First Regular Session Seventy-third General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 21-0492.01 Jacob Baus x2173

SENATE BILL 21-071

SENATE SPONSORSHIP

Buckner,

HOUSE SPONSORSHIP

Daugherty,

Senate Committees

House Committees

Judiciary Appropriations

A BILL FOR AN ACT

101	CONCERNING MEASURES TO LIMIT THE DETENTION OF <u>JUVENILES</u> , AND
102	IN CONNECTION THEREWITH, MAKING AND REDUCING AN
103	APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill prohibits the imposition of secured monetary or property conditions on a bond for juveniles charged with or accused of committing a delinquent act.

The bill reduces the juvenile detention bed cap from 327 beds to 188 beds beginning in fiscal year 2021-22.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 19-2-503, amend (3)
3	as follows:
4	19-2-503. Issuance of a lawful warrant taking a juvenile into
5	custody. (3) A warrant for the arrest of a juvenile for violation of the
6	conditions of probation or of a bail bond may be issued by any judge of
7	a court of record or juvenile magistrate upon the report of a juvenile
8	probation officer or upon the verified complaint of any person,
9	establishing to the satisfaction of the judge or juvenile magistrate
10	probable cause to believe that a condition of probation or of a bail bond
11	has been violated and that the arrest of the juvenile is reasonably
12	necessary. The warrant may be executed by any juvenile probation officer
13	or by a peace officer authorized to execute warrants in the county in
14	which the juvenile is found. If the warrant is for a juvenile found in
15	contempt of court in a truancy proceeding, the court shall follow the
16	procedures set forth in section 22-33-108 (7).
17	SECTION 2. In Colorado Revised Statutes, 19-2-508, amend (3)
18	(a)(VII) introductory portion, (3)(a)(VII)(C), (4)(e)(I), and (5) as follows:
19	19-2-508. Detention and temporary shelter - hearing - time
20	limits - findings - review - confinement with adult offenders -
21	restrictions. (3) (a) (VII) Except as provided in subsection (3)(a)(IX) of
22	this section, at the conclusion of the hearing, the court shall enter one of
23	the following orders, while ensuring efforts are made to keep the juvenile
24	with his or her THE JUVENILE'S parent, guardian, or legal custodian:
25	(C) That bail an unsecured personal recognizance bond be
26	set and that the juvenile be released ACCORDINGLY; upon the posting of

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that bail;

- (4) (e) (I) Any juvenile arrested and detained for an alleged violation of any article of title 42, or for any alleged violation of a municipal or county ordinance, and not released on bond, must be taken before a judge with jurisdiction of such violation within forty-eight hours for the fixing of bail BOND and conditions of bond pursuant to subsection (3)(a)(VII) of this section. A juvenile may be detained in a jail, lockup, or other place used for the confinement of adult offenders only for processing for no longer than six hours and during such time must be placed in a setting that is physically segregated by sight and sound from the adult offenders, and in no case may the juvenile be detained in such place overnight. After six hours, the juvenile may be further detained only in a juvenile detention facility operated by or under contract with the department of human services. In calculating time pursuant to this subsection (4), Saturdays, Sundays, and legal holidays are included.
 - (5) A juvenile has the right to bail BOND as limited by the provisions of this section.
 - **SECTION 3.** In Colorado Revised Statutes, 19-2-509, **amend** (1) introductory portion, (2), (3), (4), (6), (7), and (8); **repeal** (5); and **add** (10) as follows:
 - **19-2-509. Personal recognizance bond.** (1) Unless the district attorney consents, no A juvenile charged or accused of having committed a delinquent act that constitutes a felony or a class 1 misdemeanor shall NOT be released without a bond or on a AN UNSECURED personal recognizance bond, if:
 - (2) In lieu of $\frac{1}{2}$ AN UNSECURED PERSONAL RECOGNIZANCE bond, a juvenile who the court determines poses a substantial risk of serious

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harm to others may be placed in a preadjudication service program established pursuant to section 19-2-302.

