Preliminary Official Statement, Dated March 23, 2016

New Issue: Book-Entry-Only Ratings: See "Ratings" herein

In the opinion of Bond Counsel, rendered in reliance upon and assuming the accuracy of and continuing compliance with certain representations and covenants relating to the applicable requirements of the Internal Revenue Code of 1986, as amended (the "Code"), under existing law, interest on the Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax; however, with respect to certain corporations (as defined for federal income tax purposes) subject to the federal alternative minimum tax, such interest is taken into account in computing the federal alternative minimum tax. In the opinion of Bond Counsel, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. See "Tax Exemption" herein.



\$7,000,000 City of Middletown, Connecticut General Obligation Bonds, Issue of 2016 (Bank Qualified)

Dated: Date of Delivery Due: Serially April 1, 2018 - 2027

as detailed below

The Bonds will be general obligations of the City of Middletown, secured by the pledge of the City's full faith and credit. (See "Security and Remedies" herein.)

Interest on the Bonds will be payable on October 1, 2016 and semiannually thereafter on April 1 and October 1 in each year until maturity. The Bonds will be issued in book-entry-only form whereby the beneficial owners of the Bonds will not receive physical delivery of bond certificates. Principal of and interest payments on the Bonds will be made to The Depository Trust Company, New York, New York ("DTC") or its nominee, Cede & Co., as registered owner of the Bonds. DTC will act as security depository for the Bonds. Ownership of the Bonds may be in principal amounts of \$5,000 or integral multiples thereof. So long as Cede & Co. is the Bondowner, as nominee for DTC, reference herein to the Bondowner or Owner shall mean Cede & Co. and shall not mean the Beneficial Owners (as described herein) of the Bonds. (See Book-Entry-Only Transfer System" herein.)

The Registrar, Transfer Agent, Certifying Agent and Paying Agent for the Bonds will be U.S. Bank National Association, Goodwin Square, 225 Asylum Street, 23rd Floor, Hartford, Connecticut 06103.

THE BONDS ARE NOT SUBJECT TO REDEMPTION PRIOR TO MATURITY.

Year	Principal	Coupon	Yield	CUSIP	_	Year	Pr	incipal	Coupon	Yield	CUSIP
2018	\$ 700,000	%	%	596884		2023	\$	700,000	%	%	596884
2019	700,000	%	%	596884		2024		700,000	%	%	596884
2020	700,000	%	%	596884		2025		700,000	%	%	596884
2021	700,000	%	%	596884		2026		700,000	%	%	596884
2022	700,000	%	%	596884		2027		700,000	%	%	596884

Electronic bids via PARITY for the Bonds will be received until 11:30 AM (Eastern Time) on Wednesday, March 30, 2016 at Middletown City Hall, Second Floor, Conference Room 208, 245 deKoven Drive, Middletown, Connecticut 06457.

The Bonds are offered for delivery when, and if issued, subject to the approving opinion of Pullman & Comley, LLC, Bond Counsel of Bridgeport and Hartford, Connecticut. It is expected that delivery of the Bonds in book-entry-only form will be made to The Depository Trust Company in New York, New York, or its agents, on or about April 14, 2016.



No dealer, broker, salesman or other person has been authorized by the City to give any information or to make any representations not contained in this Official Statement or any supplement, which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

This Official Statement has been prepared only in connection with the initial offering and sale of the Bonds and may not be reproduced or used in whole or in part for any other purpose. The information, estimates and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds shall, under any circumstances, create any implication that there has been no material change in the affairs of the City since the date of this Official Statement.

The independent auditors for the City are not passing upon and do not assume responsibility for the accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in their opinion in Appendix A), and they make no representation that they have independently verified the same.

Other than as to matters expressly set forth herein as the opinion of Bond Counsel, Bond Counsel is not passing on and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that it has independently verified the same.

Table of Contents

	Page		Page
Bond Issue Summary	1	IV. Revenue and Tax Policy	24
I. Bond Information	2	Comparative Assessed Valuations	25
Introduction	2	Exempt Property	25
Financial Advisor	2	Principal Taxpayers	26
Description of the Bonds	2	Property Tax Levies and Collections	26
Authorization and Purpose	3	V. Debt Summary	27
Use of Bond Proceeds	3	Principal Amount of Bonded Indebtedness	27
School Projects	4	Clean Water Fund Program.	27
Book-Entry-Only Transfer System	4	Other Obligations	28
DTC Practices	5	Overlapping/Underlying Debt	28
Replacement Bonds	5	General Fund Annual Bonded Debt Maturity Schedule	29
Security and Remedies	6	Special Revenue Funds Self-Supporting Debt	29
Availability of Continuing Disclosure Information	7	Debt Statement	30
Bond Insurance	7	Current Debt Ratios	30
Tax Exemption	7	Maturities	31
Qualification for Financial Institutions	9	Temporary Financing	31
Legal Opinion	9	Limitation of Indebtedness	31
Registrar, Transfer Agent, Paying Agent and		Statement of Statutory Debt Limitation	32
Certifying Agent	9	Authorized but Unissued Debt.	33
Ratings	9	Ratio of Annual Debt Service Expenditures	
II. The Issuer	10	to Total General Government Expenditures	34
Description of the City	10	Ratios of Net Long-Term Debt to Valuation,	٥.
Description of Government	11	Population and Income	34
Principal Municipal Officials	11	VI. Financial Administration.	35
Municipal Services	11	Audit	35
School Facilities	16	Accounting and Budgetary Basis	35
School Enrollment	16	Liability Insurance.	35
Municipal Employees	17	Workers' Compensation Insurance.	36
Employees' Bargaining Organizations	17	Investment Policy for Operating Funds	36
III. Economic and Demographic Information	18	Other Post-Employment Benefits	37
Population and Density	18	General Fund Revenues, Expenditures and	31
Age Distribution of the Population	18	Changes in General Fund Balance.	38
Income Distribution	19	Analysis of General Fund Balance.	38
Income Levels	19	Pension Plan	39
Age Distribution of Housing	19	Schedule of Funding Progress	40
Housing Inventory	20	VII. Legal and Other Information.	41
Housing Unit Vacancy Rates	20	Legal Matters	41
Owner-Occupied Housing Units	20	Litigation	41
Specified Owner-Occupied Units	21	Documents Furnished at Delivery	41
Educational Attainment	21	Concluding Statement.	42
Employment Data	21	Appendix A - General Purpose Financial Statements (Excerpted from	42
Employment by Industry	22	the Town's 2015 Comprehensive Annual Financial Report	1
Major Employers	22	Appendix B - Form of Legal Opinion of Bond Counsel	,
Commute to Work	22	Appendix C - Form of Continuing Disclosure Agreement	
Building Permits	23	Appendix C - Form of Conditioning Discrosure Agreement Appendix D – Notice Sale	
I and Use Summary	23	Appendix D Totale Date	

Bond Issue Summary

The information in this Bond Issue Summary and the front cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.

Date of Sale: Wednesday, March 30, 2016 at 11:30 A.M. (Eastern Time).

Location of Sale: City of Middletown, City Hall, Second Floor, Conference Room 208, 245

deKoven Drive, Middletown, Connecticut 06457.

Issuer: City of Middletown, Connecticut (the "City").

Issue: \$7,000,000 General Obligation Bonds, Issue of 2016 (the "Bonds").

Dated Date: April 14, 2016.

Interest Due: Interest due October 1, 2016 and semiannually thereafter on April 1 and October

1 in each year until maturity.

Principal Due: Principal due serially April 1, 2018 through April 1, 2027 as detailed on the cover

of this Official Statement.

Purpose: Proceeds of the Bonds will permanently finance various general public

improvements, schools, sewer and water projects authorized by the City.

Redemption: The Bonds are <u>NOT</u> subject to redemption prior to maturity.

Security: The Bonds will be general obligations of the City, and the City will pledge its full

faith and credit to the payment of principal of and interest on the Bonds when due.

Credit Rating: Application has been made to Standard & Poor's Corporation for a rating on the

Bonds. The City's outstanding bonds are currently rated as follows: "Aa2" by Moody's Investors Service, Inc. and "AA+" by Standard & Poor's Corporation.

Bond Insurance: The City does <u>NOT</u> expect to purchase a credit enhancement facility.

Basis of Award: Lowest True Interest Cost ("TIC"), as of the dated date.

Tax Exemption: See "Tax Exemption" herein.

Bank Qualification: The Bonds shall be designated by the City as qualified tax-exempt obligations

under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest

expense allocable to the Bonds.

Continuing Disclosure: In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the

Securities and Exchange Commission, the City will agree to provide, or cause to be provided, annual financial information and operating data and notices of certain events with respect to the Bonds pursuant to a Continuing Disclosure Agreement to be executed by the City substantially in the form attached as

Appendix C to this Official Statement.

Registrar, Transfer Agent, Certifying Agent and Paying Agent: U.S. Bank National Association, Goodwin Square, 225 Asylum Street, 23rd Floor, Hartford, Connecticut 06103 will act as Registrar, Transfer Agent,

Certifying Agent and Paying Agent.

Financial Advisor: Phoenix Advisors, 53 River Street, Suite 1, Milford, Connecticut 06460 will act as

Financial Advisor. Telephone: (203) 878-4945.

Legal Opinion: Pullman & Comley, LLC, of Bridgeport and Hartford, Connecticut will act as

Bond Counsel.

Delivery and Payment: It is expected that delivery of the Bonds in book-entry-only form will be made to

The Depository Trust Company on or about April 14, 2016. Delivery of the

Bonds will be made against payment in Federal Funds.

Issuer Official: Questions concerning the City and the Official Statement should be addressed to

Carl R. Erlacher, Director of Finance & Revenue Services, 245 deKoven Drive,

Middletown, Connecticut 06457. Telephone: (860) 344-3435.

I. Bond Information

Introduction

This Official Statement is provided for the purpose of presenting certain information relating to the City of Middletown, Connecticut (the "City") in connection with the original issuance and sale of \$7,000,000 General Obligation Bonds, Issue of 2016 (the "Bonds") of the City.

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds. Any statement made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

All quotations from and summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the City contained herein do not purport to be complete and are qualified in their entirety by reference to the original official documents; and all references to the Bonds and the proceedings of the City relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

The City deems this Official Statement to be "final" for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but it is subject to revision or amendment.

Bond Counsel is not passing on and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement other than matters expressly set forth as its opinion and makes no representation that it has independently verified the same.

The independent auditors for the City are not passing upon and do not assume responsibility for the accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in their opinion in Appendix A), and they make no representation that they have independently verified the same.

In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, annual financial information and operating data and notices of certain events with respect to the Bonds pursuant to a Continuing Disclosure Agreement to be executed substantially in the form of Appendix C to this Official Statement.

U.S. Bank National Association will act as the Registrar, Transfer Agent, Paying Agent and Certifying Agent for the Bonds.

Financial Advisor

Phoenix Advisors, LLC, of Milford, Connecticut has served as Financial Advisor to the City with respect to the issuance of the Bonds (the "Financial Advisor"). The Financial Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement and the appendices hereto.

The Financial Advisor is an independent firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

Description of the Bonds

The Bonds mature on April 1 in each of the years as set forth on the front cover of this Official Statement. The Bonds will be dated April 14, 2016 and will bear interest at the rate or rates per annum specified by the successful bidder, payable on October 1, 2016 and semiannually thereafter on April 1 and October 1 in each year until maturity as set forth on the cover of this Official Statement. Interest will be calculated on the basis of twelve thirty-day months and a 360-day year. Interest is payable to the registered owner as of the close of business on the fifteenth day of March and September in each year, or the preceding business day if such fifteenth day is not a business day, by check mailed to the registered owner or, so long as the Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC, the Paying Agent and the City shall agree.

Authorization and Purpose

The Bonds are issued pursuant to Title 7, Chapter 109, Sections 7-369 et seq. of the Connecticut General Statutes, as amended, the Charter of the City, and bond ordinances approved by the City's Common Council and City Referendum (if applicable). (See "Use of Bond Proceeds" herein.)

Use of Bond Proceeds

Subject to the City's election to reallocate proceeds among its authorized projects to meet its capital cash flow needs, the proceeds of this issue are expected to be used to finance the projects listed below:

Project	Original Amount Authorized	Bonds: This Issue
Road Improvements 2007	\$ 9,975,000	\$ 115,000
Road Improvements 2005	9,850,000	400,000
Road Improvements 2001	6,800,000	115,000
Public Safety Software (Dispatch System, etc.) (2010)	745,000	78,000
I.T. Infrastructure upgrades (2010)	745,000	4,600
Soccer Fields	355,000	28,250
Eckersely Hall Building	750,000	5,370
2011 Road Bond	14,170,000	2,631,400
IT Storage Infrastructure	736,000	65,000
Revaluation	750,000	270,000
Street lights	1,150,000	12,380
Road Bond-2013	15,200,000	2,626,000
Parks - 2015	33,450,000	75,000
Public Works Capital Non-recurring-2015	727,000	569,000
Firing Range - 2015	750,000	5,000
Totals	\$ 96,153,000	\$ 7,000,000

(The remainder of this page intentionally left blank.

School Projects

Pursuant to Section 10-287i of the Connecticut General Statutes, the State of Connecticut provides proportional progress payments for eligible school construction expenses on projects approved after July 1, 1996 (the "Current Program").

For all projects approved prior to July 1, 1996, a municipality issues bonds for the entire amount of the school construction project and the State of Connecticut reimburses the municipality for the portion of principal and interest costs representing grant eligible school construction project costs.

Under the Current Program, the State of Connecticut makes proportional progress payments for eligible construction costs during project construction. The State grant is paid directly to the municipality after it submits its request for progress payments, and accordingly, the municipality will issue its bonds only for its share of project costs, as detailed below:

	Total Project Costs	State Reimbursement	Grants for Eligible Costs
Projects Approved After July 1, 1996	Authorized	Rate	(estimated)
Middletown High School	\$ 106,650,000	60.53%	\$ 64,550,000

Book-Entry-Only Transfer System

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds in the aggregate principal amount of such maturity and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized bookentry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments with respect to the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the City or Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

DTC Practices

The City can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

Replacement Bonds

In the event that: (a) DTC determines not to continue to act as securities depository for the Bonds, and the City fails to identify another qualified securities depository for the Bonds to replace DTC; or (b) the City determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds, the City will issue fully registered Bond certificates directly to the Beneficial Owner. A Beneficial Owner of the Bonds, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Bonds.

Security and Remedies

The Bonds will be general obligations of the City and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.

Unless paid from other sources, the Bonds are payable from general property tax revenues. The City has the power under Connecticut statutes to levy ad valorem taxes on all taxable property in the City without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts.

Payment of the Bonds is not limited to property tax revenues or any other revenue source, but certain revenues of the City may be restricted as to use and therefore may not be available to pay debt service on the Bonds.

There are no statutory provisions for priorities in the payment of general obligations of the City. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds, or judgments thereon, in priority to other claims.

The City is subject to suit on its general obligation debt (hereafter "debt") and a court of competent jurisdiction has power in appropriate proceedings to render a judgment against the City. Courts of competent jurisdiction also have power in appropriate proceedings to order a payment of a judgment on such debt from funds lawfully available therefore or, in the absence thereof, to order the City to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors including the current operating needs of the City and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on such debt would also be subject to the applicable provisions of Federal bankruptcy laws as well as other bankruptcy, insolvency, moratorium and other similar laws affecting creditors rights hereto for or hereafter enacted by the Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied.

Under the federal bankruptcy code, the City may seek relief only, among other requirements, if it is specifically authorized, in its capacity as a municipality or by name, to be a debtor under Chapter 9, Title II of the United States Code, or by state law or a governmental officer or organization empowered by state law to authorize such entity to become a debtor under such Chapter. Section 7-566 of the Connecticut General Statutes provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

THE CITY OF MIDDLETOWN, CONNECTICUT HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES.

Availability of Continuing Disclosure

The City prepares, in accordance with State law, annual audited financial statements and files such annual audits with the State Office of Policy and Management on an annual basis. The City provides, and will continue to provide to the rating agencies ongoing disclosure in the form of the annual financial reports, recommended and adopted budgets, and other materials relating to its management and financial condition, as may be necessary or requested.

The City will enter into a Continuing Disclosure Agreement with respect to the Bonds, substantially in the form attached as Appendix C to this Official Statement (the "Continuing Disclosure Agreement"), to provide or cause to be provided, in accordance with the requirements of the SEC Rule 15c2-12(b)(5) (the "Rule"), (i) annual financial information and operating data, (ii) a notice of the occurrence of certain events within 10 business days of the occurrence of such events, and (iii) timely notice of failure by the City to provide the required annual financial information and operating data on or before the date specified in the Continuing Disclosure Agreement. The winning bidder's obligation to purchase the Bonds shall be conditioned upon it receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement.

The City has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). In the past five years, the City has not failed to comply in any material respect its undertakings under such agreements.

Bond Insurance

The City does not intend to purchase a credit enhancement facility for the Bonds.

Tax Exemption

Federal Taxes. In the opinion of Pullman & Comley, LLC, Bond Counsel, under existing law, interest on the Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax; however, with respect to certain corporations (as defined for federal income tax purposes) subject to the federal alternative minimum tax, such interest is taken into account in computing the federal alternative minimum tax.

Bond Counsel's opinion with respect to the Bonds will be rendered in reliance upon and assuming the accuracy of and continuing compliance by the City with its representations and covenants relating to certain requirements of the Internal Revenue Code of 1986, as amended (the "Code"). The Code and regulations promulgated thereunder establish certain requirements which must be satisfied at and subsequent to the issuance of the Bonds in order that interest on the Bonds be and remain excludable from gross income for federal income tax purposes. Failure to comply with such requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds irrespective of the date on which such noncompliance occurs. In the Tax Compliance Agreement, which will be delivered concurrently with the issuance of the Bonds, the City will covenant to comply with certain provisions of the Code and will make certain representations designed to assure compliance with such requirements of the Code including, but not limited to, investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of Bond proceeds and certain other matters. The opinion of Bond Counsel delivered on the date of issuance of the Bonds is conditioned upon compliance by the City with such requirements.

No other opinion is expressed by Bond Counsel regarding the federal tax consequences of the ownership of, or the receipt or accrual of interest on, the Bonds.

Original Issue Discount. The initial public offering prices of the Bonds of certain maturities may be less than the stated principal amount. Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of the Bonds will constitute original issue discount. The offering prices relating to the yields set forth on the cover page of this Official Statement for such Bonds is expected to be the initial offering prices to the public (excluding bond houses and brokers) at which a substantial amount of the Bonds are sold. Under existing law, original issue discount on the Bonds accrued and properly allocable to the owners thereof under the Code is excludable from gross income for federal income tax purposes if interest on the Bonds is excludable from gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner's adjusted basis in a Bond purchased at an original issue discount, original issue discount is treated as having accrued while the owner holds such Bond and will be added to the owner's basis. Original issue discount will accrue on a constant-yield-to-maturity method based on regular compounding. The owner's adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of such a Bond. For certain corporations (as defined for federal income tax purposes), a portion of the original issue discount that accrues in each year to such Bond will be included in the calculation of the corporation's federal alternative minimum tax liability. As a result, ownership of such a Bond by such a corporation may result in an alternative minimum tax liability even though such owner has not received a corresponding cash payment.

Prospective purchasers of Bonds at an original issue discount should consult their own tax advisors as to the calculation of accrued original issue discount, the accrual of original issue discount in the case of Bondowners purchasing such Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such Bonds.

Original Issue Premium. The initial public offering prices of certain maturities of the Bonds may be more than their stated principal amounts. An owner who purchases a Bond at a premium to its principal amount must amortize the original issue premium as provided in the applicable Treasury Regulations, and amortized premium reduces the owner's basis in the Bond for federal income tax purposes. Prospective purchasers of the Bonds should consult their tax advisors regarding the amortization of premium and the effect upon basis.

Other Federal Tax Matters. Prospective purchasers of the Bonds should be aware that ownership of the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, certain insurance companies, recipients of Social Security or Railroad Retirement benefits, certain S corporations, foreign corporations subject to the branch profits tax, taxpayers eligible for the earned income credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations. Bond Counsel does not express any opinion regarding such collateral tax consequences. Prospective purchasers of the Bonds should consult their tax advisors regarding collateral federal income tax consequences.

State Taxes. In the opinion of Bond Counsel, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Bonds is included in gross income for purposes of the Connecticut corporation business tax.

Accrued original issue discount on a Bond is also excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax.

Owners of the Bonds should consult their own tax advisors with respect to the determination for state and local income tax purposes of original issue discount or original issue premium accrued upon sale or redemption thereof, and with respect to the state and local tax consequences of owning or disposing of such Bonds.

Owners of the Bonds should consult their tax advisors with respect to other applicable state and local tax consequences of ownership of the Bonds and the disposition thereof.

Proposed Legislation and Other Matters. Tax legislation and administrative actions taken by tax authorities (whether currently proposed, proposed in the future, or enacted) and court decisions, whether at the federal or state level, may adversely affect the tax-exempt status of interest on the Bonds under federal or state law or otherwise prevent beneficial owners of the Bonds from realizing the full current benefit of the tax status of such interest. In addition, such legislation, actions or decisions could affect the market price for, or the marketability of, the Bonds.

Prospective purchasers of the Bonds should consult their own tax advisers regarding the foregoing matters.

General. The opinion of Bond Counsel is rendered as of its date, and Bond Counsel assumes no obligation to update or supplement their opinion to reflect any facts or circumstances that may come to its attention or any changes in law that may occur after the date of its opinion. Bond Counsel's opinions are based on existing law, which is subject to change. Such opinions are further based on factual representations made to Bond Counsel as of the date of issuance. Moreover, Bond Counsel's opinions are not a guarantee of a particular result, and are not binding on the Internal Revenue Service or the courts; rather, such opinions represent Bond Counsel's professional judgment based on its review of existing law, and in reliance on the representations and covenants that it deems relevant to such opinions.

The discussion above does not purport to deal with all aspects of federal or state or local taxation that may be relevant to a particular owner of the Bonds. Prospective owners of the Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal, state and local tax consequences of owning and disposing of the Bonds.

Qualification for Financial Institutions

The Bonds shall be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

Legal Opinion

The legal opinion for the Bonds will be rendered by Pullman & Comley, LLC in substantially the form set forth in Appendix B to this Official Statement.

Registrar, Transfer Agent, Paying Agent and Certifying Agent

The Registrar, Transfer Agent, Paying Agent and Certifying Agent for the Bonds will be U.S. Bank National Association, Goodwin Square, 23rd Floor, 225 Asylum Street, Hartford, Connecticut 06103.

Ratings

Application has been made to Standard & Poor's Corporation for a rating on the Bonds. The City has furnished to the rating agency certain information and materials, some of which may not be included in this Official Statement. Rating agencies generally base their ratings on the information and materials furnished to them, and upon further investigations, studies and assumptions by each respective rating agency. There can be no assurance that a rating will continue for any given period of time, or that it will not be lowered or withdrawn entirely by a rating agency if, in its judgment, circumstances so warrant. Any such downward change in, or withdrawal of, a rating may have an adverse effect on the marketability or market price of outstanding securities.

The rating reflects only the view of the rating agency. Standard & Poor's Corporation should be contacted directly for an explanation of such rating. The City expects to furnish to the rating agency information and materials that they may request. The City's Financial Advisor, Phoenix Advisors, LLC, recommends that all bonded debt be submitted for a credit rating. No application has been made to any other rating agency for the purpose of obtaining ratings on outstanding securities of the City.

The City's outstanding general obligation debt is rated "Aa2" by Moody's Investors Service, Inc. and "AA+" by Standard & Poor's Corporation.

II. The Issuer

Map of CT to be inserted

Description of the City

Middletown was settled in 1650, and incorporated as a Town in 1651. The City and Town were consolidated in 1923 and the 1st and 2nd taxing districts and two school districts were consolidated in 1959. The City covers an area of 42.9 square miles located on the west bank of the Connecticut River, fifteen miles south of Hartford. Middletown is traversed by Interstate 91 and State Highways Number 9, 17, 66, 72, 155, 157 and 217. Bus transportation linking Middletown with other communities is provided by commercial companies, as is an intra-city bus service. Freight service is provided by Conrail, light shipping up the Connecticut River and various motor common carriers.

Wesleyan University, founded in 1831, is located in Middletown. The University is nationally recognized and owns a beautiful campus. With an enrollment of nearly 2,900 men and women and a significant faculty and staff, its economic and social impact upon the community is important and includes rich cultural offerings open to Middletown residents. The University has also been responsible for the formation of the Hill Development Corporation which, over the past two decades, has provided varied housing opportunities in the City.

Middlesex Community College, located to the south of the downtown area, provides adult and continuing education, as well as a two-year undergraduate program.

Middletown has numerous medical facilities and convalescent homes to meet area health needs. The Middlesex Hospital, located within the City, has a capacity of approximately 380 beds and is the focal point for health delivery services for Middlesex County. The hospital combines the quality care of competent, concerned, personalized service with the accuracy and convenience of high technology, and is the only acute care, community hospital in this county of approximately 160,000 residents. Its medical staff, with board-certified physicians in virtually all major sub-specialties, offers a wide range of coverage including preventative medicine as well as the diagnosis and treatment of illnesses. The hospital also functions as a major educational resource to prepare students for health careers.

Description of Government

Middletown operates under a Charter first granted in 1874 and subsequently revised. The most recent revision was effective November 3, 2009. The City is governed by a full-time Mayor and a twelve-member Common Council elected at large for a term of two years. The Mayor is the chief executive officer of the City. In addition to the City's departments, there is a Sanitary District Commission, a Water and Sewer Commission, a Parking Authority, a Housing Authority and a Downtown District. A Director of Finance & Revenue Services administers the financial affairs of the City.

Principal Municipal Officials

Official	Name	Manner of Selection	Length of Service	Term of Office	Former Employment
Mayor	Daniel Drew	Elected	5 years	Nov. 2019	Grant Writer at Sacred
					Heart University
Director of Finance & Revenue Services	Carl R. Erlacher	Appointed	12 years	Indefinite	Accounting Firm
Chairman, Board of Education	Vincent Loffredo	Elected	< 1 Year	Nov. 2017	Currently employed by CT
					Education Assoc.
Superintendent of Schools	Patricia Charles, Ed.D.	Appointed	6 years	Indefinite	Superintendent in Westbrook, CT
Treasurer	Quentin Phipps	Elected	3 years	Nov. 2019	Banking

Municipal Services

General government is comprised of the legislative, executive, and legal activities of the City, as well as staff and auxiliary housekeeping services. The Mayor presides over the Common Council, and is also the chief executive officer of the City. The directors of all City departments and agencies are responsible to the Mayor for all matters regarding the operation of their respective departments. In a broad sense, general government activities provide the administrative and overhead systems, which support the operations of programs necessary for the achievement of City objectives.

