

Colorado Mesa University
Grand Junction, Colorado

Financial and Compliance Audit

Fiscal Years ended June 30, 2025 and 2024

REPORT NUMBER 2512F-A



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The Members of the Legislative Audit Committee
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We have completed the financial statement audit of Colorado Mesa University as of and for the year ended June 30, 2025. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions, and agencies of the state government. We were also engaged to conduct testing on the University's state funding student financial aid program as required by Section 23-3.3-102(8), C.R.S. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

Hinkle & Company, PC

Englewood, Colorado
December 12, 2025

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COLORADO MESA UNIVERSITY

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COLORADO MESA UNIVERSITY
FINANCIAL AND COMPLIANCE AUDIT
REPORT SUMMARY
As of and for the years ended June 30, 2025 and 2024

Authority, Purpose, and Scope

The Office of the State Auditor of the State of Colorado engaged Hinkle & Company, PC to conduct a financial and compliance audit of Colorado Mesa University (the University) for the year ended June 30, 2025. Hinkle & Company, PC performed this audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. We conducted our fieldwork from June through December 2025.

The purpose and scope of the audit were to:

- Express an opinion on the financial statements of the University as of and for the year ended June 30, 2025 and 2024. This includes a report on internal control over financial reporting and compliance and other matters based on the audit of the financial statements performed in accordance with *Government Auditing Standards*.
- Evaluate compliance with laws, regulations, contracts, and grants governing the expenditure of federal and state funds.
- Evaluate the progress in implementing prior audit findings and recommendations, if any.
- Review the University's exhibits required by the State Controller in support of the statewide financial statements. Also, review all adjusting entries, posted or not, after the Colorado Operations Resource Engine's (CORE's) final year-end closing.
- Perform a financial and compliance audit of the Statement of Appropriations, Expenditures, Transfers, and Reversions of the University's State-Funded Student Financial Assistance Programs, including a review of the related internal control structure as required by generally accepted auditing standards and Government Auditing Standards.

The University's schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, State of Colorado, are included in the June 30, 2025 Statewide Single Audit Report issued under separate cover.

Audit Opinion and Report Summary

We expressed an unmodified opinion on the University's financial statements as of and for the year ended June 30, 2025.

COLORADO MESA UNIVERSITY
FINANCIAL AND COMPLIANCE AUDIT
REPORT SUMMARY
As of and for the years ended June 30, 2025 and 2024

Audit Opinion and Reports Summary (Continued)

We issued a report on the University's compliance and internal control over financial reporting based on an audit of the basic financial statements performed in accordance with *Government Auditing Standards*. A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of the University's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

Required Auditor Communications to the Legislative Audit Committee

The auditor is required to communicate to the Legislative Audit Committee certain matters related to the conduct of the audit and to ensure that the Legislative Audit Committee receives additional information regarding the scope and results of the audit that may assist the Legislative Audit Committee in overseeing the financial reporting and disclosure process for which management is responsible. These matters have been communicated to the Legislative Audit Committee in this report and include, among other items, that there were no significant difficulties encountered in performing the audit.

Summary of Findings and Recommendations

There were no reported findings or recommendations resulting from the audit of the University for the year ended June 30, 2025.

Summary of Progress in Implementing Prior Audit Findings

The University's audit report for the year ended June 30, 2024 did not include any findings or recommendations that were required to be implemented during the year ended June 30, 2025.

COLORADO MESA UNIVERSITY
DESCRIPTION OF COLORADO MESA UNIVERSITY
As of and for the year ended June 30, 2025

Description of Colorado Mesa University

Colorado Mesa University (the University) is a liberal arts university with graduate programs in athletic training, business administration, criminal justice, education, English, nursing, occupational therapy, physical therapy, physician assistant studies, social work, and sports management. Colorado Revised Statutes (C.R.S.) Section 23-53-101 provides that the University shall be a general baccalaureate institution with selective admission standards. The University is a regional educational provider approved to offer limited professional programs. The University shall also maintain a community college role and mission, including career and technical education programs.

Through June 30, 2003, the University was a member of the State Colleges in Colorado and, as such, was governed by the Board of Trustees of the Office of State Colleges. Effective July 1, 2003, the State Colleges in Colorado were dissolved in accordance with House Bill (HB) 03-1093 and each member became an independent entity. Also effective on July 1, 2003, Section 23-53-102 C.R.S established the composition of the Board of Trustees (the Board) of the University to serve as the University's governing board.

The Board has oversight and responsibility in the areas of finance, resources, academic programs, admissions, role and mission, and personnel policies. The Board consists of eleven voting and two non-voting members. The voting members are appointed by the Governor, confirmed by the Colorado State Senate, and serve four-year terms. The University faculty and student body each elect one non-voting member to serve two-year and one-year terms, respectively. The University president is appointed by the Board and is responsible for day-to-day management of the institution and its employees. The Board conducts its business at regularly scheduled and special meetings, all of which are open to the public. The Colorado Commission on Higher Education is the policy and coordinating board for Colorado's higher education system, including the University.

Full-time equivalent (FTE) student, faculty, and staff reported by the University for the last three fiscal years were as follows.

	2023	2024	2025
In-state students	6,268	6,486	7,017
Out-of-state students	1,181	1,109	1,172
Total FTE students	7,449	7,595	8,189
Undergraduate students	7,183	7,240	7,790
Graduate students	266	355	399
Total FTE students	7,449	7,595	8,189
Total staff and faculty FTE	863	931	975

Description of Colorado Mesa University Foundation

The Colorado Mesa University Foundation (the Foundation) was incorporated under the laws of the State of Colorado (the State) in August 1961. The Foundation is a separate non-profit 501(c)(3) corporation formed to provide financial assistance to University students and to otherwise assist the University in serving educational needs.

Description of Colorado Mesa University Real Estate Foundation

The Colorado Mesa University Real Estate Foundation (CMUREF) was incorporated under the laws of the State in May 2006. The CMUREF is a separate non-profit 501(c)(3) corporation. The CMUREF's purpose is to receive, hold, invest, and administer real and personal property, borrow money, and to make expenditures to or for the benefit of the University.



Independent Auditor's Report

Members of the Legislative Audit Committee
Denver, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activity, and the aggregate discretely presented component units of the Colorado Mesa University (the University), an institution of higher education, in the State of Colorado, as of and for the year ended June 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, as listed in the table of contents.

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activity, and the aggregate discretely presented component units of the University, an institution of higher education, in the State of Colorado, as of June 30, 2025 and 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Colorado Mesa University Foundation and the Colorado Mesa University Real Estate Foundation (the Foundations), discretely presented component units, discussed in Note 1 to the basic financial statements, which represents 100 percent of total assets, total revenues, and net assets of the aggregate discretely presented component units as of and for the years ended June 30, 2025 and 2024, respectively. Those financial statements were audited by other auditors in accordance with auditing standards generally accepted in the United States of America, whose reports have been furnished to us, and our opinions, insofar as they related to the amounts included for the Foundations, are based solely on the reports of the other auditors. The financial statements of the Foundations were not audited in accordance with *Government Auditing Standards*.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Emphasis of Matter

As discussed in Note 1, the financial statements of the University, an institution of higher education, State of Colorado are intended to present the financial position, the changes in financial position, and, where applicable, cash flows of only that portion of the business-type activities and the aggregate discretely presented component units of the State that is attributable to the transactions of the University. They do not purport to, and do not, present fairly the financial position of the State of Colorado as of June 30, 2025 and 2024, and the changes in its financial position, or, where applicable, its cash flows for the years ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for twelve months beyond the financial date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.



Auditor's Responsibilities for the Audit of the Financial Statements (Continued)

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Government Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University's basic financial statements. The Enterprise Revenue Bonds Schedules of Revenues and Expenses (the Schedules) for the years ended June 30, 2025 and 2024 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.



Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 12, 2025, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

Hilb & Company, PC

Englewood, Colorado
December 12, 2025



COLORADO MESA UNIVERSITY
MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED
As of and for the years ended June 30, 2025, 2024, and 2023

This section of the University's annual financial report presents management's discussion and analysis of the University's financial position and changes in its financial position as of and for the years ended June 30, 2025 and 2024 with comparative information presented as of and for the year ended June 30, 2023. It is intended to make the University's financial statements easier to understand and communicate financial position and changes in its financial position in an open and accountable manner. This discussion focuses on current activities and known facts and therefore should be read in conjunction with the financial statements and accompanying notes (Notes) to the financial statements. University management is responsible for the completeness and fairness of this discussion and analysis, as well as the underlying systems of internal controls.

Understanding the Financial Statements

Financial highlights are presented in this discussion and analysis to help in readers' assessments of the University's financial activities. Because the information is reported in a summarized form, it should be read in conjunction with the financial statements, which include:

- **Statements of Net Position** report the University's assets, deferred outflows, liabilities, deferred inflows, and net position as of June 30, 2025 and 2024. The purpose is to present a financial snapshot of the University and assist readers in determining the assets available for operations, amounts owed to employees, vendors, and other creditors, and the net position available for future on-going concerns of the University.
- **Statements of Revenues, Expenses and Changes in Net Position** present total revenues earned and expenses incurred for operating, non-operating, other, and capital-related purposes during the years ended June 30, 2025 and 2024. The purpose is to help readers assess the University's operating and non-operating activities.
- **Statements of Cash Flows** report the University's cash receipts and cash disbursements during the years ended June 30, 2025 and 2024. The purpose is to help readers assess the University's ability to generate cash flows sufficient to meet obligations as they become due.
- **Notes to the Financial Statements** present additional information to support the financial statements. The purpose is to clarify and further explain information in the financial statements.

The University has two discretely presented component units included in its financial statements, which is a required presentation in accordance with generally accepted accounting principles (GAAP). The Foundation is a separate non-profit 501(c)(3) corporation formed to provide financial assistance to University students and to otherwise assist the University in serving educational needs. The Foundation engages in activities that may be beyond the scope of the Board. The Foundation's records are maintained separately from the University. The Colorado Mesa University Real Estate Foundation (CMUREF) is a separate non-profit 501(c)(3) corporation formed to acquire, manage, and dispose of properties in order to provide financial assistance to the University. CMUREF engages in activities that may be beyond the scope and control of the Board and its financial records are maintained separately from the University.

Required Supplementary Information (RSI)

The RSI presents additional information that differs from the basic financial statements in that the auditor applies certain limited procedures in reviewing the information. In this report, RSI includes the management's discussion and analysis as well as certain RSI required by Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, including the:

- Schedule of the University's Proportionate Share of the Net Pension Liability of the State Division Trust Fund (SDTF) – A Cost-Sharing Multiple-Employer Defined Benefit Pension Plan Administered by the Colorado Public Employees' Retirement Association (PERA)

COLORADO MESA UNIVERSITY
MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED
As of and for the years ended June 30, 2025, 2024, and 2023

- Schedule of the University Contributions to the SDTF – A Cost-Sharing Multiple-Employer Defined Benefit Pension Plan Administered by PERA
- Schedule of the University's Proportionate Share of the Net Other Post-Employment Benefit Liability
- Schedule of the University Contributions to PERA Defined Other Post-Employment Benefit Plan (OPEB)

The financial statements of the University include all of the integral parts of the University's operations. The University applied the required criteria to determine whether an organization should be included in the University's reporting entity. Management of the University has considered the criteria described in GASB Statement No. 61, *The Financial Reporting Entity: Omnibus* and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, paragraph 47 and has determined that the Foundation and the CMUREF have both met the criteria to be included in the University's financial statements as discretely presented component units. A full copy of the Foundation's and CMUREF's financial statements may be obtained from the Colorado Mesa University Foundation and Colorado Mesa University Real Estate Foundation, 1100 North Avenue, Grand Junction, CO 81501.

Financial Highlights

In Fiscal Year 2025, the University's net position increased by \$35.7 million to \$424.2 million. The 2024 to 2025 increase included a net operating loss of \$4.8 million, offset by net non-operating revenues of \$31.0 million and other net revenues gain of \$9.5 million. The largest components of non-operating revenues include Federal Pell and other grants of \$21.7 million, investment and interest income gain of \$11.3 million, capital fees, net of scholarship allowances of \$1.6 million, and non-operating contributions of \$6.9 million. Net non-operating revenues were reduced by interest expense on capital debt of \$9.8 million and a loss on disposal of assets of \$528 thousand. Other revenues included state capital appropriations of \$10.4 million, which was offset by \$890 thousand of transfers to other institutions. Of this total, \$790 thousand was transferred to the Foundation during Fiscal Year 2025.

In Fiscal Year 2024, the University's net position increased by \$66.8 million to \$388.5 million. The 2023 to 2024 increase included a net operating gain of \$4.1 million, further increased by net non-operating revenues of \$28.8 million and other net revenues gain of \$33.9 million. The largest components of non-operating revenues include Federal Pell and other grants of \$16.6 million, investment and interest income gain of \$12.8 million, capital fees, net of scholarship allowances of \$1.5 million, and non-operating contributions of \$6.5 million. Net non-operating revenues were reduced by interest expense on capital debt of \$9.1 million and a gain on disposal of assets of \$16 thousand. Other revenues included state capital appropriations of \$2.4 million, federal Coronavirus State and Local Fiscal Recovery Funds (SLFRF) funding of \$34.2 million, and state emergency maintenance funding of \$239 thousand, which were offset by \$2.8 million of transfers to other institutions. Of this total, \$2.7 million was transferred to the Foundation during Fiscal Year 2024.

Excluding the effects of GASB Statement Nos. 68 and 75, the University's net position continued to increase over the past three years, which is an indication of financial health. The University's increase in net position was \$32.7 million (2025), \$63.5 million (2024), and \$32.3 million (2023) before considering the effects of GASB Statement Nos. 68 and 75.

Throughout the University's growth – capital assets before depreciation and amortization increased from \$765.0 million at June 30, 2024 to \$798.6 million at June 30, 2025 – the University has maintained current ratios of 4.31 (2025), 4.38 (2024), and 3.97 (2023). The current ratio (current assets/current liabilities adjusted for current liabilities paid by restricted (non-current) cash) demonstrates the liquidity of assets and the relative availability of working capital to fund current operations. The increase in the current ratio from Fiscal Year 2023 to Fiscal Year 2024 was driven by higher cash and investments balances at year end. The slight decrease in the current ratio from Fiscal Year 2024 to Fiscal Year 2025 was driven by higher contractor accounts payable at year end arising from the construction of the Centennial Village Student Housing project.

COLORADO MESA UNIVERSITY
MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED
As of and for the years ended June 30, 2025, 2024, and 2023

Net tuition and fees, Fee-For-Service (FFS), and auxiliary enterprises revenues, combined, increased by \$18.4 million for the year ended June 30, 2024 to the year ended June 30, 2025, and increased by \$7.8 million for the year ended June 30, 2023 to the year ended June 30, 2024. Undergraduate enrollments on a student FTE basis at the University increased from 7,183 in the year ended June 30, 2023 to 7,240 in the year ended June 30, 2024 (+0.8%) then increased to 7,790 in the year ended June 30, 2025 (+7.6%). Graduate enrollment on a student FTE basis increased from 266 in the year ended June 30, 2023 to 355 in the year ended June 30, 2024 (+33.5%) to 399 in the year ended June 30, 2025 (+12.4%). Overall enrollments on a student FTE basis increased from 7,449 in the year ended June 30, 2023 to 7,595 in the year ended June 30, 2024 (+1.9%) to 8,189 in the year ended June 30, 2025 (+7.8%). Tuition revenue increased during Fiscal Year 2025 due to higher student FTEs, modest tuition rate increases, and the ratio of graduate to undergraduate enrollments.

Statements of Net Position

The condensed statements of net position show the University has grown over the years. Increases or decreases in net position are one indicator of the University's financial health when considered in conjunction with non-financial factors such as student enrollment and the condition of facilities. Analyses of the University's capital assets and the University's debt are discussed below, while this section provides an analysis of the University's non-capital assets and non-debt liabilities.

The University's condensed statements of net position as of June 30, 2025, 2024, and 2023 were as follows (in thousands).

	2025	2024	2023	Increase (Decrease)	
				2025 vs. 2024 Amount	2025 vs. 2024 Percent
Assets					
Current assets	\$ 160,700	\$ 137,111	\$ 126,020	\$ 23,589	17.2%
Other non-capital assets	73,186	418	11,526	72,768	17408.6%
Net capital assets	554,008	538,979	483,993	15,029	2.8%
Total Assets	787,894	676,508	621,539	111,386	16.5%
Total Deferred Outflows	8,702	10,830	13,868	(2,128)	-19.6%
Liabilities					
Non-debt liabilities	30,612	25,141	23,965	5,471	21.8%
Net pension and OPEB liabilities	41,722	45,537	52,578	(3,815)	-8.4%
Debt liabilities	294,257	221,312	230,931	72,945	33.0%
Total Liabilities	366,591	291,990	307,474	74,601	25.5%
Total Deferred Inflows	5,771	6,835	6,268	(1,064)	-15.6%
Net Position					
Invested in capital assets	329,110	317,181	259,268	11,929	3.8%
Restricted for other purposes	91,291	9,852	28,127	81,439	826.6%
Unrestricted net position (deficit)	3,833	61,480	34,270	(57,647)	-93.8%
Total Net Position	\$ 424,234	\$ 388,513	\$ 321,665	\$ 35,721	9.2%

Unrestricted cash and investments of \$147.1 million (2025), \$125.5 million (2024), and \$109.9 million (2023), and restricted cash of \$72.8 million (2025), \$0 (2024), and \$10.5 million (2023) make up 94.0%, 91.3%, and 87.5% of the University's total non-capital assets as of June 30, 2025, 2024, and 2023, respectively. The increase in cash during Fiscal Year 2025 resulted from positive financial performance, steady gift and grant support, interest earnings, and a bond issuance to fund the construction of the Centennial Village Student Housing project. Growth in investments from \$38.3 million (2024) to \$42.8 million (2025) was due to positive market returns during Fiscal

COLORADO MESA UNIVERSITY
MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED
As of and for the years ended June 30, 2025, 2024, and 2023

Year 2025. \$69.2 million of the restricted cash (2025) represented unspent bond proceeds to construct the Centennial Village Student Housing project and \$3.6 million for paying bond interest while this on-campus student housing project is being constructed. There were no unspent bond funds at June 30, 2024.

The University's non-debt liabilities as of June 30, 2025, 2024, and 2023 were as follows (in thousands).

	2025	2024	2023	Increase (Decrease)		Increase (Decrease)	
				2025 vs. 2024	Amount	2025 vs. 2024	Percent
Payroll liabilities	\$ 7,533	\$ 6,312	\$ 4,214		\$ 1,221		19.3%
Other accrued liabilities	1,899	3,652	2,895		(1,753)		-48.0%
Accounts payable	11,577	4,641	10,319		6,936		149.5%
Unearned revenues	4,212	5,791	2,141		(1,579)		-27.3%
Deposits	1,114	947	929		167		17.6%
Compensated absences	4,277	3,798	3,467		479		12.6%
Total Non-debt Liabilities	\$ 30,612	\$ 25,141	\$ 23,965		\$ 5,471		21.8%

The increase in Payroll liabilities from Fiscal Year 2024 to Fiscal Year 2025 is due to higher staffing and wage levels. The decrease in Other accrued liabilities from Fiscal Year 2024 to Fiscal Year 2025 is due to lower construction project retainage. The increase in Accounts payable from Fiscal Year 2024 to Fiscal Year 2025 is due to higher outstanding construction invoices at June 30, 2025. The decrease in Unearned revenues from Fiscal Year 2024 to Fiscal Year 2025 is due to two grants in Fiscal Year 2024 that were funded in advance of incurring program expenses.

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, defines certain elements of the financial statements previously reported as assets or liabilities as deferred outflows or deferred inflows of resources. A deferred outflow of resources is a consumption of net assets by the entity that is applicable to a future reporting period. A deferred inflow of resources is an acquisition of net assets by the entity that is applicable to a future reporting period. Deferred outflows of resources represent unamortized book losses on certain bond refinancing transactions and certain defined benefit pension and OPEB related amounts recognized in accordance with GASB Statement Nos. 68 and 75. Deferred inflows of resources represent lease amounts where the University is the lessor and certain defined benefit pension and OPEB related amounts recognized in accordance with GASB Statement Nos. 68 and 75. See Notes 1, 10 and 11 to the financial statements for detailed information on the composition of the University's deferred outflows and deferred inflows.

Defined pension and OPEB benefit deferred outflows were \$4.2 million (2025), \$5.9 million (2024), and \$8.5 million (2023). The decrease in pension and OPEB benefit deferred outflows from Fiscal Year 2024 to Fiscal Year 2025 of \$1.7 million is primarily due to PERA changes in assumptions and other actuarial inputs. The decrease in pension and OPEB benefit deferred outflows from Fiscal Year 2023 to Fiscal Year 2024 of \$2.6 million is primarily due to PERA changes in assumptions and other actuarial inputs. Defined pension and OPEB benefits deferred inflows were \$1.8 million (2025), \$2.7 million (2024), and \$1.6 million (2023). The decrease in defined pension benefit deferred inflow from Fiscal Year 2024 to Fiscal Year 2025 of \$0.9 million is primarily due to PERA changes in assumptions and actuarial other inputs. The increase in defined pension benefit deferred inflow from Fiscal Year 2023 to Fiscal Year 2024 of \$1.1 million is primarily due to PERA changes in assumptions and actuarial other inputs (see Note 10 and Note 11).

As described in Note 10, GASB Statement No. 68 requires the University to report its proportionate share of the unfunded pension liability of \$41.0 million (2025), \$44.5 million (2024), and \$51.3 million (2023), respectively, of the net pension liability of the SDTF. The SDTF's net pension liability was measured as of December 31, 2024, 2023, and 2022 and the SDTF's total pension liability used to calculate the SDTF's net pension liability was determined by an actuarial valuation as of December 31, 2023, 2022, and 2021. Standard update procedures were

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used to roll forward the SDTF's total pension liability to December 31, 2024, 2023, and 2022. The University's proportion of the SDTF's net pension liability was based on the University's contributions to the SDTF for the calendar years 2024, 2023, and 2022 relative to the total contributions of participating employers to the SDTF.

As described in Note 11, GASB Statement No. 75 requires the University to report its proportionate share of the unfunded OPEB liability of \$677 thousand (2025), \$1.0 million (2024), and \$1.2 million (2023). The OPEB liability was measured as of December 31, 2024, 2023, and 2022 and the total OPEB liability was determined by actuarial valuations as December 31, 2023, 2022, and 2021. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2024, 2023, and 2022. The University's proportion of the OPEB liability was based on the University's contributions to PERA's Health Care Trust Fund (HCTF) for the calendar year 2024, 2023, and 2022 relative to the total contributions of participating employees to the HCTF.

On June 30, 2025, the University's total net position was \$424.2 million compared to \$388.5 million and \$321.7 million on June 30, 2024 and 2023, respectively. The University's net position is shown in three categories on the statement of net position.

- Net investment in capital assets, which consists of amounts issued to fund the acquisition and construction of those assets and is the largest net position category with balances of \$329.1 million (2025), \$317.2 million (2024), and \$259.3 million (2023). This category comprises 77.6%, 81.6%, and 80.6% of total net position as of June 30, 2025, 2024, and 2023, respectively and represents investments in campus facilities and equipment, net of related debt adjusted for any unspent financing proceeds, and accumulated depreciation.
- Restricted net position includes restrictions of \$91.3 million (2025), \$9.9 million (2024), and \$28.1 million (2023) for capital projects, loans, and other purposes. This category of net position represents amounts externally restricted for specific purposes and allows the University to fully expend those funds in accordance with the purposes identified by the entities providing the funds. Of this overall \$81.4 million increase, \$69.2 million is due to unspent bond proceeds to be used for the construction of the Centennial Village Student Housing project, \$3.6 million for paying bond interest while this on-campus student housing project is being constructed, and \$8.6 million due to a change in the calculation of funds restricted for auxiliary bonds. All of the University's restricted net position is expendable.
- Unrestricted net position was \$3.8 million (2025), \$61.5 million (2024), and \$34.3 million (2023) and represents the amount available for spending for any lawful purpose, at management's discretion. In some instances, the Board has placed internal designations on the use of these funds. The decrease in unrestricted net position from Fiscal Year 2024 to Fiscal Year 2025 of \$57.7 million is primarily due to the increase in restricted cash of \$72.8 million arising from unspent bond proceeds and capitalized interest applicable to the construction of the Centennial Village Student Housing project.
- The University does not expect to need to fund its share of the unfunded pension liability leaving the University with an unrestricted net position excluding pension and OPEB related amounts recognized under GASB Statement Nos. 68 and 75 of \$43.2 million (2025), \$103.8 million (2024), and \$80.0 million (2023), which is available for any lawful purposes under management's discretion.

Statement of Revenues, Expenses, and Changes in Net Position

The statement of revenues, expenses, and changes in net position reports the results of operations for the year. Activities are reported as operating, non-operating, or other. Operating revenues and expenses generally result from providing goods and services for instruction, research, public service, and related support services to an individual or entity separate from the University. Non-operating revenues and expenses are those other than operating and include, but are not limited to, non-operating grants and contracts, investment income and expenses, and interest expense on capital debt. Other revenues, expenditures, gains, losses, and transfers to other governing boards or institutions include state capital construction and controlled maintenance appropriations, transfers between funds and other organizations and agencies, and gains or losses from the disposal of assets.

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The University's condensed statements of revenues, expenses and changes in net position for the years ended June 30, 2025, 2024, and 2023 were as follows (in thousands).

