First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 25-0206.01 Alana Rosen x2606

SENATE BILL 25-009

SENATE SPONSORSHIP

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Senate Committees

Judiciary

House Committees

Judiciary

A BILL FOR AN ACT

101 CONCERNING RECOGNITION OF CERTAIN TRIBAL COURT ORDERS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

American Indian Affairs Interim Study Committee. Current law does not expressly allow for the state to recognize an arrest warrant issued by a Tribal court of a federally recognized Tribe with a reservation within the exterior boundaries of the state (Tribal court). The bill clarifies that a state court shall give full faith and credit to an arrest warrant issued by a Tribal court. Upon issuance of a Tribal court arrest warrant, a peace officer in the state may apprehend the person identified in the Tribal warrant. Unless otherwise agreed upon by the law enforcement agency in

HOUSE 3rd Reading Unamended April 14, 2025

HOUSE A Reading Unamended April 11, 2025

SENATE 3rd Reading Unamended March 25, 2025

SENATE Amended 2nd Reading March 21, 2025

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing law.

Dashes through the words or numbers indicate deletions from existing law.

the arresting jurisdiction and the law enforcement authority of the Tribal jurisdiction, the Tribe shall arrange transport of the person to the Tribe's detention facility.

Current law does not expressly allow for the recognition of Tribal court commitment orders. The bill clarifies that any commitment order entered by a Tribal court that concerns a person under the Tribal court's jurisdiction is recognized to the same extent as a commitment order entered by a state court. A health-care provider may communicate with the officers of the Tribal court regarding a patient under the health-care provider's care pursuant to a commitment order to the same extent that the health-care provider may communicate with officers of the court pursuant to a commitment order entered by a state court.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 7 to article
3	3 of title 16 as follows:
4	PART 7
5	RECOGNITION OF
6	TRIBAL COURT ARREST WARRANTS
7	16-3-701. Definitions. As used in this part 7, unless the
8	CONTEXT OTHERWISE REQUIRES:
9	_
10	(1) "State" means the state of Colorado.
11	(2) "Tribal court" means any court or other federally or
12	TRIBALLY ESTABLISHED TRIBUNAL OF A FEDERALLY RECOGNIZED TRIBE
13	DULY ESTABLISHED PURSUANT TO FEDERAL LAW OR TRIBAL LAW,
14	INCLUDING THE COURTS OF INDIAN OFFENSES, UTE MOUNTAIN UTE
15	AGENCY, ORGANIZED PURSUANT TO 25 CFR PART 11.
16	(3) "Tribe" means the Southern Ute Indian <u>Tribe,</u> the Ute
17	Mountain Ute <u>Tribe</u> , or a federally recognized tribe
18	ACKNOWLEDGED BY THE "FEDERALLY RECOGNIZED INDIAN TRIBE LIST
19	ACT OF 1994", Pub.L. 103-454, 108 STAT. 4791.

-2-

009

1	16-3-702. Recognition of Tribal court orders - arrest warrants
2	- full faith and credit. A STATE COURT SHALL GIVE FULL FAITH AND
3	CREDIT TO AN ARREST WARRANT ISSUED BY A TRIBAL COURT OF A
4	FEDERALLY RECOGNIZED <u>Tribe.</u>
5	16-3-703. Recognition of Tribal court orders - arrest warrants
6	- process. (1) Upon issuance of a Tribal court arrest warrant, a
7	PEACE OFFICER IN THE STATE MAY APPREHEND THE PERSON IDENTIFIED IN
8	THE TRIBAL WARRANT IF THE PEACE OFFICER VERIFIES THE VALIDITY OF
9	THE WARRANT AND CONFIRMS THAT THE WARRANT PERMITS EXTRADITION.
10	THE LAW ENFORCEMENT AGENCY IN THE ARRESTING JURISDICTION MAY
11	SURRENDER A PERSON ARRESTED PURSUANT TO A TRIBAL ARREST
12	WARRANT TO THE LAW ENFORCEMENT AGENCY OF THE TRIBAL
13	JURISDICTION IF THE LAW ENFORCEMENT AGENCY OF THE TRIBAL
14	JURISDICTION IS AVAILABLE TO TAKE CUSTODY OF THE PERSON. IF THE
15	LAW ENFORCEMENT AGENCY OF THE TRIBAL JURISDICTION IS NOT
16	AVAILABLE TO TAKE CUSTODY OF THE PERSON, THE LAW ENFORCEMENT
17	AGENCY IN THE ARRESTING JURISDICTION SHALL HOLD THE PERSON IN THE
18	COUNTY DETENTION FACILITY OF THE LAW ENFORCEMENT AGENCY IN THE
19	ARRESTING JURISDICTION. IF THE ARREST WARRANT IS NON-EXTRADITABLE
20	OR IF THE BOND ON THE ARREST WARRANT IS A PERSONAL RECOGNIZANCE
21	BOND, THE LAW ENFORCEMENT AGENCY IN THE ARRESTING JURISDICTION
22	MUST IMMEDIATELY RELEASE THE PERSON FROM STATE CUSTODY.
23	(2) Court Process. (a) Courts shall follow the process
24	OUTLINED IN THIS SUBSECTION (2) FOR EXTRADITION CASES ARISING FROM
25	<u>A Tribal court order.</u>
26	(b) If a person is arrested on a Tribal court arrest
2.7	WARRANT AND THE LAW ENFORCEMENT AGENCY IN THE ARRESTING

