First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 25-0880.01 Christopher McMichael x4775

HOUSE BILL 25-1295

HOUSE SPONSORSHIP

Rutinel and Lindsay, Mabrey

SENATE SPONSORSHIP

Roberts,

House Committees

Senate Committees

Transportation, Housing & Local Government

A BILL FOR AN ACT 101 CONCERNING THE OPERATION OF FOOD TRUCKS, AND, IN CONNECTION THEREWITH, ESTABLISHING A DEFINITION OF "MOBILE RETAIL 102 FOOD ESTABLISHMENT" AND ESTABLISHING RECIPROCITY FOR 103 104 CERTAIN LICENSES AND PERMITS BETWEEN LOCAL 105 GOVERNMENT JURISDICTIONS TO ALLOW A MOBILE RETAIL 106 FOOD ESTABLISHMENT TO OPERATE IN **MULTIPLE** 107 JURISDICTIONS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

HOUSE Ird Reading Unamended April 28, 2025

HOUSE Amended 2nd Reading April 25, 2025 The bill creates a reciprocal licensing and permitting system for the operation of food trucks within the jurisdictions of local governments in the state. The bill requires a local government to grant the owner or operator of a food truck a reciprocal business license, reciprocal health department permit, and reciprocal fire safety permit (reciprocal license and reciprocal permits), which reciprocal license and reciprocal permits allow the owner or operator of a food truck to operate within the local government's jurisdiction, if the owner or operator of a food truck:

- Has an active business license from another local government;
- Has an active health department permit from another local government;
- Has an active fire safety permit from another local government; and
- Pays applicable application and licensing and permitting fees.

A local government must review an application for the reciprocal license and reciprocal permits within 14 calendar days after receiving the application and decide whether to approve or deny the application. The local government may deny the application under certain circumstances. The local government may collect an application fee and charge reduced licensing and permitting fees for granting the reciprocal license and reciprocal permits.

The bill prohibits the governing body of a local government from adopting an ordinance, resolution, regulation, zoning code, or other code that:

- Prohibits the operation of a food truck in a zone in which a food establishment is considered a permitted or conditional use;
- Restricts the total number of days a food truck may be operated within the local government's jurisdiction during a calendar year; or
- Prohibits the operation of a food truck within a certain distance of another food establishment, unless the specified distance is less than 50 feet.
- 1 Be it enacted by the General Assembly of the State of Colorado:
- SECTION 1. In Colorado Revised Statutes, recreate and
- reenact, with amendments, article 11.6 of title 29 as follows:
- 4 **29-11.6-101.** Legislative declaration. (1) THE GENERAL

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1	ASSEMBLY FINDS AND DECLARES THAT:
2	(a) MOBILE RETAIL FOOD ESTABLISHMENTS ARE A GROWING PART
3	OF THE STATE'S ECONOMY;
4	(b) Mobile retail food establishments are inherently
5	MOBILE AND ARE INTENDED TO OPERATE IN VARIOUS LOCATIONS ACROSS
6	THE STATE; AND
7	(c) Laws imposed and administered at the local level
8	REQUIRING MOBILE RETAIL FOOD ESTABLISHMENTS TO OBTAIN SEPARATE
9	PERMITS OR LICENSES TO OPERATE WITHIN A LOCAL GOVERNMENT'S
10	JURISDICTION IMPOSE INORDINATE BURDENS ON THOSE ESTABLISHMENTS.
11	29-11.6-102. Definitions. As used in this article 11.6, unless
12	THE CONTEXT OTHERWISE REQUIRES:
13	(1) "DENVER FOOD SAFETY LICENSE" MEANS THE FOOD SAFETY
14	LICENSE GRANTED BY THE CITY AND COUNTY OF DENVER THAT
15	AUTHORIZES A MOBILE RETAIL FOOD ESTABLISHMENT TO OPERATE WITHIN
16	THE CITY AND COUNTY OF DENVER.
17	(2) "FIRE SAFETY PERMIT" MEANS A PERMIT OR DOCUMENT ISSUED
18	BY A LOCAL GOVERNMENT THAT CERTIFIES THAT A MOBILE RETAIL FOOD
19	ESTABLISHMENT MEETS THE LOCAL GOVERNMENT'S FIRE SAFETY
20	STANDARDS AND AUTHORIZES AN INDIVIDUAL TO OPERATE THE MOBILE
21	RETAIL FOOD ESTABLISHMENT.
22	(3) "INTERNATIONAL FIRE CODE" MEANS THE INTERNATIONAL FIRE
23	CODE PUBLISHED BY THE INTERNATIONAL CODE COUNCIL, OR A
24	SUCCESSOR ORGANIZATION.
25	(4) "LOCAL GOVERNMENT" MEANS AN AUTHORITY, A COUNTY, A
26	MUNICIPALITY, A CITY AND COUNTY, A DISTRICT, OR ANOTHER POLITICAL
27	SUBDIVISION OF THE STATE OR ANY DEPARTMENT, AGENCY, INSTITUTION.

