# Second Regular Session Seventy-first General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 18-1204.02 Julie Pelegrin x2700

**HOUSE BILL 18-1416** 

#### **HOUSE SPONSORSHIP**

McLachlan and Carver

#### SENATE SPONSORSHIP

Todd and Coram,

#### **House Committees**

**Senate Committees** 

Education Appropriations

#### A BILL FOR AN ACT

101 CONCERNING STUDENT SUICIDE PREVENTION, AND, IN CONNECTION 102 THEREWITH, MAKING AN APPROPRIATION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill creates the student suicide prevention grant program for schools (grant program) in the department of public health and environment (department) to be administered by the department. The purpose of the grant program is to provide financial assistance to school districts, schools of a school district, including charter schools, and institute charter schools to develop and implement student suicide

prevention policies and training programs. The bill specifies the minimum requirements for the policies and training programs. The department is required to work with the office of suicide prevention in the department and the school safety resource center in the department of public safety in implementing the grant program. The state board of health (state board) is directed to adopt rules to implement the grant program, including criteria that the department must take into consideration in awarding grants.

Each grant recipient is required to submit information concerning the use of the grant money to the department, and the department is required to submit an annual report concerning implementation of the grant program to the state board and to the health and human services committee of the senate and the public health care and human services committee of the house of representatives. The department is required to post on its website available evidence-based best practices and other resources for persons involved in student suicide prevention.

The grant program is funded by money appropriated from the school safety resource center cash fund.

The bill authorizes the existing office of suicide prevention in statute.

Be it enacted by the General Assembly of the State of Colorado:

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**SECTION 1. Legislative declaration.** (1) The general assembly finds and declares that:

- (a) A recent report from the National Center for Health Statistics found that the suicide rate among youth between the ages of fifteen and nineteen who live in rural counties is nearly double the suicide rate among the same age group who live in larger, more urban counties;
- (b) Suicide is the leading cause of death for young people in Colorado;
- (c) The recommendations of the Colorado suicide prevention commission for youth include supporting schools in implementing comprehensive protocols, including training all staff, and providing evidence-based programming focused on enhancing protective factors for youth; and

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(d) A 2012 report of the U.S. surgeon general and the National Action Alliance for Suicide Prevention included as one of the objectives of effective suicide prevention educating family members, friends, teachers, coaches, and others to increase knowledge of the warning signs of suicidal thoughts and behaviors and understanding of how to connect individuals in crisis with assistance. The report found that schools in particular should ensure that students have access to mental health and counseling services and must train relevant school staff to recognize warning signs of suicidal behavior.

- (2) The general assembly therefore declares that youth suicide prevention is a matter of statewide concern, and it is in the best interests of the youth of the state of Colorado to strongly encourage all school districts and charter schools to work with the office of suicide prevention in the department of public health and environment, the school safety resource center in the department of public safety, the department of education, and other community organizations to develop and adopt comprehensive suicide prevention policies tailored for individual districts and schools, including recommended suicide prevention training programs.
- **SECTION 2.** In Colorado Revised Statutes, **add** 25-1.5-113 as follows:
- **25-1.5-113.** Student suicide prevention grant program for schools creation process reporting requirements definitions.
- 24 (1) As used in this section, unless the context otherwise 25 requires:
- 26 (a) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH
  27 AND ENVIRONMENT CREATED AND EXISTING PURSUANT TO SECTION

