

# **University of Colorado**

## **Financial and Compliance Report**

For the Years Ended June 30, 2024 and 2023

## **LEGISLATIVE AUDIT COMMITTEE**

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Kerri L. Hunter, CPA, CFE

State Auditor

Marisa Edwards, CPA

Deputy State Auditor

Maya Rosochacova, CPA

Contract Monitor

Forvis Mazars, LLP

Contractor



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The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

We have completed the financial statement audit of University of Colorado as of and for the year ended June 30, 2024. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions and agencies of state government. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

We were also engaged to conduct the testing on the University of Colorado's State Funded Student Financial Aid program as required by Section 23-3.3-102(8), C.R.S. The reports which we have issued are set forth in the table of contents.

**Forvis Mazars, LLP**

**Denver, Colorado  
December 5, 2024**

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# ABBREVIATIONS AND ACRONYMS

18 <sup>th</sup> Avenue	18 <sup>th</sup> Avenue, LLC
AAP	Automatic Adjustment Provision
ACFR	Annual Comprehensive Financial Report
AED	Amortization Equalization Disbursement
AFR	Annual Financial Report
AHEC	Auraria Higher Education Center
AIR	Annual Increase Reserve
Altitude West	Altitude West, LLC
AMP	Alternate Medicare Payment
CCR	Code of Colorado Regulations
CDHS	Colorado Department of Human Services
CDPHE	Colorado Department of Public Health and Environment
Children's Colorado	Children's Hospital Colorado
CIC	CUBEC Investments Corporation
CMS	Centers for Medicare and Medicaid Services
COF	College Opportunity Fund
C.R.S.	Colorado Revised Statutes
CU Anschutz	University of Colorado Anschutz Medical Campus
CU Boulder	University of Colorado Boulder
CU Denver	University of Colorado Denver
CU Denver   Anschutz	University of Colorado Denver   Anschutz Medical Campus
CU Foundation	University of Colorado Foundation
CU Medicine	University of Colorado Medicine
CUBEC	University of Colorado Boulder Enterprise Corporation
CUPCO	University of Colorado Property Corporation, Inc.
DPCU	Discretely Presented Component Units
ERIP	Early Retirement Incentive Program
ERISA	Employee Retirement Income Security Act of 1974, as amended
FAMLI	Family and Medical Leave Insurance
FASB	Financial Accounting Standards Board
FDIC	Federal Deposit Insurance Corporation
FNP	Fiduciary Net Position
Fund	CU Healthcare Innovation Fund, L.P.
Fund II	CU Healthcare Innovation Fund II, L.P.
GAAP	Generally Accepted Accounting Principles
GASB	Governmental Accounting Standards Board
HB	House Bill
HCPF	Colorado Department of Health Care Policy and Financing
HCTF	Health Care Trust Fund
HEERF	Higher Education Emergency Relief Fund
HHS	Department of Health and Human Services
HRSA	Health Resources and Services Administration
IRC	Internal Revenue Code
IRS	Internal Revenue Service
LASP	Laboratory for Atmospheric and Space Physics
MD&A	Management's Discussion and Analysis
MAPD	Medicare Advantage Prescription Drug
NACUBO	National Association of College and University Business Officers
NASA	National Aeronautics and Space Administration
NAV	Net Asset Value
NSF	National Science Foundation

# ABBREVIATIONS AND ACRONYMS

OPEB	Other Postemployment Benefits
ORP	Optional Retirement Plan
PDPA	Public Deposit Protection Act
PERA	Public Employees' Retirement Association of Colorado
PERAPlus 457 Plan	PERA Deferred Contribution Plan
Regents	Board of Regents
RSI	Required Supplementary Information
S&P	Standard and Poor's
SAED	Supplemental Amortization Equalization Disbursement
SB	Senate Bill
SBITA	Subscription-Based Information Technology Arrangements
SDTF	State Division Trust Fund
SEC	Securities and Exchange Commission
SEIR	Single Equivalent Interest Rate
SI Trust	University of Colorado Self-Insurance Trust
SOM	School of Medicine
State	State of Colorado
Statement No. 67	Financial Reporting for Pension Plans
Statement No. 68	Accounting & Financial Reporting for Pensions (as amended)
Statement No. 74	Financial Reporting for Postemployment Benefit Plans Other than Pension Plans
Statement No. 75	Accounting & Financial Reporting for Postemployment Benefits Other than Pensions
Statement No. 87	Leases
Statement No. 96	SBITA
TABOR	Taxpayer's Bill of Rights
TOL	Total OPEB Liability
TPL	Total Pension Liability
Tri-County Health	Tri-County Health Department
Trust	University of Colorado Health and Welfare Trust
UCCS	University of Colorado Colorado Springs
UCHealth	University of Colorado Hospital
ULEHI	University License Equity Holding, Inc.
University	University of Colorado
US Bank	US Bank National Association
VEBA	Voluntary Employees' Beneficiary Association

**UNIVERSITY OF COLORADO**  
**REPORT SUMMARY**  
**Year Ended June 30, 2024**

**Purpose and Scope of Audit**

*Authority, Purpose and Scope*

The Office of the State Auditor, State of Colorado, engaged Forvis Mazars, LLP (Forvis Mazars) to conduct a financial and compliance audit of the University of Colorado (the University) for the fiscal year ended June 30, 2024. Forvis Mazars performed the audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States of America. Forvis Mazars was not engaged to audit the University's aggregate discretely presented component units both of which were audited by other auditors. Forvis Mazars was also not engaged to audit the financial statements of the University of Colorado Medicine, Altitude West, LLC, and the University License Equity Holding Inc., all blended component units of the University, and audited by other auditors.

The purpose and scope of the audit were to:

- Express an opinion on the basic financial statements of the University as of and for the year ended June 30, 2024
- Issue a report on the University's internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters based on our audit of the financial statements performed in accordance with *Government Auditing Standards* for the year ended June 30, 2024
- Evaluate compliance with laws, regulations, contracts, and grants governing the expenditure of federal and state funds
- Express an opinion on the statement of allocations, expenditures, and reversions of the state-funded student financial assistance programs of the University for the year ended June 30, 2024
- Issue a report on the University's internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters based on our audit of the statement of allocations, expenditures, and reversions performed in accordance with *Government Auditing Standards*.
- Evaluate progress in implementing audit recommendations for the year ended June 30, 2024.

The University's Schedule of Expenditures of Federal Awards and applicable opinions thereon, issued by the Office of the State Auditor, are included in the Statewide Single Audit Report issued under separate cover.

**Audit Opinions and Reports**

The independent auditor's reports included herein expressed an unmodified opinion on the University's financial statements as of and for the year ended June 30, 2024. Our report included a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, and the financial statements of the University of Colorado Medicine, Altitude West, LLC, and the University License Equity Holding Inc. – all blended component units. Our report also included an emphasis of matter paragraph about the reporting entity.

We issued a report on the University's compliance and internal control over financial reporting based on an audit of the basic financial statements performed in accordance with *Government Auditing Standards*. A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in



**UNIVERSITY OF COLORADO**  
**REPORT SUMMARY**  
**Year Ended June 30, 2024**

internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

No instances of noncompliance considered material to the financial statements were disclosed by the audit.

**Significant Audit Adjustments**

There was one proposed audit adjustment for a reclassification of the deferred gain on refunding from the deferred outflows of resources to the deferred inflows of resources. The University recorded this proposed adjustment.

*Summary of Audit Findings and Recommendations*

There were no findings reported for the year ended June 30, 2024.

*Summary of Progress in Implementing Prior Audit Recommendations*

For the fiscal year 2024 audit, we performed test work to determine the disposition of the prior year findings and whether the prior year recommendations were implemented. We found that all recommendations were fully implemented. See the Disposition of Prior Audit Findings and Recommendations section of this report for further information.

**Auditor's Communication to Legislative Audit Committee**

The auditor's communication to the Legislative Audit Committee describes the auditor's responsibility under auditing standards generally accepted in the United States of America and significant management judgments and estimates. This communication is located on page 115.

**UNIVERSITY OF COLORADO**  
**DISPOSITION OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS**  
**Year Ended June 30, 2024**

<b>Recommendation Number</b>	<b>Recommendation Summary</b>	<b>Disposition</b>
1	The University should establish and strengthen controls over financial reporting in order to ensure that its financial statements are prepared accurately and in accordance with all relevant accounting standards. Specifically, the University should ensure that staff review and monitor the classification of all restricted net position balances in accordance with GASB Statement No. 34.	Implemented.

**UNIVERSITY OF COLORADO**  
**Description of the University of Colorado**  
**Year Ended June 30, 2024**

The University of Colorado (the University) was established on November 7, 1861 by an Act of the Territorial Government. Upon the admission of Colorado into the Union in 1876, the University was declared an institution of the State of Colorado (the State) and the Board of Regents was established under the State Constitution as its governing authority.

The University consists of the system office and the following three accredited campuses:

- University of Colorado Boulder
- University of Colorado Denver | Anschutz Medical Campus
- University of Colorado Colorado Springs

The three campuses comprise 26 schools and colleges, which offer 194 programs of study at the undergraduate level and 315 at the graduate level, offering 426 bachelor's and master's degrees, along with 113 doctorates.

The Board of Regents is charged constitutionally with the general supervision of the University and the exclusive control and direction of all funds of and appropriations to the University, unless otherwise provided by law. The Board of Regents consists of nine members serving staggered six-year terms, one elected from each of the State's seven congressional districts and two elected from the State at large.

The Board of Regents appoints the President of the University. The President is the chief executive officer of the University. The President is responsible for the administration of the University and for compliance of all University matters with applicable regent laws and policies and state and federal constitutions, laws, and regulations. The President is the chief academic officer of the University, responsible for providing academic leadership for the University in meeting the needs of the State, and shall maintain and advance the academic policies of the University. The President is also the chief spokesperson for the University and interpreter of University policy and represents and interprets the roles, goals, and needs of the University throughout the State and elsewhere, as appropriate. The Chancellors are the chief academic and administrative officers at the campus level, responsible to the President for the conduct of the affairs of their respective campuses in accordance with the policies of the Board of Regents.

Enrollment, tuition, and faculty and staff information is presented below.

<b>Full-time equivalent (FTE) student enrollment</b>					
<b>Fiscal years</b>	<b>Undergraduate</b>		<b>Graduate</b>		<b>Total</b>
	<b>Resident</b>	<b>Nonresident</b>	<b>Resident</b>	<b>Nonresident</b>	
2023 – 2024	30,830	14,877	9,188	4,452	59,347
2022 – 2023	30,094	14,469	9,246	4,398	58,207
2021 – 2022	30,308	14,451	9,725	4,264	58,748

<b>FTE Faculty and Staff</b>			
<b>Fiscal years</b>	<b>Instructional</b>	<b>Other Faculty</b>	<b>Total</b>
	<b>Faculty</b>	<b>and Staff*</b>	
2023 – 2024	7,956	16,899	24,855
2022 – 2023	7,880	15,823	23,703
2021 – 2022	7,517	15,092	22,609

Source of Student FTE = published at <https://www.cu.edu/student-fte>

Source of Faculty & Staff = as reported to IPEDS

\* Medical residents were included in FTE for Other Faculty and Staff

## Independent Auditor's Report

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the financial statements of the business-type activities, the aggregate discretely presented component units, and the fiduciary component unit of the University of Colorado (the University), a higher education institution of the State of Colorado, as of and for the years ended June 30, 2024 and 2023, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audits and the reports of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the aggregate discretely presented component units and the fiduciary component unit of the University of Colorado, as of June 30, 2024 and 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the University of Colorado Medicine (CU Medicine), Altitude West, LLC, or the University License Equity Holding Inc. (ULEHI), all blended component units of the University, which represent approximately 13 percent, 26 percent and 30 percent, and 13 percent, 26 percent and 30 percent for the years ended June 30, 2024 and 2023, respectively, of the assets, net position, and operating revenues of the business-type activities of the University. In addition, we did not audit the financial statements of the University of Colorado Foundation (CU Foundation) or the CU Boulder Enterprise Corporation (CUBEC), which represent 100 percent of the discretely presented component units of the University for the years ended June 30, 2024 and 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinions insofar as it relates to the amounts included for CU Medicine, Altitude West LLC, ULEHI, the CU Foundation, and CUBEC, are based solely on the reports of the other auditors.

#### ***Basis for Opinions***

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the University, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of CU Medicine and Altitude West, LLC, blended component units, the CU Foundation and CUBEC, discretely presented component units, and the University of Colorado Health and Welfare Trust, a fiduciary component unit, were not audited in accordance with *Government Auditing Standards*.

### ***Emphasis of Matter***

As discussed in Note 1, the financial statements of the University, an institution of higher education of the State of Colorado, are intended to present the financial position, the changes in financial position and, where applicable, cash flows of the business-type activities, discretely presented component units, and fiduciary component unit of only the University. They do not purport to, and do not, present fairly the financial position of the State of Colorado as of June 30, 2024 and 2023 and the changes in its financial position and where applicable its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual financial report. The other information comprises the abbreviations, acronyms, and description of the University, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2024, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

**Forvis Mazars, LLP**

**Denver, Colorado  
December 5, 2024**

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**UNIVERSITY OF COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2024 and 2023 (unaudited)**

Management is pleased to present this financial discussion and analysis of the University of Colorado (the University). It is intended to make the University's financial statements easier to understand and communicate our financial situation in an open, accountable, and transparent manner. It provides an analysis of the University's net position and results of operations for the years ended June 30, 2024 and 2023 (Fiscal Year 2024 and 2023, respectively), with comparative information for the year ended June 30, 2022 (Fiscal Year 2022). University management is responsible for the completeness and fairness of this discussion and analysis and the financial statements.

## **UNDERSTANDING THE FINANCIAL STATEMENTS**

**Statements of Net Position** present the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the University at a point in time (June 30, 2024 and 2023). Their purpose is to present a financial snapshot of the University. They aid readers in determining the assets available to continue the University's operations; how much the University owes to employees, vendors, and lenders, and a picture of net position.

**Statements of Revenues, Expenses, and Changes in Net Position** present the total revenues and expenses of the University for operating, nonoperating, and other undertakings during the fiscal years ended June 30, 2024 and 2023. Their purpose is to assess the University's operating and nonoperating activities.

**Statements of Cash Flows** present cash receipts and payments of the University during the fiscal years ended June 30, 2024 and 2023. Their purpose is to present the sources of cash coming into the University, how that cash was expended, and the change in the cash balance during the year.

**Notes to the Financial Statements** present additional information to support the financial statements. Their purpose is to clarify and expand on the information in the financial statements.

**Required Supplementary Information (RSI)** presents additional information that differs from the basic financial statements in that the auditor applies certain limited procedures in reviewing the information. In this report, RSI includes schedules of the University's proportionate share of the Colorado Public Employees' Retirement Association (PERA) pension liability and other postemployment benefits (OPEB) liability, contributions to the PERA pension and OPEB plans, the changes in the Alternate Medicare Payment (AMP) liability and the OPEB liability and related ratios, and this management's discussion and analysis (MD&A).

Nonfinancial indicators are also available to assess the overall state of the University. Examples of nonfinancial indicators include trend and quality of applicants, freshman class size, student retention, building condition, and campus safety. Information about nonfinancial indicators is not included in this analysis but may be obtained from the University's Budget and Finance Office (see [www.cu.edu/budgetpolicy/accountability-data-center](http://www.cu.edu/budgetpolicy/accountability-data-center)).

## **FINANCIAL HIGHLIGHTS**

Selected financial highlights for the fiscal year ended June 30, 2024 include:

- University assets total \$9,809,080,000, deferred outflows of resources (reflecting losses on bond refundings, certain changes in the pension and OPEB payments, and other items) total \$657,660,000, liabilities total \$5,619,503,000, and deferred inflows of resources total \$466,906,000 (related to the pension and OPEB payments, leases, and other items) resulting in net position of \$4,380,331,000. Of this amount, \$2,152,257,000 is net investment in capital assets, \$49,212,000 is restricted for nonexpendable purposes, meaning only the earnings on the related investments may be used for



**UNIVERSITY OF COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2024 and 2023 (unaudited)**

purposes dictated by the resource provider, and \$651,885,000 is restricted for purposes for which the donor, grantor, or other external party intended. The remaining unrestricted balance is \$1,526,977,000.

- The decrease in the University's net pension liability of \$123,231,000 for Fiscal Year 2024 is a result of the changes in underlying actuarial assumptions made by PERA, along with the restoration of the direct distribution contributed by the State of Colorado which began in July 2018. The increase in the net other postemployment benefit (OPEB) liability of \$326,410,000 for Fiscal Year 2024 is primarily due to a change in the discount rate used to calculate the balance of the University's OPEB plan. See Notes 9 and 10 for more information.
- In total, operating revenues increased 8.7 percent in Fiscal Year 2024 while operating expenses increased 7.2 percent. For comparative purposes, operating revenues increased 7.6 percent in Fiscal Year 2023 while operating expenses increased 10.9 percent. The increase in operating expenses is commensurate with the increase in operating revenues for Fiscal Year 2024. See Revenues section of the MD&A for more details.

## **STATEMENTS OF NET POSITION**

Figure 1 illustrates the University's summary of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. The mix of assets, liabilities, and net position has remained consistent with the exception of the PERA pension and OPEB liabilities and related deferred outflows and inflows of resources experiencing changes from year to year. The deferred outflows of resources of \$657,660,000 in Fiscal Year 2024, \$583,952,000 in Fiscal Year 2023, and \$546,001,000 in Fiscal Year 2022 primarily represent the deferred loss on bond refundings and items related to the pension and OPEB liabilities. The pension and OPEB liabilities and the related deferred balances fluctuated due to changes in funding from pension reform, actuarial assumptions, and experience. Analysis of the University's capital and right-to-use assets and related debt is included in the section Capital and Right-to-Use Asset and Debt Management, whereas this section provides analysis of the University's noncapital assets and other liabilities.

**UNIVERSITY OF COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2024 and 2023 (unaudited)**

**Figure 1. Summary of Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position**  
*(in thousands)*

	2024	2023	2022
<b>Assets</b>			
Current assets	\$ 4,493,541	3,954,262	3,620,408
Noncurrent, noncapital assets	1,312,472	1,162,202	1,121,624
Net capital assets	4,003,067	3,961,180	4,047,126
<b>Total Assets</b>	<b>9,809,080</b>	<b>9,077,644</b>	<b>8,789,158</b>
<b>Deferred Outflows</b>			
Loss on bond refundings	34,018	43,367	51,856
Other postemployment benefits related	477,736	339,153	396,967
Alternate medicare payment related	20,581	26,021	31,199
PERA pension related	125,086	175,121	65,583
Other	239	290	396
<b>Total Deferred Outflows</b>	<b>657,660</b>	<b>583,952</b>	<b>546,001</b>
<b>Total Assets and Deferred Outflows</b>	<b>10,466,740</b>	<b>9,661,596</b>	<b>9,335,159</b>
<b>Liabilities</b>			
Current liabilities	1,022,096	744,524	677,336
Noncurrent liabilities	4,597,407	4,514,018	4,492,356
<b>Total Liabilities</b>	<b>5,619,503</b>	<b>5,258,542</b>	<b>5,169,692</b>
<b>Deferred Inflows</b>			
Lease related	66,408	67,402	64,049
Gain on bond refundings	17,980	-	-
Other postemployment benefits related	313,875	391,740	182,812
Alternate medicare payment related	35,597	34,417	10,504
PERA pension related	31,135	16,272	285,264
Other	1,911	1,775	1,743
<b>Total Deferred Inflows</b>	<b>466,906</b>	<b>511,606</b>	<b>544,372</b>
<b>Total Liabilities and Deferred Inflows</b>	<b>6,086,409</b>	<b>5,770,148</b>	<b>5,714,064</b>
<b>Net Position</b>			
Net investment in capital assets	2,152,257	2,045,802	2,019,283
Restricted for nonexpendable purposes	49,212	49,198	48,589
Restricted for expendable purposes	651,885	665,015	791,915
Unrestricted	1,526,977	1,131,433	761,308
<b>Total Net Position</b>	<b>4,380,331</b>	<b>3,891,448</b>	<b>3,621,095</b>
<b>Total Liabilities, Deferred Inflows and Net Position</b>	<b>\$ 10,466,740</b>	<b>9,661,596</b>	<b>9,335,159</b>

## ASSETS

From Fiscal Year 2023 to 2024, the increase in total assets was primarily due to increases in the investment balance. From Fiscal Year 2022 to 2023, the increase in total assets was primarily due to increases in the investment balance due to market performance and an increase in other assets due to \$6,866,000 in prepaid expenses paid by CU Boulder for the July 4<sup>th</sup> concert held at Folsom Field.

The University's investments were \$4,572,258,000 and \$4,054,903,000 at June 30, 2024 and 2023, respectively, representing an increase of \$517,355,000 at June 30, 2024. The increase is primarily due to investments held in escrow from the new bond issuance, in addition to overall market performance. The University's investments were \$3,762,582,000 at June 30, 2022, representing a \$292,321,000 increase at June 30, 2023. The increase in investments is primarily due to the unrealized gain balance rebounding from a deficit in Fiscal Year 2022 due to market performance throughout Fiscal Year 2023.

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**LIABILITIES**

The University's non-debt-related liabilities were \$3,577,526,000, \$3,311,690,000, and \$3,050,518,000 at June 30, 2024, 2023, and 2022, respectively. These liabilities are comprised of amounts categorized in Figure 2.

**Figure 2. Composition of Non-debt-related Liabilities (in thousands)**

		<b>2024</b>	<b>2023</b>	<b>2022</b>
Accounts payable	\$	172,673	171,936	148,268
Accrued expenses		139,356	143,230	135,773
Compensated absences		391,152	359,572	336,932
FAMLI liability		10,729	5,773	-
Unearned revenue		244,838	225,379	182,040
Other postemployment benefits		1,470,746	1,144,336	1,313,962
Alternate medicare payment		103,247	103,810	124,662
Net pension liability		959,969	1,083,200	731,020
Risk financing		32,828	30,175	31,232
Construction contract retainage		6,032	3,808	4,677
Funds held for others		21,131	19,614	18,440
Federal Perkins loan		6,293	8,130	10,372
Early retirement incentive program		10,392	5,789	7,190
Asset retirement obligation		1,391	1,381	1,415
Miscellaneous liabilities		6,749	5,557	4,535
<b>Total Non-debt-related Liabilities</b>	<b>\$</b>	<b>3,577,526</b>	<b>3,311,690</b>	<b>3,050,518</b>

The four largest categories of non-debt-related liabilities are OPEB liabilities, the net pension liability, compensated absences, and unearned revenue.

The University is required to account for and report on OPEB (Note 9). Such benefits include health insurance benefits for University retirees and their dependents. The University has chosen to fund this liability on a pay-as-you-go basis; therefore, there are no assets held in trust to pay future benefits which have been earned by employees. Statement No. 75, *Accounting & Financial Reporting for Postemployment Benefits Other than Pensions* (Statement No. 75), was effective for Fiscal Year 2018 and required the full recognition of the liability to employees for OPEB. In addition, University employees in the Public Employees' Retirement Association of Colorado (PERA) can elect to participate in the PERACare program for other postretirement benefits so the University is required to record its proportionate share of PERA's net OPEB liability. As noted in Figure 2, the liability required to be reported in the financial statements totaled \$1,470,746,000, \$1,144,336,000, and \$1,313,962,000 in Fiscal Year 2024, 2023, and 2022, respectively, which equates to \$1,449,820,000, \$1,119,454,000, and \$1,287,203,000, respectively, from the University's OPEB plan and \$20,926,000, \$24,882,000, and \$26,759,000, respectively, from PERA's OPEB plan. The increase in the University OPEB liability in Fiscal Years 2024 and 2023 is primarily due to an actuarial assumption change regarding the interest rate.

As discussed in Note 10, the University participates in the statewide PERA cost-sharing defined benefit pension plan. Statement No. 68 *Accounting and Financial Reporting for Pensions* (Statement No. 68) requires the University to record its "proportionate share" of PERA's net pension liability. The University has no legal requirement to pay this liability in the event of PERA's insolvency nor does it have the ability to determine the employer or employee annual contributions. The liability cannot be prepaid. From PERA's 2023 Annual Comprehensive Financial Report (ACFR), PERA's net pension liability for the state division was \$10,113,093,000 and the University's Fiscal Year 2024 proportionate share of the liability based on calendar 2023 contributions was \$959,969,000. From PERA's 2022 ACFR, PERA's net pension liability

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for the state division in which the University participates was \$10,872,576,000 and the University's Fiscal Year 2023 proportionate share of the liability based on calendar 2022 contributions was \$1,083,200,000. While the change in the net pension liability impacted total liabilities, unrestricted net position, and pension expense, the associated cash flow out of the University remained fixed by the contribution levels set in State statute (see Figure 6). The majority of the \$123,231,000 decrease in Fiscal Year 2024 and the \$352,180,000 increase in Fiscal 2023 can be attributed to changes in actuarial assumptions and ongoing adjustments from the enactment of pension reform and the direct distributions made by the State.

Compensated absences estimate the amount payable to employees in the future for their vested rights under the University's various leave programs. This estimate is based on personnel policies that define the amount of vacation and sick leave to which each employee may be entitled. Compensated absences typically increase year-over-year due to increases in headcount and salaries. See Table 1.2 and Table 6.2 for more information.

Unearned revenue represents amounts paid by students, auxiliary enterprise customers, grantors, and contractors for which the University has not met all of its requirements for revenue recognition. These amounts will be recognized as revenue in future periods after all conditions have been satisfied. The unearned revenue balance fluctuates from year to year depending on factors such as the timing of the first day of classes and the rate of spending on grants and contracts for which payment has been received in advance.

In Fiscal Year 2024, there was a \$30 million increase in unearned revenue related to the advance payment of expenses for sponsored projects offset by a \$13 million decrease in Athletics events at CU Boulder, in addition to increases in deferred summer tuition. In Fiscal Year 2023, the increase in the unearned revenue balance was primarily due to unearned concert revenue, increase in football season tickets, and prepayments on sponsored research. See Note 7 in the AFR for more information.

## **NET POSITION**

The University's net position may have restrictions imposed by external parties, such as donors, or include items that, by their nature are invested in capital assets (property, plant, and equipment) and are therefore not available for expenditure or debt repayment. To help understand these restrictions, the University's net position is shown in four categories, as displayed in Figure 1.

A portion of net position is restricted for either expendable or nonexpendable purposes. This portion is then more specifically delineated by programmatic restrictions. The programmatic category of the restriction is shown on the statement of net position. The majority of the endowment assets benefiting the University are held by the University of Colorado Foundation (CU Foundation), which is a discretely presented component unit (Note 17 in the AFR) and not included in the above amounts. An expendable restriction allows the University to spend the full amount, but only for the purposes identified by the entity providing the money. Unrestricted net position, as defined by Generally Accepted Accounting Principles (GAAP), is available for spending for any lawful purpose under the full discretion of management. However, the University has placed internal limitations on future use by designating unrestricted net position for certain purposes in keeping with management's plans to manage resources (Note 12 in the AFR).

In Fiscal Year 2024 and 2023, total restricted for nonexpendable net position increased by \$14,000 and \$609,000, respectively, due to additions to existing permanent endowments.

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**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**

Figure 3 illustrates the University's summary of revenues, expenses, and changes in net position. A key component of this summary is the differentiation of operating and nonoperating activities. Operating revenues are received for providing goods and services to the various customers and constituencies of the University. Operating expenses are paid to acquire or produce goods and services provided in return for operating revenues and to carry out the mission of the University. Nonoperating revenues/expenses include items determined not to fall in the operating category.

**Figure 3. Summary of Revenues, Expenses, and Changes in Net Position** *(in thousands)*

	<b>2024</b>	<b>2023</b>	<b>2022</b>
Operating revenues	\$ 5,449,857	5,012,277	4,658,866
Operating expenses	5,766,631	5,379,113	4,852,134
<b>Operating Loss</b>	<b>(316,774)</b>	<b>(366,836)</b>	<b>(193,268)</b>
Net nonoperating revenues (expenses)	743,532	605,927	(38,593)
<b>Income (Loss) Before Other Revenues</b>	<b>426,758</b>	<b>239,091</b>	<b>(231,861)</b>
Other revenues	62,125	31,262	28,401
<b>Change in Net Position</b>	<b>488,883</b>	<b>270,353</b>	<b>(203,460)</b>
Net Position, beginning of year	3,891,448	3,621,095	3,824,555
<b>Net Position, End of Year</b>	<b>\$ 4,380,331</b>	<b>3,891,448</b>	<b>3,621,095</b>

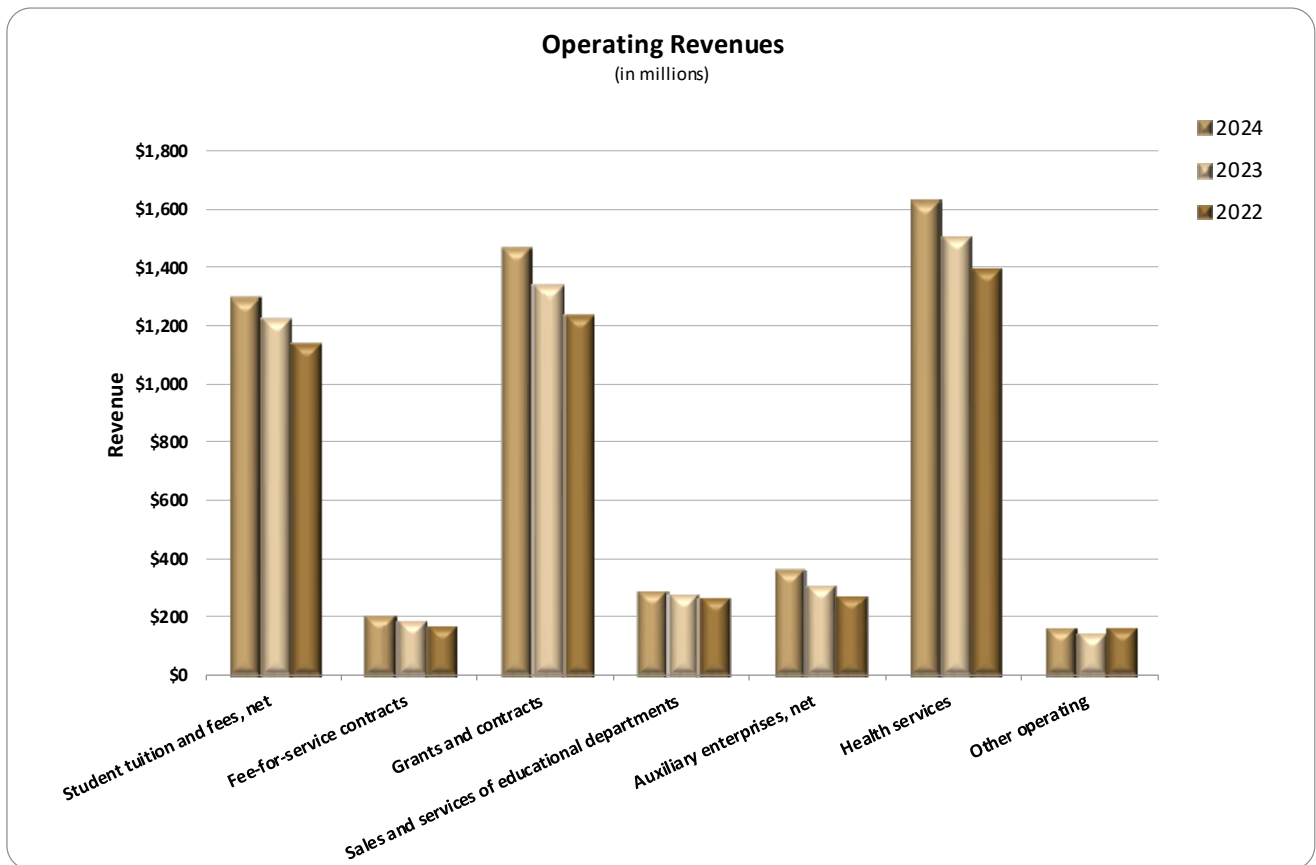
**REVENUES**

Figure 4 provides an illustration of operating and nonoperating revenues by major sources excluding capital-related revenues. These sources include both State-appropriated and non-appropriated funds (see Note 13 in the AFR for more information). Appropriated funds are those controlled by legislation through the general or special appropriation process and are designated for specific purposes. For the last three fiscal years, appropriated funds primarily included student tuition and fees, State of Colorado (State) stipends, fee-for-service contract revenues, and tobacco litigation settlement monies. Student tuition and fees are included only as an informational item in the State's budget as the revenue is not received from the State, but rather from outside entities. The College Opportunity Fund (COF) provides stipends to qualified undergraduate students; the receiving students then use the stipends to pay a portion of their tuition. In November 1992, Colorado voters passed Section 20, Article X of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations that apply to all the local governments and the State, including the University. In Fiscal Year 2005, the Colorado State Legislature determined in Section 23-5-101.7 of the Colorado Revised Statutes that an institution of higher education may be designated as an "enterprise" for the purposes of TABOR so long as the institution's governing board retains authority to issue revenue bonds on its behalf and the institution receives less than 10 percent of its total annual revenue in grants as defined by TABOR. Further, so long as it is so designated as an enterprise, the institution shall not be subject to any provisions of TABOR. In July 2005, the University's Board of Regents (the Regents) designated the University as a TABOR enterprise pursuant to the statute. During the Fiscal Years ended June 30, 2024, 2023, and 2022, the University believes it has met all requirements of TABOR enterprise status (Note 13 in the AFR). The amount of State grants received by the University was 1.17 percent, 1.15 percent, and 0.94 percent, of total annual revenues during the Fiscal Years ended June 30, 2024, 2023, and 2022, respectively. The ability of the Regents to increase tuition rates is limited by the State, although the University's operations no longer impact the State's TABOR spending limits due to the University's enterprise status.

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**Figure 4. Operating and Nonoperating Revenues (Excluding Capital)**

<i>(in thousands)</i>	<b>2024</b>	<b>2023</b>	<b>2022</b>
<b>Operating Revenues</b>			
Student tuition and fees, net	\$ 1,295,066	1,224,562	1,135,953
Fee-for-service contracts	212,975	193,930	176,265
Grants and contracts	1,469,490	1,334,081	1,236,401
Sales and services of educational departments	298,512	285,454	273,866
Auxiliary enterprises, net	371,328	317,627	277,453
Health services	1,632,326	1,504,889	1,392,075
Other operating	170,160	151,734	166,853
<b>Total Operating Revenues</b>	<b>5,449,857</b>	<b>5,012,277</b>	<b>4,658,866</b>
<b>Nonoperating Revenues</b>			
Federal Pell Grant	\$ 61,581	56,390	54,032
State appropriations	25,029	16,113	23,476
State support for PERA pension	1,541	19,751	7,603
COVID-19 Aid	-	5,601	126,449
Gifts	273,675	241,894	243,195
Investment income (loss)	404,215	288,579	(397,382)
Other nonoperating, net	32,355	30,204	(16,365)
<b>Total Nonoperating Revenues</b>	<b>798,396</b>	<b>658,532</b>	<b>41,008</b>
<b>Total Noncapital Revenues</b>	<b>\$ 6,248,253</b>	<b>5,670,809</b>	<b>4,699,874</b>



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The University experienced increases in most operating revenue sources in Fiscal Year 2024 and 2023. The increase in tuition and fee revenue for Fiscal Year 2024 reflects a combination of increases in enrollment and tuition rate increases. For Fiscal Year 2024, the approved increase in tuition rates was 4.0 percent at CU Boulder, 5.0 percent at UCCS and CU Denver, and 4.0 percent at CU Anschutz for resident undergraduate nursing. In accordance with the resident tuition guarantee at CU Boulder, each incoming freshman undergraduate resident student with in-state classification will have no increase in tuition for their next three years. The increase in tuition and fee revenue for Fiscal Year 2023 reflects a combination of a decrease in scholarship allowance due to the expiration of Higher Education Emergency Relief Fund (HEERF) awards, increases in COF received, and tuition rate increases. For Fiscal Year 2023, the approved increase in tuition rates was 4.3 percent at CU Boulder, 4.6 percent at UCCS, 6.2 percent at CU Denver, and 2.0 percent at CU Anschutz for resident undergraduate nursing.