Finance Department. The Finance Department is responsible for administering a completely integrated financial function including all responsibility for treasury operations, purchasing, administrative services, payrolls, and financial data processing as well as accounting and budgetary activities.

Personnel Department. The Department of Personnel is responsible for the central administration of the City's personnel system, as specified in the Personnel Ordinance. The Personnel Director is responsible for labor relations with four of the City's employee labor associations.

Office of the City and Town Clerk. The duties and responsibilities of the Office of the City and Town Clerk are primarily set by State law. There are three major areas of responsibility: the custodianship of the City's land records; administration of elections; and issuance of various licenses, such as sportsman, tradename, liquor and dog licenses. Additionally, the office of the City and Town Clerk retains a record journal for licensed Justices of the Peace and Notary Publics. Meeting notices and agendas for all public boards and commissions are filed and retained in the office, and are available for public viewing.

Legal Department. The services of the Legal Department fall into several areas. The duties of the City Attorney include acting as City Attorney for the City, its officers, departments, agencies, boards and commissions, in all matters relating to their official duties. The City Attorney also has the power to resolve or settle any claim by or against the City in the amount of \$3,500 or less. With respect to any claims over \$3,500, the City Attorney has the power to resolve or settle subject to the approval of the Insurance and Claims Committee, which Committee consists of three members of the Common Council. The Legal Department is also responsible for the Property and Casualty Insurance, Worker's Compensation and Health Insurance and Risk Management programs of the City.

Fire Protection. The City of Middletown is divided into three fire districts: the Middletown Fire Department (the City's department), the South Fire District and the Westfield Volunteer Fire District. Each operates autonomously under the command of a fire chief with its own administration, Fire Commission, and taxing district. The Middletown Fire Department is the municipal fire and the Fire Chief works under the direction of the Mayor of the City of Middletown.

The City's Fire Department, the Middletown Fire Department, is the oldest fire protection organization in the City with origins dating back to 1785. Its mission is to enhance the quality of living in the community by

preventing or minimizing injury and loss of life or property from fire or other emergencies that may occur within the City's jurisdictional boundaries.

The Middletown Fire Department is the largest and most active fire department in the City, staffed by 67 sworn women and men, as well as four civilian staff, who respond to over 4,000 requests annually. The department, besides providing fire protection, control and extinguishment services, provides various rescue services including vehicle extrication, confined space, dive rescue team, high angle and low angle, and marine operations. The department also responds to requests for services involving hazardous materials, is an EMS first responder and is now certified in Trench Rescue. Code enforcement, building plan review, fire protection and education is completed by the department's Fire Marshal's Office as well as supported by the suppression division. The department also has a Fire Alarm Division covering the entire City, which monitors and maintains alarms connected directly to the City's alarm system.

The department operates out of two stations: Headquarters, located at 533 Main Street, which was built in 1899, is a historical landmark and architectural gem in the City's North End; and Station 2, located at 169 Cross Street in the heart of Wesleyan University. The Alarm Division is located at Thomas Street, City Yard.

Police Department. The City of Middletown Police Department, presently consisting of one hundred and eleven (111) sworn Police Officers, three (3) Animal Control Officers, twelve (12) school crossing guards and fifteen (15) civilian personnel, is the primary law enforcement agency in the City. The Department, which is located in a state-of-the-art 45,000 square foot police facility on Main Street, is dedicated to "Community Policing" and working with City residents, businesses and other agencies in hopes of improving the quality of life for the residents of Middletown.

Police services are delivered through four divisions: Patrol, Administrative, Investigative, and Professional Standards. The Patrol Division is comprised of uniformed Police Officers, the Traffic Unit, Animal Control Officers, and School Crossing Guards. It is responsible for the patrol of the City and is the primary responder to all calls for services. The Administrative Division serves as a support division to the Department and is responsible for the staffing, budgeting, purchasing, Records Bureau, and maintaining all equipment and supplies. The Investigative Services Division is made up of the Major Investigations unit, the Special Investigations unit, and the Street Crime unit. This division conducts investigations of major crimes, family issues, narcotics, vice, organized crimes, and other criminal matters. The Professional Standards Division oversees Department personnel matters, including the recruitment process, training, workers' compensation, Internal Affairs and policy review.

Public Works. The Department of Public Works, as required by City Charter, is headed by a director who is charged with the management, care and maintenance of all public buildings, public highways, city vehicles, collection and disposal of refuse and solid waste, permitting of new construction, rehabilitation and restoration of buildings and inspection of all construction in the City in accordance with State building codes.

Water Department. The Middletown Water Department is a self-supporting municipal department providing water service to approximately 90% of the City's population and also services small portions of Middlefield and Cromwell. The system consists of three reservoirs, a well field with ten wells, two water treatment plants, pumping stations and facilities, and approximately one hundred eighty miles of water mains. The sources are fully permitted and have ample supply through the year 2040.

The budget for the 2015-16 fiscal year is \$6,225,068. The water rate for fiscal year 2015-16 is \$28.66/1,000 cubic feet. All water use is metered and bills are due and payable on a semi-annual basis for all services up to $1\frac{1}{2}$ " and on a monthly basis for services $1\frac{1}{2}$ " and larger:

Billing	Size of Meter	Charge
Semi annual:	5/8 inch	\$20.22
	3/4 inch	\$25.48
	1.0 inch	\$55.82
Monthly:	1.5 inches	\$15.38
	2.0 inches	\$21.18
	3.0 inches	\$35.05
	4.0 inches	\$59.13
	6.0 inches	\$108.27
	8.0 inches	\$172.77

The City is working with the Town of Durham and the EPA to provide for an excess sale of water to Durham. This project is being funded by the Town of Durham and the EPA and will include a new water storage tank, piping, and opportunities to connect to the existing Durham center water system. This project's objective is to provide potable water to all properties located within the site wide groundwater study area in Durham.

Sewer Department. The Sewer Department consists of a Director and 22 full-time employees. A wastewater treatment facility serves approximately 60% of the City and parts of a neighboring municipality. Its operations are financed from direct charges to the users. The daily use is 3.5 million gallons per day and the plant can handle average daily flows of 6.75 million gallons per day and maximum flows of 15.2 million gallons per day. The remaining 40% of the City's sanitary sewage is treated at the Mattabassett Treatment Facility in Cromwell and the sewer users pay for this service based upon the volume treated. The sewer budget for 2015-16 is \$7,085,175.

The sewer rate for fiscal year 2015-2016 is 32.19/1000 cubic feet. All sewer use is based on the metered water use and billed on a semi-annual basis for all services up to $1\frac{1}{2}$ " and on a monthly basis for services $1\frac{1}{2}$ " and larger.

Mattabassett District. A total of \$55 million has been approved allowing the City to make application to the Connecticut Department of Energy and Environmental Protection for Clean Water Funds (both grant and loans) for a project to regionalize its sewer treatment operation with the Mattabassett District, the fifth largest sewage disposal district in the State that is located in Cromwell, Connecticut. As part of the project and in accordance with Special Act 11-15, the City joined the Mattabassett District as a constituent municipality in March of 2014, after approval by the District and the legislative bodies of the other three constituent municipalities (New Britain, Cromwell and Berlin). As a financial pre-condition to joining the Mattabassett District, a one-time "buy-in" payment of \$13,000,000 was made by the City to the Mattabassett District. The City is currently completing construction of the first phase of this project, a 2.5 mile tandem sewer force main from Middletown to the Mattabassett District facility. A second phase for the construction of a 26 million gallon per day inter-municipal pump station to deliver waste water from Middletown to the Mattabassett District facility will be bid in late spring/early summer of 2016. The approved funding also allows for select demolition of the current sewer treatment plant that sits on the banks of the Connecticut River, and will allow for constructive reuse and development of the area consistent with the City's plans for upscale public access, housing and business development. Construction is scheduled to be completed for both phases by the late-2018.

The Mattabassett District serves the towns of Berlin, Cromwell, Farmington, Middletown, and New Britain, and portions of the Metropolitan District Commission. Middletown pays the District annually each July 1st based upon metered flows, fixed operating costs, and amortization of plant, trunk sewers, and debt. Middletown's present usage equates to 31.5% of Mattabassett's capacity, which is also the City's share of Mattabassett's annual operating expenses. The City's share of operating capital expenses is based upon current reserved plant capacity, which is 9.5%.

The District is empowered to issue bonds and notes in its own name. The District levies its annual assessment upon each member, including the City of Middletown. The City in turn establishes sewer use rates in an amount sufficient to pay the District annual assessment. In the event a town fails to pay its annual assessment, the District may levy, collect and enforce payment from individual District facility users in such town. The City of Middletown is not liable for payment of District debt. The Mattabassett District has never defaulted on its bond and note liabilities. See "Government Organization-Mattabassett District" and "Overlapping Debt" herein.

Subsequent to a comprehensive 1999 study, the Mattabassett District embarked on a plan to upgrade and expand treatment capabilities in order to meet the stricter Department of Energy and Environmental Protection requirements for the removal of nitrogen and sewage sludge incinerator emissions as well as to provide for the additional flow capacity needs of the member communities. The project is substantially complete. Total construction cost were \$100 million. A grant from the Department of Environmental Protection Clean Water Fund will cover approximately 23% of the cost. The remainder of the costs are being financed with a 2% 20-year Clean Water Fund loan to the extent not funded by additional grants. The cost of the project will be borne by sewer fee increases spread across the member towns. The 2015 budget includes a 22.9% sewer rate increase which is projected to grow to a 40-45% overall rate increase in future years in order to cover the capital costs of the upgrade project. The capital costs of the upgrade project will be spread out over 20 years and will peak at approximately \$600,000-\$750,000 per year. The City's share of project cost is equal to its percent of future plant reserved capacity, estimated to be 31.5%.

An ongoing combined sewer overflow (CSO) project has been commenced by the City with construction to abate a portion of the CSO flowing from the City to Mattabassett District. A final report from a consultant, addressing "concern areas" of existing inflow and infiltration (I/I) was completed in 1999 and construction bid plans and documents were completed in July 2012 to re-line the existing sewer pipes where major problems exist. Currently, the CSO project is approximately 90% complete. Additional I/I lining work will be completed by the Water Pollution Control Authority. The construction costs for the I/I project are estimated at approximately \$12,000,000 and the project is expected to be initiated after the first phase of the Mattabassett project is complete.

Combined Sewer Overflow Separation Projects: In accordance with the requirements of the Connecticut Department of Environmental Protection (Water Compliance Unit) and the U.S. Environmental Protection Agency, the City of Middletown developed a "Facility Plan" issued in June of 1980 and updated in September 1987. The Facility Plan provides cost effective and environmentally acceptable solutions for the Combined Sewer Overflow ("CSO") problems occurring in Middletown. Both State and Federal agencies approved the Facility Plan recommendations and the City has undertaken the construction of projects, which incorporate the recommendations. A timetable for construction of the CSO projects has been established by mutual agreement between the City and the Connecticut DEP.

CSO construction includes the installation of new sanitary sewer pipe and manholes, new storm drainpipe manholes and catch basins, rehabilitation of existing sewer pipe and manholes and the separation of private inflow sources. Surface improvement work includes the installation of new granite curb, new concrete sidewalks and driveway aprons, full-depth pavement reconstruction and/or bituminous concrete overlay of existing street pavement, and the installation of street trees.

The City is nearing the end of its CSO construction projects with just three project areas left to be constructed, two of which are currently funded.

Housing Authority. The Housing Authority of the City of Middletown is a public, non-profit corporation whose primary responsibility is to manage and maintain seven apartment buildings providing a stock of 474 dwelling units for low and moderate income families and the elderly.

Middletown Transit District. The Middletown Transit District provides transit service throughout the City of Middletown and the Middletown region which includes Portland, East Hampton, Cromwell, Middlefield and Durham. Fixed route bus service operates 6 days a week, Monday through Saturday, and the District also offers Dial-a-Ride Elderly/Handicapped services to the aforementioned towns excluding Cromwell. These services are funded by passenger fares and Federal, State and local subsidies.

Middletown Transit is the host to Peter Pan Bus Lines, The Land Jet Bus Company and Greyhound Lines. The Peter Pan Bus Lines have extensive routes along the eastern seaboard and upstate New York, with connecting service to all 48 contiguous states, and Greyhound Lines has extensive service throughout the United States and Canada. Land Jet Bus Company services the Foxwoods Casino and Resort and the Mohegan Sun Casino.

Solid Waste Disposal. Refuse collection in the City of Middletown is accomplished by private refuse contractors and by the Sanitation District. The latter is a requirement of the City Charter and the Sanitation District represents approximately 30% of the refuse in the City of Middletown. The refuse contractors charge each customer for their service, including the collection of recyclables. The Sanitation District is a self-sufficient operation. User fee charges are the basis for paying for the service. Separate bills are mailed out semiannually for refuse collection service in the Sanitation District.

Landfill: The City of Middletown has a permitted Sanitary Landfill, which has been closed.

Recycling: The City presently has a mandatory recycling program for all State-mandated materials including curbside collection of newspapers, bottles and cans, certain plastic containers and corrugated cardboard. Both private contractors and the Sanitation District collect these curbside materials. Only refuse contractors that dispose their municipal solid waste at a City-designated solid waste facility are allowed to dispose their recyclables at the Middletown Recycling Center. Non-participating refuse contractors must make their own arrangements for refuse and recyclables. City employees haul the recyclables from the recycling center to a designated market based on bids. The tip fee, if any, is paid by the participants through the contracted refuse tipping fee.

Contractors and commercial operations that have the need to dispose of bulky waste on special occasions may dump it at the Recycling Center. The charge for the bulky waste is \$87.65 per ton. The bulky waste is dumped

separately and transferred to the private bulky waste site on a when-needed basis. The cost of disposing the bulky waste is \$79 per ton.

Residents who establish residency may obtain a permit from the Public Works Department and bring their own recyclables to the Recycling Center.

Service Contract - Solid Waste Disposal. The Eastern Connecticut Resource Recovery Authority (the "Authority") is a public body politic and corporate of the State of Connecticut, organized and existing pursuant to Connecticut General Statutes Sec. 7-273aa et seq., and an ordinance adopted by the Common Council of the City on December 10, 1990. The Authority was created for the purpose of developing and implementing a solid waste disposal and resource recovery system, including the acquisition and ownership of a resource recovery facility in Lisbon, Connecticut (the "Facility"). At present, the City is the only member of the Authority; accordingly, the Authority is fiscally dependent and under the City's control. Initially, two series of bonds were issued by the Authority in October of 1993 to finance the construction of the Facility: \$114,110,000 Series 1993A Solid Waste Revenue Bonds and \$14,040,000 Series 1993B Taxable Solid Waste Revenue Bonds (together "Authority Bonds"). The Authority's outstanding bonded debt as of June 30, 2015 amounted to \$59,529,000. The Authority Bonds do not constitute a debt or other obligation of the City, and neither the faith and credit nor the taxing power of the City are pledged to the payment of the principal of or interest on the Authority Bonds.

The City has entered into a long-term Municipal Waste Disposal Agreement (the "Disposal Agreement") with the Authority to provide for the disposal of municipal solid waste generated in the City at the Facility. Under the Disposal Agreement, the City is required annually to deliver or cause to be delivered a guaranteed minimum amount of acceptable waste to the Facility and to pay a disposal fee (the "Disposal Fee") to the Authority The City expects to deliver the approximately 6,700 tons of waste that it collects annually in its Sanitation District. The Disposal Fee payment is calculated on a per-ton basis in an amount sufficient to permit the Authority to recover from all Facility users the Authority's net cost of providing the Facility, including debt service on the Authority Bonds and all amounts needed for the operation of the facility. The Disposal Fee for the 2015-16 fiscal year is \$73.17.

The City has pledged its full faith and credit to the payment of all amounts to be paid by it to the Authority under the Disposal Agreement, and shall be obligated to appropriate funds and levy taxes in an amount sufficient, together with other available revenues, to make such payment. Under the Disposal Agreement, the City's payment obligation is contingent upon the Authority's acceptance of the City's waste. The Disposal Agreement does not obligate the City to pay the principal of or interest on the Authority Bonds.

The Authority has entered into a long-term agreement (the "Service Agreement") with Wheelabrator Lisbon, Inc. (the "Company") to operate the Facility, which is a 500-ton-per-day solid waste disposal, electric power generation and resource recovery facility. The Company, a Delaware corporation, is an indirect, wholly owned subsidiary of Wheelabrator Technologies Inc., Hampton, New Hampshire, which has guaranteed the performance of all of the Company's obligations under the Service Agreement.

The Facility is designed to process 500 tons per day of acceptable waste, generate steam and convert the steam to electricity utilizing a 15-megawatt turbine generator. The Facility has two von Roll mass-burn combustion grate units, utilizing Babcock & Wilcox furnaces with waterwall boilers. Wheelabrator is licensed by von Roll, Ltd. of Zurich, Switzerland to use the von Roll technology in its trash-to-energy facilities and Wheelabrator has used the von Roll design in 11 of its trash-to-energy facilities. The Facility has been commercially operable since January 1, 1996.

The Authority, the Company and Regional Transfer Systems of Middletown Inc. entered into an agreement in June 1998 entitled Acceptable Waste Loading Agreement for Services. Under this long-term agreement, and in combination with existing agreements, the City's Sanitation District utilizes a refuse transfer system at Regional Transfer Systems of Middletown Inc., 70 Industrial Park Road, Middletown, Connecticut.

Educational System. The Board of Education is responsible for the City-operated school system of eleven schools (including a senior high school and two middle schools) with an operating capacity of 6,376 (including relocatable classrooms). The following is a listing of school facilities and school enrollments:

School Facilities

School	Grades	Date of Construction (Renovations)	Type of Construction	10/1/2015 Enrollment ¹	Operating Capacity
Bielefield Elementary	PreK-5	1954 (66 & 00)	Steel/Masonry	289	474
Farm Hill Elementary	K-5	1990	Masonry	340	516
Lawrence Elementary	K-5	1972 (05)	Steel/Masonry	284	422 ²
Spencer Elementary	K-5	1951 (58 & 89)	Steel/Masonry	300	438
Macdonough Elementary	K-5	1925 (70 & 88)	Steel/Masonry	228	332
Moody Elementary	K-5	1964 (94 & 06)	Steel/Masonry	261	486
Snow Elementary	PreK-5	1998	Steel/Masonry	393	465
Wesley Elementary	K-5	1972 (03)	Steel/Masonry	272	468 ³
Keigwin Annex Middle School	6	1973	Steel/Masonry	312	500
Woodrow Wilson Middle School	7-8	1973 (75 & 95)	Steel/Masonry	681	900
Middletown High School 4	9-12	2008	Steel/Masonry	1,242	1,375
Total				4,602	6,376

¹ Excludes out-of-district placement students.

Source: City of Middletown, Board of Education.

School Enrollment 1, 2 Historical

						Out of	
School						District	Total
Year	Pre-K	K-5	6	7-8	9-12	Placement	Enrollment
2006-2007	106	2,570	347	734	1,321	78	5,156
2007-2008	100	2,541	358	703	1,339	6	5,047
2008-2009	91	2,603	374	730	1,348	77	5,223
2010-2011	99	2,648	370	743	1,330	71	5,261
2010-2011	105	2,626	372	733	1,359	68	5,263
2011-2012	104	2,560	348	705	1,319	79	5,115
2012-2013	104	2,547	363	699	1,309	85	5,107
2013-2014	114	2,416	319	666	1,270	92	4,877
2014-2015	110	2,327	360	655	1,275	100	4,827
2015-2016	114	2,253	312	681	1,242	96	4,698

Projected

 School Year	Pre-K ³	K-5	6	7-8	9-12	District Placement	Total Enrollment
2016-2017	-	2,217	383	766	1,274	-	4,640
2017-2018	-	2,207	348	701	1,309	-	4,565
2018-2019	-	2,175	351	666	1,335	-	4,527

 $^{^{1}} Excludes\ homebound/sent-out\ students.$

 $Source:\ City\ of Middletown, Board\ of\ Education$

 $^{^2}$ Includes one classroom added as part of renovation at 24 students per classroom.

 $^{^3}$ Includes two classrooms added as part of renovation at 24 students per classroom.

 $^{^4}$ Includes Vocational Agriculture Center.

 $^{^2}$ Excludes 120 students enrolled in the Thomas Edison Magnet Middle School.

 $^{^3}$ No projections are available for Pre-K enrollment.

Municipal Employees Full-Time

The City of Middletown employs 1,425 full-time persons for general government and education. The following table displays the City's employment rolls for the last five fiscal years.

	2015	2014	2013	2012	2011
General Government	626	567	548	488	473
Board of Education	799	803	752	743	752
Total	1,425	1,370	1,300	1,231	1,225

Source: City of Middletown, Department of Personnel; City of Middletown, Board of Education.

Employee Collective Bargaining Organizations

Nearly all full-time employees are represented by bargaining organizations as follows:

Employees	Board of Education Groups	Positions Covered	Current Contract Expiration Date
Teachers	Middletown Federation of Teachers Local 1381, AFL-CIO	441	6/30/2016
Administrators	Middletown School Administrators Association	29	6/30/2016
Custodians, Secretaries 4	Local 466 of Council No. 4 AFL-CIO	172	6/30/2017
Paraprofessionals	Middletown Federation of Paraprofessionals Local 1361 AFT, AFL-CIO	150	6/30/2016
Managers	Teamsters #671 ²	7	6/30/2020
· ·	Total Board of Education Employees	799	=
Employees	Town Groups	Positions Covered	Current Contract Expiration Date
Firefighters	Local 1073 Int. Association of Firefighters AFL-CIO	68	6/30/2015 1
Police	Police Local 1361 AFSCME AFL-CIO	106	6/30/2017 ³
Dublia Warka	Local 466 of Council No. 4 AEL CIO	251	6/20/2017

Employees	Town Groups	Covered	Expiration Date
Firefighters	Local 1073 Int. Association of Firefighters AFL-CIO	68	6/30/2015 1
Police	Police Local 1361 AFSCME AFL-CIO	106	6/30/2017 ³
Public Works	Local 466 of Council No. 4 AFL-CIO	351	6/30/2017
Library Workers	Local 1303 AFSCME, AFL-CIO	32	6/30/2017
Managers	UPSEU #6457 ²	47	6/30/2020
Non-Bargaining Personnel	N/A	22	N/A
	Total General Government Employees	626	_
	Total	1,425	-

¹ In negotiations.

Source: City of Middletown, Department of Personnel; City of Middletown, Board of Education.

Section 7-473c and 7-474 of the Connecticut General Statutes, as amended, provides a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, except certified teachers and administrative personnel.

Section 10-153f of the Connecticut general statutes, as amended, provides a procedure for binding arbitration of collective bargaining agreements between local or regional boards of education and the exclusive representative of a bargaining unit of teachers or administrators.

 $^{^2} Formerly\ Middletown\ Managers\ \&\ Professional\ Association\ \&\ Teamsters.$

³ An agreement in principle has been made and is awaiting ratification by the Common Council.

⁴ Includes Nurses and Cafeteria workers

III. Economic and Demographic Information

Population and Density

	Actual			
Year	Population ¹	% Increase	Density 2	
2014 4	47,424	-0.2%	1,105	
2010	47,510	4.3%	1,107	
2000	45,563 ³	6.6%	1,062	
1990	42,762	9.5%	997	
1980	39,040	5.7%	910	
1970	36,924		861	

¹ 1970 – 2010 U.S. Department of Commerce, Bureau of Census.

Age Distribution of the Population

	City of Midd	lletown	State of Connecticut		
Age	Number	Percent	Number	Percent	
Under 5 years	2,379	5.0%	194,338	5.4%	
5 to 9 years	2,107	4.4	217,491	6.1	
10 to 14 years	2,560	5.4	234,666	6.5	
15 to 19 years	3,812	8.0	255,499	7.1	
20 to 24 years	4,348	9.2	234,482	6.5	
25 to 34 years	7,301	15.4	433,145	12.1	
35 to 44 years	5,965	12.6	459,130	12.8	
45 to 54 years	7,052	14.9	563,772	15.7	
55 to 59 years	3,304	7.0	253,952	7.1	
60 to 64 years	2,360	5.0	214,499	6.0	
65 to 74 years	3,270	6.9	280,541	7.8	
75 to 84 years	1,866	3.9	162,971	4.5	
85 years and over	1,100	2.3	87,567	2.4	
Total	47,424	100.0%	3,592,053	100.0%	
Median Age (Years)		37.1		40.3	

 $Source:\ American\ Community\ Survey,\ 2010-2014$

² Population per square mile: 42.9 square miles.

³ As a result of the U.S. Census Bureau's Count Question Resolution Program, the U.S. Census Bureau on November 4, 2002 officially corrected the City's Census 2000 population from 43,167 to 45,563, representing an increase of 2,396; however, the census counts used for other Census 2000 data were not officially changed.