	2025	2024	2023	Increase (Decrease)		Increase (Decrease) 2025 vs. 2024 Percent	
				2025 vs. 2024			
				Amount	Percent		
Operating revenues	\$ 196,157	\$ 175,957	\$ 165,559	\$ 20,200	11.5%		
Operating expenses	200,908	171,861	164,003	29,047	16.9%		
Operating Income (Loss)	(4,751)	4,096	1,556	(8,847)	-216.0%		
Net non-operating revenues	30,953	28,799	19,838	2,154	7.5%		
Income before Other Revenues or Expenses	26,202	32,895	21,394	(6,693)	-20.3%		
Other revenues, expenditures, gains, losses, and transfers	9,519	33,953	11,054	(24,434)	-72.0%		
Increase (Decrease) in Net Position	35,721	66,848	32,448	(31,127)	-46.6%		
Beginning net position	388,513	321,665	289,217	66,848	20.8%		
Ending Net Position	\$ 424,234	\$ 388,513	\$ 321,665	\$ 35,721	9.2%		

The University's operating revenues increased by \$20.2 million from \$176.0 million (2024) to \$196.2 million (2025) and net non-operating revenues increased by \$2.2 million from \$28.8 million (2024) to \$31.0 million (2025).

The University's operating and net non-operating revenues for the years ended June 30, 2025, 2024, and 2023 were as follows (in thousands).

	2025	2024	2023	Increase (Decrease)		Increase (Decrease) 2025 vs. 2024 Percent	
				2025 vs. 2024			
				Amount	Percent		
Operating Revenues							
Tuition and fees (net)	\$ 86,017	\$ 79,403	\$ 76,607	\$ 6,614	8.3%		
Fee-for-service revenue	26,538	24,289	21,952	2,249	9.3%		
Federal, state, private grants and contracts	24,421	21,721	20,117	2,700	12.4%		
Auxiliary enterprise revenue (net)	56,385	46,800	44,137	9,585	20.5%		
Other operating revenues	2,796	3,744	2,746	(948)	-25.3%		
Total Operating Revenues	\$ 196,157	\$ 175,957	\$ 165,559	\$ 20,200	11.5%		
Net Non-operating Revenues							
Non-operating grants	\$ 21,692	\$ 16,596	\$ 15,838	\$ 5,096	30.7%		
State support for pensions	324	71	936	253	356.3%		
Contributions	6,851	6,484	7,868	367	5.7%		
Capital fees (net)	1,567	1,467	1,473	100	6.8%		
Investment income (loss)	11,252	12,768	3,999	(1,516)	-11.9%		
Interest expense, capital debt	(9,812)	(9,065)	(8,985)	(747)	8.2%		
Other net non-operating revenues	(393)	462	119	(855)	-185.1%		
Gain (loss) on disposal of assets	(528)	16	(1,410)	(544)	-3400.0%		
Non-operating Revenues	\$ 30,953	\$ 28,799	\$ 19,838	\$ 2,154	7.5%		

Operating Revenues

For the years ended June 30, tuition and fee revenues are reported net of scholarship allowances of \$27.6 million (2025), \$23.9 million (2024), and \$19.2 million (2023) and auxiliary enterprise revenues are reported net of scholarship allowances of \$92 thousand (2025), \$89 thousand (2024), and \$60 thousand (2023). Scholarship

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allowances are defined as the financial aid awarded to students by the University to pay for University charges. Tuition revenue grew during Fiscal Year 2025 mainly due to higher student FTEs increasing by 594 over the prior fiscal year (+7.8%).

The University received total College Opportunity Fund (COF) funding of \$22.7 million (2025), \$20.8 million (2024), and \$18.3 million (2023).

The increase in FFS revenue is a result of Fiscal Year 2025 legislative operating appropriations compared to Fiscal Year 2024.

The increase in auxiliary enterprise revenues is due to increased student housing demand and higher food service & dining sales due to increased enrollment. The University also placed Asteria Theatre into operation during Fiscal Year 2025 and generated \$1.0 million of new auxiliary revenue.

Net non-operating Revenues

For the years ended June 30, Federal Pell grant revenues were \$18.1 million (2025), \$12.9 million (2024), and \$11.7 million (2023). For the years ended June 30, other non-operating grants were \$3.5 million (2025), \$3.7 million (2024), and \$4.1 million (2023) and were primarily comprised of Colorado Amendment 50 gaming revenue funding as well as Build America Bond interest subsidies of \$1.1 million (2025), \$1.4 million (2024), and \$1.2 million (2023). The University also received \$700 thousand (2025), \$700 thousand (2024), and \$700 thousand (2023) of local government grants to help fund the construction and debt service of building an academic classroom building on campus. The City of Grand Junction, Colorado and Mesa County, Colorado committed support in a combined amount of \$700 thousand per year beginning in Fiscal Year 2013.

For the years ended June 30, investment income was \$11.3 million (2025), \$12.8 million (2024), and \$4.0 million (2023). The increase from Fiscal Year 2023 to Fiscal Year 2024 is largely due to improved interest rates and continued recovery in University investments. The decrease from Fiscal Year 2024 to Fiscal Year 2025 is largely due to a strong recovery in University investments in Fiscal Year 2024 not replicated at the same level in Fiscal Year 2025.

Operating Expenses

Operating expenses totaled \$200.9 million (2025), \$171.9 million (2024), and \$164.0 million (2023). The breakdown of expenses by reporting category is as follows.

The University's operating expenses for fiscal years 2025, 2024, and 2023 were as follows (in thousands).

	2025	2024	2023	Increase (Decrease)		Increase (Decrease) 2025 vs. 2024 Percent
				2025 vs. 2024 Amount	2025 vs. 2024 Percent	
Instruction	\$ 55,968	\$ 50,759	\$ 48,991	\$ 5,209	10.3%	
Research	530	616	677	(86)	-14.0%	
Public service	376	147	39	229	155.8%	
Academic support	5,381	5,077	5,473	304	6.0%	
Student services	16,146	17,295	16,184	(1,149)	-6.6%	
Institutional support	11,207	7,923	8,604	3,284	41.4%	
Operation and maintenance of plant	13,329	13,417	13,131	(88)	-0.7%	
Net scholarships and fellowships	34,950	23,835	22,637	11,115	46.6%	
Auxiliary enterprises	39,675	31,272	29,149	8,403	26.9%	
Lease component interest	151	209	307	(58)	-27.8%	
Depreciation and amortization	23,195	21,311	18,811	1,884	8.8%	
Total Operating Expenses	\$ 200,908	\$ 171,861	\$ 164,003	\$ 29,047	16.9%	

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Operating expenses before considering net pension and OPEB expenses were \$203.6 million in Fiscal Year 2025 and \$175.2 million in Fiscal Year 2024, an increase of \$28.4 million (+16.2%).

- The increase in Instruction expenses from Fiscal Year 2024 to Fiscal Year 2025 is largely due to increases in wages both from an increase in the wage rate and an increase in the number of instructional positions.
- The decrease in Student services expenses from Fiscal Year 2024 to Fiscal Year 2025 is mostly attributable to reduced professional consulting fees. In Fiscal Year 2024, the University engaged the services of a consulting firm to identify, recruit, and transfer students to attend and graduate from the University. These costs were then included in student services. In Fiscal Year 2025, the University continued to engage the consulting firm, but upon further consideration included these costs in institutional support.
- The increase in Institutional support expenses from Fiscal Year 2024 to Fiscal Year 2025 is largely due to increases in administrative staff positions and professional service fees.
- The increase in Net scholarships and fellowships expenses from Fiscal Year 2024 to Fiscal Year 2025 is primarily due to higher need-based grant disbursements from all sources, as well as increases in the average grant award amount. For more information, refer to Note 13.
- The increase in Auxiliary expenses from Fiscal Year 2024 to Fiscal Year 2025 is mostly attributable to increased food services purchases and costs, new costs arising from the operations of Asteria Theatre, and an increase in the wage rate and an increase in the number of administrative positions.
- The increase in Depreciation and amortization arises from placing newly constructed buildings into service.
- Changes in PERA pension and OPEB funding assumptions largely accounted for the \$0.7 million in decreased expense offsets in Fiscal Year 2025 compared to Fiscal Year 2024. For more information, refer to Notes 10 and 11.

Scholarship expenses are reported net of total scholarship allowances of \$28.2 million (2025), \$24.5 million (2024), and \$19.7 million (2023); gross scholarship expense was \$69.8 million (2025), \$54.4 million (2024), and \$48.3 million (2023). Note 13 to the financial statements reports non-work-study scholarships from institutional sources totaled \$27.8 million (2025), \$19.4 million (2024), and \$17.3 million (2023) and overall non-loan student assistance from institutional sources was \$32.9 million (2025), \$23.9 million (2024), and \$21.8 million (2023). See Note 13 to the financial statements for detailed non-loan student financial assistance information.

Capital Assets

On June 30, 2025, the University had \$798.6 million invested in capital assets before total accumulated depreciation of \$244.6 million. The projects completed during Fiscal Year 2025 and projects in progress on June 30, 2025 are reported below. Fiscal Year 2025 property acquisitions include \$6.3 million in land and building transfers from the University's foundations.

The University's capital asset categories (before depreciation) as of June 30, 2025, 2024, and 2023 were as follows (in thousands)

Description	2025	2024	2023	Amount	Increase (Decrease) 2025 vs. 2024	Increase (Decrease) 2025 vs. 2024
					Percent	
Land	\$ 58,131	\$ 55,701	\$ 48,554	\$ 2,430		4.4%
Construction in progress	20,998	55,672	53,777	(34,674)		-62.3%
Land and leasehold improvements	52,510	51,340	50,865	1,170		2.3%
Buildings	609,411	547,739	486,146	61,672		11.3%
Equipment, vehicles, and instructional aircraft	24,847	22,050	21,068	2,797		12.7%

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	2025	2024	2023	Increase (Decrease)		Increase (Decrease) 2025 vs. 2024 Percent
				2025 vs. 2024 Amount	2025 vs. 2024 Percent	
Library materials	18,328	17,765	17,130	563	3.2%	
Right-to-use asset	14,379	14,688	13,525	(309)	-2.1%	
Total Gross Capital Assets	\$ 798,604	\$ 764,955	\$ 691,065	\$ 33,649	4.4%	

Significant capital additions (over \$1 million) completed in Fiscal Year 2025 and the resources funding the acquisitions includes the following.

Project Description (in thousands)	Amount
Robinson Theatre-Performing Arts Center Renovation and Expansion, State-funded	\$ 54,015
Replace HVAC Fine Arts Building, State Funded	1,222
Asteria Theatre, State Funded	1,684
Total	\$ 56,921

Significant capital additions (over \$1 million) completed in Fiscal Year 2024 and the resources funding the acquisitions includes the following.

Project Description (in thousands)	Amount
Kinesiology Renovation and Expansion, State-funded	\$ 23,051
Baseball Complex, University-funded	11,032
Wingate Apartments, University-funded	19,172
Total	\$ 53,255

The following significant projects (over \$1 million) were in progress on June 30, 2025.

Project Description (in thousands)	Amount
Centennial Village Housing, University-funded	\$ 7,806
Replace Boiler and Chiller Lowell Heiny Hall, State-funded	1,180
Robinson Theatre Renovation, State-funded	1,404
Geo-Exchange Connection, State-funded	6,162
Total	\$ 16,552

The following significant projects (over \$1 million) were in progress on June 30, 2024.

Project Description (in thousands)	Amount
Robinson Theatre-Performing Arts Center Renovation and Expansion, State-funded	\$ 50,284
Geo-Exchange Connection, State-funded	2,490
Total	\$ 52,774

In addition to the operating and non-operating revenues discussed above, the University received capital revenues in the amounts shown below.

The University's capital revenues for fiscal years 2025, 2024, and 2023 were as follows (in thousands).

Capital Revenues	2025	2024	2023	Increase (Decrease)		Increase (Decrease) 2025 vs. 2024 Percent
				2025 vs. 2024 Amount	2025 vs. 2024 Percent	
State appropriation, capital	\$ 10,409	\$ 2,386	\$ 7,403	\$ 8,023	336.3%	

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	2025	2024	2023	Increase (Decrease)		Increase (Decrease)	
				2025 vs. 2024	Amount	2025 vs. 2024	Percent
State appropriation, federal SLFRF funds	-	34,174	5,940	(34,174)		-100.0%	
State emergency maintenance funds	-	239	30	(239)		-100.0%	
Total Capital Revenues	\$ 10,409	\$ 36,799	\$ 13,373		\$ (26,390)		-71.7%

Debt

The University had debt of \$294.3 million (2025), \$221.3 million (2024), and \$230.9 million (2023). See Note 8 to the financial statements for detailed descriptions of the University's debt. In May 2024, the University issued Enterprise Revenue Bonds Series 2024A in the amount of \$9.2 million refunding Series 2014A. In March 2025, the University issued Institutional Enterprise Revenue and Revenue Refunding Bonds in the amount of \$87.1 million refunding certain 2009B and 2010B series as well as issuing \$76.2 million for the Series 2025A Improvements Project.

The University's capital debt categories as of June 30, 2025, 2024, and 2023 were as follows (in thousands).

	2025	2024	2023	Increase (Decrease)		Increase (Decrease)	
				2025 vs. 2024	Amount	2025 vs. 2024	Percent
Bonds payable	\$ 288,910	\$ 216,011	\$ 223,717	\$ 72,899		33.7%	
Leases	5,340	5,280	7,178	60		1.1%	
Notes payable	7	21	36	(14)		-66.7%	
Total Capital Debt	\$ 294,257	\$ 221,312	\$ 230,931		\$ 72,945		33.0%

Economic Outlook

The University continues to be attentive to the current economic climate as it relates to potential obstacles or barriers to current and future student enrollment, especially among low-income and first-generation students. While inflationary pressures on students, their families, and funding agencies have eased, in addition to modest cost-of-borrowing reductions, the University must continue to carefully consider the cost of higher education commensurate with future economic value post-graduation.

COVID-19 Funding: In response to the effects of the Coronavirus pandemic, the University received amounts to support response to and recovery from this public health emergency.

American Rescue Plan Act:

- Coronavirus SLFRF

State Legislation	Description	Fiscal Year 2025	Fiscal Year 2024
House Bill (HB) 21-1330	Colorado Opportunity Scholarship - Finish What You Started	\$ -	\$ 530
Senate Bill (SB) 21-137	Behavioral Health Workforce Development Program	-	1,019
SB 22-226	Healthcare Workforce: In-Demand Short Term Credentials	396	-
SB 22-213	Early Care Recruitment	-	47
HB 22-1220	Removing Barriers to Educator Preparation	151	594
HB 22-1329-CAPX	Mesa Replace Roof, Wubben/Science Building - 2019-098M22	-	312
HB 22-1329-CAPX	Mesa Replace HVAC, Fine Arts Building - 2023-082M22	-	117

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State Legislation	Description	Fiscal Year 2025	Fiscal Year 2024
HB 22-1329-CAPX	Mesa Upgrade HVAC, Wubben/Science Building- 2022-047M21	-	165
HB 22-1329-CAPX	Mesa Robinson Theater Replacement - 2023-026P22	-	33,580
		\$ 547	\$ 36,365

- Grants To States: Funding for Libraries in the amount of \$0 and \$5 thousand for the years ended June 30, 2025 and 2024.

State Operating Funding: Long-bill appropriated state support actually received for COF and FFS for Fiscal Year 2025 was \$50.9 million. This compares to \$46.8 million of state support actually received in Fiscal Year 2024 and \$42.1 million of state support actually received in Fiscal Year 2023.

The University's Fiscal Year 2026 state operating appropriation is \$51.5 million, including \$20.7 million for COF, \$28.9 million in FFS revenues, plus an additional \$108 thousand in special purpose FFS revenues, and an estimated \$1.8 million for limited gaming tax revenues pursuant to C.R.S. Section 44-30-702 (3)(c)(I). These funds are a \$665 thousand or 1.3% increase from Fiscal Year 2025 state operating appropriations of \$50.9 million (see Note 14).

Capital Projects: The University continues to invest in facilities to expand programs in order to attract and retain students. Current projects include:

- Centennial Village Housing: The Colorado Mesa University Centennial Village housing project will add 324 beds within a four- or five-story facility in CMU's Formation District. Spanning 128,000 square feet, the project includes a ground-floor retail option.
- Campus-wide geo-exchange system: This project expands the number of on-campus buildings connected to the geo exchange infrastructure. The current system saves the University \$1.5 million in annual operating costs and reduces the University's carbon footprint by nearly 9,000 metric tons annually.

Debt Management: The University continues to look for opportunities to manage debt as the campus expands. In March 2025, the University issued Institutional Enterprise Revenue and Revenue Refunding Bonds in the amount of \$87.1 million refunding certain 2009B and 2010B series as well as issuing \$76.2 million for the Series 2025A Improvements Project.

Institutional Mission and Values

The University aspires to be a Human Scale University that serves as a model of the world we want to create - a world where people find love, extend dignity, choose courage, demonstrate humility, practice resilience, celebrate curiosity, and use power for good. Our values serve as a road map to reach our destination. As a Human Scale University, our mission is to provide an affordable and accessible education and form meaningful and mutually enriching partnerships that support the wellbeing and vibrancy of our community.

Questions concerning any of the information provided in the report or requests for additional financial information should be addressed to the University Controller at Colorado Mesa University, 1100 North Avenue, Grand Junction, CO 81501.

Basic Financial Statements

COLORADO MESA UNIVERSITY
 STATEMENTS OF NET POSITION
 As of June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Assets		
Current Assets		
Cash and cash equivalents	\$ 104,252	\$ 87,248
Investments	42,833	38,288
Student accounts receivable, net	4,613	4,253
Other accounts receivable, net	7,208	5,293
Lease receivable, current	253	277
Inventories	995	1,153
Prepaid expenses	546	599
<i>Total Current Assets</i>	160,700	137,111
Non-current Assets		
Non-capital non-current assets		
Restricted cash and cash equivalents	72,815	-
Lease receivable, non-current	371	418
<i>Total Non-capital Non-current Assets</i>	73,186	418
Non-depreciable capital assets, net		
Land and improvements	58,131	55,701
Construction in progress	20,998	55,672
<i>Total Non-depreciable Capital Assets</i>	79,129	111,373
Depreciable capital assets, net		
Land and leasehold improvements	23,208	24,342
Buildings	434,661	387,364
Equipment, vehicles, and instructional aircraft	5,856	4,635
Library materials	5,554	5,471
Right-to-use assets, net	5,600	5,794
<i>Total Depreciable Capital Assets, Net</i>	474,879	427,606
<i>Total Non-current Assets</i>	627,194	539,397
Total Assets	\$ 787,894	\$ 676,508
Deferred Outflows		
Loss on bond refunding, net	\$ 4,497	\$ 4,954
Pension related	4,099	5,742
Other post-employment benefits related	106	134
<i>Total Deferred Outflows</i>	\$ 8,702	\$ 10,830

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY
 STATEMENTS OF NET POSITION
 As of June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Liabilities		
Current Liabilities		
Accounts payable	\$ 11,577	\$ 4,641
Accrued liabilities	9,432	9,964
Unearned revenues	4,212	5,791
Deposits held for others	623	511
Student deposits	491	436
Bonds payable, current portion	8,000	7,810
Leases payable, current portion	2,274	1,631
Notes payable, current portion	7	14
Compensated absence liability, current portion	699	483
<i>Total Current Liabilities</i>	37,315	31,281
Non-current Liabilities		
Bonds payable	280,910	208,201
Leases payable	3,066	3,649
Notes payable	-	7
Compensated absence liability	3,578	3,315
Net pension liability	41,045	44,506
Net other post-employment benefit liability	677	1,031
<i>Total Non-current Liabilities</i>	329,276	260,709
Total Liabilities	\$ 366,591	\$ 291,990
Deferred Inflows		
Lease related	\$ 3,937	\$ 4,164
Pension related	1,350	2,213
Other post-employment benefits related	484	458
<i>Total Deferred Inflows</i>	\$ 5,771	\$ 6,835
Net Position		
Net investment in capital assets	\$ 329,110	\$ 317,181
Restricted for:		
Capital projects	69,246	-
Other purposes	22,045	9,852
Unrestricted net position	3,833	61,480
<i>Total Net Position</i>	\$ 424,234	\$ 388,513

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY
 STATEMENTS OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION
 For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Operating Revenues		
Tuition and fees (fully pledged for bonds (2025 and 2024), net of scholarship allowances of \$27,568 (2025) and \$23,933 (2024))	\$ 86,017	\$ 79,403
Fee for service revenue	26,538	24,289
Federal, state, and private grants and contracts	24,421	21,721
Auxiliary enterprise revenue (including \$54,413 (2025) and \$43,432 (2024) pledged for bonds, net of scholarship allowances of \$92 (2025) and \$89 (2024))	56,385	46,800
Contributions (including \$69 (2025) and \$788 (2024) pledged for bonds)	1,517	2,207
Other operating revenues (including \$379 (2025) and \$524 (2024) pledged for bonds)	1,279	1,537
<i>Total Operating Revenues</i>	196,157	175,957
Operating Expenses		
Instruction (including (\$1,580) (2025) and (\$1,949) (2024) of PERA non-cash retirement and OPEB expenses)	55,968	50,759
Research (including (\$0) (2025) and (\$3) (2024) of PERA non-cash retirement and OPEB expenses)	530	616
Public service (including (\$5) (2025) and (\$9) (2024) of PERA non-cash retirement and OPEB expenses)	376	147
Academic support (including (\$106) (2025) and (\$149) (2024) of PERA non-cash retirement and OPEB expenses)	5,381	5,077
Student services (including (\$299) (2025) and (\$419) (2024) of PERA non-cash retirement and OPEB expenses)	16,146	17,295
Institutional support (including (\$94) (2025) and (\$128) (2024) of PERA non-cash retirement and OPEB expenses)	11,207	7,923
Operation and maintenance of plant (including (\$344) (2025) and (\$426) (2024) of PERA non-cash retirement and OPEB expenses)	13,329	13,417
Net scholarships and fellowships	34,950	23,835
Auxiliary enterprises (including (\$229) (2025) and (\$270) (2024) of PERA non-cash retirement and OPEB expenses)	39,675	31,272
Lease component interest	151	209
Depreciation and amortization	23,195	21,311
<i>Total Operating Expenses (including (\$2,657) (2025) and (\$3,353) (2024) of PERA non-cash retirement and OPEB expenses)</i>	200,908	171,861
<i>Operating Income (Loss)</i>	(4,751)	4,096
Non-operating Revenues and Expenses		
Federal Pell and other non-operating grants	21,692	16,596
State support for pensions	324	71
Contributions	6,851	6,484
Capital fees, net of scholarship allowances of \$548 (2025) and \$485 (2024)	1,567	1,467
Investment income (loss), net (including \$161 (2025) and \$1,536 (2024) pledged for bonds)	11,252	12,768
Interest expense on capital debt	(9,812)	(9,065)
Other net non-operating revenues (expenses)	(393)	462
Gain (loss) on disposal of assets	(528)	16
<i>Net Non-operating Revenues</i>	30,953	28,799
<i>Income Before Other Revenues and Expenses</i>	26,202	32,895

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY
 STATEMENTS OF REVENUE, EXPENSES, AND CHANGES IN NET POSITION
 For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Other Revenues, Expenses, Gains, Losses, and Transfers		
State appropriations, capital	10,409	2,386
State appropriations, SLFRF	-	34,174
Capital contributions from the State	-	239
Transfers to governing boards or other institutions	(890)	(2,846)
<i>Total Other Revenues, Expenses, Gains, Losses, and Transfers</i>	9,519	33,953
 <i>Increase in Net Position</i>	 35,721	 66,848
 Net Position - Beginning of Year	 388,513	 321,665
Net Position - End of Year	\$ 424,234	\$ 388,513

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY
STATEMENTS OF CASH FLOWS
For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Cash Flows from Operating Activities		
Tuition and fees	\$ 113,303	\$ 103,530
Sales of services	59,801	51,869
Sales of product	23,349	19,341
Grants, contracts, and gifts	24,323	27,641
Student loans collected	-	-
Other operating receipts (disbursements)	(936)	5,630
Payments to or for employees	(90,708)	(83,176)
Payments to suppliers	(53,643)	(47,293)
Scholarships disbursed	(63,158)	(48,342)
<i>Net Cash Provided by (Used for) Operating Activities</i>	12,331	29,200
Cash Flows from Non-capital Financing Activities		
Gifts and grants for other than capital purposes	28,542	23,079
Other agency inflows	87,302	86,162
Other agency outflows	(86,854)	(85,567)
Transfers to other campuses, board, or institution	(891)	(2,846)
<i>Net Cash Provided by Non-capital Financing Activities</i>	28,099	20,828
Cash Flows from Capital and Related Financing Activities		
State appropriations, capital	10,409	36,560
Capital grants, contracts, and gifts	-	239
Capital student fees	2,115	1,952
Acquisition and construction of capital assets	(32,413)	(79,348)
Proceeds from capital debt	94,533	10,282
Bond issuance costs paid	(620)	(172)
Proceeds from sale of capital assets	-	20
Principal paid on capital debt	(21,512)	(18,210)
Interest on capital debt	(9,729)	(8,871)
<i>Net Cash Used for Capital and Related Financing Activities</i>	42,783	(57,548)
Cash Flows from Investing Activities		
Investment earnings (interest/dividends)	6,606	7,899
<i>Net Cash (Used for) Investing Activities</i>	6,606	7,899
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	89,819	379
Cash and Cash Equivalents - Beginning of the Year	87,248	86,869
Cash and Cash Equivalents - End of the Year	\$ 177,067	\$ 87,248