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1	OR AUTHORITY OF A COUNTY, A MUNICIPALITY, A CITY AND COUNTY, A
2	DISTRICT, OR ANOTHER POLITICAL SUBDIVISION OF THE STATE.
3	(5) "Mobile Retail food establishment" means a retail
4	FOOD ESTABLISHMENT THAT:
5	(a) IS OPERATED FROM A MOVABLE, MOTOR-DRIVEN, OR
6	PROPELLED VEHICLE, PORTABLE STRUCTURE, OR WATERCRAFT;
7	(b) CAN CHANGE LOCATION; AND
8	(c) IS INTENDED TO PHYSICALLY REPORT TO AND OPERATE FROM
9	A COMMISSARY FOR SERVICING, RESTOCKING, AND MAINTENANCE.
10	(6) "RETAIL FOOD ESTABLISHMENT" HAS THE MEANING SET FORTH
11	IN SECTION 25-4-1602 (14).
12	(7) "STATE HEALTH DEPARTMENT LICENSE" MEANS THE LICENSE
13	GRANTED BY THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT
14	PURSUANT TO SECTION 25-4-1606.
15	29-11.6-103. Mobile retail food establishment operations - fire
16	safety permit - reciprocity between local government jurisdictions.
17	(1) A VALID FIRE SAFETY PERMIT THAT HAS BEEN ISSUED TO A MOBILE
18	RETAIL FOOD ESTABLISHMENT IS VALID IN THE JURISDICTION OF ANY
19	OTHER LOCAL GOVERNMENT IN THIS STATE IF THE FIRE SAFETY PERMIT
20	WAS ISSUED:
21	(a) BY A LOCAL GOVERNMENT THAT HAS ADOPTED THE MOST
22	RECENT INTERNATIONAL FIRE CODE OR A FIRE CODE THAT HAS
23	INCORPORATED THE MINIMUM CODES AND STANDARDS FOR MOBILE RETAIL
24	FOOD ESTABLISHMENTS AS ADOPTED BY THE DIVISION OF FIRE PREVENTION
25	AND CONTROL PURSUANT TO SECTION 24-33.5-1203 (1)(z); AND
26	(b) AFTER AN INSPECTION BY A CERTIFIED FIRE INSPECTOR, AS
27	DEFINED IN SECTION 24-33.5-1202 (2.5).