⁴ American Community Survey, 2010-2014

Income Distribution

	City of Mia	ldletown	State of Connecticut		
Year Built	Units	Percent	Units	Percent	
2010 or later	101	0.5%	7,423	0.5%	
2000 to 2009	1,513	7.1	104,093	7.0	
1990 to 1999	2,574	12.2	113,875	7.6	
1980 to 1989	3,593	17.0	193,794	13.0	
1970 to 1979	3,124	14.8	200,288	13.4	
1960 to 1969	2,471	11.7	199,413	13.4	
1950 to 1959	2,395	11.3	232,682	15.6	
1940 to 1949	1,037	4.9	104,523	7.0	
1939 or earlier	4,362	20.6	334,290	22.4	
Total Housing Units, 2014	21,170	100.0%	1,490,381	100.0%	

Percent Owner Occupied, 2014

Source: American Community Survey, 2010-2014

Income Levels

53.1%

67.3%

	City of Middletown	State of Connecticut
Per Capita Income, 2014	\$34,226	\$38,480
Per Capita Income, 2010	\$31,850	\$37,627
Per Capita Income, 2000	\$25,720	\$28,766
Median Family Income, 2014	\$82,832	\$88,217
Percent Below Poverty (Families), 2014	9.90%	7.50%

Source: U.S. Department of Commerce, Bureau of Census, 2010

Source: American Community Survey, 2010-2014

Age Distribution of Housing

_	City of Mid	of Middletown State of C		onnecticut	
Year Built	Units	Percent	Units	Percent	
2010 or later	91	0.4%	7,697	0.5%	
2000 to 2009	1,534	7.2	101,890	6.8	
1990 to 1999	2,710	12.8	113,217	7.6	
1980 to 1989	3,247	15.3	192,651	12.9	
1970 to 1979	3,245	15.3	198,940	13.4	
1960 to 1969	2,603	12.3	199,959	13.4	
1950 to 1959	2,419	11.4	237,697	16.0	
1940 to 1949	982	4.6	106,612	7.2	
1939 or earlier	4,391	20.7	329,082	22.1	
Total Housing Units, 2010	21,222	100.0%	1,487,745	100.0%	
Percent Owner Occupied, 2010		53.7%		67.0%	

Source: American Community Survey, 2011-2013

Housing Inventory

	City of Middletown		State of Co	nnecticut
Туре	Units	Percent	Units	Percent
1-unit, detached	9,627	45.5%	882,955	59.2%
1-unit, attached	1,027	4.9	79,922	5.4
2 units	2,025	9.6	120,070	8.1
3 or 4 units	1,511	7.1	133,452	9.0
5 to 9 units	1,892	8.9	81,574	5.5
10 to 19 units	1,922	9.1	55,609	3.7
20 or more units	3,148	14.9	124,683	8.4
Mobile home	18	0.1	11,819	0.8
Boat, RV, van, etc	-	0.0	297	0.0
Total Inventory	21,170	100.0%	1,490,381	100.0%

Source: American Community Survey, 2010-2014

Housing Unit Vacancy Rates

_	City of Mi	ddletown	State of Connecticut	
Units	Number	Percent	Number	Percent
Occupied housing units	19,419	91.7%	1,356,206	91.0%
Vacant housing units	1,751	8.3	134,175	9.0
Total housing units	21,170	100.0%	1,490,381	100.0%
Homeowner vacancy rate		3.0		1.7
Rental vacancy rate		5.5		6.9

Source: American Community Survey, 2010-2014

Owner-Occupied Housing Units

	City of	State of
Units	Middletown	Connecticut
Total owner-occupied units	10,312	913,043
Average household size of owner-occupied units	2.41	2.68
Median number of rooms	5.00	5.70

Source: American Community Survey, 2010-2014

Specified Owner-Occupied Units

	City of Mi	ddletown	State of Connecticut		
Units	Number	Percent	Number	Percent	
Less than \$50,000	203	2.0%	24,122	2.6%	
\$50,000 to \$99,999	436	4.2	26,438	2.9	
\$100,000 to \$149,999	1,081	10.5	72,756	8.0	
\$150,000 to \$199,999	2,051	19.9	137,797	15.1	
\$200,000 to \$299,999	3,905	37.9	257,364	28.2	
\$300,000 to \$499,999	2,346	22.8	243,882	26.7	
\$500,000 to \$999,999	249	2.4	109,918	12.0	
\$1,000,000 or more	41	0.4	40,766	4.5	
Total Inventory	10,312	100.0%	913,043	100.0%	

Source: American Community Survey, 2010-2014

Educational Attainment Years of School Completed Age 25 and Over

	City of Middletown		State of Connecticut	
	Number	Percent	Number	Percent
Less than 9th grade	1,205	3.7%	106,784	4.3%
9th to 12th grade, no diploma	1,725	5.4	150,227	6.1
High School graduate (includes equivalency)	9,200	28.6	677,887	27.6
Some college, no degree	5,674	17.6	431,807	17.6
Associate degree	2,878	8.9	180,321	7.3
Bachelor's degree	6,275	19.5	506,662	20.6
Graduate or professional degree	5,261	16.3	401,889	16.4
Total	32,218	100.0%	2,455,577	100.0%
Total high school graduate or higher (%)		90.9%		89.5%
Total bachelor's degree or higher (%)		35.8%		37.0%

Source: American Community Survey, 2010-2014

Employment Data By Place of Residence

			Percentage Unemployed		
	City of Middletown		City of	Hartford	State of
Period	Employed	Unemployed	Middletown	Labor Market	Connecticut
January 2016	24,557	1,568	6.0	6.0	6.0
Annual Average					
2015	25,008	1,481	5.6	5.6	5.6
2014	24,561	1,733	6.6	6.7	6.7
2013	24,000	2,042	7.8	7.8	7.8
2012	24,730	2,130	7.9	8.4	8.3
2011	25,203	2,255	8.2	8.9	8.8
2010	25,114	2,272	8.3	9.1	9.0
2009	25,308	2,050	7.5	8.3	8.2
2008	25,559	1,449	5.4	5.8	5.7
2007	25,394	1,204	4.5	4.7	4.6
2006	25,168	1,056	4.0	4.4	4.3

 $Source:\ Department\ of\ Labor,\ State\ of\ Connecticut.$

Employment by Industry Employed Persons 16 Years of Age and Over

_	City of Middletown		State of Connecticut	
Sector	Number	Percent	Number	Percent
Agriculture, forestry, fishing/hunting, & mining	7	0.0%	7,413	0.4%
Construction	1,119	4.5	97,974	5.5
Manufacturing	2,569	10.4	191,057	10.8
Wholesale trade	607	2.4	44,195	2.5
Retail trade	2,240	9.0	191,267	10.8
Transportation and warehousing, and utilities	844	3.4	65,068	3.7
Information	973	3.9	41,905	2.4
Finance, insurance, real estate, rental & leasing	2,354	9.5	161,926	9.2
Professional, scientific, management,				
administrative, and waste mgmt services	2,469	10.0	197,880	11.2
Education, health and social services	7,561	30.5	467,574	26.5
Arts, entertainment, recreation, accommodation				
and food services	1,941	7.8	154,005	8.7
Other services (except public administration)	1,086	4.4	80,179	4.5
Public Administration	1,040	4.2	66,491	3.8
Total Labor Force, Employed	24,810	100.0%	1,766,934	100.0%

Source: American Community Survey, 2010-2014

Major Employers As of March 2016

		Number of
Employer	Type of Business	Employees
Middlesex Health System ¹	Private Hospital	3,100
United Technologies	Aircraft Engines	2,100
Connecticut Valley Hospital	State Hospital	1,600
Wesleyan University	Higher Education	1,260
Middletown Board of Education	Board of Education	799
City of Middletown	Municipal Government	626
Liberty Bank	Financial Institution	391
Jarvis Products	Manufacturing	212
Kaman Aerospace Corporation	Electronics Systems	176
DATTCO	Transportation	175
Total		10,439

¹ Includes Middlesex Hospital and all related affiliates located in the City under the Middlesex Health System umbrella. Sources: Middletown Chamber of Commerce; City of Middletown, Personnel Department and Board of Education.

Commute to Work 16 Years of Age and Over

	City of Mic	ddletown	State of Connecticut		
Category	Number	Percent	Number	Percent	
Car, truck, or van - drove alone	19,191	78.7%	1,364,472	78.7%	
Car, truck, or van - carpooled	1,898	7.8	142,105	8.2	
Public transportation (including taxicab)	670	2.7	81,585	4.7	
Walked	1,573	6.5	52,655	3.0	
Other means	340	1.4	20,514	1.2	
Worked at home	707	2.9	73,467	4.2	
Total	24,379	100.0%	1,734,798	100.0%	

Source: American Community Survey, 2010-2014

Building Permits

Commercial and

Fiscal Year	Residential		In	ndustrial	Total		
Ended	No.	Amount	No.	Amount	No.	Amount	
2015	1,298	\$19,999,045	286	\$ 22,240,051	1,584	\$ 42,239,096	
2014	1,221	27,624,680	250	22,637,137	1,471	50,261,817	
2013	1,219	17,455,859	234	34,205,270	1,453	51,661,129	
2012	1,259	14,468,501	236	18,355,230	1,495	32,823,731	
2011	1,122	11,298,499	255	29,950,158	1,377	41,248,657	
2010	996	13,398,270	268	45,884,490	1,264	59,282,760	
2009	1,047	13,962,795	233	28,590,500	1,280	42,553,295	
2008	1,095	16,294,735	241	65,267,294	1,336	81,562,029	

Source: City of Middletown, Building Department

Land Use Summary As of February 1, 2016

Developed Undeveloped Land Use Category Acres % Land Use Category Acres % 21.9 13.4 Residential 6,080 Agriculture 2,135 Woodland/Vacant Commercial 340 1.2 9,765 61.4 Industrial 1,030 3.7 Parks/Open Space 4,001 25.2 20,326 73.2 Other Other Total Area 27,776 100.0 15,901 100.0

Source: City of Middletown, Planning and Zoning Department.

(The remainder of this page intentionally left blank.)

IV. Revenue and Tax Policy

The maintenance of an equitable tax base and the location and appraisal of all real and personal property within the City for inclusion onto the Grand List is the responsibility of the Tax Assessor. The Grand List represents the total of assessed values for all taxable and tax exempt real estate, taxable personal property and motor vehicles located within the City on October 1st. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. The City completed a revaluation of all real estate, both taxable and exempt, for the October 1, 2013 Grand List.

Assessments for real estate are computed at 70% of the estimated market value at the time of the last revaluation, while assessments for motor vehicles and personal property are computed at 70% of the current fair market value.

Section 12-62 of the Connecticut General Statutes establishes the revaluation cycle for Connecticut municipalities. The law requires a revaluation every five years and a general revaluation based on physical observation where the preceding revaluation in the five year cycle was a statistical revaluation. Section 12-62 also imposes a penalty on municipalities that fail to effect revaluations as required, with certain exceptions. Municipalities may choose to phase-in real property assessment increases resulting from a revaluation, but such phase in must be implemented in less than five assessment years.

When a new structure or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed as of the revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

Motor vehicle lists are furnished to the City by the State of Connecticut and appraisals of motor vehicles are accomplished in accordance with an automobile price schedule developed by the Connecticut Association of Assessing Officials and as recommended by the State Office of Policy and Management. Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date but before the next August 1 are subject to a property tax as if the motor vehicle had been included on the October 1 Grand List. The tax is prorated, and the pro-ration is based on the number of months of ownership between October 1 and the following July 31. Cars purchased in August and September are not taxed until the next October 1 Grand List. If the motor vehicle replaces a motor vehicle that was taxed on the October Grand List, the taxpayer is entitled to certain credits.

Public Act No. 15-244, which became effective October 1, 2015, allows municipalities to tax motor vehicles at a different rate than other taxable property but caps the motor vehicle tax rate at (i) 32.00 mills for the 2015 assessment year and (ii) 29.36 mills for the 2016 assessment year and thereafter. The Act also diverts a portion of state collected sales tax revenue to provide funding to municipalities to mitigate the revenue loss attributed to the motor vehicle property tax cap. The City's motor vehicle tax rates for the current 2014 assessment year is 32.60 mills.

All personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually. An Assessor's check and audit is completed periodically. Assessments for both personal property and motor vehicles are computed at seventy percent (70%) of present market value.

Property taxes are levied on all assessed property on the Grand List of October 1 prior to the beginning of the fiscal year. At the discretion of the City and for the convenience of the taxpayer, tax bills are payable in two installments - July and January. A margin against delinquencies, legal reductions, and Grand List adjustments, such as assessor errors, is provided by including a modest estimate for prior year's delinquent taxes when computing anticipated property tax revenue from the current levy. A modest estimate for interest and lien fees anticipated to be collected during the fiscal year is normally included as a revenue item in the budget. Delinquent taxes are billed at least twice a year, with interest charged at the rate of 1½ percent per month. In accordance with state law, the oldest outstanding tax is collected first. Outstanding real estate tax accounts are automatically liened each year in June, with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills.

Comparative Assessed Valuations Last 10 Years (000s)

Grand	Residential	Commercial &	Other	Personal	Motor	Gross Taxable	Exemptions	Net Taxable	
List as of	Real Property	Industrial Real	Real	Property	Vehicles	Grand List	Veterans Relief	f Grand List	
10/1	(%)	Property (%)	Property (%)	(%)	(%)	(000s)	and Elderly	(000s)	
2015	49.8	24.4	1.2	16.6	8.0	\$ 3,534,691	\$ 205,407	\$ 3,329,284	
2014	50.0	24.8	1.4	15.9	7.9	3,496,683	200,859	3,295,824	
2013 1	50.1	23.5	2.6	15.8	8.0	3,491,254	176,612	3,314,642	
2012	55.3	20.1	3.3	14.1	7.2	3,738,096	165,054	3,573,042	
2011	55.1	20.0	3.4	14.2	7.3	3,738,891	156,838	3,582,053	
2010	54.9	21.7	3.3	13.2	6.9	3,744,146	206,417	3,537,729	
2009	55.4	21.1	3.9	12.8	6.8	3,689,485	182,522	3,506,963	
2008	56.2	21.5	3.1	12.3	6.9	3,628,156	125,555	3,502,601	
2007^{-1}	56.6	21.3	3.0	11.9	7.3	3,581,434	103,487	3,477,947	
2006	51.9	15.3	7.7	15.7	9.4	2,716,416	82,351	2,634,065	

 $^{^{1}}$ Revaluation.

 $Note:\ Figures\ are\ prior\ to\ valuation\ hearings\ before\ the\ City\ of\ Middletown's\ Board\ of\ Assessment\ Appeals.$

Source: City of Middletown, Assessor's Office.

Exempt Property Assessed Value

Public	A	s of 10/1/15 1
Federal	\$	13,664,180
City of Middletown		227,007,610
State of Connecticut		332,663,090
Sub-Total Public	\$	573,334,880
Private		
Volunteer Fire Companies	\$	1,483,720
Scientific, Educational, Historical, Charitable		31,988,145
Cemeteries		2,521,220
Churches		50,340,660
Middlesex Memorial Hospital		573,924,919
American Red Cross		-
Sub-Total Private		660,258,664
Total Exempt Property	\$1	1,233,593,544
Percent Net Taxable Grand List		37.05%

¹Net Taxable Grand List October 1, 2015 of \$3,329,284,000.

Source: City of Middletown, Assessor's Office.

Principal Taxpayers

- 1			
		Taxable	Percent of Net Taxable
Name of Taxpayer	Nature of Business	Valuation	Grand List 1
Eversource (FKA:CL&P)	Utility	\$128,506,430	3.86%
Aetna Life	Insurance	124,435,730	3.74%
Kleen Energy Systems LLC	Utility	65,397,630	1.96%
United Technologies	Manufacturing	48,151,693	1.45%
Middletown Power LLC	Utility	42,421,840	1.27%
Northwood Apt Assoc LLC	Apartments	26,398,310	0.79%
Chestnut Hill Apt Assoc LLC	Apartments	25,441,550	0.76%
Fairfield Midtown Brook L.P	Apartments	20,260,760	0.61%
Fairfield Midtown Ridge L.P	Apartments	20,090,570	0.60%
Considine Knoll Crest Investor LLC	Apartments	19,483,576	0.59%
Total		\$520,588,089	15.64%

¹Net Taxable Grand List October 1, 2015 of \$3,329,284,000.

 $Source:\ City\ of\ Middletown,\ Assessor's\ Office.$

Property Tax Levies and Collections

		Net Taxable		Total		Uncol	llected	
Grand List Year	Fiscal Year Ending 6/30	Grand List (000's)	Mill Rate	Adjusted Tax Levy ²	End of Each Fiscal Year	%	As of 6/30/2015	%
2014	2016	\$ 3,295,824	32.60	\$ 107,443,862		IN COLI	LECTION	
2013	2015	3,314,642	32.70	106,347,434	\$ 2,413,986	2.27	\$ 2,413,986	2.27
2012^{-3}	2014	3,573,042	32.70	97,903,736	2,141,093	2.19	999,165	1.02
2011	2013	3,582,053	27.70	95,368,085	2,055,921	2.16	594,126	0.62
2010	2012	3,537,729	26.90	94,389,077	1,933,908	2.05	344,858	0.37
2009	2011	3,506,963	26.10	94,054,102	1,954,569	2.08	210,010	0.22
2008	2010	3,502,601	26.40	88,897,771	1,904,320	2.14	126,358	0.14
2007^{3}	2009	3,477,947	25.50	88,416,759	2,243,464	2.54	222,745	0.25
2006	2008	2,634,065	31.80	84,419,334	1,884,313	2.23	68,794	0.08
2005	2007	2,625,416	31.80	84,018,869	1,803,614	2.15	16,942	0.02
2004	2006	2,589,947	29.80	77,345,744	1,412,849	1.83	5,398	0.01

¹ Excluding Fire District.

(The remainder of this page intentionally left blank.)

² Taxes due for the fiscal year are levied on the Grand List of October 1, payable in two installments, one-half July 1. If the first installment is not paid by August 1, the tax becomes delinquent and a penalty of 1 1/2 % per month (18% per annum) is charged from the due date.

 $^{^3\,}Revaluation$

V. Debt Summary

Principal Amount of Bonded Indebtedness As of April 14, 2016 (Pro Forma)

	Amount
Purpose	Outstanding ¹
General Purpose	\$ 53,889,995
School	10,591,380
Sewer	5,264,550
State of Connecticut Clean Water Fund Loans	4,676,958
Water (Special Revenue Funds)	7,899,075
Long-Term Principal Bonded Debt	\$ 82,321,958
THIS ISSUE (Dated April 14, 2016)	
General Purpose	\$ 7,000,000
Total Bonds of This Issue	7,000,000
Grand Total - All Bonded Debt	\$ 89,321,958

¹ Excludes any underlying or overlapping debt.

Clean Water Fund Program

The City of Middletown is a participant in the State of Connecticut's Clean Water Fund Program (General Statutes Sections 22a-475 *et seq.*, as amended) which provides financial assistance through a combination of grants and loans bearing interest at a rate of 2% per annum. All participating municipalities receive a grant of 20% and a loan of 80% of total eligible costs (with the exception of combined sewer overflow correction projects, which are financed with a 50% grant and a 50% loan).

Loans to each municipality are made pursuant to a Project Grant and Project Loan Agreement. Each municipality is obligated to repay only that amount which it draws down for the payment of project costs (an "Interim Funding Obligation"). Each municipality must deliver to the State an obligation secured by the full faith and credit of the municipality, and/or a dedicated source of revenue of such municipality.

Amortization of each loan is required to begin one year from the earlier of the project completion date specified in the Project Loan Agreement, or the actual project completion date. The final maturity of each loan is twenty years from the scheduled completion date. Principal and interest payments are payable: (1) in monthly installments commencing one month after the scheduled completion date; or (2) in a single annual installment representing 1/20 of total principal not later than one year from the project completion date specified in the Project Loan Agreement, the first year's date, and thereafter in monthly installments. Monthly installments may be level debt service or level principal payments. Loans made under loan agreements entered into prior to July 1, 1989 are repayable in annual installments. Borrowers may elect to make level debt service payments or level principal payments, and Borrowers may prepay their loans at any time prior to maturity without penalty.

The City has the following Clean Water Fund loans outstanding (numbers rounded):

Project	Original 2% Loan Amount	2% Loan Outstanding As of 4/14/2016	Interim Funding Obligation As of 4/14/2016		
CWF 295-C	\$ 2,073,684	\$ 112,325	\$ -		
CWF 363-C1	1,690,264	145,003	-		
CWF 371-C	3,525,940	967,353	-		
CWF 362-C	1,574,008	727,979	-		
CWF 362-CD1	2,875,097	1,079,818	-		
CWF 207-CSL	2,226,567	1,644,481	-		
CWF 487-DC	17,019,167	-	10,856,487		
Total	\$ 30,984,727	\$ 4,676,958	\$ 10,856,487		

Other Obligations As of April 14, 2016 (Pro-Forma)

In June 2009, the Common Council approved an ordinance to renew lease contracts with G.E. Capital for energy conservation improvements in connection with various Board of Education projects. The Council authorized \$3,699,542 in total appropriations for these projects with a fifteen year term at a rate of 5.1%.

In addition, the Board of Education has entered into leases for copy machines as detailed below:

- \$764,800 beginning on August 1, 2013: 5-year lease maturing on August 1, 2017
- \$611,580 beginning on August 1, 2014: 5-year lease maturing on August 1, 2018

Overlapping/Underlying Debt

Overlapping Debt

The City of Middletown, along with the City of New Britain and the Towns of Berlin and Cromwell, is a member of The Mattabassett District, which was organized under a Special Act of the 1961 Session of the Connecticut General Assembly. The constituent municipalities approved the District's charter dated May 1963. The function of the District is to operate and maintain a water pollution control system, and it is governed by a District Board composed of twelve members appointed by the constituent municipalities. The District currently has \$80,310,174 debt outstanding to finance its sewage treatment plant expansion and upgrade (the "Project") consisting of an \$77,615,540 IFO and a \$2,694,634 PLO. It is estimated that, based on future treatment plant reserved capacity, the City's annual assessment from the District will include 31.5% of CWF debt service. The responsibility for payment of District expenses, including debt service, is the individual sewer user who is billed directly by the District.

See "Clean Water Fund Program," "Summary of Municipal Services," and "Water and Sewers" herein.

Mattabassett District Statement of Overlapping Debt As of June 30, 2015

Net Overlapping Debt for All Member Towns	\$80,310,1741
Middletown's Percent of Overlapping Debt	31.50%
Middletown's Share of Overlapping Debt	\$25,297,705

¹ June 30, 2015 Annual Financial Report, Mattabassett District.

Underlying Debt

The City of Middletown reports the South Fire District, Westfield Fire District and Central City as underlying debt. The fire districts are separate and distinct organizations operating under State statutes, each district responsible for funding its respective operating and capital budgets, setting tax rates, and authorizing and servicing its debt obligations. As of April 14, 2016, none of the districts have any debt outstanding.

(Remainder of page intentionally left blank)

General Fund Annual Bonded Debt Maturity Schedule As of April 14, 2016 (Pro Forma)

Dra forma

Cumulative

						Pro-1	orma	Cumulative
Fiscal Year		E	xisting Debt $^{^2}$!		This Issue:	Total	Principal Retired
Ended 6/30	Principal		Interest		Total	The Bonds	Principal	(%)
2016 1	\$ 2,657,656	\$	167,327	\$	2,824,983	\$ -	\$ 2,657,656	3.26
2017	11,677,719		2,851,669		14,529,389	-	11,677,719	17.61
2018	11,532,938		2,439,225		13,972,163	700,000	12,232,938	32.63
2019	8,812,410		1,963,995		10,776,405	700,000	9,512,410	44.31
2020	7,511,010		1,681,364		9,192,375	700,000	8,211,010	54.40
2021	7,511,010		1,410,381		8,921,391	700,000	8,211,010	64.48
2022	6,576,255		1,087,419		7,663,674	700,000	7,276,255	73.42
2023	5,734,103		804,050		6,538,153	700,000	6,434,103	81.32
2024	5,734,103		552,299		6,286,402	700,000	6,434,103	89.22
2025	3,124,103		300,546		3,424,649	700,000	3,824,103	93.92
2026	2,928,666		154,987		3,083,653	700,000	3,628,666	98.38
2027	99,666		11,544		111,209	700,000	799,666	99.36
2028	99,666		9,551		109,216	-	99,666	99.48
2029	99,666		7,557		107,223	-	99,666	99.60
2030	99,666		5,564		105,229	-	99,666	99.72
2031	99,666		3,570		103,236	-	99,666	99.85
2032	99,666		1,578		101,243	-	99,666	99.97
2033	24,916		83		24,999	-	24,916	100.00
Total	\$ 74,422,883	\$	13,452,708	\$	87,875,592	\$ 7,000,000	\$ 81,422,883	_

¹⁰tal \$ 74,422,883 \$ 13,452,708 \$ 87,875,592 \$ 7,000,000 \$ 81,422,883 Excludes principal payments of \$7,888,519 and interest payments of \$3,199,221 made between July 1, 2015 and April 14, 2016.

Note: All sewer bonds issued by the City of Middletown for sewer projects (including loans issued under the State of Connecticut Clean Water Fund Program) are paid by the General Fund. Bond ordinances approved by the City indicate that the bonds shall be general obligations of the City and that the full faith and credit of the City is pledged towards the payment of principal and interest on the bonds.

Special Revenue Funds Self-Supporting Debt As of April 14, 2016 (Pro Forma)

	•••				% of Principal
Fiscal Year	<u>Water</u>	<u>Fund</u>		Total	Retired
Ending 6/30	Principal	Interest	Total	Principal	(Pro Forma)
2016 1	\$ 298,250	\$ 34,531	\$ 332,781	\$ 298,250	3.78%
2017	1,043,625	321,030	1,364,655	1,043,625	16.99%
2018	1,040,950	282,159	1,323,109	1,040,950	30.17%
2019	960,950	237,039	1,197,989	960,950	42.33%
2020	957,350	207,149	1,164,499	957,350	54.45%
2021	957,350	170,158	1,127,508	957,350	66.57%
2022	686,600	125,674	812,274	686,600	75.26%
2023	576,000	94,200	670,200	576,000	82.55%
2024	576,000	67,150	643,150	576,000	89.85%
2025	401,000	40,100	441,100	401,000	94.92%
2026	401,000	20,050	421,050	401,000	100.00%
Total	\$7,899,075	\$1,599,240	\$9,498,315	\$7,899,075	

¹ Excludes principal payments of \$369,200 and interest payments of \$306,028 made between July 1, 2015 and April 14, 2016.

² Includes Clean Water Fund loans, but excludes any capital leases and self-supporting water debt. See "Special Revenue Funds Self-Supporting Debt" below.

Debt Statement Principal Only As of April 14, 2016 (Pro Forma)

Long-Term Debt Outstanding:

General Purpose (Includes This Issue)	\$ 60,889,995
Schools	10,591,380
Sewers	5,264,550
Water (Special Revenue Funds)	7,899,075
State of Connecticut Clean Water Fund Loans	4,676,958
Total Long-Term Debt	89,321,958
Short-Term Debt (Interim State of Connecticut Clean Water Fund Loan)	10,856,487
Total Direct Debt	100,178,445
Overlapping/Underlying Debt	25,297,705
Total Overall Debt	125,476,150
Less: Special Revenue Fund - Self-Supporting Water Bonds	
School Construction Grants Receivable (as of June 30, 2015) 1	(7,899,075)
Total Overall Net Debt	\$ 117,577,075

¹ The State of Connecticut Bureau of School Building Grants will reimburse the City for eligible principal and interest costs over the life of any bonds issued for projects authorized by the General Assembly prior to July 1, 1996. School construction grants receivable stated above are for principal reimbursement only.

Note: Excludes capital lease.