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY
STATEMENTS OF CASH FLOWS
For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Reconciliation of Operating Income (Loss) to Net Cash		
Provided by Operating Activities		
Operating Income (Loss)	\$ (4,751)	\$ 4,096
Adjustments to reconcile operating income (loss) to net cash provided by operating activities		
Non-cash pension expense	(2,657)	(3,353)
Non-cash compensated absence liability	478	330
Non-cash lease and software agreement (revenue) and expense	(3,750)	(2,752)
Non-cash increase (decrease) in unearned revenue	(1,578)	3,649
Depreciation and amortization expense	23,195	21,311
Provision for uncollectible accounts	(548)	(845)
(Increase) decrease in assets - operating portions	(2,065)	5,245
Increase (decrease) in liabilities - operating portions	4,007	1,519
<i>Net Cash Provided by (Used for) Operating Activities</i>	\$ 12,331	\$ 29,200
Supplemental Disclosure of Noncash Investing and Financing Activities		
Additions to construction in progress included in accounts payable and accrued liabilities	\$ 7,895	\$ 5,455

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY FOUNDATION
 STATEMENTS OF FINANCIAL POSITION
 As of June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Assets		
Current Assets		
Cash and cash equivalents	\$ 4,685	\$ 6,002
Investments	22,785	17,993
Unconditional promise to give	1,819	924
Accounts receivable	4	16
Mineral interest	1,072	1,186
Inventory - land	40	40
Prepaid expenses	108	45
Property subject to life estate	508	508
<i>Total Current Assets</i>	31,021	26,714
Long Term		
Unconditional promise to give	1,340	1,255
Restricted		
Bank - raffle	-	19
Investments for future projects and scholarships	46,530	41,684
<i>Total Restricted Assets</i>	46,530	41,703
Total Assets	\$ 78,891	\$ 69,672
Liabilities and Net Assets		
Current Liabilities		
Accounts payable	\$ 59	\$ 129
<i>Total Current Liabilities</i>	59	129
Total Liabilities	\$ 59	\$ 129
Net Assets		
Without donor restrictions	1,749	1,464
With donor restrictions	77,083	68,079
<i>Total Net Assets</i>	78,832	69,543
Total Liabilities and Net Assets	\$ 78,891	\$ 69,672

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY FOUNDATION
STATEMENT OF ACTIVITIES
For the year ended June 30, 2025 (*in thousands*)

	Without Donor Restrictions	With Donor Restrictions	Total
Revenue and Support			
Contributions	\$ 273	\$ 8,287	\$ 8,560
Support from the University	306	113	419
Special events	-	1,210	1,210
Less: cost of direct benefits to donors	-	(507)	(507)
Investment income (net of fees)	175	1,231	1,406
Realized gain (loss) on investment	29	1,399	1,428
Unrealized gain (loss) on investments	95	4,651	4,746
Royalties	-	91	91
University department and club collections	-	3,794	3,794
Other	6	-	6
Net assets released from restrictions	11,265	(11,265)	-
<i>Total Revenue and Support</i>	<i>12,149</i>	<i>9,004</i>	<i>21,153</i>
Expenses			
Program Expenses			
Scholarships	5,245	-	5,245
University building projects and expense	1,607	-	1,607
University department and club transfers	3,423	-	3,423
Other support for the University	1,125	-	1,125
<i>Total Program Expenses</i>	<i>11,400</i>	<i>-</i>	<i>11,400</i>
Supporting Services			
Management and general	159	-	159
Fundraising	305	-	305
<i>Total Supporting Expenses</i>	<i>464</i>	<i>-</i>	<i>464</i>
<i>Total Expenses</i>	<i>11,864</i>	<i>-</i>	<i>11,864</i>
<i>Increase (Decrease) in Net Assets</i>	<i>285</i>	<i>9,004</i>	<i>9,289</i>
Net Assets – Beginning of Year	1,464	68,079	69,543
Net Assets - End of Year	\$ 1,749	\$ 77,083	\$ 78,832

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY FOUNDATION
STATEMENT OF ACTIVITIES
For the year ended June 30, 2024 (*in thousands*)

	Without Donor Restrictions	With Donor Restrictions	Total
Revenue and Support			
Contributions	\$ 89	\$ 9,775	\$ 9,864
Support from the University	305	64	369
Special events	-	750	750
Less: cost of direct benefits to donors	-	(561)	(561)
Investment income (net of fees)	157	1,050	1,207
Realized gain (loss) on investment	-	16	16
Unrealized gain (loss) on investments	121	5,834	5,955
Royalties	-	123	123
University department and club collections	-	4,007	4,007
Other	3	(2)	1
Net assets released from restrictions	9,432	(9,432)	-
<i>Total Revenue and Support</i>	<i>10,107</i>	<i>11,624</i>	<i>21,731</i>
Expenses			
Program Expenses			
Scholarships	4,414	-	4,414
University building projects and expense	966	-	966
University department and club transfers	3,582	-	3,582
Other support for the University	555	-	555
<i>Total Program Expenses</i>	<i>9,517</i>	<i>-</i>	<i>9,517</i>
Supporting Services			
Management and general	132	-	132
Fundraising	353	-	353
<i>Total Supporting Expenses</i>	<i>485</i>	<i>-</i>	<i>485</i>
<i>Total Expenses</i>	<i>10,002</i>	<i>-</i>	<i>10,002</i>
<i>Increase (Decrease) in Net Assets</i>	<i>105</i>	<i>11,624</i>	<i>11,729</i>
Net Assets – Beginning of Year	1,359	56,455	57,814
Net Assets - End of Year	\$ 1,464	\$ 68,079	\$ 69,543

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY FOUNDATION
STATEMENT OF FUNCTIONAL EXPENSES
For the year ended June 30, 2025 (*in thousands*)

	Program Services Scholarships	Program Services University Building Projects and Expansion	Program Services University Department and Club Transfers	Program Services Other Support of the University	Total Program Services	Supporting Services Management and General	Supporting Services Fundraising	Total
University building projects	\$ -	\$ 1,607	\$ -	\$ -	\$ 1,607	\$ -	\$ -	\$ 1,607
University student scholarships	4,712	-	-	-	4,712	-	-	4,712
Other scholarships	533	-	-	-	533	-	-	533
University transfers and expenses for departments and clubs	-		3,423		3,423	-	-	3,423
Computer maintenance and supplies	-	-	-	-	-	39	86	125
Donor cultivation, promotion, hospitality, and marketing	-	-	-	2	2	-	173	175
Insurance	-	-	-	2	2	8	-	10
In-kind transfers to the University	-	-	-	313	313	-	-	313
Other	-	-	-	529	529	7	1	537
Professional fees	-	-	-	-	-	80	36	116
Supplies	-	-	-	33	33	10	2	45
Travel	-	-	-	1	1	12	6	19
Workforce development and applied research	-	-	-	56	56	3	1	60
Depletion	-	-	-	115	115	-	-	115
Bad debt expense	-	-	-	74	74	-	-	74
<i>Total Expenses</i>	<i>\$ 5,245</i>	<i>\$ 1,607</i>	<i>\$ 3,423</i>	<i>\$ 1,125</i>	<i>\$ 11,400</i>	<i>\$ 159</i>	<i>\$ 305</i>	<i>\$ 11,864</i>

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY FOUNDATION
STATEMENT OF FUNCTIONAL EXPENSES
For the year ended June 30, 2024 (*in thousands*)

	Program Services Scholarships	Program Services University Building Projects and Expansion	Program Services University Department and Club Transfers	Program Services Other Support of the University	Total Program Services	Supporting Services Management and General	Supporting Services Fundraising	Total
University building projects	\$ -	\$ 966	\$ -	\$ -	\$ 966	\$ -	\$ -	\$ 966
University student scholarships	4,404	-	-	-	4,404	-	-	4,404
Other scholarships	10	-	-	-	10	-	-	10
University transfers and expenses for departments and clubs	-		3,582		3,582	-	-	3,582
Computer maintenance and supplies	-	-	-	-	-	42	205	247
Donor cultivation, promotion, hospitality, and marketing	-	-	-	-	-	-	121	121
Insurance	-	-	-	-	-	13	-	13
In-kind transfers to the University	-	-	-	106	106	-	-	106
Other	-	-	-	306	306	17	3	326
Professional fees	-	-	-	7	7	35	17	59
Supplies	-	-	-	-	-	12	-	12
Travel	-	-	-	-	-	13	7	20
Workforce development and applied research	-	-	-	4	4	-	-	4
Depletion	-	-	-	139	139	-	-	139
Bad debt expense	-	-	-	(7)	(7)	-	-	(7)
<i>Total Expenses</i>	<i>\$ 4,414</i>	<i>\$ 966</i>	<i>\$ 3,582</i>	<i>\$ 555</i>	<i>\$ 9,517</i>	<i>\$ 132</i>	<i>\$ 353</i>	<i>\$ 10,002</i>

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY FOUNDATION
STATEMENTS OF CASH FLOWS
For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Cash Flows from Operating Activities		
Increase (decrease) in net assets	\$ 9,288	\$ 11,729
Adjustment to reconcile increase (decrease) in net assets to net cash provided by		
Operating activities		
Non-cash donations included in contributions	(371)	(120)
Depletion	115	139
Unrealized (gains) losses on investments	(4,746)	(5,955)
Loss on disposal of property and equipment	-	-
(Increase) decrease in operating activities		
Unconditional promises to give	(980)	272
Accounts receivable	12	19
Prepaid program expenses	(64)	20
Increase (decrease) in operating liabilities		
Accounts payable and accrued liabilities	(69)	(43)
Contributions restricted for long-term purpose		
Scholarships	(4,731)	(5,020)
Net Cash Provided (Used) by Operating Activities	<u>(1,546)</u>	<u>1,041</u>
Cash Flows from Investing Activities		
In-kind donations	313	106
Net sale of property held for investment	-	-
Proceeds from sale of long-term investments	(1,428)	(16)
Purchase of long-term investments	(3,406)	(3,846)
Net Cash Provided (Used) by Investing Activities	<u>(4,521)</u>	<u>(3,756)</u>
Cash Flows from Financing Activities		
Collections of contributions restricted for long-term purposes		
Scholarships	4,731	5,019
Net Cash Provided (Used) by Financing Activities	<u>4,731</u>	<u>5,019</u>
Net Increase (Decrease) in Cash and Cash Equivalents	(1,336)	2,304
Cash and Cash Equivalents - Beginning of the Year	6,021	3,717
Cash and Cash Equivalents - End of the Year	\$ 4,685	\$ 6,021
Supplemental Disclosures		
Cash	\$ 4,685	\$ 6,002
Bank - raffle	-	19
Noncash investing and financial activities: contribution of equipment	<u>\$ 4,685</u>	<u>\$ 6,021</u>
	-	-

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY REAL ESTATE FOUNDATION
 STATEMENTS OF FINANCIAL POSITION
 As of June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Assets		
Current Assets		
Cash and cash equivalents	\$ 600	\$ 436
Accounts receivable from the University	-	6
Accounts receivable, net (net of allowance of \$6 for 2025 and \$16 for 2024)	15	16
<i>Total Current Assets</i>	615	458
Other Assets		
Property held for the University	-	-
Land held for investment	880	880
<i>Total Long-Term Investment</i>	880	880
Total Assets	\$ 1,495	\$ 1,338
Liabilities and Net Assets		
Current Liabilities		
Accounts payable	\$ -	\$ -
Prepaid rents	24	11
Security deposit	4	8
Deferred revenue – University support	-	-
<i>Total Current Liabilities</i>	28	19
Non-Current Liabilities		
Tenant deposits	37	32
<i>Total Non-Current Liabilities</i>	37	32
Total Liabilities	65	51
Net Assets		
Without donor restrictions	1,430	1,287
<i>Total Net Assets</i>	1,430	1,287
Total Liabilities and Net Assets	\$ 1,495	\$ 1,338

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY REAL ESTATE FOUNDATION
STATEMENTS OF ACTIVITIES
For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Without Donor Restrictions		
Revenue and Support		
Real estate rental income, University share, common area maintenance, insurance	\$ 898	\$ 707
Management fee	224	206
<i>Total Revenue and Support</i>	1,122	913
 Expenses		
Program Expenses		
Support for the University	59	228
Real estate management expense		
	59	228
 Supporting Services		
Management and general	22	78
<i>Total Expenses</i>	81	306
 <i>Increase (Decrease) in Net Assets Without Donor Restrictions</i>	1,041	607
 With Donor Restrictions		
Revenue and Support		
Support from the University	6,099	9,308
<i>Total Revenue and Support</i>	6,099	9,308
 Expenses		
Program expenses		
Support for the University		
Real estate rental share	898	719
Purchase of real estate		
<i>Total Program Expenses</i>	6,099	9,308
 <i>Increase (Decrease) in Net Assets With Donor Restrictions</i>	(898)	(719)
 <i>Increase (Decrease) in Net Assets</i>	143	(112)
 Net Assets – Beginning of Year	1,287	1,399
Net Assets - End of Year	\$ 1,430	\$ 1,287

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY REAL ESTATE FOUNDATION
STATEMENTS OF CASH FLOWS
For the years ended June 30, 2025 and 2024 (*in thousands*)

	2025	2024
Cash Flows from Operating Activities		
Increase (decrease) in net assets	\$ 142	\$ (112)
Adjustment to reconcile increase (decrease) in net assets to net cash provided by operating activities		
(Increase) decrease in operating activities		
Accounts receivable	8	26
Property held for the University	-	6,343
Increase (decrease) in operating liabilities		
Accounts payable	-	(1)
Note payable – University support	-	(6,343)
Prepaid rent	13	11
Tenant deposits	1	7
Net Cash Provided (Used) by Operating Activities	164	(69)
Net Increase (Decrease) in Cash and Cash Equivalents	164	(69)
Cash and Cash Equivalents - Beginning of the Year	436	505
Cash and Cash Equivalents - End of the Year	\$ 600	\$ 436
Cash Detail		
Without donor restrictions	\$ 600	\$ 436
	\$ 600	\$ 436
Supplemental Disclosures		
Noncash investing and financing transactions		
Property and equipment transferred to the University	\$ 6,099	\$ 9,308

See accompanying Notes to the Financial Statements.

COLORADO MESA UNIVERSITY
NOTES TO THE FINANCIAL STATEMENTS
As of and for the years ended June 30, 2025 and 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Governance

Section 23-53-102 C.R.S established the Board for the University to serve as the University's governing board. Eleven of the thirteen trustees are appointed by the Governor with the consent of the Senate. The remaining two members include a student representative elected by the student body and a faculty member elected by other members of the faculty. Both of these members are non-voting members. The Board has full authority and responsibility for control and governance of the University, including such areas as finance, resource management, academic programs, admissions, role and mission, personnel policies, etc. To assist them in meeting their responsibilities, the Board delegates authority to interpret and administer its policies in all areas of operation to the President of the University.

Reporting Entity

The accompanying financial statements reflect the financial activities of the University for the Fiscal Years ended June 30, 2025 and 2024. The University is a state institution of higher education. For financial reporting purposes, the University is included as part of the State's primary government. A copy of the State's Annual Comprehensive Financial Report may be obtained from the Office of the State Controller, Department of Personnel and Administration, Denver, Colorado.

The financial statements of the University include all of the integral parts of the University's operations. The University applied required criteria to determine whether any organization should be included in the University's reporting entity. Management of the University has considered the criteria described in GASB Statement No. 61, and GASB Statement No. 39, paragraph 47. Management of the University has determined that the Foundation and the CMUREF meet the criteria to be included in the University's financial statements as discretely presented component units.

Applying GASB Statement No. 61 criteria, the University has identified the Foundation and CMUREF as component units (see Note 12). Since the component units use a different reporting model (Financial Accounting Standards Board (FASB) Non-Profit), the required financial data is discretely presented on separate pages as allowed by GASB Statement No. 61. The Foundation is a separate non-profit corporation under Internal Revenue Code Section 501(c)(3) formed to provide financial assistance to University students and to otherwise assist the University in serving educational needs. The Foundation engages in activities that may be beyond the scope of the Board and its financial records are maintained separately from the University. CMUREF is a separate non-profit corporation under Internal Revenue Code Section 501(c)(3) formed to acquire, manage, and dispose of properties in order to provide financial assistance to the University. CMUREF engages in activities that may be beyond the scope of the Board and its financial records are maintained separately from the University.

Adoption of Accounting Pronouncements

Per GASB guidance, the University implemented GASB Statement No. 101, *Compensated Absences*, in Fiscal Year 2025. GASB Statement No. 101 defines a compensated absence as leave for which employees may receive one or more (a) cash payments when the leave is used for time off; (b) other cash payments, such as payment for unused leave upon termination of employment; or (c) noncash settlements, such as conversion to defined benefit postemployment benefits. GASB Statement No. 101 requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. GASB Statement No. 101 increases the usefulness of governmental financial statements by updating the recognition and measurement guidance for compensated absences.

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Per GASB guidance, the University implemented GASB Statement No. 102, *Certain Risk Disclosures*, in Fiscal Year 2025. The objective of GASB Statement No. 102 is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This Statement defines a concentration as a lack of diversity related to an aspect of a significant inflow of resources or outflow of resources. A constraint is a limitation imposed on a government by an external party or by formal action of the government's highest level of decision-making authority.

Basis of Accounting

For financial reporting purposes, the University is considered a special-purpose government engaged only in business-type activities. Accordingly, the University's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when an obligation is incurred. All significant intra-agency transactions have been eliminated.

In accordance with GASB Statement No. 61 and GASB Statement No. 39, the discrete presentation of the Foundation's and CMUREF's financial statements appear on separate pages from the University. The Foundation and CMUREF warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the University. Please refer to Note 12 for additional discussion.

The financial statements of the Foundation and CMUREF are prepared on the accrual basis and follow FASB Accounting Standards Codification (ASC) Topic 958, *Not-for-Profit Entities*.

The Foundation and CMUREF use different GAAP reporting models and, following the GASB Statement No. 39 recommendation, their financial information is presented discretely after the University's financial statements. The separate financials include the statements of financial position, the statements of activities, the statements of functional expenses, and the statements of cash flows.

Cash and Cash Equivalents

For purposes of reporting cash flows, cash and cash equivalents are defined as cash-on-hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the Colorado State Treasurer (Treasurer), including unrealized gains and losses, and all highly liquid investments with an original maturity of three months or less. For the purposes of the statement of cash flows, cash and cash equivalents include restricted and unrestricted cash balances.

Investments

Investments are stated at fair value, which, except for bonds, is determined based on quoted market prices. Unrealized gains and losses on the carrying value of investments are reported as a component of investment income in the Statements of Revenues, Expenses, and Changes in Net Position. See Note 2.

Lease Receivable

In accordance with GASB Statement No. 87, *Leases*, a lessor recognizes a lease receivable at the commencement of the lease term measured at the present value of lease payments expected to be received during the lease term. Payments received by the University, less implicit interest revenue, reduces the lease receivable over the term of the lease. Lease receivable amounts are segregated between current and noncurrent. See Note 4.

Right-to-Use Asset

In accordance with GASB Statement No. 87, a lessee recognizes an intangible asset known as a right to use, at the commencement of the lease term measured at the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The University amortizes the

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right-to-use asset over the shorter of the lease term or the useful life of the underlying asset. Such amortization expense is included with depreciation and amortization expense in the accompanying financial statements.

In accordance with GASB Statement No. 96, an intangible right-to-use asset is recognized at the commencement of the subscription term of the SBITA. The SBITA is measured as the present value of subscription payments expected to be made during the subscription term plus payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term and the capitalization of initial implementation costs less any SBITA vendor incentives. The University amortizes the SBITA over the shorter of the subscription term or useful life of the underlying IT assets.

Inventories

Inventories are stated at the lower of cost or market. The bookstore inventory includes instructional materials and soft goods held for resale. It is valued using the first-in-first-out method.

Capital Assets

Capital assets are recorded at cost at the date of acquisition or fair market value at the date of donation in the case of gifts. A physical inventory of all plant assets is updated annually with appropriate adjustments made to the financial records. Annual revisions of the statement of values are performed for insurance purposes.

The University uses a capitalization threshold of \$50 thousand for buildings and improvements, and \$10 thousand for all other capital assets. Depreciation is computed using the straight-line method over the estimated useful lives of assets with a half-year convention for asset additions. Estimated useful lives range from 25-40 years for buildings, 10-20 years for improvements other than buildings, and 3-20 years for equipment, vehicles, instructional aircraft, collections, and library materials.

Deferred Outflows of Resources and Deferred Inflows of Resources

GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position*, defines the five elements that make up a statement of financial position to include the following.

- Assets – resources with a present service capacity under University control.
- Deferred Outflows of Resources – consumption of net assets by the University that is applicable to a future reporting period.
- Liabilities – present obligations to sacrifice resources.
- Deferred Inflows of Resources – acquisitions of net assets by the University applicable to a future reporting period.
- Net Position – residual of all other elements presented in a statement of financial position.

Effective June 30, 2018, the University adopted GASB Statement No. 75. The University changed its accounting policies with the implementation of this new accounting standard. Changes in accounting policies for OPEB are designed to improve information provided by state and local governments about financial support for OPEB that is provided by other entities. GASB Statement No. 75 results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB*. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans. This accounting policy change does not impact the University's funding requirements for OPEB.

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See Notes 10 and 11 for detail of the composition of the University's pension and OPEB related deferred outflows and deferred inflows.

GASB Statement No. 87 became effective for reporting periods beginning after June 15, 2021. The University changed its accounting policies with the implementation of this new accounting standard. As required by GASB Statement No. 87, for leases in which the University is the lessor, the University records a deferred inflow of resources measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods. The University recognizes rental income, and a reduction of deferred inflows in equal amounts over the term of the lease. See Note 4.

Unearned Revenues

Unearned revenues include student tuition and fees and advances on grants and contracts for which the University has not yet provided the associated services.

Lease Liabilities

In accordance with GASB Statement No. 87, for leases in which the University is a lessee, the University recognizes a lease liability at the commencement of the lease term, unless the lease is a short-term lease, or it transfers ownership of the underlying asset. The lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The University reduces the lease liability as payments are made less explicit or implicit interest expense in accordance with the agreement. Leases payable amounts are segregated between current and noncurrent. See Note 8.

In accordance with GASB Statement No. 96, when a SBITA commences, the University recognizes a right-to-use subscription asset and a corresponding subscription liability. The subscription liability is recognized at the commencement of the subscription term, which is when the subscription asset is placed into service. The subscription liability is measured at the present value of subscription payments expected to be made during the subscription term. Future subscription payments are discounted using the University's incremental borrowing rate. The amortization of the discount on the subscription liability is recognized as an outflow of resources in subsequent financial reporting periods.

Classification of Revenues and Expenses

The University has classified its revenues and expenses as operating, non-operating, or other, according to the following criteria.

- Operating revenues and expenses are from activities associated with providing goods and services for instruction, public service, or related support services to an individual or entity separate from the University.
- Non-operating revenues and expenditures do not meet the definition of operating revenues or operating expenses. Non-operating revenues include state operating appropriations, federal Pell grants, and other non-operating grants, gifts, investment income, interest expense, and insurance reimbursements. Non-operating expenses include interest expense on capital debt, bond issue cost expenses, gains and losses from disposal of assets, and certain other expenses that do not meet the definition of current expenses.
- Other revenues, expenses, gains, losses, and transfers include state capital and controlled maintenance appropriations, capital contributions and donations, and transfers between governing boards and other institutions.

Scholarship Allowances

Student tuition and fee revenues and certain other revenues from students are reported net of scholarship allowances in the Statements of Revenues, Expenses, and Changes in Net Position. Scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell Grants and

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other federal, state, or nongovernmental programs, are recorded as either operating or non-operating revenues in the University's financial statements. To the extent that revenues from such programs are used to satisfy tuition, fees, and other student charges, the University has recorded a scholarship allowance. The scholarship allowances on tuition and fees were \$27.6 million and \$23.9 million, scholarship allowances for auxiliary charges were \$92 thousand and \$89 thousand, and scholarship allowances for capital student fees were \$548 thousand and \$485 thousand for the years ended June 30, 2025 and 2024, respectively.

Application of Restricted and Unrestricted Resources

The University's policy is to first apply an expense against restricted resources then towards unrestricted resources when both restricted and unrestricted resources are available to pay an expense.

Financial Statement Presentation - Net Position

The University's net position is classified as net investment in capital assets, unrestricted net position, and restricted net position.

- Net investment in capital assets represents the University's total investment in capital assets, net of related outstanding debt obligations.
- Unrestricted net position is not subject to externally imposed stipulations, although these resources may be designated for specific purposes by the University's management or Board.
- Restricted net position is classified as expendable for loans, capital projects, and other purposes. C.R.S. Section 23-5-103 specifically restricts the residual funds of the bonded auxiliaries, in excess of those required for operations and current year debt service, for the direct benefit of the bonded auxiliaries. As of June 30, 2025 and 2024, the University had no non-expendable investment in restricted net position.

The restricted net position of the bonded auxiliary operations was \$18.5 million and \$9.4 million at June 30, 2025 and 2024, respectively. At June 30, 2025, and 2024, the restricted net position related to capitalized interest was \$3.6 million and \$0 million respectively. Restricted net position also includes the net position of the Federal Perkins Loan (FPL) program and the University's sponsored program activities. FPL guidelines require that net program resources fund new loans, are written off in accordance with program guidelines or are refunded to the federal government. At June 30, 2025 and 2024, the restricted net position related to the FPL program totaled \$6 thousand and \$17 thousand, respectively. The sponsored programs' net position was (\$39) thousand and \$405 thousand at June 30, 2025 and 2024, respectively.

