

Second Regular Session
Seventy-first General Assembly
STATE OF COLORADO

ENGROSSED

*This Version Includes All Amendments Adopted
on Second Reading in the House of Introduction*

LLS NO. 18-1204.02 Julie Pelegrin x2700

HOUSE BILL 18-1416

HOUSE SPONSORSHIP

McLachlan and Carver

SENATE SPONSORSHIP

Todd and Coram,

House Committees

Education
Appropriations

Senate Committees

A BILL FOR AN ACT

101 **CONCERNING STUDENT SUICIDE PREVENTION, AND, IN CONNECTION**
102 **THEREWITH, MAKING AN APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)

The bill creates the student suicide prevention grant program for schools (grant program) in the department of public health and environment (department) to be administered by the department. The purpose of the grant program is to provide financial assistance to school districts, schools of a school district, including charter schools, and institute charter schools to develop and implement student suicide

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters or bold & italic numbers indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.

HOUSE
Amended 2nd Reading
April 27, 2018

prevention policies and training programs. The bill specifies the minimum requirements for the policies and training programs. The department is required to work with the office of suicide prevention in the department and the school safety resource center in the department of public safety in implementing the grant program. The state board of health (state board) is directed to adopt rules to implement the grant program, including criteria that the department must take into consideration in awarding grants.

Each grant recipient is required to submit information concerning the use of the grant money to the department, and the department is required to submit an annual report concerning implementation of the grant program to the state board and to the health and human services committee of the senate and the public health care and human services committee of the house of representatives. The department is required to post on its website available evidence-based best practices and other resources for persons involved in student suicide prevention.

The grant program is funded by money appropriated from the school safety resource center cash fund.

The bill authorizes the existing office of suicide prevention in statute.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 finds and declares that:

4 (a) A recent report from the National Center for Health Statistics
5 found that the suicide rate among youth between the ages of fifteen and
6 nineteen who live in rural counties is nearly double the suicide rate
7 among the same age group who live in larger, more urban counties;

8 (b) Suicide is the leading cause of death for young people in
9 Colorado;

10 (c) The recommendations of the Colorado suicide prevention
11 commission for youth include supporting schools in implementing
12 comprehensive protocols, including training all staff, and providing
13 evidence-based programming focused on enhancing protective factors for
14 youth; and

20 **SECTION 2.** In Colorado Revised Statutes, **add** 25-1.5-113 as
21 follows:

22 **25-1.5-113. Student suicide prevention grant program for**
23 **schools - creation - process - [redacted] reporting requirements - definitions.**

24 (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
25 REQUIRES:

26 (a) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH
27 AND ENVIRONMENT CREATED AND EXISTING PURSUANT TO SECTION

1 25-1-102.

2 (b) "GRANT PROGRAM" MEANS THE STUDENT SUICIDE PREVENTION
3 GRANT PROGRAM FOR SCHOOLS CREATED IN SUBSECTION (2) OF THIS
4 SECTION.

5 (c) "OFFICE OF SUICIDE PREVENTION" MEANS THE OFFICE OF
6 SUICIDE PREVENTION IN THE DEPARTMENT, ESTABLISHED PURSUANT TO
7 SECTION 25-1.5-101 (1)(w).

8 (d) "PUBLIC SCHOOL" MEANS A SCHOOL OF A SCHOOL DISTRICT,
9 INCLUDING A CHARTER SCHOOL AUTHORIZED BY THE SCHOOL DISTRICT
10 PURSUANT TO PART 1 OF ARTICLE 30.5 OF TITLE 22; AN INSTITUTE
11 CHARTER SCHOOL AUTHORIZED PURSUANT TO 5 OF ARTICLE 30.5 OF TITLE
12 22; OR A SCHOOL OPERATED BY A BOARD OF COOPERATIVE SERVICES, AS
13 DEFINED IN SECTION 22-5-103.

14 (e) "SCHOOL DISTRICT" MEANS A SCHOOL DISTRICT CREATED AND
15 EXISTING PURSUANT TO LAW, BUT DOES NOT INCLUDE A LOCAL COLLEGE
16 DISTRICT.

17 (f) "SCHOOL SAFETY RESOURCE CENTER" MEANS THE SCHOOL
18 SAFETY RESOURCE CENTER IN THE DEPARTMENT OF PUBLIC SAFETY,
19 ESTABLISHED PURSUANT TO SECTION 24-33.5-1803.

