



Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

HB 25-1246: LIMIT PEACE OFFICER PARTISAN POLITICAL ACTIVITIES

Prime Sponsors:

Rep. Marshall; Mabrey

Fiscal Analyst:

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Bill Outcome: Postponed Indefinitely

Drafting number: LLS 25-0569

Version: Final Fiscal Note

Date: May 22, 2025

Fiscal note status: The final fiscal note reflects the introduced bill. This bill was postponed indefinitely by the House State, Civic, Military, & Veterans Affairs Committee on March 3, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have limited the political activities of certain county peace officers.

Types of impacts. The bill was projected to affect the following areas on an ongoing basis:

- Minimal State Revenue
- Minimal State Workload
- TABOR Refunds
- Local Government
- School Districts

Appropriations. No appropriation was required.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures	\$0	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill designates certain peace officers as "covered peace officers" and prohibits them from using public resources on campaigning for or against the nomination or election of a candidate, or engaging in partisan political activity while in uniform, with exceptions.

A covered peace officer is defined as a peace officer who is both:

- a public official or an employee of a political subdivision of the state; and
- who is required to be P.O.S.T. board certified pursuant to Section 16-2.5-102, C.R.S.

Violators commit a civil infraction, are subject to a penalty of up to \$1,000, and may be dismissed from service. An individual may file an affidavit with the district attorney to report a violation, which the district attorney must promptly investigate. The Attorney General may also file and prosecute complaints under the bill.

Background and Assumptions

Political subdivisions of the state include local governments, school districts, special districts, and similar entities. Political subdivision roles included in Section 16-2.5-102, C.R.S., are:

- | | |
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| • a chief of police; | • a deputy town marshal; |
| • a police officer; | • a reserve police officer; |
| • a sheriff; | • a reserve deputy sheriff; |
| • an undersheriff; | • a reserve deputy town marshal; |
| • a deputy sheriff; | • a public transit officer; and |
| • a town marshal; | • a municipal court marshal. |

Comparable Crime Analysis

Legislative Council Staff is required to include certain information in the fiscal note for any bill that creates a new crime, changes the classification of an existing crime, or creates a new factual basis for an existing crime. The following section outlines crimes that are comparable to the offense in this bill and discusses assumptions on future rates of criminal convictions resulting from the bill.

Prior Conviction Data and Assumptions

This bill creates the new offense of covered peace officers using public resources for campaigning or engaging in partisan activity while in uniform, a civil infraction. To form an estimate on the prevalence of this new crime, the fiscal note analyzed the existing offense of a deputy county clerk and recorder or Department of Revenue employee influencing party affiliation during the registration process, a class 2 misdemeanor, as a comparable crime. From FY 2021-22 to FY 2023-24, zero offenders have been sentenced and convicted for this existing offense; therefore, the fiscal note assumes that there will be minimal or no additional case filings or convictions for the new offense under the bill. Visit leg.colorado.gov/fiscalnotes for more information about criminal justice costs in fiscal notes.

State Revenue

State revenue may increase from fines when covered peace officers fail to comply with the bill's restrictions on political activity, and from civil case filing fees. This revenue is subject to TABOR. The fiscal note assumes that employees will generally follow the law, and any revenue will be minimal.

State Expenditures

The bill increases workload for the Attorney General to pursue complaints under the bill. It is assumed that the Department of Law will prioritize this work within existing resources. The bill may also minimally increase workload for the trial courts in the Judicial Department to hear any cases brought under the bill.

Local Governments and School Districts

Beginning in FY 2025-26, workload will increase for local governments, including special districts such as the Regional Transportation District, and school districts employing covered peace officers to notify staff of changes in policies and enforce regulations. This workload is expected to be minimal.

District attorneys will have additional workload and costs to receive complaints, investigate, and prosecute violations under the bill. This workload is expected to be minimal.

Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed.

State and Local Government Contacts

Counties	Municipalities
District Attorneys	Police Chiefs
Judicial	Sheriffs
Law	