

The Northwest Seaport Alliance 2017 Budget

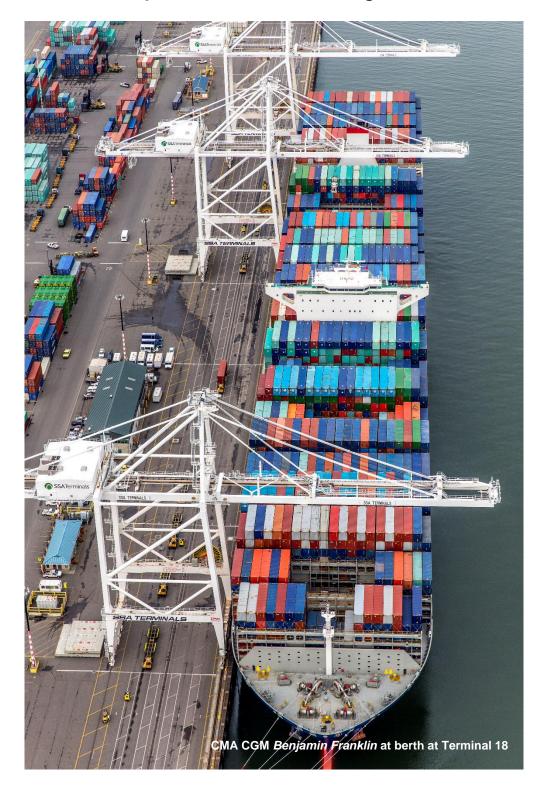


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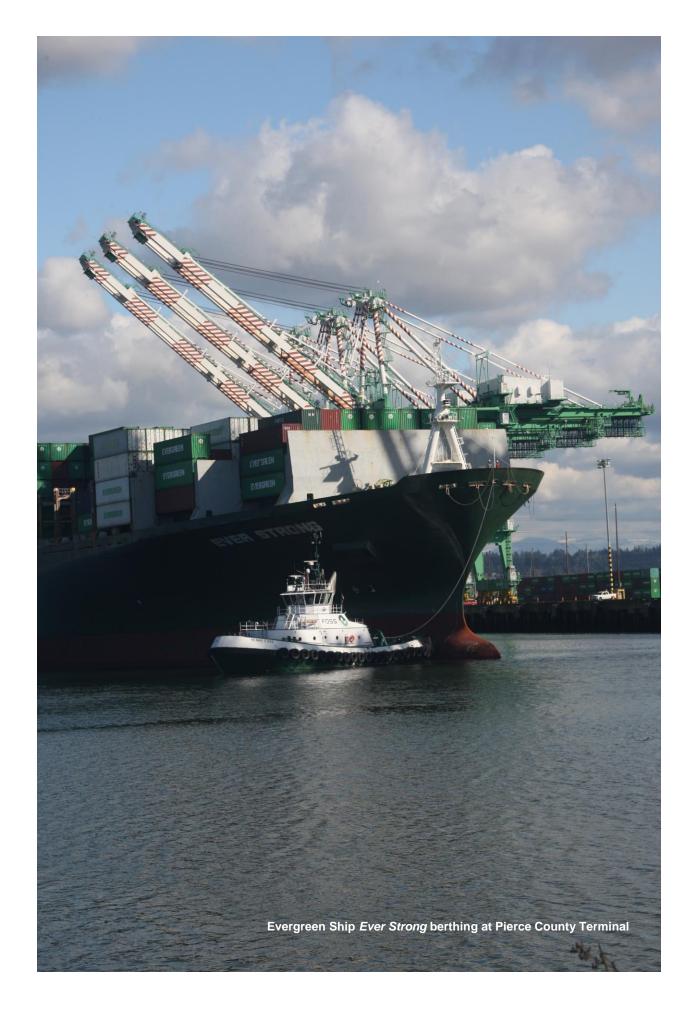
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To: Managing Members **Date:** November 1, 2016

Subject: The Northwest Seaport Alliance Operating Budget and Five-Year Capital Improvement Plan

Staff is pleased to present the 2017 Northwest Seaport Alliance (NWSA) Budget. This document informs citizens and other interested parties about the NWSA's overall goals and strategies, as well as the competitive environment in which we operate. It highlights our focus on strategic investments that will deliver competitive financial results, build for the future, and continue to create jobs and economic wealth for the Puget Sound region.

The competition among West Coast ports remains incredibly intense as shipping lines form new alliances and terminal operators explore ways in which to reduce costs, including consolidating terminals. The introduction of larger vessels to gain economies of scale has resulted in the need for significant infrastructure investment at West Coast ports. Additionally, West Coast ports are faced with increased competition from ports in Canada, Mexico and the East and Gulf Coasts of the United States.

The NWSA, which was formed to respond to these competitive challenges, has taken action to strengthen the gateway. The NWSA is focused on ensuring that our facilities are ready to handle the bigger ships migrating into the trans-Pacific trade, and that our terminals, road and rail infrastructure can move cargo efficiently.

The NWSA recently identified our Strategic Business Planning Initiatives that:

- Improve licensed NWSA terminal and waterway assets to meet market demand
- Enhance NWSA, local and regional transportation infrastructure
- Improve the efficiency and cost competitiveness of the supply chain
- Advance the NWSA's market position in the international shipping industry
- Increase revenue through growth and diversification
- Advance environmental stewardship

While we expect the global economy to continue its slower-than-desired recovery, we are focused on the financial health of the NWSA and continue to focus on new business opportunities that will create jobs and economic wealth for the Puget Sound gateway.

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John Wolfe

Chief Executive Officer

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Budget Document Overview

The Budget Document consists of these major sections:

- **I. Overview:** This section provides information about the NWSA's facilities and customers. It examines the economic context of the NWSA's operating environment, and it outlines the NWSA's organizational structure.
- **II. Budget Message:** This includes an overview of the budget challenges and opportunities, revenue types and expenditures. The Budget Message outlines the priorities and issues for the budget year and describes changes from the previous year.
- **III. Business Outlook:** This section describes the NWSA's overall goals and strategies. It includes assumptions, potential obstacles and trends that staff used to develop the forecast. These serve as the foundation for the Operating Budget.
- **IV. Operating Budget:** This section provides a summary of the assumptions that form the basis for the NWSA's operating budget. This section includes the operating budget with revenue and expenses by line of business, and details of expected operating costs. This section also provides a five-year financial projection for the alliance.
- V. Five-Year Capital Improvement Plan (CIP): The CIP consists of all capitalized and expensed projects that the NWSA plans to complete in the next five years. Capitalized projects affect the NWSA's Profit and Loss statement through depreciation while expensed projects flow directly to the NWSA's net income in the year the expenses are incurred. This section provides details on the CIP including the impact of the capital spending on profitability.

VI. Environmental Stewardship and Planning:

This section provides a historical context for the environmental challenges facing the two ports and their surrounding communities. This section also discusses the role of the NWSA Planning department and its work to integrate all aspects of the alliance.

I The Northwest Seaport Alliance Overview

Marine Cargo Operating Partnership

The Northwest Seaport Alliance (NWSA) is the first of its kind in North America.

The ports of Seattle and Tacoma joined forces in August 2015 to unify management of marine cargo facilities and business to strengthen the Puget Sound gateway and attract more marine cargo and jobs for the region.

Located in the Pacific Northwest in Washington state, the NWSA offers short U.S.-to-Asia transit times, and the infrastructure necessary to quickly move cargo to the U.S. Midwest.

International & Domestic Trade

The NWSA is the third-largest gateway for containerized cargo in North America, focused specifically on shipping between Asia and major distribution points in the Pacific Northwest, Midwest, Ohio Valley and the East Coast.

The NWSA is also a major center for bulk, breakbulk, project/heavy-lift cargoes, automobiles and trucks. The NWSA's terminals are located near the second-largest concentration of distribution centers on the West Coast.

Top international trading partners include:

- China/Hong Kong
- Japan
- · Republic of Korea
- Taiwan
- Vietnam
- Thailand
- Canada
- Malaysia
- Indonesia

The value of this two-way international trade totaled more than \$73.5 billion in 2015. Imports were \$57.3 billion and exports were \$16.2 billion of that total.

The Puget Sound is the major cargo gateway to Alaska. More than 80 percent of the total trade volume between Alaska and the lower 48 states moves through the Tacoma and Seattle harbors. Trade with Alaska was estimated at \$3.5 billion in 2016. If it were ranked with the NWSA's international trading partners, Alaska would be fourth. The NWSA also provides connections to Hawaii.

Port of Seattle & Port of Tacoma

The Port of Seattle was created September 5, 1911, in an effort by citizens to ensure public ownership of the Seattle harbor. The Port of Seattle was the first autonomous municipal corporation in the United States specifically tasked to develop harbor and port facilities to encourage commerce. The Port opened Fishermen's Terminal in 1914, its first warehouse in 1915 and began working on the creation of Harbor Island.

The Port of Tacoma was created on November 5th, 1918 by the citizens of Pierce County to create job opportunities through trade, as well as in the economic development of Pierce County and the state of Washington.

The Port of Seattle and the Port of Tacoma's geographic boundaries lie within King and Pierce counties, respectively. They are situated on Commencement and Elliott bays in Puget Sound. Because of this strategic location, they offer efficient connections to sea, rail, highway and air transportation networks.

The NWSA ranks among the world's top 45 container gateways with some of the industry's largest container shipping lines calling the Puget Sound. Twenty-two international and four domestic shipping lines make regular service calls to the NWSA. The alliance also handles breakbulk, bulk, and auto shipping lines.

Shipping lines have been attracted to the Pacific Northwest because of its proximity to markets for trade, an experienced labor force, natural deep water, available land for expansion, excellent on-dock rail facilities and inland rail service. Rail service is

provided by the BNSF Railway and the Union Pacific Railroad. Currently, approximately 50% to 60% of the NWSA import cargo moves out via rail. Excellent highway access is provided via Interstate 5 and Interstate 90.

Through July 2016, the two ports handled about \$42.5 billion of trade. Based on dollar volume, China (including Hong Kong) is the NWSA's largest trading partner. Other leading trading partners include Japan, South Korea, Taiwan and Alaska.