Income Taxes

As a state institution of higher education, the income of the University is generally exempt from federal and state income taxes under Section 115(a) of the Internal Revenue Code and a similar provision of state law. However, the University is subject to federal income tax on any unrelated business taxable income. The University did not have any significant unrelated business taxable income in the years ended June 30, 2025 and 2024.

The Foundation and CMUREF are not-for-profit organizations that are exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code and classified by the Internal Revenue Service as other than private foundations.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, and other changes in net position during the reporting period. Actual results could differ from those estimates.

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NOTE 2 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

Cash and Cash Equivalents

The University deposits its cash with the Treasurer. The Treasurer pools these deposits and invests them in securities authorized by C.R.S. Section 24-75-601.1. Moneys deposited in the Treasury are invested until the cash is needed. The University had \$3.5 million and \$12.7 million, including unrealized gains (losses) of (\$105) thousand and (\$890) thousand, on deposit with the Treasurer as of June 30, 2025 and 2024, respectively, which represented approximately 0.02% of the total \$15,918.2 million (2025) and 0.07% of the total \$18,095 million (2024) fair value of investments in the State Treasurer's Pool (the Pool). As of June 30, 2025, the Pool's resources included \$39.1 million of cash on hand and \$15,879.1 million of investments. As of June 30, 2024, the Pool's resources included \$38.5 million of cash on hand and \$18,057 million of investments. The University's June 30, 2025 and June 30, 2024 balance with the Treasurer included no unspent bond proceeds, leaving \$3.5 million and \$12.7 million available for operations, respectively.

On the basis of the University's participation in the Pool, the University reports an increase or decrease in cash for its share of the Treasurer's unrealized gains and losses on the Pool's underlying investments. The Treasurer does not invest any of the Pool's resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains/losses included in income reflect only the change in fair value for the fiscal year.

Additional information on investments of the Pool may be obtained in the State's Annual Comprehensive Financial Report for the years ended June 30, 2025 and 2024.

In addition to deposits with the Treasurer, the University also has cash and cash equivalent deposits with banks and Colorado Surplus Asset Fund Trust (CSAFE), a local government investment pool developed by and for Colorado local governments, including state departments and institutions. As of June 30, the carrying amount of the University's cash and cash equivalents outside of the State Treasury, was \$173.6 million (2025) and \$74.5 million (2024) and the balance within these institutions was \$174.7 million (2025) and \$76.8 million (2024). The difference between the University's amount reported by the various institutions and the carrying amount was \$1.1 million in 2025 and \$2.3 million in 2024. This difference is from the net outstanding checks and deposits in transit. The University's June 30, 2025 and June 30, 2024 balance with banks and CSAFE include \$72.8 million and \$0.0 million in unspent bond proceeds, leaving \$100.8 million and \$74.5 million available for operations, respectively. All deposits at banks were covered by federal depository insurance and balances in excess of federal insurance levels were collateralized by the Colorado Public Deposit Protection Act (PDPA) as described below.

The PDPA requires all units of state and local government to deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The Pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

Investments

C.R.S. Section 23-53-103.3 authorized the Board to hold investments, unless externally restricted, in one or more consolidated funds in which the participation trusts or accounts have undivided interests. In accordance with the legislation, the Board approved the Colorado Mesa University Investment Policy and established an Investment Advisory Committee (IAC). The IAC is responsible for developing investment guidelines in support of the 'prudent investor' standard, providing liquidity, safety, and yield. In formulating investment guidelines, the IAC takes into account institutional cash flow analysis, diversification of investments, appropriate time horizons, and credit quality of investments to establish return benchmarks at acceptable levels of risk. Liquidity of assets invested shall at all

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times remain at a level sufficient to pay for all budgeted outstanding operational obligations and expenses occurring within any fiscal year.

The University's investments were \$42.8 million (2025) and \$38.3 million (2024), including unrealized gains of \$8.3 million (2025) and \$5.8 million (2024). The University's investments included debt and equity securities, fixed income investments, short-term money market funds, and an alternative investment fund. All of the University's investments are registered in the University's name. The fair value of all investments, except for bonds, are based on the quoted market prices as of June 30, 2025 and 2024. The fair value of individual bond pricing, if applicable, was provided via Interactive Data Corporation fair value information services.

The fair values of investments by value level at year ended at June 30, 2025 are as follows (*in thousands*).

	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3	Fair Value Total
U.S. Agency securities (not explicitly guaranteed)	\$ -	\$ -	\$ -	\$ -
Money market mutual funds	869	-	-	869
Bond mutual funds	9,457	-	-	9,457
Corporate equities	14,206	-	-	14,206
Equity mutual funds	8,757	-	-	8,757
Other - equity exchange traded funds	492	-	-	492
Other – international equity mutual funds	7,998	-	-	7,998
Other – bond exchange traded funds	525	-	-	525
Other – Preferred Stock Mutual funds	515	-	-	515
Other - accrued income	14	-	-	14
Other - net due to broker for pending trades	-	-	-	-
	\$ 42,833	\$ -	\$ -	\$ 42,833

The fair values of investments by value level at year ended at June 30, 2024 are as follows (*in thousands*).

	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3	Fair Value Total
U.S. Agency securities (not explicitly guaranteed)	\$ -	\$ -	\$ -	\$ -
Money market mutual funds	515	-	-	515
Bond mutual funds	8,487	-	-	8,487
Corporate equities	12,671	-	-	12,671
Equity mutual funds	15,604	-	-	15,604
Other - equity exchange traded funds	456	-	-	456
Other - infrastructure fund	4	-	-	4
Other - international equity exchange traded funds	-	-	-	-
Other – bond exchange traded funds	528	-	-	528
Other - accrued income	23	-	-	23
Other - net due to broker for pending trades	-	-	-	-
	\$ 38,288	\$ -	\$ -	\$ 38,288

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Credit quality risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical ratings organization. To manage credit risk, the University's investment policy specifies investments of a single issuer, with the exception of the U.S. government and its agencies, may not exceed 5% of the total market value of the portfolio and no more than 10% of the portfolio may be invested in corporate debt securities rated below investment grade.

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. To mitigate interest rate risk, the investment portfolio should have an average duration of less than seven years, and the University does not invest in instruments with a maturity date longer than fifteen years.

The change in the investment balance during the year ended at June 30, 2025 consisted of the following components (*in thousands*).

Investments - cost	\$ 32,453
Additional contributions	-
Net interest revenue	-
Dividend income	917
Net realized gain (loss)	1,305
Change in accrued income	(9)
Misc. disbursements	(1)
Investment fees	(92)
<hr/>	
Investments - cost	\$ 34,572
Unrealized gain (loss)	8,260
<hr/>	
	\$ 42,833

The change in the investment balance during the year ended at June 30, 2024 consisted of the following components (*in thousands*).

Investments - cost	\$ 32,127
Additional contributions	-
Net interest revenue	1
Dividend income	800
Net realized gain (loss)	(403)
Change in accrued income	7
Misc. disbursements	-
Investment fees	(80)
<hr/>	
Investments - cost	\$ 32,452
Unrealized gain (loss)	5,836
<hr/>	
	\$ 38,288

As of June 30, 2025, no individual bonds are held in the portfolio. The portfolio consists entirely of exchanged-traded funds (ETFs), mutual funds, and equities. The return on investments for the year ended June 30, 2025 was 12.11% gross of fees and 11.86% net of fees. The return on investments for the year ended June 30, 2024 was 14.58% gross of fees and 14.32% net of fees.

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NOTE 3 - ACCOUNTS AND LOANS RECEIVABLE

The following schedule shows the status of accounts and loans receivable and related allowance for doubtful accounts at June 30, 2025 and 2024 (*in thousands*).

	June 30, 2025	June 30, 2024
Total accounts and loans receivable	\$ 15,930	\$ 13,456
Less: allowance for doubtful accounts	(4,109)	(3,910)
Net Accounts and Loans Receivable	\$ 11,821	\$ 9,546

Receivables reported on the Statements of Net Position may be aggregations of various components, such as balances from students, vendors, other governments, and employees.

NOTE 4 - LEASE RECEIVABLE AND LEASE RELATED DEFERRED INFLOWS

In accordance with GASB Statement No. 87, for leases in which the University is the lessor, the University recognizes a lease receivable at the commencement of the lease term measured at the present value of lease payments expected to be received during the lease term. Payments received by the University, less imputed interest revenue, reduces the lease receivable over the term of the lease.

Changes in lease receivables for the year ended June 30, 2025 were as follows (*in thousands*).

Assets Leased to Others	Balance		Principal Payments	Balance		Current Portion	Non-current Portion	Interest Revenue
	June 30, 2024	Additions		June 30, 2025	\$			
Building space	\$ 295	\$ -	\$ (162)	\$ 133	\$ 122	\$ 11	\$ 12	\$ 12
Land	400	247	(157)	491		131	360	31
Total	\$ 695	\$ 247	\$ (319)	\$ 624	\$ 253	\$ 371	\$ 43	

Lessor arrangements at June 30, 2025 meeting the reporting requirements of GASB Statement No. 87 include:

- Medical office space with payments received monthly through August 2026, increasing 3% annually.
- Restaurant space with payments received monthly through October 2025, increasing 2% annually.
- Medical office space with payments received monthly through June 2026, increasing 3% annually.
- Land allowing cellular technology companies to place and operate equipment.
 - Agreement 1 with payments received annually through February 2029, with option to renew.
 - Agreement 2 with payments received annually through March 2025, with option to renew.
 - Agreement 3 with payments received annually through May 2026, with option to renew.
 - Agreement 4 with payments received monthly through December 2030, with option to renew.

Changes in lease receivables for the year ended June 30, 2024 were as follows (*in thousands*).

Assets Leased to Others	Balance		Principal Payments	Balance		Current Portion	Non-current Portion	Interest Revenue
	June 30, 2023	Additions		June 30, 2024	\$			
Building space	\$ 443	\$ -	\$ (148)	\$ 295	\$ 161	\$ 134	\$ 19	\$ 19
Land	557	-	(157)	400		116	284	27
Total	\$ 1,000	\$ -	\$ (305)	\$ 695	\$ 277	\$ 418	\$ 46	

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Lessor arrangements at June 30, 2024 meeting the reporting requirements of GASB Statement No. 87 include:

- Medical office space with payments received monthly through August 2026, increasing 3% annually.
- Restaurant space with payments received monthly through October 2025, increasing 2% annually.
- Land allowing cellular technology companies to place and operate equipment.
 - Agreement 1 with payments received annually through February 2024, with option to renew.
 - Agreement 2 with payments received annually through March 2025, with option to renew.
 - Agreement 3 with payments received annually through May 2026, with option to renew.
 - Agreement 4 with payments received monthly through December 2030, with option to renew.

In Fiscal Year 2018, the University and EUREKA! McConnell Science Museum (EMSM), a separate 501(c)(3) organization, entered into an agreement where EMSM pre-paid the cost of constructing the museum of \$4.4 million. In return, EMSM will have use of the facility for thirty years and the University will recognize facilities rental income on a straight-line basis over the same period. However, with the implementation of GASB Statement No. 87 these EMSM unearned revenue amounts were reclassified to deferred inflows.

Changes in deferred inflows related to leases ended June 30, 2025 are as follows (*in thousands*).

Assets Leased to Others	Balance		Rental Income	Balance	
	June 30, 2024	Additions		June 30, 2025	
Building space	\$ 260	\$ -	\$ (147)	\$ 113	
Land	392	247	(181)	458	
EMSM	3,512	-	(146)	3,366	
Total	\$ 4,164	\$ 247	\$ (474)	\$ 3,937	

Changes in deferred inflows related to leases ended June 30, 2024 are as follows (*in thousands*).

Assets Leased to Others	Balance		Rental Income	Balance	
	June 30, 2023	Additions		June 30, 2024	
Building space	\$ 407	\$ -	\$ (147)	\$ 260	
Land	567	-	(175)	392	
EMSM	3,658	-	(146)	3,512	
Total	\$ 4,632	\$ -	\$ (468)	\$ 4,164	

NOTE 5 - RIGHT-TO-USE ASSET

In accordance with GASB Statement No. 87, for leases in which the University is a lessee, the University recognizes an intangible asset known as right to use, at the commencement of the lease term measured at the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The University amortizes the right-to-use asset over the shorter of the lease term or the useful life of the underlying asset.

Likewise, in accordance with GASB Statement No. 96, a SBITA recognizes a right-to-use subscription asset and a corresponding subscription liability. The subscription liability is recognized at the commencement of the subscription term, which is when the subscription asset is placed into service. The subscription liability is measured at the present value of subscription payments expected to be made during the subscription term. Future subscription payments are discounted using the University's incremental borrowing rate. The amortization of the discount on the SBITA is recognized as an outflow of resources in subsequent financial reporting periods.

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Changes in right-to-use assets for the year ended June 30, 2025 were as follows (*in thousands*).

Asset Leased from Others	Balance					Balance
	June 30, 2024	Additions	Disposals	Amortization	June 30, 2025	
Classroom and laboratory space	\$ 1,317	\$ -	\$ -	\$ (376)	\$ 941	
Building space	148	148	-	(146)	150	
Office equipment	15	248	-	(77)	186	
SBITAs	4,314	2,196	-	(2,187)	4,323	
Total	\$ 5,794	\$ 2,592	\$ -	\$ (2,786)	\$ 5,600	

Lessee arrangements at June 30, 2025 meeting the reporting requirements of GASB Statement No. 87 include:

- Building space with payments made monthly through June 2025, with an option to renew.
- Building space with payments made annually through April 2026, with an option to renew.
- Classroom and laboratory space with payments made annually through May 2027.
- Office technology equipment with payments made quarterly through June 2028.
- Building space with payments made monthly through August 2029, with an option to renew.

Subscription asset arrangements at June 30, 2025 meeting the reporting requirements of GASB Statement No. 96 include:

- An enterprise resource planning system that is under contract through Fiscal Year 2027.
- Procurement software that is under agreement until Fiscal Year 2026.
- An education software that is under contract ending in Fiscal Year 2030.
- Admissions CRM software that is under contract until Fiscal Year 2027.
- Curricular management software that is under contract until Fiscal Year 2026.
- Data warehouse software that is under contract until Fiscal Year 2029
- A payment gateway and merchant services software that is under contract until Fiscal Year 2027.
- An online curriculum software that is under contract until Fiscal Year 2027.
- The University has seventeen less significant subscription asset arrangements under contract with ending dates between Fiscal Year 2026 and Fiscal Year 2029.

Changes in right-to-use assets for the year ended June 30, 2024 were as follows (*in thousands*).

Asset Leased from Others	Balance					Balance
	June 30, 2023	Additions	Disposals	Amortization	June 30, 2024	
Classroom and laboratory space	\$ 1,693	\$ -	\$ -	\$ (376)	\$ 1,317	
Building space	200	94	-	(146)	148	
Office equipment	75	-	-	(60)	15	
SBITAs	5,156	1,737	(668)	(1,911)	4,314	
Total	\$ 7,124	\$ 1,831	\$ (668)	\$ (2,493)	\$ 5,794	

Lessee arrangements at June 30, 2024 meeting the reporting requirements of GASB Statement No. 87 include:

- Classroom and laboratory space with payments made annually through May 2027.
- Building space with payments made monthly through September 2024, with an option to renew.
- Building space with payments made annually through July 2024, with an option to renew.
- Building space with payments made annually through April 2026, with an option to renew.
- Office technology equipment with payments made quarterly through July 2024.

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Subscription asset arrangements at June 30, 2024 meeting the reporting requirements of GASB Statement No. 96 include:

- An enterprise resource planning system that is under contract through June 2027.
- A procurement software that is under agreement until Fiscal Year 2025.
- A communication services software that is under contract ending in Fiscal Year 2024.
- An admissions customer relationship management software package that is under contract until Fiscal Year 2026.
- A curricular management software that is under contract until Fiscal Year 2026.
- A data warehouse solution that is under contract until Fiscal Year 2029
- A payment gateway and merchant services software that is under contract until Fiscal Year 2027.
- A library network software that is under contract until Fiscal Year 2027.
- The University has twenty-two less significant subscription asset arrangements under contract with ending dates between Fiscal Year 2024 and Fiscal Year 2029.

NOTE 6 - CAPITAL ASSETS

The following presents changes in capital assets and accumulated depreciation/amortization for the year ended June 30, 2025 (*in thousands*).

	Balance	June 30, 2024	Additions	Transfers	Disposals	Balance	June 30, 2025
Non-depreciable capital assets							
Land and improvements	\$ 55,701	\$ 2,430	\$ -	\$ -	\$ 58,131		
Construction in progress	55,672	30,043	(60,439)	(4,278)	20,998		
Total Non-depreciable Capital Assets	111,373	32,473	(60,439)	(4,278)	79,129		
Depreciable capital assets							
Leasehold and land improvements	51,340	-	1,170	-	-	52,510	
Buildings	547,739	3,910	59,186	(1,424)	609,411		
Equipment, vehicles, and instructional aircraft	22,050	3,493	83	(779)	24,847		
Library materials	17,765	652	-	(89)	18,328		
Right-to-use asset	14,688	2,591	-	(2,900)	14,379		
Total Depreciable Capital Assets	653,582	10,646	60,439	(5,192)	719,475		
Less: accumulated depreciation/amortization							
Leasehold and land improvements	(26,998)	(2,304)	-	-	-	(29,302)	
Buildings	(160,375)	(15,277)	-	902	(174,750)		
Equipment, vehicles, and instructional aircraft	(17,415)	(2,349)	-	773	(18,991)		
Library materials	(12,294)	(480)	-	-	(12,774)		
Right-to-use asset	(8,894)	(2,785)	-	2,900	(8,779)		
Total Accumulated Depreciation/Amortization	(225,976)	(23,195)	-	4,575	(244,596)		
Net Depreciable Capital Assets	427,606	(12,549)	60,439	(617)	474,879		
Capital Assets, Net	\$ 538,979	\$ 19,924	\$ -	\$ (4,895)	\$ 554,008		

The following presents changes in capital assets and accumulated depreciation/amortization for the year ended June 30, 2024 (*in thousands*).

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	Balance June 30, 2023	Additions	Transfers	Disposals	Balance June 30, 2024
Non-depreciable capital assets					
Land and improvements	\$ 48,554	\$ 7,147	\$ -	\$ -	\$ 55,701
Construction in progress	53,777	43,545	(41,650)	-	55,672
Total Non-depreciable Capital Assets	102,331	50,692	(41,650)	-	111,373
Depreciable capital assets					
Leasehold and land improvements	50,865	475	-	-	51,340
Buildings	486,146	20,229	41,650	(286)	547,739
Equipment, vehicles, and instructional aircraft	21,068	3,107	-	(2,125)	22,050
Library materials	17,130	660	-	(25)	17,765
Right-to-use asset	13,525	1,832	-	(669)	14,688
Total Depreciable Capital Assets	588,734	26,303	41,650	(3,105)	653,582
Less: accumulated depreciation/amortization					
Leasehold and land improvements	(24,692)	(2,306)	-	-	(26,998)
Buildings	(147,990)	(12,671)	-	286	(160,375)
Equipment, vehicles, and instructional aircraft	(16,159)	(3,377)	-	2,121	(17,415)
Library materials	(11,830)	(464)	-	-	(12,294)
Right-to-use asset	(6,401)	(2,493)	-	-	(8,894)
Total Accumulated Depreciation/Amortization	(207,072)	(21,311)	-	2,407	(225,976)
Net Depreciable Capital Assets	381,662	4,992	41,650	(698)	427,606
Capital Assets, Net	\$ 483,993	\$ 55,684	\$ -	\$ (698)	\$ 538,979

NOTE 7 - SHORT-TERM LIABILITIES

Year-end payables were as follows (*in thousands*).

	June 30, 2025	June 30, 2024
Accounts payable, vendors	\$ 11,577	\$ 4,641
Salaries and benefits payable	7,534	6,338
Leases payable, current portion	2,274	1,631
Bonds payable, current portion	8,000	7,810
Notes payable, current portion	7	14
Compensated absences, current portion	699	483
Construction contracts retainage payable	461	2,608
Accrued interest payable	1,373	1,018
Other Accrued Liabilities	64	-
Total Payables	\$ 31,989	\$ 24,543

Unearned Revenues

Unearned revenues include unearned student tuition and fees (*in thousands*).

	June 30, 2025	June 30, 2024
Tuition and fees	\$ 2,098	\$ 2,077
Grants and contracts	2,114	3,714
Total unearned revenues	\$ 4,212	\$ 5,791

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NOTE 8 - LONG-TERM LIABILITIES

In Fiscal Year 2019, the University adopted GASB Statement No. 88, *Certain Disclosures Related to Debt*, including direct borrowings and direct placements. GASB Statement No. 88 increased disclosure requirements related to debt, especially direct borrowings and placements. The disclosures presented here conform to these requirements. Direct borrowings are loans with a lender for funding and direct placements are debt securities issued directly to an investor.

Changes in long-term debt for the year ended June 30, 2025 were as follows (*in thousands*).

	Balance			Balance		
	June 30, 2024	Additions	Reductions	June 30, 2025	Current Portion	Non-current Portion
Revenue bonds	\$ 210,765	\$ 87,110	\$ (20,775)	\$ 277,100	\$ 8,000	\$ 269,100
Unamortized bond premiums/ discounts	5,246	6,946	(382)	11,810	-	11,810
Total revenue bonds	216,011	94,056	(21,157)	288,910	8,000	280,910
Leases, GASB 87	1,264	397	(495)	1,166	376	790
Leases, GASB 96	4,016	2,045	(1,887)	4,174	1,898	2,276
Total leases	5,280	2,442	(2,382)	5,340	2,274	3,066
Notes payable	21	-	(14)	7	7	-
Total Bonds, Notes, and Leases Payable	\$ 221,312	\$ 96,498	\$ (23,553)	\$ 294,257	\$ 10,281	\$ 283,976

Changes in long-term debt for the year ended June 30, 2024 were as follows (*in thousands*).

	Balance			Balance		
	June 30, 2023	Additions	Reductions	June 30, 2024	Current Portion	Non-current Portion
Revenue bonds	\$ 219,250	\$ 9,240	\$ (17,725)	\$ 210,765	\$ 7,810	\$ 202,955
Unamortized bond premiums/ discounts	4,467	1,042	(263)	5,246	-	5,246
Total revenue bonds	223,717	10,282	(17,988)	216,011	7,810	208,201
Leases, GASB 87	1,857	95	(688)	1,264	415	849
Leases, GASB 96	5,321	1,737	(3,042)	4,016	1,216	2,800
Total leases	7,178	1,832	(3,730)	5,280	1,631	3,649
Notes payable	36	-	(15)	21	14	7
Total Bonds, Notes, and Leases Payable	\$ 230,931	\$ 12,114	\$ (21,733)	\$ 221,312	\$ 9,455	\$ 211,857

Revenue Bonds Payable

Revenue bonds are secured by a pledge of all net revenues as defined by the bond documents. For the years ended June 30, 2025 and 2024, net pledged revenues and debt service coverage are shown on the Enterprise Revenue Bonds Schedules of Revenues and Expenditures. Annual debt service payments are made in November and May of each year and are detailed below. Net pledged revenues will continue to be pledged for the life of the associated revenue bonds.

If any default events occur as described in the master resolution, the owner of at least 25% of the outstanding Bonds (including any trustee) can take action against the University, the Board, and their agents, officers, and employees. They can do this to protect and enforce their rights through legal or equitable proceedings in any competent court.

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This includes appointing a receiver, enforcing specific performance of any agreement, or any other legal remedy. These actions can also prevent any unlawful acts or violations of Bond owners' rights. All legal proceedings will benefit all Bond owners equally. This is discussed more on the Municipal Securities Rulemaking Board's Electronic Municipal Market Access website (<https://emma.msrb.org/#>).

The Series 2009B and Series 2010B qualify as Build America Bonds under the American Recovery and Reinvestment Act of 2009. The University expects to receive interest payment credits of 35%, referred to as Federal Direct Payments. Due to federal budget sequestrations in place since 2013, the University received 5.7% less in Fiscal Year 2025 and 2024. During the years ended June 30, 2025 and 2024 the University had credits of \$1.1 million and \$1.4 million, respectively, in Federal Direct Payments.

The University's revenue bond detail was as follows (in thousands).