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1	25-1-102.
2	(b) "Grant program" means the student suicide prevention
3	GRANT PROGRAM FOR SCHOOLS CREATED IN SUBSECTION (2) OF THIS
4	SECTION.
5	(c) "Office of suicide prevention" means the office of
6	SUICIDE PREVENTION IN THE DEPARTMENT, ESTABLISHED PURSUANT TO
7	SECTION 25-1.5-101 (1)(w).
8	(d) "PUBLIC SCHOOL" MEANS A SCHOOL OF A SCHOOL DISTRICT,
9	INCLUDING A CHARTER SCHOOL AUTHORIZED BY THE SCHOOL DISTRICT
10	PURSUANT TO PART 1 OF ARTICLE 30.5 OF TITLE 22; AN INSTITUTE
11	CHARTER SCHOOL AUTHORIZED PURSUANT TO 5 OF ARTICLE $30.5$ OF TITLE
12	22; OR A SCHOOL OPERATED BY A BOARD OF COOPERATIVE SERVICES, AS
13	DEFINED IN SECTION 22-5-103.
14	(e) "SCHOOL DISTRICT" MEANS A SCHOOL DISTRICT CREATED AND
15	EXISTING PURSUANT TO LAW, BUT DOES NOT INCLUDE A LOCAL COLLEGE
16	DISTRICT.
17	(f) "SCHOOL SAFETY RESOURCE CENTER" MEANS THE SCHOOL
18	SAFETY RESOURCE CENTER IN THE DEPARTMENT OF PUBLIC SAFETY,
19	ESTABLISHED PURSUANT TO SECTION 24-33.5-1803.
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21	(2) (a) There is created in the department the student
22	SUICIDE PREVENTION GRANT PROGRAM FOR SCHOOLS. THE PURPOSE OF
23	THE GRANT PROGRAM IS TO PROVIDE FINANCIAL ASSISTANCE TO SCHOOL
24	DISTRICTS AND PUBLIC SCHOOLS TO USE IN DEVELOPING AND
25	IMPLEMENTING STUDENT SUICIDE PREVENTION POLICIES AND TRAINING
26	PROGRAMS AS DESCRIBED IN THIS SECTION. SUBJECT TO AVAILABLE
27	APPROPRIATIONS, THE DEPARTMENT SHALL AWARD GRANTS RANGING

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1	FROM A MINIMUM OF FIVE THOUSAND DOLLARS TO A MAXIMUM OF TEN
2	THOUSAND DOLLARS.
3	(b) THE DEPARTMENT SHALL ADMINISTER THE GRANT PROGRAM IN
4	CONSULTATION WITH THE OFFICE OF SUICIDE PREVENTION AND THE
5	SCHOOL SAFETY RESOURCE CENTER. THE DEPARTMENT SHALL ACCEPT AND
6	REVIEW APPLICATIONS FOR GRANTS FROM SCHOOL DISTRICTS AND PUBLIC
7	SCHOOLS AND AWARD GRANTS IN ACCORDANCE WITH GUIDELINES
8	ADOPTED BY THE OFFICE OF SUICIDE PREVENTION AND THE CRITERIA
9	SPECIFIED IN SUBSECTION (5) OF THIS SECTION.
10	(3) (a) EACH APPLICATION MUST INCLUDE A DESCRIPTION OF THE
11	STUDENT SUICIDE PREVENTION POLICY THAT THE APPLICANT INTENDS TO
12	DEVELOP AND IMPLEMENT USING THE GRANT MONEY. TO QUALIFY FOR A
13	GRANT, A PROPOSED STUDENT SUICIDE PREVENTION POLICY MUST, AT A
14	MINIMUM, INCLUDE:
15	(I) IMPLEMENTATION OF AN EVIDENCE-BASED SUICIDE PREVENTION
16	TRAINING PROGRAM FOR ALL STAFF WITHIN A PUBLIC SCHOOL WHO HAVE
17	CONTACT WITH STUDENTS. AT A MINIMUM, THE TRAINING MUST INCLUDE:
18	(A) IDENTIFYING STUDENTS AND ADULTS WHO ARE EXHIBITING
19	BEHAVIORS OR OTHER INDICATORS THAT SUGGEST THE STUDENT OR ADULT
20	MAY BE A DANGER TO SELF OR OTHERS; AND
21	(B) TEACHING PRACTICES FOR REFERRING INDIVIDUALS IDENTIFIED
22	AS BEING AT RISK OF SUICIDE FOR APPROPRIATE TREATMENT AND
23	ASSISTANCE;
24	(II) STUDENT TRAINING IN EFFECTIVE PRACTICES TO INCREASE
25	PROTECTIVE FACTORS, SUCH AS PROBLEM-SOLVING SKILLS, SOCIAL
26	SUPPORT AND SOCIAL CONNECTEDNESS, RESILIENCY, SELF-AWARENESS,
27	AND POSITIVE MENTAL AND EMOTIONAL HEALTH; AND