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1	(2) (a) The owner or operator of a mobile retail food
2	ESTABLISHMENT SHALL PROVIDE, THROUGH REASONABLE ELECTRONIC
3	MEANS, A COPY OF THE FIRE SAFETY PERMIT ISSUED IN ACCORDANCE WITH
4	SUBSECTION (1) OF THIS SECTION TO THE LOCAL GOVERNMENT IN WHICH
5	THE OWNER OR OPERATOR INTENDS TO OPERATE THE MOBILE RETAIL FOOD
6	ESTABLISHMENT AT LEAST FOURTEEN CALENDAR DAYS BEFORE OPERATING
7	WITHIN THE LOCAL GOVERNMENT'S JURISDICTION.
8	(b) The owner or operator of a mobile retail food
9	ESTABLISHMENT MUST PROVIDE ONLY ONE COPY OF THE FIRE SAFETY
10	PERMIT ISSUED IN ACCORDANCE WITH SUBSECTION (1) OF THIS SECTION TO
11	THE LOCAL GOVERNMENT PER CALENDAR YEAR, UNLESS THE FIRE SAFETY
12	PERMIT HAS EXPIRED IN THE TIME SINCE THE OWNER OR OPERATOR
13	PREVIOUSLY SUBMITTED THE PERMIT TO THE LOCAL GOVERNMENT.
14	(c) A LOCAL GOVERNMENT MAY DESIGNATE THE OFFICE OR
15	DEPARTMENT OF THE LOCAL GOVERNMENT TO WHICH THE OWNER OR
16	OPERATOR OF A MOBILE RETAIL FOOD ESTABLISHMENT SHALL SUBMIT THE
17	COPY OF THE FIRE SAFETY PERMIT IN ACCORDANCE WITH THIS SUBSECTION
18	(2). If the local government does not designate an office or
19	DEPARTMENT, THE OWNER OR OPERATOR OF THE MOBILE RETAIL FOOD
20	ESTABLISHMENT SHALL SUBMIT THE COPY OF THE FIRE SAFETY PERMIT TO
21	A RELEVANT OFFICE OR DEPARTMENT.
22	(3) (a) A MOBILE RETAIL FOOD ESTABLISHMENT THAT IS
23	OPERATING IN A LOCAL GOVERNMENT'S JURISDICTION MUST BE IN
24	COMPLIANCE WITH THE LOCAL GOVERNMENT'S FIRE SAFETY CODE DURING
25	OPERATION IN THAT JURISDICTION AND IS SUBJECT TO INSPECTION AND
26	ENFORCEMENT BY THE LOCAL GOVERNMENT.
27	(b) A MOBILE RETAIL FOOD ESTABLISHMENT THAT FAILS A FIRE

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1	SAFETY INSPECTION BY A LOCAL GOVERNMENT OR THAT IS FOUND IN
2	VIOLATION OF THE LOCAL GOVERNMENT'S FIRE SAFETY CODE IS
3	CONSIDERED TO NO LONGER HAVE A VALID FIRE SAFETY PERMIT IN THAT
4	JURISDICTION PURSUANT TO SUBSECTION (1) OF THIS SECTION AND IS NOT
5	PERMITTED TO OPERATE WITHIN THAT LOCAL GOVERNMENT'S
6	JURISDICTION UNTIL THE MOBILE RETAIL FOOD ESTABLISHMENT PASSES A
7	FIRE SAFETY INSPECTION FROM A CERTIFIED FIRE INSPECTOR, AS DEFINED
8	IN SECTION 24-33.5-1202 (2.5), AND COMPLIES WITH THE LOCAL
9	GOVERNMENT'S FIRE SAFETY CODE.
10	29-11.6-104. Mobile retail food establishment operations - food
11	safety license - state health department license - Denver food safety
12	license - reciprocity between local government jurisdictions.
13	(1) Denver food safety license. (a) The city and county of Denver
14	SHALL PERMIT THE OWNER OR OPERATOR OF A MOBILE RETAIL FOOD
15	ESTABLISHMENT THAT HAS AN ACTIVE AND VALID STATE HEALTH
16	DEPARTMENT LICENSE TO OPERATE THE MOBILE RETAIL FOOD
17	ESTABLISHMENT WITHIN THE JURISDICTION OF THE CITY AND COUNTY OF
18	DENVER.
19	(b) (I) THE OWNER OR OPERATOR OF A MOBILE RETAIL FOOD
20	ESTABLISHMENT SHALL PROVIDE, THROUGH REASONABLE ELECTRONIC
21	MEANS, A COPY OF THE ACTIVE AND VALID STATE HEALTH DEPARTMENT
22	LICENSE TO THE CITY AND COUNTY OF \overline{D} ENVER AT LEAST FOURTEEN
23	CALENDAR DAYS BEFORE OPERATING WITHIN THE JURISDICTION OF THE
24	CITY AND COUNTY OF DENVER.
25	(II) THE OWNER OR OPERATOR OF A MOBILE RETAIL FOOD
26	ESTABLISHMENT MUST PROVIDE ONLY ONE COPY OF THE STATE HEALTH
27	DEPARTMENT LICENSE TO THE CITY AND COUNTY OF DENVER PER