Issuance Description	Original Issuance Amount	Outstanding Balance 2025	Outstanding Balance 2024
Series 2025A (Non-Direct Placement): Issued tax-exempt Series 2025A to (a) finance the Series 2025A Improvements Project, which consists of the acquisition, construction, renovation or equipping of (i) the Centennial Village Student Housing Project; (ii) a dining facility/market hall; (iii) plaza infrastructure and certain other campus improvements as deemed necessary; (b) funding capitalized interest for the 2025A Improvements Project; (c) financing the Series 2025A Refunding Project, which consists of the payment and partial defeasance of the Series 2009B and Series 2010B Bonds; and (d) pay the costs of issuance. Debt service requirements and other amounts due in connection with Outstanding Prior Obligations, which consist of the debt issued prior to 2024, will be paid as first charge on Gross Revenues and therefore have priority in payment to the Series 2025A Bonds. The bond was issued with a \$7.4 million premium with an average coupon of 4.70% and a net interest cost of 4.16%. Debt service payments are made in May and November of each year beginning May 2025. Final payment is in May 2055.	\$ 87,110	\$ 86,655	-
Series 2024A (Non-Direct Placement): Issued tax-exempt Series 2024A to (a) finance the Series 2024A Refunding Project, which consists of the payment and cancellation of the Series 2014A Bonds; and (b) pay the costs of issuance. Debt service requirements and other amounts due in connection with Outstanding Prior Obligations, which consists of the debt issued prior to 2024, will be paid as first charge on Gross Revenues and therefore have priority in payment to the Series 2024A Bonds. The bond was issued with a \$1.0 million premium and interest is fixed at 5.00%, effecting a net interest rate of 3.76%. Debt service payments are made in May and November of each year beginning May 2025. Final payment is in May 2039.	9,240	8,815	9,240
Series 2022D (Direct Placement): Issued tax-exempt Series 2022D bonds to construct and equip a new residence hall and certain other campus improvements as are deemed necessary or desirable by the Board; pay capitalized interest on the Series 2022D bonds through May 15, 2023; and pay the costs of issuance related to the Series 2022D Bonds. The bond was issued with interest fixed for 15 years at 4.07%. Debt service payments are made in May and November of each year. Final payment is in May 2053. Series 2022D bond has a mandatory purchase date of May 15, 2037 making it subject to market interest rates at settlement if not paid-in-full.	18,935	17,860	18,220
Series 2022ABC (Direct Placement): Issued tax-exempt Series 2022A bonds to refund certain outstanding bonds by placing the bond proceeds and the Series 2012A and 2012B debt service reserve in an irrevocable trust to provide for future debt service payments on the Series 2012A and Series 2012B bonds. Issued taxable convertible to tax-exempt Series 2022B bonds to refund certain outstanding bonds by placing the bond proceeds and the Series 2013 debt	33,330	28,615	30,250

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service reserve in an irrevocable trust to provide for future debt service payments on the Series 2013 bonds. Issued taxable convertible to tax-exempt Series 2022C bonds to refund certain outstanding bonds by placing the bond proceeds and the Series 2016 debt service reserve in an irrevocable trust to provide for future debt service payments on the Series 2016 bonds. As such, the trust account assets and the liability for the defeased bonds are not included in the University's financial statements. The defeasance resulted in an economic gain of \$4.9 million and a book loss of \$1.7 million that is being amortized as an adjustment to interest expense over the life of the Series 2022ABC bonds. The 2022C bonds have not yet been converted to tax exempt. Interest rates range from 1.60% to 3.28%. Debt service payments are made in May and November of each year and the first principal payment is due in May 2023. The final payment is due in May 2045.			
2021 Bond with The Colorado Health Foundation: The University received a \$5 million interest free loan from The Colorado Health Foundation to fund the University's physician assistant building. Interest was therefore imputed, resulting in a contribution of \$1.4 million during fiscal 2022. Debt service payments do not begin until January 2028 and then made annually with the final payment due November 2038.	5,000	5,000	5,000
Series 2020A (Direct Placement): Issued taxable convertible to tax-exempt Series 2020A bonds (Cinderella Bonds) to refund certain outstanding bonds by placing the bond proceeds and the Series 2012A and 2012B debt service reserve in an irrevocable trust to provide for future debt service payments on the Series 2012A and Series 2012B bonds. As such, the trust account assets and the liability for the defeased bonds are not included in the University's financial statements. The defeasance resulted in an economic gain of \$1.0 million and a book loss of \$1.0 million that is being amortized as an adjustment to interest expense over the life of the Series 2020A bonds. The annual interest rate was 3.03% and converted to 2.38% on 2/15/2021. Debt service payments are made in May and November of each year and the first principal payment is due in May 2020. The final payment is due in May 2034.	11,250	11,010	11,070
Series 2019B (Non-Direct Placement): Issued tax-exempt Series 2019B bonds to construct and equip a new residence hall and certain other campus improvements as are deemed necessary or desirable by the Board; pay capitalized interest on the Series 2019B bonds through May 15, 2022; and pay the costs of issuance related to the Series 2019B Bonds. The bond was issued with a \$3.5 million premium and interest is fixed at 5.00%, effecting a net interest rate of 3.50%. Debt service payments are made in May and November of each year and the University will make interest-only payments until the first principal payment is due in May 2020. Final payment is in May 2049.	17,000	15,495	15,825
Series 2019A (Direct Placement): Issued tax-exempt Series 2019A bonds to advance refund all of the Series 2009A bonds by placing the bond proceeds and the Series 2009A debt service reserve in an irrevocable trust to provide for future debt service payments on the Series 2009A bonds. As such, the trust account assets and the liability for the defeased bonds are not included in the University's financial statements. The defeasance resulted in an economic gain of \$1.9 million and a book loss of \$2.9 million that is being amortized as an adjustment to interest expense over the life of the Series 2019A bonds. Coupon rates are between 4.00% and 5.00%, effecting a net interest rate of 3.57%. Debt service payments are made in May and November of each year and the first principal payment is due in May 2020. The final payment is due in May 2033.	24,485	16,015	17,700
Series 2017A (Direct Placement): Issued tax-exempt Series 2017A bonds to construct and equip a new Engineering Building and the John McConnell Math and Science Center and certain other campus improvements as are deemed necessary or desirable by the Board; and pay the costs of issuance related to the	15,000	10,200	10,800

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<p>Series 2017A bonds. The interest rate for the Series 2017A was initially set at 2.3%. Beginning in 2027, on each May 15, the bond will adjust to an annual rate of the then-effective LIBOR rate (now replaced by the Secured Overnight Financing Rate (SOFR)) plus 1.75%. The net effective interest rate shall not exceed 6% if issued as a fixed-rate obligation and shall not exceed 18% if issued as a variable rate obligation. Series 2017A bond proceeds were distributed to the University in predetermined amounts through February 2018. Principal and interest payments are made in May and November of each year and the final payment is due in May 2042.</p>			
<p>Series 2016 (Non-Direct Placement): Issued tax-exempt Series 2016 bonds to construct and equip a new residence hall on the University campus, expand, renovate, and equip the Maverick Center located on the University campus and construct a portion of a new Engineering facility; pay capitalized interest; and pay the costs of issuance related to the Series 2016 bonds. Coupon rates are between 3.00% and 5.00%, effecting a net interest rate of 3.55%. Debt service payments are made in May and November of each year and the University will pay interest only until principal payments begin in May 2025. Final payment is in May 2045.</p>	26,575	18,770	19,350
<p>Series 2014B (Direct Placement): Issued tax-exempt Series 2014B bond to advance refund all of the College Enterprise Revenue Bonds, Series 2007 by placing the bond proceeds in an irrevocable trust to provide for future debt payments on the Series 2007 bonds. As such, the trust account assets and the liability for the defeased bonds are not included in the University's financial statements. The Series 2007 bonds were paid in full in May 2017. The defeasance resulted in an economic gain of \$2.8 million and a book loss of \$1.8 million that is being amortized as an adjustment to interest expense over the life of the 2014B bond. The Series 2014B bond carries an interest rate of 2.96%. Principal and interest payments are made in May and November of each year and the final payment is due in May 2037. Series 2014B bond has a mandatory purchase date of May 15, 2029 making it subject to market interest rates at settlement if not paid-in-full.</p>	19,005	15,225	16,090
<p>Series 2013 (Non-Direct Placement): Issued tax-exempt Series 2013 bonds to construct and equip a new academic classroom building on campus, renovate and equip the campus library, and make such additional capital improvements to the campus as may be designated by the Board; pay capitalized interest; and pay the costs of issuance related to the Series 2013 bonds. Coupon rates are 4.00%. Principal and interest payments are made in May and November of each year and the final payment is due in May 2025.</p>	19,900	-	765
<p>Series 2010B (Non-Direct Placement): Issued taxable (Build America Bonds – Direct Payment to Board) Series 2010B bonds to finance the costs of construction, acquisition, renovation, and equipping of certain housing, classroom and other University facilities; and to fund a deposit to the Series 2010 Capitalized Interest Fund to pay a portion of the interest on the Series 2010 bonds through May 2011. Coupon rates are between 5.581% and 6.746%. Principal and interest payments are made in May and November of each year and the final payment is due in May 2042. As noted above, Series 2025A partially defeased Series 2010B in March 2025.</p>	30,670	19,615	26,455
<p>Series 2009B (Non-Direct Placement): Issued taxable Series 2009B bonds to finance the costs of construction, acquisition, renovation, and equipping of certain housing, University Center, parking, and other University facilities; and to fund a deposit to the Series 2009 Capitalized Interest Fund to pay a portion of the interest on the Series 2009 bonds through November 2010. Interest is fixed at 5.8%. Principal and interest payments are made in May and November of each year and the final payment is due in May 2040. As noted above, Series 2025A partially defeased Series 2009B in March 2025.</p>	30,000	23,825	30,000

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Total Amount of Revenue Bond Issuances	\$ 347,500		
Revenue Bonds Outstanding		\$ 277,100	\$ 210,765
Plus: net bond premiums and discounts		11,810	5,246
Revenue Bonds Outstanding Net of Premiums and Discounts		\$ 288,910	\$ 216,011

The following is a schedule of future minimum bond payments as of June 30 (*in thousands*).

Year Ending June 30	Non-Direct Placements Principal	Non-Direct Placements Interest	Direct Placements Principal	Direct Placements Interest	Total
2026	\$ 1,830	\$ 8,731	\$ 6,170	\$ 3,079	\$ 19,810
2027	2,855	8,646	6,375	2,844	20,720
2028	2,995	8,503	6,820	2,650	20,968
2029	3,150	8,353	7,010	2,445	20,958
2030	3,315	8,196	7,220	2,228	20,959
2031-2035	26,500	38,259	32,125	7,751	104,635
2036-2040	69,545	24,849	19,870	4,138	118,402
2041-2045	34,390	10,637	11,250	2,509	58,786
2046-2050	15,030	5,262	4,160	1,117	25,569
2051-2055	13,565	2,103	2,925	241	18,834
Total Future Minimum Payments	\$ 173,175	\$ 123,539	\$ 103,925	\$ 29,002	\$ 429,641

Reserve Fund Requirements

A Reserve Fund requirement was met for all bonds participating in the State Intercept Program, which was enacted for bonds issued by state-supported institutions of higher education on or after June 4, 2008. Under C.R.S. Section 23-5-139, as amended, if the University cannot meet a scheduled payment of principal and interest, the Treasurer is required to forward the amount necessary to make the payment to the paying agent and will recover such amounts by withholding funds from the University's FFS contract with the Department of Higher Education.

Leases

In accordance with GASB Statement No. 87, for leases in which the University is the lessee, the University recognizes a lease liability at the commencement of the lease term, unless the lease is a short-term lease, or it transfers ownership of the underlying asset. The lease liability is measured at the present value of payments expected to be made during the lease term (less any lease incentives). The lease liability is reduced as payments are made and recognizes interest expense on the liability.

Likewise, in accordance with GASB Statement No. 96, when a SBITA commences, the University recognizes a right-to-use subscription asset and a corresponding subscription liability. The subscription liability is recognized at the commencement of the subscription term, which is when the subscription asset is placed into service. The subscription liability is measured at the present value of subscription payments expected to be made during the subscription term. Future subscription payments are discounted using the University's incremental borrowing rate. The amortization of the discount on the subscription liability is recognized as an outflow of resources in subsequent financial reporting periods.

Changes in lease liabilities for the year ended June 30, 2025 were as follows (*in thousands*).

Asset Leased from Others	Balance June 30, 2024		Principal Payments	Balance June 30, 2025		Current Portion	Non-current Portion
		Additions					
Wubben Hall expansion	\$ 1,065	\$ -	\$ (245)	\$ 820	\$ 258	\$ 562	
Energy equipment	21	-	(21)	-	-	-	-

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Asset Leased from Others	Balance June 30, 2024	Additions	Principal Payments	Balance June 30, 2025	Current Portion	Non-current Portion
Building space	162	148	(155)	155	57	98
Office equipment	16	249	(74)	191	61	130
SBITAs	4,016	2,045	(1,887)	4,174	1,898	2,276
	\$ 5,280	\$ 2,442	\$ (2,382)	\$ 5,340	\$ 2,274	\$ 3,066

Changes in lease liabilities for the year ended June 30, 2024 were as follows (*in thousands*).

Asset Leased from Others	Balance June 30, 2023	Additions	Principal Payments	Balance June 30, 2024	Current Portion	Non-current Portion
Wubben Hall expansion	\$ 1,298	\$ -	\$ (233)	\$ 1,065	\$ 245	\$ 820
Energy equipment	259	-	(238)	21	21	-
Building space	218	95	(151)	162	133	29
Office equipment	82	-	(66)	16	16	-
SBITAs	5,321	1,737	(3,042)	4,016	1,216	2,800
	\$ 7,178	\$ 1,832	\$ (3,730)	\$ 5,280	\$ 1,631	\$ 3,649

The following shows a summary of future principal and interest requirements at June 30 (*in thousands*).

Years ending June 30	Principal	Interest	Total
2026	\$ 2,274	\$ 221	\$ 2,495
2027	1,886	143	2,029
2028	822	46	868
2029	203	14	217
2030	155	6	161
2031-2035	-	-	-
Total Future Minimum Payments	\$ 5,340	\$ 430	\$ 5,770

Wubben Hall Expansion: State of Colorado Higher Education Capital Construction Lease Purchase Financing Program Certificates of Participation, Series 2008: On November 6, 2008, the Treasurer entered a lease-purchase agreement under which a Trustee issued \$230.8 million of State of Colorado Higher Education Capital Construction Lease Purchase Financing Program Certificates of Participation (COPs), Series 2008. The COPs were issued at a net premium of \$181 thousand and were a combination of serial and term maturities with the final maturity in November 2027. The COPs carry coupon rates ranging from 3.00% to 5.50% with a total interest cost of 5.38%.

The COPs' proceeds were used to fund renovations, additions, and new construction at twelve state institutions of higher education and are collateralized with existing properties at eleven of the twelve institutions. Legislation enacted in the 2008 session of the General Assembly authorized the lease purchase and limited the lease payments to an average of \$16.2 million for the first ten years and \$16.8 million for the second ten years.

The legislation envisioned annual appropriations of Federal Mineral Lease Program (FML) revenues to fund the semi-annual lease payments required. Total lease payments anticipated from the FML source are \$325.5 million, and three institutions will make \$42.8 million of lease payments over the life of the COPs to fund the portion of their required project match that they elected to finance through the COPs.

Proceeds from the issuance of \$18.4 million were allocated to renovate and expand the Wubben Hall science building. Of that, \$3.7 million was financed by the University through a sublease with the Treasurer. The University was scheduled to make rental payments from April 2009 through October 2027 totaling \$5.9 million including interest of \$2.2 million. This sublease was evaluated against the criteria of GASB Statement No. 87, and it was determined that the sublease qualifies as a lease under GASB Statement No. 87 and is included in the disclosures

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in the leases section above. The University pledged the Fine Arts Building and the Tomlinson Library as collateral for the project.

Energy Equipment Lease: During the year ended June 30, 2008, the University entered into a \$2.2 million lease purchase contract with an interest rate of 4.32% for the acquisition of equipment that will result in energy cost savings guarantees. Payments began in September 2009 and continue through August 2024. The contract provides that any commitments beyond the current year are contingent upon funds for that purpose being appropriated, budgeted, and otherwise made available. It is reasonably assured that sufficient funds will be available for the full term of the contract and, therefore, are treated as non-cancelable for financial reporting purposes.

Building Space Lease: During the year ended June 30, 2001, the University agreed to lease property from the City of Montrose, Colorado. The University entered into first, second, third, and fourth amendments to the lease on June 30, 2004, June 25, 2009, May 12, 2010, and May 12, 2015 respectively, with the term of the fourth amendment ending on June 30, 2020. On August 6, 2020, the University agreed to a fifth amendment to the lease for an additional five-year renewal term ending June 30, 2025.

Building Space Lease: During 2014, the University agreed to lease gallery space through August 2019, with payments made monthly. The University renewed its lease in 2019 for another five years ending in August 2024. In September 2024, the University renewed this lease for another five-year period ending in September 2029.

Building Space Lease: During 2023, the University agreed to lease a property in downtown Grand Junction to serve as an additional location of the campus bookstore through April 2026, with payments made monthly.

Building Equipment Lease: On September 18, 2020, the University entered into an agreement to provide lease copier equipment for the next four years with the term ending on October 1, 2024. On September 27, 2024, the University entered into an agreement to lease copier equipment for a four year period ending on September 30, 2028.

Subscription based assets leased from others include the following liability balance as of June 30, 2025:

- An enterprise resource planning system that is under contract through June 2027 and has a liability balance of \$1.5 million.
- A data warehouse solution that is under contract until June 2029 and has a liability balance of \$728 thousand.
- An education software that is under contract until June 2030 and has a liability balance of \$636 thousand.
- An online curriculum software that is under contract until June 2026 and has a liability balance of \$275 thousand.
- A parking services management software that is under contract until April 2029 and has a liability balance of \$123 thousand.
- An admissions customer relationship management software package that is under contract until July 2026 and has a liability balance of \$72 thousand.
- The University has nineteen other SBITAs under contract with ending dates between Fiscal Year 2026 and Fiscal Year 2029 carrying a total liability balance of \$840 thousand.

Subscription based assets leased from others include the following liability balance as of June 30, 2024:

- An enterprise resource planning system that is under contract through June 2027 and has a liability balance of \$2.104 million.
- A data warehouse solution that is under contract until June 2029 and has a liability balance of \$728 thousand.
- A payment service processor that is under contract until June 2026 and has a liability balance of \$215 thousand.

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- A parking services management software that is under contract until April 2029 and has a liability balance of \$161 thousand.
- A procurement software that is under agreement through March 2026 and has a liability balance of \$154 thousand.
- An admissions customer relationship management software package that is under contract until July 2026 and has a liability balance of \$141 thousand.
- A document creation software that is under agreement until July 2025 and has a liability balance of \$81 thousand.
- The University has twenty-three other SBITAs under contract with ending dates between Fiscal Year 2024 and Fiscal Year 2029 carrying a total liability balance of \$432 thousand.

Notes Payable (all notes are Direct Borrowings)

As part of its campus expansion program, in Fiscal Year 2006 the University acquired property by issuing a 20-year note payable. The principal balance was \$190 thousand, payable in semi-annual payments at 5% interest. The property is collateral for the debt and should the University default, the property would return to the noteholders.

The following is a schedule of payments of notes payable as of June 30 (*in thousands*).

Years Ending	Total Payments
June 30, 2026	\$ 7
Total Principal and Interest Payments	7
Less: interest included above	(0)
Total Principal Outstanding	7
Less: current portion of notes payable	(7)
Net Long-term Notes Payable	\$ 0

Compensated Absences

In accordance with GASB Statement No. 101, *Compensated Absences*, liabilities for compensated absences will be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. Employees accrue annual and sick leave based on the length of service and are subject to certain limitations on amounts paid upon termination and/or retirement. The changes in compensated absences balances are presented below (*in thousands*). The compensated absence balance for Fiscal Year 2024 was recalculated based on the implementation of GASB Statement No. 101. However, the change was deemed immaterial therefore Fiscal Year 2024 does not include a restatement.

Compensated Absences	June 30, 2025	June 30, 2024
Beginning of the year	\$ 3,798	\$ 3,467
Additions/adjustments/reductions	479	331
End of the year	\$ 4,277	\$ 3,798
Current portion	\$ 699	\$ 483

NOTE 9 - COMMITMENTS AND CONTINGENT LIABILITIES

Amounts expended under the terms of certain grants and contracts are subject to audit and possible adjustment by governmental agencies. In management's opinion, adjustments, if required, will not have a material impact on the accompanying financial statements.

The University, in the course of conducting business, is a party to various litigation and other claims. Although the final outcome of these legal actions cannot be determined at this time, management does not believe the ultimate resolution of these matters will have a significant adverse effect on the financial position of the University.

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NOTE 10 - PENSION PLAN OBLIGATIONS

A. Colorado PERA Defined Benefit Pension Plan

1. Summary of Significant Accounting Policies

The University participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position, and additions to/deductions from the fiduciary net position of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

2. Plan Description

Eligible employees of the University are provided with pensions through the SDTF, a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51, of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1 and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available Annual Comprehensive Financial Report that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

3. Benefits Provided

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. Section 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases, the service retirement benefit is limited to 100% of highest average salary and cannot exceed the maximum benefit allowed by the federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained, and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) pursuant to C.R.S. Section 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007 will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or

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the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. Section 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

4. Contributions

Eligible employees of the University and the State are required to contribute to the SDTF at a rate set by Colorado Statute. The contribution requirements for the SDTF are established under C.R.S. Section 24-51-401, et seq. and Section 24-51-413. Employee contribution rates are summarized below.

	7-1-24 to 12-31-24	1-1-25 to 6-30-25	7-1-23 to 12-31-23	1-1-24 to 6-30-24
Employee contribution rate	11.00%	11.00%	11.00%	11.00%

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

The employer contribution requirements for all employees except Safety Officers are summarized in the table below.

	7-1-24 to 12-31-24	1-1-25 to 6-30-25	7-1-23 to 12-31-23	1-1-24 to 6-30-24
Employer contribution rate	11.40%	11.40%	11.40%	11.40%
Amount of employer contribution apportioned to the Heath Care Trust Fund as specified in C.R.S. Section 24-51-208(1)(f)	-1.02%	-1.02%	-1.02%	-1.02%
Amount apportioned to the SDTF	10.38%	10.38%	10.38%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. Section 24-51-411	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. Section 24-51-411	5.00%	5.00%	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. Section 24-51-415	0.21%	0.23%	0.17%	0.21%
Total employer contribution rate to the SDTF	20.59%	20.61%	20.55%	20.59%

Contributions rates are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions to the SDTF. For the years ended June 30, employer contributions recognized by the SDTF from the University were \$4.3 million (2025) and \$3.6 million (2024), respectively.

For purposes of GASB Statement No. 68, paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. Section 24-51-414, the State is required to contribute \$225.0 million direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment

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is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund.

5. Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SDTF was measured as of December 31, 2024 and 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023 and 2022. Standard update procedures were used to roll forward the total pension liability to December 31, 2024 and 2023. The University's proportion of the net pension liability was based on the University's contributions to the SDTF for the calendar years 2024 and 2023 relative to the total contributions of participating employers and the State as a non-employer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

At June 30, 2025 and 2024, the University reported a liability of \$41.0 million and \$44.5 million, respectively, for its proportionate share of the net pension liability.

At December 31, 2024, the University's proportion of the net pension liability was 0.4316%, which was a decrease of 0.0085% compared to its proportion of 0.4401% measured as of December 31, 2023.

The University recognized net pension expense of \$1.6 million in Fiscal Year 2025 compared to a net pension expense of \$451 thousand in Fiscal Year 2024.

The University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources as of June 30, 2025 and 2024 (*in thousands*).

	Fiscal Year 2025	Fiscal Year 2025	Fiscal Year 2024	Fiscal Year 2024
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 1,205	\$ -	\$ 728	\$ 236
Changes of assumptions or other inputs	-	318	-	-
Net difference between projected and actual earnings on pension plan investments	904	-	3,232	-
Change in proportionate share	-	-	-	-
Difference in total employer contribution and proportionate share	-	1,032	4	1,977
Contributions subsequent to the measurement date	1,990	-	1,778	-
Total	\$ 4,099	\$ 1,350	\$ 5,742	\$ 2,213

The \$2.0 million (2025) and \$1.8 million (2024) reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (*in thousands*).

Years Ended June 30
2026
2027
2028
2029
2030
Thereafter

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6. Actuarial Assumptions

The total pension liability in the December 31, 2023, actuarial valuation was determined using the following actuarial cost method, and key actuarial assumptions, and other inputs.

Actuarial cost method	Entry Age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.30% – 10.90%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 ¹	Financed by the Annual Increase Reserve

¹Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to monies being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

All mortality assumptions are developed on a benefit-weighted basis and apply generational mortality. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Healthy Retiree	Males: 94% of the rates prior to age 80/ 90% of the rates age 80 and older Females: 87% of the rates prior to age 80/ 107% of the rates age 80 and older
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	Males: 97% of the rates for all ages Females: 105% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages

The actuarial assumptions used in the December 31, 2023 valuations were based on the results of the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total pension liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage inflation: Members other than Safety Officers: 2.70%-13.30%

Salary scale assumptions were altered to better reflect actual experience.

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Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. All mortality assumptions are developed on a benefit-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using the 2024 adjusted MP-2021 projection scale.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubG-2010 Healthy Retiree	Males: 90% of the rates for all ages Females: 85% of the rates prior to age 85/ 105% of the rates age 85 and older
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	Males: 92% of the rates for all ages Females: 100% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019 meeting, and again at the Board's September 20, 2024 meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows.

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global equity	51.00%	5.00%
Fixed income	23.00%	2.60%
Private equity	10.00%	7.60%
Real estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

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7. Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied to the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows.

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million, commencing July 1, 2018, that is proportioned between the State, School, Judicial, and Denver Public Schools (DPS) Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

8. Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25%) or one percentage-point higher (8.25%) than the current rate (*in thousands*).

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Proportionate Share of the Net Pension Liability	Current Discount		
	1% Decrease (6.25%)	Rate (7.25%)	1% Increase (8.25%)
2025	\$ 54,690	\$ 41,045	\$ 29,552
2024	58,169	44,506	33,017

9. Pension Plan Fiduciary Net Position

Detailed information about the SDTF's fiduciary net position is available in PERA's Annual Comprehensive Financial Report that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

B. 401(k) Defined Contribution Pension Plans

1. Plan Description

Employees of the University that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program (PERAPLus 401(k) Plan), an Internal Revenue Code Section 401(k) Defined Contribution Plan administered by PERA. C.R.S. Section 24-51-14, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Comprehensive Financial Report, which includes additional information on the PERAPLus 401(k) Plan. That report can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

2. Funding Policy

The PERAPLus 401(k) Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under C.R.S. Section 24-51-1402, as amended. The University does not match these contributions. Employees are immediately vested in their own contributions, any employer contributions and investment earnings. For the years ended June 30, program members contributed \$151 thousand (2025) and \$136 thousand (2024).