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1	(III) PARENT EDUCATION ABOUT SUICIDE PREVENTION.
2	(b) EACH APPLICATION MUST ALSO INCLUDE:
3	(I) DATA CONCERNING THE ADULT AND YOUTH SUICIDE RATE
4	WITHIN THE COMMUNITY IN WHICH THE APPLYING SCHOOL DISTRICT OR
5	PUBLIC SCHOOL IS LOCATED FOR THE TWELVE MONTHS PRECEDING THE
6	DATE OF THE APPLICATION;
7	(II) AN ACCOUNTING OF ANY OTHER FINANCIAL OR COMMUNITY
8	RESOURCES AVAILABLE TO THE APPLICANT TO DEVELOP AND IMPLEMENT
9	A STUDENT SUICIDE PREVENTION POLICY; AND
10	(III) ANY ADDITIONAL INFORMATION REQUIRED IN GUIDELINES
11	ADOPTED BY THE OFFICE OF SUICIDE PREVENTION.
12	(4) (a) EACH SCHOOL DISTRICT AND PUBLIC SCHOOL THAT APPLIES
13	FOR A GRANT MAY SELECT THE TYPE OF SUICIDE PREVENTION TRAINING
14	THAT BEST SUITS ITS NEEDS BUT IS ENCOURAGED TO USE CURRICULA AND
15	PROFESSIONAL DEVELOPMENT MATERIALS, TRAINING, AND OTHER
16	RESOURCES AVAILABLE FROM THE OFFICE OF SUICIDE PREVENTION, THE
17	SCHOOL SAFETY RESOURCE CENTER, AND THE COLORADO PARENT AND
18	TEACHER ASSOCIATION. THE OFFICE OF SUICIDE PREVENTION AND THE
19	SCHOOL SAFETY RESOURCE CENTER SHALL WORK COLLABORATIVELY WITH
20	AN INDIVIDUAL SCHOOL DISTRICT OR PUBLIC SCHOOL, AT THE DISTRICT'S
21	OR SCHOOL'S REQUEST, TO PROVIDE VARIOUS EXISTING EVIDENCE-BASED
22	AND EVIDENCE-INFORMED PROGRAMS, AS WELL AS USE EXISTING
23	PROGRAMS AND ORGANIZATIONS IN THE COMMUNITY THAT CAN HELP
24	PROVIDE SUICIDE PREVENTION SERVICES.
25	(b) A GRANT RECIPIENT SHALL USE GRANT MONEY TO SUPPLEMENT
26	AND NOT SUPPLANT ANY MONEY CURRENTLY BEING USED BY THE GRANT
77	DECIDIENT TO DEDITICE STRICTIONS IN THE SCHOOL DISTRICT OF DURI IC

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1	SCHOOL.
2	(5) (a) On or before November 1, 2018, the office of suicide
3	PREVENTION SHALL ADOPT GUIDELINES FOR ADMINISTERING THE GRANT
4	PROGRAM, INCLUDING:
5	(I) APPLICATION PROCEDURES BY WHICH SCHOOL DISTRICTS AND
6	PUBLIC SCHOOLS MAY APPLY FOR A GRANT PURSUANT TO THIS SECTION;
7	AND
8	(II) THE APPLICATION CONTENTS IN ADDITION TO THOSE SPECIFIED
9	IN SUBSECTION (3) OF THIS SECTION.
10	(b) IN SELECTING SCHOOL DISTRICTS AND PUBLIC SCHOOLS TO
11	RECEIVE GRANTS AND IN DETERMINING THE AMOUNT OF GRANT MONEY TO
12	BE AWARDED TO EACH GRANT RECIPIENT, THE DEPARTMENT SHALL
13	CONSIDER:
14	(I) THE ADULT AND YOUTH SUICIDE RATE WITHIN THE COMMUNITY
15	IN WHICH THE APPLYING SCHOOL DISTRICT OR PUBLIC SCHOOL IS LOCATED
16	FOR THE TWELVE MONTHS PRECEDING THE DATE OF THE APPLICATION;
17	(II) THE RATIO OF SCHOOL HEALTH PROFESSIONALS TO THE
18	SCHOOL DISTRICT'S OR PUBLIC SCHOOL'S STUDENT ENROLLMENT; AND
19	(III) ANY OTHER FINANCIAL OR COMMUNITY RESOURCES
20	AVAILABLE TO THE APPLICANT TO ASSIST IN DEVELOPING AND
21	IMPLEMENTING A STUDENT SUICIDE PREVENTION POLICY.
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23	(6) For the 2018-19 fiscal year, the general assembly
24	SHALL APPROPRIATE MONEY TO THE DEPARTMENT FROM THE SCHOOL
25	SAFETY RESOURCE CENTER CASH FUND, CREATED IN SECTION
26	24-33.5-1807, TO IMPLEMENT THE GRANT PROGRAM. THE DEPARTMENT
27	MAY EXPEND UP TO TEN PERCENT OF THE AMOUNT APPROPRIATED TO