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1	CALENDAR YEAR, UNLESS THE STATE HEALTH DEPARTMENT LICENSE HAS
2	EXPIRED IN THE TIME SINCE THE OWNER OR OPERATOR PREVIOUSLY
3	SUBMITTED THE LICENSE TO THE CITY AND COUNTY OF DENVER.
4	(III) THE CITY AND COUNTY OF DENVER MAY DESIGNATE THE
5	OFFICE OR DEPARTMENT TO WHICH THE OWNER OR OPERATOR OF A MOBILE
6	RETAIL FOOD ESTABLISHMENT SHALL SUBMIT THE COPY OF THE STATE
7	HEALTH DEPARTMENT LICENSE IN ACCORDANCE WITH THIS SUBSECTION
8	(1)(b). If the city and county of Denver does not designate an
9	OFFICE OR DEPARTMENT, THE OWNER OR OPERATOR OF THE MOBILE RETAIL
10	FOOD ESTABLISHMENT SHALL SUBMIT THE COPY OF THE STATE HEALTH
11	DEPARTMENT LICENSE TO A RELEVANT OFFICE OR DEPARTMENT.
12	(c)(I) A mobile retail food establishment that is operating
13	WITHIN THE JURISDICTION OF THE CITY AND COUNTY OF $\overline{\boldsymbol{D}}$ enver must be
14	IN COMPLIANCE WITH ALL ORDINANCES, RESOLUTIONS, REGULATIONS,
15	ZONING CODES, HEALTH CODES, OR OTHER CODES OF THE CITY AND
16	COUNTY OF DENVER DURING OPERATION WITHIN THE CITY AND COUNTY
17	OF DENVER AND IS SUBJECT TO INSPECTION AND ENFORCEMENT BY THE
18	CITY AND COUNTY OF DENVER.
19	(II) IF THE CITY AND COUNTY OF DENVER FINDS THAT A MOBILE
20	RETAIL FOOD ESTABLISHMENT WITH A STATE HEALTH DEPARTMENT
21	LICENSE AND THAT IS OPERATING WITHIN ITS JURISDICTION PURSUANT TO
22	SECTION (1)(a) OF THIS SECTION IS IN VIOLATION OF ANY ORDINANCE,
23	RESOLUTION, REGULATION, ZONING CODE, HEALTH CODE, OR OTHER CODE
24	OF THE CITY AND COUNTY OF DENVER, THE CITY AND COUNTY OF DENVER
25	MAY PROHIBIT THE MOBILE RETAIL FOOD ESTABLISHMENT FROM
26	OPERATING WITHIN THE CITY AND COUNTY OF \overline{D} ENVER UNTIL THE MOBILE
27	RETAIL FOOD ESTABLISHMENT PASSES A HEALTH INSPECTION BY THE CITY

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1	AND COUNTY OF DENVER OR IS FOUND TO BE IN COMPLIANCE WITH THE
2	LAWS OF THE CITY AND COUNTY OF DENVER.
3	(2) State health department license. (a) THE OWNER OR
4	OPERATOR OF A MOBILE RETAIL FOOD ESTABLISHMENT THAT HAS A VALID
5	AND ACTIVE DENVER FOOD SAFETY LICENSE IS CONSIDERED TO HAVE A
6	VALID STATE HEALTH DEPARTMENT LICENSE AND IS PERMITTED TO
7	OPERATE THE MOBILE RETAIL FOOD ESTABLISHMENT WITHIN THE
8	JURISDICTION OF ANOTHER LOCAL GOVERNMENT.
9	(b) (I) The owner or operator of a mobile retail food
10	ESTABLISHMENT SHALL PROVIDE, THROUGH REASONABLE ELECTRONIC
11	MEANS, A COPY OF THE ACTIVE AND VALID DENVER FOOD SAFETY LICENSE
12	TO THE LOCAL GOVERNMENT IN WHICH THE OWNER OR OPERATOR INTENDS
13	TO OPERATE THE MOBILE RETAIL FOOD ESTABLISHMENT AND TO THE
14	DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT, CREATED IN SECTION
15	25-1-102, AT LEAST FOURTEEN CALENDAR DAYS BEFORE OPERATING
16	WITHIN THE LOCAL GOVERNMENT'S JURISDICTION.
17	(II) THE OWNER OR OPERATOR OF A MOBILE RETAIL FOOD
18	ESTABLISHMENT MUST PROVIDE ONLY ONE COPY OF THE DENVER FOOD
19	SAFETY LICENSE TO THE LOCAL GOVERNMENT PER CALENDAR YEAR,
20	UNLESS THE DENVER FOOD SAFETY LICENSE HAS EXPIRED IN THE TIME
21	SINCE THE OWNER OR OPERATOR PREVIOUSLY SUBMITTED THE LICENSE TO
22	THE LOCAL GOVERNMENT.
23	(III) A LOCAL GOVERNMENT MAY DESIGNATE THE OFFICE OR
24	DEPARTMENT OF THE LOCAL GOVERNMENT TO WHICH THE OWNER OR
25	OPERATOR OF A MOBILE RETAIL FOOD ESTABLISHMENT SHALL SUBMIT THE
26	COPY OF THE DENVER FOOD SAFETY LICENSE IN ACCORDANCE WITH THIS
27	SUBSECTION (2)(b). If the local government does not designate an

