Second Regular Session Seventy-third General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 22-0702.03 Christy Chase x2008

HOUSE BILL 22-1350

HOUSE SPONSORSHIP

McCluskie,

SENATE SPONSORSHIP

Bridges and Lundeen,

House Committees

Senate Committees

Education

A BILL FOR AN ACT

101 CONCERNING THE CREATION OF A GRANT PROGRAM TO MEET 102 WORKFORCE NEEDS THROUGHOUT THE STATE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill establishes the regional talent development initiative grant program (grant program) in the office of economic development (office) to fund talent development initiatives across the state that meet regional labor market needs and specified grant program goals, including initiatives that meet workforce development needs in regions as they recover from the negative economic impacts of the COVID-19 pandemic.

The office, a state agency designated by the office, or a third party with whom the office contracts is to serve as the administrator of the grant program (program administrator). The office is directed to appoint a steering committee of business, civic, education, and nonprofit professionals (steering committee) to support the program administrator, including:

- Developing a grant application process;
- Establishing grant application selection and prioritization criteria; and
- Advising the program administrator in appointing a selection committee to review grant applications and make grant award recommendations.

The office, in collaboration with the departments of labor and employment, higher education, and education (departments) and the steering committee, is to identify regions throughout the state to inform the selection of grant applications.

The office is to publish a report on the grant program by November 1, 2023, and by each November 1 through November 1, 2027.

The bill creates the regional talent development initiative grant program fund (grant program fund) and directs the state treasurer to transfer \$91 million from the workers, employers, and workforce centers cash fund (cash fund) to the grant program fund as follows:

- \$56,750,000 from federal money in the cash fund that the state received pursuant to the "American Rescue Plan Act of 2021"; and
- \$34,250,000 from money in the cash fund that originated from the general fund.

The money in the grant program fund is continuously appropriated to the office for the grant program and related costs. The grant program repeals on July 1, 2028.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** part 4 to article

3 48.5 of title 24 as follows:

1

4 PART 4

5 REGIONAL TALENT DEVELOPMENT INITIATIVES

6 **24-48.5-401. Short title.** THE SHORT TITLE OF THIS PART 4 IS THE

7 "REGIONAL TALENT DEVELOPMENT INITIATIVE ACT".

8 **24-48.5-402.** Legislative declaration. (1) THE GENERAL

-2- HB22-1350

1	ASSEMBLY FINDS AND DECLARES THAT:
2	(a) This part 4 is intended to respond to the negative
3	ECONOMIC IMPACTS CAUSED BY THE COVID-19 PANDEMIC AND
4	RESULTING PUBLIC HEALTH EMERGENCY BY PROVIDING ASSISTANCE, AID,
5	AND SUPPORTS TO UNEMPLOYED WORKERS, POPULATIONS
6	DISPROPORTIONATELY IMPACTED BY THE PUBLIC HEALTH EMERGENCY,
7	AND IMPACTED INDUSTRIES, SMALL BUSINESSES, AND NONPROFIT
8	ORGANIZATIONS;
9	(b) Money allocated to the state pursuant to the
10	"American Rescue Plan Act of 2021" and transferred to the
11	WORKERS, EMPLOYERS, AND WORKFORCE CENTERS CASH FUND CREATED
12	IN SECTION 24-75-231 MAY BE USED FOR THE PURPOSES OF THIS PART 4;
13	AND
14	(c) THE GRANT PROGRAM AND RELATED SERVICES DESCRIBED IN
15	THIS PART 4 ARE IMPORTANT GOVERNMENT SERVICES.
16	24-48.5-403. Definitions. AS USED IN THIS PART 4, UNLESS THE
17	CONTEXT OTHERWISE REQUIRES:
18	(1) "AMERICAN RESCUE PLAN ACT OF 2021" MEANS THE FEDERAL
19	"AMERICAN RESCUE PLAN ACT OF 2021", PUB.L. 117-2, AS THE ACT MAY
20	BE SUBSEQUENTLY AMENDED.
21	(2) "APPLICANT" MEANS A COLLABORATION OF ENTITIES THAT:
22	(a) Includes industry and educational entities and may
23	ALSO INCLUDE LOCAL GOVERNMENTS AND NONPROFIT AND FOR-PROFIT
24	ENTITIES AND ORGANIZATIONS; AND
25	(b) APPLIES FOR A GRANT FROM THE GRANT PROGRAM.
26	(3) "COVID-19" MEANS THE CORONAVIRUS DISEASE CAUSED BY
27	THE SEVERE ACUTE RESPIRATORY SYNDROME CORONAVIRUS 2, ALSO