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1	OFFSET THE DIRECT COSTS INCURRED BY THE DEPARTMENT IN
2	IMPLEMENTING THE GRANT PROGRAM. ANY UNEXPENDED AND
3	UNENCUMBERED MONEY FROM THE APPROPRIATION MADE FOR THE
4	PURPOSES OF THIS SECTION REMAINS AVAILABLE FOR EXPENDITURE BY THE
5	DEPARTMENT FOR THE PURPOSES OF THIS SECTION IN THE NEXT FISCAL
6	YEAR WITHOUT FURTHER APPROPRIATION.
7	(7) EACH GRANT RECIPIENT SHALL SUBMIT A WRITTEN REPORT TO
8	THE DEPARTMENT NOT LATER THAN SIX MONTHS AFTER THE EXPIRATION
9	OF THE TERM OF ITS GRANT. THE REPORT MUST INCLUDE A SUMMARY OF
10	ACTIVITIES MADE POSSIBLE BY THE GRANT MONEY AND ANY OTHER
11	INFORMATION REQUESTED BY THE DEPARTMENT TO COMPLETE THE REPORT
12	DESCRIBED IN SUBSECTION (8) OF THIS SECTION.
13	(8) Notwithstanding section 24-1-136 (11)(a)(I), on or
14	BEFORE A DATE SPECIFIED IN GUIDELINES ADOPTED BY THE OFFICE OF
15	SUICIDE PREVENTION PURSUANT TO SUBSECTION (5) OF THIS SECTION, THE
16	DEPARTMENT SHALL SUBMIT ANNUALLY TO THE HEALTH AND HUMAN
17	SERVICES COMMITTEE OF THE SENATE AND THE PUBLIC HEALTH CARE AND
18	HUMAN SERVICES COMMITTEE OF THE HOUSE OF REPRESENTATIVES, OR
19	ANY SUCCESSOR COMMITTEES, THE FOLLOWING INFORMATION REGARDING
20	THE ADMINISTRATION OF THE GRANT PROGRAM IN THE PRECEDING YEAR:
21	(a) THE NUMBER OF SCHOOL DISTRICTS AND PUBLIC SCHOOLS THAT
22	RECEIVED A GRANT FROM THE GRANT PROGRAM;
23	(b) THE AMOUNT OF EACH GRANT AWARD BY RECIPIENT;
24	(c) THE NUMBER OF STUDENTS WHO ARE ENROLLED AT EACH
25	SCHOOL DISTRICT OR PUBLIC SCHOOL THAT RECEIVED A GRANT;
26	(d) THE NUMBER OF STUDENT SUICIDE PREVENTION POLICIES THAT
27	WERE DEVELOPED AND ADOPTED BY GRANT RECIPIENTS;

