Second Regular Session Seventy-first General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 18-0827.01 Kip Kolkmeier x4510

SENATE BILL 18-132

SENATE SPONSORSHIP

Smallwood,

HOUSE SPONSORSHIP

Kennedy,

Senate Committees

Health & Human Services Appropriations

House Committees

Health, Insurance, & Environment Appropriations

A BILL FOR AN ACT

101	CONCERNING A WAIVER OF FEDERAL LAW TO PERMIT INSURANCE
102	CARRIERS TO OFFER CATASTROPHIC HEALTH PLANS TO ANY
103	INDIVIDUAL RESIDING IN COLORADO, AND, IN CONNECTION
104	THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill requires the commissioner of insurance to apply to the secretary of the United States department of health and human services for a 5-year waiver of the federal law restricting catastrophic health plans

SENATE 3rd Reading Unamended March 8, 2018

SENATE Amended 2nd Reading March 5, 2018 offered through the Colorado health benefit exchange. The waiver, if approved, would permit the offering of catastrophic health plans to any individual residing in Colorado rather than only individuals under the age of 30 or meeting a hardship requirement. If the waiver is denied, the statutory section is repealed.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly finds and determines that:

- (a) Under section 1332 of the federal "Patient Protection and Affordable Care Act", Pub.L. 111-148, states are permitted to apply to the secretary of the United States department of health and human services for a waiver of certain requirements of the federal act with respect to health insurance coverage in order to allow states to pursue innovative strategies for providing their residents with access to high-quality affordable health care coverage;
- (b) Section 1303 (e) of the federal act permits the offering of catastrophic health plans but limits those plans to individuals under the age of thirty or meeting a hardship requirement;
- (c) A waiver under section 1332 of the federal act, often referred to as a "1332 waiver" or "state innovation waiver", to allow a state to waive the restrictions in section 1303 (e) of the federal act regarding catastrophic health plans may be an opportunity for a state to lower premiums for consumers, improve market stability, and increase consumer choice; and
- (d) It is important for the state to pursue efforts to reduce health insurance premiums for consumers, improve stability in the insurance market, and increase consumer choice by applying for a state innovation waiver to permit insurance carriers to offer catastrophic health plans to all

-2-

1	Coloradans regardless of age or hardship.
2	SECTION 2. In Colorado Revised Statutes, add 10-16-116.5 as
3	follows:
4	10-16-116.5. State innovation waiver for nonemployer
5	catastrophic health plans - notice of decision by secretary - effect of
6	secretary's decision - notice to revisor of statutes - definitions - rules
7	- state measurement for accountable, responsive, and transparent
8	(SMART) government act report - repeal. (1) (a) THE COMMISSIONER
9	SHALL CONDUCT AN ACTUARIAL ANALYSIS TO DETERMINE IF THE SALE OF
10	CATASTROPHIC HEALTH PLANS TO PERSONS THIRTY YEARS OF AGE AND
11	OLDER WHO DO NOT MEET A HARDSHIP REQUIREMENT WOULD RESULT IN
12	A REDUCTION IN THE TOTAL AMOUNT OF ADVANCED PREMIUM TAX
13	CREDITS RECEIVED BY COLORADO RESIDENTS OR WOULD INCREASE THE
14	AVERAGE PREMIUMS OF INDIVIDUAL HEALTH PLANS IN COLORADO. IF THE
15	ACTUARIAL ANALYSIS DEMONSTRATES THAT THE TOTAL AMOUNT OF
16	ADVANCED PREMIUM TAX CREDITS RECEIVED BY COLORADO RESIDENTS
17	WILL NOT DECLINE AND THE AVERAGE PREMIUMS OF INDIVIDUAL HEALTH
18	PLANS IN COLORADO WILL NOT INCREASE, THEN THE COMMISSIONER
19	SHALL APPLY TO THE SECRETARY FOR A FIVE-YEAR STATE INNOVATION
20	WAIVER IN ACCORDANCE WITH SECTION 1332 OF THE FEDERAL ACT AND 45
21	CFR 155 TO WAIVE SECTION 1303 (e) OF THE FEDERAL ACT AND 45 CFR
22	156.155 to enable insurance carriers in the state to offer
23	CATASTROPHIC HEALTH PLANS TO ANY INDIVIDUAL RESIDING IN
24	COLORADO FOR PLAN YEARS STARTING ON OR AFTER JANUARY 1, 2020.
25	THE WAIVER APPLICATION MUST CLEARLY STATE <u>THAT:</u>
26	(I) Offering Catastrophic Health Plans to individuals
27	THIRTY YEARS OF AGE AND OLDER AND INDIVIDUALS WHO DO NOT MEET