-3- HB22-1350

1	KNOWN AS SARS-CoV-2.
2	(4) "Departments" means:
3	(a) THE DEPARTMENT OF LABOR AND EMPLOYMENT CREATED IN
4	SECTION 24-1-121;
5	(b) THE DEPARTMENT OF HIGHER EDUCATION CREATED IN SECTION
6	24-1-114; AND
7	(c) The department of education created in Section
8	24-1-115.
9	(5) "Fund" means the regional talent development
10	INITIATIVE GRANT PROGRAM FUND CREATED IN SECTION 24-48.5-406.
11	(6) "Grant program" means the regional talent
12	DEVELOPMENT INITIATIVE GRANT PROGRAM CREATED IN SECTION
13	24-48.5-405.
14	(7) "Intermediary" means:
15	(a) A NONPROFIT ENTITY THAT HAS A PROVEN RECORD OF
16	CONNECTING EDUCATION PROVIDERS, EMPLOYERS, OR OTHER CIVIC
17	ORGANIZATIONS TO DEVELOP CAREER PATHWAYS AND ADDRESS
18	WORKFORCE DEVELOPMENT NEEDS; OR
19	(b) A POST-SECONDARY EDUCATION PROVIDER THAT ADDRESSES
20	ECONOMIC AND WORKFORCE DEVELOPMENT NEEDS.
21	(8) "Office" means the Colorado office of economic
22	DEVELOPMENT CREATED IN SECTION 24-48.5-101.
23	(9) "Program administrator" means:
24	(a) THE OFFICE;
25	(b) A STATE AGENCY DESIGNATED PURSUANT TO SECTION
26	24-48.5-405 (1)(a)(II)(B); OR
27	(c) One or more third parties with whom the office

-4- HB22-1350

1	CONTRACTS PURSUANT TO SECTION 24-48.5-405 (1)(a)(II)(B).
2	(10) "SELECTION COMMITTEE" MEANS THE SELECTION COMMITTEE
3	APPOINTED PURSUANT TO SECTION 24-48.5-405 (5) TO REVIEW AND MAKE
4	RECOMMENDATIONS ON GRANT APPLICATIONS.
5	(11) "STEERING COMMITTEE" MEANS THE STEERING COMMITTEE
6	ESTABLISHED PURSUANT TO SECTION 24-48.5-404.
7	(12) "THIRD-PARTY ADMINISTRATOR" MEANS ONE OR MORE THIRD
8	PARTIES WITH WHOM THE OFFICE CONTRACTS PURSUANT TO SECTION
9	24-48.5-405 (1)(a) TO SERVE AS THE PROGRAM ADMINISTRATOR.
10	24-48.5-404. Steering committee - creation - duties. (1) THE
11	OFFICE SHALL ASSEMBLE A STEERING COMMITTEE CONSISTING OF NO
12	FEWER THAN FIVE AND NO MORE THAN SEVEN MEMBERS WHO ARE
13	BUSINESS, CIVIC, EDUCATION, AND NONPROFIT PROFESSIONALS FOR
14	PURPOSES OF SUPPORTING THE PROGRAM ADMINISTRATOR IN
15	IMPLEMENTING AND ADMINISTERING THE GRANT PROGRAM, INCLUDING
16	DEVELOPING AN APPLICATION PROCESS AND ESTABLISHING GRANT
17	APPLICATION SELECTION AND PRIORITIZATION CRITERIA.
18	(2) IN COORDINATION WITH THE PROGRAM ADMINISTRATOR, THE
19	STEERING COMMITTEE SHALL:
20	(a) Engage professional and support staff, including
21	CONSULTANTS, THIRD-PARTY CONTRACTORS, INTERMEDIARIES, AND
22	OFFICE STAFF, TO ASSIST THE PROGRAM ADMINISTRATOR AND THE
23	STEERING COMMITTEE IN PERFORMING THEIR ACTIVITIES;
24	(b) ESTABLISH A PROCESS FOR ENTITIES TO APPLY FOR GRANTS TO
25	FUND TALENT DEVELOPMENT INITIATIVES;
26	(c) DEVELOP GRANT APPLICATION SELECTION AND PRIORITIZATION
27	CRITERIA THAT ARE TRANSPARENT, ARE EVIDENCE-BASED, ENCOURAGE