In Fiscal Years 2024, 2023, and 2022, the University applied \$98,481,000, \$84,976,000, and \$76,293,000, respectively, of COF stipends against student tuition bills (these amounts are included in tuition revenues), with a per credit hour stipend rate of \$116, \$104, and \$94, respectively. Fee-for-service revenue from the State increased \$19,045,000 between Fiscal Year 2023 and 2024, and \$17,665,000 between Fiscal Year 2022 and 2023, due to the State budget.

Consistent with the University's goal to increase its focus and national role as a comprehensive research institution, one of the three largest sources of revenue for the University continues to be grants and contracts revenue, which includes funding from federal, state, and local governments, and private sources. Grants and contracts revenue from the federal government represents 76 percent, 78 percent, and 79 percent, of total grants and contract revenue for Fiscal Year 2024, 2023, and 2022, respectively. Each grant or contract is restricted in use to the purpose given and limited to the cost principles specified by each sponsor. The increase in federal grants and contracts revenue in Fiscal Year 2024 is due to increased funding from the National Aeronautics and Space Administration (NASA), and from the Department of Health and Human Services (HHS) at CU Boulder, and an increase in research projects funded by HHS at CU Anschutz. The increase in Fiscal Year 2023 was due to increased federal funding for projects at CU Boulder from the National Science Foundation (NSF), the U.S. Department of Health and Human Services (HHS), the Department of Defense and the Department of Energy, and for research projects at CU Anschutz from HHS, and Colorado Student Grant and sponsored projects from the Colorado Department of Human Services (CDHS) and Colorado Department of Public Health and Environment (CDPHE). In Fiscal Years 2024, 2023, and 2022, the University received \$308,379,000, \$290,471,000, and \$263,918,000, respectively, of such administrative and facility overhead cost reimbursements. The University pledges portions of this reimbursement revenue and other auxiliary revenues to satisfy its bond obligations, which are commonly referred to as pledged revenues, thus creating a reliance on continued federal research funding.

The increase in auxiliary enterprise revenues in Fiscal Year 2024 is mainly due to increases in Athletics and concerts at CU Boulder, as well as increases at the CU Bookstore and Housing and Dining at CU Boulder. The increase in auxiliary enterprise revenues in Fiscal Year 2023 is primarily due to increases in student affairs and Athletics at CU Boulder.

The majority of health services revenue includes medical practice plan revenues earned through CU Medicine (Notes 1 and 15 in the AFR), which has experienced growth in operating revenue of 8.5 percent and 8.1 percent in Fiscal Year 2024 and 2023, respectively. In Fiscal Year 2024 and 2023, the increase was primarily due to growth in operations, which was driven by an increase in clinical volumes and contract income, primarily from CU Medicine's affiliate hospitals.

Gifts increased by \$31,781,000 in Fiscal Year 2024 and decreased by \$1,301,000 in Fiscal Year 2023. The increase in Fiscal Year 2024 was primarily due to Gates Institute support gifts and academic support gifts from University of Colorado Hospital (UCHealth) and Children's Hospital Colorado (Children's Colorado)

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to CU Anschutz, and an increase in gift revenue for academic affairs at CU Boulder. The decrease in Fiscal Year 2023 was primarily due to decreased gifts for Leeds College of Business at CU Boulder.

Investment income net of investment expense was an overall return of \$404,215,000 and \$288,579,000 in Fiscal Year 2024 and 2023, respectively, and a loss of \$397,382,000 in Fiscal Year 2022. Investment income is subject to inherent variability due to the requirement to record the majority of investments at fair value. The University's unrealized gains on investments (the difference between the investment's fair value and cost basis) increased by \$182,836,000 and \$72,652,000 in Fiscal Year 2024 and 2023 and decreased by \$754,599,000 in Fiscal Year 2022.

In addition to operating and nonoperating revenues, the University had capital revenues in the amounts depicted in Figure 5.

**Figure 5. Capital Revenues (in thousands)**

		<b>2024</b>	<b>2023</b>	<b>2022</b>
Capital student fee, net	\$	8,133	7,443	13,032
Capital appropriations		41,022	10,956	6,149
Capital grants and gifts		12,956	12,254	9,197
Gain (loss) on disposal of capital assets		1,773	604	(19,888)
<b>Total Capital Revenues</b>	<b>\$</b>	<b>63,884</b>	<b>31,257</b>	<b>8,490</b>

The capital student fee is used to fund the Auraria Higher Education Center (AHEC) facility and Student Wellness Center at CU Denver, and to fund the Recreation and Wellness Center, the Family Development Center, and the University Center at UCCS.

The University received capital appropriations from the State of \$41,022,000 in Fiscal Year 2024, compared to \$10,956,000 in Fiscal Year 2023, and \$6,149,000 in Fiscal Year 2022. These monies are used for various controlled maintenance and other capital construction activity and fluctuate year to year based on the State budget. The increase in Fiscal Year 2024 is primarily due to continued renovations to the Hellems Arts and Sciences building at CU Boulder. The increase in Fiscal Year 2023 is primarily due to the initial appropriation for Hellems Arts and Sciences building renovation at CU Boulder.

Capital grants and gifts were consistent from Fiscal Year 2023 to 2024. Capital grants and gifts increased \$3,057,000 from Fiscal Year 2022 to 2023 primarily due to an increase in support for Athletics offset by decreases for Aerospace Engineering and School of Education at CU Boulder, and support for the Engineering Building at CU Denver.

The loss on disposal of capital assets in Fiscal Year 2022 was primarily due to the sale of CU South Denver. The sale was approved in December 2021 for \$10,000,000 net of closing costs; however the net book value was \$35,773,000 resulting in a loss on sale of \$26,033,000. This was partially offset by gains on the disposal of various assets at CU Boulder.

## **EXPENSES**

The programmatic uses of resources are displayed in Figure 7 and include PERA pension expense. Figure 6 demonstrates the impact of pension reform from SB 18-200 and other factors to the University's Fiscal Year 2024, 2023, and 2022 financial statements. Pension expense decreased by \$45,717,000 in Fiscal Year 2024, and increased by \$133,331,000 and \$180,980,000 in Fiscal Year 2023 and 2022, respectively. These changes (and corresponding change in net pension liability) should be compared to the required cash contributions for each of the Fiscal Years 2024, 2023, and 2022 of \$76,751,000, \$72,276,000, and \$67,191,000, respectively, which are determined by statute.



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**Figure 6. PERA Pension Expense Compared to Required Contributions (in thousands)**

		<b>2024</b>	<b>2023</b>	<b>2022</b>
Pension expense (per financial statements)	\$	19,960	65,677	(67,654)
Expense increase (decrease) from prior year		(45,717)	133,331	180,980
Statutorily required contributions		76,751	72,276	67,191

Total operating expenses increased 7.2 percent for the fiscal year ended June 30, 2024 and increased 10.9 percent for the fiscal year ended June 30, 2023.

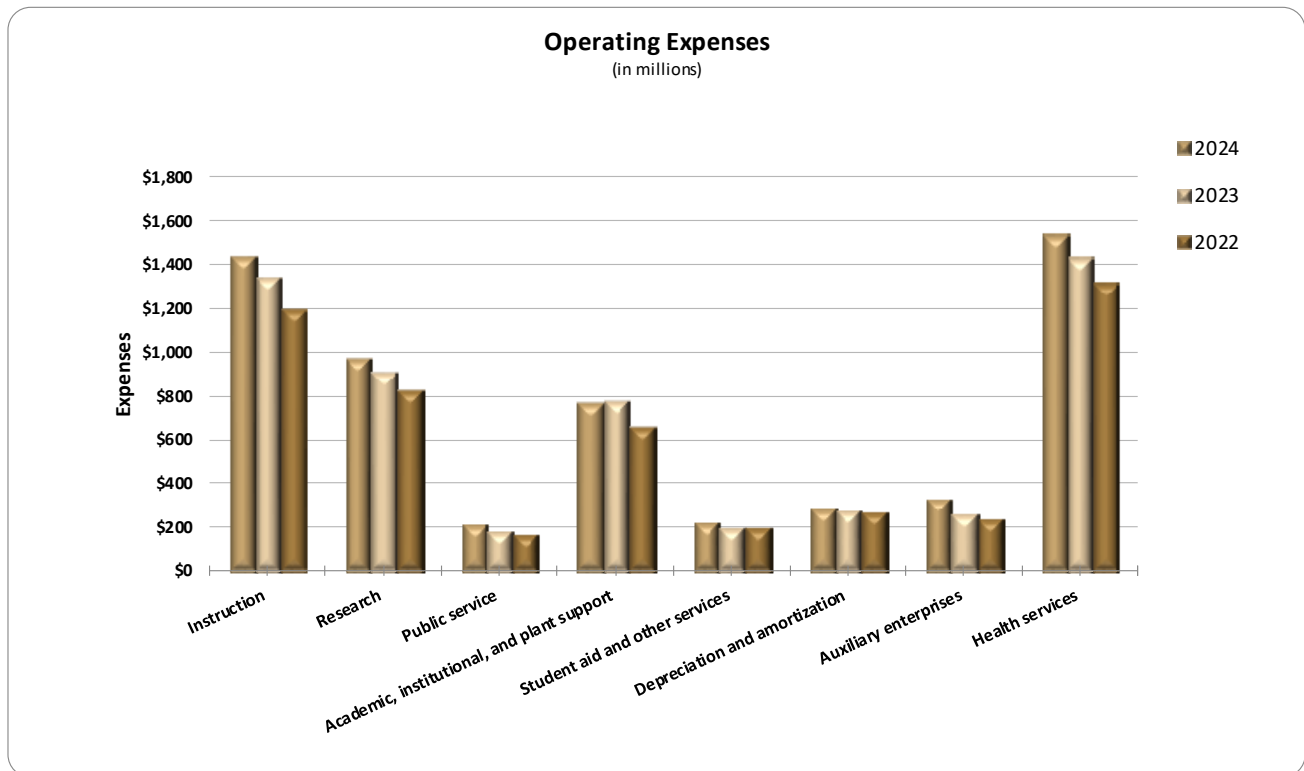
In Fiscal Year 2024, the increase in instruction expense is primarily due to salary increases, along with increased spending for academic support due to gifts from UCHealth, Children's Colorado, and CU Medicine and Gates Institute support gifts at CU Anschutz. The increase in research expense is consistent with the increase in grants and contracts revenue, in addition to an increase in the Laboratory for Atmospheric and Space Physics (LASP) at CU Boulder. The increase in public service expense is due to growth in the Gates Institute, Hemophilia Pharmacy operations, and the Human Leukocyte Antigen laboratory at CU Anschutz. The increase in academic support expense is due to an increase from Research and Institutes and academic support units at CU Boulder.

In Fiscal Year 2023, operating expenses, other than student aid and health services, increased primarily due to increases in salaries and benefits and the increase in pension expense. In addition, the increase in public service expense is primarily in the Hemophilia Pharmacy, and Sheridan Clinic's grants sponsored by Health Resources and Services Administration (HRSA) at CU Anschutz. The increase in institutional support is primarily due to network infrastructure, information technology security and compliance at CU Denver | Anschutz.

**Figure 7. Expense Program Categories (in thousands)**

		<b>2024</b>	<b>2023</b>	<b>2022</b>
Instruction	\$	1,437,419	1,339,864	1,197,699
Research		975,371	912,111	823,005
Public service		209,298	180,195	163,729
Academic, institutional, and plant support		768,179	776,134	653,282
Student aid and other services		219,117	201,005	196,568
<b>Total Education and General</b>		<b>3,609,384</b>	<b>3,409,309</b>	<b>3,034,283</b>
Depreciation and amortization		279,239	275,307	267,532
Auxiliary enterprises		331,847	261,858	233,105
Health services		1,546,161	1,432,639	1,317,214
<b>Total Operating Expenses</b>	<b>\$</b>	<b>5,766,631</b>	<b>5,379,113</b>	<b>4,852,134</b>

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The amounts shown for student aid do not reflect the actual resources dedicated to student aid. The majority of the University's student aid resources are netted against tuition, fee, and auxiliary revenue as a scholarship allowance (Note 14 in the AFR). The University's scholarship allowance was \$296,724,000, \$276,085,000, and \$309,507,000, in Fiscal Years 2024, 2023, and 2022, respectively.

The increase in auxiliary enterprises expense in Fiscal Year 2024 and 2023 is primarily due to the operations of Athletics, Student Affairs, and Housing and Dining at CU Boulder and is consistent with the increase in Auxiliary revenues.

Increases in expenses related to health services, which are primarily related to CU Medicine, are consistent with the associated increases in health services revenue discussed earlier in this section.

The University, like many public higher education entities, reports its operating expenses by functional classification on the Statements of Revenues, Expenses, and Changes in Net Position. As defined by the National Association of College and University Business Officers (NACUBO), a functional expense classification is a method of grouping expenses according to the purpose for which the costs are incurred. The classifications tell *why* an expense was incurred rather than *what* was purchased. Reporting expenses by functional classification helps donors, granting agencies, creditors, and other readers of the financial statements to understand the various mission-related activities of the institution and their relative importance.

A different method of reporting operating expenses is by natural classification. Per NACUBO, a natural expense classification is a method of grouping expenses according to the type of costs that are incurred. The classifications tell *what* was purchased rather than *why* an expense was incurred.

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Figure 8 below provides detail on the University's expenses by natural classification to provide users additional insight into how the University expends its resources. As is common in higher education, the largest portion of expenses relate to salaries and benefits. The information below also highlights the impact of PERA pension changes on total operating expenses.

**Figure 8. Natural Classification of Operating Expenses (in thousands)**

		<b>2024</b>	<b>2023</b>	<b>2022</b>
Salaries	\$	3,125,728	2,906,068	2,698,746
Benefits (non-pension)		1,052,118	946,444	865,246
Pension expense*		19,960	65,677	(67,654)
Depreciation/amortization		279,239	275,307	267,532
IT licenses/software/equipment		115,867	92,812	97,351
Plant operation/repairs		49,188	48,435	43,838
Scholarships/fellowships		87,547	74,931	68,569
Research		224,674	190,126	172,842
Supplies		659,655	580,636	569,880
Travel		60,132	52,893	27,050
Utilities		68,545	75,869	64,638
Other		23,978	69,915	44,096
<b>Total Operating Expenses</b>	<b>\$</b>	<b>5,766,631</b>	<b>5,379,113</b>	<b>4,852,134</b>

\* does not include AMP

## CAPITAL AND RIGHT-TO-USE ASSETS AND DEBT MANAGEMENT

The University had \$7,504,018,000, \$7,236,864,000, and \$7,082,677,000, of plant, property, and equipment at June 30, 2024, 2023, and 2022, respectively, offset by accumulated depreciation of \$3,609,441,000, \$3,393,754,000, and \$3,168,272,000, respectively, and right-to-use assets of \$191,072,000, \$181,115,000, and \$169,394,000, respectively, offset by accumulated amortization of \$82,582,000, \$63,045,000, and \$36,673,000, respectively. The major categories of capital and right-to-use assets at June 30, 2024, 2023, and 2022 are displayed in Figure 9. Related depreciation and amortization charges of \$279,239,000, \$275,307,000, and \$267,532,000, were recognized in the Fiscal Years 2024, 2023, and 2022, respectively. Detailed financial activity related to the changes in capital assets is presented in Note 5 in the AFR. Figure 10 details the University's current construction commitments.

**Figure 9. Capital and Right-to-Use Asset Categories (before depreciation and amortization)**

<i>(in thousands)</i>		<b>2024</b>	<b>2023</b>	<b>2022</b>
Land	\$	111,611	101,602	101,602
Construction in progress		394,793	244,539	202,707
Buildings and improvements		5,591,407	5,545,213	5,482,578
Equipment		771,857	734,901	695,269
Software and other intangibles		101,081	101,178	101,044
Library and other collections		533,269	509,431	499,477
Right-to-use buildings		113,676	113,813	111,105
Right-to-use equipment		6,586	6,377	5,576
Right-to-use software subscriptions		70,810	60,925	52,713
<b>Total Capital and Right-to-Use Assets (gross)</b>	<b>\$</b>	<b>7,695,090</b>	<b>7,417,979</b>	<b>7,252,071</b>

**UNIVERSITY OF COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2024 and 2023 (unaudited)**

**Figure 10. Current Construction Projects as of June 30, 2024 (in thousands)**

<b>Campus/Project Description</b>	<b>Financing Sources</b>	<b>Value*</b>
<b>CU Boulder:</b>		
Hellems and Rippon renovation	Campus cash resources, federal, and state funding	\$ 105,157
Williams Village clean thermal energy transition	Campus cash resources	8,500
Residence One building	Campus cash resources and debt	124,400
West District energy plant emissions compliance	Campus cash resources	43,135
Old Main structural renovation	Campus cash resources	14,300
Folsom Field video board upgrade	Campus cash resources	16,330
Chemistry and Applied Math building	Campus cash resources and debt	175,425
Ekeley Sciences Building and teaching laboratories renovation	Campus cash resources and debt	33,500
Koelbel Building suites renovation	Campus cash resources	9,500
East Campus solar array	Campus cash resources	7,817
<b>CU Denver   Anschutz:</b>		
Fitzsimons Building central services renovation	Campus cash resources and debt	5,354
Engineering Building	Campus cash resources	80,912
<b>UCCS:</b>		
Engineering Annex	Campus cash resources	23,765
Engineering remodel	Campus cash resources and debt	43,097

\* Value represents budgeted costs for project in thousands

During Fiscal Year 2024, the University completed a tender process of \$134,800,000 and issued Series 2023A revenue bonds to fund the purchase of the qualified tenders. The University also issued \$214,500,000 face value bonds in Series 2023B1/B2 bonds through a private placement of debt with TD Bank with proceeds used to create an escrow account that will be used to retire the 2019C put bonds in October 2024.

During Fiscal Year 2023, the University had no new bond issuances, but defeased \$50,995,000 of University System Enterprise Revenue Bonds from University resources. The bonds being defeased were for four capital construction projects at CU Boulder.

During Fiscal Year 2022, the University issued \$499,640,000 face value in revenue bonds, of which \$227,605,000 were direct placement bonds, with proceeds used to refund portions of prior obligations, and to pay certain costs related to the issuance of the Series 2015A, 2016B-1, and 2017A-2 Bonds.

At June 30, 2024, 2023, and 2022, the University had debt (or similar long-term obligations) of \$2,041,977,000, \$1,946,852,000, and \$2,119,174,000, respectively, in the categories illustrated in Figure 11. More detailed information about the University's debt is included in Note 8 in the AFR.

**Figure 11. Debt Categories (in thousands)**

	<b>2024</b>	<b>2023</b>	<b>2022</b>
Revenue bonds	\$ 1,922,042	1,817,398	1,959,138
Lease liability	76,252	82,827	89,309
Subscription liability	30,278	32,634	36,718
Notes payable	13,405	13,993	34,009
<b>Total Long-term Debt</b>	<b>\$ 2,041,977</b>	<b>1,946,852</b>	<b>2,119,174</b>

**UNIVERSITY OF COLORADO**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**June 30, 2024 and 2023 *(unaudited)***

The Regents have adopted a debt management policy that includes limitations on the use of external debt. The University Treasurer will report to the Regents, prior to the issuance of new debt, the effect that the new debt will have on the University's debt capacity ratio to ensure the seven percent debt ratio limit currently established by the Regents is not exceeded. The ratio is calculated as maximum annual debt service as a percentage of the University's unrestricted current fund expenditures plus mandatory transfers. State statute sets the maximum for this ratio at 10 percent in Colorado Revised Statutes (C.R.S.) 23-20-129.5. A component of this policy is debt capacity, which is the calculated ratio of the University's debt service requirement as compared to certain unrestricted revenues. The University maintained its debt capacity limits in all three fiscal years ended June 30, 2024, 2023, and 2022.

The University minimizes financing costs by monitoring current market conditions and by maintaining a bond rating of Aa1 and AA+ and commercial paper ratings of P-1 and F1+ (Moody's and Fitch, respectively).

### **ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

Overall, total budgeted revenues for the University have increased for Fiscal Year 2025 compared to the prior year. The Fiscal Year 2025 budget approved by the State Legislature included a \$107,100,000 statewide increase for higher education operations, over a 9 percent increase, which includes \$3,200,000 additional funding for the University through the higher education allocation model. Education and General Fund budgeted revenue increased \$71,800,000 or nearly 4 percent, compared to Fiscal Year 2024, through a combination of both state funding increases and additional revenue from tuition rate increases combined with changes in student enrollment in Fiscal Year 2025. Budgeted revenues for auxiliary and self-funded activities combined with restricted activities increased \$70,000,000 or 10.8 percent compared to Fiscal Year 2024. The University's overall revenue budget for Fiscal Year 2025 is projected to increase 3.5 percent over the prior year.

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**UNIVERSITY OF COLORADO**  
**BUSINESS-TYPE ACTIVITIES**  
**STATEMENTS OF NET POSITION**  
**June 30, 2024 and 2023 (in thousands)**

	<b>2024</b>	<b>2023</b>
<b>Assets</b>		
<b>Current Assets</b>		
Cash and cash equivalents (Note 2)	\$ 433,087	328,365
Investments (Note 3)	3,380,391	3,011,593
Accounts, leases, and loans receivable, net (Note 4)	643,305	574,536
Inventories	20,347	19,155
Other assets	16,411	20,613
<b>Total Current Assets</b>	<b>4,493,541</b>	<b>3,954,262</b>
<b>Noncurrent Assets</b>		
Investments (Note 3)	1,191,867	1,043,310
Accounts, leases, and loans receivable, net (Note 4)	105,358	108,509
Other assets	15,247	10,383
Capital and right-to-use assets, net (Note 5)	4,003,067	3,961,180
<b>Total Noncurrent Assets</b>	<b>5,315,539</b>	<b>5,123,382</b>
<b>Total Assets</b>	<b>\$ 9,809,080</b>	<b>9,077,644</b>
<b>Deferred Outflows of Resources</b>		
Loss on bond refundings	\$ 34,018	43,367
Other postemployment benefits related (Note 9)	477,736	339,153
Alternate medicare payment related (Note 10)	20,581	26,021
PERA pension related (Note 10)	125,086	175,121
Other	239	290
<b>Total Deferred Outflows of Resources</b>	<b>657,660</b>	<b>583,952</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 10,466,740</b>	<b>9,661,596</b>
<b>Liabilities</b>		
<b>Current Liabilities</b>		
Accounts payable	\$ 172,673	171,936
Accrued expenses (Note 6)	139,356	143,230
Compensated absences (Note 6)	25,026	23,418
FAMLI liability (Note 6)	10,729	5,773
Unearned revenue (Note 7)	243,772	224,294
Current portion of long-term debt (Note 8)	354,743	115,258
Other postemployment benefits (Note 9)	20,135	20,305
Other liabilities (Note 11)	55,662	46,083
<b>Total Current Liabilities</b>	<b>\$ 1,022,096</b>	<b>750,297</b>
<b>Noncurrent Liabilities</b>		
Compensated absences (Note 6)	\$ 366,126	336,154
Unearned revenue (Note 7)	1,066	1,085
Long-term debt (Note 8)	1,687,234	1,831,594
Other postemployment benefits (Note 9)	1,450,611	1,124,031
Alternate medicare payment (Note 10)	103,247	103,810
Net pension liability (Note 10)	959,969	1,083,200
Other liabilities (Note 11)	29,154	28,371
<b>Total Noncurrent Liabilities</b>	<b>4,597,407</b>	<b>4,508,245</b>
<b>Total Liabilities</b>	<b>\$ 5,619,503</b>	<b>5,258,542</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**BUSINESS-TYPE ACTIVITIES**  
**STATEMENTS OF NET POSITION**  
**June 30, 2024 and 2023 (in thousands)**

	<b>2024</b>	<b>2023</b>
<b>Deferred Inflows of Resources</b>		
Lease related (Note 4)	\$ 66,408	67,402
Gain on bond refundings	17,980	-
Other postemployment benefits related (Note 9)	313,875	391,740
Alternate medicare payment related (Note 10)	35,597	34,417
PERA pension related (Note 10)	31,135	16,272
Other	1,911	1,775
<b>Total Deferred Inflows of Resources</b>	<b>466,906</b>	<b>511,606</b>
<b>Total Liabilities and Deferred Inflows of Resources</b>	<b>\$ 6,086,409</b>	<b>5,770,148</b>
<b>Net Position</b>		
Net investment in capital assets	\$ 2,152,257	2,045,802
Restricted for nonexpendable purposes (endowments)		
Research	21,708	21,708
Academic support	15,011	15,004
Scholarships and fellowships	11,136	11,128
Capital and other	1,357	1,358
<b>Total restricted for nonexpendable purposes (Note 12)</b>	<b>49,212</b>	<b>49,198</b>
Restricted for expendable purposes		
Instruction	223,526	229,184
Research	58,822	49,397
Academic support	75,419	60,022
Student loans and services	77,934	19,249
Scholarships and fellowships	58,249	56,138
Public service	30,239	39,820
Auxiliary enterprises	3,853	110,561
Capital	21,938	25,148
Other	101,905	75,496
<b>Total restricted for expendable purposes</b>	<b>651,885</b>	<b>665,015</b>
Unrestricted (Note 12)	1,526,977	1,131,433
<b>Total Net Position</b>	<b>\$ 4,380,331</b>	<b>3,891,448</b>

See accompanying notes to basic financial statements



**UNIVERSITY OF COLORADO**  
**DISCRETELY PRESENTED COMPONENT UNITS**  
**STATEMENTS OF NET POSITION**  
**June 30, 2024 and 2023 (in thousands)**

	2024			2023		
	CU			CU		
	Foundation	CUBEC	Total	Foundation	CUBEC	Total
<b>Assets</b>						
Current assets						
Cash and cash equivalents	\$ 84,072	69,601	153,673	23,508	20,126	43,634
Receivable from the University	-	40	40	-	-	-
Contributions receivable, net	28,040	144	28,184	38,939	62	39,001
Other current assets	1,162	20	1,182	793	22	815
Total current assets	113,274	69,805	183,079	63,240	20,210	83,450
Noncurrent assets						
Investments (Note 3)	2,961,992	9,349	2,971,341	2,816,734	2,194	2,818,928
Contributions receivable, net	114,334	-	114,334	123,948	-	123,948
Capital assets, net	1,063	5,544	6,607	1,129	-	1,129
Assets held under split-interest agreements (Note 3)	30,525	-	30,525	30,456	-	30,456
Beneficial interest in charitable trusts held by others	12,369	-	12,369	12,887	-	12,887
Total noncurrent assets	3,120,283	14,893	3,135,176	2,985,154	2,194	2,987,348
<b>Total Assets</b>	<b>\$ 3,233,557</b>	<b>84,698</b>	<b>3,318,255</b>	<b>3,048,394</b>	<b>22,404</b>	<b>3,070,798</b>
<b>Liabilities</b>						
Current liabilities						
Accounts payable and accrued liabilities	\$ 133	4,821	4,954	532	79	611
Payable to the University (Note 4)	13,373	-	13,373	10,184	-	10,184
Liabilities under split-interest agreements	1,911	-	1,911	2,111	-	2,111
Custodial funds	18,022	-	18,022	22,258	-	22,258
Total current liabilities	33,439	4,821	38,260	35,085	79	35,164
Noncurrent liabilities						
Payable to the University (Notes 4, 17)	-	10,000	10,000	-	9,538	9,538
Funds held in trust for others	2,713	-	2,713	2,848	-	2,848
Liabilities under split-interest agreements	15,278	-	15,278	14,700	-	14,700
Custodial funds	590,889	-	590,889	565,971	-	565,971
Related party deferred lease revenue	-	3,500	3,500	-	-	-
Long-term debt	-	53,314	53,314	-	-	-
Total noncurrent liabilities	608,880	66,814	675,694	583,519	9,538	593,057
<b>Total Liabilities</b>	<b>\$ 642,319</b>	<b>71,635</b>	<b>713,954</b>	<b>618,604</b>	<b>9,617</b>	<b>628,221</b>
<b>Net Position</b>						
Net investment in capital assets	\$ 1,063	5,544	6,607	1,129	-	1,129
Restricted for nonexpendable purposes	1,448,517	-	1,448,517	1,331,943	-	1,331,943
Restricted for expendable purposes	1,084,668	8,512	1,093,180	1,046,296	10,197	1,056,493
Unrestricted	56,990	(993)	55,997	50,422	2,590	53,012
<b>Total Net Position</b>	<b>\$ 2,591,238</b>	<b>13,063</b>	<b>2,604,301</b>	<b>2,429,790</b>	<b>12,787</b>	<b>2,442,577</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**BUSINESS-TYPE ACTIVITIES**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**Years Ended June 30, 2024 and 2023 (in thousands)**

	<b>2024</b>	<b>2023</b>
<b>Operating Revenues</b>		
Student tuition (net of scholarship allowances of \$259,789 in 2024 and \$242,388 in 2023; net of bad debt of \$2,731 in 2024 and \$3,179 in 2023; pledged revenues of \$1,203,627 in 2024 and \$1,134,179 in 2023) (Note 8, 13 and 14)	\$ 1,203,627	1,134,179
Student fees (net of scholarship allowances of \$22,918 in 2024 and \$21,361 in 2023; net of bad debt of \$110 in 2024 and \$68 in 2023; pledged revenues of \$18,288 in 2024 and \$10,634 in 2023) (Note 8, 13 and 14)	91,439	90,383
Fee-for-service contracts (Note 13)	212,975	193,930
Federal grants and contracts (pledged revenues of \$284,472 in 2024 and \$268,465 in 2023) (Note 8)	1,123,063	1,043,395
State and local grants and contracts (pledged revenues of \$23,887 in 2024 and \$22,019 in 2023) (Note 8)	113,558	98,615
Nongovernmental grants and contracts	232,869	192,071
Sales and services of educational departments (net of bad debt of \$152 in 2024 and \$2,648 in 2023)	298,512	285,454
Auxiliary enterprises (net of scholarship allowances of \$11,070 in 2024 and \$9,781 in 2023; net of bad debt of \$940 in 2024 and \$764 in 2023; pledged revenues of \$14,853 in 2024 and \$19,058 in 2023) (Note 8 and 14)	371,328	317,627
Health services (net of contractual adjustments of \$2,125,817 in 2024 and \$1,934,111 in 2023; net of bad debt of \$25,094 in 2024 and \$35,274 in 2023; pledged revenues of \$53,865 in 2024 and \$74,476 in 2023) (Note 8 and 15)	1,632,326	1,504,889
Other operating revenues (net of bad debt of \$1,633 in 2024 and \$2,143 in 2023; pledged revenues of \$6,296 in 2024 and \$6,147 in 2023) (Note 8)	170,160	151,734
<b>Total Operating Revenues</b>	<b>\$ 5,449,857</b>	<b>5,012,277</b>
<b>Operating Expenses</b>		
Education and general		
Instruction	\$ 1,437,419	1,339,864
Research	975,371	912,111
Public service	209,298	180,195
Academic support	287,308	268,545
Student services	180,892	169,558
Institutional support	317,651	309,348
Operation and maintenance of plant	163,220	198,241
Student aid	38,225	31,447
<b>Total education and general expenses</b>	<b>3,609,384</b>	<b>3,409,309</b>
Depreciation and amortization (Note 5)	279,239	275,307
Auxiliary enterprises	331,847	261,858
Health services	1,546,161	1,432,639
<b>Total Operating Expenses</b>	<b>5,766,631</b>	<b>5,379,113</b>
<b>Operating Loss</b>	<b>\$ (316,774)</b>	<b>(366,836)</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**BUSINESS-TYPE ACTIVITIES**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**Years Ended June 30, 2024 and 2023 (in thousands)**

	<b>2024</b>	<b>2023</b>
<b>Nonoperating Revenues (Expenses)</b>		
Federal Pell Grant	\$ 61,581	56,390
State appropriations (Note 13)	25,029	16,113
State support for PERA pension (Note 10 and 13)	1,541	19,751
COVID-19 Aid	-	5,601
Gifts	273,675	241,894
Investment income (loss) (net of investment expenses of \$12,338 in 2024 and \$12,883 in 2023)	404,215	288,579
Gain on disposal of capital assets	1,773	604
Interest expense on capital asset-related debt (including amortization of \$7,244 in 2024 and \$8,488 in 2023)	(55,189)	(53,037)
Bond issuance costs	(1,448)	(172)
Other nonoperating revenues, net of expenses (pledged revenues of \$456 in 2024 and \$529 in 2023) (Note 8)	32,355	30,204
<b>Net Nonoperating Revenues (Expenses)</b>	<b>743,532</b>	<b>605,927</b>
<b>Income Before Other Revenues</b>	<b>\$ 426,758</b>	<b>239,091</b>
<b>Other Revenues</b>		
Capital student fee (net of scholarship allowance of \$2,947 in 2024 and \$2,555 in 2023; pledged revenues of \$8,133 in 2024 and \$7,443 in 2023) (Note 8 and Note 14)	\$ 8,133	7,443
Capital appropriations (Note 13)	41,022	10,956
Capital grants and gifts	12,956	12,254
Additions to permanent endowments, net of transfers	14	609
<b>Total Other Revenues</b>	<b>62,125</b>	<b>31,262</b>
<b>Change in net position</b>	<b>488,883</b>	<b>270,353</b>
Net Position, beginning of year	3,891,448	3,621,095
<b>Net Position, End of Year</b>	<b>\$ 4,380,331</b>	<b>3,891,448</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**DISCRETELY PRESENTED COMPONENT UNITS**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**Years Ended June 30, 2024 and 2023** *(in thousands)*

	<b>2024</b>			<b>2023</b>		
	<b>CU</b>			<b>CU</b>		
	<b>Foundation</b>	<b>CUBEC</b>	<b>Total</b>	<b>Foundation</b>	<b>CUBEC</b>	<b>Total</b>
Operating revenues						
Contributions	\$ 224,143	3	224,146	306,188	687	306,875
Other revenue	7,552	-	7,552	8,727	-	8,727
Total operating revenues	231,695	3	231,698	314,915	687	315,602
Operating expenses						
Gifts and income distributed to						
University (Note 17)	219,414	-	219,414	222,045	-	222,045
Advancement support to the University	36,921	-	36,921	35,656	-	35,656
Administrative	5,920	432	6,352	6,054	274	6,328
Depreciation and amortization	73	-	73	72	-	72
Total operating expenses	262,328	432	262,760	263,827	274	264,101
<b>Operating Income (Loss)</b>	<b>(30,633)</b>	<b>(429)</b>	<b>(31,062)</b>	<b>51,088</b>	<b>413</b>	<b>51,501</b>
Nonoperating revenues (expenses)						
Investment income (loss)	195,559	705	196,264	162,038	(190)	161,848
Write-off of uncollectible contributions receivable	(3,478)	-	(3,478)	(603)	-	(603)
Total nonoperating revenues (expenses)	192,081	705	192,786	161,435	(190)	161,245
<b>Change in Net Position</b>	<b>161,448</b>	<b>276</b>	<b>161,724</b>	<b>212,523</b>	<b>223</b>	<b>212,746</b>
Net Position, beginning of year	2,429,790	12,787	2,442,577	2,217,267	12,564	2,229,831
<b>Net Position, End of Year</b>	<b>\$ 2,591,238</b>	<b>13,063</b>	<b>2,604,301</b>	<b>2,429,790</b>	<b>12,787</b>	<b>2,442,577</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**BUSINESS-TYPE ACTIVITIES**  
**STATEMENTS OF CASH FLOWS**  
**Years Ended June 30, 2024 and 2023 (in thousands)**