-3-

1	A HARDSHIP REQUIREMENT IS CONTINGENT ON APPROVAL OF THE WAIVER
2	REQUEST;
3	(II) HEALTH BENEFIT PLANS ISSUED IN ACCORDANCE WITH THE
4	WAIVER MAY ONLY BE OFFERED AND SOLD THROUGH THE HEALTH BENEFIT
5	EXCHANGE; AND
6	(III) HEALTH BENEFIT PLANS ISSUED IN ACCORDANCE WITH THE
7	WAIVER ARE NOT ELIGIBLE FOR ADVANCED PREMIUM TAX CREDITS.
8	(b) The commissioner shall ensure that the waiver
9	APPLICATION SUBMITTED PURSUANT TO THIS SECTION COMPLIES WITH THE
10	REQUIREMENTS SPECIFIED IN SECTION 1332 of the federal act and 45
11	CFR 155.1308.
12	(2) (a) The commissioner shall make the draft waiver
13	APPLICATION AVAILABLE FOR PUBLIC REVIEW BY POSTING A COPY ON THE
14	DEPARTMENT'S WEBSITE ON OR BEFORE DECEMBER 1, 2018. THE
15	COMMISSIONER SHALL SUBMIT THE WAIVER APPLICATION TO THE
16	SECRETARY BY JANUARY 1, 2019.
17	(b) THE COMMISSIONER SHALL NOTIFY THE FOLLOWING OF ANY
18	FEDERAL ACTIONS REGARDING THE WAIVER REQUEST:
19	(I) THE JOINT BUDGET COMMITTEE OF THE SENATE AND HOUSE OF
20	REPRESENTATIVES OR ANY SUCCESSOR COMMITTEE;
21	(II) THE SENATE COMMITTEE ON HEALTH AND HUMAN SERVICES OR
22	ANY SUCCESSOR COMMITTEE; AND
23	(III) THE HOUSE OF REPRESENTATIVES COMMITTEES ON HEALTH,
24	INSURANCE, AND ENVIRONMENT AND PUBLIC HEALTH CARE AND HUMAN
25	SERVICES OR ANY SUCCESSOR COMMITTEES.
26	(3) NOTWITHSTANDING THE DEFINITION OF CATASTROPHIC PLAN
27	IN SECTION 10-16-102 (10), ANY REQUIREMENT OR LIMITATION IMPOSED