Current Debt Ratios As of April 14, 2016 (Pro Forma)

Population ²	47,424
Net Taxable Grand List (10/1/15)	,329,284,000
Estimated Full Value (70%)\$4	,756,120,000
Equalized Net Taxable Grand List $(10/1/13)^1$ \$4	
Income per Capita (2000) ²	
Income per Capita (2010) ²	\$31,850
Income per Capita (2014) 3	\$34,226

	Total	Total Overall
_	Overall Debt	Net Debt
Per Capita	\$2,645.84	\$2,479.27
Ratio to Net Taxable Grand List	3.77%	3.53%
Ratio to Estimated Full Value	2.64%	2.47%
Ratio to Equalized Grand List	2.66%	2.49%
Debt per Capita to Income per Capita 2000	10.29%	9.64%
Debt per Capita to Income per Capita 2010	8.31%	7.78%
Debt per Capita to Income per Capita 2014	7.73%	7.24%

¹ Office of Policy and Management, State of Connecticut.

 $^{^{2}\,}$ U.S. Department of Commerce Bureau of the Census.

³ American Community Survey, 2010-2014

Maturities

General obligation bonds (serial and term) are required to be payable in maturities wherein a succeeding maturity may not exceed any prior maturity by more than 50% or aggregate annual principal and interest payments must be substantially equal. The term of an issue may not exceed twenty years except in the case of sewer and certain school building bonds, which may mature in up to thirty years.

Temporary Financing

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of temporary notes when they become due and payable, and the legislative body schedules principal reductions starting at the end of the third and continuing in each subsequent year during which such temporary notes remain outstanding, in an amount equal to a minimum of $1/20^{th}$ ($1/30^{th}$ for sewer projects and certain school construction projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bond issue is reduced by the amount of time temporary financing exceeds two years.

Sewer notes issued in anticipation of State and/or federal grants may be funded beyond ten years from the initial borrowing if a written commitment exists for such State and/or Federal grants, for terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to fifteen years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year (whichever is sooner), and in each year thereafter, the notes must be reduced by at least 1/15th of the total amount of the notes issued by funds derived from certain sources of payment. Temporary notes may be issued in one year maturities for up to fifteen years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

Limitation of Indebtedness

Municipalities shall not incur indebtedness through the issuance of bonds, which will cause aggregate indebtedness by class to exceed the following:

General Purposes:

2.25 times annual receipts from taxation
School Purposes:
4.50 times annual receipts from taxation
Sewer Purposes:
3.75 times annual receipts from taxation
Urban Renewal Purposes:
3.25 times annual receipts from taxation
Unfunded Past Pension Purposes:
3.00 times annual receipts from taxation

"Annual receipts from taxation" (the "Base,") are defined as total tax collections (including interest and penalties) and state payments for revenue losses under Sections 12-129d and 7-528 of the Connecticut General Statutes. In no case shall total indebtedness exceed seven times the Base.

The statutes also provide for exclusion from the debt limit calculation of debt issued in anticipation of taxes; for the supply of water, gas, electricity; for the construction of subways for cables, wires, and pipes; for the construction of underground conduits for cables, wires, and pipes; and for two or more of such purposes. There are additional exclusions for indebtedness issued in anticipation of the receipt of proceeds from assessments levied upon property benefited by any public improvement and for indebtedness issued in anticipation of the receipt of proceeds from state or federal grants evidenced by a written commitment or contract but only to the extent such indebtedness can be paid from such proceeds.

Statement of Statutory Debt Limitation As of April 14, 2016 (Pro Forma)

	General				
Debt Limitation:	Purposes	Schools	Sewers	Urban Renewal	Past Pension
2 ¹ /4 times base	\$273,539,250	\$ -	\$ -	\$ -	\$ -
4 ¹ /2 times base	-	547,078,500	-	-	-
3 ³ /4 times base	-	-	455,898,750	-	-
3 ¹ /4 times base	-	-	-	395,112,250	-
3 times base	-	-	-	-	364,719,000
Total Debt Limitation	273,539,250	547,078,500	455,898,750	395,112,250	364,719,000
Less Indebtedness: 1					
Outstanding Bonds	53,889,995	10,591,380	5,264,550	-	-
Bonds: This Issue	7,000,000	-	-	-	-
CWF Program Loans	-	-	4,676,958	-	-
Underlying./Overlapping Debt.3	-	-	25,297,705	-	-
Interim CWF Program Loans	-	-	10,856,487	-	-
Authorized But Unissued Debt	55,145,870	760,600	7,797,630	-	-
Total Indebtedness	116,035,865	11,351,980	53,893,330	-	-
Less: School Grants Receivable ²	-	-	-	-	-
Open Space Grant Commitment	-	-	-	-	-
Net Debt for Calculation of Debt Limitation	116,035,865	11,351,980	53,893,330	-	-
Debt Limitation in Excess of					
Outstanding And Authorized Debt	\$157,503,385	\$535,726,520	\$402,005,420	\$395,112,250	\$ 364,719,000

¹ Excludes \$7,899,075 total principal amount of water bonds outstanding as of March 29, 2016 that is excludable from debt limit calculations per Connecticut General Statutes. Also excludes approximately \$3,756,300 of authorized but unissued water debt.

Note: In no case shall total indebtedness exceed seven times the annual receipts from taxation or \$851,011,000.

(The remainder of this page intentionally left blank.)

² The State of Connecticut Bureau of School Building Grants will reimburse the City for eligible principal and interest costs over the life of any bonds issued for projects authorized by the General Assembly prior to July 1, 1996. School construction grants receivable stated above are for principal reimbursement only. See "School Projects" herein.

 $^{^3}$ Based on City's 31.5% share of Mattabassett Districts currently outstanding CWF project funding.

Authorized but Unissued Debt As of April 14, 2016 (Pro Forma)

1,	o i oima,		
Project	Amount Authorized	This Issue: Bonds	Authorized But Unissued Debt (after issuance of the Bonds)
Middletown High School	\$ 42,100,000	\$ -	\$ 69,000
Road Improvements 2007	9,975,000	115,000	976,500
CSO & Surface Improvements 2001 ³	9,900,000	113,000	2,576,000
•	, ,	400,000	
Road Improvements 2005	9,850,000	400,000	511,000
CSO Surface Improvements 2007 ⁴	8,620,000	-	132,000
Road Improvements 2001	6,800,000	115,000	103,500
Route 66, Westfield, Water & Sewer Improvements	4,500,000	-	678,250
Open Space 2002 ¹	3,000,000	-	17,200
Sanitary Sewers Infiltration/Inflow 5	2,500,000	-	795,300
Open Space 2007	2,000,000	-	2,000
Public Safety Software (Dispatch System, etc.) (2010).	745,000	78,000	5,500
I.T. Infrastructure upgrades (2010)	745,000	4,600	4,850
Water Improvements/Charles Bacon (2010)	725,000	-	305,200
Sewer Pump Station & Equip. (2010)	470,000	-	152,000
John Roth Water Treatment Plant (2010)	310,000	-	140,000
Water System Controls (2010)	250,000	-	108,000
Water Improv/Leak Detectn/Cap Impr (2010)	250,000	-	51,950
City Public Parking Improvements	740,000	-	10,000
Shoreline Protection 2011	700,000	_	4,350
Soccer Fields	355,000	28,250	1,400
Standby Generator-City Hall ²	495,000	,	223,450
Eckersely Hall Building.	750,000	5,370	20,800
PCD Properties/Parking Lot	550,000	5,570	102,200
Water Main - Arrigoni Bridge	350,000	-	13,250
2011 Road Bond		2 621 400	3,683,600
Mattabassett-Buy In.	14,170,000	2,631,400	, ,
	13,200,000	-	21,600
Phone System	685,000	-	49,800
IT Storage Infrastructure	736,000	65,000	68,150
Various Tech Improvements-Cc Chambers 6	625,000	-	78,550
EPA OMO Settlement	3,000,000	-	172,600
Russell Library	749,250	-	57,750
WWMS Asbestos	435,000	-	500
KMS Parking Lot	450,000	-	106,000
KMS Fire Alarm Replacement	165,000	-	50,000
Revaluation	750,000	270,000	134,000
Capital Non-recurring-2012	585,000	-	58,000
Mattabassett 7	37,000,000	-	200,000
Senior Center 8	4,850,000	-	10,350
City Public Parking	599,000	-	269,000
Parking Security	600,000	-	245,000
Potable water	750,000	-	190,000
Sewer infrastructure birchwood rdwy	500,000	-	194,000
Street lights	1,150,000	12,380	52,600
Road Bond-2013	15,200,000	2,626,000	10,689,000
PW Capital Non-recurring-2013	750,000	, ,	800
Main St water	1,930,000	_	25,000
WWMS track & tennis	749,000	_	334,000
Marion fire pumper truck.	494,000		5,000
BOE powerschool	135,500	=	500
BOE MHS wired/wireless		-	48,000
Mattabassett force main 7	3,000,000	_	1,050,000
CSO & road surface 9	7,750,000	-	
PW Capital Non-recurring-2014		-	6,597,000
		-	76,900
BOE/CenComm/Town Clerk technology projects		-	21,000
City security	750,000	-	250,000
School security	750,000	-	140,000
Middle St. sewers & potable water 2015	1,300,000	-	1,300,000
Parks - 2015		75,000	33,375,000
Mattabassett referendum - 2015 10	15,000,000	-	-
Public Works Capital Non-recurring-2015	727,000	569,000	158,000
Firing Range - 2015			
Totals		5,000 \$ 7,000,000	745,000 \$ 67,460,400

¹ The City expects to receive a grant in the amount of approximately \$405,000 for this project.

² The City received a grant in the amount of \$137,841

³ The City expects to receive \$4,774,000 in financial assistance from the State of Connecticut through a combination of a 20% grant and a 80% loan.

⁴ The City expects to receive \$5,100,000 in financial assistance from the State of Connecticut in the form of a loan.

⁵ The City expects to receive a grant in the amount of approximately \$542,000 for this project.

⁶ The City expects to receive a grant in the amount of approximately \$83,500 for this project.

⁷ The City expects the majority of the project to be funded by grants and loans from the State of Connecticut

 $^{^8}$ The City expects approximately \$1,680,000 grant for this project from vaious sources.

 $^{^9\,} The\, City\, expects\, to\, receive\, approximately\,\$1,150,000\, in\, financial\, assistance\, from\, the\, State\, of\, Connecticut\, in\, the\, form\, of\, a\, loan.$

 $^{^{10} \}textit{The City expects to receive approximately \$15,000,000 in financial assistance from the State of Connecticut.}$

Ratio of Annual Debt Service Expenditures to Total General Government Expenditures

Fiscal Year Ended 6/30	Total Debt Service (000's)	Total Governmental Expenditures (000's)	Ratio of Total Debt Service Expenditures To Total Governmental Expenditures
2015	\$15,190	\$216,737	7.01%
2014	12,866	205,509	6.26%
2013	13,149	205,623	6.39%
2012	12,889	185,455	6.95%
2011	13,065	188,812	6.92%
2010	14,465	178,869	8.09%
2009	15,397	196,626	7.83%

Note: "Total Governmental Expenditures" are derived by summing the expenditures from all governmental fund types. Source: Annual Financial Reports, City of Middletown.

Ratios of Net Long-Term Debt to Valuation, Population and Income

Fiscal Year Ended 6/30	Grand List 10/1	Net Assessed Value (000's)	Estimated Full Value (000's)	Net Long- Term Debt ¹ (000's)	Ratio of Net Long- Term Debt to Assessed Value	Debt to Estimated	Population ²	Net Long- Term Debt per Capita	Ratio of Net Long-Term Debt Per Capita to Per Capita Income
2015	2013	\$ 3,314,642	\$ 4,735,203	\$ 90,559	2.73%	1.91%	47,424	\$1,910	5.58%
2014	2012	3,573,042	5,104,346	70,905	1.98%	1.39%	47,489	1,493	4.36%
2013	2011	3,582,053	5,117,219	78,820	2.20%	1.54%	47,489	1,660	4.85%
2012	2010	3,537,729	5,053,899	61,618	1.74%	1.22%	47,489	1,298	3.79%
2011	2009	3,506,963	5,009,947	71,505	2.04%	1.43%	47,489	1,506	4.40%
2010	2008	3,502,601	5,003,716	72,482	2.07%	1.45%	47,489	1,526	4.46%
2009	2007	3,477,947	4,968,496	63,272	1.82%	1.27%	47,489	1,332	3.89%
2008	2006	2,634,065	3,762,950	73,670	2.80%	1.96%	47,489	1,551	4.53%

¹ Long-Term debt less school building construction grants receivable.

(The remainder of this page intentionally left blank.)

² American Community Survey, 2010-2014.

³ American Community Survey, 2010-2014 Income Per Capita \$33,491

VI. Financial Administration

Audit

The City of Middletown, pursuant to local ordinance and provisions of the Connecticut General Statutes, is required to undergo an annual audit by an independent public accountant. The auditor, appointed by the Common Council, is required to conduct the audit under the guidelines outlined by the Office of Policy and Management, which also receives a copy of the audit report. For the fiscal year ended June 30, 2015, the financial statements of the various funds of the City were audited by Blum, Shapiro & Company, P.C., West Hartford, Connecticut. The City prepares a Comprehensive Annual Financial Report and has been a recipient of the Government Finance Officers Association Certificate of Achievement for Excellence in Financial Reporting for each year since 1983.

Accounting and Budgetary Basis

By Charter, the responsibility for the financial function in Middletown rests with the Director of Finance & Revenue Services. The Director of Finance & Revenue Services administers a broad and integral fiscal operation consisting of treasury management, budget formulation and execution (including grants administration), appropriation and general accounting, revenue collections, electronic data processing, materials administration and purchasing management. Under the Charter, the Mayor is required to present his annual fiscal budget to the Common Council by April 1 of each year. The Common Council has the power to add, delete, increase or decrease any item in the Mayor's proposed budget and is required to adopt a budget by May 15 of each year.

The City's accounting records for general governmental operations are maintained on a modified accrual basis with all revenues being recorded when they become available and measurable and expenditures being recorded when incurred utilizing the encumbrance method. Property taxes are carried as a receivable and shown as an asset on the general fund balance sheet. Budgetary control is maintained on a full encumbrance system: all proposed expenditures require a purchase requisition and purchase order, and funds are recorded as encumbered when the purchase order is issued. Expenditures are recorded upon issuance of a check drawn upon the City. Each purchase order and voucher for personal services (wages and salaries) is subject to a pre-audit for funds' availability, and commitments which exceed appropriation balances, as defined by the City Charter and Common Council ordinance, are not processed until transfers or supplemental appropriations are made available. Encumbrances outstanding at year-end are reported as reservation of fund balance since they do not constitute expenditures or liabilities.

Appropriations for each department are enacted by ordinance based upon a broad character of expenditure breakdown (personal services, non-personal expense, capital outlay, sundry expense), although the budget is prepared and appropriation accounting exercised on an activity, sub-activity, and detailed line-item basis within each department. It exactly parallels the appropriation accounting structure utilized throughout the fiscal year.

Liability Insurance

The City maintains liability insurance coverage, as listed below:

General Liability \$3,000,000 general aggregate -- \$1,000,000 each occurrence; Automobile Liability \$1,000,000 each occurrence; Uninsured/Underinsured Motorist Coverage \$40,000 each occurrence. No deductible applies to this coverage.

Automobile Physical Damage, subject to a \$25,000 deductible.

Employee Benefits Liability (claims made) \$1,000,000 each claim/aggregate, subject to a \$1,000 deductible.

Law Enforcement Liability with a limit each wrongful act/aggregate of \$1,000,000, subject to a \$50,000 deductible.

School Leaders Legal (claims made) with a limit each wrongful act/aggregate of \$1,000,000 subject to a \$50,000 deductible.

Public Officials Liability (claims made) with a limit each wrongful act/aggregate of \$1,000,000 subject to a \$50,000 deductible.

Personal injury & Advertising Injury (claims made) coverage for \$1,000,000.

Medical Payments (claims made) for bodily injury sustained on premises owned or rented by the City up to \$10,000 regardless of fault.

Excess Liability (excess over General Liability, Automobile Liability, Employee Benefits Liability, Law Enforcement Liability, School Leaders Legal, and Public Officials Liability) with a limit of \$10,000,000 each occurrence and aggregate (where applicable).

The City further maintains the required bond for the Tax Collector.

The City further maintains the required bond for the Superintendent of Highways.

Workers' Compensation Insurance

The City self-insures its Workers' Compensation Program, which is comprised of two parts: third party claims administration and managed medical care, both of which are administered by an outside vendor hired by the City.

Workers' Compensation and Employers' Liability coverage (amounts not rounded), subject to a self-insured retentions per occurrence of \$650,000 (Police & Fire) and \$500,000 (All Other) with maximum limit of indemnity per occurrence statutory and \$1,000,000 Employers Liability.

Investment Policy for Operating Funds

The City of Middletown's investment policy applies to all investment activities of the City except for the employee retirement system funds, which are organized and administered separately. All City funds under the control of the Director of Finance & Revenue Services, including the General Fund, Special Revenue Funds, Capital Projects Fund, Trust and Agency Funds, and other funds that may be created from time to time, are administered in accordance with the provisions of the investment policy.

Management responsibility for the investment program is vested in the Director of Finance & Revenue Services who is responsible for all transactions undertaken and has established a system of controls to regulate the activities of subordinate officials. The standard of prudence used by investment officials is that of the "prudent person" and is applied in the context of managing an overall portfolio.

The Director of Finance & Revenue Services prepares a periodic investment report that summarizes and describes the portfolio in terms of investment securities, maturities, risk characteristics and other features. Funds may be invested in: (a) U.S. Treasury bills; (b) Treasury notes or bonds maturing within one year; (c) certificates of deposit of bank and savings and loan associations maturing within one year; (d) repurchase agreements collateralized by U.S. Treasury securities; and (e) the State Short Term Investment Fund (STIF). Invested funds are diversified to eliminate the risk of loss resulting from the over-concentration of funds in a specific maturity, or a specific issuer.

City funds not under the direct control of the Director of Finance & Revenue Services and Treasurer are the responsibility of the director or head of that department until such time the funds are transferred and collected by the City Treasurer, disbursed, or maintained for which the fund has been established. The director or head of the department has established written procedures for the control of these funds.

In addition, the City monitors the risk based capital ratios and collateral requirements of the qualified public depositories, as defined by the Connecticut General Statutes, Section 36-382, for which it places deposits or makes investments.

Eligible investments for Connecticut municipalities are governed by the Connecticut General Statutes, Section 7-400 and 7-402. Please refer to Notes to the Financial Statements, Note 4 entitled "Cash, Cash Equivalents and Investments" regarding the City's cash and cash equivalent investments at June 30, 2015.

Other Post-Employment Benefits

The City, in accordance with various collective bargaining agreements, provides retiree medical benefits for the lifetime of the retired member and covered dependents. The plan covers City, Board of Education, Police and Fire employees as further defined in collective bargaining agreements and other written materials. Eligibility and premium sharing information is detailed in the various collective bargaining agreements. The City does not issue separate stand-alone financial statements for the plan.

The City currently pays for postemployment health care benefits on a pay-as-you-go basis and is funded on a self-insured basis and partially on an insured basis. As of June 30, 2011, the City established a trust fund to segregate assets to fund the liability associated with the post-employment benefits. Currently, the funding and payment of postemployment benefits are accounted for in an internal service fund. Over 15 years ago, the City developed a funding strategy setting aside \$50,000 annually in anticipation of the liability. In addition, the City contributed \$1.4 million in fiscal year 2008-2009, \$1.2 million in fiscal year 2009-2010, \$600,000 in fiscal year 2010-2011, \$25,000 in fiscal year 2011-2012, \$600,000 in fiscal year 2012-2013, \$500,000 in fiscal year 2013-2014, \$100,000 in fiscal year 2014-2015 and \$600,000 in fiscal year 2015-2016. As of June 30, 2015 the City has set aside over \$10 million to fund this liability.

Actuarial valuations involve estimates of the value of reported amounts and assumption about the probability of the occurrence of future events. Assumptions include future employment, mortality, healthcare and other benefit cost trends. The Government Accounting Standards Board ("GASB") has issued statements to establish financial reporting, liability calculation, along with the requirement to disclose the government's funding strategy and progress.

The City of Middletown's annual other post-employment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year 2015, the amount actually contributed to the plan, and changes in the City's net OPEB obligation (asset):

Annual required contribution (ARC)	\$13,577,000
Interest on net OPEB obligation	2,643,000
Adjustment to annual required contribution	(2,061,000)
Annual OPEB cost	14,159,000
Contributions made	(8,829,000)
Increase in net OPEB obligation	5,330,000
Net OPEB obligation, beginning of year	37,140,000
Net OPEB Obligation, End of Year	\$42,470,000

For more information on OPEB, please refer to Appendix A – "Note 12. Postemployment Benefits" of the City's General Purpose Financial Statements.

(The remainder of this page intentionally left blank.)

General Fund Revenues, Expenditures and Changes in General Fund Balance Five-Year Summary of Audited Revenues and Expenditures (GAAP Basis) and Current Budget (Budgetary Basis) (000's)

	Budget	A	ctual		Actual	,	Actual	4	Actual	-	Actual
Revenues:	2015-16 ¹	20	014-15	2	2013-14	2	012-13	2	011-12	2	010-11
Taxes	\$ 104,288	\$	106,476	\$	98,375	\$	95,674	\$	93,366	\$	94,362
Licenses and Permits	625		652		659		769		586		557
Intergovernmental	31,349		34,947		36,163		35,322		35,880		31,675
Charges for Services	3,821		4,769		3,982		4,143		3,816		3,728
Investment income	50		52		45		66		105		133
Miscellaneous	3,728		3,926		4,014		4,139		3,853		2,171
Total Revenues	143,861		150,822		143,238		140,113		137,606		132,626
Expenditures:											
General Government	7,849		9,233		8,651		8,390		8,252		8,174
Public Safety	14,582		14,337		13,844		13,525		12,914		12,619
Public Works	6,265		5,020		4,552		4,515		4,299		4,556
Health & Human Resources	689		1,495		694		702		720		734
Culture and Recreation	3,848		5,283		4,843		5,171		5,249		5,119
Employee Benefits and Insurance	19,062		17,380		14,895		13,550		12,970		13,757
Education	78,124		82,531		82,259		79,052		76,965		73,414
Other	5,042		-		2,691		2,175		2,149		2,550
Total Expenditures	135,461		135,279		132,429		127,080		123,518		120,923
Revenues over (under) expenditures	8,400		15,543		10,809		13,033		14,088		11,703
Other Financing Sources Uses:											
Premiums on Bonds Issued	-		5,287		-		3,647		-		420
Operating Transfers In	521		553		469		495		444		525
Operating Transfers (Out)	(12,766)		(14,680)		(12,832)		(12,615)		(13,121)		(13,161)
Total other Financing Sources (uses)	(12,245)		(8,840)		(12,363)		(8,473)		(12,677)		(12,216)
Revenues and other financing sources over											
(under) expenditures and other financing uses	(3,845)		6,703		(1,554)		4,560		1,411		(513)
Fund Balance, beginning	26,567		19,864		21,418		16,858		15,447		15,960
Fund Balance, ending	\$ 22,722	\$	26,567	\$	19,864	\$	21,418	\$	16,858	\$	15,447

¹ Budgetary Basis; Subject to Audit.

Analysis of General Fund Balance (000's)

	Budget 2015-16 ¹	•			Actual 013-14	Actual 2012-13		Actual 2011-12		ctual 010-11
Reserved for Encumbrances	N/A	\$	-	\$	1,068	\$	-	\$	-	\$ -
Unreserved:										
Designated for Specific Purposes	N/A		-		-		-		-	-
Undesignated	N/A		-		-		-		-	-
Assigned	N/A		4,741		2,000		6,363		2,649	2,675
Unassigned	N/A		21,826		16,796		15,055		14,209	12,772
Total Fund Balance	N/A	\$	26,567	\$	19,864	\$	21,418	\$	16.858	\$ 15,447

¹ Budgetary Basis; Subject to Audit.

Public Act No. 15-244 (the "Act"), which became effective October 1, 2015, creates certain disincentives on increasing general budget expenditures for municipalities in Connecticut. Beginning in fiscal year 2018, the Office of Policy and Management ("OPM") must reduce the amount of the municipal revenue sharing grant (which is created by the Act) for those municipalities whose increases in general budget expenditures, with certain exceptions, exceed the spending limits specified in the Act. Each fiscal year, OPM must reduce the municipal revenue sharing grant paid to a municipality if the annual increase in its general budget expenditures is equal to or greater than 2.5% or the inflation rate, whichever is greater. The reduction to the municipal revenue sharing grant will generally equal 50 cents for every dollar the municipality spends over the expenditure cap. However, for municipalities that taxed motor vehicles at more than 32 mills for the 2013 assessment year (for taxes levied in FY 15), the reduction shall not be more than the portion of the grant that exceeds the difference between the amount of property taxes the municipality levied on motor vehicles for the 2013 assessment year and the amount the levy would have been had the motor vehicle mill rate been 32 mills.

The Act requires each municipality to annually certify to the Secretary of OPM whether the municipality has exceeded the increased spending limits, and if so, the amount by which the limit was exceeded.

Under the Act, municipal spending does not include expenditures:

- 1. for debt service, special education, or costs to implement court orders or arbitration awards;
- 2. associated with a major disaster or emergency declaration by the President or disaster emergency declaration issued by the Governor under the civil preparedness law; or
- 3. for any municipal revenue sharing grant the municipality disburses to a district, up to the difference between the amount of property taxes the district levied on motor vehicles in the 2013 assessment year and the amount the levy would have been had the motor vehicle mill rate been 32 mills, for FY 17 disbursements, or 29.36 mills, for FY 18 disbursements and thereafter.

Anticipated Fiscal Year 2016 Results

The City expects to end Fiscal Year 2016 on target or with a small surplus of revenues over expenditures that would enable the City to maintain its General Fund Balance at its current level, even after accounting for its planned fund balance contribution to the Fiscal Year 2016 Budget.

Pension Plan

The City is the administrator of the Middletown Retirement System Fund, a single-employer defined benefit Public Employee Retirement System ("PERS") established and administered by the City to provide pension benefits for its non-teacher employees. The PERS provides retirement, disability, and death benefits to plan members and beneficiaries. The Charter provides the City Council with the authority to establish and amend benefit provisions, by ordinance, through the Retirement Board. The PERS is considered to be part of the City's financial reporting entity and is included in the City's financial reports as a pension trust fund. Stand-alone financial statements are not issued.

Under the plan, all full-time employees are eligible to join. Employees are 100% vested after 10 years of continuous service. Anyone who shall receive a vested benefit based on the minimum of 10 years of service, but less than 20 years of service, shall be eligible to collect such benefits at 65. If a member is separated from service after 20 years of service, the member shall be entitled to a deferred retirement allowance to commence on the earliest date on which the member would have been eligible to retire.