	<b>2024</b>	<b>2023</b>
<b>Cash Flows from Operating Activities</b>		
<b>Cash received:</b>		
Tuition and fees	\$ 1,510,249	1,419,885
Grants and contracts	1,444,867	1,327,503
Sales and services of educational departments	298,513	285,454
Auxiliary enterprise charges	359,371	348,003
Health services	1,617,355	1,498,294
Other receipts	173,366	193,106
<b>Cash payments:</b>		
Payments to employees and benefits	(4,567,160)	(4,217,305)
Payments to suppliers	(796,891)	(716,545)
Payments for scholarships and fellowships	(38,225)	(31,447)
<b>Total Cash Flows Provided by Operating Activities</b>	<b>1,445</b>	<b>106,948</b>
<b>Cash Flows from Noncapital Financing Activities</b>		
Federal Pell Grant	61,581	56,390
State appropriations	25,029	18,831
COVID-19 Aid	-	5,601
Gifts and grants for other than capital purposes	273,675	241,894
Endowment additions (transfers)	14	609
Direct lending receipts	340,334	340,270
Direct lending disbursements	(341,341)	(336,086)
Other student loan receipts	3,991	5,417
Other student loan disbursements	(3,349)	(1,526)
Other loan receipts	-	1,192
Other loan disbursements	-	(1,502)
Other agency transactions	2,524	(3,010)
<b>Total Cash Flows Provided by Noncapital Financing Activities</b>	<b>362,458</b>	<b>328,080</b>
<b>Cash Flows from Capital and Related Financing Activities</b>		
State capital appropriations	41,022	10,956
Capital student fees	8,133	7,443
Proceeds from capital debt	306	117
Bond issuance costs paid	(1,448)	(172)
Principal paid on capital debt, leases, subscriptions and notes	(111,481)	(180,531)
Interest paid on capital debt, leases, subscriptions and notes	(60,865)	(56,631)
Proceeds from sale of capital assets	24,082	14,695
Purchases and construction of capital and right-to-use assets	(290,764)	(171,375)
<b>Total Cash Flows Used for Capital and Related Financing Activities</b>	<b>(391,015)</b>	<b>(375,498)</b>
<b>Cash Flows from Investing Activities</b>		
Proceeds from sales and maturities of investments	14,143,135	14,443,052
Purchase of investments	(14,229,139)	(14,679,542)
Investment earnings	217,838	211,743
<b>Total Cash Flows Provided by (Used for) Investing Activities</b>	<b>131,834</b>	<b>(24,747)</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>104,722</b>	<b>34,783</b>
Cash and cash equivalents, beginning of year	328,365	293,582
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 433,087</b>	<b>328,365</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**BUSINESS-TYPE ACTIVITIES**  
**STATEMENTS OF CASH FLOWS**  
**Years Ended June 30, 2024 and 2023 (in thousands)**

	<b>2024</b>	<b>2023</b>
<b>Reconciliation of Operating Loss to Net Cash Provided by Operating Activities:</b>		
Operating loss	\$ (316,774)	(366,836)
Adjustments to reconcile operating loss to net cash provided by operating activities		
Depreciation and amortization expense	279,239	275,307
Items classified as nonoperating revenues	32,355	30,204
State support for PERA pension	1,541	19,751
Changes in assets and deferred outflows of resources:		
Receivables	(96,956)	(16,928)
Inventories	(1,192)	4,700
Other assets	(663)	(13,910)
PERA pension related deferred outflows	50,035	(109,538)
AMP related deferred outflows	5,440	5,178
OPEB related deferred outflows	(138,583)	57,814
Other deferred outflows	51	106
Changes in liabilities and deferred inflows of resources:		
Accounts payable	(11,515)	16,696
Accrued expenses	(3,950)	7,459
Compensated absences	31,580	22,640
FAMLI liability	4,955	5,773
Unearned revenue	19,459	43,339
Other postemployment benefits	326,410	(169,626)
Alternate medicare payment	(563)	(20,852)
Net pension liability	(123,231)	352,180
Other liabilities	6,622	(3,711)
Lease related deferred inflows	(994)	3,353
PERA pension related deferred inflows	14,864	(268,992)
AMP related deferred inflows	1,180	23,913
OPEB related deferred inflows	(77,865)	208,928
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 1,445</b>	<b>106,948</b>
<b>Noncash Investing, Capital, and Financing Transactions</b>		
Donations of noncash items	22,668	15,709
Lease-financed asset acquisitions	25,085	20,036
Purchases of capital assets in accounts payable	35,474	23,224
Change in unrealized gains on investments	182,836	72,652
Amortization of premiums and discounts	15,707	12,080
Amortization of deferred loss	(7,244)	(8,488)
Proceeds from refunding bonds deposited with paying agent	331,960	-
Purchase of investment by escrow agent	(214,535)	-

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**FIDUCIARY ACTIVITIES**  
**STATEMENTS OF FIDUCIARY NET POSITION**  
**June 30, 2024 and 2023** *(in thousands)*

		<b>Other Employee Benefit Trust Fund</b>
		<b>2024</b> <b>2023</b>
<b>Assets</b>		
<b>Current Assets</b>		
Cash, noninterest bearing (Note 2)	\$	1      2
Restricted cash - Flexible spending accounts (Note 2)		900      1,279
Cash equivalents (Note 3)		48,191      37,990
<b>Total cash and cash equivalents</b>		<b>49,092      39,271</b>
Receivables:		
Premiums, net		35,525      32,948
Pharmacy rebates		18,310      5,985
Premium assessment due from member		-      30
Interest receivable		272      208
<b>Total receivables</b>		<b>54,107      39,171</b>
Prepaid expenses		158      165
<b>Total current assets</b>		<b>103,357      78,607</b>
<b>Noncurrent Assets</b>		
Investments (Note 3)		34,226      32,282
IT subscription, net		63      133
<b>Total Assets</b>	<b>\$</b>	<b>137,646      111,022</b>
<b>Liabilities</b>		
<b>Current Liabilities</b>		
Incurred claims (Note 6)	\$	41,960      37,589
Accrued liabilities		1,808      1,169
Accounts payable		2,451      2,659
Current subscription liability		56      70
Flexible spending accounts payable		596      886
<b>Total current liabilities</b>		<b>46,871      42,373</b>
<b>Noncurrent Liabilities</b>		
Subscription liability, noncurrent		-      56
<b>Total Liabilities</b>		<b>46,871      42,429</b>
<b>Net Position</b>		
Restricted for healthcare payments	\$	90,775      68,593
<b>Total Net Position</b>	<b>\$</b>	<b>90,775      68,593</b>

See accompanying notes to basic financial statements

**UNIVERSITY OF COLORADO**  
**FIDUCIARY ACTIVITIES**  
**STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION**  
**Years Ended June 30, 2024 and 2023** *(in thousands)*

	<b>Other Employee Benefit Trust Fund</b>	
	<b>2024</b>	<b>2023</b>
<b>Additions</b>		
Premiums	\$ 430,477	399,099
Miscellaneous	-	96
Investment income	5,387	2,334
<b>Total additions</b>	<b>435,864</b>	<b>401,529</b>
<b>Deductions</b>		
Incurred claims (Note 6)	386,950	359,060
Claims processing	21,908	21,299
Administrative	3,074	3,512
Wellness initiatives	1,750	1,496
<b>Total deductions</b>	<b>413,682</b>	<b>385,367</b>
<b>Change in fiduciary net position</b>	<b>22,182</b>	<b>16,162</b>
<b>Net Position</b>		
Net Position, beginning of year	68,593	52,431
<b>Net Position, End of Year</b>	<b>\$ 90,775</b>	<b>68,593</b>

See accompanying notes to basic financial statements



**UNIVERSITY OF COLORADO**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2024 and 2023**

## **NOTE 1 – BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **GOVERNANCE**

The University of Colorado (the University) is a comprehensive degree-granting research university in the State of Colorado (the State). It is governed by a nine-member Board of Regents (the Regents) elected by popular vote in the State's general elections. Serving staggered six-year terms, one member is elected from each of the State's seven congressional districts with two Regents elected from the State at large. The University comprises the system office and the following three accredited campuses, each with its unique mission as detailed below:

- **University of Colorado Boulder (CU Boulder)**

Established in 1861, CU Boulder is a comprehensive graduate research university (with selective admission standards) offering a comprehensive array of undergraduate, master's, and doctoral degree programs.

- **University of Colorado Denver | Anschutz Medical Campus (CU Denver | Anschutz)**

Originally operated as two separate campuses, the Health Sciences Center and the Denver campus were established in 1883 and 1974, respectively. In 2004, the two campuses were institutionally merged into the University of Colorado Denver. The consolidated institution is an urban comprehensive research university offering a full range of undergraduate, graduate, and professional degree programs in life sciences, professional programs, and liberal arts. The campuses are currently referred to collectively as CU Denver | Anschutz and separately as the University of Colorado Denver (CU Denver) and the University of Colorado Anschutz Medical Campus (CU Anschutz).

- **University of Colorado Colorado Springs (UCCS)**

Established as a separate campus in 1965, UCCS is a comprehensive graduate research university (with selective admission standards) offering a comprehensive array of undergraduate, master's, and doctoral degree programs.

To accomplish its mission, the University has over 9,300 instructional faculty serving over 66,000 students through 537 degree programs in 26 schools and colleges.

### **BASIS OF PRESENTATION AND FINANCIAL REPORTING ENTITY**

#### **Blended Component Units**

The University's financial reporting entity includes the operations of the University and all related entities for which the University is financially accountable. Financial accountability may stem from the University's ability to appoint a majority of the governing board of the related organization, its ability to impose its will on the related organization, its ability to access assets, or its responsibility for debts of the related organization. Blended component units generally include those entities (1) that provide services entirely to the University, (2) in which there is a financial benefit or burden relationship, or (3) in which management of the University has operational responsibility. The University has the following blended component units:

- **University of Colorado Medicine (CU Medicine)**

University Physicians, Inc. d/b/a CU Medicine, is a Colorado non-profit corporation under Section 501(c)(3) of the Internal Revenue Code (IRC), organized to perform the billing, collection, and disbursement functions for professional services rendered for CU Anschutz as authorized in Section 23-20-114 of the Colorado Revised

**UNIVERSITY OF COLORADO**  
**NOTES TO FINANCIAL STATEMENTS**  
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Statutes (C.R.S.). CU Medicine is the School of Medicine's (SOM) faculty practice plan with approximately 4,800 member providers. CU Medicine does not employ physicians or practice medicine directly; it provides the business and administrative support for the clinical faculty employed by the SOM. The members' primary sites of practice are the University of Colorado Hospital Authority (UCHealth) and Children's Hospital Colorado (Children's Colorado), but members also provide limited clinical services at multiple hospital and clinic sites throughout the region, including other UCHealth locations, the National Jewish Medical and Research Center, the Veterans Administration Medical Center, and Denver Health and Hospital Authority. The majority of patients cared for reside within the Denver metropolitan area.

The University appoints a majority of CU Medicine's governing body and is able to impose its will. Additionally, CU Medicine exclusively benefits the University by providing the services described above.

CU Medicine began participating in a federally funded program available to physicians employed by state-owned medical schools in Fiscal Year 2018. In July 2017, the Centers for Medicare and Medicaid Services (CMS) approved a proposed state Medicaid plan amendment filed by the Colorado Department of Health Care Policy & Financing (HCPF) on behalf of CU Medicine and the SOM. Under the terms of the approved program, CU Medicine received \$99,700,000 and \$92,752,000 in supplemental payments during Fiscal Years 2024 and 2023, respectively. The supplemental funding is used to maintain and increase patient access to CU Medicine's services and for other programs defined in collaboration with HCPF and is included in health services revenue in the University's financial statements.

Detailed financial information may be obtained directly from CU Medicine Attn: Vice President and Chief Financial Officer, at P.O. Box 110247, Aurora, Colorado 80042-0247.

- **University of Colorado Property Corporation, Inc. (CUPCO)**

Incorporated in 2015 with operations starting in Fiscal Year 2017, CUPCO receives, holds, invests, and administers real and personal property for the benefit of the University. CUPCO carries out its real estate investing activities through direct ownership, management, and operation of certain real estate assets. CUPCO is a non-profit entity under IRC Section 501(c)(3). The University appoints CUPCO's governing body, is able to impose its will on the organization, and the organization provides services entirely to the University. CUPCO does not issue standalone financial statements.

- **18<sup>th</sup> Avenue, LLC (18<sup>th</sup> Avenue)**

18th Avenue, LLC (18th Avenue), a Colorado limited liability company, was formed under State laws on April 26, 2006. The University is the sole member. 18th Avenue is organized, operated, and dedicated exclusively to promote the general welfare, development, growth, and well-being of the University, and specifically for the primary purpose of acquiring, owning, operating, and maintaining real property consisting of an office building in Denver, Colorado.

18th Avenue provides services exclusively to the University, owns real property, including the office building and related improvements, located at 1800 Grant Street (which houses the CU System offices), along with the existing loan encumbering the property. 18<sup>th</sup> Avenue does not issue standalone financial statements.

- **University License Equity Holding, Inc. (ULEHI)**

Originally established in 1992, with a significant reorganization in 2001, ULEHI assists faculty entrepreneurs at the University in building successful companies from research discoveries made at the University. ULEHI holds and manages various interests in entrepreneurial ventures relating to intellectual properties transferred to it by the University pursuant to a Transfer Agreement dated April 30, 2002. ULEHI is a non-profit entity under IRC

**UNIVERSITY OF COLORADO**  
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Section 501(c)(3). The University appoints a voting majority of ULEHI's governing body, is able to impose its will on the organization, and the organization provides services entirely to the University.

Detailed financial information may be obtained directly from ULEHI at 1890 North Revere Court, Suite 6202, Campus Box F411, Aurora, Colorado 80045.

- **Altitude West, LLC (Altitude West)**

Altitude West was formed November 9, 2018, by the Regents with the authorization of the Division of Insurance of the Department of Regulatory Agencies of the State. It was formed to operate as a captive insurance company for the benefit of the University. Altitude West provides workers' compensation insurance for the University's self-insured retention layer of \$2,000,000 per claim. As of October 1, 2022, Altitude West also provides general liability insurance for the University's self-insured retention layer of \$1,250,000 per claim. The University is the sole member of Altitude West and appoints its board members. The University is financially accountable for Altitude West. Additionally, Altitude West provides benefits solely to the University.

Detailed financial information may be obtained directly from Altitude West at 1800 Grant Street, Suite 700, Denver, Colorado 80203.

#### **Fiduciary Component Unit**

- **University of Colorado Health and Welfare Trust (the Trust)**

The University of Colorado Health and Welfare Trust (the Trust) was established June 28, 2010 to administer and manage certain health and welfare benefits for participating employees and retirees. The University of Colorado (the University) and CU Medicine were the Members of the Trust at June 30, 2024 and 2023. It is intended that the Trust shall qualify as a "voluntary employees' beneficiary association" (VEBA) under IRC Section 501(c)(9), as amended. The Trust is self-insured and is financed through premiums collected from the employer members and their participants. Participant eligibility is determined pursuant to the terms of each Component Plan. The Trust's Board is controlled by the University, the University is able to impose its will on the organization, and the organization provides services entirely to the University and to CU Medicine.

Detailed financial information may be obtained directly from the Trust at 1800 Grant Street, Suite 620, Denver, Colorado 80203.

#### **Discretely Presented Component Units**

The University's financial statements include two supporting organizations as discretely presented component units (DPCU) of the University. The majority of the resources, or income thereon that the supporting organization holds and invests, are restricted to the activities of the University by the donors.

Because these restricted resources held by the supporting organization can only be used by, or for the benefit of, the University, the following supporting organizations are considered DPCU of the University (see Note 17 for additional information):

- **University of Colorado Foundation (CU Foundation)**

Established in 1967, the CU Foundation solicits, receives, holds, invests, and transfers funds for the benefit of the University. The CU Foundation, a nonprofit entity under IRC Section 501(c)(3), has a 15-member board of directors, of which a member of the Regents, the president of the University, and another University designee serve as ex-officio non-voting members. The board of directors elects its own members, other than those serving as ex-officio non-voting members. The CU Foundation, as a not-for-profit entity, follows Financial Accounting

**UNIVERSITY OF COLORADO**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2024 and 2023**

Standards Board (FASB) guidance in the preparation of its financial statements, which are then modified to match the University's financial reporting format.

Under an agreement between the CU Foundation and the University, the CU Foundation provides certain development and investment services to the University in exchange for a fee.

Detailed financial information may be obtained directly from the CU Foundation at 1800 Grant Street, Suite 725, Denver, Colorado 80203.

- **University of Colorado Boulder Enterprise Corporation (CUBEC)**

CUBEC was formed in 2019 as a Colorado non-profit corporation. CUBEC's purpose is to support and strengthen the instructional, research and service programs for CU Boulder. CU Boulder and CUBEC entered into a joint operating agreement setting the terms upon which CUBEC operates as a supporting organization of CU Boulder under IRC Section 501(c)(3). CUBEC Investments Corporation (CIC) was formed in 2021 as a Colorado for-profit corporation. CIC's purpose is to make investments consistent with CUBEC's purposes, and is included in CUBEC's financial reporting.

CUBEC follows FASB guidance in the preparation of its financial statements, which are then modified to match the University's financial reporting format, and has a fiscal year ending December 31.

Detailed financial information may be obtained directly from CUBEC at 2480 Kittredge Loop Drive #963, Boulder, Colorado 80310-1014.

#### **Joint Ventures and Related Organizations**

The University has associations with the following organizations for which it is not financially accountable nor has primary access to the resources. Accordingly, these organizations have not been included in the University's financial statements. Information regarding the nature of the relationships is included in Note 18.

- University of Colorado Hospital (UCHealth)
- Auraria Higher Education Center (AHEC)

#### **Relationship to State of Colorado**

Article VIII, Section 5 of the Colorado Constitution declares the University to be a State institution. The Regents of the University are elected by popular vote of the citizens of the State. Therefore, the Board of the University is entirely different from the governing board of the State. The Regents are charged constitutionally with the general supervision of the University and the exclusive control and direction of all funds of and appropriations to the University unless otherwise provided by law. Management of the University is completely separate and distinct from management of the State. The services provided by the University benefit the citizens of the State, rather than serving the State government. The services include provisions of undergraduate and graduate education to the citizens of the State, and conducting extensive amounts of federally and other funded research. Additionally, the University offers more than 200 public outreach programs serving Coloradans and their communities. All outstanding debt of the University is expected to be repaid entirely with resources generated by the University. No State funds are used to repay any debt issued by the University. The State's Annual Comprehensive Financial Report (ACFR) can be obtained from the Department of Personnel and Administration, Denver, Colorado.

**UNIVERSITY OF COLORADO**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2024 and 2023**

**TAX-EXEMPT STATUS**

The income generated by the University, as an instrumentality of the State, is generally excluded from federal income taxes under IRC Section 115(1). The University also has a determination letter from the Internal Revenue Service stating it is exempt under Section 501(a) of the IRC as an organization described in Section 501(c)(3). Income generated from activities unrelated to the University's exempt purpose is subject to tax under IRC Section 511(a)(2)(B). There was no tax liability related to income generated from activities unrelated to the University's exempt purpose as of June 30, 2024 and 2023.

Altitude West provides an essential governmental function to its member as described in Section 115 of the IRC, and accordingly, management believes its revenue is exempt from federal and state income taxes.

The Trust is operating under the provisions of the *Employee Retirement Income Security Act of 1974, as amended* (ERISA). The VEBA Trust was established pursuant to Section 501(c)(9) of the IRC of 1986, as amended, and accordingly, the VEBA Trust's net investment income is exempt from income taxes. The Trust obtained an exemption letter from the Internal Revenue Service (IRS) on August 29, 2011, in which the IRS stated that the VEBA Trust was in compliance with applicable requirements of the IRC and Trust management believes that the VEBA Trust continues to qualify and to operate in accordance with applicable provisions of the IRC.

**BASIS OF ACCOUNTING**

For financial reporting purposes, the University is considered a special-purpose government engaged in business-type activities. Additionally, the Trust is reported as a fiduciary component unit. Accordingly, the University's financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned, and expenses are recorded when an obligation is incurred.

The University applies all applicable Governmental Accounting Standards Board (GASB) pronouncements.

**ACCOUNTING POLICIES**

**Cash and Cash Equivalents** are defined for the purposes of reporting cash flows as cash on hand and deposit accounts. Investments in mutual funds and money market funds and securities are presented as investments. CU Medicine, the Trust, and the CU Foundation consider money market funds and securities with a maturity, when acquired, of three months or less to be cash equivalents.

**Investments** are reported in the financial statements at fair value, which is determined primarily based on quoted market prices or net asset value as of June 30, 2024 and 2023. Contract value is used for the guaranteed investment agreement and amortized costs (which approximate fair value) are used for money market investments. These money market accounts are held with Securities and Exchange Commission (SEC) registered investment companies under Rule 2a7 of the Investment Company Act of 1940.

The classification of investments as current or noncurrent is based on the underlying nature and restricted use of the asset. Current investments are those without restrictions imposed by third parties that can be used to pay current obligations of the University. Noncurrent investments include investments with a maturity in excess of one year, restricted investments (which includes unspent bond proceeds), and those investments designated to be used for long-term obligations.

The University's investment policies permit investments in fixed income, equity securities, and alternative strategies. These policies are implemented using individual securities, mutual funds, commingled funds, and alternative investments for the endowments. All of the University's alternative investments are held at the CU Foundation and follow its valuation methods.

**UNIVERSITY OF COLORADO**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2024 and 2023**

Investments of the CU Foundation include those held as agency funds for the University. The CU Foundation records investment purchases and contributions at the fair values of the investment received at the date of contribution. Investments in equity securities with readily determinable fair values and all investments in debt securities are stated at their fair values. The fair values of alternative investments not publicly traded on national security exchanges represent the CU Foundation's pro-rata interest in the net assets of each investment and are based on financial information determined and reported by investment managers, subject to review, evaluation, and adjustment by the management of the CU Foundation. Because of inherent uncertainties in the valuation of alternative investments, those estimated fair values may differ significantly from the values that would have been used had a ready market for the investments existed. Included in the investments portfolio are real estate and note receivable assets. These assets are stated at cost and present value, respectively.

Endowments and similar gift instruments owned by the University and the CU Foundation are primarily recorded as investments in the accompanying financial statements. Endowment funds are subject to the restrictions of donor gift instruments requiring the principal to be invested in perpetuity. Life income funds are used to account for cash or other property contributed to the University subject to the requirement that the University or CU Foundation periodically pay the income earned on such assets to a designated beneficiary. The assets of life income funds become the property of the University or the CU Foundation upon the death of the designated beneficiary. Annuity funds are used to account for property contributed to the University or the CU Foundation in exchange for a promise to pay a fixed amount to the donor for a specified period of time. Gifts-in-kind are recorded at the fair market value as of the date of donation.

***Accounts, Contributions, and Loans Receivable*** are recorded net of estimated uncollectible amounts, approximating anticipated losses.

Contributions receivable for the CU Foundation are unconditional promises to give that are recorded at their estimated net realizable value, discounted using risk-free interest rates effective at the date of the promise to give, if expected to be collected within one year and at the present value of their expected future cash flows if expected to be collected in more than one year. Subsequent to the initial recording of the contribution receivable, the CU Foundation uses the allowance method to record amounts estimated to be uncollectible. The allowance is based on the historical collectability of contributions promised to the CU Foundation and on management's analysis of specific promises outstanding.

For all other receivables, individual accounts are written off against the allowance when collection of the account appears doubtful. Bad debts substantially consist of write-offs for uncollectible balances on self-pay patients and contributions receivable.

***Lease Receivables*** result when the University leases certain assets, primarily buildings, to various third parties. Lease receivables are recognized at the commencement of the lease term, along with a deferred inflow of resources, with certain exceptions for short-term leases and leases that transfer ownership of the underlying asset, and is measured at the present value of lease payments expected to be received during the lease term. See Note 4 for more information.

***Pharmacy Rebates*** are received by the Trust from its prescription drug programs. Pharmacy rebates are recognized in the period corresponding to the period that the participant fills the prescription. Rebates are recorded as a reduction of incurred claims in the statement of changes in fiduciary net position (FNP). In Fiscal Year 2024 and 2023, there were rebates received from two programs and totaled \$36,967,000 and \$23,558,000, respectively.

***Inventories*** are primarily accounted for using the consumption method and are stated at the lower of cost or market. Cost is determined using either first-in, first-out, average cost, or retail method.

***Other Assets*** consists of prepaid expenses, and travel advances.

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**Capital and Right-to-Use Assets** are stated at cost at the date of acquisition or at acquisition value at the date of donation. For equipment, the capitalization policy includes all items with a value of \$5,000 or more, and an estimated useful life of greater than one year.

Renovations to buildings and other improvements that significantly increase the value or extend the useful life of the structure are capitalized. For renovations and improvements, the capitalization policy includes items with a value of \$75,000 or more. Routine repairs and maintenance are charged to operating expense. Major outlays for capital assets and improvements are capitalized as construction in progress throughout the building project. Software, both externally purchased and internally developed, with a value of \$5,000 or more is capitalized. Other intangibles with a value of \$75,000 or more are capitalized.

All collections, such as works of art and historical artifacts, have been capitalized at cost at the date of acquisition or acquisition value at the date of donation. The nature of certain collections is such that the value and usefulness of the collections does not decrease over time. These collections have not been depreciated in the accompanying financial statements.

Right-to-use assets under lease arrangements are measured at the amount of the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The University only capitalizes leases with (a) initial total annual fixed lease payments of \$20,000 or more, or (b) total recurring future minimum lease payments of \$100,000 or more. The University also obtains the right to use vendors' information technology software, and recognized assets that have a contractual term greater than one year. The University only capitalizes a right-to-use subscription asset and a corresponding subscription liability when the initial year's total annual subscription payments are \$10,000 or more. The related amortization is included with depreciation expense in the accompanying financial statements.

Depreciation and amortization is computed using the straight-line method and monthly convention over the estimated useful lives of the assets, or the shorter of the lease term or life of the underlying right-to-use asset, as displayed in Table 1.1.

**Table 1.1. Asset Useful Lives**

<b>Asset Class</b>	<b>Years</b>
Buildings	12 – 50 *
Improvements and infrastructure	10 – 40
Equipment	2 – 20
Software	3 – 10
Library and other collections	6 – 15
Intangibles	Varies
Infrastructure	10 – 40
Right-to-use and subscription assets	Varies**

\* Certain buildings are componentized and the components may have useful lives similar to improvements or equipment.

\*\*The shorter of the lease term or useful life of the underlying asset or subscription in the case of information technology arrangements

**Compensated Absences** and related personnel expenses are recognized based on estimated balances due to employees upon termination or retirement. The limitations on such payments are defined by the rules associated with the personnel systems at the University. Employees accrue and vest in vacation and sick leave earnings based on their hire date and length of service. Professional exempt and 12-month faculty employees accrue sick leave with pay at the rate of 10 hours per month with a maximum accrual of 960 hours while classified employees earn 6.67 hours per month with a maximum accrual of 360 hours for employees hired after June 30, 1988. Employees hired before June 30, 1988, can accrue up to 360 hours in excess of amount of sick leave earned as of June 30, 1988. Employees

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earn and accrue vacation leave per the rates in Table 1.2. Vacation accruals are paid in full upon separation, whereas only a portion of sick leave is paid upon specific types of separation, such as retirement.

**Table 1.2. Compensated Absence Accrual Rates for Vacation**

<b>Type of Employee</b>	<b>Days Earned Per Month*</b>	<b>Maximum Accrual</b>
Classified employees hired on or after January 1, 1968	1-2 days	24 – 48 days
Professional exempt and 12-month faculty employees	1.83 days	44 days**

\* Rates are for full-time employees; part-time employees earn at pro-rata based on percentage of appointment.

\*\* Vacation accrual in excess of 44 days is deducted to meet the 44 day limit.

The liability for compensated absences is expected to be funded by various sources of revenue that are available in future years when the liability is paid.

**Unearned Revenue** consists of amounts received for the provision of education, research, auxiliary goods and services, and royalties that have not yet been earned.

**Long-term Debt** includes debt incurred usually for the acquisition of buildings, equipment, or capital construction and are addressed in Note 8.

The University leases certain assets, primarily buildings and equipment, from third parties and such contracts provide that any commitments beyond the current year are contingent upon funds being appropriated for such purposes by the Regents. It is reasonably assured that such leases will be renewed in the normal course of business and, therefore, are treated as non-cancelable for financial reporting purposes. The assets leased include property, medical and other equipment. Payments are generally fixed monthly with certain variable payments not included in the measurement of the lease liability. The lease liability is measured at the present value of fixed payments expected to be made during the lease term (less any lease incentives) and is reduced as payments are made and recognized an expense for interest on the liability. The University obtains the right to use vendors' information technology software, and the related subscription liability is measured at the present value of fixed payments expected to be made during the agreement term.

**Split-interest Agreements** are beneficial interests in various agreements which include gift annuities, charitable remainder annuity trusts and unitrusts, and a pooled income fund. The CU Foundation typically serves as trustee, although certain trusts are administered by outside trustees.

For trusts administered by the CU Foundation, specified earnings are typically paid to a named beneficiary. After termination of the trusts, the assets revert to the CU Foundation to create an endowment to support University activities or to be temporarily restricted for other purposes at the University. Assets received under such agreements are typically marketable equity and fixed-income securities, are recorded at their fair value, and are included in investments in the accompanying financial statements. The estimated net present value of the obligation to named beneficiaries is recorded as a liability under split-interest agreements. A risk-free rate, using U.S. Treasury bonds at the date of the gift, is used in conjunction with actuarially determined life expectancies to calculate present values. The fair value of assets received in excess of the obligation is recognized as contribution revenue at the date of the gift. Changes in the value of the investments are combined with the changes in the estimated liability and are recorded in the accompanying financial statements.

In cases where a split-interest agreement is administered by an outside trustee, the CU Foundation records the estimated fair value of future cash flows from the trust as a contribution receivable from charitable remainder trusts at the point at which the CU Foundation becomes aware of its interest in the trust. Under certain circumstances, the CU Foundation accepts and manages trust funds for which the University or the CU Foundation has beneficial interest but is not the sole beneficiary of the trust. Funds received for which the University or the CU Foundation is not the



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ultimate beneficiary are included as other liabilities in the accompanying financial statements and are not included in contributions revenue.

***Custodial Funds*** consist of funds held by the CU Foundation for endowments legally owned by other entities, including the University.

***Other Postemployment Benefits (OPEB)*** consist of post-retirement healthcare and life insurance benefits for retired employees. Substantially all University employees may become eligible for those benefits if they reach normal retirement age while working for the University. The University participates in both a single-employer plan as well as a cost-sharing plan. The University's contributions to the single-employer plan are made on a pay-as-you-go basis and are set by statute for the cost-sharing plan. The University's liability is measured as the portion of the present value of projected benefit payments to be provided to active and inactive employees that is attributable to those employees' past period of service, less the amount of the plan's FNP, if any, based on actuarial valuations. The University uses historical annual payments for OPEB to estimate the current portion of the balance. See Note 9 for more information on both plans.

***Alternate Medicare Payment*** is a single-employer, defined benefit, pension plan established by the University who also administers and has the authority to amend benefits. See Note 10 for more information.

***Other Liabilities*** consist of risk financing, construction contract retainage, funds held for others, the Federal share of Perkins Loans, the asset retirement obligation, the early retirement incentive plan, and miscellaneous. See Note 11 for more information.

Certain loans to students are administered by the University with funding primarily supported by the federal government. The University's statement of net position includes both the loans receivable and the related federal refundable loan liability representing federal capital contributions owed upon termination of the program.

***Deferred Outflows of Resources and Deferred Inflows of Resources.*** Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period.

For the University, losses related to debt defeasance are included in deferred outflows of resources. The deferred amount will be amortized over the shorter of the remaining life of the debt refunded or the refunding debt. Changes in net pension liability not included in pension expense, and changes in OPEB liability not included in OPEB expense, are reported as deferred outflows of resources or deferred inflows of resources. Employer contributions subsequent to the measurement date are reported as deferred outflows of resources. Asset retirement obligations and split-interest agreements are recorded as other deferred outflows of resources.

The deferred inflow of resources related to leases is measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods. Interest revenue on the lease receivable and revenue from the deferred inflows of resources is recognized in a systematic and rational manner over the term of the lease.

***Net Pension Liability*** is the liability of the University, the employer, to employees for the Colorado Public Employees' Retirement Association (PERA) defined-benefit pension plan, which is measured as the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the pension plan's FNP. See Note 10 for more information.

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**Net Position** is classified in the accompanying financial statements as follows:

*Net investment in capital assets* represents the total investment in capital and right-to-use assets, net of outstanding debt or lease or SBITA obligations related to those assets. To the extent debt has been incurred but not yet expended for capital and right-to-use assets, such amounts are not included as a component of net investment in capital assets.

*Restricted for nonexpendable purposes* consists of endowments and similar instruments in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income, which may either be expended or added to principal.

*Restricted for expendable purposes* represents net resources in which the University is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

*Unrestricted net position* represents net resources derived from student tuition and fees, fee-for-service contracts, and sales and services of educational departments. These resources are used for transactions relating to the educational and general operations of the University and may be used at the discretion of the Regents to meet current expenses for any purpose. These resources also include those from auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty, and staff.

*Fiduciary net position* represents the Trust's net position, which is classified as restricted and is expendable in accordance with the requirements stated in the Trust Agreement.

**Internal Transactions** occur between University operating units, including its formal self-funded internal service units and blended component units. Examples of self-funded operating units are telecommunications, cogeneration, and storerooms. Transactions include the recognition of revenues, expenses, receivables, and payables in the appropriate accounts of the operating units. To accommodate external financial reporting, the internal revenues and receivables are netted against expenses and payables, respectively, and are eliminated at year-end.

**Classification of Revenues and Expenses** in the accompanying financial statements has been made according to the following criteria:

*Operating revenues* are derived from activities associated with providing goods and services for instruction, research, public service, health services, or related support to entities separate from the University and that are exchange transactions. Examples include student tuition and fees, fee-for-service contracts, sales and services of auxiliary enterprises, healthcare and patient services, grants, and contracts. Tuition and fee revenue for sessions that are conducted over two fiscal years are allocated on a pro-rata basis. Operating revenues of the CU Foundation also include contributions, which are derived from their fundraising mission.

*Other operating revenues* include rental income, charges for services, transcript and diploma fees, other miscellaneous fees, and miscellaneous revenues from CU Medicine.

*Operating expenses* are paid to acquire or produce goods and services provided in return for operating revenues and to carry out the mission of the University.

*Nonoperating revenues and expenses* include all revenues and related expenses that do not meet the definition of operating revenues, capital revenues, or endowment additions. They are primarily derived from activities that are non-exchange transactions (e.g., gifts, including those from the CU Foundation),

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from activities defined as such by the GASB cash flow standards (e.g., investment income), and also the Federal Pell Grant and insurance recoveries.

**Scholarship Allowances** are the difference between the stated charge for the goods and services provided by the University and the amount that is paid by the students or by other third parties making payments on the students' behalf. Tuition and fee revenue and certain other auxiliary enterprise revenues are reported net of scholarship allowance in the accompanying financial statements. Certain grants from external governmental and private programs are recorded as either operating or nonoperating revenues in the accompanying financial statements. To the extent that such grant revenues are used to satisfy tuition and fees and other student charges, the University records scholarship allowances. The student aid line under operating expenses represents the amount of financial aid disbursed to students net of the aid applied to the student's account to pay for tuition and fees. See Note 14 for more information.