As the "Gateway to Alaska," the NWSA handles about 3.4 million tons of domestic cargo shipped between the two states annually. Matson, TOTE Maritime Alaska, and Alaska Marine Lines are major shipping lines serving Alaska from the NWSA. Matson also provides service to Hawaii.

The NWSA is both a landlord and an operating organization. The NWSA's maritime marketing efforts focus on attracting cargo and additional shipping lines to its facilities. The NWSA also works with charter shippers and others to move their cargoes through both NWSA and customer-operated facilities in Puget Sound.

The NWSA is a major auto import and processing center, handling vehicles for Kia, Mazda, and Mitsubishi.

Additionally, many of the two ports' efforts are focused on industrial development and real estate. They each work to attract major manufacturing and warehouse/distribution centers to King and Pierce counties.

Pierce & King Counties

King and Pierce counties are the first and second most populous metropolitan areas in the state of Washington. The two counties represent a combined population of 2,949,590 or 41% of the population of the state of Washington.

Located about halfway between the Oregon and Canadian borders, King and Pierce counties cover 3,916 square miles.

Ports Economic Impact

In October 2014, the ports of Tacoma and Seattle announced the results of a joint economic impact

study of the two seaports. The ports serve as a major economic engine for Pierce County, King County, and the state of Washington, creating thousands of family-wage jobs and serving as a catalyst for economic development.

According to the study, the two port's' marine cargo activities are related to 48,100 jobs in Washington state that contribute \$4.1 billion in total income and re-spending. The two ports' cargo-handling, construction and leasing activities generate more than \$379 million annually in local and state taxes in Washington.

NWSA Facilities and Services

The ports have licensed to the NWSA facilities related to maritime commerce, including facilities for containerized cargo, automobiles, logs, breakbulk cargo, heavy-lift cargo and project cargoes, as well as intermodal rail terminal operations.

The NWSA's four major waterways – two in Seattle and two in Tacoma – provide 33 ship berths on waterways that are about 51 feet deep. The NWSA facilities are located near I-5 and I-90, allowing access to the Puget Sound market and beyond.

BNSF Railway and the Union Pacific Railroad serve the NWSA's nine on-dock and near-dock intermodal rail yards. The NWSA's intermodal rail facilities help save shippers and shipping lines both time and money.

In Tacoma, Tacoma Rail, a division of Tacoma Public Utilities, provides switching and terminal rail service. Arrival and departure tracks help ensure efficient and reliable access to the mainline railroads.

See Figures 1-1 and 1-2 for an overview of The Northwest Seaport Alliance facilities located in Seattle (North Harbor) and Tacoma (South Harbor), respectively.

NWSA Managing Members

The citizens of Pierce and King counties each elect a five-member Port Commission to govern the ports of Tacoma and Seattle. Each Commission seat is elected every four years, on a staggered basis. The NWSA is a Port Development Authority governed by the two ports as equal members, with each port

acting through its elected commissioners. Each Port Commission is a Managing Member of the NWSA.

The Managing Members are the final authority for approval of the NWSA's annual budget, long-term leases, policies, long-range development plans, and all construction projects and spending in amounts exceeding the authority of the Chief Executive Officer.

The Managing Members are the two port commissions. The current members of the commissions are:

Port of Seattle

- Tom Albro
- Stephanie Bowman
- John Creighton
- Fred Felleman
- Courtney Gregoire

Port of Tacoma

- Connie Bacon
- Don Johnson
- Dick Marzano
- Don Meyer
- Clare Petrich

NWSA Managing Members Meetings

Managing Member meetings are open to the public and are held at various locations in both King and Pierce counties.

For the location and agenda for upcoming Managing Member meeting, as well as minutes for previous Managing Member meetings, you can visit the website at www.nwseaportalliance.com.

The NWSA streams all Managing Member meetings live on the website and are archived for future viewing.

Citizens may contact the Managing Members by calling 800-657-9808. Correspondence may be mailed to:

The Northwest Seaport Alliance P.O. Box 2985 Tacoma, WA 98401-2985

Organizational Structure

The NWSA's daily operations are led by the Chief Executive Officer and the Executive Team. See the Organizational Chart Figure I-3 on page I-8).

Executive Team

The Executive Team is comprised of the CEO, two deputy CEO's, 6 chief officers, and executive administrative support. The Executive Team oversees all business activities and departments, and with the Managing Members, provides long-term strategic direction. The Executive Team ensures compliance with all regulations relevant to port activities, including public meetings and information, environmental protection, labor relations, procurement, security, financial management and other issues.

Commercial Group

The Commercial Group is comprised of two businesses and their related personnel, and the Commercial Strategies Team.

Container Business: International and domestic container cargo is a core business segment for the NWSA. Container business personnel are responsible for container and terminal business development and management, and customer service. They also play an important role coordinating efforts with customers on terminal facility and operational improvements to enhance overall efficiency at the NWSA's terminals.

As one of the northernmost gateways on the U.S. West Coast, the Pacific Northwest has long been the primary hub for waterborne trade with Alaska, as well as a major gateway for trans-Pacific trade.

The gateway's on-dock and near-dock intermodal rail yards, along with international and domestic rail services to the U.S. Midwest, are key assets and are an integral part of the container business. Rail personnel support the container business and are responsible for rail service delivery at the Intermodal Yards. Relationship management with Tacoma Rail, BNSF and Union Pacific (UP) and other rail stakeholders are key functions of the rail professionals.

Non-Container Business: Comprised of breakbulk (Roll On and Roll Off also known as RoRo), bulk and auto cargos, the non-container business makes a significant contribution to revenue and further diversifies the gateway's business portfolio. Non-container personnel are responsible for business development, management and customer service for breakbulk, bulk and auto business segments.

The NWSA offers competitive rates and full service to breakbulk customers. Aside from handling agricultural and mining equipment and other rolling stock, the NWSA's South Harbor is designated as a strategic military port for transport of military cargoes.

Auto customers include Kia, Mazda, and Mitsubishi. Auto Warehousing Company (AWC), a tenant, is the largest auto processor on the U.S. West Coast.

Exports of logs, petroleum products and molasses add to the diversified cargo mix.

Commercial Strategies Team: This team is responsible for the sales and marketing activities and customer outreach to shippers, non-vessel operating common carriers and third-party logistics providers. It also supports the goals of the Commercial Group by providing strategic market research and business intelligence, cargo volume tracking and forecasting. The Commercial Strategies team also manages the regional and international business. The NWSA has trade and business development representation in Alaska, New Jersey, Japan, Hong Kong, China and Korea.

Operations Group

The Operations Group is responsible for the daily operations of NWSA facilities at both ports.

The Operations Group provides coordination with vessel arrivals and departures, and with the associated stevedores. The Operations group orders and manages labor at the North Intermodal Yard and other locations in Tacoma, and is also responsible for customer service. The major focus of this department is to ensure the proper processing of all vessels and freight shipments moving through the Puget Sound gateway.

The Operations Department, in conjunction with Tacoma Rail, is responsible for rail service delivery at

the South Harbor intermodal yards. This department also operates the North Intermodal Yard, and is the only port on the U.S. West Coast with dedicated rail services personnel. Both harbors offer competitive rail service via BNSF Railway and the UP Railroad, and are a major gateway for handling discretionary cargo destined for the Midwest.

Support Services

Support services such as maintenance, security, public affairs, facilities development and financial services are provided by service agreements between the alliance and the two ports. Costs for these services are charged by the ports to the alliance based on agreed upon methodologies including direct charge and allocation.

The Northwest Seaport Alliance governance

The NWSA is a separate governmental entity established as a Port Development Authority (PDA), similar to Public Development Authorities formed by cities and counties. The ports in 2015 successfully sought and received an amendment to Washington law RCW 53 that allows the Ports of Tacoma and Seattle to form a PDA for management of maritime activities.

The NWSA is governed by its two Managing Members. Each Managing Member is represented by its Port Commission. Votes by the Managing Members require a simple majority from each commission.

Each port remains a separate legal entity, independently governed by its own elected commissioners. Each port has granted to the PDA a license for the PDA's exclusive use, operation and management of certain facilities, including the collection of revenues. Ownership of the licensed facilities remains with the ports, not the PDA.

The ports remain responsible for their own debt and debt service; the PDA will not borrow funds.

The ports set up an initial 50/50 investment in the PDA; operating income is reported monthly and cash is distributed back to the ports at least quarterly. The PDA has its own annual operating budget and five-year capital investment plan.

The ports contribute to capital construction subject to Managing Members approval; capital funding does not come from working capital.

Commitment to Fiscal Stewardship

The NWSA is intended to support the credit profiles of both ports, and its financial framework is intended to preserve both ports' commitment to financial strength and fiscal stewardship.

Both ports have a solid track record of prudent financial management and strong financial results, including solid debt service coverage and ample liquidity balances.

The ports are committed to ensuring that existing bond pledges and covenants will not be negatively affected. Outstanding bonds will remain obligations of each individual port.

To maintain the rights of each port's existing bondholders, the charter prohibits the NWSA from issuing debt.