Members of the Fire Union receive a pension based upon 2.5% per year of service to a maximum of 70% and shall be eligible for retirement after 20 years of credited service. However, those members who will or elect to receive health benefits in accordance with Article XVII, Section 5(B) of their agreement, shall receive a pension based upon 2.5% per year of service to a maximum of 80% and shall be eligible for retirement after 20 years of credited service. Pension benefits shall be calculated on the basis of 2.5% for each year of credited service times the average of the employee's 4 highest years out of the employee's last 5 years of earnings.

Members of the Police Union receive a pension based upon 2.5% per year of service to a maximum of 70% and shall be eligible for retirement after 20 years of credited service. However, those members who will or elect to receive health benefits in accordance with Article 20, Option 2 of their agreement, shall receive a pension based upon 2.5% per year of service to a maximum of 80% and the computation shall include 4% of replacement overtime pay for the years of service included in such computation. Pension benefits shall be calculated on the basis of 2.5%

for each year of credited service times the average of the employee's 3 highest consecutive years of service. Base pay shall include any and all holiday payments made to the bargaining unit member.

Members of UPSEU receive a pension based upon 2.25% per year of service to a maximum of 70% and shall be eligible for retirement after 22 years of credited service. However, those members who will or elect to receive health benefits in accordance with Article VII, subsections B and E of their agreement, shall receive a pension based upon 2.5% per year of service to a maximum of 80% and shall be eligible for retirement after 20 years of credited service. Pension benefits shall be calculated on the average of the employee's 3 highest consecutive years of service.

Members of the 466 Union receive a pension based upon 2.25% per year of service to a maximum of 70% and shall be eligible for retirement after 22 years of credited service. Pension benefits shall be calculated on the average of the employee's 3 highest years of service.

Members of the Library Union receive a pension based upon 2.25% per year of service to a maximum of 70% and shall be eligible for retirement after 22 years of credited service. Pension benefits shall be calculated on the average of the employee's 3 highest years of service.

Employees are required to contribute 6% of their earnings to the PERS. If an employee leaves employment or dies before meeting the vesting requirements, accumulated employee contributions and interest are refunded. The City is required to contribute the remaining amounts necessary to finance the benefits for its employees as determined by its actuaries; the current rate is 0% - General Government, 15.7% - Firefighters, and 25% - Police, of annual covered payroll. Benefits and employee contributions are fixed by contract and may be amended by the City Council subject to union negotiations. Effective July 1, 2003, police employees contribute 6.5% of their earnings to the PERS. Compensation is expanded by including longevity pay (effective July 1, 2002) and holiday pay (effective July 1, 2004).

The City's Annual Required Contribution for the Fiscal Year 2015-2016 was \$2,630,000, and the City made contributions of \$2,630,000 or 100%. The Net Pension Obligation (Asset) as of June 30, 2015 was (\$56,350,000). The City has conservatively reduced its expected rate of return from 7.4% to 7.1%

Fiscal Total										
	Year		Fund	7	Total City	Tot	al Employee	T	otal Benefit	
	Ended		Balance	Co	ntributions	Co	ontributions	ı	Payments	_
	2015	\$	377,970,000	\$	2,794,000	\$	2,282,000	\$	15,195,000	_
	2014		377,839,000		2,418,000		2,269,000		14,626,000	
	2013		334,556,000		1,388,000		2,134,000		13,466,000	
	2012		315,874,000		2,277,000		2,156,000		12,308,000	
	2011		314,562,000		1,933,000		2,139,000		11,347,000	

Schedule of Funding Progress

	Actuarial	Actuarial	Unfunded			UAAL as a
Actuarial	Value of	Accrued	AAL	Funded	Covered	Percentage of
Valuation	Assets	Liability(AAL)	(UAAL)	Ratio	Payroll	Covered Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
7/1/2014	\$357,757	\$306,975	(50,782)	116.54%	\$36,908	(137.59)%
7/1/2013	337,875	295,129	(42,746)	114.48	34,606	(123.52)
7/1/2012	326,433	278,929	(47,504)	117.03	35,560	(133.59)
7/1/2011	314,244	261,459	(52,785)	120.19	35,327	(149.42)
7/1/2010	272,279	236,302	(35,977)	115.23	34,256	(105.02)

VII. Legal and Other Information

Legal Matters

Pullman & Comley, LLC is serving as Bond Counsel with respect to the authorization and issuance of the Bonds and will render its opinion in substantially the form included in this Official Statement as Appendix B.

Litigation

The City, its officers and employees are defendants in a number of lawsuits pending in both the State and Federal Courts. In the opinion of the City Attorney, as of the present time, the pending litigation will not finally result, either individually or in the aggregate, in final judgments against the City which would have a materially adverse effect upon the finances of the City.

Documents Furnished at Delivery

The original purchaser will be furnished the following documents when the Bonds are delivered:

- 1. Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the levy or collection of taxes to pay them.
- 2. Certificate on behalf of the City, signed by the Mayor, Treasurer, and Director of Finance and Revenue Services, which will be dated the date of delivery and attached to a signed or confirmed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief that, at the time bids on the Bonds were accepted the description and statements in the Official Statement relating to the City and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the City from that set forth in or contemplated by the Official Statement.
 - 3. A receipt for the purchase price of the Bonds.
 - 4. The approving opinion of Pullman & Comley, LLC, Bond Counsel.
- 5. An executed Continuing Disclosure Agreement for the Bonds in substantially the form attached hereto as Appendix C to this Official Statement.
- 6. The City has prepared an Official Statement for the Bonds which is dated March ___, 2016. The City deems such Official Statement final as of its date for purposes of SEC Rule 15c2-12 (b)(1), but it is subject to revision or amendment. The City will make available to the winning purchaser of the Bonds 100 copies of the final Official Statement at the City's expense. The copies of the Official Statement will be made available to the winning purchaser at the office of Phoenix Advisors, LLC, the City's Financial Advisor, within seven business days of the bid opening. If the City's Financial Advisor is provided with the necessary information from the winning purchaser by noon of the day following the day bids on the Bonds are received, then copies of the Official Statement will include an additional cover page and other pages indicating the interest rates, ratings, yields or reoccurring prices, the name of the managing underwriter, the name of the insurer, if any, and any changes on the Bonds. The purchaser shall arrange with the Financial Advisor the method of delivery of the copies of the Official Statement to the purchaser. Additional copies of the Official Statement may be obtained by the purchaser at its own expense by arrangement with the printer.

A record of the proceedings taken by the City in authorizing the Bonds will be kept on file at the principal office of the Paying Agent, U.S. Bank National Association, Goodwin Square, 225 Asylum Street, 23rd Floor, Hartford, Connecticut 06103 and may be examined upon reasonable request.

Concluding Statement

To the extent that any statements made in this Official Statement involve matters of opinion or estimates such statements are made as such and not as representations of fact or certainty, and no representation is made that any of such statements will be realized. Information herein has been derived by the City from official and other sources and is believed by the City to be reliable, but such information other than that obtained from official records of the City has not been independently confirmed or verified by the City and its accuracy is not guaranteed.

This Official Statement has been duly prepared and delivered by the City, and executed for and on behalf of the City by the following officials:

DANIEL DREW, Mayor	
QUENTIN PHIPPS, Treasurer	
CARL R. ERLACHER, Director of A	Finance & Revenue Services

Dated: March ___, 2016

Appendix A

General Purpose Financial Statements Fiscal Year Ending June 30, 2015

The following includes the General Purpose Financial Statements of the City of Middletown, Connecticut for the fiscal year ended June 30, 2015. The supplemental data which was a part of that report has not been reproduced herein. A copy of the complete report is available upon request from Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, 53 River Street, Suite 1, Milford, Connecticut 06460. Telephone (203) 878-4945.



Independent Auditors' Report

To the Honorable Mayor and Members of the Common Council City of Middletown, Connecticut

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Middletown, Connecticut, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City of Middletown, Connecticut's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information of the City of Middletown, Connecticut, as of June 30, 2015 and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 15 to the financial statements, during the fiscal year ended June 30, 2015, the City adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. The net position of the City has been restated to recognize the net pension asset required in implementing GASB No. 68. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 11, the budgetary comparison information on pages 60 through 62 and the pension schedules on pages 63 through 66 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Middletown, Connecticut's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statement of the City of Middletown, Connecticut as of and for the year ended June 30, 2014 (not presented herein), and have issued our report thereon dated December 23, 2014, which contained unmodified opinions on the respective financial statements of the governmental activities, the discretely presented component units, each major fund and the aggregate remaining fund information. The accompanying General Fund balance sheet and Internal Service Fund statements as of June 30, 2014 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2014 financial statements. The accompanying General Fund balance sheet and Internal Service Fund statements have been subjected to the auditing procedures applied in the audit of the 2014 basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the General Fund balance sheet and Internal Service Fund statements are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2014.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2015 on our consideration of the City of Middletown, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Middletown, Connecticut's internal control over financial reporting and compliance.

West Hartford, Connecticut December 29, 2015

Blum, Shapino + Company, P.C.

3

CITY OF MIDDLETOWN, CONNECTICUT

MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2015

This discussion and analysis of the City of Middletown, Connecticut's (City) financial performance is provided by management to provide an overview of the City's financial activities for the fiscal year ended June 30, 2015. Please read this MD&A in conjunction with the transmittal letter and the City's financial statements, Exhibits I to IX.

FINANCIAL HIGHLIGHTS

- Net position of the City's governmental activities increased by \$4.2 million, or 1.2 percent.
- During the year, the City had expenses that were \$4.2 million less than the \$204.0 million generated in tax and other revenues for governmental programs.
- Total cost of all of the City's programs was \$199.8 million with no new programs added this year.
- The General Fund reported a fund balance this year of \$26.6 million.
- The resources available for appropriation exceeded budgetary estimates by \$12.7 million for the General Fund. Expenditures were kept within spending limits.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements. The statement of net position and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements are presented in Exhibit III to IX. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements

The analysis of the City as a whole begins on Exhibit I and II. The statement of net position and the statement of activities report information about the City as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes in them. The City's net position, the difference between assets and liabilities, are one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position is one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other non-financial factors, however, such as changes in the City's property tax base and the condition of the City's capital assets, to assess the overall health of the City.

In the statement of net position and the statement of activities, we divide the City into two types of activities:

- Governmental activities Most of the City's basic services are reported here, including education, public safety, public works, human resources, culture and recreation, employee benefits and insurance, and general administration. Property taxes, charges for services, and state and federal grants finance most of these activities.
- Component units The City includes two separate legal entities in its report; the Eastern
 Connecticut Resource Recovery Authority (ECRRA), and the Long Hill Estate Authority.
 Although legally separate, these "component units" are important because the City is financially
 accountable for them.

Fund Financial Statements

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by Charter. However, the City Council establishes many other funds to help control and manage financial activities for particular purposes (like the Fire District, Water Fund, Sewer Fund and Sanitation Fund) or to show that it is meeting legal responsibilities for using grants, and other money (like grants received from the Clean Water Fund, Block Grants and Special Education Grants). The City's funds are divided into three categories; governmental, proprietary and fiduciary.

- Governmental funds (Exhibits III and IV) Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in a reconciliation included with the fund financial statements.
- Proprietary funds (Exhibits V, VI and VII) When the City charges customers for the services it provides, whether to outside customers or to other units of the City, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. Internal service funds (the component of proprietary funds) are used to report activities that provide services for the City's other programs and activities such as the City's Medical, Workers Compensation and Property and Liability Funds.
- Fiduciary funds (Exhibits VIII and IX) The City is the trustee, or fiduciary, for its employees' pension plans. All of the City's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position. These activities are excluded from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The City's combined net position increased from a year ago from \$347.7 million to \$351.9 million. The analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the City's governmental activities.

TABLE 1 NET POSITION (In Thousands)

		Goverr Activ	_	
		2015		2014
Current assets Capital assets, net of accumulated depreciation Total assets	\$ _	142,848 371,940 514,788	\$ _	120,749 364,966 485,715
Difference between projected and actual earnings for pensions		14,462		
Long-term liabilities outstanding Other liabilities Total liabilities	_	156,730 18,111 174,841	_	126,401 11,587 137,988
Difference of assumption changes for pensions Difference between expected and actual experiences for pensions Total deferred inflows of resources	_	577 1,890 2,467	_	
Net Position: Net investment in capital assets Restricted Unrestricted	_	267,645 1,289 83,008	_	289,881 1,323 56,523
Total Net Position	\$_	351,942	\$_	347,727

Net position of the City's governmental activities increased by 1.2 percent (\$351.4 million compared to \$347.7 million). Capital assets increased by \$6.9 million while long-term liabilities increased by \$30.3 million. The City's aggressive debt repayment philosophy results in the rapid payment for capital asset additions.

TABLE 2 CHANGE IN NET POSITION (In Thousands)

		Governmental Activities					
		2015		2014			
Revenues:			-				
Program revenues:							
Charges for services	\$	20,915	\$	17,905			
Operating grants and contributions		48,566		44,949			
Capital grants and contributions		3,101		1,965			
General revenues:							
Property taxes		116,763		106,714			
Grants and contributions not restricted to specific programs		9,828		9,284			
Unrestricted investment earnings		143		302			
Other general revenues		4,701		5,932			
Total revenues		204,017		187,051			
Program expenses:							
General government		18,740		19,747			
Public safety		26,917		29,048			
Public works		10,128		11,758			
Health and human services		1,502		802			
Culture and recreation		5,740		5,809			
Employee benefits and insurance		14,908		16,586			
Education		109,091		106,256			
Sewer		4,885		4,778			
Water		4,038		4,445			
Sanitation		1,685		1,857			
Interest on long-term debt		2,168		2,347			
Total program expenses		199,802	-	203,433			
			_				
Increase (Decrease) in Net Position		4,215		(16,382)			
Net Position at Beginning of Year, as Restated		347,727	· <u>-</u>	364,109			
Net Position at End of Year	\$ <u>_</u>	351,942	\$_	347,727			

The City's total revenues were \$204.0 million. The total cost of all programs and services was \$199.8 million. Our analysis below considers the operations of governmental activities.

Governmental Activities

More than 57.2 percent of the revenues were derived from property taxes, followed by 23.8 percent from operating grants, then 10.2 percent from charges for services.

Major revenue factors included:

- Property tax revenues recorded for fiscal year 2015 reflects an increase in the City's tax rate and virtually no change in the total assessed value of all taxable property.
- Operating Grants and contributions increased by 3.6 million mainly attributable to increased education grants received from the State of Connecticut.
- Capital grants increased by 1.1 million, which is mainly due to the Clean Water Projects under construction.

For governmental activities, more than 54.6 percent of the City's expenses relate to education, 13.5 percent relate to public safety, general government (9.4 percent), employee benefits and insurance (7.5 percent), and public works (5.1 percent).

Major expense factors include:

- Decreases in total program expenses is attributable to a decrease in public safety expenses mainly due to a decrease in accruals for various liabilities including pensions.
- The cost of education services increased due to accrual basis changes in compensated absences, other post-employment benefits.

CITY FUNDS FINANCIAL ANALYSIS

Governmental Funds

As the City completed the year, its governmental funds (as presented in the balance sheet - Exhibit III) reported a combined fund balance of \$45.8 million, which is an increase from last year's total of \$22.0 million. The fund balance for the Capital Project's Fund increased by \$14.9 million dollars due to bond issuance of 32.3 million in the current fiscal year.

General Fund Budgetary Highlights

Tax collections were favorable by \$2.6 million primarily due to increased delinquent tax collections. Charges for services were favorable by \$921 thousand with the majority of this coming from increased activity with police extra duty.

Under the intergovernmental section, the City experienced a favorable revenue variance of \$3.6 million which included larger than budgeted receipts from various state and federal agencies.

One of the areas of unfavorable budget variances was in interest revenues by \$22 thousand due to lower than expected interest rates.

The aforementioned items, when combined with the planned use of fund balance to minimize the annual tax impact to City residents, resulted in completing the June 30, 2015 year with an unassigned fund balance of \$21.8 million.

The City continues to experience a variety of favorable events, most related to a planned expenditure cut back, that favorably impacted expenses during the fiscal year.

These events include:

	(in thousands)
General government	\$ 508
Public safety	100
Public works	56
Parks and recreation	182
Other	266
Total	\$ 1,112

The City's General Fund balance of \$26.6 million reported on Exhibit III differs from the General Fund's budgetary fund balance of \$25.7 million. This is principally because budgetary fund balance includes \$.9 million of outstanding encumbrances at year end which are reported as expenditures for budgetary purposes.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2015, the City had \$371.9 million invested in a broad range of capital assets, including land, buildings, park facilities, vehicles and equipment, roads, bridges, and water and sewer lines - Table 3.

TABLE 3
CAPITAL ASSETS AT YEAR-END (Net of Depreciation)
(In Millions)

		Governmental Activities					
	_	2015		2014			
Land	\$	18.7	\$	18.2			
Infrastructure		135.2		139.5			
Buildings and improvements		146.6		153.2			
Machinery, equipment and building contents Construction in progress		11.9 59.5	<u> </u>	12.0 42.1			
Total	\$	371.9	\$_	365.0			

The City capital assets increase for 2015 is mainly attributable to clean water projects and other various projects throughout the City.

More detailed information about the City's capital assets is presented in Notes 1 and 5 to the financial statements.

Long-Term Debt

At June 30, 2015, the City had \$90.6 million in bonds outstanding versus \$70.9 million last year, an increase of 27.8 percent - as shown in Table 4.

TABLE 4
OUTSTANDING DEBT, at Year-End
(In Millions)

	Gove Act	rnm iviti	
	 2015	_	2014
General Obligation Bonds	\$ 90.6	\$_	70.9

The City's general obligation bond rating continues to carry a AA+ rating with Standard & Poor's Rating Services. The State limits the amount of general obligation debt that towns can issue based on formula determined under State Statutes based on type of debt and tax base. The City's outstanding general obligation debt is significantly below this \$787 million state-imposed limit.

Other obligations include accrued vacation pay and sick leave. More detailed information about the City's long-term liabilities is presented in Note 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The unemployment rate for the City is currently 5.7 percent compared with the prior year of 5.8 percent.

The appropriation for expenditures totaled \$173.8 million in the adopted budget for the 2015-2016 fiscal year representing an increase of 3.81 percent compared to the final amended budget for fiscal year ended June 30, 2015. The City is anticipating using \$3.8 million of assigned General Fund fund balance to balance budgeted operations for the 2015-2016 fiscal year.

The City's elected and appointed officials considered many factors when establishing the tax mill rate of 39.6 for the adopted budget for the 2015-2016 fiscal year. There was an increase of .4% from the mill rate established for the 2015-2016 fiscal year.

The City, while cautiously optimistic, is quite concerned about the State of Connecticut budget and the impact balancing the State budget may have on the City. Approximately one-fourth of the City's budget revenues are derived from revenues received from the State of Connecticut. The vast majority of the State revenues come to the City in the form of Educational Cost Sharing Grants (ECS) which provide a direct subsidy to the local school system.

This is a difficult year for the State of Connecticut due to shortfalls in State revenues resulting from the current state of our economy. Section 52 of Public Act 02-1 allows the Governor, on or after October 1, 2002, to reduce certain allotments, including grants to municipalities, by up to 5 percent. Any State reduction over \$750,000 would result in a budget revenue shortfall and would reduce the City's undesignated General Fund fund balance and/or increase the property tax rate in the fiscal year 2015.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Department, City of Middletown, 245 DeKoven Drive, Middletown, Connecticut 06457.

Basic Financial Statements

	Primary Government		Compo	nent Units		
	Governmental Activities	- -	ECRRA	_	Long Hill Estate	
Assets:						
Cash and cash equivalents		\$	3,022	\$	519	
Investments	1,215		1 0 1 0		115	
Receivables, net	17,470		4,016		2	
Inventories Net pension asset	32 56,350					
Other assets	30,330		310			
Restricted assets:			010			
Cash and cash equivalents			7,399			
Investments			11,134			
Capital assets:						
Assets not being depreciated	78,153					
Assets being depreciated, net	293,787		48,715	_		
Total assets	514,788		74,596	_	636	
Deferred Outflows of Descurace:						
Deferred Outflows of Resources: Difference between projected and actual earnings for pensions	14,462			_		
Liabilities:						
Accounts and other payables	10,728		7,245		24	
Unearned revenue	2,489		. ,= . •		249	
Note payable	4,894					
Noncurrent liabilities:						
Due within one year	17,605		9,689			
Due in more than one year	139,125		49,253	_		
Total liabilities	174,841		66,187		273	
Deferred Inflows of Resources:						
Difference of assumption changes for pensions	577					
Difference between expected and actual experiences						
for pensions	1,890	_		_		
Total deferred inflows of resources	2,467			_		
Net Position:						
Net investment in capital assets	267,645		907			
Restricted for:						
Debt service			7,399			
Trust purposes:						
Expendable	74					
Nonexpendable	1,215					
Unrestricted	83,008		103	_	363	
Total Net Position \$	351,942	\$_	8,409	\$_	363	

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

										Ne			Component Units Long Hill ECRRA Estate						
					F	Program Revenue Operating	s	Capital	-	Primary Governmental	_	Compon		-					
Functions/Programs		Expenses	_	Charges For Services	•	Grants And Contributions	-	Grants And Contributions	-	Governmental Activities	_	ECRRA	_						
Primary Government: Governmental activities:																			
General government Public safety Public works Health and human resources Culture and recreation Employee benefits and insurance Education Sewer Water Sanitation Interest on long-term debt	\$	18,740 26,917 10,128 1,502 5,740 14,908 109,091 4,885 4,038 1,685 2,168	\$	3,011 2,013 320 703 619 5,994 6,430 1,825	\$	1,183 7 49 864 46,463	\$	28 3,031 42	\$	(15,729) (23,693) (6,770) (1,453) (4,131) (14,908) (62,009) 1,109 2,392 140 (2,168)	\$		\$						
Total Primary Government - Governmental Activities	\$	199,802	\$_	20,915	\$	48,566	\$	3,101		(127,220)	_	<u>-</u>	_						
Component Units: ECRRA Long Hill Estate	\$	24,242 578	\$	29,708 557	\$		\$	6	-			5,466		(15)					
Total Component Units	\$	24,820	\$_	30,265	\$		\$	6			_	5,466	_	(15)					
	F	eneral revenues Property taxes Grants and conf Inrestricted inv Miscellaneous Total general	tribut estm	ent earnings	d to	specific programs			- -	116,763 9,828 143 4,701 131,435		623	_	1					
	Ne	Change in net et Position at Be		ition iing of Year, as R	Resta	ated				4,215 347,727	_	6,089 2,320	_	(14) 377					
	Ne	et Position at Er	nd of	Year					\$	351,942	\$_	8,409	\$_	363					

The accompanying notes are an integral part of the financial statements

CITY OF MIDDLETOWN, CONNECTICUT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2015 (In Thousands)

	_	General		Debt Service		Capital Projects	_	Nonmajor Governmental Funds	Go	Total vernmental Funds
ASSETS										
Cash and cash equivalents Investments Receivables, net	\$	22,583 5,103	\$	81	\$	7,149 4,604	\$	21,871 \$ 1,215 5,255	6	51,684 1,215 14,962
Due from other funds Inventories	_	8,166				4,004	_	32		8,166 32
Total Assets	\$_	35,852	\$	81	\$	11,753	\$	28,373	<u> </u>	76,059
LIABILITIES, DEFERRED INFLOWS OF R	RESC	OURCES A	MI	D FUND BA	AL.	ANCES				
Accounts and other payables Due to other funds Note payable	\$	4,915	\$		\$	2,460 7,810 4,894	\$	356	6	9,852 8,166 4,894
Unearned revenue Total liabilities	- -	4,915		-		15,164	-	2,489 5,322	_	2,489 25,401
Deferred Inflows of Resources: Unavailable revenue - property taxes	_	4,370					_	469		4,839
Fund Balances: Nonspendable								32		32
Restricted Committed Assigned		4,741		81				3,724 18,972		3,805 18,972 4,741
Unassigned	_	21,826	_			(3,411)	-	(146)	_	18,269
Total fund balances	_	26,567		81		(3,411)	_	22,582		45,819
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	35,852	\$	81	\$	11,753	\$	28,373	5	76,059

(Continued on next page)

351,942

CITY OF MIDDLETOWN, CONNECTICUT BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED) JUNE 30, 2015 (In Thousands)

Net Position of Governmental Activities (Exhibit I)

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position: Amounts reported for governmental activities in the statement of net position (Exhibit I) are different because of the following: Fund balances - total governmental funds \$ 45,819 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds: \$ 622,015 Governmental capital assets Less accumulated depreciation (250,075)Net capital assets 371,940 Other long-term assets and deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not recorded in the funds: Net pension asset 56,350 Property tax receivables greater than 60 days 4,839 Interest receivable on property taxes 1,953 Interest receivable on water, sewer and sanitation 555 Change in deferred outflows related to expected and actual experience 14.462 Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net position. 8,444 Long-term liabilities, including bonds payable and deferred inflows of resources, are not due and payable in the current period and therefore, are not reported in the funds: Bonds and notes payable (90,559)Interest payable on bonds and notes (862)Compensated absences (7,220)**OPEB** obligation (42,470)Bond premium (8,842)Change in deferred inflows related to assumption changes (577)Change in deferred inflows related to investment gains or losses (1,890)

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

	-	General		Debt Service	· -	Capital Projects	-	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:									
Property taxes	\$	106,476	\$		\$		\$	9,255	\$ 115,731
Licenses and permits	·	652			·		·	,	652
Intergovernmental		34,947				1,530		24,454	60,931
Charges for services		4,769				•		14,942	19,711
Investment income		52						124	176
Miscellaneous		3,926				286		1,508	5,720
Total revenues	-	150,822		-		1,816	-	50,283	202,921
Expenditures: Current:									
General government		9,233		105				1,026	10,364
Public safety		14,337						10,378	24,715
Public works		5,020							5,020
Health and human resources		1,495						48	1,543
Culture and recreation		5,283						418	5,701
Employee benefits and insurance		17,380							17,380
Education		82,531						20,988	103,519
Sewer								4,876	4,876
Water								4,014	4,014
Sanitation								1,672	1,672
Capital outlay						19,131		3,612	22,743
Debt service:									
Principal retirement				12,647					12,647
Interest and fiscal charges	_			2,543			-		2,543
Total expenditures	-	135,279	-	15,295	-	19,131	-	47,032	216,737
Excess (Deficiency) of Revenues over Expenditures	-	15,543	-	(15,295)		(17,315)	-	3,251	(13,816)
Other Financing Sources (Uses):									
Bond and serial notes						32,302			32,302
Bond premium		5,287							5,287
Transfers in		553		15,298				1,155	17,006
Transfers out	-	(14,680)				(67)	-	(2,180)	(16,927)
Total other financing sources (uses)	-	(8,840)	-	15,298	-	32,235	-	(1,025)	37,668
Net Change in Fund Balances		6,703		3		14,920		2,226	23,852
Fund Balances at Beginning of Year	=	19,864		78		(18,331)	•	20,356	21,967
Fund Balances at End of Year	\$	26,567	\$	81	\$	(3,411)	\$	22,582	\$ 45,819