20 [REDACTED]

21 (2) (a) THERE IS CREATED IN THE DEPARTMENT THE STUDENT
22 SUICIDE PREVENTION GRANT PROGRAM FOR SCHOOLS. THE PURPOSE OF
23 THE GRANT PROGRAM IS TO PROVIDE FINANCIAL ASSISTANCE TO SCHOOL
24 DISTRICTS AND PUBLIC SCHOOLS TO USE IN DEVELOPING AND
25 IMPLEMENTING STUDENT SUICIDE PREVENTION POLICIES AND TRAINING
26 PROGRAMS AS DESCRIBED IN THIS SECTION. SUBJECT TO AVAILABLE
27 APPROPRIATIONS, THE DEPARTMENT SHALL AWARD GRANTS RANGING

1 FROM A MINIMUM OF FIVE THOUSAND DOLLARS TO A MAXIMUM OF TEN
2 THOUSAND DOLLARS.

3 (b) THE DEPARTMENT SHALL ADMINISTER THE GRANT PROGRAM IN
4 CONSULTATION WITH THE OFFICE OF SUICIDE PREVENTION AND THE
5 SCHOOL SAFETY RESOURCE CENTER. THE DEPARTMENT SHALL ACCEPT AND
6 REVIEW APPLICATIONS FOR GRANTS FROM SCHOOL DISTRICTS AND PUBLIC
7 SCHOOLS AND AWARD GRANTS IN ACCORDANCE WITH GUIDELINES
8 ADOPTED BY THE OFFICE OF SUICIDE PREVENTION AND THE CRITERIA
9 SPECIFIED IN SUBSECTION (5) OF THIS SECTION.

10 (3) (a) EACH APPLICATION MUST INCLUDE A DESCRIPTION OF THE
11 STUDENT SUICIDE PREVENTION POLICY THAT THE APPLICANT INTENDS TO
12 DEVELOP AND IMPLEMENT USING THE GRANT MONEY. TO QUALIFY FOR A
13 GRANT, A PROPOSED STUDENT SUICIDE PREVENTION POLICY MUST, AT A
14 MINIMUM, INCLUDE:

15 (I) IMPLEMENTATION OF AN EVIDENCE-BASED SUICIDE PREVENTION
16 TRAINING PROGRAM FOR ALL STAFF WITHIN A PUBLIC SCHOOL WHO HAVE
17 CONTACT WITH STUDENTS. AT A MINIMUM, THE TRAINING MUST INCLUDE:

18 (A) IDENTIFYING STUDENTS AND ADULTS WHO ARE EXHIBITING
19 BEHAVIORS OR OTHER INDICATORS THAT SUGGEST THE STUDENT OR ADULT
20 MAY BE A DANGER TO SELF OR OTHERS; AND

21 (B) TEACHING PRACTICES FOR REFERRING INDIVIDUALS IDENTIFIED
22 AS BEING AT RISK OF SUICIDE FOR APPROPRIATE TREATMENT AND
23 ASSISTANCE;

24 (II) STUDENT TRAINING IN EFFECTIVE PRACTICES TO INCREASE
25 PROTECTIVE FACTORS, SUCH AS PROBLEM-SOLVING SKILLS, SOCIAL
26 SUPPORT AND SOCIAL CONNECTEDNESS, RESILIENCY, SELF-AWARENESS,
27 AND POSITIVE MENTAL AND EMOTIONAL HEALTH; AND

(III) PARENT EDUCATION ABOUT SUICIDE PREVENTION.

(b) EACH APPLICATION MUST ALSO INCLUDE:

(I) DATA CONCERNING THE ADULT AND YOUTH SUICIDE RATE
IN THE COMMUNITY IN WHICH THE APPLYING SCHOOL DISTRICT OR
HIGH SCHOOL IS LOCATED FOR THE TWELVE MONTHS PRECEDING THE
DATE OF THE APPLICATION;

(II) AN ACCOUNTING OF ANY OTHER FINANCIAL OR COMMUNITY
RESOURCES AVAILABLE TO THE APPLICANT TO DEVELOP AND IMPLEMENT
A YOUTH SUICIDE PREVENTION POLICY; AND

(III) ANY ADDITIONAL INFORMATION REQUIRED IN GUIDELINES

ADOPTED BY THE OFFICE OF SUICIDE PREVENTION.

