

First Regular Session
Seventy-fourth General Assembly
STATE OF COLORADO

REENGROSSED

*This Version Includes All Amendments
Adopted in the House of Introduction*

LLS NO. 23-0764.01 Jacob Baus x2173

SENATE BILL 23-094

SENATE SPONSORSHIP

Lundeen and Zenzinger, Bridges, Buckner, Coleman, Cutter, Exum, Ginal, Kirkmeyer, Pelton B., Priola, Simpson, Sullivan, Will, Winter F.

HOUSE SPONSORSHIP

Wilson and Lukens,

Senate Committees

Education
Appropriations

House Committees

A BILL FOR AN ACT

101 **CONCERNING THE CREATION OF A TASK FORCE TO REPORT ON**
102 **MEASURES TO IMPROVE SCHOOL TRANSPORTATION, AND, IN**
103 **CONNECTION THEREWITH, MAKING AN APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)

The bill creates a Colorado school transportation modernization task force (task force) to create a report containing findings and recommendations to improve public school transportation services for students.

The task force specifies task force membership, including the

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters or bold & italic numbers indicate new material to be added to existing law.
Dashes through the words or numbers indicate deletions from existing law.

SENATE
3rd Reading Unamended
March 15, 2023

SENATE
Amended 2nd Reading
March 14, 2023

commissioner of education or the commissioner's designee, and members appointed by the commissioner.

The task force must prepare, publish, and share the findings of its report by January 31, 2024, with the education committees of the general assembly, the state board of education, and the governor.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, **add** article 106 to
3 title 22 as follows:

ARTICLE 106

School Transportation Modernization Task Force

6 **22-106-101. Legislative declaration.** (1) THE GENERAL
7 ASSEMBLY FINDS THAT:

8 (a) THE COVID-19 PANDEMIC SEVERELY EXACERBATED AN
9 EXISTING PUBLIC SCHOOL TRANSPORTATION WORKFORCE SHORTAGE,
10 LIMITING THE NUMBER OF BUSES AVAILABLE TO TRANSPORT STUDENTS TO
11 AND FROM SCHOOL IN COLORADO. BUS DRIVER SHORTAGES ARE CAUSED
12 BY SEVERAL FACTORS, INCLUDING FEDERAL REGULATIONS AROUND
13 HEALTH REQUIREMENTS, LACK OF COMPETITIVE WAGES, AND ODD
14 WORKING HOURS.

15 (b) TO ADJUST TO THE PUBLIC SCHOOL TRANSPORTATION
16 SHORTAGE, SCHOOL DISTRICTS AND PUBLIC SCHOOLS ARE CONSOLIDATING
17 ROUTES OR ALTERING ELIGIBILITY CRITERIA, RESULTING IN FEWER STOPS
18 AND LONGER ROUTES. STUDENTS OF COLOR, STUDENTS FROM
19 UNDER-RESOURCED COMMUNITIES, AND STUDENTS WITH A DISABILITY ARE
20 DISPROPORTIONATELY IMPACTED BY THE TRANSPORTATION SHORTAGE
21 AND STRUGGLE TO ACCESS SCHOOL DISTRICTS OF THEIR CHOICE AND
22 CAREER PATHWAY PROGRAMS BECAUSE OF THEIR LIMITED ACCESS TO
23 TRANSPORTATION.

1 (c) THERE IS A GROWING NEED FOR TRANSPORTATION TO OFFSITE
2 CAREER PATHWAY PROGRAMS AND OTHER CAREER-CONNECTED LEARNING
3 OPPORTUNITIES AS THESE PROGRAMS CONTINUE TO EXPAND. DUE TO
4 TRANSPORTATION CHALLENGES, STUDENTS LACK EQUITABLE ACCESS TO
5 THESE PROGRAMS, EVEN THOUGH THE STATE HAS RECOGNIZED THE
6 IMPORTANCE OF THESE PROGRAMS.

