Second Regular Session Seventy-first General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 18-0458.01 Yelana Love x2295

HOUSE BILL 18-1236

HOUSE SPONSORSHIP

McLachlan and Becker J.,

SENATE SPONSORSHIP

Baumgardner,

House Committees

Senate Committees

Agriculture, Livestock, & Natural Resources

	A BILL FOR AN ACT
101	CONCERNING THE CONTINUATION OF THE COLORADO FOOD SYSTEMS
102	ADVISORY COUNCIL, AND, IN CONNECTION THEREWITH,
103	IMPLEMENTING THE RECOMMENDATIONS IN THE DEPARTMENT
104	OF REGULATORY AGENCIES' SUNSET REPORT.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Sunset Process - House Agriculture, Livestock, and Natural Resources Committee. The bill implements the recommendations of the department of regulatory agencies in its sunset review and report on the

Colorado food systems advisory council by extending the council indefinitely.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, add with amended 3 and relocated provisions part 2 to article 1 of title 35 as follows: 4 PART 2 5 COLORADO FOOD SYSTEMS ADVISORY COUNCIL 6 35-1-201. [Formerly 24-37.3-101] Legislative declaration. 7 (1) The general assembly hereby finds and declares that: 8 (a) In September 2009, the federal centers for disease control and 9 prevention reported that no state in the United States was meeting 10 national goals for the amount of fruits and vegetables that Americans 11 should be eating. As a result, the centers for disease control and 12 prevention identified the creation of food policy councils, consisting of 13 multi-stakeholder organizations, as an effective way to support system 14 changes to improve local, regional, and state food economies. 15 (b) Food councils formed in other states have been effective in 16 bringing together a broad array of food-related government and 17 nongovernment constituencies to employ a food systems approach that 18 facilitates evaluation and program development at every stage of the food 19 process from farm to table; 20 (c) Formation of a state food advisory council is intended to 21 benefit Colorado agriculturists and others involved in all aspects of 22 agricultural production; 23 (d) Creation of a state food advisory council will provide 24 increased focus on the economic development opportunities of Colorado's 25 food system along with improvements to agricultural production,

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1	community well-being, and public health; AND
2	(e) Nothing in this article PART 2 is intended to impede, cause
3	harm to, or limit conventionally produced agricultural products or the
4	persons who produce them.
5	(2) The general assembly further finds that building local,
6	regional, and state food economies will create jobs, stimulate statewide
7	economic development, and circulate money from local food sales within
8	local communities. The general assembly finds that building robust,
9	resilient, and long-term local food economies in Colorado will preserve
10	and protect the natural environment, increase consumer access to fresh,
11	healthy, and safe foods, and provide greater food security for all
12	Coloradans.
13	35-1-202. Definitions. As used in this part 2, unless the
14	CONTEXT OTHERWISE REQUIRES:
15	(1) "FARM-TO-SCHOOL PROGRAM" MEANS A PROGRAM THAT
16	ENCOURAGES THE ACQUISITION AND USE OF LOCALLY GROWN, PRODUCED,
17	AND PROCESSED AGRICULTURAL PRODUCTS BY SCHOOLS IN ORDER TO
18	PROVIDE HEALTHY, LOCAL FOOD PRODUCTS TO STUDENTS AND BENEFIT
19	THE STATE'S AGRICULTURAL INDUSTRY.
20	(2) "FOOD AND NUTRITION ASSISTANCE" MEANS FEDERAL AND
21	COMMUNITY-BASED FOOD PROGRAMS THAT PROVIDE FOOD DIRECTLY, OR
22	SUPPLEMENTAL INCOME TO PURCHASE FOOD, TO ELIGIBLE LOW-INCOME
23	CITIZENS.
24	(3) "SCHOOL" MEANS EARLY CARE INSTITUTIONS THROUGH HIGHER
25	EDUCATION.
26	35-1-203. [Formerly 24-37.3-102] Colorado food systems
27	advisory council - created - membership - terms - vacancies - repeal.

