# Second Regular Session Seventieth General Assembly STATE OF COLORADO

# REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 16-0832.02 Bob Lackner x4350

**HOUSE BILL 16-1434** 

### **HOUSE SPONSORSHIP**

Becker K. and Kagan,

### SENATE SPONSORSHIP

Carroll,

### **House Committees**

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**Senate Committees** 

State, Veterans, & Military Affairs Appropriations

# A BILL FOR AN ACT CONCERNING DISCLOSURE UNDER THE "FAIR CAMPAIGN PRACTICES ACT" OF POLITICAL COMMUNICATION THAT REFERS TO A POLITICAL PARTY, AND, IN CONNECTION THEREWITH, MAKING

104 AN APPROPRIATION.

## Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://www.leg.state.co.us/billsummaries">http://www.leg.state.co.us/billsummaries</a>.)

**Section 1** of the bill adds a definition in the "Fair Campaign Practices Act" of "party communication activity", which means a type of electioneering communication that mentions a political party.

HOUSE ord Reading Unamended April 25, 2016

HOUSE Amended 2nd Reading April 22, 2016 **Section 2** requires that any party communication activity made by any person that is controlled by or coordinated with a state political party be reported by both the person undertaking the party communication activity and the coordinating state political party.

**Section 3** makes large party expenditures on party communication activity subject to the same disclosure requirements as standard electioneering communications.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 1-45-103, add (12.9) 3 as follows: 4 1-45-103. **Definitions.** As used in this article, unless the context 5 otherwise requires: 6 (12.9) (a) "PARTY COMMUNICATION ACTIVITY" MEANS ANY 7 COMMUNICATION MADE BY A PERSON OTHER THAN A POLITICAL PARTY 8 THAT: 9 (I) IS BROADCASTED BY TELEVISION OR RADIO, PRINTED IN A 10 NEWSPAPER OR ON A BILLBOARD, DIRECTLY MAILED OR DELIVERED BY 11 HAND TO PERSONAL RESIDENCES, OR OTHERWISE DISTRIBUTED THAT: 12 (A) Unambiguously refers to a political party or any 13 CANDIDATE WHO IS AFFILIATED WITH THE POLITICAL PARTY; 14 (B) IS BROADCASTED, PRINTED, MAILED, DELIVERED, OR 15 DISTRIBUTED WITHIN THIRTY DAYS OF A PRIMARY ELECTION OR SIXTY 16 DAYS BEFORE A GENERAL ELECTION; AND 17 (C) IS BROADCASTED TO, PRINTED IN A NEWSPAPER FOR, 18 DISTRIBUTED TO, MAILED TO, DELIVERED BY HAND TO, OR OTHERWISE 19 DISTRIBUTED TO AN AUDIENCE THAT INCLUDES MEMBERS OF THE 20 ELECTORATE IN THAT PRIMARY OR GENERAL ELECTION; OR 21 (II) EXPRESSLY ADVOCATES FOR THE ELECTION OR DEFEAT OF A 22 POLITICAL PARTY.

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2	ACTUAL SPENDING OCCURS OR WHEN THERE IS A CONTRACTUAL
3	AGREEMENT REQUIRING SUCH SPENDING AND THE AMOUNT IS
4	DETERMINED.
5	(c) "PARTY COMMUNICATION ACTIVITY" DOES NOT INCLUDE:
6	(I) ANY NEWS ARTICLES, EDITORIAL ENDORSEMENTS, OPINION OR
7	COMMENTARY WRITINGS, OR LETTERS TO THE EDITOR PRINTED IN A
8	NEWSPAPER, MAGAZINE, OR OTHER PERIODICAL NOT OWNED OR
9	CONTROLLED BY A CANDIDATE OR POLITICAL PARTY;
10	(II) ANY EDITORIAL ENDORSEMENTS OR OPINIONS AIRED BY A
11	BROADCAST FACILITY NOT OWNED OR CONTROLLED BY A CANDIDATE OR
12	POLITICAL PARTY; OR
13	(III) SPENDING BY PERSONS, OTHER THAN POLITICAL PARTIES,
14	POLITICAL COMMITTEES, SMALL DONOR COMMITTEES, INDEPENDENT
15	EXPENDITURE COMMITTEES, OR POLITICAL ORGANIZATIONS IN THE
16	REGULAR COURSE AND SCOPE OF THEIR BUSINESS OR PAYMENTS BY A
17	MEMBERSHIP ORGANIZATION FOR ANY COMMUNICATION SOLELY TO
18	MEMBERS AND THEIR FAMILIES.
19	SECTION 2. In Colorado Revised Statutes, add 1-45-104.5 as
20	follows:
21	1-45-104.5. Treatment of coordinated party communication
22	activity - disclaimer requirements. (1) ANY PARTY COMMUNICATION
23	ACTIVITY MADE BY ANY PERSON THAT IS CONTROLLED BY OR
~ 4	COORDINATED WITH A STATE POLITICAL PARTY SHALL BE REPORTED BY
24	
24 25	BOTH THE PERSON UNDERTAKING THE PARTY COMMUNICATION ACTIVITY