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities:	
Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:	
Net change in fund balances - total governmental funds (Exhibit IV)	\$ 23,852
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Capital outlay Depreciation expense	20,426 (13,392)
The statement of activities reports losses arising from the trade-in of existing capital assets to acquire new capital assets. Conversely governmental funds do not report any gain or loss on a trade-in of capital assets.	(60)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:	
Property tax receivable - accrual basis change Property tax interest and lien revenue - accrual basis change Water, sewer, sanitation interest receivable - accrual change Change in deferred outflows related to expected and actual experience Change in deferred inflows related to assumption changes Change in deferred inflows related to investment gains or losses	751 282 92 14,462 (577) (1,890)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:	
Bond principal payments Issuance of bonds and notes Premium on bonds	12,646 (32,300) (5,287)
Change in net pension asset	(12,025)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Compensated absences OPEB obligation Bond premium amortization Accrued interest	(258) (5,330) 625 (250)
Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.	 2,448
Change in Net Position of Governmental Activities (Exhibit II)	\$ 4,215

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF NET POSITION - PROPRIETARY FUND JUNE 30, 2015 (In Thousands)

	Governmental Activities Internal Service Fund
Assets:	
Cash and cash equivalents	\$ 16,097
Liabilities:	
Current liabilities: Accounts and other payables	14
Unpaid claims - current	2,877
Total current liabilities	2,891
Noncurrent liabilities:	
Unpaid claims - noncurrent	4,762
Total liabilities	7,653
Net Position:	
Unrestricted	\$ <u>8,444</u>

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

		Governmental Activities
	- -	Internal Service Fund
Operating Revenues: Charges for services Other Total operating revenues	\$ -	29,122 2,279 31,401
Operating Expenses: Benefit payments Administration Insurance Total operating expenses	- -	7,385 1,055 20,460 28,900
Operating Income		2,501
Nonoperating Revenue: Income on investments	-	26
Income Before Transfers		2,527
Transfers Out	-	(79)
Change in Net Position		2,448
Net Position at Beginning of Year	-	5,996
Net Position at End of Year	\$ ₌	8,444

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF CASH FLOWS - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

		Governmental Activities
		Internal Service Fund
Cash Flows from Operating Activities: Interfund services provided or used Cash received for insurance reimbursements Cash paid to vendors Net cash used in operating activities	\$	29,122 2,279 (28,490) 2,911
Cash Flows from Noncapital Financing Activities: Transfers to other funds		(79)
Cash Flows from Investing Activities: Income on investments		26
Net Increase in Cash and Cash Equivalents		2,858
Cash and Cash Equivalents at Beginning of Year	-	13,239
Cash and Cash Equivalents at End of Year	\$	16,097
Reconciliation of Operating Income to Net Cash Provided by Operating Activities: Operating income Adjustments to reconcile operating loss to net cash used in operating activities:	\$	2,501
Increase in vouchers and other payables	-	410
Net Cash Provided by Operating Activities	\$	2,911

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF NET POSITION - FIDUCIARY FUNDS JUNE 30, 2015 (In Thousands)

	_	Trust Funds	_	Agency Funds
Assets:				
Cash and cash equivalents	\$	8,219	\$	2,656
Investments:				
Certificate of deposits				37
U.S. government bonds and securities		107,715		
Corporate bonds		52,538		
Common stock		167,418		
Mutual funds		51,958		
Receivables:				
Accrued investment income	_	503	_	
Total assets	_	388,351	\$_	2,693
Liabilities:				
Vouchers and other payables		256	\$	
Due to student groups and others	_		-	2,693
Total liabilities	_	256	\$_	2,693
Net Position:				
Held in Trust for Employee Benefits	\$_	388,095		

CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS PENSION TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

	Trust Funds
Additions:	
Contributions:	
Employer \$	11,019
Plan members	2,609
Other	190
Total contributions	13,818
Investment income:	
Net appreciation in fair value of investments	4,276
Interest and dividends	7,297
Total investment gain	11,573
Investment fees	(1,092)
Net investment income	10,481
Total additions	24,299
Deductions:	
Benefits	22,998
Other	10
Total deductions	23,008
Net Increase	1,291
Net Position at Beginning of Year	386,804
Net Position at End of Year \$	388,095

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Middletown, Connecticut (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the City are described below.

A. Reporting Entity

The City was incorporated in 1651. Its legal authority is derived from a Charter granted in 1874 that has been subsequently revised, most recently in 2008. The City operates under a Council-Mayor form of government. Services provided include education, water, sewer, refuse, streets and drainage, recreation and parks, police and fire, planning and zoning, community development and human resources.

Discretely Presented Component Units

The Eastern Connecticut Resource Recovery Authority (ECRRA) has been included in the City's reporting as a proprietary fund type in accordance with GAAP. As more fully explained in Note 11, ECRRA is a regional authority formed to provide solid waste disposal and a resource recovery system. At June 30, 2015, the City is the only member and accordingly, ECRRA is fiscally dependent because the City is responsible for paying ECRRA's debt and it is under the City's control. Additionally, ECRRA's financial position and operations are material to the financial statements of the City. Separate financial statements of ECRRA are available from the City's Office of the Mayor.

The Long Hill Estate Authority (Authority) has been included in the City's reporting as a governmental fund type in accordance with GAAP. The Authority was established by ordinance to operate and maintain the former Wadsworth/Cenacle property. The City will maintain ownership of the facility and retire the debt issued to make renovations. The City Council appoints the Authority's nine-member board and, although the Authority is legally separate from the City, it is fiscally dependent upon the City because the City is responsible for paying the Authority's debt. Separate financial statements of the Authority are available from the Authority's offices, 421 Wadsworth Street.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the City is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and pension trust fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The Debt Service Fund accounts for the payment of principal and interest on long-term debt of the City.

The Capital Project Fund accounts for financial resources to be used for the acquisition or construction of major capital assets.

Additionally, the City reports the following fund types:

The Internal Service Fund accounts for the risk management activity of the City.

The Trust Funds account for the activities of the defined benefit pension plans and Other Post Employment Benefits Trust Fund, which accumulate resources for pension and health benefit payments to qualified employees upon retirement.

The Agency Funds are used to account for assets held by the City in an agent capacity for individuals, private organizations or other governments. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Agency Funds include Escrow Account Fund and Board of Education Activity Fund.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between certain City's functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the internal service funds are charges to customers for risk management. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned

D. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City, ECRRA and Long Hill Estate to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and certain other investments as described in Note 3.

Investments for the City, as well as for its component units, are reported at fair value.

E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." All trade and property tax receivables, including those for the component units, are shown net of an allowance for uncollectibles. Allowances for uncollectibles are computed based on historical data. Property taxes allowance represents 2.4% of outstanding amounts.

Real, personal and motor vehicle property taxes are levied on the assessed value at the rate enacted by the Common Council in the annual budget ordinance.

Property taxes are levied on all assessed property on the Grand List of October 1 prior to the beginning of the fiscal year and are billed on the following July 1 and January 1. Taxes are overdue on August 1 and February 1. Interest at the rate of 1-1/2% per month accrues on all overdue taxes. If taxes are unpaid as of June 30, following the payable date, a lien is placed on the real property. Property assessments are made at 70% of the market value.

Property tax revenues are recognized when they become measurable and available. Available means then due, or past due and collectible within 60 days of the end of the current period.

F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

G. Restricted Assets

Because of certain bond covenants, ECRRA is required to establish and maintain prescribed amounts of resources (consisting of cash and cash equivalents) that can be used only for servicing outstanding debt and other indenture requirements.

H. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$10,000 (amount not rounded) and an estimated useful life in excess of 5 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Building improvements	25
Infrastructure	35-70
Equipment	15
Vehicles	7
Office equipment	7
Computer equipment	7

I. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows related to pension. A deferred outflow of resources related to pension results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The City reports a deferred inflow of resources related to pensions. A deferred inflow of resources related to pension results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees). For governmental funds, the City reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources (revenue) in the period in which the amounts become available.

J. Net Pension Asset

The net pension asset is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension asset), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension asset is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

K. Termination Benefits

Sick Leave and Vacation Benefits

Employees may accumulate a limited amount of vested vacation and unused sick leave. At year end, accumulated vacation and unused sick leave was valued at \$7,220. The General Fund generally funds the cost associated with compensated absences.

L. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditure.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

M. Fund Equity

Equity in the government-wide financial statements is defined as "net position" and is classified in the following categories:

Net Invested in Capital Assets

This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

Restricted

Net position is restricted because they are externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Unrestricted

This component consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The equity of the fund financial statements is defined as "fund balance" and is classified in the following categories:

Nonspendable Fund Balance

This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

Restricted Fund Balance

This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

Committed Fund Balance

This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (City of Middletown Town Council). A commitment of fund balance and any subsequent modifications or rescission requires a resolution of the City of Middletown Town Council.

Assigned Fund Balance

This represents amounts constrained for the intent to be used for a specific purpose by the Board of Finance, which has been delegated authority to assign amounts by City Charter.

Unassigned Fund Balance

This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

The City has an annual operating budget for the General Fund and budgets for certain Special Revenue Funds: Fire District Fund, Sanitary Disposal District Fund, Water Fund and Sewage Disposal Fund.

The City Charter requires the Mayor to submit a recommended operating budget for the General Fund and selected Special Revenue Funds to the Common Council by April 1. The budget provides a financial plan for the year and contains estimates of anticipated revenues and proposed expenditures. After public hearings a final budget is adopted by the Common Council by May 15.

The budget allocations among the various organizational units, as revised by the Common Council through year-end, are included in the budget-to-actual comparisons. Total budgeted expenditures in the budget-to-actual comparison agree with the Common Council appropriations. These budgetary comparisons are made at the sub-function level by the encumbrance of estimated purchase amounts prior to the release of purchase orders to vendors. Purchase orders which result in an overrun of subfunction balances are not released until additional appropriations are made available.

Any revisions that alter the total expenditures of any department of the General Fund must be approved by the City Council. In addition, any revisions that alter the total budget of Special Revenue funds must be approved by the City Council. During the year General Fund appropriations increased in the amount of \$1,535. All budget amendments were processed in accordance with Charter provisions.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

B. Deficit Fund Equity

The City has the following fund deficits at June 30, 2015:

	Amount
Capital Projects Fund*	\$ 3,411
Nonmajor Governmental Funds:	
Special Revenue Funds:	
School Cafeteria Fund **	114

- * Deficit will be eliminated with future bond proceeds
- ** Deficit will be eliminated through future appropriations

3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by Statute or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an "out of state bank" as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: (1) obligations of the United States and its agencies; (2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and (3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

Deposits

Deposit Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposit will not be returned. The City does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a

security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk based capital ratio.

City

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$56,433 of the City's bank balance of \$58,977 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 50,590
Uninsured and collateral held by the pledging bank's	
trust department, not in the City's name	5,843
Total Amount Subject to Custodial Credit Risk	\$ 56,433

Long Hill Estate Authority

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, all of the Authority's bank balance of \$645 was uninsured and uncollateralized.

Cash Equivalents

City

At June 30, 2015, the City's cash equivalents amounted to \$21,975. The following table provides a summary of the City's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	Standard & Poor's	Fitch Ratings
State Short-Term Investment Fund (STIF) Wells Fargo*	AAAm	
*Not rated		

ECRRA

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2015, ECRRA's cash equivalents amounted to \$10,421. ECRRA's cash equivalents are primarily bank and government instruments that are not rated by nationally recognized statistical rating organizations.

Investments

City

As of June 30, 2015, the City had the following investments:

				Investmen	t Maturities	(Years)
	Credit		Fair	Less		More
Investment Type	Rating		Value	Than 1	1-10	Than 10
Interest-bearing investments: Government bonds	AAA to A-	\$	116,157 \$	1,402 \$	60,326 \$	54,429
Government bonds	BBB+ to B-		205		205	
Government bonds	CC+ to CCC-		18			18
Corporate bonds	AAA to A-		34,655		32,618	2,037
Corporate bonds	BBB+ to B-		8,042	41	7,372	629
Corporate bonds	CC+ to CCC-		1,176		1,176	
Certificates of deposit	*	_	37	37		
Total			160,290 \$	1,480 \$	101,697 \$	57,113
Other Investments:						
Common stock			167,418			
Mutual funds		-	53,173			
Total Investments		\$_	380,881			

^{*}Subject to coverage by Federal Depository Insurance and collateralization.

Long Hill Estate Authority

As of June 30, 2015, the Authority had the following investments:

					Investmer	t Maturities	aturities (Years)				
Investment Type	Credit Rating	_	Fair Value	_	Less Than 1	1-10	More Than 10				
Interest-bearing investments: Certificates of Deposit	*	\$_	115	_\$	115_\$	\$	i				

^{*} Subject to coverage by Federal Depository Insurance and collateralization.

ECRRA

As of June 30, 2015, ECRRA had the following investments:

				Investm	(Years)	
Investment Type	Credit Rating	_	Fair Value	Less Than 1	 1-10	More Than 10
Interest-bearing investments: MBIA Investment Agreements	*	\$ <u>_</u>	11,134 \$		\$ <u>11,134</u> \$	

^{*} Subject to coverage by Federal Depository Insurance and collateralization.

Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - Investments

As indicated above, State Statutes limit the investment options of cities and towns. The City has no investment policy that would further limit its investment choices. The following table provides a summary of the City's investments (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations.

Concentration of Credit Risk

The City's investment policy does not allow for an investment in any one issuer that is in excess of five percent of the City's total investments.

Custodial Credit Risk

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the City or that sells investments to or buys them for the City), the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. At June 30, 2015, the City's investments, other than open-end mutual funds and other pooled accounts that are not categorized as to custodial credit risk, were uninsured and unregistered securities held by the counterparty, or by its trust department or agent, and were not in the City's name.

4. RECEIVABLES

Receivables as of year end for the City's individual major funds and nonmajor, internal service, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	_	General	. <u>-</u>	Capital Projects	· •	Nonmajor and Other Funds	 Total
Receivables:							
Taxes	\$	5,023	\$		\$	561	\$ 5,584
Interest*						503	503
Accounts and other		200		4 604		3,133	3,333
Intergovernmental Gross receivables	-	5,223	-	4,604 4,604		1,592 5,789	 6,196 15,616
Gloss receivables		3,223		4,004		3,709	13,010
Less allowance for uncollectibles	_	120	. <u>-</u>			31	 151
Net Total Receivables	\$_	5,103	\$_	4,604	\$	5,758	\$ 15,465

^{*} Does not include interest on property taxes \$1,953 and interest on water, sewer and sanitation receivables \$555.

5. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2015 was as follows:

Primary Government

	i	Beginning Balance		Increases	 Decreases	Ending Balance
Governmental activities: Capital assets not being depreciated: Land Construction in progress Total capital assets not being depreciated	\$	18,179 42,100 60,279	\$	474 19,131 19,605	\$ \$ (1,731) (1,731)	18,653 59,500 78,153
Capital assets being depreciated: Buildings Machinery, equipment and building contents Infrastructure Total capital assets being depreciated		238,193 30,277 273,270 541,740		96 1,762 694 2,552	 (430)	238,289 31,609 273,964 543,862
Less accumulated depreciation for: Buildings Machinery, equipment and building contents Infrastructure Total accumulated depreciation		(84,968) (18,325) (133,760) (237,053)	•	(6,718) (1,690) (4,984) (13,392)	 370 370	(91,686) (19,645) (138,744) (250,075)
Total capital assets being depreciated, net		304,687		(10,840)	 (60)	293,787
Governmental Activities Capital Assets, Net	\$	364,966	\$	8,765	\$ (1,791) \$	371,940

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 3,302
Public safety	747
Public works	5,069
Education	 4,274
	 _
Total Depreciation Expense - Governmental Activities	\$ 13,392

Construction Commitments

The City has active construction projects as of June 30, 2015. The projects include roads, bridges, water and sewer lines and school building improvements. At year end the City's commitments with contractors are as follows:

	Spent-to-Date	Project Balance
Technology Systems Land Records	\$ 123 \$	
City Public Parking Improvements	731	8
Water Wellfield Shoreline Protection	694	6
City Pub Parking Imp, Const & Infastruct	23	573
Parking Public Safety/Security Improve	85	515
Plan, Design, Cons, Portable Water Infrastr	557	192
MDTWN Youth Soccer	353	2
Fire Truck & Related Equipment	489	5
Eckersley Hall	683 1.406	19 212
Rehab Main St. Water Main N of Wash CSO 2007 BI Sewer/Separation	1,406 4,771	3,248
Remediation of OMO Manuf. Site	2,826	174
Acquire Propty/Constr Park King & Clinton	448	97
Design Acquire/Constr W/Mattabassett	9,621	14,314
Eckersley Hall-Plan, Impr,Const, Restore	3,874	687
2007 Road Improv. Bond	8,369	1,458
Water and Sewer Improvements	3,745	748
Water Planning Improvements	198	3
Installation of Water System (SCADA)	142	10
John S. Roth Treatment Plant Improvements	50	241
Sewer System Pump Station	220	99
Charles Bacon Plant Improvements Water	420	288
Integrated Public Safety Software	665	2
Information Technology Infrastructure	741	4
Acquisition/Implement Technology Project	225	(6)
Information Technology System & Devices	528 634	81 51
Pur/Install Telephone System City BLDGS City Info Technology Storage Infrastructure	558	146
CNR Ordinance 2012-2013	494	58
CNR Ordinance 13/14	735	3
CNR Ordinance 2014-2015	327	257
Citywide Streets Poles & Equip	1,083	52
2013 Road, Sidewalk & PW Facilities	807	13,534
Standby Generator for City Hall	133	362
Keigwin Middle Sch Parking Lot	357	90
Keigwin Middle Sch Fire Alarm System	152	5
Asbestos Abatement/Woodrow Wilson Middle	64	370
Woodrow Wilson Middle	6	742
Wired & Wireless Network MHS	295	48
Powerschool Info Sys Mdtwn Schools	134	1
Jackson Street Bridge	122 622	158 118
Renovation & Improve Russell Library Physical Inspect & Reval Real Property	529	74
Sanitary Sewers	1,663	780
Road Improvement Bond 2005	8,851	879
Mill Street Bridge	1,386	261
2011 Road Improvement Bond	8,000	5,169
Mdtwn Mattabassett District Membership	13,178	22
Plan, Design, Const, Repl, Sani Sewer Infras	272	228
BI Force Main & Pump Station w/Mattabasset	3	2,997
Combined Sewer Overflow Separation	2	7,748
Waterline Improv. Arrigoni Bridge	311	(5)
CSO Road Improvement	7,334	2,549
2001 Road Improvement Bond	6,594	50
Open Space Middletown High School RI	2,983 106 347	17 126
Middletown High School BI Security Measures at City Hall	106,347 53	369
Web Base Security Sys School Citywide	2	748
2003 Road Improvement Bond	8,030	70
Total	\$ 214,048	\$ 61,057

The commitments are being financed as follows:

School projects are financed by bonds and grants from the State Department of Education.

Sewer projects are financed by grants and 2% loans from the State Department of Environmental Protection.

Other projects are primarily funded by City general obligation bonds.

Discretely Presented Component Units

Activity for ECRRA for the year ended June 30, 2015 was as follows:

		Beginning Balance		Increases	Decreases	Ending Balance
Capital assets, being depreciated: Buildings and systems Less accumulated depreciation for:	\$	109,901	\$	\$	\$	109,901
Buildings and systems	_	(58,043)	-	(3,143)		(61,186)
ECRRA Capital Assets, Net	\$_	51,858	\$	(3,143) \$	\$	48,715

6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

At June 30, 2015, the amounts due to and from other funds were as follows:

	ue From ner Funds	-	Due to Other Funds
General Fund Nonmajor - Special Revenue Funds:	\$ 8,166	\$	
Special Grants			356
Capital Projects Fund		_	7,810
Total	\$ 8,166	\$	8,166

The above balances represent temporary advances for operating cash requirements.

Interfund transfers:

		Transfers In								
	-			Debt						
		General		Service		Nonmajor				
		Fund		Fund		Governmental		Total		
Transfers out:										
General Fund	\$		\$	13,525	\$	1,155	\$	14,680		
Nonmajor Governmental		474		1,706				2,180		
Capital Projects				67				67		
Internal Service Funds	_	79						79		
Total Transfers Out	\$	553	\$	15,298	\$	1,155	\$_	17,006		

Transfers are for regularly recurring operational transfers. Interfund transfers are used to 1) to move revenues from the General Fund, Nonmajor Governmental Funds and Capital Project Funds to the Debt Service Fund to pay for principal and interest on debt, and 2) to supplement revenues to other funds such as General Fund and Nonmajor Governmental Funds as approved by Town Council.

7. LONG-TERM DEBT

Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2015 was as follows:

	- -	Beginning Balance	Additions	Reductions	-	Ending Balance	_	Oue Within One Year
Governmental Activities:								
Bonds payable: General obligation bonds	\$	70,905	\$ 32,300	\$ 12,646	\$	90,559	\$	11,205
Unamortized bond premium Total bonds payable	-	4,180 75,085	 5,287 37,587	625 13,271	-	8,842 99,401	-	996 12,201
Compensated absences OPEB obligation		6,962 37.140	2,695 5,330	2,437		7,220 42.470		2,527
Risk management	-	7,214	 2,545	2,120	-	7,639	_	2,877
Total Governmental Activities								
Long-Term Liabilities	\$_	126,401	\$ 48,157	\$ 17,828	\$	156,730	\$_	17,605

Compensated absences are generally liquidated by the General Fund. OPEB obligation is generally paid by the OPEB Trust fund.

Note Payable

The City has a note payable at June 30, 2015 of \$4,894, which was issued for the construction of the Mattabassett Project. The note carries a 2% interest rate and the principal becomes payable upon the permanent refinancing of the note payable.

The annual requirements to amortize bonds payable as of June 30, 2015, are as follows:

Due Fiscal Year Ending June 30,	<u> </u>	Principal	Interest	_	Total
2016	\$	11,205 \$	3,539	\$	14,744
2017		12,713	3,173		15,886
2018		12,571	2,721		15,292
2019		9,773	2,201		11,974
2020		8,468	1,889		10,357
2021-2025		31,877	4,652		36,529
2026-2030		3,728	209		3,937
2030-2033	_	224	5	_	229
Total	\$_	90,559 \$	18,389	\$_	108,948

Bonds payable at June 30, 2015 are comprised of the following:

Date	Purpose	Rate %	 Original Issue	 Debt Outstanding	Date of Fiscal Year Maturity
10/31/1997	Clean Water Fund	2%	\$ 2,074	\$ 190	2017
4/30/1998	Clean Water Fund	2%	1,832	193	2018
4/30/2002	Clean Water Fund	2%	3,526	1,097	2022
4/15/2005	General Purpose	3.75-5%	5,370	537	2016
4/15/2005	Water	3.75-5%	275	27	2016
4/15/2005	Sewer	3.75-5%	1,137	114	2016
4/15/2005	Schools	3.75-5%	10,218	1,022	2016
6/30/2006	Clean Water Fund	2%	1,574	787	2025
3/15/2007	General Purpose	3.875-4%	7,741	2,322	2018
3/15/2007	Water	3.875-4%	800	240	2018
3/15/2007	Sewer	3.875-4%	2,309	693	2018
3/15/2007	Schools	3.875-4%	16,850	5,055	2018
3/15/2008	General Purpose	3.25-4.5%	3,814	1,526	2019
3/15/2008	Water	3.25-4.5%	36	14	2019
3/15/2008	Sewer	3.25-4.5%	860	344	2019
3/15/2008	Schools	3.25-4.5%	8,340	3,336	2019
8/31/2008	Clean Water Fund	2%	1,975	1,168	2025
4/15/2010	General Purpose	3-5%	6,248	3,749	2021
4/15/2010	Water	3-5%	2,708	1,625	2021
4/15/2010	Sewer	3-5%	892	535	2021
4/15/2010	Schools	3-5%	1,052	631	2021
4/1/201	General Purpose	2-4%	7,712	5,398	2022
4/1/2011	Water	2-4%	1,056	739	2022
4/1/2011	Sewer	2-4%	132	93	2022
4/10/2013	General Purpose	2-4%	24,323	21,884	2024
4/10/2013	Water	2-4%	1,787	1,610	2024
4/10/2013	Sewer	2-4%	1,030	927	2024
4/10/2013	Schools	2-4%	760	684	2024
9/30/2013	Clean Water Fund	2%	1,993	1,719	2033
3/18/2015	General Purpose	2-5%	22,837	22,837	2026
3/18/2015	Water	2-5%	4,013	4,013	2026
3/18/2015	Sewer	2-5%	2,992	2,992	2026
3/18/2015	Schools	2-5%	2,458	 2,458	2026
			\$ 150,724	\$ 90,559	

Bonds authorized and unissued amounted to \$37.1 million at June 30, 2015.

The total of the City's indebtedness does not exceed the legal debt limitation of \$851 million. The limitation is seven times the base of annual receipts from taxation as defined.