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1	(1) There is hereby established in the department of agriculture the
2	Colorado food systems advisory council, referred to in this article PART
3	2 as the "council". The council is created as an advisory committee to
4	foster a healthy food supply available to all Colorado residents while
5	enhancing the state's agricultural and natural resources, encouraging
6	economic growth, expanding the viability of agriculture, and improving
7	the health of our communities and residents. The council's role is to make
8	recommendations to the general assembly and to the appropriate
9	regulatory agencies, not to create policy. The council shall use a method
10	of dialogue and consensus decision-making to arrive at its PROVIDE
11	recommendations REGARDING INCREASING HEALTHY FOOD ACCESS FOR
12	ALL COLORADO RESIDENTS, CREATING ECONOMIC OPPORTUNITIES FOR
13	COLORADO PRODUCERS AND FOOD-RELATED BUSINESSES, AND
14	STRENGTHENING LOCAL AND REGIONAL FOOD SYSTEMS.
15	(2) The council consists of: fifteen members as follows:
16	(a) The executive director, or his or her designee, of each of the
17	following state departments FOLLOWING MEMBERS APPOINTED AS
18	INDICATED:
19	(I) ONE REPRESENTATIVE OF THE DEPARTMENT OF EDUCATION,
20	APPOINTED BY THE COMMISSIONER OF EDUCATION;
21	(I) ONE REPRESENTATIVE OF the department of public health
22	and environment, APPOINTED BY THE EXECUTIVE DIRECTOR OF THE
23	DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT;
24	(III) ONE REPRESENTATIVE OF the department, of agriculture
25	APPOINTED BY THE COMMISSIONER;
26	(III) (IV) ONE REPRESENTATIVE OF the department of human
27	services, APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT

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1	OF HUMAN SERVICES;
2	(IV) (V) The department ONE REPRESENTATIVE of education THE
3	COLORADO STATE UNIVERSITY EXTENSION SERVICES PROGRAM,
4	APPOINTED BY THE DIRECTOR OF THE COLORADO STATE UNIVERSITY
5	EXTENSION SERVICES PROGRAM; AND
6	(VI) ONE REPRESENTATIVE OF THE COLORADO OFFICE OF
7	ECONOMIC DEVELOPMENT AND INTERNATIONAL TRADE, APPOINTED BY THE
8	EXECUTIVE DIRECTOR OF THE OFFICE OF ECONOMIC DEVELOPMENT AND
9	INTERNATIONAL TRADE;
10	(b) Eleven Members appointed by the governor who represent and
11	have expertise in one of seven functional areas of food systems, OR HIS OR
12	HER DESIGNEE as follows:
13	(I) Two members who represent nutrition and health ARE
14	RECIPIENTS OF A FEDERAL FOOD ASSISTANCE PROGRAM, AT LEAST ONE OF
15	WHOM IS A RECIPIENT OF THE SUPPLEMENTAL NUTRITION ASSISTANCE
16	PROGRAM;
17	(II) Three Two members who represent DIFFERENT SECTORS OF
18	agricultural production, at least one of whom represents a large producer
19	and one a small producer IS A FRUIT OR VEGETABLE PRODUCER AND ONE
20	OF WHOM SELLS AGRICULTURAL PRODUCTS TO A PUBLIC SCHOOL OR
21	SCHOOL DISTRICT;
22	(III) One member who represents small food wholesalers or food
23	retailers and one member who represents large food wholesalers or food
24	retailers, of which one of the two members may represent both small and
25	large food wholesalers or food retailers Two members who represent
26	FOOD WHOLESALERS OR RETAILERS, ONE OF WHOM MUST BE A DIRECT
27	MARKET RETAILER;

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1	(IV) One member who represents A STATEWIDE anti-hunger and
2	food assistance programs ORGANIZATION;
3	(V) One member TWO MEMBERS who is ARE knowledgeable about
4	a local, state, or federal agency and who has AGENCIES, ONE OF WHOM
5	HAS EXPERTISE IN FEDERAL FOOD AND NUTRITION SERVICE PROGRAMS AND
6	ONE OF WHOM HAS expertise in rural community and regional
7	development programs or community and economic development
8	programs;
9	(VI) One member from an academic institution who specializes
10	in economic systems, agriculture, or health care;
11	(VII) The director of the Colorado state university extension
12	services program or his or her designee. Two MEMBERS WHO REPRESENT
13	INSTITUTIONAL PROCUREMENT, ONE OF WHOM IS FROM AN EDUCATIONAL
14	SETTING AND ONE OF WHOM IS FROM A HEALTH CARE SETTING;
15	(VIII) ONE MEMBER WHO REPRESENTS A LOCAL, NONPROFIT,
16	COMMUNITY ORGANIZATION ENGAGED IN FARM-TO-SCHOOL OR LOCAL
17	FOOD SYSTEMS;
18	(IX) ONE MEMBER WHO REPRESENTS A FOOD DISTRIBUTOR OF A
19	FOOD HUB;
20	(X) ONE MEMBER WHO IS KNOWLEDGEABLE ABOUT NUTRITION,
21	PREFERABLY A PHYSICIAN LICENSED PURSUANT TO ARTICLE 36 OF TITLE 12
22	OR A REGISTERED DIETICIAN; AND
23	(XI) ONE STATEWIDE HEALTHY FOOD SYSTEM ORGANIZATION
24	REPRESENTATIVE.
25	(3) In making appointments to the council, the governor
26	APPOINTING AUTHORITIES shall ensure, TO THE EXTENT POSSIBLE, that the
27	membership of the council includes geographic representation from all