Figure I-1....Northwest Seaport Alliance Facilities – North Harbor 99 TERMINAL 5

Figure I-2....Northwest Seaport Alliance Facilities – South Harbor

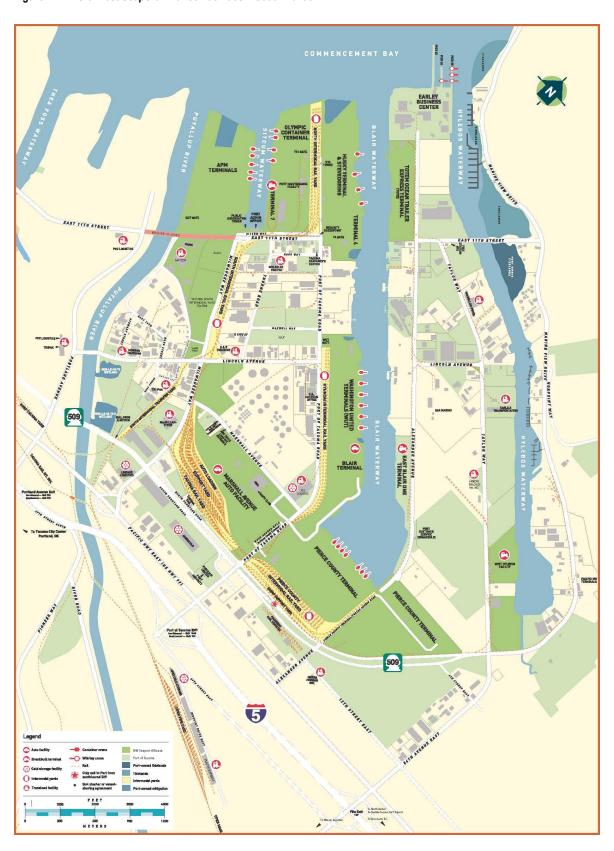
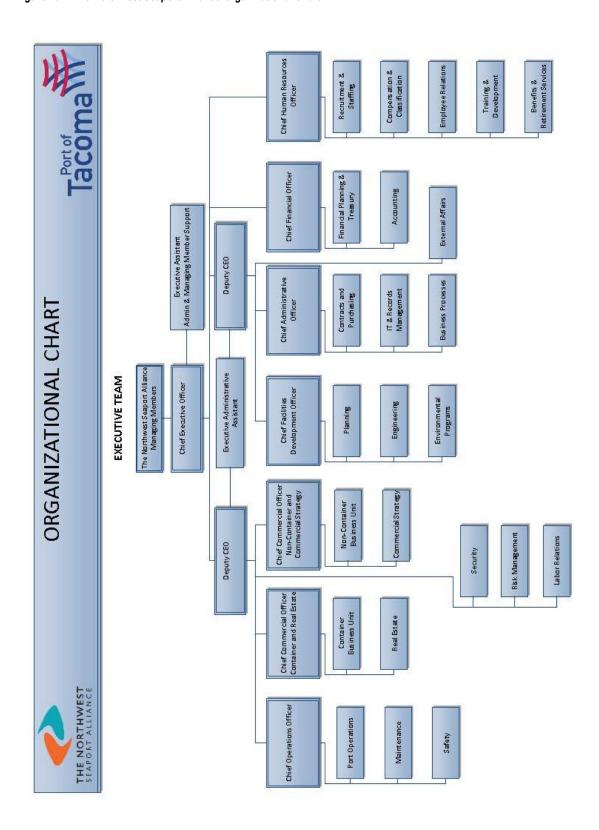


Figure I-3....The Northwest Seaport Alliance Organizational Chart



II 2017 The Northwest Seaport Alliance Budget Message

NWSA Goals

The NWSA has identified six commercial goals to maintain and grow the maritime business in the Puget Sound.

Improve Licensed Alliance Terminal and Waterway Assets to Meet Market Demand

- Redevelop the General Central Peninsula (GCP) and Pier 4 to increase container throughput and respond to container industry changes
- Modernization of T5 dock, berth and power infrastructure to meet future container industry demand, increase throughput, and position The Northwest Seaport Alliance gateway strategically
- c. Complete Seattle Harbor Navigation Improvement project
- Work with U.S. Army Corps of Engineers (USACE) to begin a deepening project study for Tacoma waterways
- e. Facilitate collaboration between terminal operators and ocean carriers for alliance consolidation

2. Enhance Alliance, Local and Regional Transportation Infrastructure

- Participate in partner agency planning efforts to ensure that the alliance's needs are considered and that plans support future business growth
- b. In partnership with local, state and federal stakeholders, facilitate improvement projects to vital roadways that service alliance customers
- Update the ports of Tacoma and Seattle's Land Use and Transportation Plans and work to maintain and improve freight mobility along the alliance's truck routes
- d. Design and develop appropriate rail support infrastructure in coordination with Tacoma Rail and the Class 1 railroads

3. Improve Efficiency and Cost Competitiveness of the Supply Chain

- Improve the efficiency, service level and cost competitiveness of the intermodal product through the PNW gateway
- Establish an Operations Service Center (OSC) with the mission of providing 'best in class' service delivery and customer care to our customers and stakeholders
- c. Establish an Executive Advisory Council
 (EAC) comprised of leaders in the shipping
 industry EAC's mission will be to work
 collaboratively to ensure that the gateway is
 the easiest and most reliable for doing
 business

4. Advance the Alliance's Market Position in the International Shipping Industry

- Develop marketing materials and outreach programs to advance NWSA competitive position and value proposition with key customer segments
- Develop and implement a comprehensive business development strategy targeting international container carriers, BCOs, NVOs and other supply chain partners

5. Increase Revenue Through Growth and Diversification

- a. Facilitate new project cargo, breakbulk, auto and bulk business opportunities
- Develop and execute a comprehensive business strategy to support the Seaport Alliance's domestic container business

6. Advance Environmental Stewardship

- a. Partner to find innovative solutions to our customers' environmental challenges
- b. Continuously improve operational efficiency and emission reductions

Budget Environment

The NWSA operates principally in two industries: terminal services and property rentals. Terminal services involve marine-oriented services including dockage, cargo-handling, storage and related activities. Property rentals include facilities and land used for container terminals, industrial activities, and storage.

As described in further detail in Section III, the economic conditions caused by the fiscal crisis of late 2008 have had a significant impact on Asia-Pacific trade, resulting in reduced container cargo volume. The drop in volume, combined with increased competition from Canadian ports as well as ports located on the U.S. West, Gulf and East coasts, have resulted in reduced cargo through the Puget Sound gateway. Due to decreased demand for terminal space, competition among ports for container business has increased.

The ports of Seattle and Tacoma responded to these conditions by reducing costs and focusing on the needs of our current customers. NWSA staff are reviewing both harbor's physical assets to rationalize the facilities and reduce costs where possible.

Revenues

The NWSA has both fixed and variable revenue streams. The majority of NWSA's revenues come from fixed revenue streams. These revenues are primarily from leased properties. The leased properties are mainly container terminals, buildings, and industrial and commercial land. The NWSA's container terminal leases with shipping carriers can last 20 years or longer depending on carrier requirements. Building and land leases with more than one year remaining are considered fixed. Minimum crane hours and minimum intermodal lift requirements specified in certain terminal leases are considered fixed.

The balance of NWSA revenue comes from variable services provided to customers. These services include intermodal lifts for rail car loading above minimums and per unit charges for automobile unloading. Variable revenues also include equipment rental on an hourly basis for crane hours above minimums and straddle carriers used by terminal

leaseholders and month to month building or land leases.

2017 Budget

The NWSA has developed an overall operating budget with projected revenue of \$189.4 million. Operating income is budgeted to be \$92.6 million, resulting in operating margin of 49%. The NWSA net income of \$93.4 million, which includes grant and interest income, and cash of \$95.7 million will be distributed evenly between the two home ports. Each port's portion of net income will be included as revenue in their financial reports.

NWSA financial performance reflects the investments it is making to successfully complete our customer commitments while meeting the NWSA financial goals. The operating and capital budgets are based on the cargo forecast in Section III.

Capital Improvement Plan Highlights

NWSA projects for the next five years reflect a focus on industrial development and utilization of existing terminal capacity. With this focus the NWSA has reviewed potential assets for revenue generation to ensure that financial and economic growth goals are met.

Major 2017 – 2021 capital projects include the following:

North Harbor

- T-46 wharf redevelopment and paving;
- T-18 maintenance dredging;
- Removal of obsolete cranes at several terminals; and
- Design of T-5 wharf and associated electrical upgrades in preparation for construction of the new wharf.

South Harbor

- Construction of a wharf at Husky Terminal to accommodate super post Panamax ships;
- Purchase of four post-Panamax cranes for Husky terminal;
- Contributions to an improved gate for the General Central Peninsula (Husky and OCT terminals and the North Intermodal Yard);
- Straddle carrier purchase; and
- Ongoing maintenance of our facilities.

Both Harbors

- Clean air and stormwater investments;
- Investments in numerous environmental remediation and mitigation projects.

The NWSA's 2017 capital budget of \$105.6 million represents the first year of the NWSA's 2017-2021 capital plan – a package totaling \$270.4 million in new projects and investments. See Section V for additional details on the Capital Improvement Plan.

Financial Measures

Financial measures for the NWSA have been developed to monitor financial performance. The two measures are (1) Net Operating Income and (2) Return on Assets. These measures help ensure that the NWSA is providing the necessary financial performance required by each home port.

Legislative Impact

Transportation Funding

The NWSA relies on an efficient and well-maintained road and rail network to ensure the smooth movement of cargo to and from its facilities. The Washington Legislature in 2015 made a significant commitment to infrastructure, passing a 16-year, \$16 billion statewide transportation package. An estimated \$3.3 billion of those funds will be invested in projects benefiting NWSA terminals.

In 2015 Congress passed the FAST Act, a surface transportation authorization bill that established a new freight funding program. Prior to the FAST Act, few federal investment tools have been available to ports and other local government when it comes to freight infrastructure. The new program could assist the NWSA in making strategic investments in mission-critical freight infrastructure, such as marine terminals, roads and rail.

North Harbor Navigation Improvement Project

The largest container vessels calling West Coast ports today have roughly twice the capacity of those that called just five years ago. In order to remain a competitive trade gateway, the NWSA must take steps to better accommodate these larger vessels. One such step is to study whether deepening is needed in specific areas adjacent to the NWSA's

container terminals in the North Harbor. While channels are mostly -51 feet or deeper, some shallower spots present navigational and safety challenges. The NWSA partnered with the U.S. Army Corps of Engineers to study the feasibility of a potential deepening project. The draft feasibility report that was issued on August 2 identifies a tentatively selected plan to deepen the east and west waterway to -57 feet. Deepening channels to this depth will require a local financial match, which could come from several sources, including the potential for a contribution from the NWSA.

Trans-Pacific Partnership

The Trans-Pacific Partnership (TPP) is an Asian-Pacific regional trade agreement currently being negotiated among the United States and 11 other partners: Australia, Brunei, Chile, Malaysia, New Zealand, Peru, Singapore, Vietnam, Canada, Mexico and Japan. The Asia-Pacific region offers enormous economic opportunities for American businesses; the region comprises 40% of the global population, and the economies of these countries generated 55% of global GDP in 2011.