**Health Services Revenue** is recognized by CU Medicine as a result of providing care to patients covered under various third parties such as Medicare and Medicaid, private insurance companies, and managed care programs, primarily from fixed-rate agreements. The federal and state governments annually update fixed-rate agreements for Medicare and Medicaid, respectively. In addition to the standard Medicaid program, CU Medicine provides substantial care to Medicaid patients under the Colorado Access program. Contractual arrangements with insurance companies and managed care plans are negotiated periodically for future years.

Health services revenue is reported at the estimated net realizable amounts due from third-party payers and others for services rendered. Net patient services revenue includes care provided to patients who meet certain criteria under CU Medicine's medically indigent care policy as reimbursed with funds provided by the State processed by UCHHealth, and co-payments made by care recipients. In accordance with CU Medicine's mission and philosophy, CU Medicine members annually provide substantial levels of charity care to patients who meet certain defined criteria. Charity care relates to services rendered for which no payment is expected. See Note 15 for more information.

**Donor Restricted Endowment** disbursements of the net appreciation (realized and unrealized) of investments of endowment gifts are permitted by State law, except where a donor has specified otherwise. The amount of earnings and net appreciation available for spending by the University and the CU Foundation is based on a spending rate set by the CU Foundation board on an annual basis. For the years ended June 30, 2024 and 2023, the authorized spending rate was equal to 4 percent of the endowment's trailing 36-month average fair market value as of December 31 for the year preceding the distribution.

Earnings in excess of the amount authorized for spending are available in future years and are included in the value of the related investment. Earnings authorized to be spent are recognized in the University's financial statements as investment or gift revenue for University or CU Foundation-owned endowments, respectively. As of June 30, 2024 and 2023, there was \$17,407,000 and \$21,678,000, respectively, in net appreciation of investments available for authorization for expenditure as reported in restricted expendable net position.

**Application of Restricted and Unrestricted Resources** is made on a case-by-case basis by management depending on overall program resources.

**Use of Estimates** is made in order to prepare financial statements in conformity with accounting principles generally accepted in the United States of America. Management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expense during the reporting period. Actual results could differ significantly from those estimates.

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**ADOPTION OF NEW AND UPCOMING ACCOUNTING STANDARDS**

The University adopted the provisions of Statement No. 100, *Accounting Changes and Error Corrections*, which enhances the accounting and financial reporting requirements for accounting changes and error corrections. There was no impact to the financial statements from the adoption of GASB Statement No. 100.

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in case or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the University's financial statements for the year ending June 30, 2025.

**NOTE 2 – CASH AND CASH EQUIVALENTS**

The University's cash and cash equivalents as of June 30, 2024 and 2023 are detailed in Table 2, Cash and Cash Equivalents.

**Table 2. Cash and Cash Equivalents (*in thousands*)**

		<b>2024</b>	<b>2023</b>
Cash on hand (petty cash and change funds)	\$	300	300
Deposits with U.S. financial institutions		432,787	328,065
<b>Total Cash and Cash Equivalents – University</b>	<b>\$</b>	<b>433,087</b>	<b>328,365</b>

Custodial credit risk for deposits is the risk that in the event of a bank failure, the University's deposits may not be returned to it. To manage custodial credit risk, deposits with U.S. and foreign financial institutions are made in accordance with University and State policy, including the Public Deposit Protection Act (PDPA). PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having market value equal to at least 102 percent of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under the PDPA are considered to be collateralized with securities held by the pledging institution in the University's name.

At June 30, 2024 and 2023, the Trust's cash equivalents consist of shares of a 2a-7-money market fund held in the Allspring Government Money Market Fund, formerly Wells Fargo Government Money Market Fund (ticker symbol GVIXX), which has a S&P credit rating of Aaam and a weighted average maturity of approximately 37 days. The Allspring Government Money Market Fund is reported at fair value and as an open-ended mutual fund, is not exposed to custodial credit risk.

The Trust's cash and restricted cash consist of amounts held in three noninterest bearing demand deposit accounts at Wells Fargo Bank, N.A. The Federal Deposit Insurance Corporation's (FDIC) limit of \$250,000 applies to the Trust's balances held at this bank. The Trust does not have a formal policy for custodial credit risk.

**NOTE 3 – INVESTMENTS**

The University's investments generally include direct obligations of the U.S. government and its agencies, money market funds, municipal and corporate bonds, asset-backed securities, mutual funds, collective investment trust funds, repurchase agreements, corporate equities and alternative non-equity securities. CU Foundation investments are similar to the University's but also include alternative non-equity securities in hedge funds and commodities. Endowments are pooled to the extent possible under gift agreements. The CU Foundation manages a portion of these endowments for the University in accordance with its investment policy.

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To the extent permitted, and excluding the University's blended entities, the University pools cash balances for investment purposes. An investment policy statement approved by the Regents directs the Treasurer of the University to meet the following investment objectives:

- liquidity for daily operations,
- protection of the nominal value of assets, and
- generation of distributable earnings at a level commensurate with the time horizon of the investments.

For financial statement purposes, investment income (loss) is reported on a total return basis and is allocated among operational units based on average daily balances, using amortized costs. Average daily balances, based on amortized costs, approximated \$3,183,261,000 and \$3,003,357,000 for the years ended June 30, 2024 and 2023, respectively. The total return on this pool (excluding blended component units) was 9.50 percent and 9.00 percent for the years ended June 30, 2024 and 2023, respectively.

The Trust's financial assets are authorized for investment primarily in cash equivalents and fixed-income securities using internal resources as well as external managers and commingled and mutual funds, where appropriate, in accordance with the Trust Investment Policy as adopted by the Trust Committee.

#### **FAIR VALUE MEASUREMENTS**

The University categorizes its fair value measurements within the fair value hierarchy established by Generally Accepted Accounting Principles (GAAP). Fair value is defined as the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. In determining this amount, three valuation techniques are available:

- **Market approach** – This technique uses prices generated for identical or similar assets or liabilities. The most common example is an investment in public security traded in an active exchange such as the New York Stock Exchange.
- **Cost approach** – The cost approach determines the amount required to replace the current asset and may be ideal for valuing donations of capital assets or historical treasures.
- **Income approach** – This technique converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs should be maximized in fair value measures, and unobservable inputs should be minimized.

GAAP establishes a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- **Level 1** – Quoted prices in active markets for identical assets or liabilities. Example: ownership in shares of a mutual fund company that is publicly traded.
- **Level 2** – Quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other-than-quoted prices that are not observable. Example: ownership of a corporate bond that trades on an exchange that is not active.
- **Level 3** – Unobservable inputs. Example: ownership in a private hedge fund that does not trade on a public exchange.

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The fair value measurements as of June 30, 2024 and 2023 for the University are included in Table 3.1.

**Table 3.1. Investments - University and Trust (in thousands)**

<b>Investment Type</b>	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>2024 Total</b>
U.S. government securities	\$ 366,742	480,422	-	847,164
Commercial paper	-	79,571	-	79,571
Corporate bonds	274	517,233	176	517,683
Corporate equities	2,224	-	-	2,224
International equities	1,810	-	-	1,810
Collateralized mortgage obligations	388	250,205	-	250,593
Municipal bonds	-	22,606	-	22,606
Mutual funds	1,433,077	-	-	1,433,077
Certificates of deposit	501	-	-	501
Held at CU Foundation	-	-	608,911	608,911
Asset-backed securities	-	304,286	-	304,286
Alternative non-equity securities:				
Real estate	145	932	-	1,077
	<u>1,805,161</u>	<u>1,655,255</u>	<u>609,087</u>	<u>4,069,503</u>
Measured at amortized cost:				
Money market funds				484,773
Measured at cost:				
Private equity securities				17,982
<b>Total Investments – University</b>				<b>\$ 4,572,258</b>
Mutual fund	\$ 34,226	-	-	34,226
<b>Total Investments – Trust</b>	<b>\$ 34,226</b>	<b>-</b>	<b>-</b>	<b>34,226</b>
<b>Investment Type</b>	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>2023 Total</b>
U.S. government securities	\$ 133,185	266,462	-	399,647
Commercial paper	-	35,056	-	35,056
Corporate bonds	-	508,459	177	508,636
International equities	5,318	-	-	5,318
Corporate equities	469	-	-	469
Collateralized mortgage obligations	385	173,439	-	173,824
Municipal bonds	49	75,507	-	75,556
Mutual funds	1,413,051	-	-	1,413,051
Certificates of deposit	4,230	-	-	4,230
Held at CU Foundation	-	-	582,798	582,798
Asset-backed securities	-	217,797	-	217,797
Alternative non-equity securities:				
Real estate	178	773	-	951
	<u>1,556,865</u>	<u>1,277,493</u>	<u>582,975</u>	<u>3,417,333</u>
Measured at amortized cost:				
Money market funds				614,583
Measured at cost:				
Private equity securities				22,987
<b>Total Investments – University</b>				<b>\$ 4,054,903</b>
Mutual fund	\$ 32,282	-	-	32,282
<b>Total Investments – Trust</b>	<b>\$ 32,282</b>	<b>-</b>	<b>-</b>	<b>32,282</b>

Details of investments by type for the CU Foundation as of June 30, 2024 and 2023 are included in Table 3.2.

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**Table 3.2. Investments - CU Foundation (*in thousands*)**

<b>Investment Type</b>	<b>2024</b>	<b>2023</b>
Cash and cash equivalents	\$ 71,785	81,470
Mutual funds:		
Domestic equities	102,594	85,994
International equities	193,920	183,779
Fixed income	2,166	1,925
Equity securities:		
Domestic equities	275,295	225,242
International equities	100,124	113,468
Exchange-traded fund	29,321	41,791
Fixed-income securities	265,319	226,937
Alternative non-equity securities:		
Real estate	120,303	108,169
Private equity	588,271	551,210
Commingled equity funds	579,012	571,741
Absolute return funds	286,655	276,516
Venture capital	305,679	305,396
Commodities	40,111	41,707
Other	1,437	1,389
<b>Total Investments – CU Foundation</b>	<b>\$ 2,961,992</b>	<b>2,816,734</b>

### **CUSTODIAL CREDIT RISK**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the University will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Therefore, exposure arises if the securities are uninsured, not registered in the University's name, and are held by either the counterparty to the investment purchase or the counterparty's trust department or agent but not in the University's name.

Open-ended mutual funds and certain other investments are not subject to custodial risk because ownership of the investment is not evidenced by a security. At June 30, 2024 and 2023, the \$8,704,000 and \$8,107,000, respectively, of private equity securities held by ULEHI are exposed to custodial credit risk. None of the University's other investments are subject to custodial risk.

At June 30, 2024 and 2023, the Trust's noncurrent investments consist of the Vanguard Admiral Fund (ticker symbol VFSUX) which invests in short term bonds and is an unrated mutual fund with an average duration of 2.6 years for the underlying investments. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Trust will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Trust has no formal policy for custodial credit risk. At June 30, 2024 and 2023, the Trust did not identify any investments subject to custodial credit risk.

### **CREDIT QUALITY RISK**

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit quality risk only applies to debt investments. This risk is assessed by national rating agencies, which assign a credit quality rating for many investments. The University's investment policies for the Treasury pool do not permit investments in debt securities that are below investment grade at the time the security is purchased. University policy allows no more than 20 percent of investments to be rated below Baa (Moody's) or BBB (S&P and Fitch) at the time of purchase. There are several other investment policies tailored to non-pooled investments. Those policies do not restrict investments to a particular credit quality standard. Credit quality ratings are not required for obligations of the U.S. government or obligations explicitly guaranteed by the U.S. Government. The CU Foundation does not have a

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policy concerning credit quality risk. A summary of the University's debt investments and credit quality risk as of June 30, 2024 and 2023 is shown in Table 3.3. Table 3.3 is a subset of Table 3.1 and reflects the Moody's ratings unless S&P is lower. It does not include \$1,962,520,000 of non-debt securities and \$970,634,000 of debt investments that are backed by the full faith and credit of the U.S. government as of June 30, 2024, and does not include \$1,927,934,000 of non-debt securities and \$473,739,000 of debt investments that are backed by the full faith and credit of the U.S. government as of June 30, 2023.

The Trust has no formal policy for credit risk. At June 30, 2024 and 2023 the Trust believes the credit risk is minimal.

**Table 3.3. Debt Investments and Credit Quality Risk - University (in thousands)**

Investment Type	2024			2023		
	Unrated	Rated	% of Rated Value by Credit Rating	Unrated	Rated	% of Rated Value by Credit Rating
	Fair Value	Fair Value		Fair Value	Fair Value	
U.S. government securities	\$ 102,148	24,975	100% Aaa/Aa/A	\$ 78,309	21,422	100% Aaa/Aa/A
Commercial paper	64,055	15,516	100% Aaa/Aa/A	35,056	-	100% Aaa/Aa/A
Bond mutual funds	102,562	-	-	97,639	-	-
Certificates of deposit	501	-	-	4,230	-	-
Corporate bonds	2,691	514,992	47% Aaa/Aa/A 53% Baa/Ba/B	2,861	505,776	55% Aaa/Aa/A 45% Baa/Ba/B
Money market mutual funds	49,978	434,794	100% Aaa	41,210	573,374	100% Aaa
Municipal bonds	-	22,606	100% Aaa	-	75,556	14% Aaa 86% Aa/A
Asset-backed securities	99,026	205,960	93% Aaa 6% Baa/Ba/B 1% Caa/Ca/D	50,759	167,038	91% Aaa 3% Aa/A 3% Baa/Ba/B 3% Caa/Ca/D
<b>Total Debt Investments - University</b>	<b>\$ 420,961</b>	<b>1,218,843</b>		<b>\$ 310,064</b>	<b>1,343,166</b>	

## INTEREST RATE RISK

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. Interest rate risk only applies to debt investments. The University manages interest rate risk using weighted average maturity. Weighted average maturity is a measure of the time to maturity in years that has been weighted to reflect the dollar size of the individual investment within an investment type. The University's investment policy mitigates interest rate risk through the use of maturity limits for each of the investment segment pools.

A summary of the fair value of the University's debt investments and interest rate risk as of June 30, 2024 and 2023 is shown in Table 3.4. Table 3.4 is a subset of Table 3.1 and does not include \$2,480,440,000 and \$2,573,849,000 of non-debt securities as of June 30, 2024 and 2023, respectively. The main difference in the amount of non-debt securities excluded in Table 3.3 and Table 3.4 is that money market mutual funds are included in Table 3.3 as they have credit risk, but they are excluded from Table 3.4 as they do not have interest rate risk. Also, U.S. government securities are not subject to credit risks but are subject to interest rate risks and are included here but not in the credit quality risk section.

The Trust has no formal policy for interest rate risk. At June 30, 2024 and 2023, the Trust believes the interest rate risk is minimal.



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**Table 3.4. Debt Investments and Interest Rate Risk *(in thousands and years)***

Investment Type	2024	2024	2023	2023
		Weighted		Weighted
		Average		Average
<i>University</i>	Amount	Maturity	Amount	Maturity
U.S. government securities	\$ 847,164	7.83	\$ 399,647	12.08
Bond mutual funds	68,337	-	65,357	-
Certificates of deposit	501	0.39	4,230	(0.19)
Commercial paper	79,571	0.20	35,056	0.03
Corporate bonds	517,683	7.45	508,636	7.63
Municipal bonds	22,606	9.64	75,556	16.47
Fixed rate asset-backed securities	237,047	12.80	157,228	15.10
Variable rate asset-backed securities	67,239	14.30	60,569	13.46
Collateralized mortgage obligations	251,670	18.36	174,775	20.29
<b>Total Debt Investments – University</b>	<b>\$ 2,091,818</b>		<b>\$ 1,481,054</b>	

The University has investments in asset-backed securities, which consist mainly of mortgages, home equity loans, student loans, automobile loans, equipment trusts, and credit card receivables. These securities are based on cash flows from principal and interest payments on the underlying securities. An asset-backed security has repayments that are expected to significantly vary with interest rate changes. The variance may present itself in terms of variable repayment amounts and uncertain early or extended repayments.

#### CONCENTRATION OF CREDIT RISK

Concentration of credit risk is the risk of loss attributed to magnitude of an entity's investment in a single issuer other than the federal government. The University's policy is that exposure of the portfolio to any one issuer, other than securities of the U.S. government or agencies, or government-sponsored corporations, shall not exceed 10 percent of the market value of the fixed income portfolio. The University had no investments exceeding 5 percent in any one issuer and is therefore not subject to concentration of credit risk. At June 30, 2024 and 2023, the Trust's investments consist of a single short-term duration bond fund.

#### SPLIT-INTEREST AGREEMENTS

Assets held by the CU Foundation under split-interest agreements are included in investments and consisted of the following as of June 30, 2024 and 2023, as shown in Table 3.5.

**Table 3.5. CU Foundation Investments Held under Split-interest Agreements *(in thousands)***

Type	2024	2023
Assets held in charitable remainder trusts	\$ 28,879	28,764
Assets held in life interest in real estate	1,565	1,565
Assets held in pooled income funds	81	127
<b>Total Investments Held under Split-interest Agreements</b>	<b>\$ 30,525</b>	<b>30,456</b>

**UNIVERSITY OF COLORADO**  
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**June 30, 2024 and 2023**

**NOTE 4 – ACCOUNTS, LEASES, AND LOANS RECEIVABLE**

Table 4.1 segregates receivables as of June 30, 2024 and 2023, by type.

**Table 4.1. Accounts, Leases, and Loans Receivable (*in thousands*)**

<b>Type of Receivable</b>	<b>2024</b>			
	<b>Gross Receivables</b>	<b>Allowance</b>	<b>Net Receivables</b>	<b>Net Current Portion</b>
<b><i>University</i></b>				
Student accounts	\$ 86,664	28,313	58,351	58,351
Federal government	120,635	-	120,635	119,103
Other governments	98,195	-	98,195	98,195
Private sponsors	41,102	-	41,102	41,102
Patient accounts	264,719	29,584	235,135	235,135
DPCU	13,373	-	13,373	13,373
Interest	12,385	-	12,385	12,385
City of Champions tax revenue	9,423	-	9,423	1,385
Athletics	5,494	-	5,494	5,494
Treasury investment pool	2,909	-	2,909	2,909
Other	50,271	3,067	47,204	47,204
<b>Total accounts receivable</b>	<b>705,170</b>	<b>60,964</b>	<b>644,206</b>	<b>634,636</b>
<b>Leases</b>	<b>67,830</b>	<b>-</b>	<b>67,830</b>	<b>6,293</b>
<b>Total leases receivable</b>	<b>67,830</b>	<b>-</b>	<b>67,830</b>	<b>6,293</b>
<b>Loans to students</b>	<b>14,192</b>	<b>1,284</b>	<b>12,908</b>	<b>2,376</b>
<b>Loan to DPCU</b>	<b>10,000</b>	<b>-</b>	<b>10,000</b>	<b>-</b>
<b>Loans to others</b>	<b>13,719</b>	<b>-</b>	<b>13,719</b>	<b>-</b>
<b>Total loans receivable</b>	<b>37,911</b>	<b>1,284</b>	<b>36,627</b>	<b>2,376</b>
<b>Total Receivable – University</b>	<b>\$ 810,911</b>	<b>62,248</b>	<b>748,663</b>	<b>643,305</b>

**UNIVERSITY OF COLORADO**  
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**Table 4.1. (continued) Accounts, Leases, and Loans Receivable (*in thousands*)**

Type of Receivable	2023			
	Gross Receivables	Allowance	Net Receivables	Net Current Portion
<b>University</b>				
Student accounts	\$ 80,325	25,732	54,593	54,593
Federal government	110,812	-	110,812	108,500
Other governments	53,418	-	53,418	53,418
Private sponsors	41,674	-	41,674	41,674
Patient accounts	253,586	33,421	220,165	220,165
DPCU	10,184	-	10,184	10,184
Interest	8,708	-	8,708	8,708
City of Champions tax revenue	10,952	-	10,952	979
Athletics	2,832	-	2,832	2,832
Treasury investment pool	36,889	-	36,889	36,889
Other	30,538	3,213	27,325	27,325
Total accounts receivable	639,918	62,366	577,552	565,267
Leases	68,224	-	68,224	7,217
Total leases receivable	68,224	-	68,224	7,217
Loans to students	15,806	1,086	14,720	2,052
Loan to DPCU	10,000	-	10,000	-
Loans to others	12,549	-	12,549	-
Total loans receivable	38,355	1,086	37,269	2,052
<b>Total Receivable – University</b>	<b>\$ 746,497</b>	<b>63,452</b>	<b>683,045</b>	<b>574,536</b>

**LEASES RECEIVABLE**

The University leases certain assets, primarily buildings, to various third parties expiring 2024-2120. Payments are generally fixed monthly with certain variable payments not included in the measurement of the lease receivable. The University recognizes a lease receivable and a deferred inflow of resources in the financial statements.

At the commencement of a lease, the University measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

The lease receivable as of June 30, 2024 and 2023 is \$67,830,000 and \$68,224,000, respectively, recorded in current and noncurrent Accounts, Leases, and Loans Receivable on the statement of net position. The University recorded deferred inflows of resources for lease revenue related to leasing arrangements that occurred during the year. As of June 30, 2024 and 2023, the University recorded deferred inflows of resources of \$66,408,000 and \$67,402,000, respectively.

During the years ended June 30, 2024 and 2023, the University recognized lease revenue related to its administrative office space lease agreements of \$8,046,000 and \$7,947,000, respectively, and interest income related to its leases of \$1,325,000 and \$1,408,000, respectively.

**UNIVERSITY OF COLORADO**  
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**CONCENTRATION OF CREDIT RISK – PATIENT ACCOUNTS**

CU Medicine grants credit without collateral to its patients. The mix of gross receivables from patients and third-party payers as of June 30, 2024 and 2023 is detailed in Table 4.2.

**Table 4.2. CU Medicine Concentration of Credit Risk**

<b>Category</b>	<b>2024</b>	<b>2023</b>
Managed care	50.0 %	50.2 %
Medicaid	10.8 %	12.6 %
Medicare	9.7 %	9.9 %
Other third-party payers	8.0 %	7.7 %
Self-pay	21.5 %	19.6 %
<b>Total</b>	<b>100.0 %</b>	<b>100.0 %</b>

**NOTE 5 – CAPITAL AND RIGHT-TO-USE ASSETS**

Table 5 presents changes in capital and right-to-use assets and accumulated depreciation/amortization by major asset category for the years ended June 30, 2024 and 2023.

The University had insurance recoveries of \$3,984,000 and \$11,539,000 in the years ended June 30, 2024 and 2023, respectively, which are included in nonoperating revenues.

**UNIVERSITY OF COLORADO**  
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**Table 5. Capital and Right-to-Use Assets (in thousands)**

Category	2023	Additions	Retirements/ Adjustments	Transfers	2024
Nondepreciable capital assets					
Land	\$ 101,602	10,009	-	-	111,611
Construction in progress	244,539	208,666	(10,404)	(48,008)	394,793
Collections	21,571	137	-	-	21,708
Total nondepreciable capital assets	367,712	218,812	(10,404)	(48,008)	528,112
Depreciable capital assets					
Buildings	5,201,750	62	-	42,746	5,244,558
Improvements other than buildings	343,463	58	-	3,328	346,849
Equipment	734,901	74,553	(39,311)	1,714	771,857
Software	99,269	100	(198)	-	99,171
Other intangibles	1,909	1	-	-	1,910
Library and other collections	487,860	24,764	(1,283)	220	511,561
Total depreciable capital assets	6,869,152	99,538	(40,792)	48,008	6,975,906
Less accumulated depreciation					
Buildings	2,155,392	161,094	-	-	2,316,486
Improvements other than buildings	191,191	12,484	-	-	203,675
Equipment	558,647	50,796	(27,373)	-	582,070
Software	97,522	780	(202)	-	98,100
Other intangibles	859	77	-	-	936
Library and other collections	390,143	19,314	(1,283)	-	408,174
Total accumulated depreciation	3,393,754	244,545	(28,858)	-	3,609,441
Net depreciable capital assets	3,475,398	(145,007)	(11,934)	48,008	3,366,465
Right-to-use assets					
Leased buildings	113,813	6,635	(6,772)	-	113,676
Leased equipment	6,377	602	(393)	-	6,586
Software subscriptions	60,925	17,848	(7,963)	-	70,810
Total right-to-use assets	181,115	25,085	(15,128)	-	191,072
Less accumulated amortization					
Leased buildings	35,172	13,584	(6,188)	-	42,568
Leased equipment	3,139	1,458	(294)	-	4,303
Software subscriptions	24,734	19,652	(8,675)	-	35,711
Total accumulated amortization	63,045	34,694	(15,157)	-	82,582
Net right-to-use assets	118,070	(9,609)	29	-	108,490
<b>Total Net Capital and Right-to-Use Assets</b>	<b>\$ 3,961,180</b>	<b>64,196</b>	<b>(22,309)</b>	<b>-</b>	<b>4,003,067</b>

**UNIVERSITY OF COLORADO**  
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**Table 5. (continued) Capital and Right-to-Use Assets (in thousands)**

Category	2022	Additions	Retirements/ Adjustments	Transfers	2023
Nondepreciable capital assets					
Land	\$ 101,602	-	-	-	101,602
Construction in progress	202,707	118,011	(12,092)	(64,087)	244,539
Collections	21,290	331	(50)	-	21,571
Total nondepreciable capital assets	325,599	118,342	(12,142)	(64,087)	367,712
Depreciable capital assets					
Buildings	5,141,829	215	52	59,654	5,201,750
Improvements other than buildings	340,749	-	-	2,714	343,463
Equipment	695,269	54,668	(16,755)	1,719	734,901
Software	99,135	267	(133)	-	99,269
Other intangibles	1,909	-	-	-	1,909
Library and other collections	478,187	9,924	(251)	-	487,860
Total depreciable capital assets	6,757,078	65,074	(17,087)	64,087	6,869,152
Less accumulated depreciation					
Buildings	2,002,047	159,480	(6,135)	-	2,155,392
Improvements other than buildings	172,418	12,534	6,239	-	191,191
Equipment	526,232	47,364	(14,949)	-	558,647
Software	96,244	1,349	(71)	-	97,522
Other intangibles	782	77	-	-	859
Library and other collections	370,549	19,845	(251)	-	390,143
Total accumulated depreciation	3,168,272	240,649	(15,167)	-	3,393,754
Net depreciable capital assets	3,588,806	(175,575)	(1,920)	64,087	3,475,398
Right-to-use assets					
Leased buildings	111,105	4,751	(2,043)	-	113,813
Leased equipment	5,576	1,191	(390)	-	6,377
Software subscriptions	52,713	14,094	(5,882)	-	60,925
Total right-to-use assets	169,394	20,036	(8,315)	-	181,115
Less accumulated amortization					
Leased buildings	21,466	15,720	(2,014)	-	35,172
Leased equipment	2,056	1,472	(389)	-	3,139
Software subscriptions	13,151	17,466	(5,883)	-	24,734
Total accumulated amortization	36,673	34,658	(8,286)	-	63,045
Net right-to-use assets	132,721	(14,622)	(29)	-	118,070
<b>Total Net Capital and Right-to-Use Assets</b>	<b>\$ 4,047,126</b>	<b>(71,855)</b>	<b>(14,091)</b>	<b>-</b>	<b>3,961,180</b>

**NOTE 6 – ACCRUED LIABILITIES**

Table 6.1 details the accrued expenses as of June 30, 2024 and 2023 by type.

**Table 6.1 Accrued Expenses (in thousands)**

Type	2024	2023
Accrued salaries and benefits	\$ 134,695	132,371
Accrued interest payable	3,358	3,281
Other accrued expenses	1,303	7,578
<b>Total Accrued Expenses</b>	<b>\$ 139,356</b>	<b>143,230</b>

Table 6.2 presents changes in compensated absences for the years ended June 30, 2024 and 2023.

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**Table 6.2 Compensated Absences (*in thousands*)**

		<b>2024</b>	<b>2023</b>
Beginning of year	\$	359,572	336,932
Additions		304,214	275,312
Reductions		(272,634)	(252,672)
<b>End of year</b>	<b>\$</b>	<b>391,152</b>	<b>359,572</b>
Current compensated absences		25,026	23,418

**FAMLI LIABILITY**

State law allows employers to offer a self-funded paid family leave program with benefits that meet or exceed the State's FAMLI program, instead of participating in the state insurance program. In Fiscal Year 2023, the University submitted a private plan proposal, which was reviewed and approved by the State of Colorado. Like the state program, the University's FAMLI plan is funded with premiums split equally between the University and its employees. Premiums are set to 0.9 percent of the employee's wage, with 0.45 percent of the premium paid by the employer and 0.45 percent of the premium paid by the employee. The University's liability totaled \$10,729,000 and \$5,773,000 as of June 30, 2024 and 2023, respectively, and reflects the withholdings from employees less payments made for benefits.

Table 6.3 presents changes in the FAMLI liability for the years ended June 30, 2024 and 2023.

**Table 6.3 FAMLI Liability (*in thousands*)**

		<b>2024</b>	<b>2023</b>
Beginning of year	\$	5,773	-
Additions		11,420	5,773
Reductions		(6,464)	-
<b>End of year</b>	<b>\$</b>	<b>10,729</b>	<b>5,773</b>
Current FAMLI liability		10,729	5,773

**UNPAID CLAIMS LIABILITY**

The Trust establishes a liability based on the ultimate estimated cost of settling claims that have been reported but not settled, and of claims that have been incurred but not yet paid. This liability is based on the estimated ultimate cost of settling the claims, including the effects of inflation and other societal and economic factors and is reviewed by the Trust's independent consulting actuary. This includes a liability for claim processing costs associated with paying claims, which have been incurred, but not yet paid.

Unpaid claims are not discounted. Payments of claims under the Trust are made according to a schedule of benefits, upon submission of a proof of claim by an independent claims processor.

The Trust is fully self-insured and is subject to increased claims costs due to higher than anticipated utilization or a higher than anticipated number of catastrophic claims. Amounts receivable from claims runout at June 30, 2024 and 2023 were \$0 and \$30,000, respectively, as a result of adverse claims experience during the year ended June 30, 2020 from a member that terminated. Table 6.4 represents changes in the unpaid claims liability during the years ended June 30, 2024, 2023 and 2022.

**UNIVERSITY OF COLORADO**  
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**Table 6.4 Unpaid Claims Liability (in thousands)**

	2024	2023	2022
Claims payable, beginning of year	\$ 37,589	38,227	30,455
Provision for claims costs			
Provision for covered events of the current year	385,827	357,819	323,744
Change in provisions for covered events of prior years	1,123	1,241	6,104
Total provision for claims costs	386,950	359,060	329,848
Payments			
Claims costs attributable to covered events of the current year	344,363	320,556	286,393
Claims costs attributable to covered events of prior years	38,216	39,142	35,683
Total payments	382,579	359,698	322,076
<b>Claims payable, end of year</b>	<b>\$ 41,960</b>	<b>37,589</b>	<b>38,227</b>

**NOTE 7 – UNEARNED REVENUE**

As of June 30, 2024 and 2023, the types and amounts of unearned revenue are shown in Table 7.

**Table 7. Unearned Revenue (in thousands)**

Type	2024		2023	
	Total	Current	Total	Current
Tuition and fees	\$ 46,268	46,268	40,301	40,301
Auxiliary enterprises	40,669	40,669	52,626	52,626
Grants and contracts	148,025	148,025	119,599	119,599
Miscellaneous	9,876	8,810	12,853	11,768
<b>Total Unearned Revenue</b>	<b>\$ 244,838</b>	<b>243,772</b>	<b>225,379</b>	<b>224,294</b>

**NOTE 8 – LONG-TERM DEBT**

As of June 30, 2024 and 2023, the categories of long-term obligations are summarized in Table 8.1.

**Table 8.1. Long-Term Debt (in thousands)**

Type	Interest Rates	Final Maturity		
			2024	2023
Enterprise system revenue bonds (including premium of \$62,557 in 2024 and \$78,264 in 2023)	0.56 - 5.00%	06/01/51	\$ 1,492,807	1,598,764
University revenue bonds - private placement	1.59 - 5.03%	06/01/36	428,750	216,985
CU Medicine fixed-rate bonds - private placement	2.30%	11/01/24	485	1,649
<b>Total revenue bonds</b>			<b>1,922,042</b>	<b>1,817,398</b>
Lease liability	0 - 5.03%	04/30/37	76,252	82,827
Subscription liability	0.28 - 5.56%	01/25/30	30,278	32,634
Notes payable	0 - 10.70%	06/01/33	13,405	13,993
<b>Total Long-Term Debt</b>			<b>\$ 2,041,977</b>	<b>1,946,852</b>

Table 8.2 presents changes in long-term debt for the years ended June 30, 2024 and 2023.



**UNIVERSITY OF COLORADO**  
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**Table 8.2. Changes in Long-Term Debt (in thousands)**

Type	Balance 2023	Additions	Retirements	Balance 2024	Current Portion
<b>University</b>					
Revenue bonds	\$ 1,520,500	117,425	(207,675)	1,430,250	289,470
Plus unamortized premiums	78,264	-	(15,707)	62,557	8,988
Revenue bonds from private placement - CU Medicine	1,649	-	(1,164)	485	485
Revenue bonds from private placement - University	216,985	214,535	(2,770)	428,750	27,725
Net revenue bonds	1,817,398	331,960	(227,316)	1,922,042	326,668
Lease liability	82,827	7,162	(13,737)	76,252	11,960
Subscription liability	32,634	17,685	(20,041)	30,278	14,243
Notes payable	13,993	306	(894)	13,405	1,872
<b>Total Long-Term Debt</b>	<b>\$ 1,946,852</b>	<b>357,113</b>	<b>(261,988)</b>	<b>2,041,977</b>	<b>354,743</b>
Type	Balance 2022	Additions	Retirements	Balance 2023	Current Portion
<b>University</b>					
Revenue bonds	\$ 1,640,175	-	(119,675)	1,520,500	72,455
Plus unamortized premiums	90,345	-	(12,081)	78,264	10,927
Revenue bonds from private placement - CU Medicine	2,813	-	(1,164)	1,649	1,164
Revenue bonds from private placement - University	225,805	-	(8,820)	216,985	2,770
Net revenue bonds	1,959,138	-	(141,740)	1,817,398	87,316
Lease liability	89,309	6,099	(12,581)	82,827	12,290
Subscription liability	36,718	14,073	(18,157)	32,634	14,001
Notes payable	34,009	117	(20,133)	13,993	1,651
<b>Total Long-Term Debt</b>	<b>\$ 2,119,174</b>	<b>20,289</b>	<b>(192,611)</b>	<b>1,946,852</b>	<b>115,258</b>

**REVENUE BONDS**

A general description of each revenue bond issue, original issuance amount, and the amount outstanding as of June 30, 2024 and 2023 is detailed in Table 8.3.

