JBC STAFF FISCAL ANALYSIS HOUSE APPROPRIATIONS COMMITTEE

CONCERNING THE EXPANSION OF THE ADVANCED INDUSTRY INVESTMENT TAX CREDIT.

Prime Sponsors: Reps. Lynch and Bird JBC Analyst: Scott Thompson

Sens. Rankin and Hansen Phone: 303-866-4957

Date Prepared: April 26, 2022

Appropriation Items of Note

Appropriation Required, Amendment in Packet

General Fund/TABOR Impact

Fiscal Impact of Bill as Amended to Date

The most recent Legislative Council Staff Fiscal Note (attached) reflects the fiscal impact of the bill as of 02/25/22.

XXX	No Change: Attached LCS Fiscal Note accurately reflects the fiscal impact of the bill
	Update: Fiscal impact has changed due to new information or technical issues
	Update: Fiscal impact has changed due to amendment adopted after LCS Fiscal Note was prepared
	Non-Concurrence: JBC Staff and Legislative Council Staff disagree about the fiscal impact of the bill

The House Finance Committee Report (02/28/22) includes amendments to the bill, however, Legislative Council Staff and JBC Staff agree that the committee amendments do not change the fiscal impact of the bill.

Amendments in This Packet for Consideration by Appropriations Committee

Amendment	Description
J.001	Staff-prepared appropriation amendment
L.004	Bill Sponsor amendment - does not change fiscal impact
J.002	Bill Sponsor amendment - changes fiscal impact and appropriation

Current Appropriations Clause in Bill

The bill requires but does not contain an appropriation clause.

Description of Amendments in This Packet

- **J.001** Staff has prepared amendment **J.001** (attached) to add a provision appropriating a total of \$72,080 General Fund to the Office of Economic Development and International Trade for FY 2022-23. This provision also states that the appropriation is based on the assumption that the Office will require an additional 0.8 FTE.
- **L.004** Bill Sponsor amendment **L.004** (attached) changes the effective period for which the tax credits are available from FY 2028-29 to FY 2022-23. This eliminates the estimated fiscal impact of the tax credits from FY 2023-24 through FY 2028-29. The Legislative Council Staff Fiscal Note projected a cumulative revenue reduction of \$15.5 million General Fund between FY 2023-24 and FY 2028-29 as a result of the tax credits.
- **J.002** Bill Sponsor amendment **J.002** (attached) is identical to J.001 but appropriates \$90,000 General Fund to the Office of Economic Development and International Trade for FY 2022-23. This provision also states that the appropriation is based on the assumption that the Office will require an additional 0.8 FTE. The sponsor has indicated this represents a half-year of funding and will thus increase to \$180,000 General Fund annually starting FY 2023-24.

The Committee can adopt amendment J.001 or amendment J.002, regardless of whether it adopts amendment L.004. It should <u>not</u> adopt amendment J.001 and amendment J.002.

Points to Consider

General Fund Impact

The Joint Budget Committee has proposed a budget package for FY 2022-23 based on the March 2022 Legislative Council Staff revenue forecast. The budget package includes two set-asides:

- \$40.0 million General Fund for bills that create ongoing obligations; and
- \$900.0 million General Fund for bills that create one-time obligations in FY 2022-23.

The \$40.0 million *appropriations* set-aside includes an additional \$6.0 million General Fund to provide a 15.0 percent General Fund reserve for those appropriations. The \$900.0 million *obligations* set-aside does not include an additional amount for a General Fund reserve and, assumes, but does not require, that obligations be addressed through statutory transfers rather than appropriations. Therefore *appropriations* from the \$900.0 million set-aside require an additional 15.0 percent to maintain the statutory General Fund reserve.

This bill creates an ongoing obligation and requires a General Fund appropriation of \$72,080 for FY 2022-23, reducing the \$40.0 million set aside by the same amount.

TABOR/ Excess State Revenues Impact

The March 2022 Legislative Council Staff (LCS) revenue forecast projects a TABOR surplus

liability of \$1.6 billion for FY 2022-23 and \$622.6 million for FY 2023-24. These sums must be refunded to taxpayers out of the General Fund. This bill is estimated to decrease General Fund revenues by \$700,000 in FY 2022-23 and by \$2.0 million in FY 2023-24, which will result in a decrease in the TABOR surplus liability of an equal amount.