-3-

1	JURISDICTION DOES NOT SURRENDER THE PERSON IMMEDIATELY TO THE
2	LAW ENFORCEMENT AGENCY OF THE TRIBAL JURISDICTION AS DESCRIBED
3	IN SUBSECTION (1) OF THIS SECTION, A PEACE OFFICER OF THE LAW
4	ENFORCEMENT AGENCY WITH CUSTODY OF THE PERSON SHALL BRING THE
5	PERSON BEFORE THE NEAREST COURT IN THE TIME FRAME DESCRIBED IN
6	SECTIONS 13-10-111.5 (5) AND 16-4-102 (2)(a)(II). THE COURT SHALL
7	APPOINT THE OFFICE OF THE STATE PUBLIC DEFENDER TO THE PERSON IF
8	THE PERSON IS ELIGIBLE AND INFORM THE PERSON OF THE EXISTENCE OF
9	THE ARREST WARRANT, THE NATURE OF THE ARREST WARRANT, AND THE
10	PERSON'S RIGHTS, INCLUDING THE RIGHT TO COUNSEL, THE RIGHT TO
11	REMAIN SILENT, THE RIGHT TO CONTEST THE LEGALITY OF THE
12	EXTRADITION REQUEST, AND THE RIGHT TO WAIVE EXTRADITION AND
13	KNOWINGLY, INTELLIGENTLY, AND VOLUNTARILY AGREE TO RETURN TO
14	THE TRIBAL JURISDICTION.
15	(c) (I) THE ARRESTED PERSON IDENTIFIED IN SUBSECTION (2)(b) OF
16	THIS SECTION MAY, IN THE PRESENCE OF THE COURT, SIGN A WAIVER OF
17	EXTRADITION VERIFYING THAT THE PERSON CONSENTS TO THE RETURN TO
18	THE TRIBAL JURISDICTION. BEFORE THE PERSON SIGNS THE WAIVER OF
19	EXTRADITION, THE COURT SHALL INFORM THE PERSON OF THE PERSON'S
20	RIGHT TO TEST THE LEGALITY OF THE EXTRADITION REQUEST.
21	(II) IF A PERSON REQUESTS A HEARING TO TEST THE LEGALITY OF
22	THE EXTRADITION REQUEST, THE COURT SHALL HOLD THE HEARING WITHIN
23	SEVEN DAYS AFTER THE PERSON FACING EXTRADITION REQUESTS THE
24	HEARING UNLESS THE COURT GRANTS THE PERSON MORE TIME TO PREPARE
25	FOR THE HEARING. THE COURT SHALL NOT PLACE A BURDEN ON THE STATE
26	AT THE HEARING. THE COURT SHALL NOT CONSIDER THE PERSON'S GUILT
27	OR INNOCENCE DURING THE HEARING. AT THE HEARING, THE COURT SHALL