7 (d) TO INCREASE EDUCATIONAL EQUITY, SCHOOL DISTRICTS AND
8 PUBLIC SCHOOLS MUST PROVIDE STUDENTS OF COLOR, STUDENTS FROM
9 UNDER-RESOURCED COMMUNITIES, AND STUDENTS WITH A DISABILITY
10 WITH ACCESS TO THE SAME EDUCATIONAL AND ENRICHMENT
11 OPPORTUNITIES THAT ARE AVAILABLE TO STUDENTS WHO HAVE MORE
12 RESOURCES;

13 (e) CURRENT POST-PANDEMIC CONDITIONS REQUIRE NEW AND
14 INNOVATIVE IDEAS TO SUPPORT SCHOOL DISTRICTS AND PUBLIC SCHOOLS
15 IN EMPLOYING SUFFICIENT TRANSPORTATION STAFF, PROCURING AND
16 UTILIZING EQUIPMENT MORE EFFICIENTLY, AND SUPPLEMENTING THE
17 CURRENT TRANSPORTATION MODEL WITH A VARIETY OF ALTERNATIVE
18 TRANSPORTATION OPTIONS:

19 (f) THE DEPARTMENT OF EDUCATION COLLECTS DATA CONCERNING
20 SCHOOL TRANSPORTATION FOR THE PURPOSE OF CALCULATING
21 REIMBURSEMENTS TO SCHOOL DISTRICTS, INCLUDING THE NUMBER OF
22 ROUTE MILES SCHEDULED ON A SPECIFIC PUPIL COUNT DAY IN OCTOBER
23 AND THE NUMBER OF DAYS DURING THE SCHOOL YEAR THAT
24 TRANSPORTATION WAS PROVIDED TO PUBLIC SCHOOL STUDENTS;

25 (g) ADDITIONAL DATA SUCH AS ACTUAL UTILIZATION RATES,
26 ELIGIBILITY STANDARDS, SERVICE GAPS, AND USE OF ALTERNATIVE
27 TRANSPORTATION MODELS ARE NOT COLLECTED AT THE STATE LEVEL,

1 ALTHOUGH DISTRICTS TRACK SUCH DATA ON THEIR OWN;

2 (h) GIVEN THE SEVERE BUS DRIVER SHORTAGE AND THE LACK OF

3 TRANSPORTATION TO SCHOOL THAT MANY PUBLIC SCHOOL STUDENTS ARE

4 EXPERIENCING, THE STATE HAS A VESTED INTEREST IN BETTER

5 UNDERSTANDING PUBLIC SCHOOL TRANSPORTATION DATA; AND

6 (i) COLLECTING AND DISSEMINATING SUCH TRANSPORTATION

7 DATA WOULD ALLOW POLICYMAKERS TO FACILITATE IMPROVEMENTS TO

8 PUBLIC ELEMENTARY AND SECONDARY SCHOOL TRANSPORTATION, BETTER

9 SERVE STUDENTS, AND ALLEVIATE BURDENS ON SCHOOL DISTRICTS.

10 (2) THEREFORE, THE GENERAL ASSEMBLY DECLares THAT IT IS IN

11 THE BEST INTERESTS OF THE STATE TO DIRECT THE COMMISSIONER OF

12 EDUCATION TO CONVENE THE COLORADO SCHOOL TRANSPORTATION

13 MODERNIZATION TASK FORCE TO STUDY THE ISSUES FACING SCHOOL

14 TRANSPORTATION SYSTEMS AND USE THE STUDY'S FINDINGS TO DEVELOP

15 AND RECOMMEND POLICIES, LAWS, AND RULES TO IMPROVE PUBLIC

16 SCHOOL TRANSPORTATION ACROSS THE STATE IN ORDER TO BETTER MEET

17 STUDENT NEEDS AND ALLEVIATE BURDENS ON SCHOOL DISTRICTS.

18 **22-106-102. Definitions.** AS USED IN THIS ARTICLE 106, UNLESS

19 THE CONTEXT OTHERWISE REQUIRES:

20 (1) "CAREER PATHWAY PROGRAMS" MEANS LEARNING THAT

21 OCCURS, IN WHOLE OR IN PART, IN THE WORKPLACE AND PROVIDES

22 STUDENTS WITH EXPERIENCE AND TRAINING FOR SKILLS DEVELOPMENT.

23 "CAREER PATHWAY PROGRAMS" INCLUDES EXTENDED HIGH SCHOOL

24 PROGRAMS, JOB SHADOWING, INTERNSHIPS, EXTERNSHIPS,

25 PREAPPRENTICESHIPS, AND APPRENTICESHIPS.

26 (2) "RURAL SCHOOL DISTRICT" MEANS A SCHOOL DISTRICT THAT

27 THE DEPARTMENT OF EDUCATION DETERMINES IS RURAL BASED ON THE

1 GEOGRAPHIC SIZE OF THE SCHOOL DISTRICT AND THE DISTANCE OF THE
2 SCHOOL DISTRICT FROM THE NEAREST LARGE AND URBANIZED AREA, WITH
3 A TOTAL PUPIL ENROLLMENT OF SIX THOUSAND FIVE HUNDRED STUDENTS
4 OR FEWER.

