First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 25-0567.01 Josh Schultz x5486

HOUSE BILL 25-1109

HOUSE SPONSORSHIP

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A BILL FOR AN ACT

101 CONCERNING THE DESIGNATION OF A DECEDENT'S GENDER IDENTITY
102 ON THE DECEDENT'S CERTIFICATE OF DEATH.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill requires an individual who completes a certificate of death to record the decedent's sex to reflect the decedent's gender identity.

If an individual who completes a certificate of death is presented with a document memorializing the decedent's gender identity (gender identity document), the individual must record the decedent's sex to reflect the gender identity indicated in the gender identity document.

SENATE 2nd Reading Unamended March 25, 2025

> HOUSE 3rd Reading Unamended March 7, 2025

HOUSE Amended 2nd Reading March 5, 2025

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing law.

Dashes through the words or numbers indicate deletions from existing law.

If a gender identity document is not presented and an individual with the right to control the disposition of the decedent's remains objects to the sex recorded by the individual who completes the certificate of death, the individual with the right to control the disposition of the decedent's remains may state their objection to the individual who completes a certificate of death before the certificate of death is filed, and the individual who completes the certificate of death must record the sex as the gender identity reported by the individual with the right to control the disposition of the decedent's remains.

If a gender identity document is presented to the office of state registrar of vital statistics in the department of public health and environment (state registrar) for a decedent that died in the state, the state registrar must issue an amended certificate of death for the decedent that changes the decedent's sex to reflect the gender identity indicated in the gender identity document. The state registrar must also amend the certificate of death to reflect a legal name change if the appropriate legal name change documentation is submitted to the state registrar.

An individual with the right to control the disposition of a decedent's remains may file a claim seeking an order of the court to amend the information recorded on the decedent's certificate of death.

An individual who knowingly and willfully violates these requirements commits a class 2 misdemeanor.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 25-2-102, add (1.5) 3 and (2.6) as follows: 4 **25-2-102. Definitions.** As used in this article 2, unless the context 5 otherwise requires: 6 (1.5) "DOCUMENT MEMORIALIZING THE DECEDENT'S GENDER" OR 7 "DOCUMENT MEMORIALIZING THE DECEDENT'S GENDER IDENTITY" 8 INCLUDES ANY OF THE FOLLOWING: 9 (a) A COURT ORDER APPROVING A LEGAL NAME OR GENDER 10 CHANGE; 11 (b) WRITTEN INSTRUCTIONS FROM THE DECEDENT; 12 (c) A HEALTH-CARE DIRECTIVE; 13 (d) PROOF OF CLINICAL TREATMENT FOR A GENDER TRANSITION;

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1	(e) DOCUMENTATION OF A CHANGE TO THE GENDER MARKER ON
2	THE DECEDENT'S BIRTH CERTIFICATE; OR
3	(f) A DRIVER'S LICENSE.
4	
5	(2.6) "GENDER IDENTITY" MEANS AN INDIVIDUAL'S INNATE SENSE
6	OF THE INDIVIDUAL'S OWN GENDER, WHICH MAY OR MAY NOT CORRESPOND
7	WITH THE INDIVIDUAL'S SEX ASSIGNED AT BIRTH AND IS DESIGNATED ON
8	A CERTIFICATE OF DEATH AS MALE, FEMALE, OR "X", WHICH IS A SEX
9	DESIGNATION THAT IS NEITHER MALE NOR FEMALE.
10	SECTION 2. In Colorado Revised Statutes, 25-2-110, amend
11	(1)(c); and add (1)(e) and (1)(f) as follows:
12	25-2-110. Certificates of death - amended certificate of death
13	following a change in gender - definition. (1) (c) Once a certificate
14	of death has been filed pursuant to paragraph (a) of this subsection (1)
15	SUBSECTION (1)(a) OF THIS SECTION, a verification of death document may
16	be used by local offices of vital statistics and the office of the state
17	registrar of vital statistics when verifying a vital event to a person or
18	organization that has requested a verification of fact-of-death. A
19	verification of death document must include the name and address of the
20	decedent, the date of death, the place of death, THE GENDER OF THE
21	DECEDENT, the date the document is filed, the state file number, and the
22	name of any spouse of the decedent. A verification of death document is
23	not required to contain a social security number of the deceased as is
24	otherwise required of a certificate of death under paragraph (a) of this
25	subsection (1)(a) OF THIS SECTION.
26	(e) (I) IN DOCUMENTATION OF THE DECEDENT'S GENDER ON THE
27	CERTIFICATE OF DEATH, THE INDIVIDUAL COMPLETING THE CERTIFICATE