C. PERA Defined Contribution Retirement Plan (DC Plan)

1. Plan Description

Employees of the State of Colorado that were hired on or after January 1, 2006, employees of certain community colleges that were hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the PERA DC Plan.

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing DC plan. C.R.S. Section 24-51-15, as amended, assigns the authority to establish plan provisions to the PERA Board. The PERA DC Plan is also included in PERA's Annual Comprehensive Financial Report as referred to above.

2. Funding Policy

All participating employees in the PERA DC Plan and the University are required to contribute a percentage of the participating employees' PERA-includable salary to the DC Plan. The employee and employer contribution rates are summarized below.

	7-1-24 to 12-31-24	1-1-25 to 6-30-25	7-1-23 to 12-31-23	1-1-24 to 6-30-24
Employee contribution rates	11.00%	11.00%	11.00%	11.00%
Employer contribution rates	10.15%	10.15%	10.15%	10.15%
Total contributions	21.15%	21.15%	21.15%	21.15%

Contribution rates are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

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Additionally, the employers are required to contribute AED, SAED, and other statutory amounts as follows.

	7-1-24 to 12-31-24	1-1-25 to 6-30-25	7-1-23 to 12-31-23	1-1-24 to 6-30-24
AED as specified in C.R.S. Section 24-51-411 ¹	5.00%	5.00%	5.00%	5.00%
SAED as specified in C.R.S. Section 24-51-411 ¹	5.00%	5.00%	5.00%	5.00%
AAP, as specified in C.R.S. Section 24-51-413 ¹	1.00%	1.00%	1.00%	1.00%
Defined Contribution statutory contribution as specified in C.R.S. Section 24-51-1505 ¹	0.25%	0.25%	0.25%	0.25%
Defined Contribution Supplement as specified in C.R.S. Section 24-51-415 ¹	0.21%	0.23%	0.17%	0.21%
Total employer contribution rate to the SDTF ¹	11.46%	11.48%	11.42%	11.46%

Contribution rates are expressed as a percentage of salary as defined in C.R.S. Section 24-51-101(42).

Contribution requirements are established under C.R.S. Section 24-51-1505, as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50% vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10%. Forfeitures are used to pay expenses of the DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board in accordance with C.R.S. Section 24-51-204. As a result, forfeitures do not reduce pension expenses. Participating employees in the PERA DC Plan contributed \$16 thousand and the University recognized pension expense of \$14 thousand (2025).

D. Deferred Compensation Plan (PERAPlus 457 Plan)

1. Plan Description

Employees of the University may voluntarily contribute to the PERAPlus 457 Plan, an Internal Revenue Code Section 457 deferred compensation plan administered by PERA. C.R.S. Section 24-51-16, as amended, assigns the authority to establish the plan provisions to the PERA Board. The PERAPlus 457 Plan is also included in PERA's Annual Comprehensive Financial Report as referred to above.

2. Funding Policy

The PERAPlus 457 Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established C.R.S. Section 24-51-1603, as amended. Members are immediately vested in their own contributions, employer contributions and investment earnings. For the years ended June 30, program members contributed \$126 thousand (2025) and \$138 thousand (2024).

E. Student Employee's Defined Contribution Pension Plan

Beginning in Fiscal Year 1993, in accordance with the provisions of C.R.S. Section 24-54.6 and as provided in Section 403(b) of the Internal Revenue Code, the State of Colorado Department of Higher Education established the Colorado Student Employees Defined Contribution Pension Plan. Student employees not currently attending classes are required to participate. The plan requires a 7.5% contribution on the employee's part with no employer contribution. Total payroll covered by the plan for the Fiscal Year ended June 30, 2025 and June 30, 2024, was \$554 thousand and \$471 thousand, respectively, and employee contributions were \$42 thousand and \$35 thousand, respectively, or 7.5% of covered payroll.

F. Defined Contribution Pension Plan (DCPP)

The University offers a DCPP to its employees who may not be eligible to enroll in PERA or for employees who wish to make an irrevocable choice to enroll in the DCPP. When enrolled in the DCPP, the employee's retirement benefit is based on the total amount of the contributions made to his/her account and the return on investments of those contributions.

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Employees enrolled in the DCPP are required to contribute 8% of their covered earnings to their DCPP account on a tax-deferred basis. The University contributes an amount equal to 12.4% of participating employees' covered earnings to their DCPP account.

The University's contributions to the DCPP for Fiscal Years ending June 30, 2025 and 2024 were \$5.6 million and \$5.1 million, respectively. These contributions were equal to the required contributions for each year. All DCPP contributions are immediately invested in the employee's account. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and the decisions made by participants for their investment accounts.

The University also offers a voluntary 403(b) plan to employees. Beginning in Fiscal Year 2024 the University began matching participant contributions up to 1% of eligible wages. For the years ended June 30, 2025 and 2024, the University contributed \$273 thousand and \$139 thousand, respectively, as an employer match.

NOTE 11 - DEFINED BENEFIT OPEB PLAN

A. Colorado PERA Defined Benefit OPEB Plan

1. Summary of Significant Accounting Policies

The University participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by PERA. The net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position, and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

2. General Information about the OPEB Plan

Eligible employees of the University are provided with OPEB through the HCTF, a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under C.R.S. Section 24-51-12, as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available Annual Comprehensive Financial Report that can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

3. Benefits Provided

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government, and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. Section 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the

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amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll in the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

4. PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCFT or the DPS HCTF pays an alternative service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

5. Contributions

Pursuant to C.R.S. Section 24-51-208(1)(f), as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the University were \$183 thousand and \$167 thousand for the years ended June 30, 2025 and 2024, respectively.

B. OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

At June 30, 2025 and 2024, the University reported a liability of \$677 thousand and \$1.0 million for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2024 and 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2023 and 2022. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2024 and 2023. The University's proportion of the net OPEB liability was based on the University's contributions to the HCTF for the calendar years 2024 and 2023, relative to the total contributions of participating employers to the HCTF.

At December 31, 2024, the University's proportion was 0.1415%, which was a decrease of 0.0030%, compared to its share of 0.1445% measured as of December 31, 2023.

For the year ended June 30, 2025 and 2024, the University recognized a net OPEB expense of negative \$118 thousand and negative \$80 thousand.

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The University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources as of June 30, 2025 and 2024 (*in thousands*).

	Fiscal Year 2025 Deferred Outflows of Resources	Fiscal Year 2025 Deferred Inflows of Resources	Fiscal Year 2024 Deferred Outflows of Resources	Fiscal Year 2024 Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 149	\$ -	\$ 211
Changes of assumptions or other inputs	8	217	12	109
Net difference between projected and actual earnings on OPEB plan investments	3	-	32	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	3	118	7	138
Contributions subsequent to the measurement date	92	-	83	-
Total	\$ 106	\$ 484	\$ 134	\$ 458

The \$92 thousand (2025) and \$83 thousand (2024) reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (*in thousands*).

Years Ending June 30	Total
2026	\$ (134)
2027	(93)
2028	(109)
2029	(68)
2030	(45)
2031	(22)
Thereafter	-

1. Actuarial Assumptions

The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs.

Actuarial Cost Method	Entry Age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation (in aggregate)	3.30-10.90%
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	16.00% in 2024, then 6.75% in 2025, gradually decreasing to 4.50% in 2034

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UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO #2	105.00% in 2024, then 8.55% in 2025, gradually decreasing to 4.50% in 2034
Medicare Part A premiums	3.50% in 2024, gradually increasing to 4.50% in 2033
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

As of the December 31, 2024, measurement date, the fiduciary net position (FNP) and related disclosure components for the HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department (Tri-County Health) as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Each year the per capita health care costs are developed by plan option. As of the December 31, 2023, actuarial valuation, costs are based on 2024 premium rates for the MAPD PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Participant Age	Annual Increase	
	(Male)	(Female)
65-68	2.2%	2.3%
69	2.8%	2.2%
70	2.7%	1.6%
71	3.1%	0.5%
72	2.3%	0.7%
73	1.2%	0.8%
74	0.9%	1.5%
75-85	0.9%	1.3%
86 and older	0.0%	0.0%

	MAPD PPO #1 with Medicare Part A Retiree/ Spouse Male	MAPD PPO #1 with Medicare Part A Retiree/ Spouse Female	MAPD PPO #2 with Medicare Part A Retiree/ Spouse Male	MAPD PPO #2 with Medicare Part A Retiree/ Spouse Female	MAPD HMO (Kaiser) with Medicare Part A Retiree/ Spouse Male	MAPD HMO (Kaiser) with Medicare Part A Retiree/ Spouse Female
65	\$ 1,710	\$ 1,420	\$ 585	\$ 486	\$ 1,897	\$ 1,575
70	1,921	1,589	657	544	2,130	1,763
75	2,122	1,670	726	571	2,353	1,853

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	MAPD PPO #1 without Medicare Part A Retiree/ Spouse Male	MAPD PPO #1 without Medicare Part A Retiree/ Spouse Female	MAPD PPO #2 without Medicare Part A Retiree/ Spouse Male	MAPD PPO #2 without Medicare Part A Retiree/ Spouse Female	MAPD HMO (Kaiser) without Medicare Part A Retiree/ Spouse Male	MAPD HMO (Kaiser) without Medicare Part A Retiree/ Spouse Female
65	\$ 6,536	\$ 5,429	\$ 4,241	\$ 3,523	\$ 7,063	\$ 5,866
70	7,341	6,073	4,764	3,941	7,933	6,563
75	8,110	6,385	5,262	4,143	8,763	6,900

The 2024 Medicare Part A premium is \$505 per month.

All costs are subject to the health care cost trend rates, discussed as follows.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare and Medicaid Services are referenced in the development of these rates. PERACare Medicare plan rates are applied where members have no premium-free Part A and where those premiums are already exceeding the maximum subsidy. MAPD PPO #2 has a separate trend because the first year rates are still below the maximum subsidy and to reflect the estimated impact of the Inflation Reduction Act for that plan option.

The PERA benefit structure health care cost trend rates used to measure the total OPEB liability are summarized in the table below.

Year	PERACare Medicare Plans	MAPD PPO #21	Medicare Part A Premiums
2024	16.00%	105.00%	3.50%
2025	6.75%	8.55%	3.75%
2026	6.50%	8.10%	3.75%
2027	6.25%	7.65%	4.00%
2028	6.00%	7.20%	4.00%
2029	5.75%	6.75%	4.25%
2030	5.50%	6.30%	4.25%
2031	5.25%	5.85%	4.25%
2032	5.00%	5.40%	4.25%
2033	4.75%	4.95%	4.50%
2034+	4.50%	4.50%	4.50%

¹ Increase in 2024 trend rates due to the effect of the Inflation Reduction Act.

Mortality assumptions used in the December 31, 2023 valuation for the Division Trust Funds as shown in the following table, reflect generational mortality and were applied, as applicable, in the December 31, 2023, valuation for the HCTF, but developed using a headcount-weighted basis. Note that in all categories, displayed as follows, the mortality tables are generationally projected using scale MP-2019. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

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Pre-Retirement	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	Males: 94% of the rates prior to age 80/ 90% of the rates age 80 and older Females: 87% of the rates prior to age 80/ 107% of the rates age 80 and older
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	Males: 97% of the rates for all ages Females: 105% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	99% of the rates for all ages

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF.

- Per capita health care costs in effect as of the December 31, 2023, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2024 plan year.
- The health care cost trend rates applicable to health care premiums were revised to reflect the current expectation of future increases in those premiums. A separate trend rate assumption set was added for MAPD PPO #2 as the first-year rate is still below the maximum subsidy and also the assumption set reflects the estimated impact of the Inflation Reduction Act for that plan option.
- The Medicare health care plan election rate assumptions were updated effective as of the December 31, 2023, valuation date based on an experience analysis of recent data.

The actuarial assumptions used in the December 31, 2023 valuations were based on the results of the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

Based on the 2024 experience analysis, dated January 3, 2025, for the period January 1, 2020, to December 31, 2023, revised actuarial assumptions were adopted by PERA's Board on January 17, 2025, and were effective as of December 31, 2024. The following assumptions were reflected in the roll forward calculation of the total OPEB liability from December 31, 2023, to December 31, 2024.

Salary increases, including wage inflation: Members other than Safety Officers: 2.70%-13.30%.

The following health care costs assumptions were used in the roll forward calculation for the HCTF:

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Participation rates were reduced.
- MAPD premium costs are no longer age-graded.

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Plan	With Medicare Part A	Without Medicare Part A
MAPD PPO #1	\$ 1,824	\$ 6,972
MAPD PPO #2	624	4,524
MAPD HMO (Kaiser)	2,040	7,596

The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on the experience. Note that in all categories, the mortality tables are generationally projected using the 2024 adjusted MP-2021 project scale. These assumptions updated for the Division Trust Funds, were also applied in the roll forward calculations for the HCTF using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-Retirement	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Employee	N/A
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
State and Local Government Divisions (members other than Safety Officers)	PubG-2010 Healthy Retiree	Males: 90% of the rates for all ages Females: 85% of the rates prior to age 85/ 105% of the rates age 85 and older
Post-Retirement (Retiree), Non-Disabled	Mortality Table	Adjustments, as Applicable
All Beneficiaries	Pub-2010 Contingent Survivor	Males: 92% of the rates for all ages Females: 100% of the rates for all ages
Disabled	Mortality Table	Adjustments, as Applicable
Members other than Safety Officers	PubNS-2010 Disabled Retiree	95% of the rates for all ages

The actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed annually and updated, as appropriate, by the PERA Board's actuary.

The long-term expected return on plan assets is monitored on an ongoing basis and reviewed as part of periodic experience studies prepared every four years, and asset/liability studies, performed every three to five years for PERA. The most recent analyses were outlined in the 2024 Experience Study report dated January 3, 2025.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, and again at the Board's September 20, 2024, meeting. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows.

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global equity	51.00%	5.00%
Fixed income	23.00%	2.60%
Private equity	10.00%	7.60%

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Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Real estate	10.00%	4.10%
Alternatives	6.00%	5.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

2. Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates (*in thousands*).

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial MAPD PPO#2 trend rate ¹	7.55%	8.55%	9.55%
Ultimate MAPD PPO#2 trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$ 658	\$ 677	\$ 697

¹For the January 1, 2025, plan year.

3. Discount Rate

The discount rate used to measure the total OPEB liability was 7.25%. The basis for the projection of liabilities and the fiduciary net position used to determine the discount rate was an actuarial valuation performed as of December 31, 2023, and the financial status of the HCTF as of the current measurement date (December 31, 2024). In addition, the following methods and assumptions were used in the projection of cash flows.

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2024, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- As of the December 31, 2024, measurement date, the fiduciary net position and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The employer disaffiliation payment and

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receivable allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Based on the above assumptions and methods, the HCTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

4. Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25%) or one percentage-point higher (8.25%) than the current rate (*in thousands*).

Proportionate Share of the Net OPEB Liability	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
2025	\$ 829	\$ 677	\$ 545
2024	1,218	1,031	872

5. OPEB Plan Fiduciary Net Position

Detailed information about the HCTF's fiduciary net position is available in PERA's Annual Comprehensive Financial Report which can be obtained at www.copera.org/forms-resources/financial-reports-and-studies.

NOTE 12 - COMPONENT UNITS

In accordance with the GASB Statement No. 61 and GASB Statement No. 39, the discrete presentation of the Foundation and CMUREF's financial statements appear on separate pages from the University. The Foundation and CMUREF warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the University.

The financial statements of the Foundation and CMUREF are prepared on an accrual basis and follow the FASB ASC Topic 958, *Not-for-Profit Entities*.

The Foundation and CMUREF use a different GAAP reporting model, and, following the GASB Statement No. 39 recommendation, their financial information is not presented on the same page as the University but is reported on separate pages after the University's financial statements. The separate financials include the statements of financial position and the statements of activities.

COLORADO MESA UNIVERSITY FOUNDATION

The Foundation is a separate non-profit corporation under Internal Revenue Code Section 501(c)(3) formed to provide financial assistance to University students and to otherwise assist the University in serving educational needs. The Foundation engages in activities that may be beyond the scope of the University Board of Trustees. The Foundation's financial records are maintained separately from the University.

The Foundation solicits and receives donations and other forms of support for the benefit of the University's students through scholarships, intercollegiate athletic programs, academic programs and capital initiatives. During the years ended June 30, 2025 and 2024 total cash and in-kind donations received by the Foundation totaled \$13.6 million and \$14.6 million, respectively.

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Programmatic expenditures of the Foundation consist of funds used to support the University. Expenditures consist of scholarships awarded, support for athletics, academic departments, student clubs and other capital projects. During the years ended June 30, 2025 and 2024, the Foundation totaled \$11.4 million and \$9.5 million in programmatic support of the University. Included in this amount was \$4.7 million, in fiscal year 2025 and \$4.4 million, in fiscal year 2024, in scholarship funds to University students. Accordingly, this amount is not included in the schedule of student financial assistance provided in Note 13.

The following is an excerpt from the Foundation's Fiscal Year 2025 and 2024 independent annual financial reports.

FOUNDATION – INVESTMENTS

Investments are stated at fair value from quoted market prices and consist of the following for the year ended June 30, 2025 (*in thousands*).

	Cost	Fair Value	Unrealized Gain (Loss)
Cash and money markets	\$ 712	\$ 712	\$ -
Common stock	6,118	10,152	4,034
Equity funds	392	439	47
Private equity	237	711	474
Bonds	36	26	(10)
Bond funds	16,653	16,647	(6)
Indexed	30,073	39,034	8,961
Hedge funds	1,425	1,594	169
Total	\$ 55,646	\$ 69,315	\$ 13,669

For the year ended June 30, 2024, investments consist of the following (*in thousands*).

	Cost	Fair Value	Unrealized Gain (Loss)
Cash and money markets	\$ 700	\$ 700	\$ -
Common stock	5,560	8,966	3,406
Equity funds	9,883	11,582	1,699
Private equity	237	588	351
Bonds	394	379	(15)
Bond funds	15,547	15,062	(485)
Indexed	17,119	20,937	3,818
Hedge funds	1,359	1,463	104
Total	\$ 50,799	\$ 59,677	\$ 8,878

The following schedule summarizes the investment return in the statement of activities for the year ended June 30, 2025 (*in thousands*).

	Without Donor Restrictions	With Donor Restrictions	Total
Interest and dividend income	\$ 178	\$ 1,358	\$ 1,536
Investment fees	(3)	(127)	(130)
Realized gain (loss)	29	1,399	1,428
Unrealized gain (loss)	95	4,651	4,746
Total	\$ 299	\$ 7,281	\$ 7,580

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The following schedule summarizes the investment return in the statement of activities for the year ended June 30, 2024 (*in thousands*).

	Without Donor Restrictions	With Donor Restrictions	Total
Interest and dividend income	\$ 159	\$ 1,153	\$ 1,312
Investment fees	(2)	(103)	(105)
Realized gain (loss)	-	16	16
Unrealized gain (loss)	121	5,834	5,955
Total	\$ 278	\$ 6,900	\$ 7,178

The following methods and assumptions were used by the Foundation in estimating the fair value of its other financial instruments.

Cash, Accounts Payable, and Debt

The carrying amount reported in the statement of financial position for cash, accounts payable, and debt approximates fair value because of the immediate or short-term maturities of these financial instruments.

Investments

Fair value measurements for assets reported at fair value on a recurring basis were determined based on the following for the year ended June 30, 2025 (*in thousands*).

Long-Term Investments	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)			Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
		712	712	-		
Cash and money markets	\$ 712	\$ 712	\$ -	\$ -	\$ -	\$ -
Common stock	10,152	10,152	-	-	-	-
Equity funds	439	439	-	-	-	-
Private equity	711	-	-	711	-	-
Bonds	26	26	-	-	-	-
Bond funds	16,647	16,647	-	-	-	-
Indexed	39,034	39,034	-	-	-	-
Hedge funds	1,594	1,594	-	-	-	-
Total Long-Term Investments	\$ 69,315	\$ 68,604	\$ 711	\$ -	\$ -	\$ -

For the year ended June 30, 2024, fair value measurements for assets reported at fair value on a recurring basis were determined based on the following (*in thousands*).

Long-Term Investments	Fair Value	Quoted Prices in Active Markets for Identical Assets (Level 1)			Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
		700	700	-		
Cash and money markets	\$ 700	\$ 700	\$ -	\$ -	\$ -	\$ -
Common stock	8,966	8,966	-	-	-	-
Equity funds	11,582	11,582	-	-	-	-
Private equity	588	-	-	588	-	-
Bonds	379	379	-	-	-	-
Bond funds	15,062	15,062	-	-	-	-
Indexed	20,937	20,937	-	-	-	-
Hedge funds	1,463	1,463	-	-	-	-
Total Long-Term Investments	\$ 59,677	\$ 59,089	\$ 588	\$ -	\$ -	\$ -

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The Foundation's policy for determining the timing of significant transfers between levels is at the end of the fiscal year.

The following is a description of valuation methodologies used for assets measured at fair value.

- Fixed – Value based on yields currently available on comparable bonds, with comparable durations, with similar credit ratings.
- Equity – Valued at the closing price as reported on the active market on which the stocks are traded. One stock was not traded on an active market; an outside firm was used to value the stock.
- Commodities – Valued by comparable terms and duration.
- Indexed – Valued by comparable terms duration.

FOUNDATION – ENDOWMENT

At June 30, the Foundation's endowment consisted of 366 (2025) and 317 (2024) individual funds, established for providing a future income stream for scholarships for University students, research, and other uses for certain University departments. Its endowment includes both donor-restricted and Board designated endowment funds. As required by accounting principles generally accepted in the United States of America, net assets associated with endowment funds, including funds designated by the Board of Directors to function as endowments, are classified and reported based on the existence or absence of donor-imposed restrictions.

The Board of Directors of the Foundation has interpreted the Uniform Prudent Management of Institutional Funds Act (UPMIFA) as requiring the preservation of the fair value of the original gift as of the gift date of the donor-restricted endowment funds absent explicit donor stipulations to the contrary. As a result of this interpretation, the Foundation classifies as permanently restricted net assets (a) the original value of gifts donated to the permanent endowment, (b) the original value of subsequent gifts to the permanent endowment, and (c) accumulations to the permanent endowment made in accordance with the direction of the applicable donor gift instrument at the time the accumulation is added to the fund. The remaining portion of the donor-restricted endowment fund that is not classified as with donor restrictions (permanently restricted) net assets is classified as without donor restriction and is available for expenditure by the Foundation, in a manner consistent with the standards of prudence prescribed by UPMIFA.

In accordance with UPMIFA, the Foundation considers the following factors in making a determination to appropriate or accumulate donor-restricted endowment funds.

- (1) The duration and preservation of the fund
- (2) The purposes of the organization and the donor-restricted endowment fund
- (3) General economic conditions
- (4) The possible effect of inflation and deflation
- (5) The expected total return from income and the appreciation of investments
- (6) Other resources of the Foundation
- (7) The investment policies of the Foundation

The Foundation has adopted investment and spending policies by the Board of Directors, for endowment assets that attempt to provide a predictable stream of funding to programs supported by its endowment funds, while also maintaining the purchasing power of those endowment assets over the long-term. Accordingly, the investment process seeks to achieve an after-cost total rate of return, including investment income as well as capital appreciation, which exceeds the annual distribution with acceptable levels of risk. Endowment assets are invested in a well-diversified asset mix, which includes equity and debt securities, which is intended to result in a consistent

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inflation-protected rate of return that has sufficient liquidity to make an annual distribution while growing the funds, if possible.

To satisfy its long-term rate of return objectives, the Foundation relies on a total return strategy in which investment returns are achieved through capital appreciation (realized and unrealized) and current yield (interest and dividends). The Investment Committee of the Foundation is responsible for selecting managers and monitoring the asset mix for the investments to make sure they are within ranges outlined in the Board-approved investment policy.

The spending policy is to distribute 3% to 5% of the fair market value of the five-year rolling average of the endowment accounts each year, with the caveat that the Foundation's Board of Directors shall have the discretion to adjust the distribution rate for a given year. Adjustments may depend on the short/long term needs of the University and the anticipated near-term trends in inflation and investment returns, consistent with the Foundation's investment policy.

Endowment Net Asset Composition by Type of Fund at year end 2025 is as follows (*in thousands*).

	Without Donor Restriction	With Donor Restriction	Endowment Net Assets
Donor-restricted endowment funds	\$ -	\$ 68,496	\$ 68,496
Board-designated endowment funds	1,488	-	1,488
Total	\$ 1,488	\$ 68,496	\$ 69,984

Endowment Net Asset Composition by Type of Fund at year end 2024 is as follows (*in thousands*).

	Without Donor Restriction	With Donor Restriction	Endowment Net Assets
Donor-restricted endowment funds	\$ -	\$ 58,582	\$ 58,582
Board-designated endowment funds	1,189	-	1,189
Total	\$ 1,189	\$ 58,582	\$ 59,771

Changes in Endowment net assets for the year ended June 30, 2025 are as follows (*in thousands*).