5 (3) "TASK FORCE" MEANS THE COLORADO SCHOOL
6 TRANSPORTATION MODERNIZATION TASK FORCE CREATED IN SECTION
7 22-106-103.

8 **22-106-103. Colorado school transportation modernization**
9 **task force.** (1) THERE IS CREATED IN THE DEPARTMENT OF EDUCATION
10 THE COLORADO SCHOOL TRANSPORTATION MODERNIZATION TASK FORCE.

11 =

12 (2) THE COMMITTEE CONSISTS OF THE FOLLOWING MEMBERS:

13 (a) THE COMMISSIONER OF EDUCATION OR THE COMMISSIONER'S
14 DESIGNEE;

15 (b) AT A MINIMUM, THE FOLLOWING MEMBERS APPOINTED BY THE
16 COMMISSIONER OF EDUCATION:

17 (I) THREE MEMBERS WHO ARE PARENTS OR LEGAL GUARDIANS OF
18 STUDENTS ENROLLED IN A PUBLIC ELEMENTARY OR SECONDARY SCHOOL
19 WHO USE SCHOOL TRANSPORTATION OR WOULD USE SCHOOL
20 TRANSPORTATION IF IT WERE AVAILABLE. AT A MINIMUM, ONE PARENT OR
21 LEGAL GUARDIAN MEMBER MUST HAVE THEIR STUDENT ENROLLED IN A
22 RURAL SCHOOL DISTRICT.

23 (II) THREE MEMBERS WHO ARE SCHOOL TRANSPORTATION
24 DIRECTORS FOR SCHOOL DISTRICTS. AT A MINIMUM, ONE DIRECTOR MUST
25 BE FROM A RURAL SCHOOL DISTRICT, ONE DIRECTOR MUST BE FROM A
26 SUBURBAN SCHOOL DISTRICT, AND ONE MEMBER MUST BE FROM AN URBAN
27 SCHOOL DISTRICT.

1 (III) ONE MEMBER WHO IS A SPECIAL EDUCATION DIRECTOR FOR A
2 SCHOOL DISTRICT;

3 (IV) ONE MEMBER WHO REPRESENTS AN ADVOCACY
4 ORGANIZATION THAT REPRESENTS STUDENTS WITH A DISABILITY;

5 (V) TWO MEMBERS WHO REPRESENT CHARTER SCHOOLS. AT A
6 MINIMUM, ONE CHARTER SCHOOL REPRESENTATIVE MUST REPRESENT AN
7 INSTITUTE CHARTER SCHOOL.

8 (VI) TWO MEMBERS WHO REPRESENT LABOR UNIONS FOR SCHOOL
9 BUS DRIVERS;

10 (VII) TWO MEMBERS WHO REPRESENT BUSINESSES OR INDUSTRIES
11 THAT PARTNER WITH SCHOOLS TO PROVIDE CAREER PATHWAY PROGRAMS;

12 (VIII) TWO MEMBERS WHO REPRESENT EDUCATION ADVOCACY
13 ORGANIZATIONS WITH EXPERIENCE ADVOCATING FOR SCHOOL
14 TRANSPORTATION MODERNIZATION;

15 (IX) TWO MEMBERS WHO REPRESENT PUBLIC TRANSPORTATION
16 PROVIDERS;

17 (X) TWO MEMBERS WHO REPRESENT RIDE SHARE TRANSPORTATION
18 PROVIDERS;

19 (XI) TWO MEMBERS WHO ARE AFTER-SCHOOL PROGRAM
20 PROVIDERS;

21 (XII) ONE MEMBER WHO REPRESENTS A RECIPIENT OF A
22 TRANSPORTATION ASSISTANCE GRANT FROM THE DEPARTMENT OF
23 EDUCATION;

24 (XIII) TWO MEMBERS WHO ARE SUPERINTENDENTS. AT A
25 MINIMUM, ONE SUPERINTENDENT MUST BE FROM A RURAL SCHOOL
26 DISTRICT.

27 (XIV) TWO MEMBERS WHO ARE SCHOOL DISTRICT CHIEF FINANCIAL

1 OFFICERS. AT A MINIMUM, ONE CHIEF FINANCIAL OFFICER MUST BE FROM
2 A RURAL SCHOOL DISTRICT.

3 (3) ON OR BEFORE JUNE 30, 2023, THE COMMISSIONER OF
4 EDUCATION SHALL MAKE TASK FORCE APPOINTMENTS.