More directly, the Asia-Pacific region is the largest market in the world for U.S. exports and receives 72% of U.S. agricultural exports.

A successful TPP would open doors for increased economic engagement in Asia, a region that is already a destination for 69% of Washington goods exports and a significant portion of Washington state's services exports. In addition, many Washington retail, apparel and manufacturing companies leverage the Asia-Pacific region as a key part of their global supply chain.

The inclusion of Japan in the TPP is particularly important. The Northwest Seaport Alliance handles \$15.7 billion worth of trade with Japan, making it the NWSA's second-largest international trading partner. Japan is Washington state's top services export destination and second largest goods export destination. The National Potato Council projects that exports of frozen potatoes could increase by tens of millions of dollars over the next five years if Japan alone eliminated potato tariffs, and the Northwest Horticultural Council estimates elimination of the 9% tariff on cherries would provide benefits of at least \$2 million over one year.

The successful completion and ratification of TPP offers the promise of additional cargo volumes and revenue to the NWSA.

The NWSA supports passage of the TPP agreement that increases opportunities for Washington state workers, exporters and economy while creating verifiable, measurable, and enforceable standards to protect workers and the environment.

Harbor Maintenance Tax (HMT)

The HMT is assessed on ocean-going international imports that land at U.S. ports to pay for maintenance dredging of waterways through the HMT Trust Fund. It is not, however, assessed on importers who route cargo through non-US ports and afterwards move the cargo into U.S. markets by land. Moreover, the NWSA has received little, if any, benefit from the fund because its facilities are located on natural deep water harbors that do not require significant maintenance dredging. Since 1986 the ports of Seattle and Tacoma have sought reform of the HMT to provide a greater return to donor ports, such as the NWSA, and to ensure U.S. tax code does not disadvantage U.S. ports and maritime cargo.

The Water Resources Reform and Development Act (WRRDA) passed by Congress in 2014 included language that, for the first time in 30 years, partially reformed the federal Harbor Maintenance Tax to the betterment of Puget Sound ports. The bill allows a select group of donor ports to use HMT funds for berth maintenance and the navigation-related maintenance dredging and disposal of contaminated sediments. The bill also authorizes up to \$50 million in HMT transfers - subject to appropriation - to donor

ports and energy ports. This rebate can be used for customer rebates, berth maintenance and in-water environmental remediation. Congress appropriated \$25 million in donor and energy port funding in FY16. Seattle and Tacoma do not plan to spend our ports' share of the funding until some changes we are seeking are made to the program. The NWSA is actively working to secure this appropriation and expand it in future years.

Conclusion

The realities of the drastic changes in the global economy have led all ports to examine business and operational strategies.

The NWSA is increasingly focused on maximizing the use of existing facilities, working with existing customers to keep them competitive and successful, and continuing to make strategic infrastructure investments that help position the gateway for long-term growth. Through coordinated investments in maritime assets, The NWSA will help ensure growth in the cargo flow through the Puget Sound.

The NWSA is placing increased emphasis on the importance of developing and strengthening relationships with labor partners, industry stakeholders, customers, and local, state and tribal governments in a collaborative effort to achieve the future vision of the NWSA. This vision must include the road and rail infrastructure that ties the whole system together.

Despite the challenging realities of today's global economy, NWSA management is confident that the plans outlined in this budget will help the gateway remain financially strong, competitive and successful.

III Business Outlook

U.S. Economy

Weak global demand and political tensions have contributed to slower than expected growth of the U.S. GDP through August. According to TTX, a rail car provider to Class 1 railroads, the U.S. is not heading into a recession, but the economy has weakened over the last three quarters. Still, unemployment is relatively low and the Consumer Confidence Index broke 100 in August, the highest reading over the past 11 months.

Real gross domestic product (GDP), defined as the value of the production of goods, increased at an annual rate of 1.1% in the second quarter of 2016. In the first quarter, real GDP increased 0.8%. Department of Commerce Bureau of Economic Analysis (BEA) attributed the second-quarter increase in real GDP to consumer spending and exports, which have been positively impacted by the value of the dollar and weak demand in Asia and Europe. These gains were offset by declines in private inventory investment, residential fixed investments, state and local government spending, non-residential fixed investments, and an increase in imports.

The unemployment rate was at 4.9% in August 2016, unchanged from the previous month. The unemployment rate has been 5.0% or below since October 2015, a significant improvement from the high of 10 percent in the depths of the recession (2009). According to U.S. Department of Labor figures, job gains occurred in professional and business services, health care, and financial activities. Employment in mining continued to trend downward.

After four months of increases, existing-home sales fell 3.2% in July due to low housing inventories in many parts of the country. The West region, which was the only exception, experienced a 2.5% increase in home sales and a median price 6.4% above what it was a year ago. According to Lawrence Yun, National Association of Realtor's Chief economist, "Severely restrained inventory and the tightening grip it's putting on affordability is the primary culprit for the considerable sales slump throughout much of the country last month." Realtors® are reporting

diminished buyer traffic because of the scarce number of affordable homes on the market, and the lack of supply is stifling the efforts of many prospective buyers attempting to purchase while mortgage rates hover at historical lows.

The Conference Board reported August's consumer confidence index at 101.1, the first time at this level since September 2015, suggesting underlying strength in the economy. The latest survey indicated optimism in the current and future labor market as well as in current and future personal income. Strong job gains, underlying strength in the job market, and an increase in home prices - which boosts net worthare supporting the consumer confidence reading. Retail sales also bounced back in August, rising 0.5% month-over-month.

Shipping Industry

The global container shipping industry remains challenged in 2016 and faces many of the same issues that have plagued the shipping industry over the last few years. Even with the global economy recovering from the financial crisis, the industry remains encumbered with debt after investing heavily in new, larger vessels before and since the recession. Overcapacity, low freight rates and the arrival of newer and bigger ships will continue to stretch the capabilities and profitability of ocean carriers and ports in the medium term.

2016 Developments:

- On August 31, Hanjin Shipping (the seventh largest container carrier) filed for receivership. The bankruptcy had a shortterm positive impact on freight rates
- CMA CGM completed its acquisition of NOL and its subsidiary APL, and is looking to sell NOL assets to pay down debt
- Hapag-Lloyd is close to completing its merger with United Arab Shipping Company (UASC)

 China Ocean Shipping (Group) Co. (COSCO) and China Shipping Group restructured to form China COSCO Shipping Corp, the fourth largest container carrier in the world

Significant increases in the price of bunker fuel over the last decade drove global carriers into a race to build and operate the largest, most fuel-efficient vessels as a means to drive down per unit carrying costs. In the process, carriers have taken on huge debt to match the similarly sized price tags of these assets. The market has seen a significant influx of capacity as these mega-vessels have come online, but demand has languished, making it difficult for carriers to sustain freight rates at a level to operate profitably. This imbalance between supply and demand will remain the driving force behind industry dynamics into the future.

The number of mega vessels (more than 13,000-TEU capacity) in service - which predominantly serve the major East-West trade lanes - is projected to double by the end of 2017. This segment of the global fleet will eventually account for more than 10% of global TEU capacity. Lagging demand has left few choices for carriers with growing fleets of large vessels: they simply have to work together. Carriers have generally preferred to consolidate operations through a growing number of alliances.

While carrier alliances and vessel sharing agreements are nothing new to the shipping industry, the shuffling of alliance partners continues. The list below compares 2016 alliances with the newly formed alliances, which will coalesce in April of 2017.

2016 Alliances & Members

- G6 APL, Hapag-Lloyd, Hyundai Merchant Marine, MOL, NYK Line, OOCL
- CKYH-E COSCO, "K" Line, Yang Ming Line, Hanjin Shipping Co., Evergreen Line
- 2M Maersk Line, Mediterranean Shipping
- Ocean 3 China Shipping Container Line, CMA-CGM, United Arab Shipping Co.

2017 Alliances & Members

- 2M Maersk, MSC, Hyundai
- Ocean Alliance CMA CGM (APL), COSCO, Evergreen, OOCL
- The Alliance Hapag Lloyd (UASC), Yang Ming, MOL, NYK, K-Line
- Independent Carriers Hamburg Sud, ZIM, PIL, Wan Hai

Formation of these new alliances has concentrated capacity in fewer hands and allowed ocean carriers to exercise more control over available capacity on major trade lanes through coordinated changes to vessel sailings, schedules, and transit times, thereby influencing freight rates. Longer service strings with more port calls help carriers deploy excess capacity that would otherwise be running empty or delayed at great expense.

The new generation of ultra-large container ships (ULCS) is also having a ripple effect across the US port industry. As the mega-ships come into service in Asia-Europe, vessels they have replaced are slowly being redeployed, primarily to the trans-Pacific trade. These larger ships, with carrying capacity of between 10,000 and 14,000 TEUs, require deeper water, more berth space and additional cranes with a longer reach to work the length of the ship. The larger container volume on each ship also puts strain on landside infrastructure as terminals need more yard space for container loading and unloading, and additional backlands for container storage and operational support. Seaports across the US are engaged in major dredging and infrastructure improvement projects to accommodate the larger vessels, but port congestion could be an issue until infrastructure catches up.

The global container shipping industry will continue to face challenges financially, and there is no clear end in sight. The recent decline in fuel prices – while a welcome relief – is probably not going to relieve the industry's financial pain in the longer term. That said, many carriers are doing the right thing by shedding peripheral assets in favor of focusing on core container shipping operations. Successful carriers will likely match this focus on investment with an in-depth understanding of profitability at the trade, route, and customer levels.

Northwest Seaport Alliance Activity

Containers:

In the first two months of 2016, the NWSA saw double-digit growth compared with Jan/Feb 2015, as international cargo volumes returned to normal following successful conclusion of West Coast labor negotiations. International volumes have since leveled out, but overall volumes continue to be negatively impacted by weakness in the Alaska market and the loss of a weekly vessel service to Hawaii in 2015. Through August 2016, the NWSA has handled over 2.3 million TEUs (20-foot equivalent units), a 0.2% decrease year-to-date.