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I	(e) THE NUMBER OF SCHOOL PERSONNEL, STUDENTS, AND PARENTS
2	TRAINED AND THROUGH WHAT PROGRAM OR METHOD; AND
3	(f) THE NUMBER AND TYPE OF STUDENT SUICIDE PREVENTION
4	TRAINING PROGRAMS IMPLEMENTED BY GRANT RECIPIENTS.
5	(9) On or before November 1, 2018, the department shall
6	CREATE A PAGE ON ITS WEBSITE TO POST AVAILABLE EVIDENCE-BASED
7	BEST PRACTICES AND OTHER RESOURCES FOR EDUCATORS AND OTHER
8	PROFESSIONALS ENGAGED IN STUDENT SUICIDE PREVENTION. THE
9	DEPARTMENT SHALL SOLICIT EVIDENCE-BASED BEST PRACTICES AND
10	OTHER RESOURCES FROM THE SCHOOL SAFETY RESOURCE CENTER AND
11	FROM THE OFFICE OF SUICIDE PREVENTION.
12	SECTION 3. In Colorado Revised Statutes, 25-1.5-101, amend
13	(1)(w)(I), (1)(w)(II), (1)(w)(III)(A), and $(1)(w)(IV)$ introductory portion
14	as follows:
15	25-1.5-101. Powers and duties of department - laboratory cash
16	<b>fund.</b> (1) The department has, in addition to all other powers and duties
17	imposed upon it by law, the powers and duties provided in this section as
18	follows:
19	(w) (I) To act operate the office of suicide prevention,
20	WHICH IS HEREBY ESTABLISHED IN THE DIVISION OF PREVENTION SERVICES
21	IN THE DEPARTMENT, THAT SERVES as the coordinator for suicide
22	prevention programs throughout the state, including the Colorado suicide
23	prevention plan established in section 25-1.5-112;
24	(II) The department is authorized to accept gifts, grants, and
25	donations to assist it in performing its duties as the coordinator for suicide
26	prevention programs ON BEHALF OF THE OFFICE OF SUICIDE PREVENTION.
27	THE DEPARTMENT SHALL TRANSMIT all such gifts, grants, and donations

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2 suicide prevention coordination cash fund, which fund is hereby created. 3 The fund also consists of any money appropriated or transferred to the 4 fund by the general assembly for the purposes of implementing section 5 25-1.5-112. Any moneys MONEY remaining in the suicide prevention 6 coordination cash fund at the end of any fiscal year shall MUST remain in 7 the fund and shall MUST not be transferred or credited to the general fund. 8 The general assembly shall make appropriations from the suicide 9 prevention coordination cash fund for expenditures incurred by the 10 department OR THE OFFICE OF SUICIDE PREVENTION in the performance of 11 its duties under this paragraph (w) PURSUANT TO THIS SUBSECTION (1)(w) 12 and section 25-1.5-112. 13 (III) (A) Notwithstanding section 24-1-136 (11)(a)(I), as part of 14 its THE duties as coordinator for suicide prevention programs OF THE 15 OFFICE OF SUICIDE PREVENTION, on or before each November 1, the 16 department OFFICE OF SUICIDE PREVENTION shall submit to the chairs of 17 the senate health and human services committee and the house of 18 representatives health, insurance, and environment committee, or their 19 successor committees, and to the members of the joint budget committee, 20 a report listing all suicide prevention programs in the state and describing 21 the effectiveness of the <del>department</del> OFFICE OF SUICIDE PREVENTION IN 22 acting as the coordinator for suicide prevention programs. For the report 23 submitted in 2013 and each year thereafter, the department OFFICE OF 24 SUICIDE PREVENTION shall include any findings and recommendations it 25 has to improve suicide prevention in the state. 26 (IV) In its role as coordinator for suicide prevention programs, 27 The department AND THE OFFICE OF SUICIDE PREVENTION may collaborate