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- (3) Any application for the revocation or modification of the amount, type, or conditions of bail AN UNSECURED PERSONAL RECOGNIZANCE BOND must be made in accordance with section 16-4-109; except that the presumption described in section 19-2-508 (3)(a)(IV) must continue to apply for the purposes of this section.
- (4) (a) In determining the type of bond and conditions of release for the juvenile, the judge or magistrate fixing the same shall consider the criteria set forth in section 16-4-103. C.R.S.
- (b) In setting, modifying, or continuing any bail AN UNSECURED PERSONAL RECOGNIZANCE bond, it must be a condition that the released juvenile appear at any place and upon any date to which the proceeding is transferred or continued. Further conditions of every bail THE UNSECURED PERSONAL RECOGNIZANCE bond must be that the released juvenile not commit any delinquent acts or harass, intimidate, or threaten any potential witnesses. EXCEPT AS DESCRIBED IN SUBSECTION (10) OF THIS SECTION, the judge or magistrate may set any other conditions or limitations on the release of the juvenile as are reasonably necessary for the protection of the community. Any juvenile who is held without bail or whose bail or bail bond is revoked or increased under an order entered at any time after the initial detention hearing pursuant to subsection (3) of this section and who OR remains in custody or detention must be tried on the charges on which the bail is denied or the bail or bail bond is revoked or increased within sixty days after the entry of such order A COURT ORDER DETAINING THE JUVENILE or within sixty days after the juvenile's entry of a plea, whichever date is earlier; except that, if the

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juvenile requests a jury trial pursuant to section 19-2-107, the provisions of section 19-2-107 (4) apply APPLIES.

- (5) A surety or security on a bail bond may be subject to forfeiture only if the juvenile fails to appear for any scheduled court proceedings, of which the juvenile received proper notice.
- (6) The court may SHALL NOT order that any personal recognizance bond be secured by the personal obligation MONETARY OR PROPERTY CONDITIONS of the juvenile, and his or her THE JUVENILE'S parents PARENT, guardian, legal custodian, or other responsible adult.
- (7) The parent, guardian, or legal custodian, for any juvenile released on bond pursuant to this section or any other responsible adult who secures FOR A JUVENILE RELEASED ON a personal recognizance bond for a juvenile pursuant to subsection (6) of this section may petition the court prior to forfeiture or exoneration of the bond, to revoke the bond and remand the juvenile into custody if the parent, guardian, legal custodian, or other responsible adult determines that he or she is unable to control the juvenile. The court shall apply the presumption specified in section 19-2-508 (3)(a)(IV) in determining whether to revoke the PERSONAL RECOGNIZANCE bond.
- (8) A juvenile may be released on AN UNSECURED PERSONAL RECOGNIZANCE bond, or as otherwise provided in this section regardless of whether the juvenile appears in court pursuant to a summons or a warrant.
- (10) A JUDGE OR MAGISTRATE MAY ONLY IMPOSE AN UNSECURED PERSONAL RECOGNIZANCE BOND WITHOUT MONETARY OR PROPERTY CONDITIONS TO SECURE THE JUVENILE'S FUTURE APPEARANCE. A JUDGE OR MAGISTRATE SHALL NOT IMPOSE A BOND WITH SECURED MONETARY OR

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1	PROPERTY CONDITIONS FOR A JUVENILE.
2	SECTION 4. In Colorado Revised Statutes, 19-2-1201, amend
3	(4); and add (5) as follows:
4	19-2-1201. Juvenile detention bed cap. (4) For the fiscal year
5	2019-20 and each fiscal year thereafter YEARS 2019-20 AND 2020-21, the
6	number of available juvenile detention beds statewide is limited to three
7	hundred twenty-seven.
8	(5) For the fiscal year 2021-22 and each fiscal year
9	THEREAFTER, THE NUMBER OF AVAILABLE JUVENILE DETENTION BEDS
10	STATEWIDE IS LIMITED TO TWO HUNDRED FIFTEEN.
11	SECTION 5. In Colorado Revised Statutes, 19-2-1202, amend
12	(1) introductory portion and (1)(b) as follows:
13	19-2-1202. Working group - allocation of beds. (1) The
14	executive director of the department of human services and the state court
15	administrator in the judicial department, or a designee of such persons, in
16	consultation with the division of criminal justice of the department of
17	public safety, the office of state planning and budgeting, the Colorado
18	district attorneys ATTORNEYS' council, and law enforcement
19	representatives, shall form a working group which THAT shall carry out
20	the following duties:
21	(b) The working group shall develop a mechanism for judicial
22	districts within the same catchment area to loan detention beds to other
23	judicial districts within the catchment area in cases of need.
24	SECTION 6. In Colorado Revised Statutes, 19-2-1303, amend
25	(4) as follows:
26	19-2-1303. Procedure after determination of competency or
27	incompetency. (4) A determination under subsection (2) of this section