**Table 8.3. Revenue Bonds Detail (in thousands)**

Issuance Description	Original Issuance Amount	Outstanding Balance 2024	Outstanding Balance 2023
<b>Enterprise system revenue bonds:</b>			
<b>Refunding Series 2007A</b>			
Used to refund all of the revenue bond Refunding Series 1999A and Certificates of Participation Series 2003A and 2003B and a portion of revenue bond Refunding Series 1995A, Refunding and Improvement Series 2001B, Series 2002A, and 2002B	\$ 184,180	27,725	27,725
<b>Series 2013B</b>			
Used to fund capital improvements at CU Anschutz	11,245	-	285
<b>Series 2014A</b>			
Used to fund capital improvements at CU Boulder	203,485	-	7,255
<b>Series 2014B-1</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2005B, 2006B, 2007A and 2009	100,440	22,230	30,850

**UNIVERSITY OF COLORADO**  
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**Table 8.3. (continued) Revenue Bonds Detail (*in thousands*)**

<b>Issuance Description</b>	<b>Original Issuance Amount</b>	<b>Outstanding Balance 2024</b>	<b>Outstanding Balance 2023</b>
<b>Series 2015A</b> Used to partially refund Enterprise System Revenue Bonds Series 2006A, 2007B, and 2009	\$ 102,450	8,250	8,575
<b>Series 2015B</b> Used to partially refund Enterprise System Revenue Bonds Series 2005A	3,925	840	915
<b>Series 2015C</b> Used to partially refund Enterprise System Revenue Bonds Series 2007A	71,325	6,220	23,780
<b>Series 2016A</b> Used to fund capital improvements at CU Denver and UCCS	31,430	3,955	5,955
<b>Series 2016B-1</b> Used to partially refund Enterprise System Revenue Bonds Series 2011A	156,810	82,695	90,290
<b>Series 2017A-1</b> Used to partially refund Enterprise System Revenue Bonds Series 2007A and 2012B	66,930	27,430	40,365
<b>Series 2017A-2</b> Used to partially refund Enterprise System Revenue Bonds Series 2012B, 2013A and 2014A and to establish escrow accounts for the cross-over refunding of Series 2009B, 2010A and 2010C	471,390	300,515	334,890
<b>Series 2018B</b> Used to fund capital improvements for four UCCS projects including the Hybl Sports Medicine Facility	64,360	24,030	29,840
<b>Series 2019A</b> Used to partially refund Enterprise System Revenue Bonds Series 2010B, Series 2011A, Series 2012 A-1, A-2, A-3, and Series 2013B on a taxable basis	147,980	107,935	118,800
<b>Series 2019A2</b> Used to partially refund Enterprise System Revenue Bonds Series 2009C, Series 2010B, Series 2011A, Series 2012 A-1, A-3, Series 2014B-1, Series 2015A, Series 2015B, and Series 2016A on a taxable basis	101,885	47,210	73,290
<b>Series 2019B</b> Used to fund capital improvement projects at CU Denver (CVA improvements) and CU Anschutz (Campus Utility Project). Additionally used to refund the 2018A bank direct purchase variable rate note for CVA at CU Denver and to refund Commercial Paper for CU Boulder (Fleming renovations)	79,795	49,580	59,384
<b>Series 2019C</b> Used to fund the Lynx Crossing housing project at CU Denver as well as refunding outstanding Commercial Paper for two CU Boulder projects: Williams Village East and Aerospace	214,625	214,625	214,625
<b>Series 2020B2</b> Used to partially refund Enterprise System Revenue Bonds Series 2007A, 2011A, 2011B, 2012A-1, 2012A-3, 2012B, 2013A, 2014A, 2014B1, 2015A, 2015B, 2015C, 2016A, 2016B1, 2017A1, 2017A2, 2019A, 2019A2, 2019B, and 2019C on a taxable basis	140,885	92,780	138,145
<b>Series 2021A</b> Used to fund capital improvements for one CU Boulder project in the North Wing of Engineering Facility	26,595	25,620	26,115
<b>Series 2021B</b> Used to partially refund Enterprise System Revenue Bonds Series 2011B, 2012A1, 2012A2, 2012A3, 2013B, and 2014A1 on a taxable basis	44,520	11,255	19,665

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**Table 8.3. (continued) Revenue Bonds Detail (in thousands)**

<b>Issuance Description</b>	<b>Original Issuance Amount</b>	<b>Outstanding Balance 2024</b>	<b>Outstanding Balance 2023</b>
<b>Series 2021C-1</b>			
Used for financing the Series 2021C Refunding Project on a taxable basis	\$ 69,575	64,420	68,680
<b>Series 2021C-2A Private Placement</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2015A, 2016B-1, and Series 2017A-2	41,660	34,165	34,675
<b>Series 2021C-2B Private Placement</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2015A, 2016B-1, and Series 2017A-2	62,100	60,280	60,975
<b>Series 2021C-2C Private Placement</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2015A, 2016B-1, and Series 2017A-2	123,845	119,770	121,335
<b>Series 2021C-3A</b>			
Green bonds used to refund VRDBs 2020A-1, 2020A-2, and 2020B-1	65,000	65,000	64,931
<b>Series 2021C-3B</b>			
Green bonds used to refund VRDBs 2020A-1, 2020A-2, and 2020B-1	60,000	60,000	60,000
<b>Series 2021C-4</b>			
Used for financing the Series 2021C-4 Refunding Project	77,460	74,770	76,140
<b>Series 2023A</b>			
Used to partially refund tendered Enterprise System Revenue Bonds Series 2015C, 2016A, 2017A1, 2017A2, 2018B, 2019B , 2019A2, 2019B, 2020B2, 2021B and 2021C1 on a tax-exempt basis	117,425	113,165	-
<b>Series 2023B1</b>			
Used to establish escrow accounts for the cross-over refunding of Series 2019C	96,035	96,035	-
<b>Series 2023B2</b>			
Used to establish escrow accounts for the cross-over refunding of Series 2019C	118,500	118,500	-
<b>Total enterprise system revenue bonds - outstanding principal</b>	<b>3,055,855</b>	<b>1,859,000</b>	<b>1,737,485</b>
<b>Series 2014 - CU Medicine Private Placement Fixed Rate Bonds</b>			
Used to fund capital improvements	11,695	485	1,649
<b>Total Other Long-Term Obligations</b>	<b>11,695</b>	<b>485</b>	<b>1,649</b>
Total Outstanding Revenue Bond Principal		1,859,485	1,739,134
Plus premium		62,557	78,264
<b>Total Revenue Bonds</b>		<b>\$ 1,922,042</b>	<b>1,817,398</b>

The University's revenue bonds are payable semiannually, have serial and term maturities, and contain optional redemption provisions. The optional redemption provisions allow the University to redeem, at various dates, portions of the outstanding revenue bonds at prices varying from 100 to 101 percent of the principal amount of the revenue bonds redeemed.

The Enterprise System Revenue Bonds are secured by a pledge of all net revenues of auxiliary services, student fees, other self-funded services, research services, and certain other operating and nonoperating revenues, 100 percent of the University's tuition, 100 percent of the University's capital student fees, and 100 percent of the University's indirect cost recoveries. All University revenue bonds are special limited obligations of the Regents and are payable solely from the pledged revenues or the net income of the facilities as defined in the bond resolution. The revenue bonds are not secured by any encumbrance, mortgage, or other pledge of property, except pledged revenues, and do not constitute general obligations of the Regents.

The University's bonds are payable through June 1, 2051. During the years ended June 30, 2024 and 2023, the total principal and interest paid on the University's bonds, excluding refundings, was \$130,075,000 and \$133,986,000 respectively, which is 8.0 percent and 8.7 percent of the total net pledged revenues of \$1,613,877,000 and \$1,542,950,000, respectively. Net pledged revenues are 34 percent in Fiscal Year 2024 and 35 percent in Fiscal Year 2023 of the total specific revenue streams.

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On December 21, 2023, the University also issued the 2023B-1 and 2023B-2 Taxable Convertible to Tax-exempt Refunding Revenue (Cross-over) Put Bonds for \$96,035,000 and \$118,500,000, respectively, through a private placement of debt with TD Bank. Proceeds from these two series were used to create an escrow account that were used to retire the 2019C put bonds on October 15, 2024. The taxable bonds convert to tax-exempt when the 2019C series bonds are retired. The put bonds have mandatory term dates of October 13, 2028, and October 15, 2030, respectively.

On July 18, 2023, the University completed a tender process of \$134,800,000 and issued Series 2023A Tax-Exempt Enterprise Refunding Revenue Bonds for \$117,425,000 to fund the purchase of the qualified tenders. The bonds that were tendered included portions of Series 2015C, 2016A, 2017A1, 2017A2, 2018B, 2019A, 2019A2, 2019B, 2020B2, 2021C1, and 2021B. The simultaneous tender-refunding closed on August 1, 2023. Interest rates of the 2023A bonds are between 4.0 percent and 5.0 percent. The first interest payment was December 1, 2023, and the final maturity is June 1, 2048.

The University's revenue bonds contain provisions to establish and maintain reasonable fees, rates, and other charges to ensure gross revenues are sufficient for debt service coverage. The University is also required to comply with various other covenants while the bonds are outstanding. These covenants, among other things, restrict the disposition of certain assets, require the Regents to maintain adequate insurance, and require the Regents to continue to operate the underlying programs. Management believes the University has met all debt service coverage ratios and has complied with all bond covenants.

In December 2002, CU Medicine entered into a loan agreement with the Fitzsimons Redevelopment Authority to issue variable-rate bonds, Series 2002, in the amount of \$20,500,000. Proceeds from the sale of these bonds were used to fund the development, construction, and equipping of CU Medicine's administrative office building. In October 2014, CU Medicine refinanced its variable-rate debt with a fixed-rate bank direct purchase obligation. The direct borrowing, funded by US Bank National Association (US Bank), included a \$3,500,000 reduction in principal to a net amount outstanding at the time of the refinance of \$11,695,000. The obligation is amortizable over 10 years and initially carried a fixed rate of 2.3 percent. In March 2021, CU Medicine amended its Fitzsimons Redevelopment Authority Revenue Bond, reducing the interest rate to 1.00 percent, as calculated by US Bank. The US Bank financing is subject to the same financial covenants as those included in the original variable-rate obligation, the most significant of which are the maintenance of 60 days' cash on hand (defined as unrestricted cash plus readily marketable securities) and a debt service coverage ratio of 1.25. CU Medicine management believes it is in compliance with its debt service requirements and financial covenants.

Future minimum payments for revenue bonds are detailed in Table 8.4.

**Table 8.4. Revenue Bonds Future Minimum Payments (in thousands)**

Year Ended	Non-Direct Borrowings			Direct Borrowings		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 289,470	45,243	334,713	28,210	9,834	38,044
2026	142,530	39,589	182,119	6,580	11,749	18,329
2027	138,870	34,981	173,851	7,890	11,342	19,232
2028	75,140	31,616	106,756	8,920	10,985	19,905
2029	59,565	28,653	88,218	90,655	8,319	98,974
2030 – 2034	239,665	110,426	350,091	211,115	18,331	229,446
2035 – 2039	183,365	77,693	261,058	75,865	1,878	77,743
2040 – 2044	197,645	38,713	236,358	-	-	-
2045 – 2049	91,990	10,352	102,342	-	-	-
2050 – 2054	12,010	725	12,735	-	-	-
<b>Total</b>	<b>\$ 1,430,250</b>	<b>417,991</b>	<b>1,848,241</b>	<b>429,235</b>	<b>72,438</b>	<b>501,673</b>

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**EXTINGUISHMENT OF DEBT**

Previous revenue bond issues considered to be extinguished through in-substance defeasance under GAAP are not included in the accompanying financial statements. The amount of debt in this category, covered by assets placed in trust to be used solely for future payments, amounted to \$336,760,000 and \$543,780,000 as of June 30, 2024 and 2023, respectively. During the year ended June 30, 2024, escrow agent payments were \$207,020,000, and no new debt was defeased. During the year ended June 30, 2023, debt in the amount of \$8,540,000 was defeased and escrow agent payments were \$130,445,000.

**LEASE LIABILITY**

The University leases certain assets from various third parties. Under Statement No. 87, *Leases*, the University recognizes a lease liability and an intangible right-to-use lease asset in the financial statements. At the commencement of a lease, the University initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of its useful life or the lease term.

The assets leased include property, medical equipment, and other equipment. Payments are generally fixed monthly with certain variable payments not included in the measurement of the lease liability. Lease assets are reported with other capital assets on the statement of net position. Lease asset activity of the University is included in Note 5.

The University monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

The University has a security deposit of \$5,000 that is collateral pledged as a security for a property lease.

During the years ended June 30, 2024 and 2023, CU Medicine recognized \$181,000 and \$1,464,000, respectively, of outflows as a result of variable payments that were properly excluded from the initial measurement of the lease liability. Variable payments generally relate to indirect costs with leasehold improvements occurring subsequent to the lease commencement date.

As of June 30, 2024, CU Medicine has \$1,750,000 in commitments related to executed leases for which the lease term has not commenced. As of June 30, 2023, the CU Medicine has \$4,800,000 in commitments related to leases for which the lease term has not commenced, which subsequently commenced during the year ended June 30, 2024.

As of June 30, 2024 and 2023, the University had an outstanding liability for all its leases of \$76,252,000 and \$82,827,000, respectively.

Future minimum payments for the University's lease liability as of June 30, 2024 are detailed in Table 8.5.

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**Table 8.5. Lease Liability Future Minimum Payments (*in thousands*)**

<b>Year Ended June 30</b>		<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$	11,960	1,754	13,714
2026		11,630	1,515	13,145
2027		11,406	1,277	12,683
2028		9,611	842	10,453
2029		8,898	2,171	11,069
2030 – 2034		18,286	226	18,512
2035 – 2039		4,461	286	4,747
<b>Total</b>	<b>\$</b>	<b>76,252</b>	<b>8,071</b>	<b>84,323</b>

**SUBSCRIPTION LIABILITY**

The University obtains the right to use vendors' information technology software through various long-term contracts. Payments are generally fixed; however, payments that are determined based on the number of transactions incurred during future periods of the contract are variable payments and are properly excluded from the measurement of the lease liability. Under Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITA)* (Statement No. 96), the University is required to recognize a subscription liability and an intangible right-to-use subscription asset.

Subscription assets are reported with other capital assets on the statement of net position, and the activity of these assets is included in Note 5.

During the years ended June 30, 2024 and 2023, CU Medicine recognized approximately \$354,000 and \$340,000, respectively, of outflows related to variable payments that were properly excluded from the initial measurement of the subscription liability.

Future minimum payments related to the University's subscription liabilities as of June 30, 2024 are detailed in Table 8.6.

**Table 8.6. Subscription Liability Future Minimum Payments (*in thousands*)**

<b>Year Ended June 30</b>		<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$	14,243	496	14,739
2026		11,527	225	11,752
2027		3,201	77	3,278
2028		897	19	916
2029		410	1	411
<b>Total</b>	<b>\$</b>	<b>30,278</b>	<b>818</b>	<b>31,096</b>

**NOTES PAYABLE**

Notes payable at CU Medicine includes various financed-purchases for medical and other equipment, which are collateralized by the medical equipment financed. Under Statement No. 87, the University accounts for a contract that transfers ownership of the underlying asset to the lessee as a financed purchase.

The University has a lease with a related party, which is recorded as a note payable. As this is an intra-entity lease with a State agency it was not within the scope of Statement No. 87. During Fiscal Year 2009, CU Denver entered into a \$10,272,000 site lease agreement with AHEC associated with the build-out of educational space for CU Denver. As of June 30, 2024 and 2023, the University paid base annual rent to AHEC of \$836,000 and \$834,000, respectively.

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18<sup>th</sup> Avenue has a 20-year mortgage on the property at 1800 Grant Street. The original amount borrowed was \$12,450,000 at an interest rate of 4.15 percent with monthly principal and interest payments of \$67,000. There is a balloon payment of \$3,678,000 due on June 1, 2033. In December 2021, notice was given to a lender as beneficiary of a deed of trust to a property owned by a University affiliate that the University, as tenant under a lease of that property, had not exercised its option to extend the lease. This ended the lease as of September 2022 and triggered the affiliate's option to prepay the loan secured by the deed of trust between June 1, 2023, and May 31, 2024, with no prepayment/reinvestment charges upon repayment of the loan in full. The affiliate determined not to prepay the loan, and the University intends to continue occupying the property on a month-to-month tenancy as permitted under the current lease.

Future minimum payments for the University's notes payable are detailed in Table 8.7.

**Table 8.7. Notes Payable Future Minimum Payments (*in thousands*)**

<b>Year Ended June 30</b>		<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2025	\$	1,872	536	2,408
2026		1,796	460	2,256
2027		1,618	385	2,003
2028		1,530	307	1,837
2029		581	262	843
2030 – 2034		6,008	808	6,816
<b>Total</b>	<b>\$</b>	<b>13,405</b>	<b>2,758</b>	<b>16,163</b>

#### **LINE OF CREDIT**

On July 1, 2021 the University entered into a \$100,000,000 operating line of credit with PNC Bank (Credit Agreement), pursuant to the 26th Supplemental Bond Resolution adopted by the Regents on June 17, 2021. Under the Credit Agreement with PNC Bank, the University may borrow up to \$100,000,000 for any lawful purpose of the University including to pay operating expenses and costs of capital projects. The primary purpose of entering into this agreement is to provide an additional source of liquidity to the University and to allow it to more efficiently invest monies in the pooled funds of the University. As of the date the financial statements were issued, there have been no drawings under the Credit Agreement and there are no current plans to do so. If monies are borrowed under the agreement, the University would pay variable rate of interest at 1 month LIBOR plus 50 basis points. The agreement is a three-year agreement that expired on July 1, 2024, and any amounts drawn under the agreement must be repaid within the three-year term. The University also makes a fixed annual payment to PNC Bank for any unused portion of the agreement. In Fiscal Year 2024 and 2023, the amount paid was \$152,000 and \$153,000, respectively.

#### **STATE OF COLORADO CERTIFICATES OF PARTICIPATION**

The State periodically issues certificates of participation to provide support for various capital construction and controlled maintenance projects throughout the State, including at the University. Annual debt service or lease payments are made by the State and are subject to annual appropriations by the Legislature. As a result, this liability is recognized by the State and not included in the University's financial statements. The certificates are secured by the buildings or equipment acquired with the proceeds and any unexpended lease proceeds. The underlying capitalized assets are contributed to the University from the State and are reflected in the University's financial statements. Campuses may capitalize certain controlled maintenance projects that extend an existing asset's useful life or add to the economic value of the underlying asset.

On December 14, 2005, the State, acting by and through the Regents, issued Certificates of Participation (COP), Series 2005B, with a par value of \$192,625,000 and a premium of \$7,568,000. The certificates had interest rates ranging from 3.75 to 5.25 percent and matured in November 2030. The proceeds were used to construct seven academic buildings on the CU Anschutz Medical Campus. In 2009, 2012, and 2013, the State issued additional COP

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to advance refund \$18,525,000, \$57,595,000, and \$71,275,000, respectively, of the principal of the 2005B Certificates of Participation. As of June 30, 2024, CU Anschutz had underlying gross capitalized assets costing \$188,801,000, with accumulated amortization of \$79,308,000 resulting in an underlying net capitalized asset of \$109,493,000.

On October 23, 2008, the State issued State of Colorado Higher Education Capital Construction Lease Purchase Financing Program Certificates of Participation, Series 2008, with a par value of \$230,845,000, at a net premium of \$181,000. The certificates have interest rates ranging from 3.0 to 5.5 percent and mature in November 2027. The proceeds were used to fund various capital projects for the benefit of certain State-supported institutions of higher education in Colorado, including UCCS and CU Boulder. As of June 30, 2024, UCCS had underlying gross capitalized assets costing \$17,735,000 with accumulated amortization of \$12,341,000 resulting in an underlying net capitalized asset of \$5,394,000. As of June 30, 2024, CU Boulder had underlying gross capitalized assets costing \$796,000, with accumulated amortization of \$477,000 resulting in an underlying net capitalized asset of \$319,000.

On September 26, 2018, the State issued State of Colorado Rural Colorado Certificates of Participation, Series 2018A, with a par value of \$500,000,000 and a premium of \$47,369,000 and a discount of \$526,000. The certificates have interest rates ranging from 1.84 percent to 5.00 percent and mature in December 2037. Of the proceeds, \$120,000,000 was designated for controlled maintenance projects, \$19,976,000 of which are at the University. There are projects at all the campuses and include upgrading HVAC, fire sprinklers, electrical services, roof replacement, and elevator repairs. As of June 30, 2024, CU Anschutz had underlying gross capitalized assets costing \$6,362,000, with accumulated amortization of \$1,005,000 resulting in an underlying net capitalized asset of \$5,357,000. As of June 30, 2024, CU Boulder had underlying gross capitalized assets costing \$10,180,000, with accumulated amortization of \$722,000 resulting in an underlying net capitalized asset of \$9,458,000. As of June 30, 2024, UCCS had underlying gross capitalized assets costing \$172,000, with accumulated amortization of \$80,000 resulting in an underlying net capitalized asset of \$92,000.

On June 2, 2020, the State issued State of Colorado Rural Colorado Certificates of Participation, Series 2020A, with a par value of \$500,000,000 and a premium of \$111,009,000. The certificates have interest rates ranging from 3.00 percent to 5.00 percent and mature in June 2040. The proceeds were used to fund various controlled maintenance projects for the benefit of certain State-supported institutions of higher education in Colorado, of which \$6,614,000 are at the University. As of June 30, 2024, UCCS had underlying gross capitalized assets costing \$1,603,000, with accumulated amortization of \$147,000 resulting in an underlying net capitalized asset of \$1,456,000. The two projects at CU Boulder are still under construction.

On February 17, 2021, the State issued State of Colorado Higher Education Lease Purchase Financing Program Certificates of Participation, Series 2020, with a par value of \$64,250,000 and a premium of \$16,800,000. The certificates have interest rates ranging from 4.00 percent to 5.00 percent and mature in September 2041. The proceeds were used to fund various capital projects for the benefit of certain State-supported institutions of higher education in Colorado, including CU Anschutz. Of the proceeds, \$21,859,000 was designated for the Anschutz Health Sciences Building to cover a portion of the \$242,000,000 construction budget, which was completed in January 2022. As of June 30, 2024, CU Anschutz had underlying gross capitalized assets costing \$21,859,000, with accumulated amortization of \$1,366,000 resulting in an underlying net capitalized asset of \$20,493,000.

**NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The University participates in two types of OPEB plans – a single-employer plan administered by the University – the University OPEB Plan (University OPEB) and a cost-sharing plan administered by the Public Employees' Retirement Association of Colorado (PERA) – the Health Care Trust Fund (HCTF). Table 9.1 provides a summary of the OPEB balances related to each plan for the fiscal years ended June 30, 2024 and 2023.



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**Table 9.1. Summary of OPEB Balances (in thousands)**

	2024			2023		
	CU Plan	PERA Plan	Total	CU Plan	PERA Plan	Total
OPEB liability - current	\$ 20,135	-	20,135	20,305	-	20,305
OPEB liability - noncurrent	1,429,685	20,926	1,450,611	1,099,149	24,882	1,124,031
<b>Total OPEB liability</b>	<b>\$ 1,449,820</b>	<b>20,926</b>	<b>1,470,746</b>	<b>1,119,454</b>	<b>24,882</b>	<b>1,144,336</b>
DO differences between expected and actual experience	123,371	-	123,371	149,627	3	149,630
DO changes of assumptions and other inputs	332,191	246	332,437	166,723	400	167,123
DO difference between projected and actual earnings on OPEB plan investments	-	647	647	-	1,519	1,519
DO benefit payments subsequent to measurement date	19,552	1,729	21,281	19,243	1,638	20,881
<b>Total deferred outflows - OPEB related</b>	<b>\$ 475,114</b>	<b>2,622</b>	<b>477,736</b>	<b>335,593</b>	<b>3,560</b>	<b>339,153</b>
DI differences between expected and actual experience	84,007	4,290	88,297	117,349	6,017	123,366
DI changes of assumptions and other inputs	219,772	2,219	221,991	261,660	2,746	264,406
DI difference between projected and actual earnings on OPEB plan investments	-	-	-	-	-	-
DI changes in proportionate share	-	3,543	3,543	-	3,940	3,940
DI difference between contributions recognized and proportionate share of	-	44	44	-	28	28
<b>Total deferred inflows - OPEB related</b>	<b>\$ 303,779</b>	<b>10,096</b>	<b>313,875</b>	<b>379,009</b>	<b>12,731</b>	<b>391,740</b>
OPEB expense (credit)	135,167	(2,250)	132,917	121,268	(1,682)	119,586
<b>Total OPEB expense (credit)</b>	<b>\$ 135,167</b>	<b>(2,250)</b>	<b>132,917</b>	<b>121,268</b>	<b>(1,682)</b>	<b>119,586</b>

## UNIVERSITY OPEB

The University OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, and additions to/deductions from the OPEB liability have been determined using the economic resources measurement focus and the accrual basis of accounting.

**Plan Description.** The University OPEB plan provides OPEB for University employees who participate in either the University of Colorado Optional Retirement Plan (ORP) or the University of Colorado PERA Retirement Plans. University OPEB is a single-employer, defined benefit, OPEB plan administered by the University, and established by the Regents (Regent Policy 11.F Benefits) who have the authority to amend plan provisions. No assets are accumulated in a trust that meets the criteria established in GAAP, as the University funds University OPEB on a pay-as-you-go basis. No stand-alone financial report is issued, and University OPEB is not included in the report of a public employee retirement system.

**Benefits.** The University subsidizes a portion of healthcare and life insurance premiums for retirees on a pay-as-you-go basis. All employees in a benefit-eligible position at 50 percent or greater appointment immediately preceding retirement are eligible to participate based on age and years of service. Spouses/partners, surviving spouses/partners, and dependents are eligible for benefits. The University specifies the maximum amount that it will contribute towards retiree healthcare benefits at the beginning of each coverage period. The retiree is required to make up the difference between the total cost and the amount contributed by the University. Benefits are not dependent on salary. For non-Medicare retirees, the subsidy for medical plans ranges from \$700 per month to \$2,085 per month depending on the number of individuals covered. For Medicare retirees, the subsidy ranges from \$406 per month to \$1,030 per month depending on the number of individuals covered. For dental plans, the subsidy ranges from \$30 per month to \$58 per month. The Basic Life Insurance benefit is \$3,000 for all retirees (if they were enrolled as an employee in Basic Life Insurance). For those who are eligible for regular retirement and the 100 percent university contribution towards benefits premiums, the policy is free. Early retirees pay a prorated premium for the Basic Life Insurance based on the

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percentage that is calculated for their years of service and what is required for a regular retirement based on their age. The Optional Life Insurance is available for those who were enrolled in Optional Life Insurance as an employee at retirement, and that amount is limited to 25 percent of the value of their Optional Life Insurance policy not to exceed \$9,500.

For ORP retirees, normal retirement benefits are available at age 55 with 20 years of service. Early retirement benefits begin at age 55 with 15 years of service. For PERA retirees, normal retirement benefits begin at 20 years of service and the individual must meet requirements as defined by PERA. The individual must retire with PERA concurrent with or prior to retirement from the University. Early retirement is available with fewer than 20 years of service. Healthcare benefits for PERA retirees cease at age 65. Following the death of an active employee, the surviving spouse receives 100 percent of the University contribution for a period of two years. After two years, the surviving spouse receives the portion of the University contribution that the employee earned immediately prior to death.

The percentage of the University contribution the retiree receives is based on the retiree's years of service at retirement divided by the required number of years of service. Enrollment in University OPEB is voluntary. University and participant payments for healthcare benefits are paid to the Trust (see Note 16) which is responsible for administration of healthcare benefits. The University contributed \$19,552,000 and \$19,243,000 for the fiscal years ended June 30, 2024 and 2023, respectively.

**Employees Covered by Benefit Terms.** The actuarial valuation for Fiscal Year 2024 was based on census data as of March 1, 2023 and the actuarial valuation for Fiscal Year 2023 was based on census data as of March 1, 2021. Table 9.2 presents a summary of the employees covered by the benefit terms used in the valuations.

**Table 9.2. Employees Covered by University OPEB's Benefit Terms**

	Census Date March 1, 2023				Census Date March 1, 2021			
	Healthcare		Life Insurance		Healthcare		Life Insurance	
	ORP	PERA	ORP	PERA	ORP	PERA	ORP	PERA
Active employees	17,056	4,670	18,764	4,503	15,114	5,831	16,593	5,030
Retirees and beneficiaries	1,774	457	2,586	3,423	1,648	536	2,337	3,305
<b>Total</b>	<b>18,830</b>	<b>5,127</b>	<b>21,350</b>	<b>7,926</b>	<b>16,762</b>	<b>6,367</b>	<b>18,930</b>	<b>8,335</b>

**Total OPEB Liability.** The University's total OPEB liability at June 30, 2024 of \$1,449,820,000 was measured as of June 30, 2023 and was determined by an actuarial valuation as of that date. The University's total OPEB liability at June 30, 2023 of \$1,119,454,000 was measured as of June 30, 2022, and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions and Other Inputs.** The University's total OPEB liability in the actuarial valuation measured at June 30, 2023 and 2022 was determined using the actuarial assumptions and other inputs in Table 9.3.

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**Table 9.3. University OPEB's Actuarial Assumptions and Other Inputs**

Actuarial cost method	Entry age
Discount rate	3.65% at 06/30/2023 measurement date
	3.54% at 06/30/2022 measurement date
	2.15% at 06/30/2021 measurement date
Inflation	3.54% at 06/30/2023 measurement date
	2.50% at 06/30/2022 measurement date
Dental trend rate	4.50% in all years
Administrative expenses trend rate	3.00% in all years
Healthcare cost trend rates (medical, Rx, contributions)	10.00% in 2023, gradually decreasing to 4.50% in 2035

**Retirees' Share of Benefit Related Costs:**

Plan	Retiree+Spouse/ Partner	
	Retiree Only	Partner
Kaiser Medical	\$ 151.00	\$ 382.50
Exclusive Medical	\$ 80.50	\$ 234.50
High Deductible Medical	\$ -	\$ 27.00
Medicare Primary Medical	\$ 41.31	\$ 207.30
Essential Dental	\$ -	\$ 17.00
Choice Dental	\$ 17.00	\$ 51.50

The discount rate was based upon the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

Mortality rates for pre-retirement were based upon the PUB-2010 Amounts-Weighted Teachers Classification Table for Employees with generational projection using Scale MP-2021 and for post-retirement were based upon PUB-2010 Amounts-Weighted Teachers Classification Table for Health Annuitants with generational projection using Scale MP-20201.

With the exception of the mortality assumption, the demographic assumptions (retirement rates, termination rates, and salary scale) are based upon the December 31, 2019 Colorado PERA assumption study,

**Changes in the Total OPEB Liability.** Table 9.4 details the changes in the University's total OPEB plan liability during Fiscal Years 2024 and 2023.

**Table 9.4. Reconciliation of University's Total OPEB Liability (*in thousands*)**

	Fiscal Year Ended June 30	
	2024	2023
<b>University's total OPEB liability, beginning of year</b>	\$ 1,119,454	1,287,203
Changes recognized for the fiscal year:		
Service cost	81,919	111,208
Interest on total OPEB liability	42,191	29,892
Differences between expected and actual experience	(7,920)	(4,126)
Changes of assumptions	233,419	(288,497)
Benefit payments *	(19,243)	(16,226)
Net changes	330,366	(167,749)
<b>University's total OPEB liability, end of year</b>	\$ <b>1,449,820</b>	<b>1,119,454</b>
Current portion University's total OPEB liability	\$ 20,135	20,305

\* *actuary uses prior year contributions in current year valuation*

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Changes of assumptions and other inputs reflect:

- Discount rate changed from 3.54 percent to 3.65 percent.

**Sensitivity of the total OPEB liability to changes in the discount rate.** Table 9.5 presents the total OPEB liability of University OPEB, as well as what University's total OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate for the fiscal years ending June 30, 2024 and 2023.

**Table 9.5. Sensitivity of University's Total OPEB Liability to Changes in the Discount Rate (*in thousands*)**

	1% Decrease	Discount Rate	1% Increase
Fiscal Year ended June 30	2.65%	3.65%	4.65%
2024	\$ 1,721,127	1,449,820	1,235,582
	1% Decrease	Discount Rate	1% Increase
	2.54%	3.54%	4.54%
2023	\$ 1,317,165	1,119,454	962,043

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.** Table 9.6 presents the total OPEB liability of University OPEB, as well as what University's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current healthcare cost trend rates for the fiscal years ending June 30, 2024 and 2023.

**Table 9.6. Sensitivity of University's Total OPEB Liability to Changes in the Trend Rate (*in thousands*)**

		Healthcare Cost	
Fiscal Year ended June 30	1% Decrease	Trend Rate	1% Increase
2024	\$ 1,205,548	1,449,820	1,770,628
2023	929,999	1,119,454	1,367,885

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** The University recognized \$135,167,000 and \$121,268,000 in OPEB expense for the University OPEB Plan in Fiscal Year 2024 and 2023. There are no assets accumulating in trust for the University OPEB plan. Table 9.7 illustrates the deferred outflows and inflows of resources from various sources as of June 30, 2024 and 2023.

**Table 9.7. University OPEB's Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

		2024		2023	
		Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	123,371	84,007	149,627	117,349
Changes in assumptions		332,191	219,772	166,723	261,660
Benefit payments subsequent to the measurement date		19,552	-	19,243	-
<b>Total</b>	<b>\$</b>	<b>475,114</b>	<b>303,779</b>	<b>335,593</b>	<b>379,009</b>

The \$19,552,000 reported as deferred outflows of resources as of June 30, 2024, resulting from benefit payments subsequent to the measurement date, will be recognized as a reduction to the University's OPEB liability in the year ended June 30, 2025.

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Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as shown in Table 9.8.

**Table 9.8. Future Amortization of University OPEB's Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

<b>Year ended June 30:</b>			
	2025	\$	21,926
	2026		26,893
	2027		38,171
	2028		45,128
	2029		19,246
	2030-2031		419
<b>Total</b>		<b>\$</b>	<b>151,783</b>

Table 9.9 lists the amortization bases included in the University's OPEB deferred outflows and inflows of resources as of June 30, 2024 and 2023.

**Table 9.9. Amortization of University OPEB's Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

<b>Date Established</b>	<b>Type of Base</b>	<b>Period</b>		<b>Balance</b>		<b>Annual Amortization</b>
		<b>Original</b>	<b>Remaining</b>	<b>Original</b>	<b>Remaining</b>	
June 30, 2017	Differences between expected and actual experience	7.4	0.4	\$ (87,654)	(4,739)	(11,845)
June 30, 2018	Differences between expected and actual experience	7.5	1.5	(1,728)	(348)	(230)
June 30, 2019	Differences between expected and actual experience	7.5	2.5	(206,938)	(68,978)	(27,592)
June 30, 2020	Differences between expected and actual experience	7.7	3.7	287	139	37
June 30, 2021	Differences between expected and actual experience	7.7	4.7	201,889	123,232	26,219
June 30, 2022	Differences between expected and actual experience	8.1	6.1	(4,126)	(3,106)	(509)
June 30, 2023	Differences between expected and actual experience	7.3	6.3	(7,920)	(6,835)	(1,085)
June 30, 2017	Changes in assumptions	7.4	0.4	(46,406)	(2,509)	(6,271)
June 30, 2018	Changes in assumptions	7.5	1.5	35,919	7,185	4,789
June 30, 2019	Changes in assumptions	7.5	2.5	3,678	1,228	490
June 30, 2020	Changes in assumptions	7.7	3.7	168,948	81,184	21,941
June 30, 2021	Changes in assumptions	7.7	4.7	67,418	41,150	8,756
June 30, 2022	Changes in assumptions	8.1	6.1	(288,497)	(217,263)	(35,617)
June 30, 2023	Changes in assumptions	7.3	6.3	233,419	201,443	31,975
				<b>Total</b>	<b>\$ 151,783</b>	<b>11,058</b>

**PERA HEALTH CARE TRUST FUND**

As noted earlier, the University participates in the HCTF, a cost-sharing multiple-employer defined benefit OPEB fund administered by PERA. The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis

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of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan description.** The HCTF is established under C.R.S. § 24-51-12, as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available ACFR that can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

**Benefits provided.** The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**PERA Benefit Structure.** The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year of service less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF on behalf of benefit recipients not covered by Medicare Part A.

**Contributions.** Pursuant to C.R.S. § 24-51-208(1)(f), as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the University were \$3,402,000 and \$3,227,000 for the years ended June 30, 2024 and 2023, respectively. As of June 30, 2024 and 2023, the University recorded an accounts payable to PERA of \$7,000 and \$2,000, respectively, which was paid during the subsequent month.

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**OPEB Liability.** At June 30, 2024 and 2023, the University reported a liability of \$20,926,000 and \$24,882,000, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF for Fiscal Year 2024 was measured as of December 31, 2023, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2022. Standard update procedures were used to roll-forward the TOL to December 31, 2023. The net OPEB liability for the HCTF for Fiscal Year 2023 was measured as of December 31, 2022, and the TOL used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TOL to December 31, 2022. The University's proportion of the net OPEB liability was based on the University's contributions to the HCTF for the calendar years 2023 and 2022 relative to the total contributions of participating employers to the HCTF.