Container volumes as a whole are projected to be relatively flat for the next two years. There are several factors that could impact NWSA international volumes in 2017, including restructured services with changes to ports of call based on new alliance agreements (to be announced April 2017), the expanded Panama Canal and its ability, or lack thereof, to draw additional trans-Pacific volume to Gulf and East Coast ports (with Suez and Panama Canals dropping tolls to attract business), the fate of Hanjin Shipping, and any possible impact from 1M+TEUs of expanded container handling capacity coming on-line at competing West Coast ports.

Domestic container volume, which accounts for approximately 20% of total NWSA volume, is expected to decrease 3% this year due to elimination of Horizon Line's service to Hawaii, sold to the Pasha Group, and a weak Alaska market. Alaska volumes are projected to be down in 2017 due to falling state revenues from low oil prices, a decrease in construction spending, and an anticipated U.S. Army reduction of workforce. Volume projections for Hawaii are supported by nominal economic growth

forecasted for the state (based on tourism) and favorable economic conditions in the U.S. and Japan that support travel and tourism.

Breakbulk:

Breakbulk cargo is comprised of commodities that are either too large or unwieldy for containerized shipment. In the case of The Northwest Seaport Alliance, this consists largely of building materials, heavy machinery, boats, and agricultural and construction equipment. For 2016, breakbulk tonnage is estimated to reach approximately 183K metric tons. Volume is forecasted to reach 187K metric tons in 2017, a 2% increase from the previous year. This growth is mainly driven by an increasing amount of import cargo coming from Japan due to the weakening yen vs. a stronger U.S. dollar.

Autos:

Auto imports for 2016 are forecasted to reach 173K units. Volumes for 2017 are projected to decrease by 2% to 170K units due to an increase in near-sourcing of autos for the North American market from newly constructed factories opening in Mexico. Auto production in Mexico is expected to increase 51% from 2015 to 2022.

Logs:

On the NWSA's bulk side of the business, log exports have continued to decline, and are expected to finish 2016 significantly below the prior year at just over 20 million board feet. The drop in volume is primarily a result of the slowing growth of the Chinese economy, and subsequent decrease in demand for logs to use in the manufacture of concrete forms for construction in China. Volumes for 2017 are projected to remain level with 2016, assuming the same demand will be needed in China.

Molasses & Petroleum:

Petroleum volumes are projected to remain flat through 2016 and 2017, depending on customer demand. Petroleum is forecasted at 689K metric tons.

Molasses volumes are expected to be flat in 2016 with 5% growth in 2017. Molasses volume are forecasted at 46K metric tons.

Table III-1....Cargo Activity Five-Year Forecast

THE NORTHWEST SEAPORT ALLIANCE CARGO ACTIVITY 5-YEAR FORECAST

		Actual						Forecast		
	2012	2013	2014	2015	2016 (est)	2017	2018	2019	2020	2021
Non-Container Forecast (Thousands of Metric Tons) Breakbulk	304	250	253	234	183	187	187	203	221	241
Autos	204	226	252	271	256	253	239	241	243	246
Logs	342	389	277	237	126	126	126	126	126	126
Petroleum	621	788	866	815	685	689	069	069	069	069
Molasses	75	48	20	44	44	46	48	48	48	48
Total Tonnage	1,546	1,701	1,830 8%	1,601	1,294 -19%	1,301	1,290	1,308	1,328 2%	1,351 2%
Container Forecast (Thousands of TEUs) International Domestic Total TEUs	2,778 786 3,564	2,635 <u>821</u> 3,456 -3%	2,557 <u>870</u> 3,427 -1%	2,761 769 3,530 3%	2,752 746 3,498 -1%	2,791 680 3,471 -1%	2,874 666 3,540 2%	2,960 653 3,613 2%	3,049 <u>655</u> 3,704 3%	3,141 <u>658</u> 3,799 3%
Intermodal Yard Lifts Hyundai Intermodal Yard North Intermodal Yard South Intermodal Yard Pierce County Intermodal Yard Total Intermodal Lifts * Intermodal Lifts Reported for South Harbor only	91,185 193,511 82,249 72,815 439,760	158,100 169,185 83,787 75,293 486,365 11%	157,234 193,772 94,924 69,870 515,800 6%	132,655 227,051 90,531 81,581 531,818	148,660 223,569 86,508 89,908 548,645 3%	151,633 210,900 88,238 91,706 542,477	156,182 215,118 90,885 94,457 556,642	160,868 219,619 93,612 97,291 571,390 3%	165,694 225,199 96,420 100,210 587,523 3%	770,665 230,946 99,313 103,216 604,140
Log Board Feet	66,405,210	74,340,580 12%	50,502,920 -32%	41,679,250	20,343,881	20,343,881 0%	20,343,881 0%	20,343,881 0%	20,343,881 0%	20,343,881 0%
Vehicle Units	148,239	160,419 8%	175,802 10%	183,305	173,715 -5%	170,903 -2%	162,358 -5%	163,981 1%	165,621 1%	167,277 1%

IV Operating Budget

Overview

The NWSA operating budget revenue is based on cargo volume forecasts (see Table III-1, page III-4), existing terminal and property leases and contractual and tariff-generated revenue. Operating budget expenses were projected based on historical information, as well as levels of expenditures required to support the increases in revenue.

From this information, NWSA staff prepared a realistic budget that supports both the strategic priorities and financial goals of the NWSA.

Departmental budgets estimate the expenses that will be generated in support of the NWSA and its businesses. Expenses fall into one of five categories: Administration, Operations, Security, Environmental or Maintenance. Administration expenses are incurred in the day-to-day management of the NWSA. Operations, and Maintenance expenses support the day-to-day management of business activities. Security support is provided by each home port. Environmental expenses are a subset of overall environmental spending, and include clean air and clean water activities, and close coordination with each home port on compliance and monitoring activities.

Business budgets are projections of revenues earned and expenses incurred in the operation of a particular business line. In addition, the NWSA expects to receive funds from other sources including, user fees, and investment earnings.

Although capital project spending is planned within the capital budget, capital projects will impact operating budgets for future years through new sources of revenues, and increased operating expenses and depreciation costs.

Nature of Business

Washington law authorizes ports to provide and charge rents, tariffs and other fees for docks, wharves and similar harbor facilities, including associated storage and traffic-handling facilities for waterborne

commerce. Ports also may provide freight and passenger terminals and transfer and storage facilities for other modes of transportation, including air, rail and motor vehicles. Finally, ports may acquire and improve lands for sale or lease for industrial or commercial purposes and may create industrial development districts.

The NWSA is a joint venture that operates with the two ports as enterprise funds, allowing the NWSA and the ports to operate in much the same manner as a private business. Operating revenues are comprised of charges to its customers to cover costs associated with the service provided and to support investment in future projects.

Balanced Budget

Based on the Government Finance Officers Association (GFOA) Recommended Budget Practices, a balanced budget "is a basic budgetary constraint intended to ensure that a government does not spend beyond its means."

The NWSA defines "balanced budget" in the following way: Total revenues are sufficient to cover operating expenses for the budget year and to offset the cost of capital investments (depreciation) and anticipated debt costs for any planned future capital investments.

Budget Process

The NWSA budget is a guideline used by management to direct strategic and tactical operations. Typically, more projects and spending are budgeted than may actually occur. This conservative approach ensures that the NWSA's financial goals are still met if business conditions support the full budgeted spending.

The NWSA operates on a calendar year budget cycle that must integrate the budget schedule needs of both home ports. The operating budget and the capital budget are the NWSA's plan for meeting the current needs of its customers, and for implementation of the strategic goals.

The annual budget development begins in August and continues through November. The process begins with the development of strategic objectives and initiatives, which are reviewed by the Managing Members and the Chief Executive Officer. The Managing Members and Chief Executive Officer communicate any strategy changes or policy concerns and gather additional input.

Cargo forecasts, available at the beginning of September, are used to develop the variable portion of the operating budget. During a study session, the Managing Members are presented with a draft budget.

In November, a public hearing is held by each home port to allow for public comment, and to adopt the statutory budget and approve the property tax levy for the budget year. The NWSA's operating income is split evenly between the ports and is shown as revenue to the home ports. After the home port Commission approves and adopts its statutory budget, it is submitted, with the related home port resolutions, to the respective County Councils and Assessor Treasurer offices.

Major Assumptions

Major drivers of the 2017 operating budget are a result of economic and industry trends represented in the cargo forecast.

Revenue

- Existing leases continue per existing leases and contracts
- Cargo volumes drive equipment and intermodal revenue and expenses
- Auto and breakbulk imports continue to provide revenue diversity
- Tariff rates are projected to increase 2% to 2.5%
- Property lease rental rates will increase as specified in contracts

Direct Expenses

- The NWSA has direct headcount of 56 positions Salaries are expected to increase at 3% growth
- Major operating expenses include removal of obsolete cranes, berth maintenance dredging, and ongoing maintenance of terminal paving and fender systems

 Depreciation for licensed assets at the time of the formation of the NWSA will remain on the books of the home ports. Depreciation of any new investments that are jointly funded will be charged against the NWSA

Allocations and home port charges

Each home port is providing services to the alliance, and some NWSA personnel are providing services back to the home ports. These services are provided either by direct charge or by allocation.

A direct charge is where a cost can be directly attributed specifically with a particular project(s) and directly assigned with a high degree of accuracy. Examples of direct charge include engineers assigning time to a specific project, maintenance staff repairing a specific asset, and security charging time to a specific event such as an auto ship discharging cargo.

An allocation is an indirect cost for common services or services that are not directly attributed to a given project. For example, support staff do not complete timecards so their time cannot be directly assigned to work. Examples of allocations include the finance team providing analysis work for an investment, information technology services providing network connectivity and laptop equipment, and the executive team providing leadership and direction.

Table IV-4 shows the total approximate value of the allocation and home port charges and services provided to the different entities.