	Without Donor Restriction	With Donor Restriction	Endowment Net Assets
Endowment net assets - beginning	\$ 1,189	\$ 58,582	\$ 59,771
Contributions and transfers	-	5,022	5,022
Investment income net	175	1,231	1,406
Net appreciation (depreciation)	124	6,050	6,174
Net assets released from restrictions:			
Amounts appropriated for expenditure	-	(2,389)	(2,389)
Endowment Net Assets - Ending	\$ 1,488	\$ 68,496	\$ 69,984

Changes in Endowment net assets for the year ended June 30, 2024 are as follows (*in thousands*).

	Without Donor Restriction	With Donor Restriction	Endowment Net Assets
Endowment net assets - beginning	\$ 1,046	\$ 48,555	\$ 49,601
Contributions and transfers	-	5,367	5,367
Investment income net	22	1,050	1,072
Net appreciation (depreciation)	122	5,850	5,972
Net assets released from restrictions:			
Amounts appropriated for expenditure	-	(2,241)	(2,241)
Endowment Net Assets - Ending	\$ 1,190	\$ 58,581	\$ 59,771

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FOUNDATION – CONCENTRATIONS

Amounts in excess of \$250 thousand in one bank account are not insured by the FDIC or related entity. The Foundation has one bank account which exceeds the FDIC insured amount but is fully collateralized by the bank with federal Ginnie Mae securities. Additionally, the Foundation has significant investments in stocks and bonds, which are subject to the risk of market value fluctuation.

As of and for the year ended June 30, 2025, nineteen donors gave 52% of all contributions, and 75% of the unconditional promises to give are from four donors.

As of and for the year ended June 30, 2024, sixteen donors gave 70% of all contributions, and 99% of the unconditional promises to give are from four donors.

FOUNDATION – PROMISES TO GIVE

Unconditional promises to give at year end 2025 consisted of the following (*in thousands*).

With Donor Restrictions		
Colorado Mesa University building projects and expansion	\$ 786	
Scholarships - endowments	2,167	
Other (Master of Social Work Program)	645	
Subtotal	\$ 3,598	
Less discounts to net present value - discount rate 3.86%	(325)	
Less allowance for uncollectible promises receivable	(114)	
Total	\$ 3,159	
Receivable in less than one year	\$ 1,819	
Receivable in one to five years	1,233	
Receivables after five years	107	
Total	\$ 3,159	

Unconditional promises to give at year end 2024 consisted of the following (*in thousands*).

With Donor Restrictions		
Colorado Mesa University building projects and expansion	\$ 1,638	
Scholarships - endowments	372	
Other (Master of Social Work Program)	500	
Subtotal	\$ 2,510	
Less discounts to net present value - discount rate 3.86%	(245)	
Less allowance for uncollectible promises receivable	(86)	
Total	\$ 2,179	
Receivable in less than one year	\$ 924	
Receivable in one to five years	1,255	
Receivables after five years	-	
Total	\$ 2,179	

FOUNDATION – RESTRICTIONS ON NET ASSETS

Net assets with donor restrictions at year end 2025 are as follows (*in thousands*).

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With donor restrictions – permanent endowment		
Student scholarship endowments	\$ 37,785	
Research endowments	3,821	
Department legacy endowments	4,935	
Total	\$ 46,541	
With donor restrictions – temporary		
Accumulated expendable portion of investment income from student scholarship endowments	\$ 21,955	
Colorado Mesa University building projects and expansion	1,503	
Colorado Mesa University departments and clubs	6,044	
Various other student scholarships or grants	1,040	
Total	\$ 30,542	

Net assets with donor restrictions at year end 2024 are as follows (*in thousands*).

With donor restrictions – permanent endowment		
Student scholarship endowments	\$ 33,862	
Research endowments	3,779	
Department legacy endowments	4,043	
Total	\$ 41,684	
With donor restrictions – temporary		
Accumulated expendable portion of investment income from student scholarship endowments	\$ 16,898	
Colorado Mesa University building projects and expansion	2,418	
Colorado Mesa University departments and clubs	5,424	
Various other student scholarships or grants	1,655	
Total	\$ 26,395	

FOUNDATION – CAMPUS EXPANSION

The University has plans to further expand the size of the campus and facilities. The Foundation is assisting in the expansion by purchasing real estate, collecting monies to purchase real estate needed for the expansion, or collecting funds to expand/construct facilities on campus. CMUREF is a nonprofit that manages real estate for the University also assists in the expansion. If the real estate closing is in the Foundation's name, the Foundation will quit claim the real estate to the University or CMUREF for the purchase of real estate or reimburse them for purchases that have already occurred. The Foundation transferred \$1.6 million (2025) and \$966 thousand (2024) to the University and CMUREF during the fiscal year for building projects and expansion.

FOUNDATION – RELATED PARTY

The University provides staff and office space for the Foundation. The value of this is not reflected in the statement of activities.

FOUNDATION – LIQUIDITY AND AVAILABILITY

The Foundation receives significant contributions with donor restrictions to be used in accordance with the associated purpose. It also receives gifts to establish endowments that will exist in perpetuity; the income generated from such endowments is used to fund programs. In addition, the Foundation receives support with donor restrictions; such support has historically represented approximately 76% of annual program funding needs, with the remainder funded by investment income with donor restrictions and appropriated earnings from gifts without donor restrictions.

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The Foundation considers investment income without donor restrictions, appropriated earnings from donor-restricted and board-designated (quasi) endowments, contributions without donor restrictions and contributions with donor restrictions for use in current programs which are ongoing, major, and central to its annual operations to be available to meet cash needs for general expenditures. General expenditure includes administrative and general expenses, fundraising expenses, scholarship, and other programmatic expenses expected to be paid in the subsequent year. Annual operations are defined as activities occurring during the Foundation's fiscal year.

The Foundation manages its cash available to meet general expenditures following three guiding principles.

- Operating within a prudent range of financial soundness and stability,
- Maintaining adequate liquid assets, and
- Maintaining sufficient reserves to provide reasonable assurance that long term programmatic commitments and obligations under endowments with donor restrictions and quasi-endowments that support mission fulfillment will continue to be met, ensuring the sustainability of the Foundation.

The Foundation strives to maintain financial assets available to meet general expenditures at a level that represents 100% of annual expenses for management and general and fundraising expenses. Additionally, an amount that represents 50% of the anticipated programmatic expenses for the next year is made available.

The table below presents financial assets available for general expenditures within one year at June 30, 2025 (*in thousands*).

Financial assets at year end		
Cash and cash equivalents	\$	4,685
Investments		69,315
Unconditional promises to give		3,159
Accounts receivables		4
Mineral interest		1,072
Prepaid program expenses		108
Land		40
Property subject to life estate		508
Total Financial Assets	\$	78,891
Less amounts not available for use within one year		
Unconditional promises to give non-current		1,339
Permanently restricted net assets		46,643
Property subject to life estate		508
Land		40
Private equity investment		711
Mineral interest		1,072
Total Financial Assets Not Available for Use within One Year	\$	50,313
Total financial assets		
Expenditures within one year	\$	28,578

The table below presents financial assets available for general expenditures within one year at June 30, 2024 (*in thousands*).

Financial assets at year end		
Cash and cash equivalents	\$	6,021
Investments		59,677
Unconditional promises to give		2,179

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Financial assets at year end	
Accounts receivables	16
Mineral interest	1,186
Prepaid program expenses	45
Land	40
Property subject to life estate	508
Total Financial Assets	\$ 69,672
Less amounts not available for use within one year	
Unconditional promises to give non-current	1,255
Permanently restricted net assets	41,684
Property subject to life estate	508
Land	40
Private equity investment	588
Mineral interest	1,186
Total Financial Assets Not Available for Use within One Year	\$ 45,261
Total financial assets	
Expenditures within one year	\$ 24,411

COLORADO MESA UNIVERSITY REAL ESTATE FOUNDATION

CMUREF is a separate 501(c)(3) corporation that was organized to receive, hold, invest, and administer real and personal property, borrow money, and to make expenditures to or for the benefit of the University. CMUREF may receive gifts of real and personal property that persons and entities wish to donate for the benefit of the University in support and furtherance of the University's educational purpose. CMUREF may hold, maintain, improve, leverage, manage, and lease such donated property in a manner consistent with donor intent until such time as CMUREF deems it advisable to convey, transfer, or otherwise dispose of the property and then donate to support the University.

The following is an excerpt from the CMUREF's Fiscal Year 2025 and 2024 independent annual financial reports.

CMUREF – LAND HELD FOR INVESTMENT AND OTHER LONG-TERM ASSETS

The University contributed a piece of land located in Mesa County in November of 2006. This land is to be developed in the future years by CMUREF to benefit the University. CMUREF has capitalized all of the development costs. A building is on the investment land and is being depreciated over a 6-year life. As of June 30, 2025, the building is fully depreciated. The cost of the land held for investments plus development costs is \$880 thousand.

CMUREF – OPERATING LEASE COMMITMENTS

CMUREF leases four commercial spaces in Grand Junction from the University to tenants under non-cancelable operating leases with terms of five to ten years. CMUREF retains 20% of rental income as a management fee and the other 80% is remitted to the University.

CMUREF entered into a master lease with the University to rent six commercial spaces in the Lucero Housing complex. CMUREF retains, as a management fee, rental income over \$15 per square foot. Terms of the leases range from five to ten years and rents range from \$17 to \$22 per square foot.

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CMUREF has agreements with the University to lease other properties that are owned by the University. CMUREF has non-cancelable operating leases on these properties with terms of five to ten years. CMUREF retains 20% of rental income as a management fee and the other 80% is paid to the University.

CMUREF also leases land and a building it owns in Grand Junction, to tenants under non-cancelable operating leases, with terms of one to five years. CMUREF retains 20% of rental income as a management fee and the other 80% is paid to the University.

The rental income for the years ended June 30, 2025 and 2024 was \$1.1 million and \$913 thousand, respectively, of which CMUREF retained \$224 thousand and \$206 thousand, respectively, as a management fee.

Future minimum rentals and expected management fees to CMUREF are as follows (*in thousands*).

For the Year Ending	Minimum Expected Management Fees			University Share
	Minimum Rentals	\$	339	
June 30, 2026	\$ 487	\$ 93	\$ 394	
June 30, 2027	424	81	343	
June 30, 2028	363	70	293	
June 30, 2029	300	58	242	
June 30, 2030	222	37	185	
	\$ 1,796	\$ 339	\$ 1,457	

CMUREF – CONCENTRATIONS AND RELATED PARTY

At various times during the year, CMUREF maintained significant amounts of cash in a checking account with one financial institution. Such concentrations of cash may exceed the federally insured limits provided on such accounts. Management is aware of such exposure and is willing to accept the risks associated with the potential losses involved.

For the years ended June 30, 2025 and 2024, approximately 84% and 86% of the CMUREF's support was received from the University. During the years ended June 30, 2025 and 2024, CMUREF received \$6.1 million and \$9.3 million, respectively, from the University that was used to acquire real estate properties in the surrounding area of the University, in order to grow and expand. For the year ended June 30, 2025, ownership of the acquired properties was conveyed back to the University in the amount of \$6.1 million. For the year ended June 30, 2024, ownership of the acquired properties was conveyed back to the University in the amount of \$9.3 million.

The University provides staff and office space to perform the administrative functions of CMUREF; the value of these is not reflected on the Statement of Activities.

CMUREF – LIQUIDITY AND AVAILABILITY

The CMUREF receives significant revenue with donor restrictions to be used in accordance with the associated purpose restrictions. In addition, the CMUREF receives management fees for servicing the rentals managed by the CMUREF; such support has historically represented the funding necessary to operate the general expenses of the CMUREF.

The CMUREF manages its cash available to meet general expenditures following three guiding principles.

- Operating within a prudent range of financial soundness and stability,
- Maintaining adequate liquid assets, and

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- Maintaining sufficient reserves to provide reasonable assurance that future property purchases can be obtained.

The CMUREF's Board of Directors meets periodically to review leases, rents, and future needs of the University. Due to this timing, the CMUREF strives to maintain financial assets available to meet general expenditures at a level that represents 100% of annual expenses for administrative and general expenses, plus an amount that represents any future purchase of property that is in process of closing.

The table below presents financial assets available for general expenditures within one year at June 30, 2025 (*in thousands*).

Financial assets at year end			
Cash and cash equivalents		\$ 600	
Rents receivable		15	
Total Financial Assets Available within One Year		\$ 615	

The table below presents financial assets available for general expenditures within one year at June 30, 2024 (*in thousands*).

Financial assets at year end			
Cash and cash equivalents		\$ 436	
Rents receivable		22	
Total Financial Assets Available within One Year		\$ 458	

NOTE 13 - STUDENT FINANCIAL ASSISTANCE

The University receives funds from and administers student financial assistance programs for various federal and state agencies. In addition, the University dedicates institutional resources to fund scholarships and work-study programs for students. The tables below reflect the student financial assistance activities for which the University received resources for and expended on behalf of students during the years ended June 30, 2025 and 2024. Student loans, external scholarships, grants, and other student financial assistance not recorded on the University's financial system are not included.

A schedule of non-loan student assistance for the year ended June 30, 2025, follows (*in thousands*).

	Institutional Sources	State Sources	Federal Sources	Total Sources
Scholarships				
General institutional aid	\$ 21,113	\$	-	\$ 21,113
Private foundation aid	4,823	-	-	4,823
Auxiliary	1,882	-	-	1,882
Grants				
Federal Pell	-	-	18,111	18,111
Colorado student	-	13,051	-	13,051
Federal SEOG	-	-	391	391
Other student aid	-	3,747	40	3,787
Subtotal non-loan student assistance	27,818	16,798	18,542	63,158
Scholarship allowance				(28,208)
Net scholarships and fellowships				34,950
Work study**	5,094	1,098	405	6,597

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	Institutional Sources	State Sources	Federal Sources	Total Sources
Total non-loan student assistance including work study	\$ 32,912	\$ 17,896	\$ 18,947	\$ 69,755

**Includes University student assist work-study - not based on financial need.

A schedule of non-loan student assistance for the year ended June 30, 2024 (restated), follows (*in thousands*).

	Institutional Sources	State Sources	Federal Sources	Total Sources
Scholarships				
General institutional aid	\$ 14,098	\$ -	\$ -	\$ 14,098
Private foundation aid	3,537	-	-	3,537
Auxiliary	1,735	-	-	1,735
Grants				
Federal Pell	-	-	12,914	12,914
Colorado student	-	11,853	-	11,853
Federal SEOG	-	-	361	361
Other student aid	-	3,829	15	3,844
Subtotal non-loan student assistance	19,370	15,682	13,290	48,342
Scholarship allowance				(24,507)
Net scholarships and fellowships				23,835
Work study**	4,552	1,098	374	6,024
Total non-loan student assistance including work study	\$ 23,922	\$ 16,780	\$ 13,664	\$ 54,366

**Includes University student assist work-study - not based on financial need.

NOTE 14 - LEGISLATIVE APPROPRIATIONS

The Colorado Legislature establishes spending authority for the Trustees of the University in its annual Long Appropriation Bill (the Long Bill). The Long Bill appropriated funds include an amount from COF and FFS. In prior years and for fiscal years beginning on or after July 1, 2016, the general assembly annual appropriation of general fund moneys bill includes certain cash revenues from the student share of tuition and fees.

For the years ended June 30, 2025 and 2024, appropriated expenses were within spending authority. For the years ended June 30, 2025 and 2024, long-bill appropriated state support was \$50.9 million and \$46.8 million, respectively.

For the years ended June 30, 2025 and 2024, long-bill appropriated funds actually received included \$22.7 million and \$20.8 million, respectively, from students that qualified for stipends from COF, \$26.5 million and \$24.3 million, respectively, as FFS contract revenue, \$365 thousand and \$365 thousand in limited purpose fee for service, and \$1.8 million and \$1.7 million, respectively, from limited gaming tax revenues pursuant to C.R.S. Section 12-47-1-701.5(3)(c)(I). In Fiscal Year 2025 and 2024, appropriations from cash funds included \$84.8 million and \$82.2 million for the students' share of tuition and mandatory fees. All other revenues represent non-appropriated funds and are excluded from the annual appropriations bill.

Non-appropriated funds include certain grants and contracts, gifts, indirect cost recoveries, certain auxiliary revenues, and other revenue sources.

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NOTE 15 - TABOR ENTERPRISE STATUS

In November 1992, the Colorado voters passed Section 20, Article X of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations that apply to all local governments and the State, including the University. On August 10, 2005, the Colorado State Auditor issued an opinion that the University meets the TABOR requirements and recommended that the Legislative Audit Committee approve them as a TABOR-exempt enterprise.

To qualify as a TABOR-exempt enterprise, a higher education institution needs to be a government-owned business authorized to issue its own revenue bonds that receive less than 10% of its revenue grants from all Colorado state and local governments combined. Designation is reviewed at the end of each year to determine that the colleges and universities continue to meet TABOR-exempt criteria. Further, so long as it is so designated as an enterprise, the institution shall not be subject to any of the provisions of TABOR.

The schedule below shows the University's TABOR Enterprise state support calculation for Fiscal Year 2025 (*in thousands*).

State and local government grants		
State capital appropriation	\$	10,409
State emergency maintenance funding		-
State PERA support		324
State share -COPs		1,428
Local government grants		700
		<hr/>
Total state and local government grants		12,861
Total revenues and state share of COPs (gross operating, non-operating, and other revenues and state share of COPs)	\$	249,960
		<hr/>
Ratio of State Grants to Total Revenues		5.15%

The schedule below shows the University's TABOR Enterprise state support calculation for Fiscal Year 2024 (*in thousands*).

State and local government grants		
State capital appropriation	\$	2,386
State emergency maintenance funding		239
State PERA support		71
State share -COPs		1,419
Local government grants		700
		<hr/>
Total state and local government grants		4,815
Total revenues and state share of COPs (gross operating, non-operating, and other revenues and state share of COPs)	\$	266,133
		<hr/>
Ratio of State Grants to Total Revenues		1.81%

NOTE 16 - RISK FINANCING AND INSURANCE-RELATED ACTIVITIES

The University is subject to risks of loss from liability for accident, property damage, and personal injury. To mitigate these risks, the University has purchased the following insurance.

Coverage	Company	Limit	Deductible
General liability	Philadelphia	\$ 1,000,000 per occurrence 2,000,000 general aggregate	\$ -
School and educators' legal liability (directors' and officers' liability)	Philadelphia	9,000,000 per occurrence 9,000,000 aggregate	50,000

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Coverage	Company	Limit	Deductible
Automobile liability	Philadelphia	1,000,000	1,000
Employment practices liability	Philadelphia	9,000,000 per occurrence 9,000,000 general aggregate	50,000
Employee benefits administration	Philadelphia	1,000,000 each employee 3,000,000 aggregate	-
Employee dishonesty (Fidelity)	Philadelphia	300,000	2,500
Student professional liability	Philadelphia	9,000,000 per occurrence 9,000,000 aggregate	10,000
Sexual misconduct or molestation liability	Philadelphia	1,000,000 per occurrence 2,000,000 general aggregate	-
Commercial excess liability	Philadelphia	8,000,000 each occurrence 8,000,000 general aggregate	-
Workers' compensation employer's liability	Pinnacol	1,000,000 each accident 1,000,000 disease each employee 1,000,000 disease policy limit	5,000
Boiler machinery breakdown	Philadelphia	705,633,705 property 3,000,000 - business income	25,000
Property - building	Philadelphia	604,772,272	25,000
Property - business personal property	Philadelphia	68,020,122	25,000
Business income	Philadelphia	3,000,000	-

The University became fully insured through several insurance companies in 2012 and is insured for everything above its reserve and deductible. The coverage for the year ended June 30, 2025, is consistent with previous years and there have been no significant reductions in coverage or settlements exceeding coverage.

NOTE 17 – COVID-19 FUNDING

In response to the effects of the Coronavirus pandemic, the University received amounts to support its response to and recovery from the COVID-19 public health emergency.

American Rescue Plan Act

- Coronavirus SLFRF

State Legislation	Description	Fiscal Year 2025	Fiscal Year 2024
HB 21-1330	Colorado Opportunity Scholarship - Finish What You Started	\$ -	\$ 530
SB 21-137	Behavioral Health Workforce Development Program	-	1,019
SB 22-226	Healthcare Workforce: In-Demand Short Term Credentials	396	-
SB 22-213	Early Care Recruitment	-	47
HB 22-1220	Removing Barriers to Educator Preparation	151	594
HB 22-1329-CAPX	Mesa Replace Roof, Wubben/Science Building - 2019-098M22	-	312
HB 22-1329-CAPX	Mesa Replace HVAC, Fine Arts Building - 2023-082M22	-	117
HB22-1329-CAPX	Mesa Upgrade HVAC, Wubben/Science Building - 2022-047M21	-	165
HB 22-1329-CAPX	Mesa Robinson Theater Replacement - 2023-026P22	-	33,580
		\$ 547	\$ 36,365

COLORADO MESA UNIVERSITY
NOTES TO THE FINANCIAL STATEMENTS
As of and for the years ended June 30, 2025 and 2024

- Grants To States - Funding for Libraries in the amount of \$0 and \$5 thousand for the years ended June 30, 2025 and 2024.

NOTE 18 – CERTAIN RISK DISCLOSURES

In accordance with GASB Statement No. 102, *Certain Risk Disclosures*, the University is required to disclose information about concentrations or constraints when: (1) They are known to the University prior to the issuance of the financial statements, (2) they make the University vulnerable to a risk of a substantial impact, and (3) an event related to the concentration or constraint, that could cause a substantial impact has occurred, have begun to occur, or more likely than not to occur within 12 months of the issuance date of the financial statements. Based on this assessment, management has determined that no concentrations or constraints exist that meet the criteria for disclosure.

Required Supplementary Information

COLORADO MESA UNIVERSITY
SCHEDULE OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE PERA NET PENSION LIABILITY
For the years ended June 30,

	2025	2024	2023	2022	2021
University's proportion of the net pension liability	0.4316%	0.4401%	0.4723%	0.4789%	0.4776%
University's proportionate share of the net pension liability	\$ 41,045,391	\$ 44,505,750	\$ 51,345,836	\$ 35,315,844	\$ 45,299,621
University's covered payroll	\$ 19,012,351	\$ 17,858,515	\$ 17,462,804	\$ 15,431,003	\$ 14,711,251
University's proportionate share of the net pension liability as a percentage of its covered payroll	215.89%	249.21%	294.03%	228.86%	307.93%
Plan fiduciary net position as a percentage of the total pension liability	67.44%	64.37%	60.63%	73.05%	65.34%

	2020	2019	2018	2017	2016
University's proportion of the net pension liability	0.4724%	0.4834%	0.4929%	0.4926%	0.4905%
University's proportionate share of the net pension liability	\$ 45,845,522	\$ 55,004,497	\$ 98,661,537	\$ 90,474,883	\$ 51,652,554
University's covered payroll	\$ 14,547,380	\$ 14,524,040	\$ 14,384,933	\$ 13,187,958	\$ 12,658,750
University's proportionate share of the net pension liability as a percentage of its covered payroll	315.15%	378.71%	685.87%	686.04%	408.04%
Plan fiduciary net position as a percentage of the total pension liability	62.24%	55.10%	43.20%	42.60%	56.10%

The amounts presented for the years shown above were determined as of and for the calendar years ended December 31, 2024, 2023, 2022, 2021, 2020, 2019, 2018, 2017, 2016, 2015, and 2014 (the plan's measurement periods) occurring within the University's fiscal years ended June 30, 2025, 2024, 2023, 2022, 2021, 2020, 2019, 2018, 2017, 2016, and 2015 in accordance with GASB Statement No. 68 and 82, *Pension Issues*.

COLORADO MESA UNIVERSITY
SCHEDULE OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE UNIVERSITY CONTRIBUTIONS TO THE PERA DEFINED BENEFIT PENSION PLAN
For the years ended June 30,

	2025	2024	2023	2022	2021
Contractually required contribution	\$ 3,710,908	\$ 3,471,245	\$ 3,313,189	\$ 3,633,500	\$ 3,112,829
Contributions in relation to the contractually required contribution	(3,710,908)	(3,471,245)	(3,313,189)	(3,633,500)	(3,112,829)
Contribution deficiency (excess)	-	-	-	-	-
University's covered payroll	\$ 19,012,351	\$ 17,858,515	\$ 17,462,804	\$ 15,655,520	\$ 15,011,488
Contributions as a percentage of covered payroll	19.52%	19.44%	18.97%	23.21%	20.74%

	2020	2019	2018	2017	2016
Continued,					
Contractually required contribution	\$ 2,892,585	\$ 2,935,354	\$ 2,873,141	\$ 2,815,953	\$ 2,506,149
Contributions in relation to the contractually required contribution	(2,892,585)	(2,935,354)	(2,873,141)	(2,815,953)	(2,506,149)
Contribution deficiency (excess)	-	-	-	-	-
University's covered payroll	\$ 14,179,340	\$ 14,198,998	\$ 14,559,702	\$ 13,410,752	\$ 12,786,325
Contributions as a percentage of covered payroll	20.40%	20.67%	19.73%	21.00%	19.60%

COLORADO MESA UNIVERSITY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION
As of and for the Years Ended June 30, 2025 and 2024

Changes in assumptions or other inputs effective for the December 31, 2024 measurement period are as follows.