shall be transmitted to the state treasurer who shall credit the same to the

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1	with each facility licensed or certified pursuant to section 25-1.5-103 in
2	order to coordinate suicide prevention services, including relevant
3	training and other services as part of the Colorado suicide prevention plan
4	established in section 25-1.5-112. When a facility treats a person who has
5	attempted suicide or exhibits a suicidal gesture, the facility may provide
6	oral and written information or educational materials to the person or, in
7	the case of a minor, to parents, relatives, or other responsible persons to
8	whom the minor will be released, prior to the person's release, regarding
9	warning signs of depression, risk factors of suicide, methods of
10	preventing suicide, available suicide prevention resources, and any other
11	information concerning suicide awareness and prevention. THE
12	DEPARTMENT AND THE OFFICE OF SUICIDE PREVENTION MAY WORK WITH
13	FAMILIES, SCHOOL DISTRICTS, AND SCHOOLS TO HELP YOUTH WHO HAVE
14	BEEN TREATED FOR AN ATTEMPTED SUICIDE OR WHO HAVE EXHIBITED A
15	SUICIDAL GESTURE TO TRANSITION BACK INTO SCHOOL. The department
16	AND THE OFFICE OF SUICIDE PREVENTION may work with facilities and the
17	Colorado suicide prevention plan to determine whether and where gaps
18	exist in suicide prevention programs and services, including gaps that
19	may be present in:
20	SECTION 4. In Colorado Revised Statutes, 24-33.5-1803,
21	<b>amend</b> (3)(1) and (3)(m); and <b>add</b> (3)(n) as follows:
22	24-33.5-1803. School safety resource center - created - duties
23	- repeal. (3) The center has the following duties:
24	(l) To provide materials and training as described in section
25	24-33.5-1809 to personnel in school districts and charter schools, parents,

and students regarding the awareness and prevention of child sexual

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abuse and assault; and

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(m) By June 1, 2018, to make available a model program that
conforms with section 22-1-128, regarding the risks and consequences of
sexting for school districts to use, which curriculum must include
information informing students of the provisions of section 18-7-109,
including that, if a student receives a sexually explicit image in violation
of section 18-7-109, the student can avoid adjudication as a juvenile
delinquent by taking reasonable steps to either destroy or delete or report
the initial viewing of the image within seventy-two hours after receiving
the image; AND
(n) (I) TO CONSULT WITH SCHOOL DISTRICTS, SCHOOLS, CHARTER
SCHOOLS, AND INSTITUTE CHARTER SCHOOLS CONCERNING
EVIDENCE-BASED BEST PRACTICES FOR A TIERED APPROACH TO SUICIDE
PREVENTION THROUGH ENHANCING LIFE SKILLS IN STUDENTS AND TO
WORK WITH SCHOOL DISTRICTS, SCHOOLS, CHARTER SCHOOLS, AND
INSTITUTE CHARTER SCHOOLS TO DEVELOP ORGANIZATION-SPECIFIC
STUDENT SUICIDE PREVENTION POLICIES; AND
(II) TO CONSULT WITH THE OFFICE OF SUICIDE PREVENTION IN THE
DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT CONCERNING ITS
ADMINISTRATION OF THE STUDENT SUICIDE PREVENTION GRANT PROGRAM
FOR SCHOOLS, CREATED IN SECTION 25-1.5-113.
SECTION 5. In Colorado Revised Statutes, 24-33.5-1807, add
(6) as follows:
24-33.5-1807. School safety resource center cash fund.
(6) NOTWITHSTANDING ANY PROVISION OF THIS SECTION TO THE
CONTRARY, FOR THE 2018-19 FISCAL YEAR, THE GENERAL ASSEMBLY
SHALL APPROPRIATE FOUR HUNDRED THOUSAND DOLLARS FROM THE FUND
TO THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT TO

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1	IMPLEMENT THE STUDENT SUICIDE PREVENTION GRANT PROGRAM CREATED
2	IN SECTION 25-1.5-113.
3	<b>SECTION 6.</b> Appropriation. For the 2018-19 state fiscal year
4	\$400,000 is appropriated to the department of public health and
5	environment. This appropriation is from the school safety resource center
6	cash fund created in section 24-33.5-1807, C.R.S., and is based on an
7	assumption that the department will require an additional 0.6 FTE. To
8	implement this act, the department may use this appropriation to
9	implement the student suicide prevention grant program for schools
10	created in section 25-1.5-113, C.R.S.
11	SECTION 7. Safety clause. The general assembly hereby finds
12	determines, and declares that this act is necessary for the immediate
13	preservation of the public peace, health, and safety.

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