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I	that a juvenile is incompetent to proceed shan MUST not preclude the
2	court from considering the release of the juvenile on bail BOND upon
3	compliance with the standards and procedures for such release prescribed
4	by statute. At any hearing to determine eligibility for release on bail
5	BOND, the court may consider any effect the juvenile's incompetency may
6	have on the juvenile's ability to insure his or her presence for trial.
7	SECTION 7. In Colorado Revised Statutes, add part 14 to article
8	2 of title 19 as follows:
9	<u>PART 14</u>
10	ALTERNATIVES TO DETENTION WORKING GROUP
11	19-2-1401. Working group - alternatives to detention - duties
12	- report. (1) The executive director of the department of human
13	SERVICES, OR HIS OR HER DESIGNEE, SHALL FORM AN ALTERNATIVES TO
14	DETENTION WORKING GROUP, REFERRED TO IN THIS SECTION AS THE
15	"WORKING GROUP", TO EXAMINE THE AVAILABILITY OF ALTERNATIVES TO
16	YOUTH DETENTION AND THE USE OF DETENTION BEDS, AND NECESSARY
17	INVESTMENTS IN ALTERNATIVES TO DETENTION.
18	(2) The executive director of the department of human
19	SERVICES, OR HIS OR HER DESIGNEE, SHALL APPOINT THE FOLLOWING
20	MEMBERS TO SERVE ON THE WORKING GROUP:
21	(a) The director of the division of youth services, or his or
22	<u>HER DESIGNEE;</u>
23	(b) The director of the office of children, youth, and
24	FAMILIES, OR HIS OR HER DESIGNEE;
25	(c) The employee of the department of human services who
26	ADMINISTERS THE MONEY APPROPRIATED PURSUANT TO SECTION 19-2-310,
2.7	OR HIS OR HER DESIGNEE:

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1	(d) Three representatives of county departments;
2	(e) Two representatives of organizations that advocate
3	FOR YOUTH INVOLVED IN THE JUVENILE JUSTICE SYSTEM;
4	(f) ONE REPRESENTATIVE OF A DISTRICT ATTORNEY'S OFFICE;
5	(g) One representative of the office of the state public
6	<u>DEFENDER;</u>
7	(h) ONE REPRESENTATIVE OF THE JUDICIAL BRANCH;
8	(i) ONE PERSON WHO WAS A YOUTH IN THE CUSTODY OF A DIVISION
9	OF YOUTH SERVICES FACILITY; AND
10	(j) ANY ADDITIONAL MEMBERS AS DETERMINED APPROPRIATE.
11	(3) THE WORKING GROUP SHALL CONVENE BY AUGUST 1, 2021,
12	AND MEET AT LEAST SEMI-ANNUALLY THEREAFTER.
13	(4) In performing the duties described in this section, the
14	WORKING GROUP SHALL CONSIDER AVAILABLE DATA CONCERNING:
15	(a) THE CONTINUUM OF IN-HOME AND OUT-OF-HOME PLACEMENT
16	OPTIONS AND SUPPORTS FOR ALLEGED JUVENILE OFFENDERS, INCLUDING
17	THE CURRENT AVAILABLE CAPACITIES OF THE OPTIONS AND SUPPORTS;
18	(b) The outcomes associated with the length of stay for
19	ALLEGED AND ADJUDICATED OFFENDERS PLACED IN:
20	(I) DETENTION FACILITIES;
21	(II) RESIDENTIAL TREATMENT FACILITIES, INCLUDING BUT NOT
22	LIMITED TO QUALIFIED RESIDENTIAL TREATMENT PROGRAMS,
23	NONQUALIFIED RESIDENTIAL TREATMENT PROGRAMS, RESIDENTIAL
24	COMMUNITY PLACEMENTS, AND SHELTER PLACEMENTS;
25	(III) A FAMILY-TYPE PLACEMENT, INCLUDING BUT NOT LIMITED TO
26	FOSTER CARE HOMES; AND
2.7	(IV) A FAMILY HOME: AND