At December 31, 2023, the University's proportion was 2.93 percent, which decreased from 3.05 percent as of December 31, 2022. For the year ended June 30, 2024 and 2023, the University recognized OPEB expense (credit) of \$(2,250,000) and \$(1,682,000), respectively. Table 9.10 details the sources of the University's deferred outflows of resources and deferred inflows of resources related to PERA's OPEB plan.

**Table 9.10. PERA's OPEB Deferred Outflows of Resources and Deferred Inflows of Resources**  
*(in thousands)*

	2024		2023	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	4,290	3	6,017
Changes of assumptions or other inputs	246	2,219	400	2,746
Net difference between projected and actual earnings on OPEB plan investments	647	-	1,519	-
Changes in proportionate share	-	3,543	-	3,940
Difference between contributions recognized and proportionate share of contributions	-	44	-	28
Contributions subsequent to the measurement date	1,729	-	1,638	-
<b>Total</b>	<b>\$ 2,622</b>	<b>10,096</b>	<b>3,560</b>	<b>12,731</b>

The \$1,729,000 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to PERA's OPEB that will be recognized in OPEB expense are summarized in Table 9.11.

**Table 9.11. Future Amortization of PERA's OPEB Deferred Outflows of Resources and Deferred Inflows of Resources**  
*(in thousands)*

Year ended June 30:	
2025	\$ (4,078)
2026	(2,294)
2027	(968)
2028	(1,264)
2029	(455)
2030	(144)
<b>Total</b>	<b>\$ (9,203)</b>

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**Actuarial assumptions.** PERA's TOL in the December 31, 2023 and 2022 actuarial valuations were determined using the actuarial cost method, actuarial assumptions and other inputs detailed in Table 9.12.

**Table 9.12. PERA OPEB Actuarial**

<b>Assumptions</b>	<b>December 31, 2022</b>	<b>December 31, 2021</b>
Actuarial cost method	Entry age	Entry age
Price inflation	2.30 percent	2.30 percent
Real wage growth	0.70 percent	0.70 percent
Wage inflation	3.00 percent	3.00 percent
Salary increases, including wage inflation	3.30-10.90 percent	3.30-10.90 percent
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent	7.25 percent
Discount rate	7.25 percent	7.25 percent
Health care cost trend rates:		
Service-based premium subsidy	0.00 percent	0.00 percent
PERACare Medicare plans*	7.00 percent in 2023, gradually decreasing to 4.50 percent in 2033	6.50 percent in 2022, gradually decreasing to 4.50 percent in 2030
Medicare Part A premiums	3.50 percent in 2023, gradually increasing to 4.50 percent in 2035	3.75 percent in 2022, gradually increasing to 4.50 percent in 2029

\* UnitedHealthcare MAPD PPO plans are 0% for 2023

Each year the per capita health care costs are developed by plan option; currently based on 2023 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and healthcare cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

The age-related morbidity assumptions are detailed in Table 9.13.

**Table 9.13. Age-Related Morbidity Assumptions**

<b>Participant</b>	<b>Annual Increase</b>	<b>Annual Increase</b>
<b>Age</b>	<b>(Male)</b>	<b>(Female)</b>
65-68	2.2%	2.3%
69	2.8%	2.2%
70	2.7%	1.6%
71	3.1%	0.5%
72	2.3%	0.7%
73	1.2%	0.8%
74	0.9%	1.5%
75-85	0.9%	1.3%
86 and older	0.0%	0.0%

The per capita health care costs beginning January 1, 2023 are detailed in Table 9.14.



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**Table 9.14. Per Capital Health Care Costs Beginning January 1, 2023**

		<b>MAPD PPO #1</b>		<b>MAPD PPO #2</b>		<b>MAPD HMO (Kaiser)</b>	
		<b>with Medicare Part A</b>		<b>with Medicare Part A</b>		<b>with Medicare Part A</b>	
<b>Sample Age</b>		<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
65	\$	1,692	1,406	579	481	1,913	1,589
70		1,901	1,573	650	538	2,149	1,778
75		2,100	1,653	718	566	2,374	1,869

		<b>MAPD PPO #1</b>		<b>MAPD PPO #2</b>		<b>MAPD HMO (Kaiser)</b>	
		<b>without Medicare Part A</b>		<b>without Medicare Part A</b>		<b>without Medicare Part A</b>	
<b>Sample Age</b>		<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>	<b>Male</b>	<b>Female</b>
65	\$	6,469	5,373	4,198	3,487	6,719	5,581
70		7,266	6,011	4,715	3,900	7,546	6,243
75		8,026	6,319	5,208	4,101	8,336	6,563

The 2023 and 2022 Medicare Part A premium is \$506 and \$499 per month, respectively.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2022, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the TOL are summarized in Table 9.15.

**Table 9.15. PERA's OPEB Health Care Cost Trend Rates**

<b>Year</b>	<b>PERACare</b>	<b>Medicare Part A</b>
	<b>Medicare Plans</b>	<b>Premiums</b>
2023	7.00%	3.50%
2024	6.75%	3.50%
2025	6.50%	3.75%
2026	6.25%	3.75%
2027	6.00%	4.00%
2028	5.75%	4.00%
2029	5.50%	4.00%
2030	5.25%	4.25%
2031	5.00%	4.25%
2032	4.75%	4.25%
2033	4.50%	4.25%
2034	4.50%	4.25%
2035+	4.50%	4.50%

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Mortality assumptions used in the December 31, 2022 valuation for the determination of the total pension liability (TPL) for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed on a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than Safety Officers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than Safety Officers) were based on the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2022 valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2023 plan year.
- The morbidity rates used to estimate individual retiree and spouse costs by age and by gender were updated effective for the December 31, 2022 actuarial valuation. The revised morbidity rate factors are based on a review of historical claims experience by age, gender, and status (active versus retired) from actuary's claims data warehouse.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of the 2020 experience analysis dated October 28, 2020, and November 4, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020.

The long-term expected return on plan assets is reviewed as part of regularly scheduled experience studies performed at least every five years for PERA, and asset/liability studies performed every three to five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

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The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019 meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in Table 9.16.

**Table 9.16. Target Allocation and Expected Rate of Return**

Asset Class	Target Allocation	30 Year Expected
		Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

In setting the long-term nominal rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent for Fiscal Year 2024 and 2023.

Table 9.17 presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates.

**Table 9.17. Sensitivity of the University's Proportionate Share of PERA's Net OPEB Liability to Changes in the Health Care Cost Trend Rates (*in thousands*)**

Fiscal Year Ended June 30, 2024	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate*	5.75%	6.75%	7.75%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
<b>Net OPEB Liability at June 30, 2024</b>	<b>\$ 20,326</b>	<b>20,926</b>	<b>21,580</b>

\*For the January 1, 2024 plan year

Fiscal Year Ended June 30, 2023	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	5.25%	6.25%	7.25%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	3.00%	4.00%	5.00%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
<b>Net OPEB Liability at June 30, 2023</b>	<b>\$ 24,178</b>	<b>24,882</b>	<b>25,648</b>

**Discount rate.** The discount rate used to measure the TOL was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2023, measurement date.

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- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- Beginning with the December 31, 2023 measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the Statement No. 74, *Financial Reporting for Postemployment Benefits Other than Pensions* (Statement No. 74) projection test.
- As of the December 31, 2023, measurement date, the FNP and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023, year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.

Based on the above assumptions and methods, the FNP for the HCTF was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Table 9.18 presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25 percent) or one-percentage-point higher (8.25 percent) than the current rate.

**Table 9.18. Sensitivity of the University's Proportionate Share of PERA's Net OPEB Liability to Changes in the Discount Rate (*in thousands*)**

	1% Decrease 6.25%	Current Rate 7.25%	1% Increase 8.25%
Net OPEB Liability at 6/30/2024	\$ 25,690	20,926	18,380
Net OPEB Liability at 6/30/2023	28,846	24,882	21,492

**OPEB plan fiduciary net position.** Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

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**NOTE 10 – RETIREMENT PLANS AND INSURANCE PROGRAMS**

Employees of the University eligible for retirement benefits participate in one of four retirement plans. Eligible student employees participate in a student retirement plan that is funded solely by contributions from the student employees. The University and PERA also offer other voluntary retirement plans. The University offers the Alternate Medicare Payment whose benefits are not restricted to healthcare expenses. The student retirement plan is a defined contribution plan administered by a consortium of higher educational institutions in the State. All other eligible employees of the University participate in one of the three additional plans, PERA plan, the University's optional retirement plan, and CU Medicine's retirement plan.

**PERA DEFINED BENEFIT PENSION PLAN**

**Significant Accounting Policies.** The University participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by PERA. The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the FNP and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan description.** Eligible employees of the University are provided with pensions through the SDTF. Plan benefits are specified in C.R.S. § 24-51, administrative rules set forth in the Code of Colorado Regulations at 8 C.C.R. 1502-1, and applicable provisions of the federal IRC. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available ACFR that can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

The University of Colorado has both classified and non-classified employees. All classified employees participate in PERA. Prior to legislation passed during the 2006 session, higher education employees had the option to participate in social security, PERA's defined benefit plan, or the institution's optional retirement plan. Currently, the University's employees, except classified employees, are required to participate in their institution's optional plan, if available, and social security unless they are active or inactive members of PERA with at least one year of service credit. In that case, they may elect either PERA or their institution's optional plan.

**Benefits provided as of December 31, 2023.** PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by the federal IRC.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of

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either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain requirements, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases (AI) in the C.R.S. Subject to the automatic adjustment provision (AAP) pursuant C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007 will receive the maximum AI or AI cap of 1.00 percent unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an AI of the 1.00 percent AI cap or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10 percent of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25 percent based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

**Contributions provisions as of June 30, 2024.** Eligible employees of the University and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. From July 1, 2023 through June 30, 2024, eligible employees were required to contribute 11.00 percent of their PERA-includable salary. Table 10.1 summarizes the employer contribution requirements.

**Table 10.1. Employer Contribution Requirements**

	7-1-23 to 12-31-23	1-1-24 to 06-30-24
Employer Contribution Rate*	11.40%	11.40%
Amount of Employer Contribution Apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	-1.02%	-1.02%
Amount Apportioned to the SDTF	10.38%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.17%	0.21%
<b>Total Employer Contribution Rate to the SDTF</b>	<b>20.55%</b>	<b>20.59%</b>

\* Contribution rates are expressed as a percentage of salary as defined in C.R.S. §24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions to the SDTF. Total contributions recognized by SDTF for the University were \$78,292,000 and \$92,027,000, for the years ended June 30, 2024 and 2023, respectively, which includes \$1,541,000 and \$19,751,000 support from the State's direct distribution for the years ended June 30, 2024 and 2023, respectively. As of June 30, 2024 and 2023, the University recorded an accounts payable to PERA of \$660,000 and \$192,000, respectively, which was paid during the subsequent month.

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For the purposes of Statement No. 68 paragraph, 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225,000,000 direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. The direct distribution from the State was suspended in 2020. To compensate PERA for the suspension, C.R.S. § 24-51-414(6-8) required restorative payment by providing an accelerated payment in 2022. In 2022, the State Treasurer issued payment for the direct distribution of \$225 million plus an additional amount of \$380 million. Due to the advanced payment made in 2022, the State reduced the distribution in 2023 to \$35 million. Additionally, the newly added C.R.S. § 24-51-414(9) provided compensatory payment of \$14.561 million for 2023 only.

**Pension Liability.** The net pension liability for the SDTF for Fiscal Year 2024 was measured as of December 31, 2023, and the TPL used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022. Standard update procedures were used to roll forward the TPL to December 31, 2023. The University's proportion of the net pension liability was based on the University's contributions to the SDTF for the calendar year 2023 relative to the total contributions of participating employers and the State as a nonemployer contributing entity to participating employers of the SDTF that are outside of the State's financial reporting entity.

The net pension liability for the SDTF for Fiscal Year 2023 was measured as of December 31, 2022, and the TPL used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll forward the TPL to December 31, 2022. The University's proportion of the net pension liability was based on the University's contributions to the SDTF for the calendar year 2022 relative to the total contributions of participating employers and the State as a nonemployer contributing entity to participating employers of the SDTF that are outside of the State's financial reporting entity.

At June 30, 2024 and 2023, the University reported a liability of \$959,969,000 and \$1,083,200,000, respectively, for its proportionate share of the net pension liability. At December 31, 2023, the University's proportion was 9.49 percent, which decreased from 9.96 percent at December 31, 2022.

For the years ended June 30, 2024 and 2023, the University recognized pension expense of \$19,960,000 and \$65,677,000, respectively, and revenue of \$1,551,000 and \$19,751,000, respectively, for support from the State as an employer contribution. Table 10.2 details the sources of the University's deferred outflows of resources and deferred inflows of resources related to pensions at June 30, 2024 and 2023.

**Table 10.2. Deferred Inflows of Resources and Deferred Outflows of Resources Related to Pension**  
*(in thousands)*

		2024		2023	
		Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$	15,692	5,097	-	14,523
Net difference between projected and actual earnings on pension plan investments		69,722	-	137,711	-
Changes in proportionate share		-	25,535	-	1,078
Differences between contributions recognized and proportionate share of contributions		-	503	-	671
Contributions subsequent to the measurement date		39,672	-	37,410	-
<b>Total</b>	<b>\$</b>	<b>125,086</b>	<b>31,135</b>	<b>175,121</b>	<b>16,272</b>

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The \$39,672,000 reported as a deferred outflow of resources related to pensions as of June 30, 2024, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of net pension liability in Fiscal Year 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as detailed in Table 10.3.

**Table 10.3. Future Amortization of Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

<b>Year ended June 30:</b>		
2025	\$	(11,614)
2026		26,742
2027		60,303
2028		(21,152)
<b>Total</b>	<b>\$</b>	<b>54,279</b>

**Actuarial assumptions.** The TPL in the December 31, 2022 actuarial valuation was determined using the actuarial cost method, actuarial assumptions, and other inputs detailed in Table 10.4.

<b>Table 10.4. Actuarial Assumptions</b>	<b>December 31, 2022</b>	<b>December 31, 2021</b>
Actuarial cost method	Entry age	Entry age
Price inflation	2.30 percent	2.30 percent
Real wage growth	0.70 percent	0.70 percent
Wage inflation	3.00 percent	3.00 percent
Salary increases, including wage inflation	3.30 - 10.90 percent	3.30 - 10.90 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent	7.25 percent
Discount rate	7.25 percent	7.25 percent
Post-retirement benefit increases:		
PERA benefit structure hired prior to 1/1/07; and DPS benefit structure (compounded annually)	1.00 percent	1.00 percent
PERA benefit structure hired after 12/31/06*	Financed by the AIR	Financed by the AIR

*\* Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.*

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members other than Safety Officers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for members other than Safety Officers were based on the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the PubG-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.



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- Females: 105 percent of the rates of all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than Safety Officers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2022 valuation were based on the results of the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019. Revised economic and demographic assumptions were adopted by the PERA Board on November 20, 2020.

The long-term expected return on plan assets is reviewed as part of the regularly scheduled experience studies performed at least every five years and asset/liability studies performed every three to five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019 meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in Table 10.5.

**Table 10.5. Target Allocation and Expected Rate of Return**

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected</b>
		<b>Geometric Real Rate of Return</b>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

In setting the longer term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

**Discount rate.** The discount rate used to measure the TPL at December 31, 2023 and 2022 was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

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- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future Amortization Equalization Distribution (AED) and Supplemental Amortization Equalization Distribution (SAED), until the actuarial value funding ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225,000,000, commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.
- Beginning with the December 31, 2023 measurement date and thereafter, the FNP as of the current measurement date is used as a starting point for the Statement No. 67, *Financial Reporting for Pension Plans* (Statement No. 67) projection test.

Based on the above assumptions and methods, the SDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Table 10.6 presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent for Fiscal Years 2024 and 2023, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than those rates.

**Table 10.6. Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate (*in thousands*)**

Proportionate share of the net pension liability	1% Decrease 6.25%	Current Rate 7.25%	1% Increase 8.25%
2024	\$ 1,254,679	959,969	712,159
2023	1,384,745	1,083,200	829,543

Detailed information about the SDTF's FNP is available in PERA's ACFR which can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

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**ALTERNATE MEDICARE PAYMENT**

**Plan description.** The University offers an Alternate Medicare Payment (AMP) to retirees of the University of Colorado Optional Retirement Plan (ORP) participating in Medicare as an alternative to healthcare coverage provided under the University OPEB Plan (University OPEB). The AMP is a single-employer, defined benefit, pension plan established by the University who also administers and has the authority to amend benefits (e.g., ad hoc postemployment benefit changes). No assets are accumulated in a trust as the University funds the AMP on a pay-as-you-go basis. No stand-alone financial report is issued, and the AMP is not included in the report of a public employee retirement system.

**Benefits.** A participant must be in a benefits-eligible position at 50 percent or greater appointment immediately preceding retirement and have met the required number of service years. Only ORP retirees participating in Medicare are eligible to receive AMP benefits. The AMP is available to the employee and eligible spouse/same gender domestic partner. AMP benefits are not provided for dependent children. The AMP is non-contributory for the retiree and provides a monthly, non-salary dependent, cash payment to offset healthcare-related costs. As the monthly cash payments are not restricted as to use, they are considered a pension benefit rather than OPEB. Since the AMP's inception, monthly cash payments have been \$154 for a retiree, \$262 for a retiree plus spouse/same gender domestic partner, and \$108 for a surviving spouse.

**Employees Covered by Benefit Terms.** The actuarial valuations for Fiscal Years 2024 and 2023 were based on census data as of March 1, 2023 and March 1, 2021, respectively. Table 10.7 is a summary of the employees covered by the benefit terms used in the valuations.

**Table 10.7. Employees Covered by AMP's Benefit Terms**

	Census Date	
	March 1, 2023	March 1, 2021
Active employees	17,056	15,114
Retirees and beneficiaries currently receiving benefit payments	985	887
Retirees and beneficiaries entitled to but not yet receiving benefit payments	120	266
<b>Total</b>	<b>18,161</b>	<b>16,267</b>

**Total Pension Liability.** The AMP's TPL at June 30, 2024 of \$103,247,000 was measured as of June 30, 2023, and was determined by an actuarial valuation as of that date. The AMP's TPL at June 30, 2023 of \$103,810,000 was measured as of June 30, 2022, and was determined by an actuarial valuation as of that date. The University contributed \$2,501,000 and \$2,396,000 for the years ended June 30, 2024 and 2023, respectively.

**Actuarial Assumptions and Other inputs.** The AMP's TPL in the actuarial valuation measured at June 30, 2023 and 2022 was determined using the actuarial assumptions and other inputs in Table 10.8.

**Table 10.8. AMP's Actuarial Assumptions and Other Inputs**

	Measurement Date of June 30	
	2023	2022
Actuarial cost method	Entry age	Entry age
Inflation rate	2.50%	2.50%
Discount rate	3.65%	3.54%
Benefit cost trend rate	2.50%	2.50%

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

Mortality rates for pre-retirement were based upon the PUB-2010 Amounts-Weighted Teachers Classification Table for Employees with generational projection using Scale MP-2021 and for post-retirement were based upon PUB-2010

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Amounts-Weighted Teachers Classification Table for Health Annuitants with generational projection using Scale MP-2021.

With the exception of the mortality assumption, the demographic assumptions (retirement rates, termination rates, and salary scale) are based upon the December 31, 2019 Colorado PERA assumption study.

**Changes in the Total Pension Liability.** Table 10.9 details the changes in the AMP's TPL during Fiscal Years 2024 and 2023.

**Table 10.9. Reconciliation of AMP's Total Pension Liability (*in thousands*)**

	Fiscal Year Ended June 30	
	2024	2023
<b>Total pension liability, beginning of year</b>	\$ 103,810	124,662
<b>Changes recognized for the fiscal year:</b>		
Service cost	5,302	7,551
Interest on total AMP liability	3,820	2,821
Differences between expected and actual experience	(44)	(420)
Changes of assumption	(7,245)	(28,775)
Estimated benefit payments*	(2,396)	(2,029)
Net changes	(563)	(20,852)
<b>Total pension liability, end of year</b>	\$ 103,247	103,810

\* *actuary uses prior year contributions in current year valuation*

Changes of assumptions and other inputs reflect:

- Discount rate changed from 3.54 percent to 3.65 percent.

**Sensitivity of the TPL to changes in the discount rate.** Table 10.10 presents the TPL of the AMP, as well as what the AMP's TPL would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate.

**Table 10.10. Sensitivity of AMP's Total Pension Liability to Changes in the Discount Rate (*in thousands*)**

		1% Decrease	Current Rate	1% Increase
Fiscal Year Ended June 30		2.65%	3.65	4.65
2024	\$	122,713	103,247	87,862
		1% Decrease	Current Rate	1% Increase
		2.54%	3.54%	4.54%
2023	\$	123,506	103,810	88,258

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension.** The University recognized \$8,557,000 and \$10,635,000 of pension expense for the AMP in Fiscal Year 2024 and 2023, respectively. Table 10.11 presents the AMP's deferred outflows of resources and deferred inflows of resources related to pension from the following sources as of June 30, 2024 and 2023.

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**Table 10.11. AMP Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

	2024		2023	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 18,080	29,219	23,625	26,441
Differences between expected and actual experience	-	6,378	-	7,976
Benefit payments subsequent to the measurement date	2,501	-	2,396	-
<b>Total</b>	<b>\$ 20,581</b>	<b>35,597</b>	<b>26,021</b>	<b>34,417</b>

The \$2,501,000 reported as deferred outflows of resources as of June 30, 2024, resulting from benefit payments subsequent to the measurement date, will be recognized as a reduction to the AMP's TPL in the year ended June 30, 2025.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as summarized in Table 10.12.

**Table 10.12. Future Amortization of AMP's Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

Year ended June 30:		
2025	\$	(1,205)
2026		(1,465)
2027		(1,483)
2028		(1,740)
2029		(3,143)
2030-2031		(8,481)
<b>Total</b>	<b>\$</b>	<b>(17,517)</b>

Table 10.13 lists the amortization bases included in the AMP's deferred outflows and inflows of resources as of June 30, 2024 and 2023.

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**Table 10.13. Amortization of AMP Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

Date Established	Type of Base	Period		Balance		Annual Amortization
		Original	Remaining	Original	Remaining	
June 30, 2016	Differences between expected and actual experience	8.5	0.5	\$ (101)	(5)	(12)
June 30, 2017	Differences between expected and actual experience	8.5	1.5	(3,377)	(598)	(397)
June 30, 2018	Differences between expected and actual experience	8.3	2.3	(109)	(31)	(13)
June 30, 2019	Differences between expected and actual experience	8.3	3.3	(3,865)	(1,535)	(466)
June 30, 2020	Differences between expected and actual experience	8.5	4.5	(124)	(64)	(15)
June 30, 2021	Differences between expected and actual experience	8.5	5.5	(5,842)	(3,781)	(687)
June 30, 2022	Differences between expected and actual experience	8.8	6.8	(420)	(325)	(48)
June 30, 2023	Differences between expected and actual experience	8.8	7.8	(44)	(39)	(5)
June 30, 2016	Changes in assumptions	8.5	0.5	10,999	647	1,294
June 30, 2017	Changes in assumptions	8.5	1.5	(3,180)	(562)	(374)
June 30, 2018	Changes in assumptions	8.3	2.3	4,940	1,370	595
June 30, 2019	Changes in assumptions	8.3	3.3	4,845	1,925	584
June 30, 2020	Changes in assumptions	8.5	4.5	23,408	12,392	2,754
June 30, 2021	Changes in assumptions	8.5	5.5	2,700	1,746	318
June 30, 2022	Changes in assumptions	8.8	6.8	(28,775)	(22,235)	(3,270)
June 30, 2023	Changes in assumptions	8.8	7.8	(7,245)	(6,422)	(823)
<b>Total changes</b>				<b>\$ (17,517)</b>	<b>(565)</b>	

## PERA DEFINED CONTRIBUTION PLANS

### Voluntary Investment Program

**Plan description.** Employees of the University that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program, an IRC Section 401(k) defined contribution plan administered by PERA. C.R.S. § 24-51-14, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the Voluntary Investment Program. That report can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

**Funding Policy.** The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under C.R.S. § 24-51-1402, as amended. Employees are immediately vested in their own contributions, and investment earnings. The employees' contributions to this 401(k) plan approximated \$5,319,000 and \$4,966,000 for the years ended June 30, 2024 and 2023, respectively.

### Defined Contribution Retirement Plan (PERA DC Plan)

**Plan description.** Employees of the State that were hired on or after January 1, 2006, employees of certain community colleges that were hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

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The PERA DC Plan is an IRC Section 401(a) governmental profit-sharing defined contribution plan. C.R.S. § 24-51-15, as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. PERA issues a publicly-available ACFR which includes additional information on the PERA DC Plan. That report can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

**Funding Policy.** All participating employees in the PERA DC Plan and the University are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period July 1, 2023 through June 30, 2024 are 11.00 percent and 10.15 percent, respectively.

Additionally, the employers are required to contribute AED and SAED to the SDTF as shown in Table 10.14.

**Table 10.14. PERA DC Plan AED and SAED Contribution Rates**

	7-1-23 to 12-31-23	1-1-24 to 06-30-24
Amortization Equalization Disbursement (AED) as specified in C.R.S. §24-51-411*	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411*	5.00%	5.00%
Automatic Adjustment Provision (AAP), as specified in C.R.S. § 24-51-413*	1.00%	1.00%
Additional statutory contribution as specified in C.R.S. § 24-51-401 and § 24-51-1505*	0.25%	0.25%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.17%	0.21%
<b>Total employer contribution rate to the SDTF</b>	<b>11.42%</b>	<b>11.46%</b>

\* Contribution rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under C.R.S. § 24-51-1505, as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with C.R.S. § 24-51-204. As a result, forfeitures do not reduce pension expense.

The University's participating employees' contributions to this DC plan approximated \$93,000 and \$66,000 for the years ended June 30, 2024 and 2023, respectively, and employer contributions were \$85,000 and \$61,000, respectively. Less than 20 employees of the University opted to participate in this plan during the years ended June 30, 2024 and 2023.

## **PERA DEFERRED COMPENSATION PLAN**

**Plan Description.** Employees of the University may voluntarily contribute to the Deferred Compensation Plan (PERAPlus 457 Plan), an IRC Section 457 deferred compensation plan administered by PERA. C.R.S. § 24-51-16, as amended, assigns the authority to establish the plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 457 Plan. That report can be obtained at <https://www.copera.org/forms-resources/financial-reports-and-studies>.

**Funding Policy.** The PERAPlus 457 Plan is funded by voluntary member contributions up to the maximum limits set by the IRS, as established under C.R.S. § 24-51-1603, as amended. Members are immediately vested in their own contributions and investment earnings. The University employees' contributions to the PERAPlus 457 Plan approximated \$23,263,000 and \$21,796,000 for the year ended June 30, 2024 and 2023, respectively.

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**UNIVERSITY OPTIONAL RETIREMENT PLAN**

Under the University's optional retirement plan (ORP), a 401(a) plan, certain members of the University are required to participate in a defined contribution retirement plan administered by the University for the benefit of full-time faculty and exempt staff members. The State constitution assigns the authority to establish and amend plan provisions to the Regents. The contribution requirements of plan members and the University are established and may be amended by the Regents. Generally, employees are eligible for participation in the ORP upon hire and are vested immediately upon participation.

For the years ended June 30, 2024 and 2023, the University's contribution to the defined contribution retirement plan was equal to 10 percent of covered payroll, and the employee contribution was equal to 5 percent of covered payroll. The University's contribution under the ORP approximated \$223,528,000 and \$203,556,000 during the years ended June 30, 2024 and 2023, respectively. The employees' contribution under the ORP approximated \$111,470,000 and \$101,514,000 during the years ended June 30, 2024 and 2023, respectively.

Participants in the University's ORP choose to invest all contributions with one or more of three designated vendors. In addition, participants in the University's ORP are covered under federal Social Security. Federal Social Security regulations require both the employer and employee to contribute a percentage of covered payroll to Social Security.

**UNIVERSITY VOLUNTARY RETIREMENT SAVINGS PLAN**

The University provides a voluntary retirement savings plan to most employees referred to as a 403(b) plan. Employee salary deferrals into the 403(b) plan are made before income tax is paid and allowed to grow tax-deferred until the money is taxed as income when withdrawn from the plan. The plan is administered by the University. For calendar year 2024 and 2023, the plan had a contribution limit of \$23,000 and \$22,500, respectively, and allowed catch-up contributions of \$7,500 in both years. As of January 1, 2020 contributions could be made on a before-tax or after-tax basis. The employees' contributions to this 403(b) plan approximated \$78,560,000 and \$70,633,000 for the years ended 2024 and 2023, respectively. Of the total contributed for the years ended June 30, 2024 and 2023, respectively, \$61,348,000 and \$55,897,000 was before-tax and \$17,212,000 and \$14,736,000 was after-tax. The University does not contribute to this plan.

**CU MEDICINE RETIREMENT PLAN**

CU Medicine sponsors a defined contribution retirement plan for its permanent employees that is administered by TIAA. The board of directors for CU Medicine has the authority to amend plan provisions. Employees are eligible for participation in the plan after completing one year of service. CU Medicine makes contributions equal to 7 percent of eligible employees' salaries for the years ended June 30, 2024 and 2023. Contributions to the plan totaled \$2,767,000 and \$2,580,000, for the years ended June 30, 2024 and 2023, respectively.

**HEALTH INSURANCE PROGRAMS**

The University's contributions to its various health insurance programs approximated \$371,114,000 and \$345,211,000 during the years ended June 30, 2024 and 2023, respectively. See Note 1 and 16 for discussion of the Trust.



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**NOTE 11 – OTHER LIABILITIES**

Table 11.1 details other liabilities as of June 30, 2024 and 2023.

**Table 11.1. Other Liabilities (in thousands)**

Type		2024		2023	
		Total	Current Portion	Total	Current Portion
Risk financing	\$	32,828	13,535	30,175	13,783
Construction contract retainage		6,032	6,032	3,808	3,808
Deposits		21,131	21,131	19,614	19,614
Federal Perkins loan		6,293	1,862	8,130	1,938
Early retirement incentive program		10,392	7,163	5,789	2,321
Asset retirement obligation		1,391	-	1,381	-
Miscellaneous		6,749	5,939	5,557	4,619
<b>Total Other Liabilities</b>	<b>\$</b>	<b>84,816</b>	<b>55,662</b>	<b>74,454</b>	<b>46,083</b>

**RISK FINANCING-RELATED LIABILITIES**

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; medical malpractice; employee occupational injuries; graduate medical students' health; and natural disasters. The University finances these risks through various self-insurance programs, including through Altitude West for workers' compensation and general liability. The University finances the cost and risks associated with employee health benefit programs through the Trust. Under the terms of the Trust, the University is self-insured for medical claims.

The University utilizes a protected self-insurance program for its property, liability, and workers' compensation risks. The University has established a separate self-insurance program for the purpose of providing professional liability coverage for CU Denver | Anschutz and UCHealth. A separate self-insurance program had also been established to provide health insurance for graduate medical studies and eligible dependents at CU Anschutz. Effective July 1, 2021, this plan was transferred to the Trust, a fiduciary component unit of the University. See Note 6 for their unpaid claim liability.

All self-insurance programs assume losses up to certain limits and purchase a defined amount of excess insurance for losses over those limits. These limits are \$500,000 per property claim, \$2,000,000 per worker's compensation claim, \$1,250,000 per general liability claim, and \$5,000,000 per professional liability claim. Tort claims are subject to the governmental immunity act, and damages are capped for specified areas at \$424,000 per person and \$1,195,000 per occurrence.

The University of Colorado Anschutz Medical Campus and its faculty and staff are self-insured for medical malpractice liability under the terms of the Colorado Governmental Immunity Act. The University of Colorado Self-Insurance Trust (SI Trust) was authorized and established by the Regents under the limits of governmental immunity. For claims outside of governmental immunity, the SI Trust has purchased a stop-loss policy to cover claims greater than \$500,000 per claimant and \$1,500,000 per occurrence. The policy provides \$10,000,000 coverage in aggregate annually.

Reserves for unpaid claims under these programs are actuarially reviewed and evaluated for adequacy each year. The Property reserve of \$9,580,000, and the General Liability and Workers' Compensation reserve of \$12,389,000 are reported on an undiscounted basis, and the Professional Liability reserve of \$10,859,000 is reported at a discount basis using 4.42 percent. Over the past three years, University Risk Management has received \$10,250,000 from its excess carriers for four property claims (\$9,312,000), two general liability claims (\$726,000) and one worker's compensation claim (\$212,000) that exceeded coverage. Over the past three years, the Professional Liability reserve

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has collected \$9,000 from the stop-loss insurance carrier for settlements in excess of the individual stop-loss coverage. There were no significant reductions or changes in insurance coverage from the prior year.

The amount recorded as risk financing-related liabilities represents reserves based upon the annual actuarial valuation and includes reserves for incurred but not reported claims. Such liabilities depend on many factors, including claims history, inflation, damage awards, investment return, and changes in legal doctrine. Accordingly, computation of the claims liabilities requires an annual estimation process. Claims liabilities are reevaluated on a periodic basis and take into consideration recently settled claims, frequency of claims, and other relevant factors.

Changes in the balances of risk financing-related liabilities for the years ended June 30, 2024 and 2023 are presented in Table 11.2.

**Table 11.2. Risk Financing-related Liabilities (*in thousands*)**

	Property	General Liability, and Workers' Compensation	Professional Liability	Graduate Medical Student Health Benefits	Total
<b>Balance as of June 30, 2021</b>	\$ 10,765	7,946	12,251	1,676	32,638
Fiscal Year 2022:					
Claims and changes in estimates	5,375	2,629	1,911	(751)	9,164
Claim payments	(5,918)	(2,185)	(1,542)	(925)	(10,570)
<b>Balance as of June 30, 2022</b>	\$ 10,222	8,390	12,620	-	31,232
Fiscal Year 2023:					
Claims and changes in estimates	4,101	4,019	(915)	-	7,205
Claim payments	(4,617)	(1,926)	(1,719)	-	(8,262)
<b>Balance as of June 30, 2023</b>	\$ 9,706	10,483	9,986	-	30,175
Fiscal Year 2024:					
Claims and changes in estimates	6,257	4,882	1,779	-	12,918
Claim payments	(6,383)	(2,976)	(906)	-	(10,265)
<b>Balance as of June 30, 2024</b>	\$ 9,580	12,389	10,859	-	32,828

## **DIRECT LENDING**

The University participates in two student lending programs operated by the federal government, Direct Student Loan and the State School as Lender. These programs enable eligible students or parents to obtain a loan to pay for the student's cost of attendance directly through the University rather than through a private lender. The University is responsible for handling the complete loan process, including funds management as well as promissory note functions.

For the Direct Lending program, the University is not responsible for collection of these loans or for defaults by borrowers; therefore, these loans are not recognized as receivables in the accompanying financial statements. Direct lending activity during the years ended June 30, 2024 and 2023 was \$341,341,000 and \$336,086,000, respectively.

## **FEDERAL PERKINS LOANS**

The Federal Perkins Loan program, which provided low-interest loans to college students with exceptional financial need, expired on September 30, 2017. Beginning with the 2019-2020 Award Year and for all subsequent award years, the United States Department of Education (ED) requires a capital distribution from the University's Perkins Fund on an annual basis for institutions that continue participating in the Perkins Loan Program. Institutions, such as the University, must return to ED the federal share of the institution's Perkins Fund. In Fiscal Years 2024 and 2023, the University returned \$1,795,000 and \$2,147,000, respectively, to ED.