(4) (a) EACH SCHOOL DISTRICT AND PUBLIC SCHOOL THAT APPLIES GRANT MAY SELECT THE TYPE OF SUICIDE PREVENTION TRAINING BEST SUITS ITS NEEDS BUT IS ENCOURAGED TO USE CURRICULA AND PROFESSIONAL DEVELOPMENT MATERIALS, TRAINING, AND OTHER RESOURCES AVAILABLE FROM THE OFFICE OF SUICIDE PREVENTION, THE SCHOOL SAFETY RESOURCE CENTER, AND THE COLORADO PARENT AND PUPIL ASSOCIATION. THE OFFICE OF SUICIDE PREVENTION AND THE SCHOOL SAFETY RESOURCE CENTER SHALL WORK COLLABORATIVELY WITH INDIVIDUAL SCHOOL DISTRICT OR PUBLIC SCHOOL, AT THE DISTRICT'S SCHOOL'S REQUEST, TO PROVIDE VARIOUS EXISTING EVIDENCE-BASED EVIDENCE-INFORMED PROGRAMS, AS WELL AS USE EXISTING PROGRAMS AND ORGANIZATIONS IN THE COMMUNITY THAT CAN HELP PROVIDE SUICIDE PREVENTION SERVICES.

(b) A GRANT RECIPIENT SHALL USE GRANT MONEY TO SUPPLEMENT
OT SUPPLANT ANY MONEY CURRENTLY BEING USED BY THE GRANT
ENT TO REDUCE SUICIDES IN THE SCHOOL DISTRICT OR PUBLIC

1 SCHOOL.

2 (5) (a) ON OR BEFORE NOVEMBER 1, 2018, THE OFFICE OF SUICIDE
3 PREVENTION SHALL ADOPT GUIDELINES FOR ADMINISTERING THE GRANT
4 PROGRAM, INCLUDING:

5 (I) APPLICATION PROCEDURES BY WHICH SCHOOL DISTRICTS AND
6 PUBLIC SCHOOLS MAY APPLY FOR A GRANT PURSUANT TO THIS SECTION;

7 AND

8 (II) THE APPLICATION CONTENTS IN ADDITION TO THOSE SPECIFIED
9 IN SUBSECTION (3) OF THIS SECTION.

10 (b) IN SELECTING SCHOOL DISTRICTS AND PUBLIC SCHOOLS TO
11 RECEIVE GRANTS AND IN DETERMINING THE AMOUNT OF GRANT MONEY TO
12 BE AWARDED TO EACH GRANT RECIPIENT, THE DEPARTMENT SHALL
13 CONSIDER:

14 (I) THE ADULT AND YOUTH SUICIDE RATE WITHIN THE COMMUNITY
15 IN WHICH THE APPLYING SCHOOL DISTRICT OR PUBLIC SCHOOL IS LOCATED
16 FOR THE TWELVE MONTHS PRECEDING THE DATE OF THE APPLICATION;

17 (II) THE RATIO OF SCHOOL HEALTH PROFESSIONALS TO THE
18 SCHOOL DISTRICT'S OR PUBLIC SCHOOL'S STUDENT ENROLLMENT; AND

19 (III) ANY OTHER FINANCIAL OR COMMUNITY RESOURCES
20 AVAILABLE TO THE APPLICANT TO ASSIST IN DEVELOPING AND
21 IMPLEMENTING A STUDENT SUICIDE PREVENTION POLICY.

22
23 (6) FOR THE 2018-19 FISCAL YEAR, THE GENERAL ASSEMBLY
24 SHALL APPROPRIATE MONEY TO THE DEPARTMENT FROM THE SCHOOL
25 SAFETY RESOURCE CENTER CASH FUND, CREATED IN SECTION
26 24-33.5-1807, TO IMPLEMENT THE GRANT PROGRAM. THE DEPARTMENT
27 MAY EXPEND UP TO TEN PERCENT OF THE AMOUNT APPROPRIATED TO

1 OFFSET THE DIRECT COSTS INCURRED BY THE DEPARTMENT IN
2 IMPLEMENTING THE GRANT PROGRAM. ANY UNEXPENDED AND
3 UNENCUMBERED MONEY FROM THE APPROPRIATION MADE FOR THE
4 PURPOSES OF THIS SECTION REMAINS AVAILABLE FOR EXPENDITURE BY THE
5 DEPARTMENT FOR THE PURPOSES OF THIS SECTION IN THE NEXT FISCAL
6 YEAR WITHOUT FURTHER APPROPRIATION.

7 (7) EACH GRANT RECIPIENT SHALL SUBMIT A WRITTEN REPORT TO
8 THE DEPARTMENT NOT LATER THAN SIX MONTHS AFTER THE EXPIRATION
9 OF THE TERM OF ITS GRANT. THE REPORT MUST INCLUDE A SUMMARY OF
10 ACTIVITIES MADE POSSIBLE BY THE GRANT MONEY AND ANY OTHER
11 INFORMATION REQUESTED BY THE DEPARTMENT TO COMPLETE THE REPORT
12 DESCRIBED IN SUBSECTION (8) OF THIS SECTION.