-5- HB22-1350

1	INNOVATION, AND ARE BASED ON THE GOALS SPECIFIED IN SECTION
2	24-48.5-405 (1)(c); AND
3	(d) OUTLINE A CLEAR AND TRANSPARENT EVALUATION PROCESS.
4	24-48.5-405. Regional talent development initiative grant
5	program - creation - administration - eligibility - application review
6	- report. (1) (a) (I) There is created in the office the regional
7	TALENT DEVELOPMENT INITIATIVE GRANT PROGRAM. THE OFFICE, IN
8	COLLABORATION WITH THE DEPARTMENTS AND THE STEERING COMMITTEE,
9	SHALL IDENTIFY REGIONS THROUGHOUT THE STATE TO INFORM THE
10	SELECTION OF APPLICANTS.
11	(II) (A) EXCEPT AS PROVIDED IN SUBSECTION (1)(a)(II)(B) OF THIS
12	SECTION, THE OFFICE SHALL ADMINISTER THE GRANT PROGRAM.
13	(B) The director of the office may designate another
14	STATE AGENCY, OR THE OFFICE MAY CONTRACT WITH ONE OR MORE THIRD
15	PARTIES, TO ADMINISTER THE PROGRAM.
16	(III) THE STEERING COMMITTEE AND THE SELECTION COMMITTEE
17	APPOINTED PURSUANT TO SUBSECTION (5) OF THIS SECTION SHALL
18	SUPPORT AND ADVISE THE PROGRAM ADMINISTRATOR IN IMPLEMENTING
19	AND ADMINISTERING THE GRANT PROGRAM PURSUANT TO THIS PART 4.
20	THE OFFICE IS RESPONSIBLE FOR MAKING GRANT AWARD DECISIONS IN
21	ACCORDANCE WITH THIS SECTION.
22	(b) THE PURPOSE OF THE GRANT PROGRAM IS TO PROVIDE GRANTS
23	TO APPLICANTS IN IDENTIFIED REGIONS IN ORDER TO CREATE OR EXPAND
24	TALENT DEVELOPMENT INITIATIVES ACROSS THE STATE THAT MEET
25	REGIONAL LABOR MARKET NEEDS AND THE GRANT PROGRAM GOALS
26	SPECIFIED IN SUBSECTION (1)(c) OF THIS SECTION.
27	(c) In prioritizing grant applications and awarding grants,

