

# Colorado Legislative Council Staff

SB16-030

# REVISED FISCAL NOTE

(replaces fiscal note dated January 25, 2016)

FISCAL IMPACT: 
☐ State ☐ Local ☐ Statutory Public Entity ☐ Conditional ☐ No Fiscal Impact

**Drafting Number:** LLS 16-0651 **Date:** February 22, 2016

Prime Sponsor(s): Sen. Hodge Bill Status: House Transportation and Energy Rep. Tyler Fiscal Analyst: Amanda Hayden (303-866-4918)

**BILL TOPIC: MOTOR VEHICLE WEIGHT VIOLATION SURCHARGES** 

Fiscal Impact Summary	FY 2016-2017	FY 2017-2018	
State Revenue	at least (\$31,470)	at least (\$34,331)	
Cash Funds	at least (31,470)	at least (34,331)	
State Expenditures	<u>\$12,566</u>		
General Fund	12,566		
TABOR Impact	at least (\$31,470)	at least (\$34,331)	
Appropriation Required: \$12,566 - Department of Revenue (FY 2016-17).			
Future Vear Impacts: Ongoing reduction in state cash fund revenue			

Future Year Impacts: Ongoing reduction in state cash fund revenue.

#### **Summary of Legislation**

Under current law, individuals convicted of violating motor vehicle weight limits or the terms of overweight permits must pay a variable penalty and a surcharge, depending on the level of excess weight. The *reengrossed* bill changes the variable surcharge rate to a flat 16 percent of the penalty for all violations.

#### **Background**

**Oversize and overweight vehicles.** In Colorado, the legal dimensions and maximum weight limits for commercial vehicles are specified in statute. The Colorado Department of Transportation (CDOT) is responsible for regulating the movement of oversize and overweight vehicles on the state's highways and interstates and accomplishes this by issuing permits and providing route guidelines for commercial vehicles that exceed the normal size and weight limits allowed by law.

**Ports of Entry**. The Colorado State Patrol within the Department of Public Safety runs the state's ten Port of Entry locations, which regulate commercial vehicles on major highways. Port of Entry weigh stations determine if commercial vehicles have violated weight limits and issue the bulk of the citations related to weight limit violations.

**Overweight vehicle penalty and surcharge revenue.** Individuals who are cited for overweight vehicle violations by local or municipal law enforcement pay the county or municipal court, which may keep a portion of the penalty revenue and must transmit the remainder to the DOR. Citations written by state patrol are paid directly to the DOR. All revenue collected by the DOR for overweight vehicle violations is credited to the Commercial Vehicle Enterprise Tax Fund.

#### **State Revenue**

This bill is expected to decrease state cash fund revenue in the Commercial Vehicle Enterprise Tax Fund (fund) in the DOR by at least \$31,470 in FY 2016-17 and by at least \$34,331 in FY 2017-18. Table 1 below shows the reduction in surcharge collections. FY 2016-17 has been prorated by a month to account for the bill's effective date.

Table 1. Overweight Vehicle Violation Surcharge Rate Impact under SB16-030			
Current Surcharge	Proposed Surcharge	Change FY 2016-17	Change FY 2017-18
\$48,845	\$14,514	(\$31,470)	(\$34,331)

#### **Assumptions**

- Because penalties and surcharges are not tracked separately in the fund, annual surcharge revenue is an estimate; the fiscal note estimates 35 percent of total revenue collected in FY 2014-15—\$48,845—came from surcharges and the rest—\$90,712—came from penalties.
- Under the bill, the flat surcharge assessment of 16 percent of the penalty creates a new proportion of surcharge revenue, estimated at 13.8 percent of total revenue from surcharges, resulting in the reductions shown in Table 1.
- The reduction in surcharge revenue shown in Table 1 assumes that, of the total revenue collected by the fund, surcharges and penalties were paid in full, as issued in the violation. Because penalties and surcharges, together or separately, may be pleaded down or dismissed at the discretion of the courts, the exact change in revenue under the bill cannot be determined.

## **TABOR Impact**

This bill reduces state revenue from cash funds, which will reduce the amount of money required to be refunded under TABOR. TABOR refunds are paid out of the General Fund. Since the bill reduces the TABOR refund obligation without a corresponding change in General Fund revenue, the amount of money available in the General Fund for the budget will increase by an identical amount.

# **State Expenditures**

In FY 2016-17, this bill will increase General Fund expenditures by \$12,566 in the DOR. The DOR requires 122 hours of computer programming services to update codes in the Penalty Assessment Express system. The Office of Information Technology provides computer programming services at \$103 per hour. Because of the low Licensing Services Cash Fund balance, General Fund is required.

## **Local Government Impact**

Although local governments may write citations for overweight vehicle violations, they retain no portion of the surcharge revenue, which must be transferred to the DOR. To the extent that local law enforcement must update their citations or systems to reflect the new surcharge rate, workloads may increase. Any increase in workloads is expected to be minimal.

#### **Effective Date**

The bill takes effect August 10, 2016, if the General Assembly adjourns on May 11, 2016, as scheduled, and no referendum petition is filed. This bill applies to offenses committed on or after this date.

# **State Appropriations**

This bill requires a General Fund appropriation of \$12,566 to the Department of Revenue, to be reappropriated to the Office of Information Technology.

#### **State and Local Government Contacts**

Counties
Public Safety
Treasury

Information Technology Revenue

Judicial Transportation