-4- 009

1	ORDER THE PERSON EXTRADITED UNLESS THE PERSON CHALLENGING THE
2	EXTRADITION SHOWS BY A PREPONDERANCE OF THE EVIDENCE THAT:
3	(A) THE LAW ENFORCEMENT AGENCY IN THE ARRESTING
4	JURISDICTION DID NOT VERIFY THE VALIDITY OF THE ARREST WARRANT
5	AND DID NOT CONFIRM THAT THE WARRANT PERMITTED EXTRADITION
6	PRIOR TO THE PERSON'S ARREST, RESULTING IN AN UNCONSTITUTIONAL
7	ILLEGAL SEIZURE PURSUANT TO THE STATE CONSTITUTION OR THE UNITED
8	STATES CONSTITUTION;
9	(B) EXTRADITION OF THE PERSON WOULD VIOLATE THE STATE
10	CONSTITUTION OR THE UNITED STATES CONSTITUTION; OR
11	(C) The Person appearing before the court is not the
12	PERSON NAMED IN THE ARREST WARRANT.
13	(d) (I) Eligibility for bail. Unless the Tribal court with
14	JURISDICTION OVER THE ARREST WARRANT REQUESTS THE PERSON BE
15	HELD WITHOUT BAIL, THE COURT MAY SET BAIL ON THE EXTRADITION
16	CASE. IF THE COURT RELEASES THE PERSON ON BAIL, THE COURT SHALL
17	ALSO SET A REVIEW HEARING DATE AND A DEADLINE FOR THE PERSON TO
18	TRAVEL TO THE TRIBAL COURT'S JURISDICTION AND ANSWER THE ARREST
19	WARRANT. IN SETTING THE AMOUNT AND CONDITIONS OF BAIL, THE COURT
20	SHALL CONSIDER THE CONDITIONS NECESSARY TO ENSURE THE PERSON'S
21	APPEARANCE BEFORE THE COURT AND TO CONSIDER THE COMMUNITY'S
22	SAFETY. WHEN SETTING BAIL, THE COURT SHALL CONSIDER THE AMOUNT
23	OF BAIL ON THE TRIBAL COURT ARREST WARRANT.
24	(II) IF THE COURT RECEIVES NOTICE FROM THE LAW ENFORCEMENT
25	AGENCY WITH CUSTODY OF THE PERSON OR THE DISTRICT ATTORNEY ON
26	OR BEFORE THE REVIEW HEARING FROM THE TRIBAL COURT THAT THE
27	PERSON HAS APPEARED BEFORE THE TRIBAL COURT, THE COURT SHALL

-5- 009

1	DISMISS THE EXTRADITION CASE.
2	(III) IF THE PERSON APPEARS BEFORE THE COURT BUT HAS NOT
3	APPEARED BEFORE THE TRIBAL COURT AS ORDERED, UPON NOTICE FROM
4	THE LAW ENFORCEMENT AGENCY WITH CUSTODY OF THE PERSON OR THE
5	DISTRICT ATTORNEY, THE COURT SHALL REVOKE THE EXTRADITION BOND
6	AND ORDER THE PERSON EXTRADITED.
7	(IV) IF THE PERSON FAILS TO APPEAR BEFORE THE COURT, THE
8	COURT SHALL ISSUE AN ARREST WARRANT AND ORDER FORFEITURE OF THE
9	EXTRADITION BOND AS SET FORTH IN SECTION 16-4-111 (3).
10	(3) Extradition process. (a) THE COURT SHALL GIVE THE
11	EXTRADITION ORDERS TO THE PERSON, THE PERSON'S COUNSEL, THE
12	PROSECUTION, THE LAW ENFORCEMENT AGENCY WITH CUSTODY OF THE
13	PERSON, THE TRIBAL COURT, AND THE TRIBAL LAW ENFORCEMENT
14	AGENCY.
15	(b) If the court determines that the person must be held
16	WITHOUT BAIL PENDING EXTRADITION, THE COURT SHALL ORDER THE LAW
17	ENFORCEMENT AGENCY WITH CUSTODY OF THE PERSON TO NOTIFY THE
18	REQUESTING TRIBAL COURT WHEN ANY OTHER LOCAL HOLDS ARE
19	RESOLVED AND THE PERSON MAY BE TRANSPORTED TO THE TRIBAL
20	COURT'S JURISDICTION.
21	(c) When the Law enforcement agency with custody of the
22	PERSON NOTIFIES THE TRIBAL JURISDICTION THAT A PERSON IS AVAILABLE
23	FOR EXTRADITION, THE LAW ENFORCEMENT AGENCY SHALL NOTIFY THE
24	COURT OF THE DATE AND TIME OF THE NOTICE.
25	(d) (I) Upon receiving a valid order from a court
26	AUTHORIZING THE EXTRADITION OF THE PERSON AND NOTIFICATION FROM
2.7	THE LAW ENFORCEMENT AGENCY WITH CUSTODY OF THE PERSON THAT