-6- HB22-1350

1	THE OFFICE, IN COLLABORATION WITH THE DEPARTMENTS AND THE
2	SELECTION COMMITTEE, SHALL STRIVE TO MEET THE FOLLOWING GRANT
3	PROGRAM GOALS:
4	(I) TO MEET WORKFORCE DEVELOPMENT NEEDS IN IDENTIFIED
5	REGIONS OF THE STATE AS THE REGIONS WORK TO RECOVER FROM THE
6	NEGATIVE ECONOMIC IMPACTS OF THE COVID-19 PANDEMIC;
7	(II) TO CREATE INTENTIONAL PATHWAYS BETWEEN KINDERGARTEN
8	THROUGH TWELFTH GRADE EDUCATION, HIGHER EDUCATION, AND
9	EMPLOYMENT THAT ALLOW LEARNERS AND EARNERS TO TRANSITION MORE
10	EASILY INTO AND OUT OF EACH SYSTEM; AND
11	(III) TO PROVIDE MORE OPPORTUNITIES FOR REGIONAL LEARNERS
12	AND EARNERS TO BE MORE ECONOMICALLY MOBILE AND EARN A LIVING
13	WAGE IN AN IN-DEMAND, HIGH-SKILL, HIGH-WAGE OCCUPATION.
14	(2) THE PROGRAM ADMINISTRATOR, WITH DIRECTION FROM THE
15	STEERING COMMITTEE, SHALL:
16	(a) CONTRACT WITH A THIRD PARTY, WHICH MAY INCLUDE A
17	PHILANTHROPIC FOUNDATION, TO CONDUCT A STATEWIDE LANDSCAPE
18	ANALYSIS THAT IDENTIFIES STATEWIDE NEEDS, OPPORTUNITIES, AND
19	CHALLENGES BASED ON EXISTING OR PREVIOUS GRANT OPPORTUNITIES TO
20	ADDRESS THE SAME ISSUES AND CHALLENGES THAT THE GRANT PROGRAM
21	WILL ADDRESS;
22	(b) ESTABLISH A PROCESS FOR ENTITIES TO APPLY FOR:
23	(I) GRANTS TO FUND TALENT DEVELOPMENT INITIATIVES, WHICH
24	APPLICATION PROCESS MUST BE AVAILABLE NO LATER THAN DECEMBER
25	1, 2022; AND
26	(II) TECHNICAL ASSISTANCE TO BE PROVIDED TO ENTITIES BEFORE
27	SUBMITTING A GRANT APPLICATION;

-7- HB22-1350

I	(c) ESTABLISH AT LEAST TWO GRANT APPLICATION DEADLINES,
2	WHICH MAY INCLUDE A PLANNING PHASE AND A FUNDING PHASE; AND
3	(d) ESTABLISH POLICIES SETTING FORTH THE PARAMETERS AND
4	ELIGIBILITY FOR THE GRANT PROGRAM.
5	(3) TO BE ELIGIBLE FOR A GRANT, AN APPLICANT MUST, AT A
6	MINIMUM, INCLUDE WITH ITS GRANT APPLICATION:
7	(a) A DETAILED PROPOSAL AND OPERATIONS PLAN FOR A TALENT
8	DEVELOPMENT INITIATIVE TO SERVE A PARTICULAR REGION AND THAT
9	MEETS THE GOALS SPECIFIED IN SUBSECTION (1)(c) OF THIS SECTION;
10	(b) Information about how the proposed talent
11	DEVELOPMENT INITIATIVE MEETS THE ECONOMIC DEVELOPMENT GOALS OF
12	THE REGION OR THE NEEDS OF THE REGION AS DETERMINED PURSUANT TO
13	AN INDUSTRY-LED OR OTHER ASSESSMENT OF THE ECONOMIC
14	DEVELOPMENT NEEDS OF THE REGION;
15	(c) PROPOSED METRICS AND DATA TO BE TRACKED TO EVALUATE
16	THE SUCCESS OF THE PROPOSED INITIATIVE;
17	(d) Information about how the proposed initiative will be
18	SUSTAINABLE AFTER THE GRANT CONCLUDES; AND
19	(e) IF AN APPLICANT IS APPLYING FOR A GRANT FOR AN INITIATIVE
20	DESCRIBED IN SUBSECTION (4)(a)(II) OF THIS SECTION, INFORMATION
21	SUPPORTING THE ASSERTION THAT THE INITIATIVE IS EVIDENCE-BASED
22	AND CAN BE SCALED TO MEET ADDITIONAL DEMANDS.
23	(4) IN DEVELOPING THE GRANT APPLICATION SELECTION CRITERIA
24	PURSUANT TO SECTION 24-48.5-404 (2)(c), THE STEERING COMMITTEE
25	SHALL:
26	(a) PROVIDE FOR AT LEAST TWO CATEGORIES OF GRANT AWARDS
7	THAT DIFFERENTIATE BETWEEN INITIATIVE TYPES WHICH MAY INCLUDE:

