# **First Regular Session Seventy-third General Assembly** STATE OF COLORADO

## REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 21-0086.02 Jery Payne x2157

**HOUSE BILL 21-1167** 

#### HOUSE SPONSORSHIP

Duran and Will, Bird, Herod, Hooton, McCluskie, Michaelson Jenet, Mullica, Valdez A., Woodrow

#### SENATE SPONSORSHIP

Gonzales and Scott,

**House Committees** 

**Senate Committees** 

Business Affairs & Labor

101

102

#### A BILL FOR AN ACT

CONCERNING RETAINAGE IN CONSTRUCTION CONTRACTS GOVERNING

IMPROVEMENTS TO PRIVATE REAL PROPERTY.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill prohibits a property owner from withholding from a contractor more than 5% of the price of completed work to ensure the work is satisfactorily completed. The contractor and subcontractors are also prohibited from withholding more than 5% from subcontractors and suppliers. The bill also clarifies that these prohibitions do not apply to other types of contractual conditions made before payment is due.

Reading Unamended March 26, 2021

Reading Unamended March 25, 2021

The contract may require lien waivers to be executed before payment is made.

The bill applies to:

19

- A contract that has a price of at least \$150,000; and
- A subcontract or supply agreement to such a contract.

The bill does not apply to a single contract that governs:

- The building of:
  - A single-family dwelling;
  - A multifamily dwelling with 4 or fewer family dwelling units; or
- A contract with a public entity.

Be it enacted by the General Assembly of the State of Colorado:
SECTION 1. In Colorado Revised Statutes, add article 46 to title
38 as follows:
ARTICLE 46
Payment of Construction Contracts in Real Property
<b>38-46-101. Definitions.</b> As used in this article 46, unless the
CONTEXT OTHERWISE REQUIRES:
(1) "CONTRACT" MEANS A CONTRACT TO CONSTRUCT, ALTER, OR
REPAIR A STRUCTURE ON OR IMPROVEMENT ON REAL PROPERTY.
(2) "CONTRACTOR" MEANS A PERSON THAT IS A PARTY TO A
CONTRACT WITH A PROPERTY OWNER.
(3) "PROPERTY OWNER" MEANS A PRIVATE PERSON WITH AN
INTEREST, INCLUDING A LEASEHOLD INTEREST, IN REAL PROPERTY OR IN A
REAL PROPERTY FIXTURE THAT HAS ENTERED INTO A CONTRACT WITH A
CONTRACTOR.
(4) "RETAINAGE" MEANS A PERCENTAGE OF:
(a) A CONTRACT OR SUBCONTRACT PRICE RETAINED FROM A
CONTRACTOR OR SUBCONTRACTOR AS ASSURANCE THAT THE CONTRACT

OR SUBCONTRACT WILL BE SATISFACTORILY COMPLETED; OR

-2-

2	MATERIALS, OR EQUIPMENT MEETS THE SPECIFICATIONS NECESSARY FOR
3	SATISFACTORY PERFORMANCE OF A CONTRACT OR SUBCONTRACT.
4	(5) (a) "SUBCONTRACT" MEANS AN AGREEMENT:
5	(I) TO PERFORM A PORTION OF THE WORK REQUIRED BY A
6	CONTRACT; AND
7	(II) TO FURNISH OR PERFORM ON-SITE LABOR, WITH OR WITHOUT
8	FURNISHING MATERIALS.
9	(b) TO BE A SUBCONTRACT, AN AGREEMENT NEED NOT BE MADE
10	DIRECTLY WITH A CONTRACTOR; THE AGREEMENT MAY BE MADE WITH A
11	SUBCONTRACTOR OR A SUBSEQUENT SUBCONTRACTOR.
12	(6) "SUBCONTRACTOR" MEANS A PERSON THAT ENTERS INTO A
13	SUBCONTRACT WITH A CONTRACTOR, A SUBCONTRACTOR, OR A
14	SUBSEQUENT SUBCONTRACTOR.
15	(7) "Subsequent subcontractor" includes a person who
16	HAS SIGNED A SUBCONTRACT WITH A SUB-SUBCONTRACTOR, A
17	SUB-SUB-SUBCONTRACTOR, OR ANY ADDITIONAL LEVEL OF
18	SUBCONTRACTOR.
19	(8) "SUPPLY AGREEMENT" MEANS AN AGREEMENT TO PROVIDE
20	MATERIALS, GOODS, OR EQUIPMENT TO A CONTRACTOR OR
21	SUBCONTRACTOR.
22	<b>38-46-102. Applicability of article.</b> (1) EXCEPT AS PROVIDED IN
23	SUBSECTION (2) OF THIS SECTION, THIS ARTICLE 46 APPLIES TO:
24	(a) A CONTRACT THAT:
25	(I) HAS A PRICE OF AT LEAST ONE HUNDRED FIFTY THOUSAND
26	DOLLARS; AND
27	(II) IS MADE BETWEEN A PROPERTY OWNER AND A CONTRACTOR;