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1	OF DEATH SHALL RECORD THE DECEDENT'S GENDER TO REFLECT THE
2	DECEDENT'S GENDER IDENTITY. IF THE DOCUMENT MEMORIALIZING THE
3	DECEDENT'S GENDER IS NOT PROVIDED TO THE INDIVIDUAL COMPLETING
4	THE CERTIFICATE OF DEATH, THE DECEDENT'S NEXT OF KIN OR THE BEST
5	QUALIFIED INDIVIDUAL OR SOURCE AVAILABLE TO PROVIDE THE
6	DECEDENT'S GENDER MAY PROVIDE THAT INFORMATION.
7	(II) (A) IF THE INDIVIDUAL COMPLETING THE CERTIFICATE OF
8	DEATH IS PRESENTED WITH A DOCUMENT MEMORIALIZING THE DECEDENT'S
9	GENDER IDENTITY, THE INDIVIDUAL COMPLETING THE DEATH CERTIFICATE

GENDER IDENTITY, THE INDIVIDUAL COMPLETING THE DEATH CERTIFICATE SHALL RECORD THE DECEDENT'S GENDER TO REFLECT THE GENDER IDENTITY INDICATED IN THE DOCUMENT.

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- IF MORE THAN ONE DOCUMENT IS PRESENTED TO THE INDIVIDUAL COMPLETING THE CERTIFICATE OF DEATH PURSUANT TO SUBSECTION (1)(e)(II)(A) OF THIS SECTION OR TO THE STATE REGISTRAR PURSUANT TO SUBSECTION (1)(f)(I) OF THIS SECTION AND THE DOCUMENTS CONFLICT REGARDING THE DECEDENT'S GENDER IDENTITY, THE MOST RECENT DOCUMENT MEMORIALIZING THE DECEDENT'S GENDER IDENTITY, REGARDLESS OF EXPIRATION DATE, IF ANY, PREVAILS.
- (III) NOTWITHSTANDING SUBSECTION (1)(e)(I) OF THIS SECTION, IF A DOCUMENT MEMORIALIZING THE DECEDENT'S GENDER IDENTITY IS NOT PRESENTED PURSUANT TO SUBSECTION (1)(e)(II)(A) OF THIS SECTION AND THE INDIVIDUAL WITH THE RIGHT, OR A MAJORITY OF INDIVIDUALS WITH THE RIGHT, TO CONTROL THE DISPOSITION OF THE DECEDENT'S REMAINS PURSUANT TO SECTION 15-19-106 OBJECTS TO THE GENDER RECORDED BY THE INDIVIDUAL COMPLETING THE CERTIFICATE OF DEATH PURSUANT TO SUBSECTION (1)(e)(I) OF THIS SECTION, THE INDIVIDUAL OR MAJORITY OF INDIVIDUALS DESCRIBED IN THIS SUBSECTION (1)(e)(III) MAY

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1	STATE THEIR OBJECTION TO THE INDIVIDUAL COMPLETING THE
2	CERTIFICATE OF DEATH BEFORE THE CERTIFICATE OF DEATH IS FILED WITH
3	THE STATE REGISTRAR, AND THE INDIVIDUAL COMPLETING THE
4	CERTIFICATE OF DEATH SHALL RECORD THE DECEDENT'S GENDER AS THE
5	GENDER IDENTITY REPORTED BY THE INDIVIDUAL OR MAJORITY OF
6	INDIVIDUALS DESCRIBED IN THIS SUBSECTION (1)(e)(III).
7	(f) (I) IF A DECEDENT DIED IN THE STATE AND THE STATE
8	REGISTRAR IS PRESENTED WITH A DOCUMENT MEMORIALIZING THE
9	DECEDENT'S GENDER IDENTITY THAT REFLECTS A GENDER THAT IS NOT
10	CONSISTENT WITH THE GENDER RECORDED ON THE CERTIFICATE OF DEATH
11	FILED WITH THE STATE REGISTRAR PURSUANT TO SUBSECTION (1)(a) OF
12	THIS SECTION, THE STATE REGISTRAR SHALL ISSUE AN AMENDED
13	CERTIFICATE OF DEATH TO CHANGE THE DECEDENT'S GENDER
14	DESIGNATION TO REFLECT THE GENDER IDENTITY INDICATED IN THE
15	DOCUMENT.
16	(II) IF THE STATE REGISTRAR ISSUES AN AMENDED CERTIFICATE OF
17	DEATH AND THE APPROPRIATE LEGAL NAME CHANGE DOCUMENTATION IS
18	SUBMITTED TO THE STATE REGISTRAR, THE STATE REGISTRAR SHALL
19	AMEND THE CERTIFICATE OF DEATH TO REFLECT A LEGAL NAME CHANGE
20	MADE BEFORE, OR SIMULTANEOUS TO, THE DECEDENT'S CHANGE IN
21	GENDER IDENTITY.
22	(III) IN ISSUING AN AMENDED CERTIFICATE OF DEATH, THE STATE
23	REGISTRAR SHALL NOT:
24	(A) REQUEST ADDITIONAL INFORMATION OR RECORDS OTHER
25	THAN A DOCUMENT MEMORIALIZING THE DECEDENT'S GENDER IDENTITY;
26	OR
27	(B) DISCLOSE INFORMATION RELATING TO A GENDER CORRECTION,