-8- HB22-1350

1	(I) SEED FUNDING FOR INNOVATIVE WAYS TO MEET THE GOALS
2	SPECIFIED IN SUBSECTION (1)(c) OF THIS SECTION; AND
3	(II) EXPANSION FUNDING FOR INITIATIVES THAT ARE
4	EVIDENCE-BASED AND CAN BE SCALED TO MEET ADDITIONAL DEMANDS;
5	(b) Provide for additional consideration for rural
6	APPLICANTS DUE TO THEIR UNIQUE NEEDS; AND
7	(c) PRIORITIZE APPLICANTS THAT:
8	(I) CONTRIBUTE SIGNIFICANT MATCHING FUNDS FROM
9	PHILANTHROPIC, BUSINESS, AND OTHER TYPES OF ORGANIZATIONS AND
10	INTEREST AREAS TO MEET THE GRANT PROGRAM GOALS; OR
11	(II) PROPOSE PROJECTS THAT AIM TO MEET URGENT STATE NEEDS
12	IN CRITICAL WORKFORCE SHORTAGE AREAS SUCH AS HEALTH CARE AND
13	EARLY CHILDHOOD AND KINDERGARTEN THROUGH TWELFTH GRADE
14	EDUCATION;
15	(5) (a) THE PROGRAM ADMINISTRATOR, WITH ADVICE FROM THE
16	STEERING COMMITTEE, SHALL APPOINT A SELECTION COMMITTEE
17	CONSISTING OF MEMBERS WHO HAVE EXPERTISE AND EXPERIENCE AS
18	EMPLOYERS, IN EDUCATION, OR IN OTHER RELEVANT AREAS.
19	(b) The selection committee shall review grant
20	APPLICATIONS IN ACCORDANCE WITH THE PROCESSES AND CRITERIA
21	SPECIFIED IN AND DEVELOPED PURSUANT TO THIS SECTION AND SHALL
22	MAKE GRANT AWARD RECOMMENDATIONS TO THE OFFICE BASED ON THOSE
23	PROCESSES AND CRITERIA. THE OFFICE SHALL MAKE FINAL
24	DETERMINATIONS AND AWARD GRANTS BASED ON THE CRITERIA SPECIFIED
25	IN AND DEVELOPED PURSUANT TO THIS SECTION.
26	(6) (a) The steering committee shall establish
27	REQUIREMENTS FOR EACH GRANT RECIPIENT TO COLLECT AND SHARE

