# Second Regular Session Seventy-third General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 22-0814.01 Jerry Barry x4341

**HOUSE BILL 22-1303** 

## **HOUSE SPONSORSHIP**

Amabile and Sandridge, Gonzales-Gutierrez, Michaelson Jenet

## SENATE SPONSORSHIP

Winter and Smallwood,

#### **House Committees**

#### **Senate Committees**

Public & Behavioral Health & Human Services Appropriations

# A BILL FOR AN ACT

| 101 | CONCERNING AN INCREASE IN THE NUMBER OF RESIDENTIA   |
|-----|------------------------------------------------------|
| 102 | BEHAVIORAL HEALTH BEDS, AND, IN CONNECTION THEREWITH |
| 103 | MAKING AN APPROPRIATION.                             |

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

The bill requires the department of human services (department) to renovate a building at the mental health institute at Fort Logan to create at least 16 additional civil beds for persons in need of residential behavioral health treatment. The bill authorizes the new beds to be used for persons needing competency restoration services until the backlog of

such persons is eliminated.

The bill also directs the department and the department of health care policy and financing to create, develop, or contract to add at least 125 additional beds at mental health residential treatment facilities (treatment facilities) throughout the state for adults in need of ongoing supportive services. The bill requires treatment facilities to be licensed by the department of public health and environment as an assisted living facility or by the department as a behavioral health entity during the 2022-23 state fiscal year. Starting in the 2023-24 state fiscal year, the treatment facilities must be licensed by the behavioral health administration.

The bill appropriates \$65 million for the renovation of the building and the creation, development, or contracting for the new beds at treatment facilities.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1. Legislative declaration.** (1) The general assembly

3 finds and declares that:

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- 4 (a) During the COVID-19 pandemic, adults with behavioral health needs have faced unprecedented challenges;
  - (b) During this time, adults and their families have needed increased availability of behavioral and mental health care, including residential beds;
  - (c) At least one hundred twenty-five additional residential beds for adults with severe mental illness or urgent behavioral health needs that require long-term services and supports or immediate intervention must be created statewide and made available as long as necessary for stabilization;
  - (d) The Colorado mental health institute at Fort Logan needs sixteen additional beds to serve adults in need of competency services and adults with serious mental illness or chronic behavioral health needs in need of civil commitment;

-2- 1303

| 1   | (e) The federal government enacted the "American Rescue Plan            |
|-----|-------------------------------------------------------------------------|
| 2   | Act of 2021" to enable state, local, and tribal governments to provide  |
| 3   | critical government services in response to the adverse impacts of the  |
| 4   | COVID-19 pandemic;                                                      |
| 5   | (f) People with serious mental illness are in need of longer-term       |
| 6   | treatment and stabilization services in their communities;              |
| 7   | (g) The residential beds funded by this act are appropriate uses        |
| 8   | of the federal money transferred to Colorado under the "American Rescue |
| 9   | Plan Act". This funding will expand access to residential beds; and     |
| 10  | (h) The services described in this act are critical government          |
| 11  | services.                                                               |
| 12  | SECTION 2. In Colorado Revised Statutes, add 27-94-107 as               |
| 13  | follows:                                                                |
| 14  | 27-94-107. Renovation for additional beds. (1) THE                      |
| 15  | DEPARTMENT OF HUMAN SERVICES SHALL RENOVATE A BUILDING AT THE           |
| 16  | CENTER TO ADD AT LEAST SIXTEEN INPATIENT BEDS.                          |
| 17  | (2) Initially, the beds may be used for persons needing                 |
| 18  | COMPETENCY SERVICES. WHEN THE WAIT LIST FOR COMPETENCY SERVICES         |
| 19  | PROVIDED PURSUANT TO SECTION 16-8.5-111 IS ELIMINATED OR TRENDING       |
| 20  | SO THAT IT CAN BE REASONABLY BE EXPECTED TO BE ELIMINATED WITHIN        |
| 21  | ONE YEAR, THE DEPARTMENT OF HUMAN SERVICES SHALL IMPLEMENT A            |
| 22  | PLAN TO TRANSITION THE BEDS CREATED IN SUBSECTION (1) OF THIS           |
| 23  | SECTION TO SERVE CIVIL PATIENTS AND IMMEDIATELY NOTIFY THE JOINT        |
| 24  | BUDGET COMMITTEE OF THE GENERAL ASSEMBLY. WITHIN ONE YEAR               |
| 25  | AFTER THE NOTIFICATION TO THE JOINT BUDGET COMMITTEE, ALL BEDS          |
| 26  | CREATED PURSUANT TO SUBSECTION (1) OF THIS SECTION MUST SERVE           |
| 2.7 | CIVIL PATIENTS                                                          |

