## First Regular Session Seventy-third General Assembly STATE OF COLORADO

# **INTRODUCED**

LLS NO. R21-0307.01 Pierce Lively x2059

**SJR21-024** 

## **SENATE SPONSORSHIP**

**Woodward and Lundeen,** Cooke, Coram, Gardner, Hisey, Holbert, Kirkmeyer, Liston, Priola, Rankin, Scott, Simpson, Smallwood, Sonnenberg

#### **HOUSE SPONSORSHIP**

**Geitner and Van Winkle,** Baisley, Bockenfeld, Bradfield, Carver, Catlin, Hanks, Holtorf, Larson, Luck, Lynch, McKean, Neville, Pelton, Pico, Ransom, Rich, Sandridge, Soper, Van Beber, Will, Williams, Woog

#### **Senate Committees** State, Veterans, & Military Affairs

### **House Committees**

<b>SENATE JOINT RESOLUTION 21-024</b>
CONCERNING TERMINATING THE GOVERNOR'S AUTHORITY UNDER TH
DECLARED STATE OF DISASTER EMERGENCY.
WHEREAS, Section 1 of article V of the state constitution vests
in the General Assembly plenary legislative power, which includes the
authority to enact statutes to promote the public health; and
WHEREAS, The General Assembly enacted part 7 of article 33.5
of title 24, Colorado Revised Statutes, the "Colorado Disaster Emergency
Act", which Act sets forth the circumstances under which the governor
may declare a disaster emergency and the powers the governor may
exercise following that declaration; and
WHEREAS, Following declaration of an epidemic disaster
emergency, pursuant to section 24-33.5-704.5 (1)(e), Colorado Revised

Statutes, the governor may enact executive orders that have the force and effect of law to implement "reasonable and appropriate measures to reduce or prevent spread of the disease...and to protect the public health"; and

5

6

7

8

9

10

11

12

13

14

15

16

17 18

19

20

21 22

23

24

25

26

2728

29

30

31

32

33 34

35

36

37

38

WHEREAS, A new outbreak of coronavirus disease, now identified specifically as COVID-19, was detected in Wuhan, China in December 2019, which virus spread to the United States and ultimately to Colorado; and

WHEREAS, On March 11, 2020, Governor Polis declared a state of disaster emergency in Colorado through the issuance of Executive Order D 2020 003, and the World Health Organization declared a global pandemic due to the spread of COVID-19; and

WHEREAS, Governor Polis thereafter amended and extended this state of declared disaster emergency in Colorado by Executive Order D 2020 018 issued on March 26, 2020, Executive Order D 2020 032 issued on April 8, 2020, Executive Order D 2020 058 issued on May 7, 2020, Executive Order D 2020 076 issued on May 22, 2020, Executive Order D 2020 109 issued on June 20, 2020, Executive Order D 2020 125 issued on July 6, 2020, Executive Order D 2020 152 issued on August 4, 2020, Executive Order D 2020 176 issued on September 2, 2020, Executive Order D 2020 205 issued on October 1, 2020, Executive Order D 2020 234 issued on October 30, 2020, Executive Order D 2020 258 issued on November 19, 2020, Executive Order D 2020 264 issued on November 28, 2020, Executive Order D 2020 268 issued on December 3, 2020, Executive Order D 2020 284 issued on December 18, 2020, Executive Order D 2020 290 issued on December 27, 2020, Executive Order D 2020 296 issued on December 30, 2020, Executive Order D 2021 009 issued on January 8, 2021, Executive Order D 2021 022 issued on January 25, 2021, Executive Order D 2021 028 issued on January 29, 2021, Executive Order D 2021 045 issued on February 15, 2021, Executive Order D 2021 061 issued on March 8, 2021, Executive Order D 2021 068 issued on March 16, 2021, and Executive Order D 2021 087 issued on April 14, 2021, which most recent executive order will expire thirty days from April 14, 2021, unless amended further by executive order; and

WHEREAS, Following the declaration of a state of disaster emergency, Governor Polis has issued at least three hundred forty-eight additional executive orders related to COVID-19 and has directed the issuance of a number of public health orders that have had far-reaching