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The Pub-2010 Public Retirement Plans Mortality base tables were retained for purposes of active, retired, disabled, and beneficiary lives, with revised adjustments for credibility and gender, where applicable. In addition, the applied generational projection scale was updated to the 2024 adjusted scale MP-2021.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.40% to 0.45%.
- SB 25-310, enacted June 2, 2025, and effective immediately, allows PERA to accept a series of warrants from the State Treasurer totaling \$500 million (actual dollars) on or after July 1, 2025, and before October 1, 2025. These dollars are to be proportioned over time to replace reductions to future direct distributions intended to fund the Peace Officer Training and Support Fund and, at that time, will be allocated to the appropriate Division Trust Fund(s) within PERA. SB 25-310 also allows for an alternative actuarial method to allocate the direct distribution if the allocation, based on the reported payroll of each participating division, results in an AAP assessment ratio below the 98% benchmark.

Changes in assumptions or other inputs effective for the December 31, 2023 measurement period are as follows.

- SB 23-056, enacted and effective June 2, 2023, intended to recompense PERA for the remaining portion of the \$225 thousand direct distribution originally scheduled for receipt July 1, 2020, suspended due to the enactment of HB 20-1379, but not fully repaid through the provisions within HB 22-1029. Pursuant to SB 23-056, the Treasurer issued a warrant consisting of the balance of the PERA Payment Cash Fund, created in C.R.S. Section 24-51-416, plus \$10 thousand from the General Fund, totaling \$15 thousand.
- SB 12-163, enacted and effective June 6, 2023, a wildlife officer and a parks and recreation officer employed by the Division of Parks and Wildlife in the Department of Natural Resources, is classified as a "State Trooper" for the purposes of determining their service retirement eligibility.
- As of the December 31, 2023 measurement date, the total pension liability recognizes the change in the default method applied for granting service accruals for certain members, from a "12-pay" method to a "non-12-pay" method. The default service accrual method for positions with an employment pattern of at least eight months but fewer than 12 months receive a higher ratio of service credit for each month worked, up to a maximum of 12 months of service credit per year.

Changes in assumptions or other inputs effective for the December 31, 2022 measurement period are as follows.

- HB 22-1029, effective upon enactment, required the Treasurer to issue, in addition to the regularly scheduled \$225 thousand direct distribution, a warrant to PERA in the amount of \$380 thousand with reductions to future direct distributions. The July 1, 2023 direct distribution will be reduced by \$190 thousand to \$35 thousand. The July 1, 2024 direct distribution will not be reduced from \$225 thousand due to a negative investment return in 2022.

COLORADO MESA UNIVERSITY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION
As of and for the Years Ended June 30, 2025 and 2024

Changes in assumptions or other inputs effective for the December 31, 2021 measurement period are as follows.

- The following changes reflect the anticipated adjustments resulting from the 2020 automatic adjustment provision assessment, statutorily recognized July, 2021, and effective July 1, 2022
 - Member contribution rates increase by 0.50%.
 - Employer contribution rates increase by 0.50%.
 - Annual increase cap is lowered from 1.25% per year to 1.00% per year.
- The assumption used to value the automatic increase cap benefit provision was changed from 1.25% to 1.00%.

Changes in assumptions or other inputs effective for the December 31, 2020 measurement period are as follows.

- HB 20-1379 enacted on June 29, 2020, suspended the \$225 thousand direct distribution payable on July 1, 2020 for the State's Fiscal Year 2021.
- The price inflation assumption was lowered from 2.40% to 2.30%, and the wage inflation assumption was lowered from 3.50% to 3.00%.
- The real rate of investment return assumption was increased to 4.95% per year, net of investment expenses from 4.85% per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than Safety Officers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than Safety Officers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
 - Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (members other than Safety Officers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

COLORADO MESA UNIVERSITY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION
As of and for the Years Ended June 30, 2025 and 2024

Changes in assumptions or other inputs effective for the December 31, 2019 measurement period are as follows.

- The following changes were made to the plan provision as part of Senate Bill 18-20:
 - Member contribution rates increased by 0.75% effective July 1, 2020, and an additional 0.50% effective July 1, 2021.
 - An annual direct distribution of \$225 thousand from the State, recognized as a nonemployer contributing entity, is distributed between the State, School, Judicial, and DPS Divisions.
 - Annual increase cap is lowered from 2.00% per year to 1.50% per year.
 - Initial annual increase waiting period is extended from one year after retirement to three years after retirement.
 - Annual increase payments are suspended for 2018 and 2019.
 - The number of years used in the Highest Average Salary calculation for non-vested members as of January 1, 2020 increases from three to five years for the State, School, and DPS Divisions and increases from one to three years for the Judicial Division.
- SB 18-200 was enacted on June 4, 2018, which included the adoption of the automatic adjustment provision. The following changes reflect the anticipated adjustments resulting from the 2018 automatic adjustment provision, statutorily recognized July 1, 2019, and effective July 1, 2020:
 - Member contribution rates increased by 0.50%.
 - Employer contribution rates increased by 0.50%.
 - Annual increase cap is lowered from 1.50% per year to 1.25% per year.
- The assumption used to value the annual increase cap benefit provision was changed from 1.50% to 1.25%.

Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follows.

- The single equivalent interest rate (SEIR) for the State Division was increased from 4.72% to 7.25% to reflect the changes to the projection's valuation basis which no longer resulted in a projected year of depletion of the FNP, thereby eliminating the need to apply the municipal bond index rate.

Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follows.

- The SEIR for the State Division was lowered from 5.26% to 4.72% to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate.
- The municipal bond index rate used in the determination of the SEIR for the State and Judicial Divisions changed from 3.86% on the prior measurement date to 3.43% on the measurement date.

COLORADO MESA UNIVERSITY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION
As of and for the Years Ended June 30, 2025 and 2024

Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows.

- The investment return assumption was lowered from 7.5% to 7.25%.
- The price inflation assumption was lowered from 2.80% to 2.40%.
- The wage inflation assumption was lowered from 3.90% to 3.50%.
- The post-retirement mortality assumption for healthy lives for the State Division was changed to the RP-2014 Healthy Annuitant Mortality Table with adjustments for credibility and gender adjustments of a 73% factor applied to ages below 80 and a 108% factor applied to age 80 and above, projected to 2018, for males, and a 78% factor applied to ages below 80 and a 109% factor applied to age 80 and above, projected to 2020, for females.
- For disabled retirees, the mortality assumption was changed to reflect 90% of RP-2014 Disabled Retiree Mortality Table.
- The mortality assumption for active members was changed to RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70% factor applied to male rates and a 55% factor applied to female rates.
- The rates of retirement, withdrawal, and disability were revised to reflect more closely actual experience.
- The estimated administrative expense as a percentage of covered payroll was increased from 0.35% to 0.40%.
- The SEIR for the State Division was lowered from 7.50% to 5.26% to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate of 3.86% on the measurement date.

COLORADO MESA UNIVERSITY
SCHEDULE OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE UNIVERSITY'S PROPORTIONATE SHARE OF THE NET OTHER POST-EMPLOYMENT BENEFIT LIABILITY
For the years ended June 30,

	2025	2024	2023	2022	2021	2020	2019	2018
University's proportion of the net OPEB liability	0.1415%	0.1445%	0.1509%	0.1553%	0.1592%	0.1579%	0.1647%	0.1687%
University's proportionate share of the net OPEB liability	\$ 676,725	\$ 1,031,359	\$ 1,231,712	\$ 1,339,519	\$ 1,513,014	\$ 1,774,888	\$ 2,240,739	\$ 2,192,392
University's covered payroll	\$ 17,081,028	\$ 15,968,329	\$ 15,308,390	\$ 15,431,003	\$ 14,711,251	\$ 14,697,292	\$ 14,673,712	\$ 14,729,991
University's proportionate share of the net OPEB liability as a percentage of its covered payroll	3.96%	6.46%	8.05%	8.68%	10.28%	12.08%	15.27%	14.88%
Plan fiduciary net position as a percentage of the total OPEB liability	59.83%	46.16%	38.57%	39.40%	32.78%	24.49%	17.03%	17.53%

The amounts presented for the years shown above were determined as of and for the calendar years ended December 31, 2024, 2023, 2022, 2021, 2020, 2019, 2018 and 2017 (the Plan's measurement period) occurring within the University's fiscal years ended June 30, 2025, 2024, 2023, 2022, 2021, 2020, 2019 and 2018 in accordance with GASB Statement No. 75.

COLORADO MESA UNIVERSITY
SCHEDULE OF REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE UNIVERSITY CONTRIBUTIONS TO OPEB DEFINED OTHER POST-EMPLOYMENT BENEFIT PLAN
For the years ended June 30,

	2025	2024	2023	2022	2021	2020	2019	2018
Contractually required contribution	\$ 174,226	\$ 162,877	\$ 156,145	\$ 146,192	\$ 153,117	\$ 147,933	\$ 146,322	\$ 150,246
Contributions in relation to the contractually required contribution	(174,226)	(162,877)	(156,145)	(146,192)	(153,117)	(147,933)	(146,322)	(150,246)
Contribution deficiency (excess)	-	-	-	-	-	-	-	-
University's covered payroll	\$ 17,081,028	\$ 15,968,329	\$ 15,308,390	\$ 15,655,520	\$ 15,011,488	\$ 14,503,195	\$ 14,345,321	\$ 14,729,991
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%	0.93%	1.02%	1.02%	1.02%	1.02%

COLORADO MESA UNIVERSITY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - OPEB
As of and for the Years Ended June 30, 2025 and 2024

As of the December 31, 2024, measurement date, the fiduciary net position and related disclosure components for HCTF reflect additional payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. The additional employer disaffiliation payment allocations to the HCTF and Local Government Division Trust Fund were \$0.020 million and \$0.486 million, respectively.

Changes in assumptions or other inputs effective for the December 31, 2024 measurement period are as follows.

- Salary scale assumptions were altered to better reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The adjustments for credibility applied to the Pub-2010 mortality tables for active and retired lives, including beneficiaries, were updated based on experience. In addition, the mortality projection scale was updated to the 2024 adjusted scale MP-2021 to reflect future improvements in mortality for all groups.
- Participation rates were reduced.
- MAPD premium costs are no longer age graded.

There were no changes in assumptions or other inputs effective for the December 31, 2023 measurement period for OPEB.

Changes in assumptions or other inputs effective for the December 31, 2022 measurement period are as follows.

- The timing of the retirement decrement was adjusted to middle-of-year.

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB.

Changes in assumptions or other inputs effective for the December 31, 2020 measurement period are as follows.

- The price inflation assumption was lowered from 2.40% to 2.30%, and the wage inflation assumption was lowered from 3.50% to 3.00%.
- The real rate of investment return assumption was increased to 4.95% per year, net of investment expenses from 4.85% per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than Safety Officers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than Safety Officers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
 - Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than Safety Officers) was changed to the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB.

There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB.

Supplementary Information

COLORADO MESA UNIVERSITY
ENTERPRISE REVENUE BONDS SCHEDULES OF REVENUES AND EXPENSES
As of and for the Years Ended June 30, 2025 and 2024 (in thousands)

	2025	2024
Pledged Revenues		
Pledged tuition revenue	\$ 85,418	\$ 74,736
Residence halls and apartments	21,783	16,794
Food services	14,607	11,582
University center	3,878	3,633
Bookstore	5,175	4,539
Recreation center	2,838	2,536
Campus parking	1,258	1,029
Continuing education	224	224
MAVcard	275	273
Hotel revenues	7,107	6,232
Central services	2,617	3,837
Student fee revenue	2,201	2,021
Indirect Cost Recoveries	325	317
Math and Science Center pledge	-	-
<i>Total Pledged Revenues</i>	\$ 147,706	\$ 127,753
Operating Expenses		
Residence halls and apartments	8,984	6,551
Food services	9,222	6,823
University center	1,533	1,194
Bookstore	5,262	4,457
Recreation center	2,153	1,688
Campus parking	474	370
Continuing education	558	443
MAVcard	193	141
Hotel expenses	8,592	4,912
Central services	(796)	(784)
<i>Total Operating Expenses</i>	36,175	25,795
Net Revenue Before Transfers	111,531	101,958
Debt Service Coverage		
Net operating revenue	\$ 111,531	\$ 101,958
Maximum Annual Debt Service (MADS) Bond principal and interest (Senior Bonds)	13,903	14,126
Excess of Net Operating Revenue Over Debt Service	\$ 97,628	\$ 87,832
Senior Bonds Debt Service Coverage Ratio	802%	722%
Excess of Net Operating Revenue Over Debt Service	\$ 97,628	\$ 87,832
MADS Bond principal and interest (Subordinate Bonds)	1,446	-
Subordinate Bonds Debt Service Coverage Ratio	\$ 96,182	6752%
		N/A



**Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of the Financial Statements Performed in
Accordance with *Government Auditing Standards***

Members of the Legislative Audit Committee
Denver, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and aggregate discretely presented component units of Colorado Mesa University (the University), an institution of higher education of the State of Colorado, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated December 12, 2025. Our report includes a reference to other auditors who audited the financial statements of Colorado Mesa University Foundation and Colorado Mesa University Real Estate Foundation, discretely presented component units of the University, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal controls over financial reporting or compliance and other matters that were reported on separately by those auditors. The financial statements of the discretely presented component units, Colorado Mesa University Foundation and Colorado Mesa University Real Estate Foundation, were not audited in accordance with *Government Auditing Standards*.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control over financial reporting.

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Internal Control over Financial Reporting (Continued)

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hilb & Company, PC

Englewood, Colorado
December 12, 2025



Legislative Audit Committee Communications



Legislative Audit Committee Communications

The Members of the Legislative Audit Committee
Colorado Mesa University Board of Trustees

We have audited the financial statements of the business-type activities of Colorado Mesa University (the University), an institution of higher education of the State of Colorado, for the year ended June 30, 2025, and have issued our report thereon dated December 12, 2025. Our report was modified to include a reference to other auditors. Other auditors audited the financial statements of the Colorado Mesa University Foundation and the Colorado Mesa University Real Estate Foundation (the Foundations), discretely presented component units of the University, and the Foundations' financial statements were not audited in accordance with Government Auditing Standards. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and Government Auditing Standards, as well as certain information related to the planned scope and timing of our audit.

Our Responsibility under Generally Accepted Auditing Standards

As communicated in our engagement letter dated May 21, 2025, our responsibility, as described by professional standards, is to express opinions about whether the financial statements prepared by management with your oversight are fairly presented, in all material respects, in conformity with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the University solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures specifically to identify such matters.

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We applied certain limited procedures to the required supplementary information (RSI). However, we did not audit the RSI and do not express an opinion or provide any assurance on the RSI. With respect to the supplementary information accompanying the financial statements, we performed procedures to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing the information has not changed from the prior year, and the information is appropriate and complete in relation to our audit of the financial statements.

Compliance with All Ethics Requirements Regarding Independence

The engagement team, others in our firm, as appropriate, and our firm have complied with all relevant ethical requirements regarding independence.

Significant Accounting Policies

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. A summary of the significant accounting policies adopted by the University is included in Note 1 to the financial statements. No new accounting policies were adopted, and the application of existing policies was not changed during the year. We noted no transactions the University entered into during the year for which there is a lack of authoritative guidance or consensus. The University did adopt GASB Statement No. 101 – *Compensated Absences* and GASB Statement No. 102 – *Certain Risk Disclosures*. Neither statement had a significant effect on the financial statements or the related disclosures.

Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. We evaluated the key factors and assumptions used to develop the significant estimates in determining that they are reasonable in relation to the financial statements as a whole. The significant accounting estimates contained in the financial statements are management's estimate of the net pension liability and net other post-employment benefits (OPEB), the depreciation of capital assets, and the allowance for uncollectible receivables.

Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the University are described in Note 1 to the financial statements. We noted no transactions entered into by the University during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.



Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The most sensitive estimates affecting the University's financial statements were:

- Management's estimate of the net pension liability is based on the estimate of the University's proportionate share of the net pension liability as of December 31, 2024 and 2023 of the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Colorado Public Employees' Retirement Association (PERA), as described in Note 10 to the University's financial statements. The University's proportion of the SDTF's net pension liability was based on the University's contributions to the SDTF for the calendar years ending December 31, 2024 and 2023 relative to the total contributions made to the SDTF by participating employers for the calendar years ending December 31, 2024 and 2023.
- Management's estimate of the net Other Post-Employment Benefits (OPEB) liability is based on the estimate of the University's proportionate share of the net OPEB liability as of December 31, 2024 and 2023 of the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA, as described in Note 11 to the University's financial statements. The University's proportion of the HCTF's net OPEB liability was based on the University's contributions to the HCTF for the calendar years ending December 31, 2024 and 2023 relative to the total contributions made to the HCTF by participating employers for the calendar years ending December 31, 2024 and 2023.
- Management's estimate of the collectability of student accounts receivable and student loans is based on historical analysis. We evaluated the key factors and assumptions used to develop the allowance for bad debts in determining that it is reasonable in relation to the financial statements taken as a whole.
- Management's estimate of depreciation expense is based on their evaluation of the useful lives of property and equipment. We evaluated the key factors and assumptions used to determine the useful lives in determining that it is reasonable in relation to the financial statements taken as a whole.

The disclosures in the financial statements are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no difficulties in dealing with management in performing and completing our audit.



Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. We proposed no uncorrected adjustments to the financial statements as a result of our audit procedures.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. There were no corrected adjustments identified as a result of our audit procedures.

Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated December 12, 2025.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the University's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the University's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.



Other Matters

We applied certain limited procedures to the management's discussion and analysis, the schedule of the University's Proportionate Share of the Net Pension Liability of the State Division Trust Fund— a cost-sharing multiple-employer defined benefit pension plan administered by the PERA, the schedule of University contributions to the State Division Trust Fund— a cost-sharing multiple-employer defined benefit pension plan administered by the PERA, the schedule of the University's proportionate share of the net other post-employment benefit liability and the schedule of University Contributions to the PERA Defined Other Post-Employment Benefit Plan, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the Enterprise Revenue Bonds Schedules of Revenues and Expenditures which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Restriction on Use

This information is intended solely for the use of the Legislative Audit Committee, Office of the State Auditor of the State of Colorado, Board of Trustees, and management of the University and is not intended to be, and should not be, used by anyone other than these specified parties. However, the report is a matter of public record upon release by the Legislative Audit Committee.

Haile & Company, PC

Englewood, Colorado
December 12, 2025



State-Funded Student Financial Assistance Programs Section

COLORADO MESA UNIVERSITY
STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS
For the year ended June 30, 2025

Introduction

Colorado Mesa University (the University) is a state-supported institution of higher education located in Grand Junction, Colorado.

The financial and compliance examination of the various state-funded financial assistance programs at the University for the year ended June 30, 2025, was directed toward the objectives and criteria set forth in the Colorado Handbook for State-Funded Student Assistance Programs, issued by the Colorado Department of Higher Education (CDHE). The State-Funded Student Assistance Programs policies are approved by the Colorado Commission on Higher Education (CCHE). The State student financial assistance programs were examined simultaneously with the University's federal financial aid programs for the year ended June 30, 2025.

State-Funded Student Assistance Programs

The various State-funded student assistance programs at the University included the Colorado Need Based Grant Program, the Colorado Work Study Program, the Colorado Merit Aid, the Colorado Graduate Grant and the Colorado Career and Technical Education Grant.

The State-funded assistance awards made by the University totaled approximately \$13,749,045 for the year ended June 30, 2025.

The Director of Financial Aid is responsible for administration of the programs. This responsibility includes application processing, eligibility determination, and financial aid packaging, as well as ensuring compliance with regulations governing the participation of the University's federal and state financial aid programs. The University Controller is responsible for the program's financial management, general ledger accounting, payments, and collections.

During the audit period, the University obtained authorizations to award Colorado student financial aid funds of approximately \$12,532,061 under the Need Based Grant Program, \$1,097,996 under the Colorado Work Study Program, \$0 under the ECE Scholarship Funds, \$0 under the Colorado Foster Youth Transition Program, \$109,021 under the Colorado Graduate Program, and \$9,967 under the Colorado Career and Technical Education Grant Program.



Independent Auditor's Report on the Statement of Appropriations, Expenditures, Transfers, and Reversions of The State-Funded Student Financial Assistance Programs

Members of the Legislative Audit Committee
Denver, Colorado

Report on the Audit of the Statement

Opinion

We have audited the accompanying Statement of Appropriations, Expenditures, Transfers, and Reversions of the State-Funded Student Financial Assistance Programs (the Statement) for Colorado Mesa University (the University), an institution of higher education of the State of Colorado, for the year ended June 30, 2025, and the related notes related to the Statement.

In our opinion, the Statement referred to above presents fairly, in all material respects, the respective appropriations, expenditures, transfers and revisions of the State-Funded Student Financial Assistance programs of the University for the year ended June 30, 2025, in accordance with the format as set forth in the *2024-25 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado-Funded Student Aid*, issued by the Colorado Department of Higher Education (CDHE), and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University described in Note A to the Statement.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Statement section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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Emphasis of Matter

As described in Note A to the Statement, the Statement prepared by the University was prepared in accordance with the *2024-25 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado-Funded Student Aid*, issued by CDHE, and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University. The Statement is a summary of cash activity of the state-funded student financial assistance programs with the exception of the Colorado Work-Study programs which is on the accrual basis, and does not present certain transactions that would be included in the statement of state-funded student financial assistance programs if it was presented on the accrual basis of accounting, as prescribed by generally accepted accounting principles. Accordingly, the accompanying Statement is not intended to, and does not present the financial position, changes in financial position, or cash flows of the University in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Statement

Management is responsible for the preparation and fair presentation of the Statement in accordance with the financial format as set forth in the *2024-25 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado-Funded Student Aid*, issued by the Colorado Department of Higher Education (CDHE), and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University described in Note A to the Statement and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of Statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Statement

Our objectives are to obtain reasonable assurance about whether the Statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the Statement.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the Statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Statement.



- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the Statement.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2025 on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

Restriction on Use

This report is intended solely for the information and use of the Legislative Audit Committee, the Office of the State Auditor, the University's Board of Trustees, and management of the University, the CDHE, and the Colorado Commission on Higher Education and is not intended to be, and should not be used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee this report is a public document.

Wade & Company, PC

Englewood, Colorado
December 12, 2025



State of Colorado
Colorado Mesa University
 State-Funded Student Financial Assistance Programs
 Statement of Appropriations, Expenditures, Transfers and Reversions
 Year Ended June 30, 2025

	<u>Total</u> <u>State-Funded</u> <u>Student</u> <u>Assistance</u>	<u>Colorado</u> <u>Student</u> <u>Grant</u>	<u>Colorado</u> <u>Graduate</u> <u>Grant</u>	<u>Colorado</u> <u>Work-Study</u>	<u>Colorado</u> <u>Career and</u> <u>Technical</u> <u>Education</u>	<u>ECE</u> <u>Scholarship</u> <u>Funds</u>	<u>Colorado</u> <u>Foster Youth</u> <u>Transition</u> <u>Program</u>
Appropriations:							
Original	\$ 13,249,045	\$ 12,032,061	\$ 109,021	\$ 1,097,996	\$ 9,967	\$ -	\$ -
Supplemental	500,000	500,000	-	-	-	-	-
Transfers	-	-	-	-	-	-	-
	<u>13,749,045</u>	<u>12,532,061</u>	<u>109,021</u>	<u>1,097,996</u>	<u>9,967</u>	<u>-</u>	<u>-</u>
Other Funding Sources							
Total	<u>13,749,045</u>	<u>12,532,061</u>	<u>109,021</u>	<u>1,097,996</u>	<u>9,967</u>	<u>-</u>	<u>-</u>
Expenditures							
	<u>13,749,045</u>	<u>12,532,061</u>	<u>109,021</u>	<u>1,097,996</u>	<u>9,967</u>	<u>-</u>	<u>-</u>
Reversions to State General Fund							
	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

COLORADO MESA UNIVERSITY
STATE-FUNDED STUDENT FINANCIAL ASSISTANCE
PROGRAMS NOTES TO STATEMENT OF APPROPRIATIONS,
EXPENDITURES, TRANSFERS, AND REVERSIONS

Note A Summary of Significant Accounting Policies

Basis of Presentation

Colorado Mesa University (the University) is governed by the University's Board of Trustees.

The accompanying statement of appropriations, expenditures, transfers, and reversions of state-funded student financial assistance programs (the Statement) has been prepared in accordance with the format as set forth in the 2024-25 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado Funded Student Aid issued by the Colorado Department of Higher Education (CDHE) and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the Board of Trustees of the University. The purpose of the Statement is to present, in summary form, the state-funded student financial assistance activities of the University, it is not intended to and does not present either the financial position or changes in financial position of the University in conformity with generally accepted accounting principles in the United States of America.

Basis of Accounting

The University's accounting system is structured and administered in accordance with the accounting principles promulgated by the National Association of College and Business Officers in its revised publication *Financial Accounting and Reporting Manual*.

All student aid is expensed on a cash basis except for the Colorado Work Study (CWS) Program. The CWS is on the accrual basis in that the expense is recognized when the student earns their wages from employment positions funded by CWS.



**Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of the Statement of Appropriations, Expenditures,
Transfers, and Reversions of the State of Colorado State-Funded
Student Assistance Programs Performed in Accordance with
Government Auditing Standards**

Members of the Legislative Audit Committee
Denver, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the Statement of Appropriations, Expenditures, Transfers, and Reversions of the State-Funded Student Assistance Programs (the Statement) of Colorado Mesa University (the University), and institution of higher education of the State of Colorado, as of and for the year ended June 30, 2025, and the related notes of the Statement, and have issued our report thereon dated December 12, 2025.

Internal Control over Financial Reporting

In planning and performing our audit of the Statement, we considered the University's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the Statement, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the University's Statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the Statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hilb & Company, PC

Englewood, Colorado
December 12, 2025