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1	OFFICE OR DEPARTMENT, THE OWNER OR OPERATOR OF THE MOBILE RETAIL
2	FOOD ESTABLISHMENT SHALL SUBMIT THE COPY OF THE DENVER FOOD
3	SAFETY LICENSE TO A RELEVANT OFFICE OR DEPARTMENT.
4	(c) (I) (A) A MOBILE RETAIL FOOD ESTABLISHMENT WITH A
5	DENVER FOOD SAFETY LICENSE THAT IS OPERATING IN A LOCAL
6	GOVERNMENT'S JURISDICTION MUST BE IN COMPLIANCE WITH ALL
7	ORDINANCES, RESOLUTIONS, REGULATIONS, ZONING CODES, OR OTHER
8	CODES OF THE LOCAL GOVERNMENT DURING OPERATION IN THAT
9	JURISDICTION AND IS SUBJECT TO INSPECTION AND ENFORCEMENT BY THE
10	LOCAL GOVERNMENT.
11	(B) A MOBILE RETAIL FOOD ESTABLISHMENT WITH A DENVER FOOD
12	SAFETY LICENSE THAT IS FOUND IN VIOLATION OF ANY ORDINANCE,
13	RESOLUTION, REGULATION, ZONING CODE, OR OTHER CODE OF THE LOCAL
14	GOVERNMENT IN WHICH IT IS OPERATING IS NOT PERMITTED TO OPERATE
15	WITHIN THAT JURISDICTION PURSUANT TO SUBSECTION (2)(a) OF THIS
16	SECTION UNTIL THE MOBILE RETAIL FOOD ESTABLISHMENT COMPLIES WITH
17	THE LAWS OF THE LOCAL GOVERNMENT.
18	(II) (A) A MOBILE RETAIL FOOD ESTABLISHMENT WITH A DENVER
19	FOOD SAFETY LICENSE THAT IS OPERATING WITHIN THE JURISDICTION OF
20	ANOTHER LOCAL GOVERNMENT PURSUANT TO SUBSECTION (2)(a) OF THIS
21	SECTION MUST BE IN COMPLIANCE WITH RULES ADOPTED BY THE
22	DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT PURSUANT TO
23	SECTION 25-4-1604.
24	(B) IF A LOCAL GOVERNMENT FINDS THAT A MOBILE RETAIL FOOD
25	ESTABLISHMENT WITH A DENVER FOOD SAFETY LICENSE AND THAT IS
26	OPERATING WITHIN THE LOCAL GOVERNMENT'S JURISDICTION PURSUANT
27	TO SUBSECTION (2)(a) OF THIS SECTION IS IN VIOLATION OF THE RULES