1 (b) A PARTY COMMUNICATION ACTIVITY IS MADE WHEN THE

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1	(2) (a) In addition to any other applicable requirements
2	PROVIDED BY LAW, AND SUBJECT TO THE PROVISIONS OF THIS SECTION,
3	ANY COMMUNICATION THAT IS BROADCAST, PRINTED, MAILED, DELIVERED,
4	OR OTHERWISE CIRCULATED THAT CONSTITUTES PARTY COMMUNICATION
5	ACTIVITY FOR WHICH THE PERSON UNDERTAKING THE PARTY
6	COMMUNICATION ACTIVITY EXPENDS IN EXCESS OF ONE THOUSAND
7	DOLLARS ON THE COMMUNICATION MUST INCLUDE IN THE
8	COMMUNICATION A STATEMENT THAT:
9	(I) THE COMMUNICATION HAS BEEN "PAID FOR BY (FULL NAME OF
10	THE PERSON PAYING FOR THE COMMUNICATION)"; AND
11	(II) IDENTIFIES A NATURAL PERSON WHO IS THE REGISTERED AGENT
12	IF THE PERSON IDENTIFIED IN SUBPARAGRAPH (I) OF THIS PARAGRAPH (a)
13	IS NOT A NATURAL PERSON.
14	(b) IN THE CASE OF A BROADCAST COMMUNICATION, THE
15	STATEMENT REQUIRED BY PARAGRAPH (a) OF THIS SUBSECTION (2) MUST
16	SATISFY ALL APPLICABLE REQUIREMENTS PROMULGATED BY THE FEDERAL
17	COMMUNICATIONS COMMISSION FOR SIZE, DURATION, AND PLACEMENT.
18	(c) IN THE CASE OF A NONBROADCAST COMMUNICATION, THE
19	SECRETARY OF STATE SHALL, BY RULE, ESTABLISH SIZE AND PLACEMENT
20	REQUIREMENTS FOR THE DISCLAIMER.
21	<b>SECTION 3.</b> In Colorado Revised Statutes, 1-45-108, <b>amend</b> (1)
22	(a) (III) as follows:
23	<b>1-45-108. Disclosure - definition.</b> (1) (a) (III) Any person who
24	expends one thousand dollars or more per calendar year on EITHER
25	electioneering communications OR PARTY COMMUNICATION ACTIVITY
26	shall report to the secretary of state, in accordance with the disclosure
27	required by this section, the amount expended on the communications and

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1 the name and address of any person that contributes more than two 2 hundred fifty dollars per year to the person expending one thousand 3 dollars or more on the communications. If the person making a 4 contribution of more than two hundred fifty dollars is a natural person, 5 the disclosure required by this section shall MUST also include the person's 6 occupation and employer. 7 **SECTION 4.** Appropriation. For the 2016-17 state fiscal year, 8 \$9,991 is appropriated to the department of state. This appropriation is 9 from the department of state cash fund created in section 24-21-104 (3) 10 (b), C.R.S. To implement this act, the department may use this 11 appropriation for personal services related to information technology 12 services. **SECTION 5.** Applicability. This act applies to the portion of any 13 14 election cycle or for the portion of the calendar year remaining after the 15 effective date of this act and for any election cycle or calendar year 16 commencing after such effective date, whichever is applicable. 17 **SECTION 6.** Safety clause. The general assembly hereby finds, 18 determines, and declares that this act is necessary for the immediate

preservation of the public peace, health, and safety.

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