Estimating Revenues and Expenses

The NWSA uses several different methods of projecting revenues, depending upon the nature and materiality of the revenue item and the projection period. Specific revenue projection techniques include:

 Historical Data: Future revenues are based on historical trends with the assumption that they will continue in the future. When using historical data as a means for projecting revenues, the NWSA analyzes as many as 10 years of data to estimate a rate of growth

- Business Operations: Terminal lease/rental agreements, grant agreements, and service contracts provide information for this projection method. These projections may be adjusted to reflect the probable impacts of anticipated changes in the economy, legislation and inflation
- Judgment Estimates: This method relies on a person knowledgeable in the field, often a department director, who prepares a revenue projection based on awareness of past and present conditions including fee changes, development plans, marketing campaigns, usage activity, frequency, volume, weight and similar determinations
- Current Data: This method predicts future revenue based on actual or annualized current year revenues and often is used when historical data and trends are not available, or if used, would result in an inaccurate revenue projection
- Volume: The NWSA uses the five-year cargo forecast to project budgeted revenues

Financial Practices

The NWSA manages its operations to maximize its financial capacity - to maintain strong cash flow to provide the necessary cash to the home ports to provide adequate home port debt service coverage ratios.

Financial Tools

- Cargo Forecasts: The NWSA maintains a cargo estimate for each of the next five years. (See Table III-1, page III-4)
- Five-Year Financial Forecast: A portion of the operating budget is driven by volumes from the

- cargo forecast while the majority of the revenue comes from major lease contracts. Planned revenue-generating capital projects are aligned with new revenues and expenses in the five-year operating budget. The operating budget is monitored throughout the year, noting any variances that may require corrective action. The Managing Members, Chief Executive Officer and Executive Team review these semi-annually
- Five-Year Capital Improvement Plan: This plan ties directly to the strategy developed during the budget process. Updated semi-annually, it identifies all proposed projects. Some projects are capitalized and impact future year forecasts through depreciation, while others are expensed in the current year
- Home Port Plan of Finance: The financial output of the NWSA will be shared evenly between the home ports and is an input into each home port's five-year plan that identifies each port's ability to fund their business objectives
- Financial Analysis of Investments: The NWSA
 reviews significant capital investments and their
 related assumptions prior to acceptance into the
 planned capital budget. Revenue-generating
 projects are expected to earn a return on
 investment that meets or exceeds the standards
- Financial Reporting: The NWSA creates a variety of reports available electronically or in hard copy

For additional information on accounting policies, see each home port's budget and annual financial reports.

Table IV-1...Statement of Revenue, Expenses by Business

	2016	2016	2017
(\$ Thousands)	Budget	Forecast	Budget
Operating Revenue			
Container	163,406	163,343	159,986
Non Container	18,868	18,627	17,876
Real Estate	10,528	10,994	11,509
Other	95	47	0
Total Revenue	192,896	193,012	189,371
Direct Expenses			
Container	34,300	31,819	36,541
Non Container	9,012	7,605	8429
Real Estate	983	774	831
Other	17,520	15,042	17,553
Total Direct Expenses	61,816	55,240	63,353
Administrative Expenses	19,878	18,924	23,220
Security	4,410	4,282	4,434
Environmental	2,063	4,136	3,283
Total Operating Expenses before Depreciation	88,167	82,581	94,291
Depreciation _	571	823	2,527
Total Operating Expense	88,738	83,403	96,818
Net Operating Revenue over Expenses (Income from	0404.450	4400 000	400 550
Operations)	\$104,158	\$109,608	\$92,552
% Revenue	54.0%	56.8%	48.9%
Non Operating Revenue and Expense		687	863
Net Distributable Revenue (Net Income)	\$104,158	\$110,295	\$93,415

Amounts may not foot due to rounding.

Table IV-2....Operating Revenue and Expense Detail

	2016	2016	2017
(\$ Thousands)	Budget	Forecast	Budget
Services Marine Terminals	\$118,772	\$118,087	\$118,803
Property Rental	45,819	46,558	41,265
Equipment Rentals	17,398	17,360	18,625
Other Revenue	9,985	10,069	9,786
Sale of Utilities	922	937	892
Operating Revenue	\$192,896	\$193,012	\$189,371
Allocations	24,398	22,786	24,383
Maintenance	16,194	14,240	17,627
Longshore Labor & Fringe	12,417	12,520	12,904
Port Salaries & Fringe	9,303	8,287	9,848
Outside Services	6,856	6,133	9,821
Direct Expense	10,216	9,628	9,607
Utilities	3,802	3,717	3,998
Environmental	2,063	3,545	3,121
Depreciation	571	823	2,527
Other Expenses	1,200	384	1,016
Travel & Entertainment	837	541	808
Marketing & Global Outreach	508	354	544
Other Employee Expense	167	226	360
Office Equipment & Supplies	206	220	254
Total Operating Expense	\$88,738	\$83,403	\$96,818

Amounts may not foot due to rounding.

Table IV-3....Statements of Revenues, Expenses and Changes in Net Position

	2016	2017	Better /
	Forecast	Budget	Worse
(\$ Thousands)			
Operating Revenue	\$193,012	\$189,371	-1.9%
Total Operating Expenses excluding depreciation	-82,581	-94,291	-14.2%
Depreciation	-823	-2,527	-207.2%
Net Operating Revenue over Expenses (Income from Operations)	109,608	92,553	-15.6%
Non Operating Revenues (Expenses)			
Interest Income	684	528	-22.8%
Other non-operating expense, net	-16	-6	59.8%
Grants	10	340	3300.0%
Total non-operating expenses , net	678	862	27.0%
Net Distributable Revenue (Net Income)	110,287	93,415	-15.3%
Uses of Cash			
Net Income	110,287	93,415	-15.3%
Add Depreciation	823	2,527	-207.2%
Less Interest Income	-684	-528	-22.8%
Less Capital Grants	0	-275	
Distributable Operating cash*	110,425	95,139	-13.8%
Change in Net Position from Operations	-138	-1,724	
Initial Contributions and Expected Capital Construction	140,232	87,832	
Net Position			
Net Position beginning of year	\$0	\$140,094	
Net Position end of year	\$140,094	\$226,202	61.5%
-			

^{*} Per Charter Section 5.3 and Charter definition 1.1(p) May not foot due to rounding

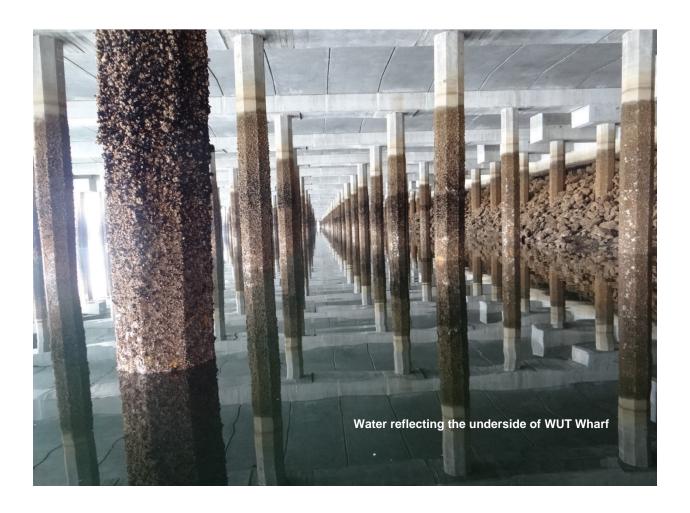
Table IV-4....Summary of Allocations and Direct Charges

(\$ thousands)	2016 Budget	2016 Forecast	2017 Budget
Port of Tacoma to NWSA	\$19,047	\$17,801	\$20,862
Port of Seattle to NWSA	3,972	3,512	2,938
NWSA to Port of Tacoma	959	961	1,095

Table IV-5.... Five year Statement of Revenue, Expenses and Change in Assets

(\$ thousand)	2017	2018	2019	2020	2021
Operating Revenue	\$189,370	\$193,439	\$198,629	\$202,721	\$206,640
Total Operating Expenses	96,818	102,058	97,123	101,745	104,376
Operating Income	92,553	91,382	101,506	100,976	102,264
Non-Operating Income	863	1,275	11,213	9,363	523
Net Income	\$93,416	\$92,657	\$112,719	\$110,339	\$102,787

Amounts may not foot due to rounding



V NWSA Capital Improvement Plan

Overview

The Northwest Seaport Alliance invests in projects to increase the capacity, extend the life or improve the safety or efficiency of alliance-managed property and equipment.

The five-year Capital Improvement Plan (CIP) identifies all projects planned or underway. The CIP provides a mechanism for tracking and managing project budgets and cash flows for five years into the future. Table V-1 shows planned spending on capitalized projects for the five-year time frame. Projects are associated with a program that fall under one of the businesses or under a category called "Infrastructure."

Although funds for a project are included in the CIP, the project is not automatically authorized to proceed. Each project is reviewed and approved individually by the alliance Managing Members and must have the necessary permitting before proceeding.

To achieve its goals, the alliance continues to invest in revenue-generating capital projects that support its businesses. Although the home ports are responsible for the general infrastructure in each respective county, the alliance may also invest in infrastructure projects that support the NWSA's maritime business, as well as increasing rail and road transit of cargo within boundaries between ports of Seattle and Tacoma. Often, these infrastructure projects are expensed versus capitalized due to accounting requirements.

In addition, environmental projects are planned for meeting or maintaining regulatory requirements, including the development of mitigation and remediation projects. Projects may be expensed or capitalized according to accounting rules.

Summary of Major Projects

The five-year capital budget focuses on the following strategic and maintenance projects:

Strategic investments:

- Design of major terminal improvements at the North Harbor Terminal 5 (T-5) in preparation for redevelopment
- Construction of major terminal improvements at the South Harbor Terminal 4 resulting in a 2,900-ft two wharf facility
- Purchase four super-post Panamax container cranes for the General Central Peninsula
- Rehabilitation of the T-46 dock
- Upgrade T-46 utilities and electrical
- Design and construction of T-46 crane rail and berth extension
- T-18 stormwater utility upgrade

Maintenance investments:

- Pile cap repairs
- Purchase four replacement straddle carriers for the General Central Peninsula
- Maintenance and rehabilitation of assigned assets

The alliance has a strong commitment to the protection and improvement of the environment. Examples of this commitment include the Clean Truck Program, the Northwest Ports Clean Air Strategy, and significant investment in stormwater improvements.

Strategic development efforts focus on serving existing customers, attracting new customers and building a diverse, dynamic and resilient business base.