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**EARLY RETIREMENT INCENTIVE PROGRAM**

The University provides an early retirement incentive program (ERIP) to tenured professors who are at least 55 years of age and whose age and years of service total at least 70. These professors must also be participants in the University's ORP. The ERIP provides eligible participants with an incentive equal to twice the professor's base salary and supplemental pay. In return, the participants will retire and relinquish tenure immediately. There were 153 and 57 participants as of June 30, 2024 and 2023. Benefits under the ERIP are payable over a five-year period. Participation in this program does not impact the Optional Retirement Plan or OPEB. The liability as of June 30, 2024 and 2023 was \$10,392,000 and \$5,789,000, respectively, measured at a discounted present value using a rate of 5 percent.

Table 11.3 presents changes in the ERIP for the years ended June 30, 2024 and 2023.

**Table 11.3. Early Retirement Incentive Program**  
*(in thousands)*

		<b>2024</b>	<b>2023</b>
Beginning of year	\$	5,789	7,190
Additions		13,291	859
Reductions		(8,688)	(2,260)
<b>End of year</b>	<b>\$</b>	<b>10,392</b>	<b>5,789</b>
Current ERIP		7,163	2,321

**NOTE 12 - NET POSITION**

Unrestricted net position is one component of the University's financial statements, which represents the net position held by the collective units of the University as of June 30. Balances fluctuate throughout the year and are reported as of a point-in-time. The University designates unrestricted net position by their intended purpose. Unobligated funds are generally available for campus use or support of schools, colleges, departments, or units. These funds are generated by nonrecurring revenue surpluses, such as departmental share unspent indirect cost recoveries, or year-end balances resulting from lower than expected spending levels, such as vacancy savings from an unfilled position. Campus leadership holds these funds in general categories based on internal policy or intended use. Their designation may change in accordance with directives from leadership, including Regent directives. Obligated Funds are unrestricted net position that are obligated to specific projects or are held for contractual payments, such as faculty start-up.

University policy requires each campus provide the Regents prior to December 31 a detailed report on designated net position. This report enhances clarity and frequency of internal communications and provides context for Regent decisions on key budget items. These reports are available on the Regents' website.

Table 12 presents changes in the University's nonexpendable net position for the years ended June 30, 2024 and 2023. In Fiscal Year 2024 and 2023, the University received \$14,000 and \$609,000, respectively, in additional endowments that increased restricted for nonexpendable net position. There were no transfers of endowments to the Foundation during either year.

**Table 12. Restricted Nonexpendable Net Position**  
*(in thousands)*

		<b>2024</b>	<b>2023</b>
Beginning of year	\$	49,198	48,589
Additions to endowments		14	609
<b>End of year</b>	<b>\$</b>	<b>49,212</b>	<b>49,198</b>

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**NOTE 13 – SPENDING LIMITATIONS**

In November 1992, the Colorado voters passed Section 20, Article X of the Colorado Constitution, commonly known as the Taxpayer’s Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations that apply to all local governments and the State, including the University. During the year ended June 30, 2005, the Colorado State Legislature determined in C.R.S. § 23-5-101.7 that an institution of higher education may be designated as an enterprise for the purposes of TABOR so long as the institution’s governing board retains authority to issue revenue bonds on its behalf and the institution receives less than 10 percent of its total annual revenues in grants as defined by TABOR. Further, so long as it is so designated as an enterprise, the institution shall not be subject to any of the provisions of TABOR.

In July 2005, the Regents designated the University as a TABOR enterprise pursuant to the statute. During the years ended June 30, 2024 and 2023, the University believes it has met all requirements of TABOR enterprise status. Specifically, the Regents retain the authority to issue revenue bonds and the amount of State support received by the University was 1.17 and 1.15 percent during the years ended June 30, 2024 and 2023, respectively, as shown in Table 13.

**Table 13. TABOR Enterprise State Support Calculation *(in thousands)***

	<b>2024</b>	<b>2023</b>
Local government grants	\$ 952	1,433
Tobacco litigation settlement and Marijuana appropriations	25,029	16,113
Capital appropriations	41,022	10,956
State COP annual debt service payments for CU Boulder	1,097	1,096
State COP annual debt service payments for UCCS	1,744	1,728
State COP annual debt service payments for CU Anschutz	6,177	17,934
State support for PERA pension	1,541	19,751
<b>Total State Support</b>	<b>\$ 77,562</b>	<b>69,011</b>
Total TABOR enterprise revenues	\$ 6,638,820	6,023,795
Ratio of State support to total revenues	1.17%	1.15%

A portion of the University is subject to revenue and expense limitations imposed by the Colorado State Legislature through the annual appropriation process. For the years ended June 30, 2024 and 2023, the University’s appropriated funds included \$98,481,000 and \$84,976,000 , respectively, received for students that qualified for stipends from the College Opportunity Fund (COF) and \$212,975,000 and \$193,930,000, respectively, as fee-for-service contract revenue, as well as certain cash funds as specified in the State’s annual appropriations bill.

Appropriated cash funds include the student-paid portion of tuition, mandatory student fees, and certain other revenue sources, which are recognized in various revenue lines, as appropriate, in the accompanying financial statements. For the years ended June 30, 2024 and 2023, expenses were within the appropriated spending authority.

Non-appropriated funds include certain grants and contracts, gifts, indirect cost recoveries, certain auxiliary revenues, in addition to certain other revenue sources. All other revenues and expenses reported by the University represent non-appropriated funds and are excluded from the annual appropriations bill.

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**NOTE 14 – SCHOLARSHIP ALLOWANCES**

During the years ended June 30, 2024 and 2023, scholarship allowances were provided by the following funding sources in amounts detailed in Table 14.

**Table 14. Scholarship Allowances (*in thousands*)**

Year ended June 30		2024			2023		
		Tuition and Fees	Auxiliary Enterprise Revenues	Total	Tuition and Fees	Auxiliary Enterprise Revenues	Total
<b>Funding Source Description</b>							
University general resources	\$	119,463	5,501	124,964	118,444	5,112	123,556
University auxiliary resources		11,425	484	11,909	10,540	422	10,962
Colorado Commission on Higher Education financial aid program		48,565	1,321	49,886	42,597	1,036	43,633
Federal programs, including Federal Pell grants		63,458	1,977	65,435	59,417	1,693	61,110
Other State of Colorado programs		6,377	305	6,682	2,260	91	2,351
Private programs		810	24	834	2,449	79	2,528
Gift fund		35,556	1,458	37,014	30,597	1,348	31,945
<b>Total Scholarship Allowances</b>	<b>\$</b>	<b>285,654</b>	<b>11,070</b>	<b>296,724</b>	<b>266,304</b>	<b>9,781</b>	<b>276,085</b>

**NOTE 15 – HEALTH SERVICES REVENUE AND EXPENSE**

Health services revenue of \$1,632,326,000 and \$1,504,889,000 is comprised of \$1,630,134,000 and \$1,502,698,000 at CU Medicine and \$2,192,000 and \$2,191,000 at UCCS for the years ended June 30, 2024 and 2023, respectively. Health services revenue is recorded net of contractual adjustments of \$2,125,817,000 and \$1,934,111,000 and net of bad debt expense on uncollectible patient account receivables of \$25,094,000 and \$35,274,000 for the years ended June 30, 2024 and 2023, respectively. Charity care provided by CU Medicine during the years ended June 30, 2024 and 2023, based on estimated service costs of providing charity care, totaled \$24,640,000 and \$10,082,000, respectively.

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**NOTE 16 – BLENDED AND FIDUCIARY COMPONENT UNIT INFORMATION**

The University has five blended component units: CU Medicine, CUPCO, 18th Avenue, ULEHI, Altitude West, and one fiduciary component unit: the Trust. Table 16 presents summary financial information for the University's business-type blended component units as of and for the years ended June 30, 2024 and 2023.

**Table 16. Summary Financial Information for Blended Component Units (*in thousands*)**

<b>As of and for the year ended June 30, 2024</b>	<b>CU Medicine</b>	<b>CUPCO</b>	<b>18th Avenue</b>	<b>ULEHI</b>	<b>Altitude West</b>	<b>Total</b>
<b>Condensed Statements of Net Position</b>						
<b>Assets</b>						
Current assets	\$ 690,644	44	2,203	2,020	31,266	726,177
Capital assets, net	62,374	-	9,077	-	-	71,451
Other noncurrent assets	460,726	-	-	17,982	297	479,005
<b>Total Assets</b>	<b>\$ 1,213,744</b>	<b>44</b>	<b>11,280</b>	<b>20,002</b>	<b>31,563</b>	<b>1,276,633</b>
<b>Liabilities</b>						
Current liabilities	\$ 86,428	-	1,027	43	12,038	99,536
Noncurrent liabilities	36,986	-	8,037	-	-	45,023
<b>Total Liabilities</b>	<b>\$ 123,414</b>	<b>-</b>	<b>9,064</b>	<b>43</b>	<b>12,038</b>	<b>144,559</b>
<b>Deferred Inflows of Resources</b>						
Lease revenue	\$ 4,531	-	-	-	-	4,531
<b>Total Deferred Inflows of Resources</b>	<b>\$ 4,531</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,531</b>
<b>Net Position</b>						
Net investment in capital assets	\$ 19,403	-	1,040	-	-	20,443
Restricted for expendable purposes	-	-	-	-	297	297
Unrestricted	1,066,396	44	1,176	19,959	19,228	1,106,803
<b>Total Net Position</b>	<b>\$ 1,085,799</b>	<b>44</b>	<b>2,216</b>	<b>19,959</b>	<b>19,525</b>	<b>1,127,543</b>
<b>Condensed Statements of Revenues, Expenses, and Changes in Net Position</b>						
<b>Operating revenues (expenses)</b>						
Patient service revenues	\$ 1,095,342	-	-	-	-	1,095,342
Contract income	510,258	-	-	-	-	510,258
Grants and management fee from the University	-	-	-	6,773	-	6,773
Other operating revenues	1,927	-	2,524	-	7,373	11,824
Distribution to the University	-	-	-	(1,906)	-	(1,906)
Operating expenses	(1,511,102)	(2)	(1,470)	(7,395)	(5,009)	(1,524,978)
Depreciation and amortization	(11,740)	-	(470)	-	-	(12,210)
<b>Operating income (loss)</b>	<b>84,685</b>	<b>(2)</b>	<b>584</b>	<b>(2,528)</b>	<b>2,364</b>	<b>85,103</b>
<b>Nonoperating revenues (expenses)</b>						
Investment income	48,554	-	9	-	2,090	50,653
Other nonoperating revenues	(3,194)	-	-	-	-	(3,194)
Contributions to affiliated organizations	(33,400)	-	-	-	-	(33,400)
Other nonoperating expenses	(1,047)	-	(362)	-	-	(1,409)
<b>Total net nonoperating revenues (expenses)</b>	<b>10,913</b>	<b>-</b>	<b>(353)</b>	<b>-</b>	<b>2,090</b>	<b>12,650</b>
<b>Change in Net Position</b>	<b>95,598</b>	<b>(2)</b>	<b>231</b>	<b>(2,528)</b>	<b>4,454</b>	<b>97,753</b>
Net Position, beginning of year	990,201	46	1,985	22,487	15,071	1,029,790
<b>Net Position, end of year</b>	<b>\$ 1,085,799</b>	<b>44</b>	<b>2,216</b>	<b>19,959</b>	<b>19,525</b>	<b>1,127,543</b>
<b>Condensed Statements of Cash Flows</b>						
<b>Net cash flows provided by (used for)</b>						
Operating activities	\$ 71,767	(2)	1,097	4,822	3,838	81,522
Non-capital financing activities	(33,400)	-	-	-	-	(33,400)
Capital and related financing activities	(9,933)	-	(801)	-	-	(10,734)
Investing activities	49,608	-	9	(2,989)	(2,976)	43,652
<b>Net Change in Cash and Cash Equivalents</b>	<b>78,042</b>	<b>(2)</b>	<b>305</b>	<b>1,833</b>	<b>862</b>	<b>81,040</b>
Cash and cash equivalents, beginning of year	326,090	46	1,822	187	5,911	334,056
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 404,132</b>	<b>44</b>	<b>2,127</b>	<b>2,020</b>	<b>6,773</b>	<b>415,096</b>

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**Table 16. (continued) Summary Financial Information for Blended Component Units (*in thousands*)**

As of and for the year ended June 30, 2023	CU Medicine	CUPCO	18th Avenue	ULEHI	Altitude West	Total
<b>Condensed Statements of Net Position</b>						
<b>Assets</b>						
Current assets	\$ 597,160	46	1,915	187	25,554	624,862
Capital assets, net	71,554	-	9,547	-	-	81,101
Other noncurrent assets	457,997	-	-	22,343	282	480,622
<b>Total Assets</b>	<b>\$ 1,126,711</b>	<b>46</b>	<b>11,462</b>	<b>22,530</b>	<b>25,836</b>	<b>1,186,585</b>
<b>Liabilities</b>						
Current liabilities	\$ 91,745	-	983	43	10,765	103,536
Payable to the University	14,248	-	-	-	-	14,248
Noncurrent liabilities	24,546	-	8,494	-	-	33,040
<b>Total Liabilities</b>	<b>\$ 130,539</b>	<b>-</b>	<b>9,477</b>	<b>43</b>	<b>10,765</b>	<b>150,824</b>
<b>Deferred Inflows of Resources</b>						
Lease revenue	\$ 5,971	-	-	-	-	5,971
<b>Total Deferred Inflows of Resources</b>	<b>\$ 5,971</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>5,971</b>
<b>Net Position</b>						
Net investment in capital assets	\$ 26,280	-	1,053	-	-	27,333
Restricted for expendable purposes	-	-	-	-	282	282
Unrestricted	963,921	46	932	22,487	14,789	1,002,175
<b>Total Net Position</b>	<b>\$ 990,201</b>	<b>46</b>	<b>1,985</b>	<b>22,487</b>	<b>15,071</b>	<b>1,029,790</b>
<b>Condensed Statements of Revenues, Expenses, and Changes in Net Position</b>						
<b>Operating revenues (expenses)</b>						
Patient service revenues	\$ 997,263	-	-	-	-	997,263
Contract income	479,320	-	-	-	-	479,320
Grants and management fee from the University	-	-	-	12,973	-	12,973
Other operating revenues	1,920	-	2,495	-	7,283	11,698
Distribution to the University	-	-	-	(4,079)	-	(4,079)
Operating expenses	(1,391,830)	(2)	(1,351)	(5,049)	(4,147)	(1,402,379)
Depreciation and amortization	(12,361)	-	(483)	-	-	(12,844)
<b>Operating income (loss)</b>	<b>74,312</b>	<b>(2)</b>	<b>661</b>	<b>3,845</b>	<b>3,136</b>	<b>81,952</b>
<b>Nonoperating revenues (expenses)</b>						
Investment income	17,381	-	6	-	1,229	18,616
Other nonoperating revenues	331	-	-	-	-	331
Contributions to affiliated organizations	(47,121)	-	-	-	-	(47,121)
Other nonoperating expenses	(867)	-	(380)	-	-	(1,247)
<b>Total net nonoperating revenues (expenses)</b>	<b>(30,276)</b>	<b>-</b>	<b>(374)</b>	<b>-</b>	<b>1,229</b>	<b>(29,421)</b>
<b>Change in Net Position</b>	<b>44,036</b>	<b>(2)</b>	<b>287</b>	<b>3,845</b>	<b>4,365</b>	<b>52,531</b>
Net Position, beginning of year	946,165	48	1,698	18,642	10,706	977,259
<b>Net Position, end of year</b>	<b>\$ 990,201</b>	<b>46</b>	<b>1,985</b>	<b>22,487</b>	<b>15,071</b>	<b>1,029,790</b>
<b>Condensed Statements of Cash Flows</b>						
<b>Net cash flows provided by (used for)</b>						
Operating activities	\$ 80,249	(2)	1,138	8,855	4,543	94,783
Non-capital financing activities	(47,122)	-	-	-	-	(47,122)
Capital and related financing activities	(12,024)	-	(801)	-	-	(12,825)
Investing activities	13,349	-	6	(8,837)	(6,523)	(2,005)
<b>Net Change in Cash and Cash Equivalents</b>	<b>34,452</b>	<b>(2)</b>	<b>343</b>	<b>18</b>	<b>(1,980)</b>	<b>32,831</b>
Cash and cash equivalents, beginning of year	291,638	48	1,479	169	7,891	301,225
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 326,090</b>	<b>46</b>	<b>1,822</b>	<b>187</b>	<b>5,911</b>	<b>334,056</b>

CU Medicine is a blended component unit of the University. CU Medicine paid SOM \$3,176,000 and \$4,097,000 (including trust premium expenses and risk management administration expenses of \$1,991,000 and \$2,867,000) for the years ended June 30, 2024 and 2023, respectively. The University paid CU Medicine rental amounts of \$1,877,000 and \$1,889,000 during the years ended June 30, 2024 and 2023, respectively. As CU Medicine is a blended component unit, all these amounts are eliminated.

In February 2020, CU Medicine committed to invest \$1,000,000 as a limited partner in the CU Healthcare Innovation Fund, L.P. (the Fund). The partnership is a strategic health care fund affiliated with CU Anschutz. Other limited partners include UCHealth and Children's Colorado. The Fund invests in ventures across the health care spectrum and its close affiliation with the campus provides access to unique opportunities. As of June 30, 2024 and 2023, CU

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Medicine had invested \$813,000 and \$703,000, respectively. CU Medicine received \$20,000 and no dividends during the years ended June 30, 2024 and 2023, respectively. CU Medicine accounts for its participation on the cost basis.

In April 2019, ULEHI entered into a limited partnership agreement with CU Healthcare Innovation Fund, L.P. (the Fund), whereby ULEHI initially committed to provide up to \$10,000,000 to the Fund as a limited partner and non-managing member of the General Partner. In September 2022, ULEHI entered into a limited partnership agreement with the CU Healthcare Innovation Fund II, L.P. (Fund II), whereby ULEHI has initially committed to provide up to \$5,000,000 to Fund II as a limited partner and nonmanaging member of the General Partner. As of June 30, 2024 and 2023, ULEHI's total investment was valued at \$8,704,000 and \$8,107,000, respectively, based upon the Net Asset Value (NAV) of its ownership interest in partners' capital of the Fund.

During the year ended June 30, 2024 and 2023, total distributions by ULEHI to the University related to investments by ULEHI were \$1,906,000 and \$4,078,000, respectively.

The University provides certain accounting administrative services to the Trust for which fees are charged at cost, \$2,217,000 and \$1,449,000 for the years ended June 30, 2024 and 2023, respectively. The Trust paid medical claims on behalf of the University of \$385,166,000 and \$352,906,000 during the years ended June 30, 2024 and 2023, respectively. The University's payments to the Trust were \$371,114,000 and \$345,211,000 for the years ended June 30, 2024 and 2023, respectively, and the employees' payments were \$43,500,000 and \$38,784,000, respectively. As of June 30, 2024 and 2023, the University had no accounts receivable owed from the Trust and had accounts payable due to the Trust of \$35,793,000 and \$32,860,000 respectively.

#### **NOTE 17 – DISCRETELY PRESENTED COMPONENT UNITS**

The University has two discretely presented component units: CU Foundation and CUBEC.

##### **UNIVERSITY OF COLORADO FOUNDATION**

Distributions made by the CU Foundation to the University were \$219,414,000 and \$222,045,000 during the years ended June 30, 2024 and 2023, respectively. This amount has been recorded as University grant or gift revenue and the CU Foundation operating expense in the accompanying financial statements and does not include undistributed income on University endowments.

Since July 1, 2007, the University has contracted with the CU Foundation to manage a portion of its investments. As of June 30, 2024 and 2023, respectively, \$350,609,000 and \$334,569,000 of non-endowed investments, less \$463,000 and \$427,000, respectively, of University accrued expenses, are being managed by the CU Foundation.

The University is the ultimate beneficiary of substantially all restricted and trust funds held by the CU Foundation and is income beneficiary of a significant portion of endowment funds held by the CU Foundation. In addition, the University contracts with the CU Foundation to manage its endowments. The University has endowments and other assets held by the CU Foundation approximating \$258,303,000 and \$248,656,000 as of June 30, 2024 and 2023, respectively.

The CU Foundation collected an annual advancement support fee of 1.5 percent on the University's custodial endowments and 1.0 percent on the University's treasury funds, which was \$6,700,000 and \$7,500,000 for the years ended June 30, 2024 and 2023, respectively. The CU Foundation paid the University \$36,921,000 and \$35,656,000 and to help cover development costs for the years ended June 30, 2023 and 2022, respectively, which is reported as other operating revenue.

As of June 30, 2024 and 2023, the University recorded an accounts receivable from the CU Foundation of \$13,373,000 and \$10,184,000, respectively.



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**UNIVERSITY OF COLORADO BOULDER ENTERPRISE CORPORATION**

CUBEC entered into a parking development agreement with Limelight for the development of a parking garage. The construction costs are being financed by the issuance of the 2023A and 2023B lease revenue bonds. These bonds are secured by a 30-year sublease agreement with CU Boulder. In 2023, CU Boulder made a \$3,500,000 prepayment toward the lease, which will commence upon completion of the parking garage.

Related party transactions include an agreement between CUBEC and CU Boulder for the provision of various services. These services encompass business opportunity support, financial support, external legal counsel, asset management, printing and letterhead services, information technology, and use of campus facilities, and parking. The total of services provided by CU Boulder was \$12,000 and \$104,000 for the years ended December 31, 2023 and 2022, respectively. Amounts due from CU Boulder for miscellaneous payments to be reimbursed totaled \$40,500 and \$0 as of December 31, 2023 and 2022, respectively, and are recorded within related party receivables on the consolidated statement of financial positions for CUBEC.

In June 2020, CU Boulder loaned CUBEC \$10,000,000 for an equity investment to construct and operate a conference center and hotel. The agreement states no interest will accrue nor repayment is due on the note payable until the earlier of January 1, 2028, or the first distribution is received under the Limelight agreement after completion of the hotel and conference center. At that time, interest will accrue at the 10-year Treasury rate plus 25 basis points, not to exceed 3 percent. A repayment schedule will be established once repayment commences.

CUBEC had no other significant activity for the years ended June 30, 2024 and 2023.

**NOTE 18 – RELATED ORGANIZATIONS AND JOINTLY GOVERNED ORGANIZATIONS**

**UNIVERSITY OF COLORADO HOSPITAL (UCHealth)**

In accordance with 1991 State legislation, UCHealth was established as a separate and distinct entity. Requests for additional information should be addressed to UCHealth, Chief Financial Officer, Mail Stop F-417, P.O. Box 6510, Aurora, Colorado 80045.

CU Denver | Anschutz and CU Medicine have several types of financial transactions with UCHealth. On an annual basis, CU Denver | Anschutz or CU Medicine and UCHealth enter into agreements specifying the fees to be charged for services and the allocation of expenses between the two organizations. In certain circumstances, CU Denver | Anschutz may bear the entire cost of certain services in exchange for educational or other services provided by UCHealth. In some instances, the fee charged by CU Denver | Anschutz, CU Medicine, or UCHealth is a set amount for specific services to be provided. In other circumstances, the fee charged is based upon the amount or type of services requested by either CU Denver | Anschutz or UCHealth.

Examples of services provided by CU Denver | Anschutz to UCHealth include telecommunications services, rental of office space, and resident doctors. Examples of services provided by UCHealth to CU Denver | Anschutz are patient services for sponsored research projects. In general, amounts receivable from, or payable to, UCHealth are settled within the following calendar quarter.

Total payments issued by UCHealth to CU Denver | Anschutz approximated \$90,567,000 and \$92,561,000 for years ended June 30, 2024 and 2023, respectively. Total payments issued by CU Denver | Anschutz to UCHealth for the years ended June 30, 2024 and 2023 approximated \$12,590,000 and \$11,697,000, respectively.

For the years ended June 30, 2024 and 2023, UCHealth distributed \$19,395,000 and \$16,059,000, respectively, reported as gift revenue by the University.

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During the years ended June 30, 2024 and 2023, CU Medicine recognized \$279,040,000 and \$260,075,000, respectively, in contract income from the UCHealth system for SOM services, including faculty, department, programmatic support, medical direction, on-call coverage, clinical lab and other related facility functions, and clinical services. CU Medicine had a receivable for net payments due from the UCHealth system of \$13,718,000 and \$9,545,000 at June 30, 2024 and 2023, respectively.

As of June 30, 2024 and 2023, the University recorded an accounts receivable from UCHealth of \$4,685,000 and \$4,368,000, respectively, for various services provided. As of June 30, 2024 and 2023, the University had \$48,000 and \$0 accounts payable owed to UCHealth, respectively. Generally, amounts due are paid during the current or subsequent month.

**AURARIA HIGHER EDUCATION CENTER**

AHEC, established by legislation in 1974, is jointly governed and utilized by CU Denver, the Community College of Denver, and Metropolitan State University of Denver. The institutions share the costs of operating common educational, library, and other auxiliary facilities. Costs of the common facilities are shared in accordance with an operating agreement between AHEC and the respective institutions. During the years ended June 30, 2024 and 2023, the University incurred expenses related to the common facilities approximating \$14,176,000 and \$12,948,000, respectively, for payments to AHEC. CU Denver also collected AHEC mandatory student fees of \$2,196,000 and \$2,110,000 from CU Denver students during the years ended June 30, 2024 and 2023, respectively.

As of June 30, 2024 and 2023, the University recorded an accounts payable to AHEC of \$947,000 and \$1,054,000, respectively, for services rendered but not yet paid, and for fees collected for the spring end of term but not yet paid. As of June 30, 2024 and 2023, the University had \$48,000 and \$32,000 accounts receivable due from AHEC, respectively.

In addition, the University leases space from AHEC. As of June 30, 2024 and 2023, the University has future payment obligations for the AHEC Science Building of \$2,956,000 and \$3,614,000, respectively, which is recorded as a note payable (see Note 8 for more information). Other leased space at AHEC is expensed annually. As of June 30, 2024 and 2023, the University has future payment obligations for other AHEC space of \$819,000 and \$729,000, respectively.

Detailed financial information may be obtained directly from AHEC at 1201 5th Street Suite 370, Denver, Colorado 80217.

**NOTE 19 – COMMITMENTS AND CONTINGENCIES**

Contracts have been entered into for the purpose of planning, acquiring, constructing, and equipping certain building additions and other projects with outstanding amounts totaling \$210,452,000 and \$227,648,000 as of June 30, 2024 and 2023, respectively. These additions will be funded or financed by donor contributions, appropriations from the State, issuance of revenue bonds, and other financings. As of June 30, 2024 and 2023, the amount of capital construction appropriations authorized from the State for these projects approximated \$28,552,000 and \$43,491,000, respectively.

Substantial amounts are received and expended by the University under federal and state grants and contracts and are subject to audit by cognizant governmental agencies. This funding relates to research, student aid, and other programs. University management believes that any liabilities arising from such audits will not have a material effect on the University's financial position or operations.

CU Medicine, as a member of the healthcare industry, is subject to numerous laws and regulations of federal, state, and local governments. These laws and regulations include, but are not necessarily limited to, matters such as licensure, accreditation, and government healthcare program participation requirements, reimbursement for patient

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services, and Medicare and Medicaid fraud and abuse. Government activity has continued to increase with respect to investigations and allegations concerning possible violations of fraud and abuse statutes and regulations by healthcare providers. Violations of these laws and regulations could result in expulsion from government healthcare programs, together with the imposition of significant fines and penalties, as well as significant repayments for patient services previously billed. CU Medicine management believes that CU Medicine is in substantial compliance with fraud and abuse statutes as well as other applicable government laws and regulations. While no material regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation as well as regulatory actions unknown or unasserted at this time.

In September 2023, several employees threatened to file a class action lawsuit claiming pay discrimination. No lawsuit has been filed while the parties have been discussing potential resolution. The University has reached a tentative agreement in principle that would resolve the claims for \$4,500,000. The agreement is still subject to final approval by the parties and, ultimately, a court. The University has accrued the full amount as of June 30, 2024 which is included in the accrued expenses line on the statement of net position.

There are multiple class action lawsuits brought by current and former college athletes against the NCAA and the Power 5 conferences. The parties are attempting to settle the matters. Although the University is not a party to the litigation, there may be a financial impact to the University. At this time, the amount of any potential financial impact is speculative.

The University is also a defendant in a number of other legal actions. While the final outcome of many of these legal actions cannot be determined at this time, management is of the opinion that the ultimate liability not covered by insurance, if any, for these legal actions will not have a material effect on the University's financial position or operations.

## **NOTE 20 – SUBSEQUENT EVENTS**

### **BOND RETIREMENT**

On October 15, 2024, proceeds in the escrow account created from the issuance of the 2023B-1 and the 2023B-2 Taxable Convertible to Tax-exempt Refunding Revenue (Cross-over) Put Bonds were used by the trustee to retire the Series 2019C Put bonds.

### **BOND ISSUANCE**

On October 23, 2024, the University issued Series 2024A Enterprise Refunding Revenue Bonds in the amount of \$223,215,000 to refund Series 2014 B-1, 2023 B-1 and 2023 B-2. The refunding transaction provided cash flow savings of \$6,800,000 and net present value savings of \$5,500,000. The savings will reduce debt service payments related to several projects on all four campuses. The yields range from 2.79 percent to 3.45 percent and the interest rate is 5.00 percent. The first interest payment date is June 1, 2025. The final maturity of the 2024A bonds is October 1, 2030.

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**SCHEDULE OF CHANGES IN UNIVERSITY OPEB'S TOTAL OPEB LIABILITY AND RELATED RATIOS**

University OPEB Plan	Fiscal Year Ended June 30						
	2024	2023	2022	2021	2020	2019	2018
Service cost	\$ 81,919	111,208	68,640	49,138	53,400	49,754	53,099
Interest cost	42,191	29,892	22,068	26,392	34,254	28,404	24,648
Differences between expected and actual experience	(7,920)	(4,126)	201,889	287	(206,938)	(1,728)	(87,654)
Changes of assumptions	233,419	(288,497)	67,418	168,948	3,678	35,919	(46,406)
Benefit payments	(19,243)	(16,226)	(14,407)	(16,062)	(15,461)	(15,163)	(17,211)
Net change in Total OPEB liability	330,366	(167,749)	345,608	228,703	(131,067)	97,186	(73,524)
Total OPEB liability (beginning)	1,119,454	1,287,203	941,595	712,892	843,959	746,773	820,297
Total OPEB liability (ending)	\$ 1,449,820	1,119,454	1,287,203	941,595	712,892	843,959	746,773
Covered-employee payroll	\$ 2,476,686	2,100,077	1,896,938	2,053,724	1,719,840	1,663,010	1,475,177
Total OPEB liability as a percentage of payroll	58.54%	53.31%	67.86%	45.85%	41.45%	50.75%	50.62%

**SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF PERA OPEB LIABILITY**

MEASUREMENT DATE	PROPORTION OF COLLECTIVE NET OPEB LIABILITY (A)	PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY (B)	COVERED PAYROLL (C)	PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY AS A PERCENTAGE OF COVERED PAYROLL (B/C)	PLAN'S FIDUCIARY NET POSITION AS A PERCENTAGE OF TOTAL OPEB LIABILITY
DECEMBER 31, 2023	2.931992786%	\$ 20,926	\$ 324,616	6.45%	46.16%
DECEMBER 31, 2022	3.0474862361%	\$ 24,882	\$ 309,169	8.05%	38.57%
DECEMBER 31, 2021	3.1031779347%	\$ 26,759	\$ 296,840	9.01%	39.40%
DECEMBER 31, 2020	3.2452312656%	\$ 30,837	\$ 300,190	10.27%	32.78%
DECEMBER 31, 2019	3.4351836004%	\$ 38,611	\$ 308,898	12.50%	24.49%
DECEMBER 31, 2018	3.6189452649%	\$ 49,237	\$ 305,926	16.09%	17.03%
DECEMBER 31, 2017	3.7222136080%	\$ 48,374	\$ 302,484	15.99%	17.53%
DECEMBER 31, 2016	3.8085462272%	\$ 49,379	\$ 300,390	16.44%	16.72%

**SCHEDULE OF UNIVERSITY'S CONTRIBUTIONS TO PERA OPEB PLAN**

FISCAL YEAR-END	STATUTORILY REQUIRED CONTRIBUTION (A)	CONTRIBUTIONS IN RELATION TO STATUTORILY REQUIRED CONTRIBUTION (B)	CONTRIBUTION DEFICIENCY (EXCESS) (A-B)	COVERED PAYROLL (C)	CONTRIBUTIONS AS A PERCENTAGE OF COVERED PAYROLL (B/C)
JUNE 30, 2024	\$ 3,402	\$ 3,402	\$ -	\$ 333,533	1.02%
JUNE 30, 2023	\$ 3,227	\$ 3,227	\$ -	\$ 316,412	1.02%
JUNE 30, 2022	\$ 3,106	\$ 3,106	\$ -	\$ 304,475	1.02%
JUNE 30, 2021	\$ 2,972	\$ 2,972	\$ -	\$ 291,406	1.02%
JUNE 30, 2020	\$ 3,164	\$ 3,164	\$ -	\$ 310,204	1.02%
JUNE 30, 2019	\$ 3,136	\$ 3,136	\$ -	\$ 307,467	1.02%
JUNE 30, 2018	\$ 3,345	\$ 3,345	\$ -	\$ 327,981	1.02%
JUNE 30, 2017	\$ 3,067	\$ 3,067	\$ -	\$ 300,673	1.02%

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**SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF PERA PENSION LIABILITY**

MEASUREMENT DATE	PROPORTION OF COLLECTIVE NET PENSION LIABILITY (A)	PROPORTIONATE SHARE OF COLLECTIVE NET PENSION LIABILITY (B)	COVERED PAYROLL (C)	PROPORTIONATE SHARE OF COLLECTIVE NPL AS A PERCENTAGE OF COVERED PAYROLL (B/C)	PLAN'S FIDUCIARY NET POSITION AS A PERCENTAGE OF TOTAL PENSION LIABILITY
DECEMBER 31, 2023	9.4923408571%	\$ 959,969	\$ 324,616	295.72%	64.37%
DECEMBER 31, 2022	9.9626806357%	\$ 1,083,200	\$ 309,169	350.36%	60.63%
DECEMBER 31, 2021	9.9120846797%	\$ 731,020	\$ 296,840	246.27%	73.05%
DECEMBER 31, 2020	10.0696852041%	\$ 955,089	\$ 300,190	318.16%	65.34%
DECEMBER 31, 2019	10.7126353636%	\$ 1,039,533	\$ 308,898	336.53%	62.24%
DECEMBER 31, 2018	10.9376365281%	\$ 1,244,558	\$ 305,926	406.82%	55.11%
DECEMBER 31, 2017	11.0227933269%	\$ 2,206,541	\$ 302,484	729.47%	43.20%
DECEMBER 31, 2016	11.1571798445%	\$ 2,049,366	\$ 300,390	682.24%	42.59%
DECEMBER 31, 2015	11.1631105031%	\$ 1,175,591	\$ 296,983	395.84%	56.11%
DECEMBER 31, 2014	11.2723667751%	\$ 1,060,337	\$ 292,225	362.85%	59.84%

**SCHEDULE OF UNIVERSITY'S CONTRIBUTIONS TO PERA PENSION PLAN**

FISCAL YEAR-END	STATUTORILY REQUIRED CONTRIBUTION (A)	CONTRIBUTIONS IN RELATION TO STATUTORILY REQUIRED CONTRIBUTION (B)	CONTRIBUTION DEFICIENCY (EXCESS) (A-B)	COVERED PAYROLL (C)	CONTRIBUTIONS AS A PERCENTAGE OF COVERED PAYROLL (B/C)
JUNE 30, 2024	\$ 76,751	\$ 78,292	\$ (1,541)	\$ 333,533	23.47%
JUNE 30, 2023	\$ 72,276	\$ 92,027	\$ (19,751)	\$ 316,412	29.08%
JUNE 30, 2022	\$ 67,191	\$ 74,794	\$ (7,603)	\$ 304,475	24.56%
JUNE 30, 2021	\$ 63,808	\$ 63,808	\$ -	\$ 291,406	21.90%
JUNE 30, 2020	\$ 65,557	\$ 73,815	\$ (8,258)	\$ 310,204	23.80%
JUNE 30, 2019	\$ 63,850	\$ 72,435	\$ (8,585)	\$ 307,467	23.56%
JUNE 30, 2018	\$ 61,138	\$ 61,138	\$ -	\$ 327,981	18.64%
JUNE 30, 2017	\$ 58,698	\$ 58,698	\$ -	\$ 300,673	19.52%
JUNE 30, 2016	\$ 54,561	\$ 54,561	\$ -	\$ 299,112	18.24%
JUNE 30, 2015	\$ 50,696	\$ 50,696	\$ -	\$ 295,357	17.16%

**SCHEDULE OF CHANGES IN ALTERNATE MEDICARE PAYMENT'S TOTAL PENSION LIABILITY AND RELATED RATIOS**

AMP	Fiscal Year Ended June 30							
	2024	2023	2022	2021	2020	2019	2018	2017
Service cost	\$ 5,302	7,551	7,048	4,854	4,360	3,985	4,262	3,194
Interest on total AMP pension liability	3,820	2,821	2,771	3,295	3,339	2,751	2,231	2,391
Differences between expected and actual experience	(44)	(420)	(5,842)	(124)	(3,865)	(109)	(3,377)	(101)
Changes of assumptions	(7,245)	(28,775)	2,700	23,408	4,845	4,940	(3,180)	10,999
Benefit payments	(2,396)	(2,029)	(1,819)	(1,828)	(1,692)	(1,566)	(1,448)	(1,349)
Net change in total pension liability	(563)	(20,852)	4,858	29,605	6,987	10,001	(1,512)	15,134
Total pension liability (beginning)	103,810	124,662	119,804	90,199	83,212	73,211	74,723	59,589
Total pension liability (ending)	\$ 103,247	103,810	124,662	119,804	90,199	83,212	73,211	74,723
Covered-employee payroll	\$ 2,074,563	1,744,237	1,583,766	1,692,641	1,436,909	1,369,276	1,187,065	943,644
Total pension liability as a percentage of payroll	4.98%	5.95%	7.87%	7.08%	6.28%	6.08%	6.17%	7.92%

**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

**NOTE 1 – UNIVERSITY OPEB’S TOTAL OPEB LIABILITY**

**FUNDED STATUS**

No assets are held in trust to pay for plan benefits.

