SB 25-194

Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

SB 25-194: SUNSET DENTAL PRACTICE ACT

Prime Sponsors:
Sen. Michaelson Jenet; Mullica
Rep. Duran; Hartsook

Fiscal Analyst:
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Bill Outcome: Signed into Law
Drafting number: LLS 25-0401

Version: Final Fiscal Note
Date: June 24, 2025

Fiscal note status: The final fiscal note reflects the enacted bill.

Summary Information

Overview. The bill continues the regulation of dental professions, which is scheduled to repeal on September 1, 2025. The program is continued through September 1, 2034.

Sunset bill. The bill has impacts in the following areas through FY 2034-35 from both continuing an existing program scheduled to repeal and making changes to that program:

- State Revenue
- State Expenditures
- TABOR Refunds

Appropriations. No appropriation is required.

Table 1
Continuation of Current State Fiscal Impacts

Type of Impact[1]	Budget Year FY 2025-26	Out Year FY 2026-27	Out Year FY 2027-28
State Revenue[2]	$0	$185,000	$2,800,000
State Expenditures	$0	$950,000	$950,000
Transferred Funds	$0	$0	$0
Change in TABOR Refunds	$0	$185,000	$2,800,000
Change in State FTE	0.0 FTE	2.9 FTE	2.9 FTE

[1] These impacts result from continuing a program scheduled to repeal and reflect the extension of current revenue and spending levels.

[2] Continuing revenue is based on the current two-year renewal cycle for dental professionals. If the program is continued, then the next scheduled license renewal will occur in February of FY 2027-28.

Summary of Legislation

The bill continues dental profession regulation by the Department of Regulatory Agencies (DORA) for nine years, extending the program's repeal date from September 1, 2025, to September 1, 2034. Among other changes, the bill requires DORA to adopt rules regarding jurisprudence education prior to initial licensure and clarifies that witnesses or consultants appearing or testifying during DORA proceedings have immunity from civil liability.

Continuing Program Impacts

DORA is expected to have ongoing revenue of about $185,000 in FY 2026-27 and $2.8 million in FY 2027-28, and continuing in future years based on a two-year renewal cycle for dental professionals. Ongoing expenditures are estimated to be about $950,000 and 2.9 FTE starting in FY 2026-27 to administer the regulation of dental professions.

If this bill is enacted, current revenue and expenditures will continue for the program starting in FY 2026-27. This continuing revenue is subject to TABOR. If this bill is not enacted, the program will end one year after its repeal date on September 1, 2026, following a wind-down period. If allowed to repeal, state revenue and expenditures will decrease starting in FY 2026-27 by the continuation amounts shown in Table 1.

The changes to the program that drive additional workload are discussed in the State Expenditures section below.

State Expenditures

The bill increases workload in DORA to implement dental practice changes made by the bill. This requires rulemaking, which may increase DORA's need for legal services provided by the Department of Law. DORA may also need to conduct education and outreach to professionals. No change in appropriations is required for these efforts.

Effective Date

The bill was signed into law by the Governor on May 5, 2025, and takes effect on August 6, 2025, assuming no referendum petition is filed.

State and Local Government Contacts

Corrections
Higher Education
Human Services
Law
Regulatory Agencies