starting in FY 2026-27. This continuing revenue is subject to TABOR. If this bill is not enacted, the program will end one year after its repeal date on September 1, 2026, following a wind-down period. If allowed to repeal, state revenue and expenditures will decrease starting in FY 2026-27 by the continuation amounts shown in Table 1.

The changes to the program that drive additional workload are discussed in the State Expenditures section below.

## State Expenditures

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The bill increases workload in DORA to implement dental practice changes made by the bill. This requires rulemaking, which may increase DORA's need for legal services provided by the Department of Law. DORA may also need to conduct education and outreach to professionals. No change in appropriations is required for these efforts.

## Effective Date

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The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed.

## State and Local Government Contacts

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Corrections  
Higher Education

Human Services  
Law

Regulatory Agencies