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS TO UNIVERSITY OPEB**

Changes of assumptions or other inputs effective for the June 30, 2023 measurement date are as follow:

- Discount rate changed from 3.54 percent to 3.66 percent.

Changes of assumptions or other inputs effective for the June 30, 2022 measurement date are as follow:

- Discount rate changed from 2.15 percent to 3.54 percent.

Changes of assumptions or other inputs effective for the June 30, 2021 measurement date are as follow:

- Discount rate changed from 2.20 percent to 2.15 percent.
- Mortality table was updated from PUB-2010 “Teachers” table with generational projection using Scale PM-2020 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2021.
- Retirement rates for PERA employees, termination rates, and salary scale were updated from the December 31, 2015 Colorado PERA assumption study to the December 31, 2019 Colorado PERA assumption study.
- Claims and trend rates were updated to better reflect expected future plan experience.

Changes in assumptions or other inputs effective for the June 30, 2020 measurement date are as follow:

- Discount rate changed from 3.50 percent to 2.20 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2019 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2020.

Changes in assumptions or other inputs effective for the June 30, 2019 measurement date are as follow:

- Discount rate changed from 3.85 percent to 3.50 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2018 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2019.
- Health care trend rates were updated.
- Health care claim costs and retiree contributions were updated based upon recent experiences.

Changes in assumptions or other inputs effective for the June 30, 2018 measurement date are as follow:

- Discount rate changed from 3.60 percent to 3.85 percent.
- Mortality table was updated to reflect the Public Retirement Plans Mortality Tables Report issued by the Society of Actuaries in January 2019. The specific assumption used the PUB-2010 Teachers Classification Table with generational projection using Scale MP-2018. The impact of this change was an increase in Total OPEB Liability of about 8 percent.

**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

Changes in assumptions or other inputs effective for the June 30, 2017 measurement date are as follow:

- Discount rate changed from 2.85 percent to 3.60 percent.
- Health care trend rates were updated.
- Spouse age differential changed from zero years for males and females to spouses two years younger for males and one year older for females.
- Spouse coverage assumption changed from 54 percent for males and 22 percent for females to 60 percent for males and 40 percent for females for PERA participants.
- The following assumptions were updated based on the December 31, 2015 Colorado PERA assumption study:
  - Mortality rates
  - Withdrawal rates
  - Retirement rates (apply to PERA participants only)

**NOTE 2 – PERA’S NET OPEB LIABILITY**

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS**

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2023 measurement period are as follow:

- As of the December 31, 2023 measurement date, the FNP and related disclosure components for the HCTF reflect payments related to the disaffiliation of Tri-County Health Department as a PERA-affiliated employer, effective December 31, 2022. As of the December 31, 2023 year-end, PERA recognized two additions for accounting and financial reporting purposes: a \$24 million payment received on December 4, 2023, and a \$2 million receivable. The employer disaffiliation payment and receivable allocations to the HCTF and Local Government Division Trust Fund were \$1.033 million and \$24.967 million, respectively.
- There were no changes made to the actuarial methods or assumptions.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2022 measurement period are as follow:

- The timing of the retirement decrement was adjusted to middle-of-year.

There were no changes in plan provisions, assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB compared to the prior year.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2020 measurement period are as follow:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.

**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

- The post-retirement non-disabled mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
  - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
  - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

There were no changes in plan provisions, assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB compared to the prior year.

There were no changes in plan provisions, assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in plan provisions, assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB compared to the prior year.

### **NOTE 3 – PERA’S NET PENSION LIABILITY**

#### **CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS**

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2023 measurement period are as follow:

- Senate Bill (SB) 23-056, enacted and effective June 2, 2023, intended to recompense PERA for the remaining portion of the \$225 million direct distribution originally scheduled for receipt July 1, 2020, suspended due to the enactment of House Bill (HB) 20-1379, but not fully repaid through the provisions within HB 22-1029. Pursuant to SB 23-056, the State Treasurer issued a warrant consisting of the balance of the PERA Payment Cash Fund, created in §24-51-416, plus \$10 million from the General Fund, totaling \$14.561 million.
- As of the December 31, 2023, measurement date, the total pension liability (TPL) recognizes the change in the default method applied for granting service accruals for certain members, from a "12-pay" method to a "non-12-pay" method. The default service accrual method for positions with an employment pattern of at least eight months but fewer than 12 months (including, but not limited to positions in the School and DPS Divisions) receive a higher ratio of service credit for each month worked, up to a maximum of 12 months of service credit per year.

Changes to plan provisions, assumptions, or other inputs effective for December 31, 2022 measurement period are as follows:

- House Bill 22-1029, effective upon enactment, required the State Treasurer to issue, in addition to the regularly scheduled \$225,000 direct distribution, a warrant to PERA in the amount of \$380,000 with reductions to future direct distributions. The July 1, 2023 direct distribution will be reduced by \$190,000 to \$35,000. The July 1, 2024 direct distribution will not be reduced from \$225,000 due to a negative investment return in 2022.



**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2021 measurement period are as follow:

- The following changes reflect the anticipated adjustments resulting from the 2020 automatic adjustment provision assessment, statutorily recognized July, 2021, and effective July 1, 2022
  - Member contribution rates increase by 0.50 percent.
  - Employer contribution rates increase by 0.50 percent.
  - Annual increase cap is lowered from 1.25 percent per year to 1.00 percent per year.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2020 measurement period are as follow:

- House Bill 20-1379 enacted on June 29, 2020, suspended the \$225,000 direct distribution payable on July 1, 2020 for the State's Fiscal Year 2021.
- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
  - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
  - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2019 measurement period are as follow:

- Senate Bill 18-200 was enacted on June 4, 2018, which included the adoption of the automatic adjustment provision. The following changes reflect the anticipated adjustments resulting from the 2018 automatic adjustment provision, statutorily recognized July 1, 2019, and effective July 1, 2020:
  - Member contribution rates increased by 0.50 percent.
  - Employer contribution rates increased by 0.50 percent.
  - Annual increase cap is lowered from 1.50 percent per year to 1.25 percent per year.

**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2018 measurement period are as follow:

- The following changes were made to the plan provision as part of Senate Bill 18-20:
  - Member contribution rates increased by 0.75 percent effective July 1, 2020, and an additional 0.50 percent effective July 1, 2021.
  - An annual direct distribution of \$225,000 from the State of Colorado, recognized as a nonemployer contributing entity, is distributed between the State, School, Judicial, and DPS Divisions.
  - Annual increase cap is lowered from 2.00 percent per year to 1.50 percent per year.
  - Initial annual increase waiting period is extended from one year after retirement to three years after retirement.
  - Annual increase payments are suspended for 2018 and 2019.
  - The number of years used in the Highest Average Salary calculation for non-vested members as of January 1, 2020 increases from three to five years for the State, School, and DPS Divisions and increases from one to three years for the Judicial Division.
- The single equivalent interest rate (SEIR) for the State Division was increased from 4.72 percent to 7.25 percent to reflect the changes to the projection's valuation basis which no longer resulted in a projected year of depletion of the fiduciary net position (FNP), thereby eliminating the need to apply the municipal bond index rate.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2017 measurement period are as follow:

- The SEIR for the State Division was lowered from 5.26 percent to 4.72 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate.
- The municipal bond index rate used in the determination of the SEIR for the State and Judicial Divisions changed from 3.86 percent on the prior measurement date to 3.43 percent on the measurement date.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:

- The investment return assumption was lowered from 7.50 percent to 7.25 percent.
- The price inflation assumption was lowered from 2.80 percent to 2.40 percent.
- The wage inflation assumption was lowered from 3.90 percent to 3.50 percent.
- The post-retirement mortality assumption for healthy lives for the State Division was changed to the RP-2014 Healthy Annuitant Mortality Table with adjustments for credibility and gender adjustments of a 73 percent factor applied to ages below 80 and a 108 percent factor applied to age 80 and above, projected to 2018, for males, and a 78 percent factor applied to ages below 80 and a 109 percent factor applied to age 80 and above, projected to 2020, for females.
- For disabled retirees, the mortality assumption was changed to reflect 90 percent of RP-2014 disabled Retiree Mortality Table.
- The mortality assumption for active members was changed to RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.
- The rates of retirement, withdrawal, and disability were revised to reflect more closely actual experience.

**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

- The estimated administrative expense as a percentage of covered payroll was increased from 0.35 percent to 0.40 percent.
- The SEIR for the State Division was lowered from 7.50 percent to 5.26 percent to reflect the changes to the projection's valuation basis, a projected year of depletion of the FNP, and the resulting application of the municipal bond index rate of 3.86 percent on the measurement date.

Changes in plan provisions, assumptions or other inputs effective for the December 31, 2015 measurement period are as follows:

- The following programming changes were made:
  - Valuation of the full survivor benefit without any reduction for possible remarriage.
  - Reflection of the employer match on separation benefits for all eligible years.
  - Reflection of one year of service eligibility for survivor annuity benefit.
  - Refinement of the 18-month AI timing.
  - Refinements to directly value certain and life, modified cash refund and pop-up benefit forms.
- The following methodology changes were made:
  - Recognition of merit salary increases in the first projection year.
  - Elimination of the assumption that 35 percent of future disabled members elect to receive a refund.
  - Removal of the negative value adjustment for liabilities associated with refunds of future terminating members.
  - Adjustments to the timing of the normal cost and UAAL payment calculations to reflect contributions throughout the year.

There were no changes in plan provisions, assumptions or other inputs for the December 31, 2014 measurement period compared to the prior year.

**NOTE 4 – UNIVERSITY'S ALTERNATE MEDICARE PAYMENT TOTAL PENSION LIABILITY**

**FUNDED STATUS**

No assets are held in trust to pay for plan benefits.

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS**

Changes of assumptions or other inputs effective for the June 30, 2023 measurement date are as follow:

- Discount rate changed from 3.54 percent to 3.65 percent.

Changes of assumptions or other inputs effective for the June 30, 2022 measurement date are as follow:

- Discount rate changed from 2.15 percent to 3.54 percent.

Changes of assumptions and other inputs effective for the June 30, 2021 measurement date are as follow:

- Discount rate changed from 2.20 percent to 2.15 percent.
- Mortality table was updated from PUB-2010 "Teachers" table with generational projection using Scale PM-2020 to the PUB-2010 "Teachers" table with generational projection using Scale MP-2021.

**UNIVERSITY OF COLORADO**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2024 and 2023 (unaudited)**

- Termination rates and salary scale were updated from the December 31, 2015 Colorado PERA assumption study to the December 31, 2019 Colorado PERA assumption study.

Changes in assumptions or other inputs effective for the June 30, 2020 measurement date are as follow:

- Discount rate changed from 3.50 percent to 2.20 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2019 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2020.

Changes in assumptions or other inputs effective for the June 30, 2019 measurement date are as follow:

- Discount rate changed from 3.85 percent to 3.50 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2018 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2019.

Changes in assumptions or other inputs effective for the June 30, 2018 measurement date are as follow:

- Discount rate changed from 3.60 percent to 3.85 percent.
- Mortality table was updated to reflect the Public Retirement Plans Mortality Tables Report issued by the Society of Actuaries in January 2019. The specific assumption used the PUB-2010 Teachers Classification Table with generational projection using Scale MP-2018. The impact of this change was an increase in TPL of about 10 percent.

Changes in assumptions or other inputs effective for the June 30, 2017 measurement date are as follow:

- Discount rate changed from 2.85 percent to 3.60 percent.
- Spouse age differential changed from zero years for males and females to spouses two years younger for males and one year older for females.
- Spouse coverage assumption changed from 54 percent for males and 22 percent for females to 60 percent for males and 40 percent for females.
- The following assumptions were updated based on the December 31, 2015 Colorado PERA assumption study:
  - Mortality rates
  - Withdrawal rates

Changes in assumptions or other inputs effective for the June 30, 2016 measurement date are as follow:

- A decrease in the discount rate from 3.85 percent to 2.85 percent.

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## **Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

### **Independent Auditor's Report**

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the business-type activities, the aggregate discretely presented component units, and the fiduciary component unit of the University of Colorado (the University), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated December 5, 2024, which contains an emphasis of matter paragraph regarding the reporting entity. Our report also includes a reference to other auditors who audited the financial statements of the University of Colorado Medicine (CU Medicine), Altitude West, LLC, and the University License Equity Holding Inc., all blended component units, and the University of Colorado Foundation (CU Foundation) and CU Boulder Enterprise Corporation (CUBEC), both discretely presented component units, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of CU Medicine and Altitude West, LLC, blended component units, the CU Foundation and CUBEC, discretely presented component units, and the University of Colorado Health and Welfare Trust, a fiduciary component unit, were not audited in accordance with *Government Auditing Standards*.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Forvis Mazars, LLP**

**Denver, Colorado  
December 5, 2024**

## **Forvis Mazars Report to the Legislative Audit Committee**

University of Colorado Board of Regents Audit Committee  
Members of the Legislative Audit Committee  
June 30, 2024

### **Results of the 2024 Financial Statement Audit, Including Required Communications**

#### **Required Communications Regarding Our Audit Strategy & Approach**

The following matters are required communications we must make to you, including these responsibilities:

##### **Scope of Our Audit**

This report covers audit results related to your financial statements:

- As of and for the year ended June 30, 2024
- Conducted in accordance with our contract with the Office of the State Auditor dated May 1, 2024

##### **Our Responsibilities**

Forvis Mazars is responsible for forming and expressing opinions about whether the financial statements that have been prepared by management, with the oversight of those charged with governance, are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP).

##### **Audit Scope & Inherent Limitations to Reasonable Assurance**

An audit performed in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Government Auditing Standards* issued by the Comptroller General of the United States (GAGAS) is designed to obtain reasonable, rather than absolute, assurance about the financial statements. The scope of our audit tests was established in relation to the financial statements taken as a whole and did not include a detailed audit of all transactions.

##### **Extent of Our Communication**

In addition to areas of interest and noting prior communications made during other phases of the engagement, this report includes communications required in accordance with GAAS that are relevant to the responsibilities of those charged with governance in overseeing the financial reporting process, including audit approach, results, and internal control. The standards do not require the auditor to design procedures for the purpose of identifying other matters to be communicated with those charged with governance.

##### **Independence**

The engagement team, others in our firm, as appropriate, and our firm, have complied with all relevant ethical requirements regarding independence.

##### **Your Responsibilities**

Our audits do not relieve management or those charged with governance of your responsibilities. Your responsibilities and ours are further referenced in our contract.



### **Distribution Restriction**

This communication is intended solely for the information and use of the following and is not intended to be, and should not be, used by anyone other than these specified parties:

- Members of the Legislative Audit Committee
- University of Colorado Board of Regents Audit Committee
- The State of Colorado Office of the State Auditor
- Others within the University

### ***Government Auditing Standards***

#### **Additional GAGAS Reporting**

We also provided reports as of June 30, 2024, on the following as required by GAGAS:

- Internal control over financial reporting and on compliance and other matters based on an audit of the financial statements performed in accordance with GAGAS

#### **Reporting Limitations**

Our consideration of internal control over financial reporting and our tests of compliance were not designed with an objective of forming an opinion on the effectiveness of internal control or on compliance, and accordingly, we do not express such an opinion.

#### **Group Audits**

##### *Component Auditors*

Our audit strategy included the use of the work of other auditors relating to certain components of the University, for which we are taking responsibility. In addition to obtaining an understanding of the component auditor's compliance with ethical requirements and independence to the University, we were involved in determining the nature, timing, and extent of testing performed by the component auditors. We also evaluated the work of the component auditors and have aggregated any findings from the component auditors with our own findings in this report.

##### *Referred-To Auditors Component Units/Funds Audited by Other Auditors*

Our audit strategy included the use of the work of a referred-to auditor, resulting in a division of responsibility over the group financial statements and our report thereon

We did not audit the financial statements of the University of Colorado Medicine (CU Medicine), Altitude West, LLC, or the University License Equity Holding Inc. (ULEHI), all blended component units of the University, which represent approximately 13 percent, 26 percent and 30 percent, and 13 percent, 26 percent and 30 percent for the years ended June 30, 2024 and 2023, respectively, of the assets, net position, and operating revenues of the business-type activities of the University. In addition, we did not audit the financial statements of the University of Colorado Foundation (CU Foundation) or the CU Boulder Enterprise Corporation (CUBEC), which represent 100 percent of the discretely presented component units of the University for the years ended June 30, 2024 and 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinions insofar as it relates to the amounts included for CU Medicine, Altitude West LLC, ULEHI, the CU Foundation, and CUBEC, are based solely on the reports of the other auditors

Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for those entities noted above, is based solely on the report of the other auditors. We have had communications with the other auditors during planning and throughout the audit regarding their qualifications to perform the audit, including independence, and consideration of materiality as a basis for referring to their audit report. Professional standards require that we provide you with information about our responsibilities in accordance with GAAS, as well as certain information related to the planned scope and timing of our audit.

### ***Other Information Accompanying the Audited Financial Statements***

The audited financial statements are presented along with management's annual financial report. Management, or those charged with governance, is responsible for preparing the annual report.

We were not engaged to audit the information contained in the annual financial report, and as a result, our opinion does not provide assurance as to the completeness and accuracy of the information contained therein.

As part of our procedures, we read the entire report to determine if financial information discussed in sections outside the financial statements materially contradicts the audited financial statements. If we identify any such matters, we bring them to management's attention and review subsequent revisions.

### **Auditor Objectives Related to Other Information**

Our objectives related to the other information accompanying the audited financial statements were to:

- Consider whether a material inconsistency exists between the other information and the financial statements
- Remain alert for indications that:
  - A material inconsistency exists between the other information and the auditor's knowledge obtained in the audit, or
  - A material misstatement of fact exists or the other information is otherwise misleading
- Respond appropriately when we identify that such material inconsistencies appear to exist or when we otherwise become aware that other information appears to be materially misstated. Potential responsive actions would include requesting management to correct the identified inconsistency.
- Include the appropriate communication in our auditor's report, disclosing the procedures performed on the Other Information, as well as the results obtained

### **Significant Accounting Policies**

Significant accounting policies are described in Note 1 of the audited financial statements.

With respect to new accounting standards adopted during the year, we call to your attention the following topics detailed in the following pages:

- No matters are reportable

### **Unusual Policies or Methods**

With respect to significant unusual accounting policies or accounting methods used for significant unusual transactions (significant transactions outside the normal course of business or that otherwise appear to be unusual due to their timing, size, or nature):

- No matters are reportable

### **Alternative Accounting Treatments**

We had discussions with management regarding alternative accounting treatments within GAAP for policies and practices for material items, including recognition, measurement and disclosure considerations related to the accounting for specific transactions as well as general accounting policies, as follows.

- No matters are reportable

### **Management Judgments and Accounting Estimates**

Accounting estimates are an integral part of financial statement preparation by management, based on its judgments. Significant areas of such estimates for which we are prepared to discuss management's estimation process and our procedures for testing the reasonableness of those estimates include:

- Valuation of student and grants receivable
- Valuation of capital assets
- Pension liabilities and related disclosures
- OPEB liabilities and related disclosures
- Investment valuations
- Incremental borrowing rates for leases and subscriptions

### **Financial Statement Disclosures**

The following areas involve particularly sensitive financial statement disclosures for which we are prepared to discuss the issues involved and related judgments made in formulating those disclosures:

- Revenue recognition
- Determination of investment fair values
- Pension and OPEB plans
- Related-organization transactions

### **Our Judgment About the Quality of the University's Accounting Principles**

During the course of the audit, we made the following observations regarding the University's application of accounting principles:

- No matters are reportable

### **Adjustments Identified by Audit**

During the course of any audit, an auditor may propose adjustments to financial statement amounts. Management evaluates our proposals and records those adjustments that, in its judgment, are required to prevent the financial statements from being materially misstated.

A misstatement is a difference between the amount, classification, presentation, or disclosure of a reported financial statement item and that which is required for the item to be presented fairly in accordance with the applicable financial reporting framework.

### **Proposed & Recorded Adjustments**

Auditor-proposed and management-recorded entries include the following:

- Reclassification of deferred gain on refunding from deferred outflows of resources to deferred inflows of resources of \$17,980,475.

### **Uncorrected Misstatements**

No uncorrected misstatements.

### ***Current Period Uncorrected Misstatements***

- No current-period uncorrected misstatements to report

### ***Prior-Period Uncorrected Misstatements***

- No prior-period uncorrected misstatements to report

## **Other Required Communications**

### **Disagreements with Management**

The following matters involved disagreements which if not satisfactorily resolved would have caused a modified auditor's opinion on the financial statements:

- No matters are reportable

### **Consultation with Individuals Outside of the Engagement Team**

During our audit, we encountered the following matters, for which we consulted the views of individuals outside of the engagement team:

- No matters are reportable

### **Consultation with Other Accountants**

During our audit, we became aware that management had consulted with other accountants about the following auditing or accounting matters:

- No matters are reportable

### **Significant Issues Discussed with Management**

#### *Prior to Retention*

During our discussion with management prior to our engagement, the following issues regarding application of accounting principles or auditing standards were discussed:

- No matters are reportable

#### *During the Audit Process*

During the audit process, the following issues were discussed or were the subject of correspondence with management:

- No matters are reportable

### **Difficulties Encountered in Performing the Audit**

Our audit requires cooperative effort between management and the audit team. During our audit, we found significant difficulties in working effectively on the following matters:

- No matters are reportable

### **Other Material Communications**

Listed below are other material communications between management and us related to the audit:

- Management representation letter
- Management letter dated December 5, 2024, communicating other deficiencies in internal control that are not considered material weaknesses or significant deficiencies

**Forvis Mazars, LLP**

Denver, Colorado  
December 5, 2024

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## **State-Funded Student Financial Assistance Programs**

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**UNIVERSITY OF COLORADO**  
**STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS**  
**Year Ended June 30, 2024**

**INTRODUCTION**

The University of Colorado (the University) is governed by the University of Colorado Board of Regents. The University is a state-supported institution of higher education comprised of the system office and the following three accredited campuses, all of which receive state-funded student financial assistance:

- University of Colorado Boulder
- University of Colorado Denver | Anschutz Medical Campus
- University of Colorado Colorado Springs

Our financial and compliance examination of the various state-funded student financial assistance programs at the University for the year ended June 30, 2024 was directed toward the objectives and criteria set forth in the Colorado Commission on Higher Education's (CCHE) Financial Aid Policy.

**STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS**

The University's various state-funded student financial assistance programs include the following:

- Colorado Need-Based Grant
- Colorado Graduate Grant
- Colorado Work-Study
- Early Childhood Education

The total state-funded student financial assistance programs expenditures made by the University were approximately \$63 million during the year ended June 30, 2024.

The director of financial aid at each campus is responsible for administration of these programs. This responsibility includes application processing, eligibility determination, and financial aid packaging, as well as ensuring compliance with regulations governing the participation of the University in federal and state-funded student financial aid programs. The campus controller's office at each campus is responsible for the programs' financial management, general ledger accounting, payments, and collections.

Authorizations and expenditures for state-funded student financial programs assistance are detailed by program in the accompanying statement of allocations, expenditures, and reversions for the year ended June 30, 2024. The University also obtained authorizations for federal student financial aid funds as follows:

Pell Grants	\$ 61,443,000
Direct Lending	341,307,942
Supplemental Educational Opportunity Grant	2,664,038
College Work-Study	75,308
Teacher Education Assistance for College and Higher Education Grant	34,781
Health Professions Student Loans	277,695
Nursing Student Loans	745,822
Nursing Faculty Loan Program	516,775



**UNIVERSITY OF COLORADO**  
**STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS**  
**Year Ended June 30, 2024**

**Purpose and Scope of Audit**

Our audit of the state-funded student assistance programs was performed in accordance with the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The purpose of the audit was to formulate an opinion on the statement of student aid program allocations, expenditures, and reversions for the fiscal year ended June 30, 2024, and to determine if these programs were administered in accordance with applicable laws, regulations, terms of agreements, and Governing Board directives which were set forth in the handbook.

Our audit included:

- Expressing an opinion on the statements of student assistance program allocations, expenditures and reversions
- Evaluation of the policies, procedures, and practices used to administer these programs
- Determination of compliance with applicable sections of Colorado Revised Statutes 23-3.3 et. seq. and approved Governing Board policies

**Summary of Current Year Comments**

There were no findings or recommendations related to State-Funded Student Financial Assistance Programs for the year ended June 30, 2024.

**Summary of Progress of Implementing Prior Audit Recommendations**

The audit report for the year ended June 30, 2022, included no recommendations.

## **Independent Auditor's Report on the Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs**

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

### **Report on the Audit of the Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs**

#### ***Opinion***

We have audited the accompanying statement of allocations, expenditures and reversions of the state-funded student financial assistance programs (the Statement) of University of Colorado System (the University), as of and for the year ended June 30, 2024, and the related notes to the Statement, in accordance with the requirements of *2023-24 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado-Funded Student Aid*, issued by the Colorado Department of Higher Education (CDHE).

In our opinion, the accompanying Statement referred to above presents fairly, in all material respects, the allocations, expenditures, and reversions of the State-Funded Student Financial Assistance programs of the University for the year ended June 30, 2024, in accordance with the format as set forth in the *Colorado-Funded Student Aid 2023-24 Audit Guide for State and Private Non-Profit Institutions of Higher Education*, issued by CDHE, and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the Board of Regents of the University of Colorado.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedule section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Emphasis of Matter***

We draw attention to Note 2 to the Statement, which describes the basis of accounting. The Statement was prepared by the University in accordance with the *Colorado-Funded Student Aid 2022-24 Audit Guide for State and Private Non-Profit Institutions of Higher Education*, issued by CDHE, and in conformity with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University. The Statement is a summary of cash activity of the state-funded student financial assistance programs with the exception of the Colorado Work-Study programs, and does not present certain transactions that would be included in the statement of state-funded student assistance programs if it was presented on the accrual basis of accounting, as prescribed

by accounting principles generally accepted in the United States of America. Accordingly, the accompanying Statement is not intended to, and does not present the financial position, changes in financial position, or cash flows of the University in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs**

Management is responsible for the preparation and fair presentation of the Statement in accordance with the financial format as set forth in the *Colorado-Funded Student Aid 2023-24 Audit Guide for State and Private Non-Profit Institutions of Higher Education*, issued by the Colorado Department of Higher Education (CDHE), and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the schedule that is free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibilities for the Audit of the Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs**

Our objectives are to obtain reasonable assurance about whether the Statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the Statement in accordance with the format set forth by the CDHE. The accompanying schedules of allocations, expenditures, and reversions of each of the colleges (the Schedules) are presented for purposes of additional analysis and are not a required part of the Statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the Statement. The information has been subjected to the auditing procedures applied in the audit of the Statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the Statement or to the Statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedules are fairly stated, in all material respects, in relation to the Statement as a whole.

### ***Restriction on Use***

This report is intended solely for the information and use of the Legislative Audit Committee, the Office of the State Auditor, management of the University, and the Colorado Department of Higher Education and is not intended to be and should not be used by anyone other than these specified parties. However upon release by the Legislative Audit Committee, this report is a public document.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2024, on our consideration of University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering University's internal control over financial reporting and compliance.

**Forvis Mazars, LLP**

Denver, Colorado  
December 5, 2024

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**UNIVERSITY OF COLORADO**  
**STATEMENT OF ALLOCATIONS, EXPENDITURES, AND REVERSIONS OF THE**  
**STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS – CONSOLIDATED**  
**Year Ended June 30, 2024**

<b>Consolidated</b>	<b>Total State-Funded Financial Aid</b>	<b>Colorado Need-Based Grant</b>	<b>Colorado Graduate Grant</b>	<b>Colorado Work-Study</b>	<b>Early Childhood Education</b>
Allocations					
Original Official Allocation Notice	\$ 61,668,648	\$ 46,636,233	\$ 10,321,310	\$ 4,632,210	\$ 78,895
Additional Funds Allocated by CCHE	927,105	366,831	(83,227)	(283,604)	927,105
Funds Released to CCHE	<u>(189,688)</u>	<u>-</u>	<u>-</u>	<u>(189,688)</u>	<u>-</u>
Total allocations	<u>62,406,065</u>	<u>47,003,064</u>	<u>10,238,083</u>	<u>4,158,918</u>	<u>1,006,000</u>
Total expenditures	<u>62,405,380</u>	<u>47,003,064</u>	<u>10,238,083</u>	<u>4,158,918</u>	<u>1,005,315</u>
Reversions	<u>\$ 685</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 685</u>

See Notes to Statement of Allocations, Expenditures and Reversions  
of the State-Funded Student Financial Assistance Programs

**UNIVERSITY OF COLORADO**  
**NOTES TO STATEMENT OF ALLOCATIONS, EXPENDITURES, AND REVERSIONS**  
**OF THE STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS**  
**Year Ended June 30, 2024**

**NOTE 1 – BASIS OF PRESENTATION**

The University of Colorado (the University) is governed by the University’s Board of Regents. The University comprises the system office and the following three accredited campuses:

- University of Colorado Boulder
- University of Colorado Denver | Anschutz Medical Campus
- University of Colorado Colorado Springs

The accompanying statement of allocations, expenditures, and reversions of state-funded student financial assistance programs (the Statement) has been prepared in accordance with the format as prescribed by the Colorado Department of Higher Education (CDHE), *Audit Guide* and in conformity with the provision of the Colorado Commission on Higher Education (CCHE) Student Financial Aid Policy and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the Board of Regents of the University of Colorado. The purpose of the Statement is to present, in summary form, the state-funded student financial assistance activities of the University’s three accredited campuses for the year ended June 30, 2024.

Because the Statement presents only a selected portion of the activities of the University, it is not intended to and does not present either the financial position or changes in financial position of the University in conformity with U.S. generally accepted accounting principles.

**NOTE 2 – BASIS OF ACCOUNTING**

All state-funded student financial assistance is expensed on a cash basis, except for the Colorado Work-Study program. Colorado Work-Study wages are recorded on the accrual basis recognizing expenses when the services are performed.

The University’s various state-funded student financial assistance programs include the following: the Colorado Need-Based Grant, the Colorado Graduate Grant, Colorado Work-Study, and Early Childhood Education.

**UNIVERSITY OF COLORADO**  
**SCHEDULE OF ALLOCATIONS, EXPENDITURES, AND REVERSIONS OF THE**  
**STATE-FUNDED STUDENT FINANCIAL ASSISTANCE PROGRAMS – BY CAMPUS**  
**Year Ended June 30, 2024**

	<b>Total Financial Aid</b>	<b>Colorado Need-Based Grant</b>	<b>Colorado Graduate Grant</b>	<b>Colorado Work- Study</b>	<b>Early Childhood Education</b>
<b>Boulder</b>					
Allocations:					
Original Official Allocation Notice	\$ 20,925,550	\$ 16,918,925	\$ 1,788,559	\$ 2,218,066	\$ -
Additional funds allocated by CCHE	-	233,227	(83,227)	(150,000)	-
Total allocations	20,925,550	17,152,152	1,705,332	2,068,066	-
Total expenditures	20,925,550	17,152,152	1,705,332	2,068,066	-
Reversions	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Denver</b>					
Allocations:					
Original Official Allocation Notice	\$ 26,733,351	\$ 17,332,093	\$ 8,065,214	\$ 1,336,044	\$ -
Additional funds allocated by CCHE	-	133,604	-	(133,604)	-
Funds released to CCHE	(189,688)	-	-	(189,688)	-
Total allocations	26,543,663	17,465,697	8,065,214	1,012,752	-
Total expenditures	26,543,663	17,465,697	8,065,214	1,012,752	-
Reversions	\$ -	\$ -	\$ -	\$ -	\$ -
<b>Colorado Springs</b>					
Allocations:					
Original Official Allocation Notice	\$ 14,009,747	\$ 12,385,215	\$ 467,537	\$ 1,078,100	\$ 78,895
Additional funds allocated by CCHE	927,105	-	-	-	927,105
Funds released to CCHE	-	-	-	-	-
Total allocations	14,936,852	12,385,215	467,537	1,078,100	1,006,000
Total expenditures	14,936,167	12,385,215	467,537	1,078,100	1,005,315
Reversions	\$ 685	\$ -	\$ -	\$ -	\$ 685
<b>Consolidated</b>					
Allocations:					
Original Official Allocation Notice	\$ 61,668,648	\$ 46,636,233	\$ 10,321,310	\$ 4,632,210	\$ 78,895
Additional funds allocated by CCHE	927,105	366,831	(83,227)	(283,604)	927,105
Funds released to CCHE	(189,688)	-	-	(189,688)	-
Total allocations	62,406,065	47,003,064	10,238,083	4,158,918	1,006,000
Total expenditures	62,405,380	47,003,064	10,238,083	4,158,918	1,005,315
Reversions	\$ 685	\$ -	\$ -	\$ -	\$ 685



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## **Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Statement of Allocations, Expenditures, and Reversions of the State of Colorado State-Funded Student Assistance Programs Performed in Accordance with *Government Auditing Standards***

### **Independent Auditor's Report**

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the statement of allocations, expenditures, and reversions of the state-funded student assistance programs (the Statement) and have issued our report thereon dated December 5, 2024, which contains an emphasis of matter paragraph regarding the reporting entity.

#### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the Statement, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Statement, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the University's Statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the Statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Forvis Mazars, LLP**

Denver Colorado  
December 5, 2024