13 (8) NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), ON OR
14 BEFORE A DATE SPECIFIED IN GUIDELINES ADOPTED BY THE OFFICE OF
15 SUICIDE PREVENTION PURSUANT TO SUBSECTION (5) OF THIS SECTION, THE
16 DEPARTMENT SHALL SUBMIT ANNUALLY █ TO THE HEALTH AND HUMAN
17 SERVICES COMMITTEE OF THE SENATE AND THE PUBLIC HEALTH CARE AND
18 HUMAN SERVICES COMMITTEE OF THE HOUSE OF REPRESENTATIVES, OR
19 ANY SUCCESSOR COMMITTEES, THE FOLLOWING INFORMATION REGARDING
20 THE ADMINISTRATION OF THE GRANT PROGRAM IN THE PRECEDING YEAR:

21 (a) THE NUMBER OF SCHOOL DISTRICTS AND PUBLIC SCHOOLS THAT
22 RECEIVED A GRANT FROM THE GRANT PROGRAM;
23 (b) THE AMOUNT OF EACH GRANT AWARD BY RECIPIENT;
24 (c) THE NUMBER OF STUDENTS WHO ARE ENROLLED AT EACH
25 SCHOOL DISTRICT OR PUBLIC SCHOOL THAT RECEIVED A GRANT;
26 (d) THE NUMBER OF STUDENT SUICIDE PREVENTION POLICIES THAT
27 WERE DEVELOPED AND ADOPTED BY GRANT RECIPIENTS;

1 (e) THE NUMBER OF SCHOOL PERSONNEL, STUDENTS, AND PARENTS
2 TRAINED AND THROUGH WHAT PROGRAM OR METHOD; AND

3 (f) THE NUMBER AND TYPE OF STUDENT SUICIDE PREVENTION
4 TRAINING PROGRAMS IMPLEMENTED BY GRANT RECIPIENTS.

5 (9) ON OR BEFORE NOVEMBER 1, 2018, THE DEPARTMENT SHALL
6 CREATE A PAGE ON ITS WEBSITE TO POST AVAILABLE EVIDENCE-BASED
7 BEST PRACTICES AND OTHER RESOURCES FOR EDUCATORS AND OTHER
8 PROFESSIONALS ENGAGED IN STUDENT SUICIDE PREVENTION. THE
9 DEPARTMENT SHALL SOLICIT EVIDENCE-BASED BEST PRACTICES AND
10 OTHER RESOURCES FROM THE SCHOOL SAFETY RESOURCE CENTER AND
11 FROM THE OFFICE OF SUICIDE PREVENTION.

12 **SECTION 3.** In Colorado Revised Statutes, 25-1.5-101, **amend**
13 (1)(w)(I), (1)(w)(II), (1)(w)(III)(A), and (1)(w)(IV) introductory portion
14 as follows:

15 **25-1.5-101. Powers and duties of department - laboratory cash**
16 **fund.** (1) The department has, in addition to all other powers and duties
17 imposed upon it by law, the powers and duties provided in this section as
18 follows:

19 (w) (I) To ~~act~~ OPERATE THE OFFICE OF SUICIDE PREVENTION,
20 WHICH IS HEREBY ESTABLISHED IN THE DIVISION OF PREVENTION SERVICES
21 IN THE DEPARTMENT, THAT SERVES as the coordinator for suicide
22 prevention programs throughout the state, including the Colorado suicide
23 prevention plan established in section 25-1.5-112;

1 shall be transmitted to the state treasurer who shall credit the same to the
2 suicide prevention coordination cash fund, which fund is hereby created.
3 The fund also consists of any money appropriated or transferred to the
4 fund by the general assembly for the purposes of implementing section
5 25-1.5-112. Any ~~moneys~~ MONEY remaining in the suicide prevention
6 coordination cash fund at the end of any fiscal year ~~shall~~ MUST remain in
7 the fund and ~~shall~~ MUST not be transferred or credited to the general fund.
8 The general assembly shall make appropriations from the suicide
9 prevention coordination cash fund for expenditures incurred by the
10 department OR THE OFFICE OF SUICIDE PREVENTION in the performance of
11 its duties ~~under this paragraph (w)~~ PURSUANT TO THIS SUBSECTION (1)(w)
12 and section 25-1.5-112.