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areas of the state. The governor shall also consider appointing persons
who have expertise in more than one functional area. No more than five
members of the council appointed by the governor shall be members of
the same political party AND SOCIAL DIVERSITY, AS WELL AS A BALANCE
OF EXPERTISE, BOTH GOVERNMENTAL AND NONGOVERNMENTAL, IN ISSUES
RELATING TO COLORADO'S FOOD SYSTEMS.
(4) Each member of the council who is appointed pursuant to
subsection (2) of this section shall serve at the pleasure of the appointing
authority who appointed the member. Each member of the council shall
serve a three-year term; except that the governor shall appoint four
members to serve two-year terms. THE APPOINTING AUTHORITY MAY
REAPPOINT THE MEMBER FOR ONE ADDITIONAL THREE-YEAR TERM.
(5) (a) THE TERMS OF THE COUNCIL MEMBERS APPOINTED PRIOR TO
THE EFFECTIVE DATE OF THIS SECTION EXPIRE ON AUGUST 30, 2018. The
appointing authorities shall make their initial appointments to the council
AS SPECIFIED IN SUBSECTION (2) OF THIS SECTION no later than October 1,
2010 August 31, 2018.
(b) This subsection (5) is repealed, effective September 1,
2020.
(6) Any vacancy on the council shall be filled in the same manner
in which the original appointment was made, and the term shall be IS for
the balance of the unexpired term of the member whose term POSITION ON
THE COUNCIL is vacant.
(7) A majority of the members of the council shall elect a chair
and a vice-chair, who shall serve for two-year terms. A member of the
council who is an executive director of a state department or his or her
designee may be elected to be a chair or a vice-chair of the council, but

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both positions shall not be held at the same time by members who are executive directors of state departments or their designees.

- (8) Each member of the council shall serve without compensation but may be reimbursed from the food systems advisory council fund created in section 24-37.3-105 35-1-206 for actual and necessary subsistence and travel expenses incurred in the performance of his or her duties as a member of the council.
- (9) The chair shall call the meetings and notify the members of each meeting being called at least seven days in advance. Meetings shall MUST be held as often as the chair deems necessary but not less than four times each calendar year. A quorum for the transaction of business consists of seven members of the council THE COUNCIL SHALL ADOPT POLICIES AND PROCEDURES NECESSARY TO CARRY OUT ITS DUTIES.
- **35-1-204.** [Formerly 24-37.3-103] Council purpose and duties. (1) The purpose PURPOSES of the council is INCLUDE, BUT ARE NOT LIMITED to:
- (a) Identify and use existing studies of the food system and examples of best practices, whenever possible; Growing local, regional, and statewide food economies within which producers have access to new markets and low-income populations have access to fresh, affordable, and healthy foods. The council will collaborate and coordinate with producers, relevant state and federal educational institutions, nongovernmental organizations, and consumers to connect agencies and Colorado producers, including fruit and vegetable producers, to viable market opportunities. Areas of focus include:
 - (I) CONNECTING COLORADO AGRICULTURE TO FEDERAL FOOD