-4- 132

1	BY SECTION 10-16-103.4 OR 10-16-116, OR ANY OTHER PROVISION OF LAW,
2	IF THE SECRETARY APPROVES THE WAIVER REQUESTED IN ACCORDANCE
3	WITH SUBSECTION (1) OF THIS SECTION, INSURANCE CARRIERS ARE
4	PERMITTED TO OFFER CATASTROPHIC HEALTH PLANS TO ANY INDIVIDUAL
5	RESIDING IN COLORADO.
6	(4) If the secretary approves the waiver requested in
7	ACCORDANCE WITH THIS SECTION, THE COMMISSIONER SHALL
8	PROMULGATE RULES NECESSARY TO PERMIT THE OFFERING OF
9	CATASTROPHIC HEALTH PLANS CONSISTENT WITH THE WAIVER AND THIS
10	SECTION.
11	(5) AS USED IN THIS SECTION:
12	(a) "CATASTROPHIC HEALTH PLAN" MEANS AN INDIVIDUAL HEALTH
13	BENEFIT PLAN THAT DOES NOT PROVIDE A BRONZE, SILVER, GOLD, OR
14	PLATINUM LEVEL OF COVERAGE, AS THOSE COVERAGES ARE DESCRIBED IN
15	SECTION 10-16-103.4.
16	(b) "SECRETARY" MEANS THE SECRETARY OF THE UNITED STATES
17	DEPARTMENT OF HEALTH AND HUMAN SERVICES.
18	(c) "STATE INNOVATION WAIVER" MEANS A WAIVER OF ONE OR
19	MORE REQUIREMENTS OF THE FEDERAL ACT AUTHORIZED BY SECTION 1332
20	OF THE FEDERAL ACT, CODIFIED IN 42 U.S.C. SEC. 18052, AND APPLICABLE
21	FEDERAL REGULATIONS.
22	(6) If the secretary denies the waiver requested under
23	THIS SECTION OR, AFTER APPROVAL, DENIES AN APPLICATION TO EXTEND
24	THE WAIVER, THIS SECTION IS REPEALED. THE COMMISSIONER SHALL
25	NOTIFY THE REVISOR OF STATUTES IN WRITING IF THE CONDITION
26	SPECIFIED IN THIS SUBSECTION (6) OCCURS BY E-MAILING THE NOTICE TO
27	REVISOROFSTATUTES.GA@STATE.CO.US. THIS SECTION IS REPEALED ON

-5-

1	THE DATE IDENTIFIED IN THE NOTICE THAT THE WAIVER OR EXTENSION
2	WAS DENIED OR ON THE DATE OF THE NOTICE TO THE REVISOR OF
3	STATUTES IF THE NOTICE DOES NOT SPECIFY A DIFFERENT DATE.
4	(7) IF THE SECRETARY APPROVES THE WAIVER, THE COMMISSIONER
5	SHALL REPORT ON THE IMPLEMENTATION AND EFFECT OF THE WAIVER TO
6	THE SENATE COMMITTEE ON HEALTH AND HUMAN SERVICES AND THE
7	HOUSE OF REPRESENTATIVES COMMITTEES ON HEALTH, INSURANCE, AND
8	ENVIRONMENT AND PUBLIC HEALTH CARE AND HUMAN SERVICES, OR ANY
9	SUCCESSOR COMMITTEES, DURING THE COMMITTEES' HEARINGS HELD
10	PRIOR TO THE $\overline{2022}$ REGULAR SESSION OF THE GENERAL ASSEMBLY UNDER
11	THE "STATE MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND
12	TRANSPARENT (SMART) GOVERNMENT ACT", PART 2 OF ARTICLE 7 OF
13	TITLE 2.
14	(8) This section is repealed, effective January 1, 2023.
15	SECTION 3. Appropriation. For the 2018-19 state fiscal year,
16	\$9,200 is appropriated to the department of regulatory agencies for use by
17	the division of insurance. This appropriation is from the division of
18	insurance cash fund created in section 10-1-103 (3), C.R.S. To implement
19	this act, the division may use this appropriation for personal services.
20	SECTION 4. Act subject to petition - effective date. This act
21	takes effect at 12:01 a.m. on the day following the expiration of the
22	ninety-day period after final adjournment of the general assembly (August
23	8, 2018, if adjournment sine die is on May 9, 2018); except that, if a
24	referendum petition is filed pursuant to section 1 (3) of article V of the
25	state constitution against this act or an item, section, or part of this act
26	within such period, then the act, item, section, or part will not take effect
27	unless approved by the people at the general election to be held in

-6- 132

- November 2018 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.

-7-