5 (4) THE COMMISSIONER OF EDUCATION, OR THE COMMISSIONER'S
6 DESIGNEE, SHALL CHAIR THE TASK FORCE.

7 (5) THE TASK FORCE SHALL MEET AT THE CALL OF THE CHAIR AT
8 LEAST FOUR TIMES FROM JULY 2023 TO DECEMBER 2023.

9 (6) THE TASK FORCE IS A STATE PUBLIC BODY FOR PURPOSES OF
10 SECTION 24-6-402, AND MEETINGS OF THE TASK FORCE ARE SUBJECT TO
11 THE REQUIREMENTS OF THAT SECTION. THE TASK FORCE IS SUBJECT TO THE
12 PROVISIONS OF THE "COLORADO OPEN RECORDS ACT", PART 2 OF ARTICLE
13 72 OF TITLE 24.

14 (7) TASK FORCE MEMBERS SERVE WITHOUT COMPENSATION BUT
15 MAY BE REIMBURSED FOR EXPENSES DIRECTLY RELATING TO THEIR
16 SERVICE ON THE TASK FORCE.

17 (8) UPON THE REQUEST OF THE CHAIR OF THE TASK FORCE, THE
18 DEPARTMENT OF EDUCATION SHALL PROVIDE STAFF ASSISTANCE, MEETING
19 SPACE, OR AUDIO-VISUAL COMMUNICATION TECHNOLOGY RESOURCES TO
20 THE TASK FORCE AS NECESSARY FOR THE PERFORMANCE OF ITS DUTIES.

21 **22-106-104. Task force duties - report.** (1) TO INFORM THE
22 WORK OF THE TASK FORCE, THE DEPARTMENT OF EDUCATION SHALL
23 COLLECT, STUDY, AND PUBLICLY REPORT THE SCHOOL TRANSPORTATION
24 DATA DESCRIBED IN THIS SUBSECTION (1). THE DEPARTMENT OF
25 EDUCATION SHALL PRESENT THE FOLLOWING DATA TO THE TASK FORCE AS
26 IT BECOMES AVAILABLE:

27 (a) STUDENT ELIGIBILITY, INCLUDING FACTORS USED BY SCHOOL

1 DISTRICTS AND CHARTER SCHOOLS TO DETERMINE ELIGIBILITY FOR
2 TRANSPORTATION AND WHETHER THE FACTORS USED CREATE BARRIERS
3 FOR STUDENTS TO ATTEND THEIR SCHOOL OF CHOICE;

4 (b) STUDENT UTILIZATION, INCLUDING HOW MANY ELIGIBLE
5 STUDENTS UTILIZE SCHOOL TRANSPORTATION, WHETHER ROUTES ARE AT
6 CAPACITY, AND METHODOLOGIES USED BY SCHOOL DISTRICTS AND
7 CHARTER SCHOOLS TO IDENTIFY UTILIZATION PATTERNS AND ADJUST
8 OPERATIONS ACCORDINGLY;

9 (c) DRIVER STAFFING LEVELS, INCLUDING STAFFING REQUIRED TO
10 COVER ROUTES, AND WHETHER AND HOW SCHOOL DISTRICTS AND CHARTER
11 SCHOOLS CONTRACT WITH PUBLIC TRANSPORTATION PROVIDERS OR
12 ALTERNATIVE TRANSPORTATION PROVIDERS TO SATISFY SCHOOL
13 TRANSPORTATION NEEDS;

14 (d) FLEET DIVERSIFICATION, INCLUDING THE TYPES OF BUSES OR
15 VEHICLES USED TO SATISFY SCHOOL TRANSPORTATION NEEDS AND COSTS
16 ASSOCIATED WITH EACH TYPE OF BUS AND VEHICLE USED AND INCLUDING,
17 FOR EACH TYPE OF BUS AND VEHICLE USED, ELECTRIFICATION OPTIONS,
18 FUEL COSTS, MAINTENANCE COSTS, PURCHASE PRICES, RESALE VALUES,
19 AND SALVAGE VALUES; AND

20 (e) SERVICE GAPS, INCLUDING IDENTIFYING DISCREPANCIES
21 BETWEEN ELIGIBLE STUDENTS AND UTILIZATION, AND CAUSES OF THOSE
22 DISCREPANCIES.