13 (III) (A) Notwithstanding section 24-1-136 (11)(a)(I), as part of
14 its THE duties as coordinator for suicide prevention programs OF THE
15 OFFICE OF SUICIDE PREVENTION, on or before each November 1, the
16 department OFFICE OF SUICIDE PREVENTION shall submit to the chairs of
17 the senate health and human services committee and the house of
18 representatives health, insurance, and environment committee, or their
19 successor committees, and to the members of the joint budget committee,
20 a report listing all suicide prevention programs in the state and describing
21 the effectiveness of the department OFFICE OF SUICIDE PREVENTION IN
22 acting as the coordinator for suicide prevention programs. For the report
23 submitted in 2013 and each year thereafter, the department OFFICE OF
24 SUICIDE PREVENTION shall include any findings and recommendations it
25 has to improve suicide prevention in the state.

26 (IV) In its role as coordinator for suicide prevention programs,
27 The department AND THE OFFICE OF SUICIDE PREVENTION may collaborate

1 with each facility licensed or certified pursuant to section 25-1.5-103 in
2 order to coordinate suicide prevention services, including relevant
3 training and other services as part of the Colorado suicide prevention plan
4 established in section 25-1.5-112. When a facility treats a person who has
5 attempted suicide or exhibits a suicidal gesture, the facility may provide
6 oral and written information or educational materials to the person or, in
7 the case of a minor, to parents, relatives, or other responsible persons to
8 whom the minor will be released, prior to the person's release, regarding
9 warning signs of depression, risk factors of suicide, methods of
10 preventing suicide, available suicide prevention resources, and any other
11 information concerning suicide awareness and prevention. THE
12 DEPARTMENT AND THE OFFICE OF SUICIDE PREVENTION MAY WORK WITH
13 FAMILIES, SCHOOL DISTRICTS, AND SCHOOLS TO HELP YOUTH WHO HAVE
14 BEEN TREATED FOR AN ATTEMPTED SUICIDE OR WHO HAVE EXHIBITED A
15 SUICIDAL GESTURE TO TRANSITION BACK INTO SCHOOL. The department
16 AND THE OFFICE OF SUICIDE PREVENTION may work with facilities and the
17 Colorado suicide prevention plan to determine whether and where gaps
18 exist in suicide prevention programs and services, including gaps that
19 may be present in:

20 **SECTION 4.** In Colorado Revised Statutes, 24-33.5-1803,
21 **amend** (3)(l) and (3)(m); and **add** (3)(n) as follows:

22 **24-33.5-1803. School safety resource center - created - duties**
23 **- repeal.** (3) The center has the following duties:

24 (1) To provide materials and training as described in section
25 24-33.5-1809 to personnel in school districts and charter schools, parents,
26 and students regarding the awareness and prevention of child sexual
27 abuse and assault; **and**

10 (n) (I) TO CONSULT WITH SCHOOL DISTRICTS, SCHOOLS, CHARTER
11 SCHOOLS, AND INSTITUTE CHARTER SCHOOLS CONCERNING
12 EVIDENCE-BASED BEST PRACTICES FOR A TIERED APPROACH TO SUICIDE
13 PREVENTION THROUGH ENHANCING LIFE SKILLS IN STUDENTS AND TO
14 WORK WITH SCHOOL DISTRICTS, SCHOOLS, CHARTER SCHOOLS, AND
15 INSTITUTE CHARTER SCHOOLS TO DEVELOP ORGANIZATION-SPECIFIC
16 STUDENT SUICIDE PREVENTION POLICIES; AND

21 **SECTION 5.** In Colorado Revised Statutes, 24-33.5-1807, **add**
22 (6) as follows:

24-33.5-1807. School safety resource center cash fund.

24 (6) NOTWITHSTANDING ANY PROVISION OF THIS SECTION TO THE
25 CONTRARY, FOR THE 2018-19 FISCAL YEAR, THE GENERAL ASSEMBLY
26 SHALL APPROPRIATE FOUR HUNDRED THOUSAND DOLLARS FROM THE FUND
27 TO THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT TO

1 IMPLEMENT THE STUDENT SUICIDE PREVENTION GRANT PROGRAM CREATED
2 IN SECTION 25-1.5-113.

3 **SECTION 6. Appropriation.** For the 2018-19 state fiscal year,
4 \$400,000 is appropriated to the department of public health and
5 environment for use by the prevention services division. This
6 appropriation is from the school safety resource center cash fund created
7 in section 24-33.5-1807, C.R.S., and is based on an assumption that the
8 division will require an additional 0.4 FTE. To implement this act, the
9 division may use this appropriation for suicide prevention.

10 [REDACTED]

11 **SECTION 7. Safety clause.** The general assembly hereby finds,
12 determines, and declares that this act is necessary for the immediate
13 preservation of the public peace, health, and safety.