Category	 Debt Limit	Net I	ndebtedness	Balance		
General purpose	\$ 273,538	\$	84,232 \$	189,306		
Schools	547,076		14,020	533,056		
Sewer	455,897		21,148	434,749		
Urban Renewal	395,111			395,111		
Pension deficit	364,718			364,718		

ECRRA long-term liability activity for the year ended June 30, 2015 was as follows:

	-	Beginning Balance	Additions		Reductions	Ending Balance	Due Within One Year
Business-type activities: Bonds payable:							
Revenue bonds Less deferred amounts	\$	68,439 \$;	\$	8,910 \$	59,529 \$	9,820
for issuance discounts		(718)			(131)	(587)	(131)
Business-Type Activity Long-Term Liabilities	\$	67,721 \$		\$_	<u>8,779</u> \$	<u>58,942</u> \$	9,689

ECRRA bonded debt at June 30, 2015 amounted to \$59,529. The following schedule reflects debt service requirements for each 12-month period ending January 1:

Due Fiscal Year Ending June 30,		Principal		Interest	 Total
2016	\$	9,820	\$	3,399	\$ 13,219
2017		10,780		2,839	13,619
2018		11,825		2,224	14,049
2019		12,935		1,549	14,484
2020		14,169		810	14,979
	_				
Total	\$_	59,529	\$_	10,821	\$ 70,350
				•	

8. RESTRICTED ASSETS

The balances of the restricted asset accounts for ECRRA are as follows:

Construction Funds	\$ 433
Debt Service Reserve Fund	11,134
Interest Funds	2,283
Sinking Fund	3,864
Special Reserve Fund	 819
Total Restricted Assets	\$ 18,533

9. FUND BALANCE

The component of fund balance for the governmental funds at June 30, 2015 are as follows:

		General Fund	Debt Service Fund		Capital Projects Fund		Nonmajor overnmental Funds	Total
Fund balances:								
Nonspendable:								
Inventory	\$	\$;	\$		\$	32	\$ 32
Restricted for:								
Grants							2,435	2,435
Permanent funds							1,289	1,289
Debt service			81					81
Committed to:								
Fire District							1,129	1,129
Sanitary Disposal District							1,346	1,346
Water distribution operations							5,498	5,498
Landfill waste and recycling							384	384
Sewer operations							3,186	3,186
Public safety encumbrances							1	1
Sewage disposal							4,744	4,744
Police benevolence							3	3
Library							17	17
Parking District							238	238
Capital projects							2,426	2,426
Assigned to:								
General government encumbrances		44						44
Public safety encumbrances		122						122
Public works encumbrances		90						90
Health and human resources encumbranc	es	58						58
Culture and recreation encumbrances		76						76
Education encumbrances		506						506
Assigned for subsequent year's budget		3,845						3,845
Unassigned	-	21,826		_	(3,411)	_	(146)	 18,269
Total Fund Balances	\$_	26,567 \$	81	\$ <u>_</u>	(3,411)	\$_	22,582	\$ 45,819

10. RISK MANAGEMENT

The City is exposed to various risks of loss including, but not limited to claims for personal injury and property damage; theft of, damage to City property; errors and omissions claims; employee injuries and illnesses, both work-related and non-work-related. The City's comprehensive insurance program including property and liability, workers' compensation and employee health benefits is overseen by the Office of the General Counsel.

Property and Casualty Insurance Program

The City maintains property coverage (amounts not rounded) as listed below:

Automobile Physical Damage coverage includes actual cash value, subject to a \$25,000 deductible for both comprehensive and collision and \$125,000 for catastrophic loss.

Property Insurance totaling an amount equal to the replacement cost value of city-owned property including contents, subject to a \$50,000 deductible. Said coverage also includes specific sub-limits for fine arts, flood, earthquake, and other potential property related losses. Vacant city owned property is insured on an actual cash value basis.

Boiler and Machinery coverage with a limit of \$100,000,000 per accident is subject to a \$50,000 deductible.

With respect to liability coverage, the City's current program provides:

\$3,000,000 general aggregate - \$1,000,000 per occurrence General Liability; \$1; \$1,000,000 per occurrence Automobile Liability; and \$1,000,000 each claim Employee Benefits Liability (claims made). This coverage is not subject to a deductible, except for Employee Benefits Liability which is subject to a \$1,000 deductible. Automobile liability uninsured/underinsured motorist coverage with a limit of \$40,000 each occurrence.

Excess Liability (excess over General Liability, Automobile Liability, Law Enforcement Liability, Public Officials, School Board Legal Liability and Employers' Liability) with a limit of \$10,000,000 each occurrence and aggregate.

School Leaders Legal (claims made) with a limit each wrongful act/aggregate of \$1,000,000 subject to a \$50,000 deductible.

Public Officials Liability (claims made) with a limit each wrongful act/aggregate of \$1,000,000 subject to a \$50,000 deductible.

Law Enforcement Liability (claims made) with a limit each wrongful act/aggregate of \$1,000,000 subject to a \$50,000 deductible.

The City further maintains the required bonding for the Tax Collector in the amount of \$400,000.

Workers' Compensation Insurance

The City self-insured its Workers' Compensation Program, which is comprised of two parts: third party claims administration and managed medical care, both of which are administered by an outside vendor hired by the City.

Workers' Compensation and Employers' Liability coverage (amounts not rounded), subject to self-insured retentions of \$650,000 for Police and Fire and \$500,000 for all other employees, for each accident and each employee for disease with statutory limits for Workers' Compensation and \$1,000,000 Employers Liability.

Employee Health Benefits

The City's current employee/retiree medical benefit program is self-insured with stop-loss insurance limits (amounts not rounded) of \$125,000 per individual and 120% aggregate.

The City further provides employees and retirees with dental prescription drug coverage, both of which are self-insured. There is no stop-loss insurance that applies.

Employees and retirees also receive life insurance which is fully insured.

Outstanding Liabilities

Property and Liability

At the close of June 30, 2015, the City reported an outstanding liability of \$1,100 for claims incurred during the 2014-15 fiscal year, as well as prior years' claims within the deductible and self-insured retentions.

Workers' Compensation

At the close of June 30, 2015, the City reported an outstanding liability of \$3,662 for claims incurred during the 2014-15 fiscal year, as well as claims pending from prior years.

Employee Health Benefits

At the close of June 30, 2015, the City reported an outstanding liability of \$2,877 (medical/dental/prescription drug) for claims incurred but not reported during the 2014-15 fiscal year.

The following schedule reflects the change in the estimated liability for the last two fiscal years:

	-	Claims Payable July 1	-	Current Year Claims and Changes in Estimates	-	Claims Paid	Claims Payable June 30
Health Benefits Fund:							
2013-14	\$	2,033	\$	7,925	\$	7,838	\$ 2,120
2014-15		2,120		16,699		15,942	2,877
Property and Casualty Fund: 2013-14 2014-15		950 1,140		449 447		259 487	1,140 1,100
Workers' Compensation Fund: 2013-14 2014-15		3,748 3,954		2,475 1,507		2,269 1,799	3,954 3,662

11. CONTINGENT LIABILITIES

In December 1990, ECRRA was formed. ECRRA is a public body politic and corporate of the State of Connecticut, organized and existing pursuant to the Connecticut General Statutes and an Ordinance adopted by the Common Council of the City of Middletown. ECRRA was created for the purpose of developing and implementing a solid waste disposal system, including the acquisition and ownership of a solid waste resource recovery system. At June 30, 2015, the City was the only member of ECRRA. ECRRA is empowered to issue bonds and use the proceeds to acquire and construct such systems upon approval of each member's governing body. On June 17, 1993, the Common Council of the City approved the issuance of \$150 million of bonds for the cost of a solid waste facility. In October 1993, revenue bonds amounting to \$128,150 were issued by the Authority.

ECRRA has entered into an agreement, with an indirect, wholly owned subsidiary of Wheelabrator Technologies Inc., for design, installation, and equipage of a 500-ton per day solid waste disposal, electric power generation, and resource recovery facility in Lisbon, Connecticut. Under a Municipal Waste Disposal Agreement, the City is required to provide minimum amounts of acceptable waste to the project and to pay disposal fees to ECRRA. The City and Wheelabrator Connecticut (the Company), as the users of the facility, are obligated to make monthly disposal fee payments that together equal ECRRA's net cost of operations, including debt service.

The City's commitment is 23,273 tons per year, effective July 1, 1995, which may be assigned to other towns, cities or other political subdivisions, under certain conditions. Any such assignment would not relieve the City of its obligation to make payments. ECRRA and the Company have further agreed that, so long as the City delivers at least 6,718 tons per year, the Company will deliver the shortfall below 23,273 tons.

The City has pledged its full faith and credit to the payment of all amounts due under the agreement and shall appropriate funds and levy taxes in an amount sufficient, together with other available revenues, to make such payments. The agreement is not a debt of the City and does not obligate the City to pay the principal of or interest on the revenue bonds.

12. POST EMPLOYMENT BENEFITS

A. Plan Description

The City, in accordance with various collective bargaining agreements, provides retiree medical benefits for the lifetime of the retired member and covered dependents. The plan covers City, Board of Education, Police and Fire employees as further defined in collective bargaining agreements and other written materials. Eligibility and premium sharing information is detailed in the various collective bargaining agreements. The City does not issue separate stand-alone financial statements for the plan.

At July 1, 2014, plan membership consisted of the following:

Active plan members	972
Retired and spouses members	806
Total Participants	1,778

B. Funding Policy

The contribution requirements of plan members and the City are also negotiated with the various unions representing the employees. Generally, retirees and their dependents are covered for those City employees who have 15 years of service. Eligible retirees may either commence benefits immediately or defer coverage to a future date. Retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly towards the cost of health insurance premiums.

City employees must elect one of two pension options; the options that apply vary dependent upon their union affiliation and the health insurance benefits to which they are entitled are determined based on their selected pension option. Depending on which pension option is selected, City employees who are members of Local 466, Teamsters, Police and Fire will pay the same the cost-share percentage as actives for health insurance benefits, capped at 25% for life, or pay a premium cost-share percentage for health insurance benefits based on age at retirement.

New members of the bargaining units, upon retirement, have the same pension options, however the health insurance benefits to which they are entitled are reduced and vary by union group.

All pre-2005 retirees are under different funding rules. In addition, subject to the same premium costsharing contribution as active employees, a surviving spouse is covered until death or remarriage. Dental coverage is provided for all retirees, including eligible surviving spouses.

The waiver of contribution offering that applied to retirees electing coverage in the City's point-ofservice plan option was discontinued as of March 1, 2009. All retirees, regardless of plan choice, now make a contribution toward the cost of coverage.

The Board of Education employees are eligible at the same time they are eligible for benefits under the plan with the State of Connecticut Teachers Retirement Board (TRB). Teachers contribute 100% of the premium less the TRB subsidy. Teachers over the age of 65 who are not eligible for Medicare, shall be allowed to purchase the coverage at no cost to the Board and are given the TRB subsidy; nonunion administration have no contribution up to the age of 65 and 20% after age 65, and union administration, pre-65 retiree pays excess over board payment. TRB subsidy is applied. If over 65 and not eligible for Medicare, retiree pays 100% of premium less the TRB subsidy.

C. Annual OPEB Cost and Net OPEB Obligations

The City of Middletown's annual other post employment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation (asset):

Annual required contribution (ARC)	\$	13,577
Interest on net OPEB obligation		2,643
Adjustment to annual required contribution	_	(2,061)
		4 4 4 = 0
Annual OPEB cost		14,159
Contributions made		8,829
Increase in net OPEB obligation		5,330
Net OPEB obligation at beginning of year		37,140
Net OPEB Obligation at End of Year	\$_	42,470

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation (asset) for the last three fiscal years is presented below.

Fiscal Year Ended	_	Annual OPEB Cost (AOC)	Actual Contribution	Percentage of AOC Contributed		Net OPEB Obligation (Asset)
6/30/2013 6/30/2014 6/30/2015	\$	12,926 13,523 14,159	\$ 8,134 9,718 8,829	62.93 ⁹ 71.86 62.36	%	\$ 33,335 37,140 42,470

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about the future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as accrual results are compared with past expectations and

new estimates are made about the future. The following schedule of funding progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	ι	Jnderfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)	
7/1/2009	\$ 3,770	\$ 167,196	\$	167,196	2.25 % \$	65,342	256	%
7/1/2010	5,300	168,910		168,910	3.14	64,603	261	
7/1/2011	5,799	142,921		137,122	4.06	65,631	209	
7/1/2012	5,850	151,468		145,618	3.86	68,290	213	
7/1/2014	8,748	183,479		174,731	4.77	70,422	248	

Schedule of Employer Contributions

į	Fiscal Year Ended	 Annual Required Contribution	Percentage Contributed	
	6/30/2010	\$ 13,867	49.0	%
	6/30/2011	13,722	77.9	
	6/30/2012	12,023	57.2	
	6/30/2013	12,338	65.9	
	6/30/2014	12,984	74.8	
	6/30/2015	13,577	65.0	

Projections for benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2014 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 7.4% rate of return for the City and 4% for the Board of Education, which is the rate of the expected long-term investment returns of plan assets calculated based on the funding policy of the plan at the valuation date. The annual healthcare cost trend rate is 8% for fiscal year 2013-14, decreasing .5% per year to 5% for year 2019-200 and later. Projected salary increases were 3.5%, and an inflation rate of 3%. The Unfunded Accrued Liability is amortized each year over a constant 30 year period, as a level dollar amount, open.

13. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

Middletown Retirement System Fund

A. Plan Description and Benefits Provided

The City is the administrator of the Middletown Retirement System Fund, a single-employer defined benefit Public Employee Retirement System (PERS) established and administered by the City to provide pension benefits for its non-teacher employees. The PERS provides retirement disability, and death benefits to plan members and beneficiaries. The Charter provides the City Council with the authority to establish and amend benefit provisions, by ordinance, through the Retirement Board. The PERS is considered to be part of the City of Middletown's financial reporting entity and is included in the City's financial reports as a pension trust fund. Stand-alone financial statements are not issued.

Under the plan, all full-time employees are eligible to join. Firemen are 100% vested after 20 years of continuous service, all other employees are 100% vested after 10 years of continuous service. Employees who retire at normal retirement, (20 years for police and 22 years of service for fire and general government employees at any age, or after 15 years of service having attained age 65), receive a retirement benefit of 2 1/4% (Police and Fire 2 1/2%) of average annual pay during 4 (Police 3) consecutive highest-paid years times number of years of service. The maximum benefit is 70% of pay; the minimum benefit for 20 years of service is \$100 per month.

The retirement system of the City is vested in a Retirement Board consisting of eight members, not more than five of whom shall belong to any one political party, as follows: two members of the City Council (a representative from each political party); the City Director of Finance; four citizens of the City of Middletown, one of whom shall be a member of the retirement system elected by the members thereof; and the Mayor, ex officio. All members, except the Director of Finance, the Mayor and the member of the retirement system, shall be appointed by the Mayor with the advice and consent of the City Council.

At July 1, 2014, PERS membership consisted of:

Retirees, disabled and beneficiaries currently receiving benefits Terminated employees entitled to benefits but not yet receiving them Active plan members	455 20 541
Total	1,016

B. Summary of Significant Accounting Policies and Plan Asset Matters

Basis of Accounting

PERS financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized when due, pursuant to Plan provisions and contractual requirements. Benefit payments and refunds are payable when due and payable in accordance with terms of the Plan. Administrative costs are funded through investment earnings.

Method Used to Value Investments

Investments are reported at fair value. Investment income is recognized as earned.

C. Funding Status and Progress

Employees are required to contribute 6% of their earnings to the PERS. If an employee leaves employment or dies before meeting the vesting requirements, accumulated employee contributions and interest are refunded. The City is required to contribute the remaining amounts necessary to finance the benefits for its employees as determined by its actuaries; the current rate is 0% - General Government, 3.6% - Firefighters, and 3.1% - Police, of annual covered payroll. Benefits and employee contributions are fixed by contract and may be amended by the City Council subject to union negotiations. Effective July 1, 2003, police employees contribute 6.5% of their earnings to the PERS. Compensation is expanded by including longevity pay (effective July 1, 2002) and holiday pay (effective July 1, 2004).

D. Investments

Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the PERS Board by a majority vote of its members. It is the policy of the PERS Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2015:

Asset Class	Target Allocation
Custom Fixed Income	42%
Large Cap Domestic Equity	19
International Equity Developed	15
Mid Cap Domestic Equity	7.5
Small Cap Domestic Equity	7.5
Emerging Markets Equity	6
High Yield Fixed Income	3
T. (.)	4000/
Total	100%

Rate of Return

For the year ended June 30, 2015, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 2.74%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

E. Net Pension Asset of the City

The components of the net pension liability of the City at June 30, 2015 were as follows:

Total pension liability	\$	321,620
Plan fiduciary net position	-	377,970
Net Pension Asset	\$	(56,350)
Plan fiduciary net position as a percentage of the total pension liability		117.52%

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation and measurement date as of June 30, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.8%

Salary increases Rates vary by age

Investment rate of return 7.40%, net of pension plan investment expense,

including inflation

Mortality rates were based on the RP-2000 Mortality for Employees, Healthy Annuitants, and Disabled Annuitants Table projected to 2020 per Scale AA.

The actuarial assumptions used in the valuation were based on standard tables modifies for certain plan features such as eligibility for full and early retirement where applicable and input from the plan sponsor. A full actuarial experience study has not been completed

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2015 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Long-Term Expected Real Rate of Return
Custom Fixed Income	1.0%
Large Cap Domestic Equity	6.5
International Equity Developed	6.5
Mid Cap Domestic Equity	7.5
Small Cap Domestic Equity	8.3
Emerging Markets Equity	9.3
High Yield Fixed Income	4.5

Discount Rate

The discount rate used to measure the total pension liability was 7.4%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

	Emp	lovees'	Pension	Plan
--	-----	---------	---------	------

	In	crease (Decrease)	
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Asset (a)-(b)
Balances as of June 30, 2014	\$ 309,463 \$	377,838 \$	(68,375)
Changes for the year:			
Service cost	6,840		6,840
Interest on total pension liability	23,472		23,472
Differences between expected and actual experience	(2,268)		(2,268)
Effect of assumptions changes or inputs	(692)		(692)
Benefit payments	(15,195)	(15,195)	-
Employer contributions		2,794	(2,794)
Member contributions		2,282	(2,282)
Net investment income		10,261	(10,261)
Administrative		(10)	10
Net changes	12,157	132	12,025
Balances as of June 30, 2015	\$ 321,620 \$	377,970 \$	(56,350)

Sensitivity of the Net Pension Asset to Changes in the Discount Rate

The following presents the net pension asset of the City, calculated using the discount rate of 7.40%, as well as what the City's net pension asset would be if it were calculated using a discount rate that is 1 percentage point lower (6.40%) or 1 percentage point higher (8.40%) than the current rate:

	1% Decrease 6.40%	_	Current Discount Rate 7.40%	_	1% Increase 8.40%	
Net Pension Asset	\$ 14,903	\$	56,350	\$	90,598	

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2015, the City recognized pension expense of \$2,824. At June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

		Employees' Pension Plan			
		Deferred		Deferred	
		Outflows of		Inflows of	
	_	Resources		Resources	
Differences between expected and actual experience	\$		\$	1,890	
Changes of assumptions				577	
Net difference between projected and					
actual earning on pension plan investments	_	14,462			
Total	\$_	14,462	\$	2,467	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year	Endir	ng Jun	e 30
ı c aı	LIIGII	ıu Juli	C JU.

2016	\$ 3,122
2017	3,122
2018	3,122
2019	3,122
2020	(493)

Trust Fund Financial Statements

COMBINING STATEMENT OF NET POSITION - TRUST FUNDS JUNE 30, 2015

_	Pension Trust Fund	_	OPEB Trust Fund		Total
\$	6,828	\$	1,391	\$	8,219
	107,715 52,538				107,715 52,538
	163,174		4,244		167,418
	47,463		4,495		51,958
	503	_		_	503
_	378,221		10,130		388,351
_	251		5_		256
\$	377 970	\$	10 125	\$	388,095
	\$ - - - \$	Trust Fund \$ 6,828 107,715 52,538 163,174 47,463 503 378,221	Trust Fund \$ 6,828 \$ 107,715 52,538 163,174 47,463 503 378,221	Trust Fund Trust Fund \$ 6,828 \$ 1,391 107,715 52,538 163,174 4,244 47,463 4,495 503 378,221 10,130 251 5	Trust Fund Trust Fund \$ 6,828 \$ 1,391 \$ 107,715 52,538 163,174 4,4463 47,463 4,495 503 378,221 10,130 251 5

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2015

		Pension Trust Fund	OPEB Trust Fund	_	Total
Additions:					
Contributions:					
Employer	\$	2,794	\$ 8,225	\$	11,019
Plan members		2,282	327		2,609
Other	_		190	_	190
Total contributions	-	5,076	8,742	_	13,818
Investment income (loss):					
Net appreciation (depreciation) in fair value of investments		4,345	(69)		4,276
Interest and dividends		6,988	309		7,297
Total investment gain		11,333	240	_	11,573
Investment fees		(1,073)	(19)		(1,092)
Net investment income		10,260	221	_	10,481
Total additions	•	15,336	8,963	_	24,299
Deductions:					
Benefits		15,195	7,803		22,998
Administrative	-	10	ŕ	_	10
Total deductions	-	15,205	7,803	_	23,008
Net Increase		131	1,160		1,291
Net Position at Beginning of Year	-	377,839	8,965	_	386,804
Net Position at End of Year	\$	377,970	\$ 10,125	\$_	388,095

Teachers Retirement

A. Plan Description

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at www.ct.gov.

B. Benefit Provisions

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary).

Early Retirement

Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

Disability Retirement

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

C. Contributions

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

Employer (School Districts)

School District employers are not required to make contributions to the plan.

The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

Employees

Effective July 1, 1992, each teacher is required to contribute 6% of salary for the pension benefit.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the City reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the City as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$	-
State's proportionate share of the net pension liability		
associated with the City		86,839
Total	Φ	96 930
i otai	Ф	86,839

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. At June 30, 2015, the City has no proportionate share of the net pension liability.

For the year ended June 30, 2015, the City recognized pension expense and revenue of \$6,515 in Exhibit II for on-behalf amounts for the benefits provided by the State.

E. Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2014, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 3.00%

Salary increase 3.75-7.00%, including inflation

Investment rate of return 8.50%, net of pension plan investment

expense, including inflation

Mortality rates were based on the RP-2000 Combined Mortality Table projected 19 years using scale AA, with a two-year setback for males and females for the period after service retirement and for dependent beneficiaries.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2005 - June 30, 2010.

Future cost-of-living increases for members who retire on or after September 1, 1992 are assumed to be an annual cost-of-living adjustment of 2%.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

Asset Class	Target _Allocation_	Long-Term Expected Real Rate of Return
Large Cap U.S. equities Developed non-U.S. equities	21.0% 18.0%	7.3% 7.5%
Emerging markets (non-U.S.)	9.0%	8.6%
Core fixed income	7.0%	1.7%
Inflation linked bond fund	3.0%	1.3%
Emerging market bond	5.0%	4.8%
High yield bonds Real estate	5.0% 7.0%	3.7% 5.9%
Private equity	11.0%	10.9%
Alternative investments	8.0%	0.7%
Liquidity fund	6.0%	0.0.%
Total	100.0%	

F. Discount Rate

The discount rate used to measure the total pension liability was 8.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The City's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial statements available at www.ct.gov.

I. Other Information

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the City has no obligation to contribute to the plan.

14. LITIGATION

There are a number of suits and claims pending against the City, none of which, individually or in the aggregate is believed by counsel to result in a judgment or judgments that would materially affect the City's financial position.

15. PRIOR PERIOD ADJUSTMENT AND RESTATEMENT

The following restatements were recorded to the beginning of net position of the governmental activities as a result of implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* - an amendment of GASB Statement No. 27:

Primary Government:		
Governmental Activities:		
Net position balance at June 30, 2014, as previously reported	\$	278,561
Adjustments:		
Eliminate net pension liability reported per GASB No. 27		791
Record starting net pension asset per GASB No. 68	_	68,375
Net Position Balance at July 1, 2014, as Restated	\$_	347,727

Required Supplementary Information

CITY OF MIDDLETOWN, CONNECTICUT
GENERAL FUND
SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
FOR THE YEAR ENDED JUNE 30, 2015
(In Thousands)

	Budgeted	Amounts		Variance	
	Original	<u>Final</u>	Actual	Favorable (Unfavorable)	
Revenues:					
Taxes:					
General property taxes	103,260	\$ 103,260 \$	105,562	\$ 2,302	
Penalties and interest on delinquent taxes	607	607	914	307	
Total	103,867	103,867	106,476	2,609	
Licenses and permits:					
Business licenses and permits	26	26	43	17	
Non-business licenses and permits	599	599	609	10	
Total	625	625	652	27	
Intergovernmental revenues	28,544	24,844	28,431	3,587	
Charges for services:					
General government	2,228	2,228	2,421	193	
Public safety	1,312	1,312	1,966	654	
Culture and recreation	308	308	382	74	
Total	3,848	3,848	4,769	921	
Miscellaneous revenue:					
Interest	75	75	53	(22)	
Other	3,712	3,712	3,926	214	
Total	3,787	3,787	3,979	192_	
Total revenues	140,671	136,971	144,307	7,336	
Other financing sources:					
Premium on bond			5,287	5,287	
Transfers in	522	522	553	31	
Total	522	522	5,840	5,318	
Total \$	S 141,193	\$137,493_	150,147	\$12,654_	
Budgetary revenues are different than GAAP revenues because: State of Connecticut "on-behalf" contributions to the Connecticut Retirement System for City teachers are not budgeted	: State Teachers'		6,515		
Total Revenues and Other Financing Sources as Reported on the Revenues, Expenditures and Changes in Fund Balances - Gove Exhibit IV			5 <u>156,662</u>		

CITY OF MIDDLETOWN, CONNECTICUT GENERAL FUND SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FOR THE YEAR ENDED JUNE 30, 2015 (In Thousands)

		Budgeted Amounts						Variance	
	-	Original		Final		Actual	<u>(</u>	Favorable Unfavorable)	
Expenditures:									
General government:									
Mayor's Office	\$	563	\$	584	\$	576	\$	8	
Finance		2,846		2,928		2,674		254	
Town Clerk		293		312		308		4	
City Attorney		639		720		666		54	
Tax Collector		386		414		408		6	
Registrar of Voters		223		227		201		26	
Tax Assessor		383		385		369		16	
Councilmen		178		183		181		2	
Planning Conservation and Development		594		610		609		1	
Personnel Department		265		269		224		45	
Municipal Building		221		267		266		1	
Other		100		100		98		2	
P.C. Network		781		781		692		89	
Total		7,472		7,780	_	7,272		508	
Public safety:									
Police		11,730		12,269		12,269		-	
Office of Emergency Management		62		92		79		13	
Canine Control		148		144		144		-	
Parking Authority		743		846		763		83	
Fire Alarms		171		171		167		4	
Central Communications	_	1,616		1,750		1,750	_	<u>-</u> _	
Total	-	14,470	_	15,272	_	15,172		100	
Public works:									
Administration		365		393		389		4	
Inspections and permits		278		296		293		3	
Garage, highway and engineering		2,933		3,661		3,628		33	
Building		101		112		111		1	
Sanitation landfill		168		145		140		5	
Traffic paint		154		164		162		2	
Recycling		141	_	130		122		8_	
Total		4,140	_	4,901	-	4,845		56	

(Continued on next page)

CITY OF MIDDLETOWN, CONNECTICUT
GENERAL FUND
SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2015
(In Thousands)