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1	ADOPTED BY THE DEPARTMENT OF PUBLIC HEALTH ENVIRONMENT
2	PURSUANT TO SECTION 25-4-1604, THE LOCAL GOVERNMENT MAY
3	PROHIBIT THE MOBILE RETAIL FOOD ESTABLISHMENT FROM OPERATING
4	WITH THE LOCAL GOVERNMENT'S JURISDICTION UNTIL THE MOBILE RETAIL
5	FOOD ESTABLISHMENT PASSES A HEALTH INSPECTION BY THE LOCAL
6	GOVERNMENT, THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT,
7	OR ANOTHER LOCAL GOVERNMENT THAT ENFORCES THE RULES ADOPTED
8	BY THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT PURSUANT TO
9	SECTION 25-4-1604.
10	29-11.6-105. Local government enforcement. NOTHING IN THIS
11	ARTICLE 11.6 PROHIBITS A LOCAL GOVERNMENT FROM ADOPTING OR
12	ENFORCING THE LOCAL GOVERNMENT'S ORDINANCES, RESOLUTIONS,
13	REGULATIONS, ZONING CODES, HEALTH CODES, OR OTHER CODES RELATED
14	TO THE OPERATION OF A MOBILE RETAIL FOOD ESTABLISHMENT.
15	SECTION 2. In Colorado Revised Statutes, 25-4-1602, add (2.7)
16	and (10.5) as follows:
17	25-4-1602. Definitions. As used in this part 16, unless the context
18	otherwise requires:
19	(2.7) "Denver food safety license" has the meaning set
20	FORTH IN SECTION $29-11.6-102$ (1).
21	(10.5) "Mobile retail food establishment" has the meaning
22	SET FORTH IN SECTION $29-11.6-102$ (5).
23	SECTION 3. In Colorado Revised Statutes, 25-4-1604, amend
24	(2); and add (3) as follows:
25	25-4-1604. Powers and duties of department - reciprocal
26	license - rules. (2) (a) Subsection (1) of this section shall DOES not apply
2.7	to the city and county of Denver, which, by ordinance, may provide for

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1	the licensure of retail food establishments.
2	(b) THE CITY AND COUNTY OF DENVER SHALL PERMIT A LICENSEE
3	TO OPERATE A MOBILE RETAIL FOOD ESTABLISHMENT WITHIN THE
4	JURISDICTION OF THE CITY AND COUNTY OF \overline{D} ENVER IN ACCORDANCE WITH
5	SECTION 29-11.6-104 (1).
6	(3) THE DEPARTMENT SHALL CONSIDER AN OWNER OR OPERATOR
7	OF A MOBILE RETAIL FOOD ESTABLISHMENT WITH A DENVER FOOD SAFETY
8	LICENSE TO HAVE A VALID LICENSE TO OPERATE THE MOBILE RETAIL FOOD
9	ESTABLISHMENT WITHIN THE JURISDICTION OF ANOTHER LOCAL
10	GOVERNMENT IN ACCORDANCE WITH SECTION 29-11.6-104 (2).
11	SECTION 4. In Colorado Revised Statutes, 24-33.5-1203, add
12	(1)(z) as follows:
13	24-33.5-1203. Duties of division. (1) The division shall perform
14	the following duties:
15	(z) ADOPT MINIMUM CODES AND STANDARDS FOR FIRE SAFETY AND
16	PREVENTION RELATED TO THE OPERATION OF MOBILE RETAIL FOOD
17	ESTABLISHMENTS, AS DEFINED IN SECTION 29-11.6-102 (5), FOR USE BY A
18	LOCAL GOVERNMENT IN THE LOCAL GOVERNMENT'S ESTABLISHMENT OR
19	ADOPTION OF A FIRE CODE.
20	SECTION 5. Act subject to petition - effective date -
21	applicability. (1) This act takes effect at 12:01 a.m. on the day following
22	the expiration of the ninety-day period after final adjournment of the
23	general assembly; except that, if a referendum petition is filed pursuant
24	to section 1 (3) of article V of the state constitution against this act or an
25	item, section, or part of this act within such period, then the act, item,
26	section, or part will not take effect unless approved by the people at the
27	general election to be held in November 2026 and, in such case, will take

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- effect on the date of the official declaration of the vote thereon by the
- governor.
- 3 (2) This act applies to applications submitted and conduct
- 4 occurring on or after the applicable effective date of this act.

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