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1	(c) The outcomes for alleged and adjudicated juvenile
2	OFFENDERS FOR IN-HOME AND OUT-OF-HOME PLACEMENTS BASED ON
3	CATEGORIES OF CHARGES, AGE, AND RISK LEVEL.
4	(5) THE DEPARTMENT OF HUMAN SERVICES SHALL MONITOR AND
5	REPORT TO THE WORKING GROUP INFORMATION REGARDING:
6	(a) THE DEMAND FOR AND AVAILABILITY OF PLACEMENTS THAT
7	PROVIDE AN ALTERNATIVE TO DETENTION IN EACH JUDICIAL DISTRICT AND
8	STATEWIDE;
9	(b) THE NUMBER OF YOUTH CURRENTLY IN DETENTION WHO ARE
10	AWAITING PLACEMENT IN A COMMUNITY SETTING;
11	(c) The status of performance standards and outcome
12	MEASURES DEVELOPED PURSUANT TO SUBSECTION (6) OF THIS SECTION;
13	<u>AND</u>
14	(d) THE STATUS OF IMPLEMENTATION OF EFFORTS GUIDED BY THE
15	WORKING GROUP PURSUANT TO SUBSECTIONS (7) AND (8) OF THIS SECTION.
16	(6) By July 1, 2022, the working group shall develop
17	PERFORMANCE STANDARDS AND OUTCOME MEASURES TO MONITOR THE
18	NUMBER OF ALTERNATIVE PLACEMENTS, RANGE OF SERVICES OFFERED BY
19	SUCH PLACEMENTS, AND COMMUNITY-BASED SERVICES AVAILABLE TO
20	MEET THE NEEDS OF JUVENILES IN EACH JUDICIAL DISTRICT AND COUNTY.
21	THE WORKING GROUP SHALL DETERMINE WHETHER AND HOW SPECIFIC
22	OUTCOME MEASURES MUST BE REPORTED, INCLUDING BUT NOT LIMITED TO
23	MEASURES OF RECIDIVISM, VIOLATIONS OF CONDITIONS OF RELEASE,
24	PERFORMANCE IN SCHOOL, FUTURE OUT-OF-HOME PLACEMENTS, AND
25	RETURN TO HOME OR KIN'S HOME.
26	(7) The working group shall advise the department of
27	HIMAN SERVICES CONCERNING DOLICIES DROCEDURES AND REST

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1	PRACTICES RELATED TO ALTERNATIVES TO DETENTION.
2	(8) (a) Beginning in 2023, and each year thereafter, the
3	DEPARTMENT OF HUMAN SERVICES SHALL INCLUDE AN UPDATE
4	REGARDING THE WORKING GROUP'S FINDINGS IN ITS REPORT TO THE
5	MEMBERS OF THE APPLICABLE COMMITTEES OF REFERENCE IN THE SENATE
6	AND HOUSE OF REPRESENTATIVES AS REQUIRED BY THE "STATE
7	MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT
8	(SMART) GOVERNMENT ACT", PART 2 OF ARTICLE 7 OF TITLE 2. THE
9	REPORT CONCERNING THE WORKING GROUP'S FINDINGS MUST INCLUDE THE
10	FOLLOWING:
11	(I) An analysis of the performance standards and
12	OUTCOME MEASURES DEVELOPED BY THE WORKING GROUP PURSUANT TO
13	SUBSECTION (6) OF THIS SECTION;
14	(II) THE NUMBER OF YOUTH CURRENTLY IN DETENTION AWAITING
15	PLACEMENT IN A COMMUNITY SETTING;
16	(III) THE CAPACITY, NEEDS, AND BARRIERS TO SUPPORTIVE
17	ALTERNATIVE PLACEMENTS;
18	(IV) AN ANALYSIS OF THE AVAILABILITY OF, DEMAND FOR, AND
19	AVAILABILITY AND USE OF FUNDING FOR ALTERNATIVE PLACEMENTS AND
20	RESIDENTIAL TREATMENT FACILITIES, INCLUDING BUT NOT LIMITED TO
21	QUALIFIED RESIDENTIAL TREATMENT PROGRAMS, NONQUALIFIED
22	RESIDENTIAL TREATMENT PROGRAMS, RESIDENTIAL COMMUNITY
23	PLACEMENTS, AND SHELTER PLACEMENTS;
24	(V) An analysis of the number of youth placed in an
25	ALTERNATIVE PLACEMENT AND THE LENGTH OF STAY IN THE PLACEMENTS;
26	(VI) AN ANALYSIS OF THE INVOLVEMENT OF JUVENILES AND THEIR
27	FAMILIES, AND THE JUVENILES' AND FAMILIES' SATISFACTION WITH,