Table V-1....Planned Capitalized Project Spending

(\$ Millions)	2016	2017	2018	2019	2020	2021
Planned Capital	\$71.1	\$87.8	\$69.0	\$31.1	\$23.6	\$6.9
Grand Total	\$71.1	\$87.8	\$69.0	\$31.1	\$23.6	\$6.9

Capital Improvement Plan Priorities

To efficiently allocate human and financial resources, the alliance uses a capital project prioritization methodology. For internal management, the alliance uses two categories:

- Open: These are ongoing projects or projects ready to move forward that have customer commitment or a high degree of certainty. Only open projects are included in the budget.
- Estimate: These are projects based on an identified business need or opportunity, but have not been fully developed in scope and cost.

Capital Improvement Plan Projects by Purpose

While the stage of the planning process determines the budgetary category of a particular project, project purpose determines the source of financing. The alliance classifies CIP projects into three types, (as shown below in Table V-2):

- Revenue-Generating: Projects developed for a specific customer that will result in a new revenue stream. The NWSA has designated Port-generated operating cash and revenue bonds to fund most of these projects.
- Revenue Renewal: Projects developed to renovate or replace obsolete or aging revenueproducing assets. These projects serve to extend existing revenue streams and may offer additional revenue if replacements enhance the efficiencies of operations or offer additional capabilities or value. The ports have designated port-generated operating cash or revenue bonds to fund most of these projects and also may use capital leasing through equipment suppliers or financial institutions.
- **Infrastructure**: Projects developed to enhance infrastructure, support multiple or future

customers or to enhance public infrastructure. Sometimes, other public agencies may participate in funding that otherwise comes from port-generated operating cash, the property tax levy, and general obligation bonds or revenue bonds. They often are complex in nature, with multiple public agencies involved in the planning process and execution.

Table V-3 shows Open (excludes estimate) project expenditures during the five-year planning horizon as categorized by accounting treatment.

Accounting rules require some spending to be capitalized and depreciated over time, while other spending is expensed as incurred.

Table V-3 shows that the NWSA intends to implement \$270.4 million worth of planned projects (capitalized and expensed) in the next five years, with \$105.6 million of that total earmarked for 2017. Non-operating and operating projects will be expensed as incurred and are included in the operating budget.

Table V-4 shows the five-year budget by Line of Business

Table V-5 shows the expected increase in depreciation and revenue from time when all of the projects are completed. The CIP is the total expected spending of 102 projects, 54 of which are capitalized and 48 expensed as incurred. The expensed projects are captured as expenses in the budget and five-year Plan of Finance as incurred. The costs of the capitalized projects are captured as depreciation expense over the estimated life of the projects which may extend beyond five years. The alliance expects depreciation expense will increase when the redevelopment of Terminal 4 is complete and the new cranes are in-service.

Table V-2....Five-Year Planned Capital Improvement Plan by Purpose (\$ Millions)

_	2017	2018	2019	2020	2021	Total
Infrastructure	\$7.9	\$5.0	\$4.8	\$4.7	\$4.7	\$27.1
Renewal	83.5	67.7	4.9	9.9	3.8	169.8
Revenue	14.2	12.7	27.7	15.0	3.9	73.5
Grand Total	\$105.6	\$85.4	\$37.4	\$29.6	\$12.4	\$270.4

Table V-3....Five-Year Planned Capital Improvement Plan by Accounting Treatment (\$ Millions)

	2017	2018	2019	2020	2021	Total
Capitalized	\$87.8	\$69.0	\$31.1	\$23.6	\$6.9	\$218.4
Operating Expense	17.8	16.4	6.3	6.0	5.5	52.0
Grand Total	\$105.6	\$85.4	\$37.4	\$29.6	\$12.4	\$270.4

Table V-4....Planned Major Projects by Line of Business (\$ Millions)

	2017	2018	2019	2020	2021	Total
Container Business	\$85.9	\$63.0	\$30.4	\$23.1	\$6.1	\$208.5
Non Container Business	\$2.4	\$0.6	\$0.2	\$0.4	\$0.1	3.7
Infrastructure	\$17.3	\$21.7	\$6.8	\$6.2	\$6.2	58.2
Grand Total	\$105.6	\$85.3	\$37.4	\$29.7	\$12.4	\$270.4

Table V-5....Net Income Impact of Capitalized Projects

(\$ Millions)

	2017	2018	2019	2020	2021	Total
Container Business	\$0.6	\$13.7	-\$2.6	-\$2.3	-\$1.6	\$7.8
Non Container Business	-0.1	-0.2	-0.3	-0.3	-0.3	-\$1.3
Real Estate	-0.1	-0.1	-0.1	-0.1	-0.1	-\$0.5
Infrastructure	-0.2	-0.7	-0.8	-0.8	-0.8	-3.3
Grand Total	\$0.2	\$12.7	-\$3.8	-\$3.5	-\$2.9	\$2.8

Capital Budget Project Descriptions

The NWSA's five-year CIP has been categorized on a business basis, as shown in Figure V-1. The following section provides details of major planned improvements within each business and only includes major projects and equipment.

Container Terminals Business

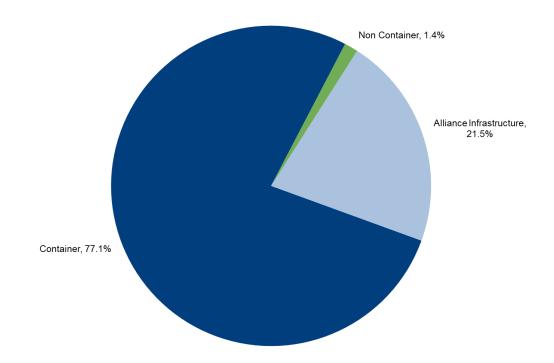
Planned capital expenditures for container terminals will total approximately \$208.5 million over the next five years. The CIP for this business will provide the funds necessary for the design of major terminal improvements at the North Harbor Terminal 5 in

preparation for redevelopment; T-18 stormwater utility upgrade; T-46 dock rehabilitation, including design and construction; acquire four container cranes and construction of a wharf at Husky Terminal, purchase straddle carriers for the South Harbor's General Central Peninsula, pile caps repairs, paving repairs and fender replacments at various terminals.

Non-Container Business

Approximately \$3.7 million will be spent on facility improvement for breakbulk business and environmental cap repairs.





Alliance Infrastructure

This section includes capital expenditures that are not specific to a single business, and are in support of the alliance's infrastructure or environmental improvements.

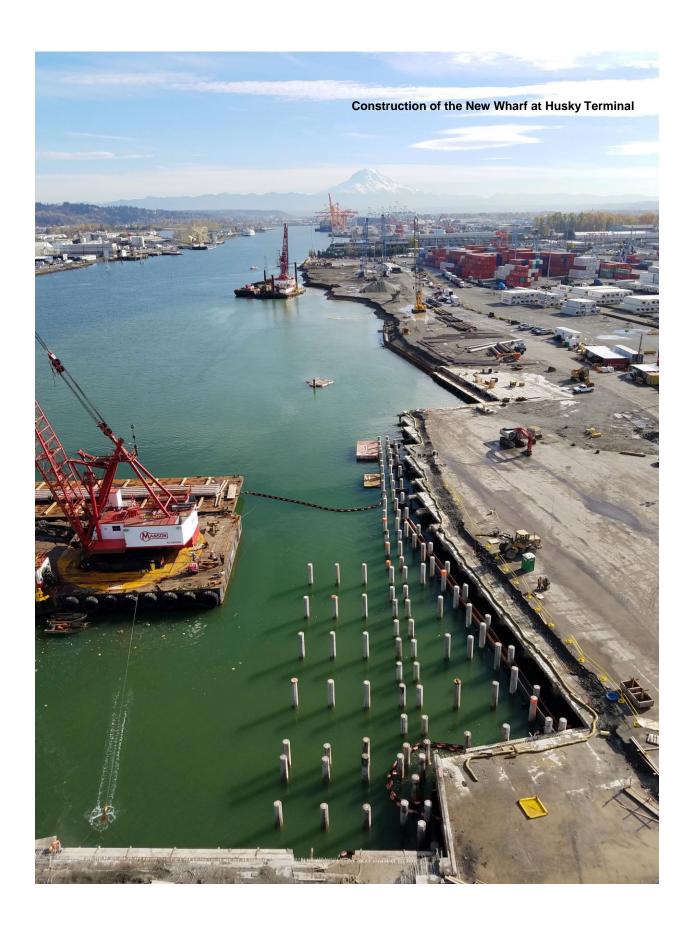
 Environmental Programs: These projects include reduction and monitoring of emissions, and ongoing cleanup projects. This also includes the Clean Truck Program, which provides matching funds and incentives to help cover the cost of replacing older trucks with cleaner new trucks.

 Technology: The alliance is investing in an operations service center that will allow customers and cargo owners to track their cargo as it moves through the gateway.

Capital Improvement Plan Revisions

The CIP is an integral part of the budget planning process and is reviewed and revised semi-annually. Adjustments in amount and timing are made as required to meet changes in customer or infrastructure requirements.

The alliance maintains sufficient cash reserves to meet the CIP requirements, as well as any unexpected capital requirements, without adversely affecting the ongoing operations of both ports.



VI Environmental Stewardship and NWSA Planning

Environmental stewardship is a high priority for the NWSA. In 2016 the NWSA Environmental Stewardship Framework was put into action. Specifically, working with our stakeholders, the NWSA developed a Best-In-Class program built on a foundation of the following:

- Fully integrated environmental, economic and financial business decision planning/making;
- Responsive to market and community;
- Lead market by design and implementationtarget market subsidies; and
- Driven by innovative cost/effective solutions.

Program areas of emphasis include:

- Water Quality (source control)
- Air Quality
- Remediation
- Habitat Restoration
- Sustainable practices

In 2017, the NWSA plans to focus its environmental efforts, on water and air quality, with the bulk of that work on NWSA licensed properties. The NWSA plans to develop additional sustainability strategies to help shape future leasing strategies.