-9- HB22-1350

1	INFORMATION ABOUT THE IMPLEMENTATION AND PROGRESS OF THE
2	TALENT DEVELOPMENT INITIATIVE FOR WHICH THE GRANT RECIPIENT
3	RECEIVED A GRANT AWARD.
4	(b) By November 1, 2023, and by each November 1
5	THEREAFTER, THE OFFICE, IN COLLABORATION WITH THE STEERING
6	COMMITTEE, SHALL PUBLISH A REPORT SUMMARIZING THE USE OF THE
7	MONEY THAT WAS AWARDED AS GRANTS UNDER THE GRANT PROGRAM IN
8	THE IMMEDIATELY PRECEDING STATE FISCAL YEAR. THE REPORT MUST
9	SPECIFY OR IDENTIFY, AT A MINIMUM:
10	(I) THE AMOUNT OF GRANT MONEY DISTRIBUTED TO EACH GRANT
11	RECIPIENT;
12	(II) A DESCRIPTION OF EACH GRANT RECIPIENT'S USE OF THE
13	GRANT MONEY;
14	(III) THE AMOUNT OF GRANTS AWARDED IN AND NUMBER OF
15	GRANT RECIPIENTS FROM EACH REGION OF THE STATE;
16	$(IV)\ Information regarding the specific outcome measures$
17	IDENTIFIED IN THE GRANT APPLICATIONS;
18	(V) THE LESSONS LEARNED, PROMISING PRACTICES,
19	EVIDENCE-BASED STANDARDS OF PROGRAM OUTCOMES, AND METRICS, AS
20	DETERMINED AND OUTLINED BY THE STEERING COMMITTEE; AND
21	(VI) Any other information regarding the grant program
22	THE OFFICE DETERMINES APPROPRIATE TO INCLUDE IN THE REPORT.
23	24-48.5-406. Regional talent development initiative grant
24	program fund. (1) (a) There is created in the state treasury the
25	REGIONAL TALENT DEVELOPMENT INITIATIVE GRANT PROGRAM FUND.
26	THREE DAYS AFTER THE EFFECTIVE DATE OF THIS PART 4, THE STATE
27	TREASURER SHALL TRANSFER NINETY-ONE MILLION DOLLARS FROM THE

-10- HB22-1350

1	WORKERS, EMPLOYERS, AND WORKFORCE CENTERS CASH FUND CREATED
2	IN SECTION 24-75-231 (2)(a) TO THE FUND AS FOLLOWS:
3	(I) FIFTY-SIX MILLION SEVEN HUNDRED FIFTY THOUSAND DOLLARS
4	FROM MONEY THE STATE RECEIVED FROM THE FEDERAL CORONARIUS
5	STATE FISCAL RECOVERY FUND UNDER SECTION 9901 OF TITLE IX,
6	SUBTITLE M OF THE "AMERICAN RESCUE PLAN ACT OF 2021"; AND
7	(II) THIRTY-FOUR MILLION TWO HUNDRED FIFTY THOUSAND
8	DOLLARS FROM MONEY THAT ORIGINATED FROM THE GENERAL FUND.
9	(b) THE MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO
10	THE OFFICE FOR USE IN ACCORDANCE WITH THIS PART 4.
11	(2) OF THE AMOUNT TRANSFERRED TO THE FUND PURSUANT TO
12	SUBSECTION (1) OF THIS SECTION, NOT MORE THAN SEVEN PERCENT MAY
13	BE USED FOR THE ADMINISTRATIVE COSTS INCURRED BY THE OFFICE, THE
14	DEPARTMENTS, THE STEERING COMMITTEE, AND THE PROGRAM
15	ADMINISTRATOR IN ADMINISTERING THE GRANT PROGRAM.
16	(3) THE OFFICE AND ANY PERSON THAT RECEIVES MONEY FROM
17	THE OFFICE, INCLUDING A GRANT RECIPIENT, THE PROGRAM
18	ADMINISTRATOR, A CONSULTANT, A CONTRACTOR, OR AN INTERMEDIARY,
19	SHALL ADHERE TO THE COMPLIANCE, REPORTING, RECORD-KEEPING, AND
20	PROGRAM EVALUATION REQUIREMENTS ESTABLISHED BY THE OFFICE OF
21	STATE PLANNING AND BUDGETING AND THE STATE CONTROLLER IN
22	ACCORDANCE WITH SECTION 24-75-226 (5).
23	24-48.5-407. Repeal of part. This part 4 is repealed, effective
24	JULY 1, 2028.
25	SECTION 2. Safety clause. The general assembly hereby finds,
26	determines, and declares that this act is necessary for the immediate
27	preservation of the public peace, health, or safety.

-11- HB22-1350