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1	ASSISTANCE PROGRAMS BY FUNCTIONING AS AN INTERAGENCY LIAISON
2	BETWEEN RELEVANT STATE AND FEDERAL AGENCIES;
3	(II) LEVERAGING THE PURCHASING POWER OF THE STATE'S
4	INSTITUTIONS TO CREATE NEW AND RELIABLE MARKETS FOR $\overline{ extbf{C}}$ OLORADO
5	PRODUCERS AND SUPPORT THE GROWTH OF ROBUST AND RESILIENT FOOD
6	SYSTEMS WHILE PROVIDING FRESH, AFFORDABLE, AND HEALTHY FOOD TO
7	VULNERABLE POPULATIONS; AND
8	(b) (III) Work with other task forces, committees, or organizations
9	that are pursuing initiatives or studies similar to the purposes and duties
10	outlined in this article and develop relationships with other task forces,
11	committees, or organizations to collaborate on similar efforts Supporting
12	THE IMPLEMENTATION OF THE RECOMMENDATIONS IN THE COLORADO
13	BLUEPRINT OF FOOD AND AGRICULTURE, AND ENSURING THAT THE
14	BLUEPRINT, OR ITS SUCCESSOR, IS UPDATED AS NEEDED;
15	(c) Develop local food recommendations that promote the
16	building of robust, resilient, and long-term local food economies;
17	(d) (b) Develop recommendations regarding hunger and food
18	access Conducting research regarding national best practices
19	REGARDING FOOD AND NUTRITION ASSISTANCE, DIRECT AND
20	INTERMEDIATED MARKET DEVELOPMENT, INSTITUTIONAL PROCUREMENT,
21	AND FARM-TO-SCHOOL PROGRAMS AS WELL AS OTHER PRIORITIES
22	DETERMINED BY THE COUNCIL;
23	(e) (c) Collaborate Collaborating with, serve Serving as a
24	resource to, and receive RECEIVING input from local and regional food
25	policy councils in the state;
26	(d) EXPLORING METHODS OF COLLECTING AND ASSESSING
2.7	STATEWIDE DATA RELATING TO COUNCIL ACTIVITIES AND REPORTING THE

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1	RELEVANT INFORMATION AND DATA REGARDING COUNCIL ACTIVITIES AS
2	REQUIRED BY SECTION $35-1-207$.
3	(f) Collaborate with the department of agriculture in promoting
4	the marketing program known as "Colorado Proud", which helps
5	consumers, restaurants, and retailers to identify and purchase Colorado
6	food and agricultural products; and.
7	(g) Develop recommendations for actions that state and local
8	governments, businesses, agriculturists, and consumers can take to build
9	robust, resilient, and long-term local food economies.
10	(2) In developing its recommendations, the council shall consider,
11	but not be limited to, the following areas of interest:
12	(a) (I) An examination of foods made available to children,
13	including those in public schools, and consideration of ways to improve
14	the nutritional quality of those foods and increase children's access to
15	locally grown foods.
16	(II) In designing recommendations to improve school nutrition
17	and increase access to locally grown foods, the council shall incorporate
18	input from, and coordinate with the work of, the Colorado campaign to
19	end childhood hunger by 2015, initiated by executive order of the
20	governor.
21	(b) A study of efforts to make local, healthy, and safe foods
22	available under public assistance programs, including the possibility of
23	using electronic benefit cards for the supplemental nutrition assistance
24	program (SNAP) and federal farmers' market nutrition program (FMNP)
25	coupons at local farmers' markets;
26	(c) An in-depth examination of local and regional efforts to
27	strengthen and develop robust, resilient, and long-term local food

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1	economics by supporting and promoting urban, suburban, and ruran
2	agricultural production; identifying and developing solutions to regulatory
3	and policy barriers; and strengthening local infrastructure and
4	entrepreneurial efforts;
5	(d) The potential impacts that the production of local, healthy, and
6	safe foods would have on economic development in Colorado, including
7	both the direct impacts for the producers of local food and the actual and
8	potential indirect impacts, such as encouraging restaurants to feature
9	locally raised agricultural products and promoting food and wine tourism;
10	and
11	(e) Any other issues the council, by consensus, considers
12	pertinent.
13	35-1-205. [Formerly 24-37.3-104] Subcommittees of the
14	council. (1) (a) The council may create subcommittees, as the council
15	deems necessary, to carry out the work of the council. These
16	subcommittees may include but are not limited to:
17	(I) Local and regional food councils;
18	(H) Local government;
19	(III) School districts, the members of which shall include persons
20	with expertise in nutrition and in school financing; and
21	(IV) A coordination subcommittee to collaborate with other task
22	forces, committees, and organizations, including the interagency
23	farm-to-school coordination task force created in section 22-82.6-104,
24	C.R.S.
25	(b) The subcommittees shall include representatives of the council
26	and may include persons appointed by the chair and the vice-chair of the
27	council who are not members of the council.

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(2) The council may engage in any other activity the council determines is necessary to accomplish the purposes outlined in this article PART 2.