23 (2) CONSIDERING DATA COLLECTED BY THE DEPARTMENT OF
24 EDUCATION PURSUANT TO SUBSECTION (1) OF THIS SECTION, AND INPUT
25 FROM TASK FORCE MEMBERS OR OTHER EXPERTS AS CONSULTED, THE TASK
26 FORCE SHALL CREATE A REPORT CONTAINING FINDINGS AND
27 RECOMMENDATIONS FOR THE PURPOSE OF IMPROVING SCHOOL

1 TRANSPORTATION SERVICES FOR STUDENTS. THE REPORT MUST INCLUDE:

2 (a) IDENTIFICATION OF TRANSPORTATION CHALLENGES THAT
3 CREATE BARRIERS TO STUDENTS ATTENDING A SCHOOL OF THEIR CHOICE
4 OR CAREER PATHWAY PROGRAMS;

5 (b) RECOMMENDATIONS FOR IMPLEMENTING A SIMPLIFIED
6 REIMBURSEMENT PROCESS FOR SCHOOL DISTRICTS BASED ON THE FINDINGS
7 OR RECOMMENDATIONS FROM THE TRANSPORTATION SUBCOMMITTEE OF
8 THE FINANCIAL POLICIES AND PROCEDURES ADVISORY COMMITTEE OF THE
9 DEPARTMENT OF EDUCATION;

10 (c) IDENTIFICATION OF EXISTING AND POTENTIAL FUNDING
11 SOURCES FOR PROVIDING SCHOOL TRANSPORTATION;

12 (d) RECOMMENDATIONS FOR CREATING AND IMPLEMENTING
13 SUSTAINABLE FUNDING MECHANISMS TO MEET SCHOOL TRANSPORTATION
14 NEEDS;

15 (e) RECOMMENDATIONS FOR CREATING AND IMPLEMENTING A
16 TRANSPORTATION INNOVATION FUND TO SUPPORT LOCAL EFFORTS TO
17 CREATE NEW AND INNOVATIVE TRANSPORTATION SOLUTIONS THAT MAY
18 SERVE AS A MODEL TO SCALE AND SUSTAIN IN OTHER SCHOOL DISTRICTS
19 AND CHARTER SCHOOLS;

20 (f) RECOMMENDATIONS FOR FACILITATING PARTNERSHIPS AMONG
21 SCHOOL DISTRICTS, DISTRICT AND INSTITUTE CHARTER SCHOOLS, PUBLIC
22 TRANSPORTATION PROVIDERS, PRIVATE TRANSPORTATION PROVIDERS, AND
23 LOCAL NONPROFIT ORGANIZATIONS TO MEET TRANSPORTATION NEEDS AND
24 CREATE COST EFFICIENCIES;

25 (g) RECOMMENDATIONS FOR CREATING PATHWAYS AND TALENT
26 PIPELINES FOR TRANSPORTATION PROVIDER AND LOGISTICS CAREERS;

27 (h) RECOMMENDATIONS FOR COMPETITIVE SALARIES AND

1 BENEFITS PACKAGES NECESSARY TO RECRUIT AND RETAIN SCHOOL
2 TRANSPORTATION DRIVERS;

3 (i) IDENTIFICATION OF OUTCOMES FROM TRANSPORTATION
4 ASSISTANCE GRANTS FROM THE DEPARTMENT OF EDUCATION, AND
5 RECOMMENDATIONS FOR REPLICATION OR EXPANSION; AND

6 (j) RECOMMENDATIONS FOR LEGISLATION OR RULES THAT MAY
7 IMPROVE SCHOOL TRANSPORTATION.

8 (3) ON OR BEFORE JANUARY 31, 2024, THE TASK FORCE SHALL
9 SUBMIT ITS REPORT TO THE EDUCATION COMMITTEES OF THE SENATE AND
10 HOUSE OF REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES, THE STATE
11 BOARD OF EDUCATION, AND THE GOVERNOR AND SHALL PUBLISH THE
12 REPORT ON ITS WEBSITE.

13 **22-106-105. Repeal of article.** THIS ARTICLE 106 IS REPEALED,
14 EFFECTIVE JULY 1, 2025.

15 **SECTION 2. Appropriation.** For the 2023-24 state fiscal year,
16 \$95,313 is appropriated to the department of education. This
17 appropriation is from the general fund and is based on an assumption that
18 the department will require an additional 0.5 FTE. To implement this act,
19 the department may use this appropriation for administration related to
20 public school finance.

21 **SECTION 3. Safety clause.** The general assembly hereby finds,
22 determines, and declares that this act is necessary for the immediate
23 preservation of the public peace, health, or safety.