-3- 1303

| 1  | <b>SECTION 3.</b> In Colorado Revised Statutes, <b>add</b> article /1 of title |
|----|--------------------------------------------------------------------------------|
| 2  | 27 as follows:                                                                 |
| 3  | ARTICLE 71                                                                     |
| 4  | Mental Health Residential Facility                                             |
| 5  | 27-71-101. Legislative declaration. THE GENERAL ASSEMBLY                       |
| 6  | FINDS AND DECLARES THAT THERE IS AN URGENT NEED FOR                            |
| 7  | COMMUNITY-BASED MENTAL HEALTH RESIDENTIAL BEDS THROUGHOUT                      |
| 8  | THE STATE TO SERVE INDIVIDUALS WHO NEED THE SUPPORT OF A                       |
| 9  | RESIDENTIAL SETTING.                                                           |
| 10 | <b>27-71-102. Definitions.</b> As used in this article 71, unless the          |
| 11 | CONTEXT OTHERWISE REQUIRES:                                                    |
| 12 | (1) "Assisted Living Residence" has the same meaning as                        |
| 13 | DEFINED IN SECTION 25-27-102 (1.3).                                            |
| 14 | (2) "Behavioral health administration" or "BHA" means                          |
| 15 | THE BEHAVIORAL HEALTH ADMINISTRATION ESTABLISHED PURSUANT TO                   |
| 16 | SECTION 27-60-203.                                                             |
| 17 | (3) "BEHAVIORAL HEALTH DISORDER" HAS THE SAME MEANING AS                       |
| 18 | DEFINED IN SECTION 25-27.6-102 (5).                                            |
| 19 | (4) "Behavioral health entity" has the same meaning as                         |
| 20 | DEFINED IN SECTION 25-27.6-102 (6).                                            |
| 21 | (5) "DEPARTMENT" MEANS THE DEPARTMENT OF HUMAN SERVICES.                       |
| 22 | (6) "MENTAL HEALTH RESIDENTIAL FACILITY" OR "MENTAL                            |
| 23 | HEALTH FACILITY" MEANS A RESIDENTIAL MENTAL HEALTH FACILITY                    |
| 24 | OPERATED BY A BEHAVIORAL HEALTH ENTITY OR AN ASSISTED LIVING                   |
| 25 | RESIDENCE TO SERVE INDIVIDUALS WITH A MENTAL HEALTH DISORDER                   |
| 26 | WHO NEED THE SUPPORT OF A LONG-TERM RESIDENTIAL SETTING                        |
| 7  | INCLUDING DEDSONS COMING EDOM A:                                               |

-4- 1303

| 1  | (a) COLORADO MENTAL HEALTH INSTITUTE;                            |
|----|------------------------------------------------------------------|
| 2  | (b) HOSPITAL DESIGNATED AS A PLACEMENT FACILITY FOR              |
| 3  | SEVENTY-TWO HOUR EVALUATION AND TREATMENT, AND SHORT-TERM        |
| 4  | AND LONG-TERM SUPPORT;                                           |
| 5  | (c) COMMUNITY BEHAVIORAL HEALTH SAFETY NET PROVIDER;             |
| 6  | (d) WALK-IN CRISIS CENTER, CRISIS STABILIZATION UNIT, OR         |
| 7  | ACUTE TREATMENT UNIT OPERATING AS PART OF THE BEHAVIORAL HEALTH  |
| 8  | CRISIS RESPONSE SYSTEM; OR                                       |
| 9  | (e) HOSPITAL EMERGENCY ROOM.                                     |
| 10 | 27-71-103. Mental health residential facilities - additional     |
| 11 | beds. (1) (a) On or before July 1, 2024, the department and the  |
| 12 | DEPARTMENT OF HEALTH CARE POLICY AND FINANCING SHALL JOINTLY     |
| 13 | CREATE, DEVELOP, OR CONTRACT TO ADD AT LEAST AN ADDITIONAL ONE   |
| 14 | HUNDRED AND TWENTY-FIVE BEDS AT MENTAL HEALTH RESIDENTIAL        |
| 15 | FACILITIES THROUGHOUT THE STATE BASED ON THE GREATEST AREAS OF   |
| 16 | NEED. THE BEDS IN THE MENTAL HEALTH FACILITIES ARE AVAILABLE FOR |
| 17 | ADULT INDIVIDUALS IN NEED OF ONGOING SUPPORTIVE SERVICES, BUT    |
| 18 | INDIVIDUALS WITH A SEVERE MENTAL ILLNESS OR A DUAL DIAGNOSIS OF  |
| 19 | MENTAL ILLNESS AND ALCOHOL OR SUBSTANCE USE DISORDER MUST BE     |
| 20 | PRIORITIZED. WHEN AVAILABLE, THE DEPARTMENT SHALL USE EXISTING   |
| 21 | DEPARTMENT PROPERTIES FOR THE MENTAL HEALTH FACILITIES.          |
| 22 | (b) AT A MINIMUM, THE DEPARTMENT SHALL ENSURE THAT THE           |
| 23 | MENTAL HEALTH RESIDENTIAL FACILITIES OFFER THE FOLLOWING         |
| 24 | SERVICES:                                                        |
| 25 | (I) ASSISTANCE WITH MEDICATION;                                  |
| 26 | (II) DIRECT SUPPORT PERSONNEL INCLUDING ASSISTANCE WITH          |
| 27 | ACTIVITIES OF DAILY LIVING:                                      |