-6- 009

1	THERE ARE NO LOCAL HOLDS PREVENTING TRANSPORT, THE TRIBE SHALL
2	ARRANGE TRANSPORT OF THE PERSON TO THE TRIBE'S DETENTION FACILITY
3	WITHOUT UNDUE DELAY UNLESS OTHERWISE AGREED UPON BY THE LAW
4	ENFORCEMENT AGENCY WITH CUSTODY OF THE PERSON AND THE LAW
5	ENFORCEMENT AUTHORITY OF THE TRIBAL JURISDICTION. THE TRIBE
6	SHALL TAKE CUSTODY OF THE PERSON WITHIN SEVENTY-TWO HOURS
7	AFTER RECEIPT OF THE EXTRADITION ORDER AND NOTICE THAT THE
8	PERSON IS AVAILABLE FOR TRANSPORT.
9	(II) NOTWITHSTANDING SUBSECTION (3)(d)(I) OF THIS SECTION TO
10	THE CONTRARY, IF A TRIBE IS NOT ABLE TO TAKE CUSTODY OF THE PERSON
11	WITHIN SEVENTY-TWO HOURS AFTER RECEIPT OF THE EXTRADITION ORDER
12	AND NOTICE THAT THE PERSON IS AVAILABLE FOR TRANSPORT, THE COURT
13	MAY, UPON A FINDING OF GOOD CAUSE, ADJUST THE TIME FRAME AS
14	NECESSARY FOR THE TRIBE TO TAKE CUSTODY OF THE PERSON.
15	(e) If a court orders extradition and the court receives
16	INFORMATION THAT THE TRIBAL JURISDICTION HAS CUSTODY OF THE
17	PERSON OR THE PERSON HAS APPEARED BEFORE THE TRIBAL COURT, THE
18	COURT SHALL DISMISS THE EXTRADITION CASE AND ORDER THE
19	EXTRADITION BOND RELEASED.
20	(f) EXCEPT FOR A COURT'S FINDING OF GOOD CAUSE TO HOLD A
21	PERSON LONGER THAN SEVENTY-TWO HOURS PURSUANT TO SUBSECTION
22	(3)(d)(II) OF THIS SECTION, THE LAW ENFORCEMENT AGENCY WITH
23	CUSTODY OF THE PERSON SHALL RELEASE THE PERSON IF THE TRIBE HAS
24	NOT TAKEN CUSTODY OF THE PERSON WITHIN THE TIME FRAME SET FORTH
25	IN SUBSECTION (3)(d)(I) OF THIS SECTION. A PERSON WHO HAS BEEN HELD
26	IN EXCESS OF THE TIME LIMIT SET FORTH IN SUBSECTION (3)(d)(I) OF THIS
27	SECTION MAY FILE A MOTION FOR RELEASE, AND UPON RECEIPT OF THE

-7- 009

1	MOTION, THE COURT SHALL CONDUCT AN IMMEDIATE HEARING. IF THE
2	COURT DETERMINES AT THE HEARING THAT THE PERSON HAS BEEN HELD
3	IN EXCESS OF THE TIME LIMIT SET FORTH IN SUBSECTION (3)(d)(I) OF THIS
4	SECTION, THE COURT SHALL ORDER THE PERSON'S IMMEDIATE RELEASE.
5	SECTION 2. In Colorado Revised Statutes, add 27-65-132 as
6	follows:
7	27-65-132. Recognition of Tribal court commitment orders -
8	<u>applicability</u> - process - definitions. (1) AS USED IN THIS SECTION,
9	UNLESS THE CONTEXT OTHERWISE REQUIRES:
10	(a) "Behavioral health commitment order" or
11	"COMMITMENT ORDER" INCLUDES:
12	(I) EMERGENCY MENTAL HEALTH HOLDS AS DESCRIBED IN SECTION
13	27-65-106 or as described in Tribal codes;
14	(II) CERTIFICATION FOR SHORT-TERM TREATMENT AS DESCRIBED
15	IN SECTION 27-65-109 OR AS DESCRIBED IN TRIBAL CODES;
16	(III) LONG-TERM CARE AND TREATMENT OF PERSONS WITH
17	MENTAL HEALTH DISORDERS AS DESCRIBED IN SECTION $27-65-110$ or as
18	DESCRIBED IN TRIBAL CODES;
19	(IV) AN EMERGENCY COMMITMENT AS DESCRIBED IN SECTION
20	27-81-111 OR AS DESCRIBED IN TRIBAL CODES;
21	(V) AN INVOLUNTARY COMMITMENT OF A PERSON WITH A
22	SUBSTANCE USE DISORDER AS DESCRIBED IN SECTION 27-81-112 OR AS
23	DESCRIBED IN TRIBAL CODES; OR
24	(VI) A COMMITMENT ORDER PERMITTED BY FEDERAL, STATE, OR
25	Tribal law.
26	
2.7	(b) "STATE" MEANS THE STATE OF COLORADO.