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1	ALTERNATIVE PLACEMENTS;
2	(VII) An analysis of the availability of and need for
3	COMMUNITY-BASED SERVICES IN EACH JUDICIAL DISTRICT AND COUNTY.
4	TO ASSIST IN KEEPING CHILDREN IN THE FAMILY HOME, AND THE TYPES OF
5	COMMUNITY-BASED SERVICES OFFERED IN EACH JUDICIAL DISTRICT AND
6	COUNTY;
7	(VIII) AN ANALYSIS OF THE AVAILABLE MONEY FOR
8	COMMUNITY-BASED SERVICES IN EACH JUDICIAL DISTRICT AND HOW IT IS
9	USED, INCLUDING THE AMOUNT OF MONEY SPENT ON DIFFERENT TYPES OF
10	COMMUNITY-BASED SERVICES;
11	(IX) AN ANALYSIS AND TRACKING OF ALLEGED AND ADJUDICATED
12	JUVENILE OFFENDERS WHO ARE PLACED IN OR SERVED BY COUNTY
13	DEPARTMENTS THROUGH CHILD WELFARE SYSTEMS, AND THE IMPACT ON
14	THOSE COUNTY DEPARTMENTS;
15	(X) RECOMMENDATIONS TO ENHANCE THE CONTINUUM OF
16	COMMUNITY-BASED SERVICES AND PLACEMENT OPTIONS FOR ALLEGED
17	AND ADJUDICATED JUVENILE OFFENDERS, INCLUDING RECOMMENDATIONS
18	TO IMPROVE AVAILABILITY AND QUALITY OF SHELTER FACILITIES:
19	FAMILY-TYPE PLACEMENTS, INCLUDING BUT NOT LIMITED TO FOSTER
20	CARE; AND COMMUNITY-BASED SERVICES FOR JUVENILES;
21	(XI) RECOMMENDATIONS REGARDING THE REDUCTION OF
22	AVAILABLE DETENTION BEDS AND THE ALLOCATION OF DETENTION BEDS
23	ACROSS THE STATE; AND
24	(XII) RECOMMENDATIONS FOR FUTURE DATA COLLECTION AND
25	REPORTING.
26	(b) Notwithstanding section 24-1-136 (11)(a)(I), the report
27	REQUIRED IN THIS SUBSECTION (8) CONTINUES INDEFINITELY.

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1	SECTION 8. Appropriation - adjustments to 2021 long bill.
2	(1) To implement this act, appropriations made in the annual general
3	appropriation act for the 2021-22 state fiscal year to the department of
4	human services are adjusted as follows:
5	(a) The general fund appropriation for use by the executive
6	director's office for health, life, and dental is decreased by \$305,000;
7	(b) The general fund appropriation for use by the executive
8	director's office for short term disability is decreased by \$2,005;
9	(c) The general fund appropriation for use by the executive
10	director's office for S.B. 04-257 amortization equalization disbursement
11	is decreased by \$58,979;
12	(d) The general fund appropriation for use by the executive
13	director's office for S.B. 06-235 supplemental amortization equalization
14	disbursement is decreased by \$58,979;
15	(e) The general fund appropriation for use by the division of youth
16	services for personal services related to institutional programs is
17	decreased by \$1,786,782, and the related FTE is decreased by 36.0 FTE;
18	(f) The appropriation for use by the division of youth services for
19	operating expenses related to institutional programs is decreased by
20	\$137,378, which consists of \$39,179 from the general fund and \$98,199
21	from reappropriated funds received from the department of education;
22	<u>and</u>
23	(g) The general fund appropriation for use by the division of youth
24	services for medical services related to institutional programs is decreased
25	<u>by \$12,202.</u>
26	(2) For the 2021-22 state fiscal year, \$158,295 is appropriated to
27	the department of human services for use by the office of information

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1	technology services. This appropriation is from the general fund. To
2	implement this act, the office may use this appropriation for Colorado
3	<u>trails.</u>
4	(3) For the 2021-22 state fiscal year, the general assembly
5	anticipates that the department of human services will receive \$81,546 in
6	federal funds for use by the office of information technology services for
7	Colorado trails to implement this act. The appropriation in subsection (2)
8	of this section is based on the assumption that the department will receive
9	this amount of federal funds, which is subject to the "(I)" notation as
10	defined in the annual general appropriation act for the same fiscal year.
11	(4) For the 2021-22 state fiscal year, \$481,063 is appropriated to
12	the department of human services for use by the division of child welfare.
13	This appropriation is from the general fund and is based on an assumption
14	that the division will require an additional 5.5 FTE. To implement this
15	act, the division may use this appropriation for administration.
16	(5) For the 2021-22 state fiscal year, the general assembly
17	anticipates that the department of human services will receive \$25,167 in
18	federal funds for use by the division of child welfare for administration
19	to implement this act. The appropriation in subsection (4) of this section
20	is based on the assumption that the department will receive this amount
21	of federal funds, which is subject to the "(I)" notation as defined in the
22	annual general appropriation act for the same fiscal year.
23	SECTION <u>9.</u> Safety clause. The general assembly hereby finds,
24	determines, and declares that this act is necessary for the immediate
25	preservation of the public peace, health, or safety.

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