-5- 1303

| 1  | (III) INTENSIVE CASE MANAGEMENT SERVICES;                        |
|----|------------------------------------------------------------------|
| 2  | (IV) LIFE SKILLS TRAINING; AND                                   |
| 3  | (V) NON-MEDICAL TRANSPORTATION.                                  |
| 4  | (c) THE DEPARTMENT AND THE DEPARTMENT OF HEALTH CARE             |
| 5  | POLICY AND FINANCING SHALL WORK COLLABORATIVELY TO ENSURE THE    |
| 6  | BEDS IN THE MENTAL HEALTH FACILITIES ARE ELIGIBLE FOR FEDERAL    |
| 7  | FUNDING THROUGH THE MEDICAL ASSISTANCE PROGRAM.                  |
| 8  | (2) (a) The beds at the mental health facilities created         |
| 9  | PURSUANT TO THIS SECTION ARE INTENDED PRIMARILY FOR ADULT        |
| 10 | INDIVIDUALS WITH SERIOUS MENTAL ILLNESS OR A CO-OCCURRING MENTAL |
| 11 | HEALTH AND SUBSTANCE USE DISORDER IN NEED OF SERVICES. A MENTAL  |
| 12 | HEALTH FACILITY MAY ALSO PROVIDE SERVICES TO AN INDIVIDUAL IN    |
| 13 | NEED OF COMPETENCY RESTORATION PURSUANT TO ARTICLE 8.5 OF TITLE  |
| 14 | 16 WHO DOES NOT REQUIRE IMPRISONMENT IN A JAIL.                  |
| 15 | (b) THE DEPARTMENT, IN COLLABORATION WITH THE BEHAVIORAL         |
| 16 | HEALTH ADMINISTRATION AND THE DEPARTMENT OF HEALTH CARE POLICY   |
| 17 | AND FINANCING, SHALL PRIORITIZE PLACEMENT FOR INDIVIDUALS IN THE |
| 18 | CIVIL SYSTEM WHO ARE LEAVING THE MENTAL HEALTH INSTITUTES AT     |
| 19 | PUEBLO AND FORT LOGAN, CIVIL INDIVIDUALS BEING DISCHARGED FROM   |
| 20 | INPATIENT SETTINGS, INDIVIDUALS RECEIVING INVOLUNTARY MENTAL     |
| 21 | HEALTH TREATMENT PURSUANT TO ARTICLE 65 OF THIS TITLE 27, AND    |
| 22 | CIVIL INDIVIDUALS IN NEED OF RESIDENTIAL SERVICES WHO ARE IN A   |
| 23 | MENTAL HEALTH CRISIS FACILITY, ACUTE CARE HOSPITAL, OR IN THE    |
| 24 | COMMUNITY.                                                       |
| 25 | 27-71-104. Mental health residential facilities - initial        |
| 26 | license requirements - repeal. (1) On or after July 1, 2022, any |
| 27 | PERSON, PARTNERSHIP, ASSOCIATION, OR CORPORATION OPERATING A     |