	Budgete		Variance				
	Original	_	Final	_	Actual		Favorable (Unfavorable)
Expenditures (continued): Health	660	\$	728	\$_	727	\$	1
Parks and recreation	2,211	_	2,282	_	2,165		117
Russell Library	2,798	_	2,910	_	2,909		1
Education	76,150	_	76,150	_	76,012		138
Sundry municipal services: Transit District Senior affairs Youth services Human relations Reserve for salaries Contingency Fund Total Special accounts	270 456 217 153 1,000 4 2,100	-	270 470 217 164 25 1,146	<u>-</u>	270 458 206 164 1,098		12 11 - 25 - 48
Employee benefits	14,435	_	14,435	_	14,413		22
Insurance - bonds	2,987	_	2,987	_	2,987	•	<u> </u>
Total expenditures	128,463	_	129,998	_	128,886		1,112
Other financing uses: Transfers out	14,730	_	14,730	_	14,730		
Total \$	143,193	\$	144,728		143,616	\$	1,112
Budgetary expenditures are different than GAAP expensive State of Connecticut on-behalf payments to the Connectirement System for City teachers are not budged Encumbrances for purchases and commitments ord reported in the year the order is placed for budgets year received for financial reporting purposes Total Expenditures and Other Financing Uses as Report State of Connecticut of State of Connecticut on State	_	6,515 (172)					
of Revenues, Expenditures and Changes in Fund B Funds - Exhibit IV				\$_	149,959	ı	

CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS LAST TWO FISCAL YEARS

(In Thousands)

	_	2015	-	2014
Total pension liability:				
Service cost	\$	6,840	\$	6,577
Interest		23,472	·	22,384
Changes of benefit terms				
Differences between expected and actual experience		(2,268)		
Changes of assumptions		(692)		
Benefit payments, including refunds of member contributions	_	(15,195)	_	(14,626)
Net change in total pension liability		12,157		14,335
Total pension liability - beginning		309,463	_	295,129
Total pension liability - ending		321,620	_	309,464
Plan fiduciary net position:				
Contributions - employer		2,794		2,418
Contributions - member		2,282		2,269
Net investment income		10,260		53,223
Benefit payments, including refunds of member contributions		(15,195)		(14,626)
Administrative expense		(10)		(1)
Net change in plan fiduciary net position	_	131	-	43,283
Plan fiduciary net position - beginning		377,839		334,556
Plan fiduciary net position - ending	_	377,970	_	377,839
, i	_		-	
Net Pension Liability (Asset) - Ending	\$_	(56,350)	\$_	(68,375)
			_	
Plan fiduciary net position as a percentage of the total pension liability (asset)		117.52%		122.09%
Covered-employee payroll	\$	36,908	\$	34,606
Net pension liability (asset) as a percentage of covered-employee payroll		-152.68%		-197.58%

CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF EMPLOYER CONTRIBUTIONS LAST TEN FISCAL YEARS

(In Thousands)

	-	2015		2014		2013		2012		2011		2010	_	2009		2008	_	2007	_	2006
Actuarially determined contribution Contributions in relation to the actuarially	\$	2,794	\$	2,418	\$	2,205	\$	22,777	\$	1,933	\$	1,066	\$	585	\$	722	\$	525	\$	200
determined contribution	-	2,794		2,418		1,388		22,777		1,933		1,066	_	585		722	_	525	_	200
Contribution Deficiency (Excess)	\$_	-	\$_		\$_	817	\$_		\$_		\$_	-	\$_		\$_		\$_	<u>-</u> ;	\$_	
Covered-employee payroll	\$	36,908	\$	34,606	\$	35,560	\$	35,327	\$	34,256	\$	33,664	\$	30,629	\$	29,625	\$	28,430	\$	25,951
Contributions as a percentage of covered-employee payroll		7.57%		6.99%		3.90%		64.47%		5.64%		3.17%		1.91%		2.44%		1.85%		0.77%

Notes to Schedule

Valuation date: July 1, 2014 Measurement date: June 30, 2015

Valuation timing Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which

contributions are reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method Entry Age Cost Method
Amortization method Level dollar, open

15 years

Remaining amortization period 15 years

Asset valuation method Over 4 year period, at 25% per year

Inflation 2.80%

Salary increases Graded salary growth with an ultimate rate of 3.0%

Investment rate of return 7.40%

Cost of living adjustment 2.5% per year

Retirement age Rates based on age and service

Turnover Rates based on age

Mortality RP-2000 Mortality for Employees and Healthy Annuitant Mortality Table with generational projection per Scale AA

CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF INVESTMENT RETURNS LAST TWO FISCAL YEARS

	2015	2014
Annual money-weighted rate of return, net of investment expense	2.74%	16.09%

CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF NET PENSION LIABILITY TEACHERS' RETIREMENT PLAN LAST FISCAL YEAR

	_	2015
City's proportion of the net pension liability		0.00%
City's proportionate share of the net pension liability	\$	-
State's proportionate share of the net pension liability associated with the City	_	86,839
Total	\$_	86,839
City's covered-employee payroll	\$	34,168
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll		0.00%
Plan fiduciary net position as a percentage of the total pension liability		61.51%

Notes to Schedule

Changes in benefit terms None

Changes of assumptions During 2011, rates of withdrawal, retirement and assumed

rates of salary increases were adjusted to reflect actual and anticipated experience. These assumptions were recommended as part of the Experience Study for the System for the five-year period ended June 30, 2010.

Amortization method Level percent of salary, closed

Remaining amortization period 22.4 years

Asset valuation method 4-year smoothed market

Appendix B

Form of Legal Opinion of Bond Counsel

FORM OF OPINION OF BOND COUNSEL CITY OF MIDDLETOWN, CONNECTICUT \$7,000,000 GENERAL OBLIGATION BONDS, ISSUE OF 2016 (BANK QUALIFIED)

April ___, 2016

City of Middletown City Hall 245 deKoven Drive Middletown, Connecticut 06457

We have acted as Bond Counsel to the City of Middletown, Connecticut (the "City") in connection with the issuance by the City of its \$7,000,000 General Obligation Bonds, Issue of 2016 (Bank Qualified), dated April 14, 2016 (the "Bonds"). In such capacity, we have examined a record of proceedings of the City authorizing the Bonds, a Tax Compliance Agreement of the City dated April 14, 2016 (the "Agreement"), such law and such other proceedings, certifications, and documents as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We are of the opinion that when the Bonds are duly certified by U.S. Bank National Association, they will be valid and legally binding general obligations of the City payable as to both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to Connecticut statutes. We are further of the opinion that the Agreement is a valid and binding agreement of the City and was duly authorized by the City.

The rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights generally and by equitable principles, whether considered at law or in equity.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be satisfied at and subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be excluded from gross income under Section 103 of the Code. In the Agreement, the City has made covenants and representations designed to assure compliance with such requirements of the Code. The City has covenanted in the Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to ensure that interest on the Bonds shall not be included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds,

including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Bonds.

In rendering the below opinions regarding the federal treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Agreement, and (ii) continuing compliance by the City with the covenants set forth in the Agreement as to such tax matters.

In our opinion, under existing law, interest on the Bonds is not included in gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax; however, with respect to certain corporations (as defined for federal income tax purposes) subject to the federal alternative minimum tax, such interest is taken into account in computing the federal alternative minimum tax. We express no opinion regarding other federal income tax consequences caused by the ownership or disposition of, or receipt of interest on the Bonds.

We are further of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by the ownership or disposition of, or receipt of interest on the Bonds.

The Bonds shall be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Code for purposed of the deduction by financial institutions for interest expense allocable to the Bonds.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement dated March ___, 2016 and other offering material relating to the Bonds.

We have not undertaken to advise whether any events after the date of issuance of the Bonds, including the adoption of federal tax legislation, may affect the tax status of interest on the Bonds.

Although we have rendered an opinion that interest on the Bonds is not included in gross income for federal income tax purposes, federal income tax liability may otherwise be affected by the ownership or disposition of the Bonds. We express no opinion regarding any tax consequence caused by ownership or disposition of, or receipt of interest income on, the Bonds not specifically described herein.

Respectfully,

PULLMAN & COMLEY, LLC

Appendix C

Form of Continuing Disclosure Agreement

FORM OF CONTINUING DISCLOSURE AGREEMENT FOR BONDS BY THE CITY OF MIDDLETOWN, CONNECTICUT

In Connection With The Issuance and Sale of City of Middletown, Connecticut \$7,000,000 General Obligation Bonds, Issue of 2016 (Bank Qualified)

This Continuing Disclosure Agreement ("Agreement") is made as of April ___, 2016, by the City of Middletown, Connecticut (the "Issuer") acting by its undersigned officers, duly authorized, in connection with the issuance of its \$7,000,000 General Obligation Bonds, Issue of 2016, dated April 14, 2016 (the "Bonds").

- **Section 1. Definitions.** In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:
- "Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Section 2 of this Agreement.
- "EMMA" means the Electronic Municipal Market Access System as described in the 1934 Act Release #59062 and maintained by the Municipal Securities Rulemaking Board for the purposes of the Rule and as further described in Section 13 hereof.
- "Final Official Statement" means the official statement of the Issuer dated March ____, 2016 prepared in connection with the issuance of the Bonds.
 - "Fiscal Year End" shall mean the last day of the Issuer's fiscal year, currently June 30.
 - "Listed Events" shall mean any of the events listed in Section 4 of this Agreement.
- "MSRB" shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.
- "Rule" means rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.
- "SEC" means the Securities and Exchange Commission of the United States, or any successor thereto.

Section 2. Annual Reports.

- (a) The Issuer shall provide or cause to be provided to the MSRB, in accordance with the provisions of the Rule and of this Agreement, the following annual financial information and operating data regarding the Issuer:
 - (i) Audited financial statements as of and for the year ending on its Fiscal Year End for the general fund, capital projects funds and special revenue funds, prepared in accordance with generally accepted accounting principles, as promulgated by the

Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and

- (ii) Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in (i) above:
 - (A) the amounts of the gross and net taxable grand list;
 - **(B)** a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;
 - (C) the percentage or amount of the annual property tax levy collected and uncollected:
 - **(D)** a schedule of the annual debt service on outstanding long-term bonded indebtedness;
 - (E) a calculation of the direct debt, net direct debt and overall net debt (reflecting overlapping and underlying debt);
 - (F) the direct debt and overall net debt of the Issuer per capita;
 - (G) the ratios of direct debt and overall net debt of the Issuer to the Issuer's equalized net (taxable) grand list;
 - (\mathbf{H}) a statement of statutory debt limitations and debt margins; and
 - (I) the funding status of the Issuer's pension benefit obligation.
- (b) The above-referenced information is expected to be provided by the filing of and cross reference to the Issuer's audited financial statements. The information may be provided in whole or in part by cross-reference to other documents provided to the MSRB, including official statements of the Issuer which will be available from the MSRB's internet web site or filed with the SEC. All or a portion of the financial information and operating data may be provided in the form of a comprehensive annual financial report or the annual adopted budget.
- (c) Subject to the requirements of Section 8 hereof, the Issuer reserves the right to modify from time to time the specific types of information or data provided or the format of the presentation of such information or data, to the extent necessary or appropriate; provided that the Issuer agrees that any such modification will be done in a manner consistent with the Rule. The Issuer also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.
- Section 3. <u>Timing</u>. the Issuer shall provide the information and data referenced in Section 2(a) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the

Bonds, provided, however, that if such financial information and data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Final Official Statement for the Bonds or has not otherwise been previously provided, the Issuer shall provide such information and data no later than eight months after the close of such preceding Fiscal Year End. The Issuer agrees that if audited information is not available eight months after the close of any Fiscal Year End, it shall submit unaudited information by such time and will submit audited information when available.

Section 4. Event Notices.

- (a) The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Bonds, notice of the occurrence of such event:
 - (i) principal and interest payment delinquencies;
 - (ii) unscheduled draws on debt service reserves reflecting financial difficulties:
 - (iii) unscheduled draws on credit enhancements reflecting financial difficulties;
 - (iv) substitution of credit or liquidity providers, or their failure to perform;
 - (v) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other events affecting the tax status of the Bonds;
 - (vi) tender offers;
 - (vii) bankruptcy, insolvency, receivership, or a similar proceeding by the Issuer;
 - (viii) Bond defeasances; and
 - (ix) rating changes.
- (b) The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Bonds, notice of the occurrence of such event, if material:
 - (i) non-payment related defaults;
 - (ii) modifications to rights of Bondholders;
 - (iii) Bond calls;
 - (iv) release, substitution, or sale of property securing repayment of the Bonds;
 - (v) consummation of a merger, consolidation, acquisition involving the Issuer, other than the ordinary course of business, or the sale of all or substantially all the

assets of the Issuer, or the entry into a definitive agreement to engage in such a transaction, or a termination of such an agreement, other than in accordance with its terms; and

- (vi) appointment of a successor or additional trustee, or the change in the name of the trustee.
- **Section 5. Notice of Failure.** The Issuer agrees to provide or cause to be provided, in a timely manner to the MSRB, notice of any failure by the Issuer to provide the annual financial information described in Section 2(a) of this Agreement on or before the date set forth in Section 3 hereof.
- Section 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.
- **Section 7.** Agent. The Issuer may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.
- Section 8. Amendment; Waiver. Notwithstanding any other provision of this Agreement, the Issuer may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) the Agreement as so amended would have complied with the requirements of the Rule as of the date of the Agreement, taking in account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating or financial information provided.
- **Section 9.** Additional Information. Nothing in this Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communications, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.
- **Section 10.** <u>Indemnification.</u> The Issuer agrees to indemnify and save its officials, officers and employees harmless against any loss, expense and liabilities which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability hereunder, but excluding any such liabilities due to any such person's malicious, wanton, or willful act. The obligations of the Issuer under this Section shall survive, notwithstanding that such person may no longer be serving in such capacity.
- **Section 11.** <u>Enforceability.</u> The Issuer agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Bonds. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to

cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. The present address of the Issuer is City of Middletown, Finance Department, 245 deKoven Drive, Middletown, Connecticut 06457, Attn: Director of Finance & Revenue. In the event the Issuer does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder. No monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute default of the Issuer with respect to the Bonds.

Section 12. Governing Law. This Agreement shall be governed by the laws of the State of Connecticut.

Section 13. <u>Method of Filing</u>. To the extent filings are required to be made to the MSRB under this Agreement, the Issuer shall transmit such filings or notices in an electronic format to the continuing disclosure service portal provided through MSRB's EMMA as provided at http://emma.msrb.org/ or any similar system that is acceptable to the SEC.

IN WITNESS WHEREOF, the Issuer has caused this Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

CITY OF MIDDLETOWN, CONNECTICUT

By:	
•	Daniel T. Drew
	Mayor
By:	
	Quentin Phipps
	City Treasurer
By:	
•	Carl Erlacher
	Director of Finance

Appendix D

Notice of Sale

NOTICE OF SALE

CITY OF MIDDLETOWN, CONNECTICUT \$7,000,000 GENERAL OBLIGATION BONDS, ISSUE OF 2016 (BANK QUALIFIED) (the "Bonds")

ELECTRONIC BIDS via *PARITY*® will be received by the **CITY OF MIDDLETOWN**, **CONNECTICUT**, (the "City") at Middletown City Hall, Second Floor, Conference Room 208, 245 deKoven Drive, Middletown, Connecticut 06457, until **11:30 A.M.** (Eastern Time), WEDNESDAY

MARCH 30, 2016

(the "Bid Date") for the purchase of all (but not less than all) of \$7,000,000 General Obligation Bonds, Issue of 2016 (Bank Qualified), of the City (the "Bonds"), when issued, at not less than par and accrued interest from the date of the Bonds to the date of delivery, which mature on April 1 in the years and amounts as follows:

Year	<u>Amount</u>	<u>Year</u>	<u>Amount</u>
2018	\$700,000	2023	\$700,000
2019	\$700,000	2024	\$700,000
2020	\$700,000	2025	\$700,000
2021	\$700,000	2026	\$700,000
2022	\$700,000	2027	\$700,000

The Issue

The full faith and credit of the City will be pledged for the prompt payment of the principal of, redemption premium, if any, and interest on the Bonds. The Bonds will be general obligations of the City payable, unless paid from other sources, from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limit as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to provisions of the Connecticut General Statutes, as amended. The Bonds will be dated April 14, 2016, with interest payable on October 1, 2016 and semiannually thereafter on each April 1 and October 1 in each year until maturity. The information in this Notice of Sale is only a brief summary of certain provisions of the Bonds. For further information about the Bonds, reference is hereby made to the Preliminary Official Statement, dated March 23, 2016.

Optional Redemption

The Bonds are not subject to redemption prior to maturity.

Ratings

The City has applied to Standard & Poor's Corporation for assignment of their municipal bond rating to the Bonds. The assigned rating may be obtained from the respective rating agency or will be posted through the facilities of *PARITY*® prior to sale.

Official Statement and Continuing Disclosure Agreement

The City has prepared a Preliminary Official Statement for the Bonds which is dated March 23, 2016, which is deemed final as of its date for purposes of SEC Rule 15c2-12(b)(1), except for omissions permitted thereby, but is subject to revision or amendment. The City will make available to the winning purchaser 100 copies of the Official Statement at the City's expense. The copies of the Official Statement will be made available to the winning purchaser at delivery of the Bonds or by the seventh business day after the day bids on

the Bonds are received. If the City's financial advisor is provided with the necessary information from the winning purchaser by noon of the date following the day bids on the Bonds are received, the copies of the Official Statement will include an additional cover page and other pages indicating the interest rates, ratings, yields or reoffering prices, the name of the managing underwriter, and any corrections. The purchaser shall arrange with the financial advisor the method of delivery of the copies of the Official Statement to the purchaser. Additional copies of the Official Statement may be obtained by the purchaser at its own expense by arrangement with the printer.

The purchaser agrees to promptly file a final Official Statement with the Municipal Securities Rulemaking Board and to take any and all other actions necessary to comply with applicable Securities and Exchange Commission and Municipal Securities Rulemaking Board rules governing the offering, sale and delivery of the Bonds to the ultimate purchasers.

The City will enter into a Continuing Disclosure Agreement with respect to the Bonds, substantially in the form attached as Appendix C to the Official Statement (the "Continuing Disclosure Agreement"), to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5), (i) annual financial information and operating data including audited financial statements, (ii) notice of the occurrence of certain events with respect to the Bonds within ten (10) business days of such event, and (iii) timely notice of a failure by the City to provide the required annual financial information. The winning bidder's obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement for the Bonds.

Electronic Proposals Bidding Procedure

Electronic bids for the purchase of the Bonds must be submitted electronically via *PARITY*[®], in accordance with this Notice of Sale, until 11:30 A.M. (Eastern Time) on Wednesday, March 30, 2016, but no bid will be received after the time for receiving bids specified herein. To the extent any instructions or directions set forth in *PARITY*[®] shall conflict with information in this Notice of Sale, the terms of this Notice of Sale shall control. For further information about *PARITY*[®], including any fee charged, potential bidders may contact i-Deal LLC at 1359 Broadway, 2nd Floor, New York, New York 10018, telephone: (212) 849-5021. Any prospective bidder must be a subscriber of i-Deal LLC's BiDCOMP competitive bidding system. The City neither will confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic bid made through the facilities of *PARITY*[®] is communicated to the City, it shall constitute an irrevocable offer, in response to this Notice of Sale, and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the City. By submitting a bid for the Bonds via *PARITY*[®], the bidder represents and warrants to the City that such bidder's bid for the purchase of the Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such bid by the City will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Bonds on the terms described in this Notice of Sale. The City shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of *PARITY*[®], or the inaccuracies of any information, including bid information or worksheets supplied by *PARITY*[®], the use of *PARITY*[®] facilities being the sole risk of the prospective bidder. Each Bidder is solely responsible for knowing the terms of the sale as set forth herein.

For the purpose of the electronic bidding process, the time maintained on *PARITY*® shall constitute the official time. For information purposes only, bidders are requested to state in their bids the true interest cost to the City, as described under "Award, Delivery and Payment" below, represented by the rate or rates of interest and the bid price specified in their respective bids. All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale.

Disclaimer. Each **PARITY**® prospective electronic bidder shall be solely responsible to make necessary arrangements to access **PARITY**® for the purposes of submitting its bid in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the City nor **PARITY**® shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the City nor **PARITY**® shall be responsible for a bidder's failure to make a bid or for proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, **PARITY**®. The City is using **PARITY**® as a communication mechanism, and not as the City's agent, to conduct the electronic bidding for the Bonds. The City is not bound by any advice and determination of **PARITY**® to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the bid requirements herein set forth. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of bids via **PARITY**® are the sole responsibility of the bidders; and the City is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a bid for the Bonds, the prospective bidder should telephone **PARITY**® at (212) 849-5021.

Bid Requirements

Each proposal for the purchase of the Bonds must specify the amount bid for the Bonds (which shall be the aggregate par value of the Bonds, and, at the option of the bidder, a premium), and shall specify in a multiple of one-eighth (1/8) or one-twentieth (1/20) of one percent (1%) the rate or rates of interest per annum which the Bonds are to bear, but shall not specify (a) more than one interest rate for any Bonds having a like maturity, or (b) any interest rate for any Bonds which exceeds the interest rate specified in such proposal for any other Bonds by more than three percent (3%). Interest shall be computed on the basis of twelve 30 day months and a 360 day year. In addition to the amount bid for the Bonds, the purchaser must pay an amount equal to the interest on the Bonds accrued to the date of delivery, if any. No bid for less than par and accrued interest will be considered.

Award, Delivery and Payment

Unless all bids are rejected, the Bonds will be awarded to the bidder whose bid will result in the lowest true interest cost ("TIC") to the City. The TIC will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds to April 14, 2016, the date of the Bonds, results in an amount equal to the purchase price for the Bonds, excluding interest accrued to the date of delivery. In the event that two or more bidders offer bids at the same lowest TIC, the City will determine by lot which of such bidders will be awarded the Bonds. It is requested that each proposal be accompanied by a statement of the percentage of true interest cost computed and rounded to four decimal places. Such statement shall not be considered as a part of the proposal. The purchase price must be paid in Federal Funds.

Promptly upon verbal notification that a bidder's proposal may be accepted, the bidder shall confirm to the City the reoffering prices of all the Bonds of each maturity.

Bids will be finally accepted or rejected promptly after opening and not later than 3:00 p.m. (Eastern Time) on the Bid Date in accordance with the provisions herein.

Simultaneously with or before delivery of the Bonds, the purchaser shall furnish to the City a certificate acceptable to Bond Counsel for the City to the effect that the purchaser has either purchased the Bonds at the prices shown on such certificate for investment and not with a view toward distribution or resale and not in the capacity of a bond house, broker or other intermediary or has made a bona fide public offering of the Bonds to the public (i) at initial offering prices not greater than, or yields not lower than, the respective prices or yields shown on the certificate, and (ii) a substantial amount of each maturity of the Bonds was sold to the final purchasers thereof (not including bond houses and brokers or similar persons or organizations acting in the capacity of underwriters or wholesalers) at prices not greater than or yields not lower than, such

offering prices or yields. Bond Counsel advises that (i) such certificates must be made on the best knowledge, information and belief of the purchaser, (ii) the sale to the public of 10% or more of each maturity of the Bonds at prices not greater than or yields not lower than, the initial offering prices or yields would be sufficient for the purpose of certifying as to the sale of a substantial amount of the Bonds and (iii) reliance on other facts as a basis for such certification would require evaluation by Bond Counsel to assure compliance with the statutory requirement.

At or prior to the delivery of the Bonds the successful bidder shall be furnished, without cost, with the approving opinion of Pullman & Comley, LLC, of Bridgeport and Hartford, Connecticut, Bond Counsel, substantially in the form set out in Appendix B to the Official Statement. The successful bidder will also be furnished with a receipt of payment for the Bonds, a Signature and No Litigation Certificate dated as of the date of delivery of the Bonds, stating that there is no litigation pending, or to the knowledge of the signers thereof, threatened, affecting the validity of the Bonds or the power of the City to levy and collect taxes to pay them. A copy of the final Official Statement prepared for this Bond issue will also be furnished together with a certificate of City Officials relating to the accuracy and completeness of the Official Statement.

The Bonds shall be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for Federal income tax purposes of a portion of interest expense allocable to tax exempt obligations.

The City will have no responsibility to pay for any expenses of the purchaser except to the extent specifically stated in this Notice of Sale. The purchaser will have no responsibility to pay for any of the City's costs of issuance except to the extent specifically stated in this Notice of Sale.

The purchaser will be responsible for the clearance or exemption with respect to the status of the Bonds for sale under securities or "Blue Sky" laws and the preparation of any surveys or memoranda in connection with such sale. The City shall have no responsibility for such clearance, exemption or preparation.

The Bonds will be delivered to The Depository Trust Company, New York, New York ("DTC") or its agent via Fast Automated Securities Transfer ("FAST") on or about April 14, 2016 against payment in immediately available Federal Funds. The deposit of the Bonds with DTC under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of the winning bidder or bidders to obtain CUSIP numbers for the Bonds prior to delivery, and the City will not be responsible for any delay occasioned by the inability to deposit the Bonds with DTC due to the failure of the winning bidder or bidders to obtain such numbers and to supply them to the City in a timely manner. The City assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

Right to Reject Bids; Waiver

The right is reserved to reject any and all proposals and to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

Postponement; Change of Terms

The City reserves the right to alter any terms of the Bonds or this Notice of Sale and to postpone, from time to time, the date or time established for the receipt of the bids.

Book-Entry-Only Form

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each

maturity will be issued to DTC, registered in the name of its nominee, Cede & Co., and immobilized in its custody. A book-entry system will be employed, evidencing ownership of the Bonds in the principal amount of \$5,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures adopted by DTC and its Participants. The purchaser, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, registered in the name of Cede & Co. Principal of, redemption premium, if any, and interest on the Bonds will be payable by the City or its agent to DTC or its nominee as registered owner of the Bonds. Principal, redemption premium, if any, and interest payments by DTC to Participants of DTC will be the responsibility of DTC; principal, redemption premium, if any, and interest payments to Beneficial Owners by Participants of DTC will be the responsibility of such Participants and other nominees of Beneficial Owners. The City will not be responsible or liable for payments by DTC to its Participants or by DTC Participants to Beneficial Owners or for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

In the event that (a) DTC determines not to continue to act as securities depository for the Bonds and the City fails to identify another qualified securities depository to replace DTC, or (b) the City determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds, the City will authenticate and deliver replacement Bonds in the form of fully registered Bond certificates directly to the Beneficial Owners of the Bonds or their nominees. (The record dates for the Bonds will be the close of business on the fifteenth day of March and September in each year, or the preceding business day if such fifteenth day is not a business day.)

Additional Information

For more information regarding the Bonds and the City, reference is made to the Official Statement. Copies of the Official Statement may be obtained from Mr. Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Tel. (203) 878-4945.

DANIEL T. DREW Mayor

QUENTIN PHIPPS City Treasurer

CARL ERLACHER
Director of Finance

March 23, 2016