(b) A SUPPLY AGREEMENT PRICE AS ASSURANCE THAT THE GOODS,

1

-3-

1	(b) A SUBCONTRACT TO A CONTRACT DESCRIBED IN SUBSECTION
2	(1)(a) OF THIS SECTION, NOTWITHSTANDING THAT THE SUBCONTRACT
3	PRICE IS LESS THAN ONE HUNDRED FIFTY THOUSAND DOLLARS; AND
4	(c) A SUPPLY AGREEMENT THAT IS MADE TO SUPPLY MATERIALS,
5	GOODS, OR EQUIPMENT USED TO PERFORM A CONTRACT
6	NOTWITHSTANDING THAT THE SUPPLY AGREEMENT PRICE IS LESS THAN
7	ONE HUNDRED FIFTY THOUSAND DOLLARS.
8	(2) This article 46 does not apply to:
9	(a) A SINGLE CONTRACT THAT GOVERNS THE BUILDING OF EITHER:
10	(I) ONE SINGLE-FAMILY DWELLING; OR
11	(II) ONE MULTIFAMILY DWELLING WITH NO MORE THAN FOUR
12	FAMILY DWELLING UNITS; OR
13	(b) A CONTRACT WITH A PUBLIC ENTITY, AS DEFINED IN SECTION
14	24-91-102 (3).
<ul><li>14</li><li>15</li></ul>	24-91-102 (3).  38-46-103. Private construction contracts - retainage -
15	38-46-103. Private construction contracts - retainage -
15 16	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A PROPERTY OWNER, CONTRACTOR, OR
15 16 17	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A PROPERTY OWNER, CONTRACTOR, OR SUBCONTRACTOR SHALL NOT WITHHOLD AS RETAINAGE MORE THAN FIVE
15 16 17 18	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A PROPERTY OWNER, CONTRACTOR, OR SUBCONTRACTOR SHALL NOT WITHHOLD AS RETAINAGE MORE THAN FIVE PERCENT OF THE PRICE OF THE WORK COMPLETED UNDER THE CONTRACT
15 16 17 18 19	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A property owner, contractor, or subcontractor shall not withhold as retainage more than five percent of the price of the work completed under the contract or subcontract. Making a partial payment under this subsection
15 16 17 18 19 20	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A property owner, contractor, or subcontractor shall not withhold as retainage more than five percent of the price of the work completed under the contract or subcontract. Making a partial payment under this subsection (1) is not acceptance or approval of some of the work or of a
15 16 17 18 19 20 21	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A property owner, contractor, or subcontractor shall not withhold as retainage more than five percent of the price of the work completed under the contract or subcontract. Making a partial payment under this subsection (1) is not acceptance or approval of some of the work or of a waiver of defects in the work.
15 16 17 18 19 20 21 22	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A property owner, contractor, or subcontractor shall not withhold as retainage more than five percent of the price of the work completed under the contract or subcontract. Making a partial payment under this subsection (1) is not acceptance or approval of some of the work or of a waiver of defects in the work.  (2) This article 46 addresses only the amount of retainage
15 16 17 18 19 20 21 22 23	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A property owner, contractor, or subcontractor shall not withhold as retainage more than five percent of the price of the work completed under the contract or subcontract. Making a partial payment under this subsection (1) is not acceptance or approval of some of the work or of a waiver of defects in the work.  (2) This article 46 addresses only the amount of retainage that may be withheld by a property owner, contractor, or
15 16 17 18 19 20 21 22 23 24	38-46-103. Private construction contracts - retainage - conditions precedent. (1) A property owner, contractor, or subcontractor shall not withhold as retainage more than five percent of the price of the work completed under the contract or subcontract. Making a partial payment under this subsection (1) is not acceptance or approval of some of the work or of a waiver of defects in the work.  (2) This article 46 addresses only the amount of retainage that may be withheld by a property owner, contractor, or subcontractor and does not change, override, or invalidate any

-4- 1167

1	FINAL PAYMENT;
2	(b) A PROVISION REQUIRING SATISFACTORY PERFORMANCE OF THE
3	WORK OF THE CONTRACT, SUBCONTRACT, OR SUPPLY AGREEMENT BEFORE
4	PAYMENT IS DUE;
5	(c) A PROVISION ALLOWING A PROPERTY OWNER, CONTRACTOR, OR
6	SUBCONTRACTOR TO WITHHOLD PAYMENT OR DEDUCT FROM ANY
7	PAYMENT OTHERWISE DUE ANY BACKCHARGES OR OTHER AMOUNTS AS
8	AUTHORIZED BY THE CONTRACT, SUBCONTRACT, OR SUPPLY AGREEMENT;
9	OR
10	(d) A PROVISION RELATING TO A CONDITION PRECEDENT THAT
11	MUST BE SATISFIED BEFORE A PAYMENT IS DUE TO A CONTRACTOR,
12	SUBCONTRACTOR, SUB-SUBCONTRACTOR, OR SUPPLIER. A CONDITION
13	PRECEDENT INCLUDES A REQUIREMENT THAT:
14	(I) A CONTRACTOR MUST ACTUALLY RECEIVE PAYMENT FROM THE
15	PROPERTY OWNER TO BE OBLIGED TO MAKE PAYMENT TO A
16	SUBCONTRACTOR OR SUPPLIER; OR
17	(II) A SUBCONTRACTOR MUST ACTUALLY RECEIVE PAYMENT FROM
18	THE CONTRACTOR TO BE OBLIGED TO MAKE PAYMENT TO A SUBSEQUENT
19	SUBCONTRACTOR OR SUPPLIER.
20	<b>38-46-104.</b> Lien waivers. To receive payment under this
21	ARTICLE 46, THE RECIPIENT OF THE PAYMENT MUST PROVIDE AN EXECUTED
22	LIEN WAIVER FOR AMOUNTS ACTUALLY PAID IF REQUIRED BY THE
23	CONTRACT, SUBCONTRACT, OR SUPPLY AGREEMENT.
24	SECTION 2. Act subject to petition - effective date -
25	applicability. (1) This act takes effect at 12:01 a.m. on the day following
26	the expiration of the ninety-day period after final adjournment of the
27	general assembly; except that, if a referendum petition is filed pursuant

-5- 1167

to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2022 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

(2) This act applies to contracts made on or after the applicable effective date of this act.

7

8

-6- 1167