-8-

1	(c) "I RIBAL COURT" MEANS ANY COURT OR OTHER FEDERALLY OR
2	TRIBALLY ESTABLISHED TRIBUNAL OF A FEDERALLY RECOGNIZED TRIBE
3	DULY ESTABLISHED PURSUANT TO FEDERAL LAW OR TRIBAL LAW,
4	INCLUDING THE COURTS OF INDIAN OFFENSES, UTE MOUNTAIN UTE
5	AGENCY, ORGANIZED PURSUANT TO 25 CFR PART 11.
6	$\underline{(d)}$ "Tribe" means the Southern Ute Indian $\underline{\text{Tribe}}$, the Ute
7	Mountain Ute <u>Tribe</u> , or a federally recognized tribe
8	ACKNOWLEDGED BY THE "FEDERALLY RECOGNIZED INDIAN TRIBE LIST
9	ACT OF 1994", PUB.L. 103-454, 108 STAT. 4791.
10	(2) The state, county, or municipal law enforcement
11	AGENCIES; STATE COURTS; HOSPITALS; BEHAVIORAL HEALTH FACILITIES;
12	HEALTH-CARE PROVIDERS; AND OTHERS WITHIN THE STATE RESPONSIBLE
13	FOR PROVIDING SERVICES TO THE PERSON SUBJECT TO A BEHAVIORAL
14	HEALTH COMMITMENT ORDER SHALL RECOGNIZE A COMMITMENT ORDER
15	ENTERED BY THE TRIBAL COURT OF A FEDERALLY RECOGNIZED TRIBE
16	AND THAT CONCERNS A PERSON UNDER THE TRIBAL COURT'S JURISDICTION
17	TO THE SAME EXTENT AS A COMMITMENT ORDER ENTERED BY A STATE
18	COURT.
19	(3) A HEALTH-CARE PROVIDER MAY COMMUNICATE WITH THE
20	OFFICERS OF A TRIBAL COURT REGARDING A PATIENT UNDER THE
21	HEALTH-CARE PROVIDER'S CARE PURSUANT TO A TRIBAL COURT
22	COMMITMENT ORDER DESCRIBED IN SUBSECTION (2) OF THIS SECTION, TO
23	THE SAME EXTENT THAT THE HEALTH-CARE PROVIDER CAN COMMUNICATE
24	WITH OFFICERS OF A COURT PURSUANT TO A STATE COURT COMMITMENT
25	ORDER. COMMUNICATIONS MAY INCLUDE THE NATURE OF THE TREATMENT
26	NEEDED AND PROVIDED, A PATIENT'S MEDICAL AND MENTAL HEALTH
27	STATUS, THE EXTENT TO WHICH THE PATIENT POSES A DANGER TO THE

-9-

1	PATIENT'S SELF OR THE COMMUNITY, AND, IF NECESSARY, THE NEED FOR
2	ADDITIONAL TREATMENT.
3	(4) IF A TRIBAL COURT ISSUES AN ORDER RESCINDING THE TRIBAL
4	COURT'S ORIGINAL BEHAVIORAL COMMITMENT ORDER, THE STATE.
5	COUNTY, OR MUNICIPAL LAW ENFORCEMENT AGENCIES; STATE COURTS:
6	HOSPITALS; BEHAVIORAL HEALTH FACILITIES; HEALTH-CARE PROVIDERS;
7	AND OTHERS WITHIN THE STATE RESPONSIBLE FOR PROVIDING SERVICES TO
8	THE PERSON SUBJECT TO A BEHAVIORAL HEALTH COMMITMENT ORDER
9	SHALL RECOGNIZE THE ORDER RESCINDING THE TRIBAL COURT'S ORIGINAL
10	BEHAVIORAL HEALTH COMMITMENT ORDER AND RELEASE THE PERSON
11	SUBJECT TO THE BEHAVIORAL HEALTH COMMITMENT ORDER.
12	(5) This section applies to people subject to Tribal court
13	BEHAVIORAL HEALTH COMMITMENT ORDERS.
14	SECTION 3. Safety clause. The general assembly finds.
15	determines, and declares that this act is necessary for the immediate
16	preservation of the public peace, health, or safety or for appropriations for
17	the support and maintenance of the departments of the state and state
18	institutions.

-10-