-6- 1303

| 1   | MENTAL HEALTH RESIDENTIAL FACILITY SHALL OBTAIN A LICENSE FROM         |
|-----|------------------------------------------------------------------------|
| 2   | THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT OR THE                 |
| 3   | DEPARTMENT OF HUMAN SERVICES AS EITHER:                                |
| 4   | (a) An assisted living residence licensed pursuant to                  |
| 5   | ARTICLE 27 OF TITLE 25; OR                                             |
| 6   | (b) A BEHAVIORAL HEALTH ENTITY LICENSED PURSUANT TO                    |
| 7   | ARTICLE 27.6 OF TITLE 25.                                              |
| 8   | (2) Notwithstanding the requirement of subsection $(1)$ of             |
| 9   | THIS SECTION, A MENTAL HEALTH FACILITY NEED NOT BE LICENSED AS         |
| 10  | A MENTAL HEALTH FACILITY IF THE FACILITY IS:                           |
| 11  | (a) LICENSED PURSUANT TO ARTICLE 27 OF TITLE 25; AND                   |
| 12  | (b) Providing services to individuals under a home- and                |
| 13  | COMMUNITY-BASED SERVICES FOR PERSONS WITH MAJOR MENTAL HEALTH          |
| 14  | DISORDERS WAIVER PURSUANT TO PART $6$ OF ARTICLE $6$ OF TITLE $25.5$ . |
| 15  | (3) On and after July 1, 2023, the behavioral health                   |
| 16  | ADMINISTRATION IS RESPONSIBLE FOR LICENSING MENTAL HEALTH HOME-        |
| 17  | AND COMMUNITY-BASED WAIVER RESIDENTIAL FACILITIES.                     |
| 18  | (4) This section is repealed, effective September 1, 2024.             |
| 19  | 27-71-105. Mental health residential facilities - licensing            |
| 20  | requirements - rules. (1) ON AND AFTER JULY 1,2023, UNLESS LICENSED    |
| 21  | AS AN ASSISTED LIVING FACILITY, ANY PERSON, PARTNERSHIP,               |
| 22  | ASSOCIATION, OR CORPORATION OPERATING A MENTAL HEALTH                  |
| 23  | RESIDENTIAL FACILITY SHALL OBTAIN A LICENSE FROM THE                   |
| 24  | BEHAVIORAL HEALTH ADMINISTRATION. BY JULY 1, 2023, THE BHA             |
| 25  | SHALL PROMULGATE RULES ESTABLISHING MINIMUM STANDARDS FOR THE          |
| 26  | OPERATION AND LICENSING OF MENTAL HEALTH FACILITIES. THE RULES         |
| 2.7 | MUST ADDRESS, AT A MINIMUM, HEALTH, SAFETY, WELFARE, AND               |

-7- 1303

| 1  | PROGRAMMATIC AND TREATMENT CONSIDERATION.                                 |
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| 2  | (2) Notwithstanding the requirement of subsection $(1)$ of                |
| 3  | THIS SECTION, A MENTAL HEALTH FACILITY NEED NOT BE LICENSED AS            |
| 4  | A MENTAL HEALTH FACILITY IF THE FACILITY IS:                              |
| 5  | (a) Licensed pursuant to article 27 of title 25; and                      |
| 6  | (b) Providing services to individuals under a home- and                   |
| 7  | COMMUNITY-BASED SERVICES FOR PERSONS WITH MAJOR MENTAL HEALTH             |
| 8  | DISORDERS WAIVER PURSUANT TO PART 6 OF ARTICLE 6 OF TITLE 25.5.           |
| 9  | SECTION 4. Appropriation. For the 2022-23 state fiscal year,              |
| 10 | \$65,000,000 is appropriated to the department of human services. This    |
| 11 | appropriation is from the behavioral and mental health cash fund created  |
| 12 | in section 24-75-230, C.R.S. To implement this act, the department may    |
| 13 | use this appropriation for the renovation of facilities at the Colorado   |
| 14 | mental health institute at Fort Logan and the creation, development, or   |
| 15 | contracting to add least 125 additional beds at mental health residential |
| 16 | treatment facilities pursuant to article 71 of title 27, C.R.S.           |
| 17 | SECTION 5. Safety clause. The general assembly hereby finds,              |
| 18 | determines, and declares that this act is necessary for the immediate     |
| 19 | preservation of the public peace, health, or safety.                      |

-8- 1303