-2- SJR21-024

effects on the people of Colorado including, but not limited to, directing stay-at-home orders, directing noncritical businesses to close, directing employers to reduce in-person work, suspending normal in-person instruction of students, ordering the temporary suspension of all voluntary or elective surgeries or procedures, and ordering the issuance of a public health order mandating the wearing of nonmedical face coverings; and

WHEREAS, Following the declaration of a state of disaster emergency, Governor Polis has also enacted executive orders that have amended certain Colorado statutes including, but not limited to, executive orders that have delayed tax deadlines, suspended certain regulatory statutes concerning criminal justice including the Colorado department of correction's duty to receive and take custody of prisoners based on the statutory criteria for placement, suspended the authority of the juvenile parole board to grant, deny, or defer parole for certain juveniles, suspended the Colorado department of human services' obligation to receive juveniles committed to its custody based on the statutory criteria for placement, suspended requirements that govern the form of, compilation of, and information that must be printed on a ballot issue; and

WHEREAS, During the state of declared disaster emergency, Governor Polis disbursed approximately \$1.674 billion that the Colorado state government received as a result of the federal Coronavirus Relief Fund pursuant to the federal "Coronavirus Aid, Relief, and Economic Security Act" (CARES Act), Public Law 116-136; and

WHEREAS, By issuing executive orders that have the force of law, by suspending state statutes, and by disbursing CARES Act funds during the state of declared disaster emergency, Governor Polis has exercised legislative power and the authority to appropriate money that is historically reserved to the General Assembly; and

WHEREAS, Over 200,000 Coloradans are unemployed as of March 2021, the Colorado unemployment rate surged as high as 12.2% in April 2020, and roughly \$2.62 billion dollars are expected to be paid out in unemployment claims in the current fiscal year; and

WHEREAS, Colorado students have missed out on a quality education due to the suspension of in-person instruction by a school system that was not prepared to provide remote education and parents and teachers have suffered from the increased workload; and

-3- SJR21-024

1 2 3	WHEREAS, The governor's executive orders and the related public health orders have been devastating for Colorado small businesses and workers and many are facing bankruptcy; and
4 5 6	WHEREAS, Rural Colorado has unnecessarily been negatively impacted by being subjected to executive orders and related public health orders directed at urban communities; and
7 8 9 10	WHEREAS, Colorado families are struggling with the financial impacts, confusing orders, supervision of students, and the overall stress of the governor's executive orders and the related public health orders; and
11 12 13 14	WHEREAS, The state's revenues have fallen dramatically and the related and necessary cuts to the state's budget have been deep and wide with the General Assembly needing to close a nearly \$3 billion revenue deficit for the 2020-2021 fiscal year; and
15 16 17 18	WHEREAS, Pursuant to section 24-33.5-704 (4), Colorado Revised Statutes, the General Assembly may terminate a state of disaster emergency at any time by the adoption of a Joint Resolution and thereby terminate the powers granted to the governor during a declared state of disaster emergency; now, therefore,
20 21 22	Be It Resolved by the Senate of the Seventy-third General Assembly of the State of Colorado, the House of Representatives concurring herein:
23 24 25 26 27 28 29 30 31	That, pursuant to section 24-33.5-704 (4), Colorado Revised Statutes, we, the members of the Seventy-third General Assembly, do hereby terminate the governor's authority under the state of disaster emergency that was initially declared by executive order of the governor in Executive Order D 2020 003, as amended by Executive Order D 2020 018, and extended by Executive Orders D 2020 032, D 2020 058, D 2020 076, D 2020 109, D 2020 125, D 2020 152, D 2020 176, D 2020 205, D 2020 234, D 2020 258, D 2020 264, D 2020 268, D 2020 284, D 2020 290, D 2020 296, D 2021 009, D 2021 022, D 2021 028, D 2021 045, D 2021 061, D 2021 068, and D 2021 087.
33 34 35	Be It Further Resolved, That nothing herein shall be interpreted to minimize the health and economic crises facing Colorado, but it is time for the legislature to reassume its role appropriating funds, hearing from

-4- SJR21-024

- the public, and developing and establishing policies and laws to provide for and promote the general welfare and health of the people of Colorado.
- 3 Be It Further Resolved, That copies of this Joint Resolution be sent
  4 to Governor Jared Polis, Secretary of State Jena Griswald, and Executive
  5 Director of the Colorado Department of Public Health and Environment
- 6 Jill Hunsaker Ryan.

-5- SJR21-024