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35-1-206. [Formerly 24-37.3-105] Fund - acceptance of gifts, grants, or donations. (1) For the purposes of carrying out the duties of the council, the council is authorized to seek and accept gifts, grants, or donations, including in-kind donations, from private or public sources for the purposes of this article PART 2; except that the council may not accept a gift, grant, or donation that is subject to conditions that are inconsistent with this article PART 2 or any other law of the state. The council may accept in-kind donations of staff services from the private sector to staff the council. The council is also authorized to accept and expend federal funds available for food policy councils ITS ACTIVITIES. All private and public moneys MONEY received through gifts, grants, or donations shall be transmitted to the state treasurer, who shall credit the same IT to the food systems advisory council fund, which fund is hereby created and referred to in this section as the "fund". The moneys MONEY in the fund must be IS continuously appropriated by the general assembly to the department of agriculture for allocation to the council for the direct and indirect costs associated with implementing this article PART 2. Any moneys MONEY in the fund not expended for the purpose of this article PART 2 may be invested by the state treasurer as provided by law. All interest and income derived from the investment and deposit of moneys MONEY in the fund shall MUST be credited to the fund. Any unexpended and unencumbered moneys MONEY remaining in the fund at the end of a fiscal year shall MUST remain in the fund and shall MUST not revert or be credited or transferred to the general fund or another fund. except that, if,

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1	at the time this article is repealed pursuant to section 24-37.3-107, the
2	fund contains a balance of unencumbered and unexpended moneys, those
3	moneys shall revert to the general fund.
4	(2) Moneys Money in the fund may be used for the following
5	purposes:
6	(a) The actual and necessary expenses incurred by members of the
7	council for serving on the council;
8	(b) The costs of staffing the council; and
9	(c) The costs of preparing and submitting the annual report
10	required by section 24-37.3-106 FUNDING PROGRAMS INITIATED BY THE
11	COUNCIL OR COUNCIL STAFF.
12	(3) It is the intent of the general assembly that no moneys from the
13	general fund be appropriated for the council. It is also the intent of the
14	general assembly that no state employees be hired to implement this
15	article and that the administrative costs of providing fiscal support to the
16	council be absorbed by the department of agriculture.
17	(4) If the council does not receive sufficient moneys through gifts,
18	grants, and donations pursuant to subsection (1) of this section to carry
19	out the duties of the council, the council shall not meet and shall not
20	prepare an annual report pursuant to section 24-37.3-106 until such time
21	as sufficient moneys become available.
22	35-1-207. [Formerly 24-37.3-106] Reports - recommendations.
23	Commencing October 1, 2011, and on or before October 1 of each year
24	thereafter, the council shall report its findings and recommendations,
25	including any legislative proposals or proposals for administrative action,
26	to the general assembly, the governor, and the commissioner of
2.7	agriculture pursuant to section 24-1-136(9) NOTWITHSTANDING SECTION

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1	24-1-136 (11)(a)(I), no later than January 31, $\frac{2012}{2020}$, and every
2	January 31 EVERY OTHER YEAR thereafter, the council shall also report its
3	findings and recommendations, including any legislative proposals, THE
4	INFORMATION SPECIFIED IN SECTION 35-1-204 (1)(d) to the house health
5	and human services committee; the senate health and human services
6	committee; the house agriculture, livestock, and natural resources
7	committee and the senate agriculture, and natural resources, AND ENERGY
8	committee, or their successor committees.
9	SECTION 2. Repeal of relocated and nonrelocated provisions
10	in this act. In Colorado Revised Statutes, repeal article 37.3 of title 24;
11	except that 24-37.3-107 is not relocated.
12	SECTION 3. In Colorado Revised Statutes, 2-3-1203, repeal
13	(7)(a)(I) as follows:
14	2-3-1203. Sunset review of advisory committees - legislative
15	declaration - definition - repeal. (7) (a) The following statutory
16	authorizations for the designated advisory committees will repeal on
17	September 1, 2018:
18	(I) The Colorado food systems advisory council created in section
19	24-37.3-102, C.R.S.;
20	SECTION 4. In Colorado Revised Statutes, repeal article 82.6
21	of title 22.
22	SECTION 5. In Colorado Revised Statutes, amend 35-1-101 as
23	follows:
24	35-1-101. Short title. This article shall be known and may be
25	cited as The short title of this part 1 is the "State Department of
26	Agriculture Act of 1949".
2.7	SECTION 6. Act subject to petition - effective date. This act

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1 takes effect at 12:01 a.m. on the day following the expiration of the 2 ninety-day period after final adjournment of the general assembly (August 3 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a 4 referendum petition is filed pursuant to section 1 (3) of article V of the 5 state constitution against this act or an item, section, or part of this act 6 within such period, then the act, item, section, or part will not take effect 7 unless approved by the people at the general election to be held in 8 November 2018 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor. 9

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