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1	$INCLUDING \ TO \ OTHER \ GOVERNMENT \ EMPLOYEES, UNLESS \ THE \ DISCLOSURE$
2	IS LEGALLY REQUIRED TO CONDUCT OFFICIAL BUSINESS.
3	(IV) NOTWITHSTANDING SECTION 25-2-115, THE AMENDED
4	CERTIFICATE OF DEATH ISSUED PURSUANT TO SUBSECTION (1)(f)(I) OF THIS
5	SECTION SUPERSEDES THE ORIGINAL CERTIFICATE OF DEATH AS THE
6	OFFICIAL PUBLIC RECORD AND MUST NOT BE MARKED AS AMENDED OR
7	INDICATE IN ANY OTHER MANNER THAT THE GENDER OR LEGAL NAME ON
8	THE CERTIFICATE OF DEATH HAS BEEN CHANGED.
9	(V)(A) An individual described in subsection $(1)(e)(III)$ of
10	THIS SECTION MAY FILE A CLAIM IN THE COURT OF THE COUNTY WHERE A
11	DECEDENT RESIDED AT THE TIME OF THE DECEDENT'S DEATH OR WHERE
12	THE DECEDENT'S REMAINS ARE LOCATED, WHICH CLAIM NAMES AS A
13	PARTY THE INDIVIDUAL OR INDIVIDUALS DESCRIBED IN SUBSECTION
14	(1)(e)(III) OF THIS SECTION AND SEEKS AN ORDER OF THE COURT
15	AMENDING THE GENDER RECORDED ON THE DECEDENT'S CERTIFICATE OF
16	DEATH.
17	(B) AN INDIVIDUAL COMPLETING THE CERTIFICATE OF DEATH IS
18	NOT LIABLE FOR DAMAGES OR COSTS RESULTING FROM CLAIMS RELATED
19	TO THE INFORMATION OF THE DECEDENT AS RECORDED ON THE
20	CERTIFICATE OF DEATH UNLESS THE INDIVIDUAL KNOWINGLY AND
21	WILLFULLY RECORDED THE INCORRECT INFORMATION ON THE CERTIFICATE
22	OF DEATH.
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24	SECTION 3. In Colorado Revised Statutes, add 25-2-113.9 as
25	follows:
26	25-2-113.9. Gender selection for death certificates. ON OR
27	BEFORE JANUARY 1, 2026, THE DEPARTMENT OF PUBLIC HEALTH AND

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1	ENVIRONMENT SHALL ADD A GENDER FIELD TO THE CERTIFICATE OF DEATH
2	FORM AND THE ELECTRONIC DEATH REGISTRATION SYSTEM THAT IS
3	REQUIRED TO BE UTILIZED BY A QUALIFIED INDIVIDUAL PURSUANT TO
4	SECTION 25-2-110.
5	SECTION 4. In Colorado Revised Statutes, 25-2-115, amend (1)
6	as follows:
7	25-2-115. Alteration of reports and certificates - amended
8	reports and certificates. (1) A vital statistics report or certificate shall
9	not ever be altered in any way except in accordance with this article 2 and
10	applicable rules. Except for amended birth certificates issued pursuant to
11	section 25-2-113.8 AND AMENDED CERTIFICATES OF DEATH ISSUED
12	PURSUANT TO SECTION 25-2-110 (1)(f), the date of alteration and a
13	summary description of the evidence submitted in support of the
14	alteration must be endorsed on or made a part of each vital statistics
15	certificate that is altered. Every vital statistics report or certificate that is
16	altered in any way must be marked "Amended", except for amended birth
17	certificates issued pursuant to section 25-2-113.8; AMENDED
18	CERTIFICATES OF DEATH ISSUED PURSUANT TO SECTION 25-2-110 (1)(f);
19	the birth report or certificate of a child altered by the addition of a father's
20	name pursuant to section 25-2-112 (3), in which case, upon request of the
21	parents, the surname of the child shall be changed on the report and
22	certificate to that of the father; or additions and minor corrections made
23	within one year after the date of the statistical event as may be specified
24	by applicable rules. A child's surname may be changed upon affidavit of
25	the parent that the change is being made to conform the child's surname
26	to the parent's legal surname.
27	SECTION 5. Applicability. This act applies to offenses

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- 1 committed on or after the effective date of this act.
- 2 SECTION 6. Safety clause. The general assembly finds,
- determines, and declares that this act is necessary for the immediate
- 4 preservation of the public peace, health, or safety or for appropriations for
- 5 the support and maintenance of the departments of the state and state
- 6 institutions.

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