Water Quality Program

Industrial Stormwater Management Program

The NWSA partnership is the framework for an industrial stormwater management program that is a collaborative working group of customers, agencies and environmental organizations in both north and south harbors. The goal of the Stormwater Workgroup is to be the forum to discuss emerging stormwater issues, common problems and solutions and provide stormwater compliance technical assistance to our customers. Staff engage in extensive stakeholder outreach that includes customers, regulators and the neighboring communities.

Depending on need and interest, the Stormwater Workgroup may be divided into sub-groups to provide site-specific assistance to tenants/customers so they can benefit from cost-effective stormwater pollution control approaches.

Research and Develop Cost-Effective Means to Manage Stormwater

The NWSA continues previous work initiated separately by the ports. The NWSA implements innovative cost-effective treatment methods in the field in an effort to focus in on stormwater Best Management Practices (BMPs). This includes conducting pilot studies of new and existing treatment infrastructure to develop demonstrated designs of cost-effective stormwater treatment devices that are shared with tenants and customers.

Source Control

Controlling pollutants at or near the source is the most cost effective way of reducing impacted stormwater runoff, managing the risk of costly corrective actions for treatment, and reducing the cost of operations and maintenance of installed stormwater treatment systems.

North Harbor Focus

Most North Harbor tenants have installed or are installing stormwater treatment at their facilities. The challenge going forward is to reduce the cost of operating and maintaining these systems and, if possible, prevent or eliminate the need for stormwater treatment in selected areas. The Stormwater Workgroup continues to focus on maintaining relationships with tenants/customers and work with them to implement at-source and near-source BMPs with these goals in mind.

South Harbor Focus

Most South Harbor tenants have reached consistent attainment or are currently meeting benchmarks for water quality sampling under the Industrial Stormwater General Permit. The Stormwater Workgroup continues to work with tenants/customers to implement at-source and near-source BMPs to ensure continued compliance, and to focus on tenants/customers that may face challenges to meet water quality criteria.

Infrastructure Assessment Program

The NWSA Infrastructure Assessment Program will facilitate the ongoing assessment of the stormwater system and the work needed to ensure its proper function. North Harbor will use Stormwater Utility funds from the home port to begin the assessment and, later, rehabilitation of the system.

Stormwater Development/Redevelopment

Coordination with home ports MS4 programs ensures site-specific stormwater requirements are met. This includes the design of appropriate treatment systems and/or system selection based on proposed land use and typical discharges associated with site-specific activities. Projects include redevelopment of terminals in both harbors. Both home ports have developed Stormwater Management Guidance Manuals which give specific guidance for development and redevelopment projects to ensure compliance with MS4 requirements.

Projects

Multiple tenant assistance projects at both harbors includes installing downspout treatment boxes, infrastructure assessments to identify potential deficiencies, and source control site visits to assist tenants/customers that are permittees under the Industrial Stormwater General Permit.

North Harbor Projects

Design for the redevelopment of Terminal 5 is underway. As part of those efforts the NWSA will focus on cost-effective stormwater treatment solutions as the facility is updated in partnership with a long-term customer. The focus for this project will be to set up both the NWSA and the new tenant for stormwater success.

South Harbor Projects

Stormwater treatment is upgraded as required as part of the reconfiguration of Pier 4 to ensure the terminal has the stormwater infrastructure needed to continue to operate successfully. In the South Harbor a retrofit of an existing oil-water separator and a proprietary water quality vault into media filtration treatment at the EB-1 terminal are scheduled.

Air Quality Program

Northwest Ports Clean Air Strategy

The Northwest Ports Clean Air Strategy (NWPCAS) was developed in 2007 and updated in 2013 as a collaborative effort among Port of Vancouver (Canada), the Port of Seattle, and the Port of Tacoma to reduce air emissions from shipping and port-related activities. The NWPCAS includes goals to reduce emissions of diesel particulate matter and greenhouse gases, and establishes performance targets for various maritime sectors.

The 2017 NWSA Strategic Business Plan calls for implementing the NWPCAS and identifies specific measures to achieve that. NWSA staff will continue ongoing collaboration with NWPCAS partners to share information, conduct joint projects and publish annual progress reports to the community. Staff will also integrate port-specific fuel efficiency plans into an NWSA plan, and will assist terminals in updating their fuel efficiency plans. Lastly, the NWSA will seek opportunities to partner with customers and other stakeholders on grant-funded emission reduction projects and pilot studies.

Puget Sound Maritime Air Emissions Inventory

In 2005 and 2011, the partners in the Puget Sound Maritime Air Forum, consisting of the ports of Tacoma, Seattle, Anacortes, Everett and Olympia: along with Washington State Ferries, Puget Sound Clean Air Agency, Western States Petroleum Association, Pacific Merchant Shipping Association, and others, collaborated on the development of a Puget Sound Maritime Air Emissions Inventory. The 2005 inventory formed the basis of the Northwest Ports Clean Air Strategy. The next inventory will be based on emissions in calendar year 2016. Project planning and contracting began in 2016, with data collection and reporting occurring in 2017. As the largest port authority in the Puget Sound Maritime Air Forum, the NWSA will manage the 2016 inventory. The results of the 2016 inventory will be used to assess progress in meeting goals and targets of the Northwest Ports Clean Air Strategy.

Clean Truck Program

The ports of Seattle and Tacoma have had separate Clean Truck Programs since 2008, when the NWPCAS was adopted by the respective port Commissions. The NWPCAS includes a target for reducing air emissions from trucks serving marine terminals by the end of 2017.

Planning to align the two ports' initiatives into a unified NWSA Clean Truck Program are underway and will extend into 2017. The alignment will focus on minimizing impacts on stakeholders, minimizing duplication, consolidating outreach and recordkeeping, and launching an NWSA truck scrapping/replacement project upon closeout of a similar Port of Seattle program.

The NWSA is providing matching funds for a drayage truck replacement project in 2016-2017, which is managed by the Puget Sound Clean Air Agency and funded primarily by a U.S. Department of Transportation Congestion Mitigation and Air Quality grant. It will provide incentives for 115 trucks to be scrapped and replaced with cleaner models.

In 2015 the Port of Tacoma launched a pilot project under the U. S. Department of Transportation Freight Advanced Traveler Information Systems (FRATIS) program. Its purpose is to provide trucking stakeholders with real-time traffic information, which has the potential to shorten cargo pick-up and delivery queues. Work is being done in collaboration with the NWSA Operations Center and will support its key performance indicators related to truck turn times. The project will be completed in 2017.

Green Marine Membership

Green Marine is a maritime environmental organization that offers a certification program for the North American marine industry. To receive certification, members benchmark their environmental performance each year and have bi-annual verification of results. The NWSA joined this organization in 2016 and began the self-assessment process. This work will continue in 2017, with results scored and published by Green Marine.

Ship to Shore Power Expansion

Both the ports of Tacoma and Seattle have provided shore power at some berths. The NWSA will continue to look for additional opportunities to leverage public and private funding for additional shore power installations, and ensure terminal designs include shore power capability. This is consistent with the NWSA Strategic Plan and Northwest Ports Clean Air Strategy to reduce particulate emissions.

Planning

The Planning Team provides a range of services from strategic to site planning and computer simulation to waterways management. Some of our primary services include planning for marine terminals and supporting infrastructure, port master planning, optimizing port operations and determining the operational and financial feasibility of new port and marine investments. Port Planning also prepares baseline studies to make decisions about investments and operations. We use computer simulation and mapping to test and communicate the efficiency of port plans and operational plans.

Planning Overview:

- Site Planning: Port Planning has experience with developing port industrial lands, equipment costing, industrial warehouse location and layout analysis. Operations for containers, bulk materials, forest products and general cargoes have been assessed.
- Operations Planning and Research:
 Planning applies operations research to support Operations in optimizing gates and terminals, analyzing traffic flow and circulation, and evaluating new communications and data collection technologies.
- Project Development: Services in project development include: developing project timelines, budgets, and work specification documents, creating work breakdown structures, project evaluation, project

- progress reports, and management of project consultants.
- Economic and Financial Analysis:
 Services include: cost benefit studies, economic risk analysis, financial analysis, market studies, multi-modal and system optimization of transportation networks, and defining development concepts and economic strategies.
- Strategic Planning: Services include: developing business plans, master plans, and grant proposals and outreach, and financial projections.

Our goals for 2017 include completion of a transportation system analysis including traffic data collection for the Tideflats, a land use inventory, completion of the Strategic Plan for the Port of Tacoma, visioning and community engagement for the Foss Waterway area, as well as ongoing coordination with Seattle, Tacoma and other partner agencies.

Appendix A Bond Income Calculation

The Northwest Seaport Alliance Charter requires the establishment of a Bond Income Calculation. Section 4.2 (b) states:

Bond Income Calculation. Managing Members shall establish and maintain a requirement for the PDA to calculate and establish a minimum level of net income from the PDA equal to the amount currently required for the Homeports to meet their current bond rate covenants ("Bond Income Calculation"). The Managing Members shall require the Bond Income Calculation to be reviewed annually as part of the PDA budget process and the Managing Members may adjust the Bond Income Calculation so long as it does not cause any Managing Member to fail to comply with its rate covenant. The PDA may not take any action that reasonably would reduce PDA income below the minimum level established by the Bond Income Calculation unless each Homeport separately votes to approve that action. Such a vote by each Homeport must occur even if the action is within the CEO's authority under the Delegation of Authority Master Policy. If net income before depreciation of the PDA is not sufficient for either Homeport to be in compliance with a rate covenant (as currently described in each Homeport's Master Bond Resolutions in effect as of the Effective Date), then:

- (i) Upon that Homeport's request, the PDA shall hire an independent third party consultant to perform analysis and make recommendations for actions needed to achieve bond covenant compliance.
- (ii) If the consultant recommends an action that the PDA is unwilling, unable or refuses to undertake, either Managing Member can require dissolution of the PDA following the dispute resolution process even if within the Initial Period.
- (iii) The PDA shall have at least four months to respond, act and or dissolve following its receipt of the consultant's recommended action, unless a shorter time is required by the applicable bond covenants.

The Managing Members established the Bond Income Calculation as \$90 million based on the currently outstanding debt of each Port, the applicable rate covenants and certain other net revenues available for debt service, as appropriate.

Appendix B Capital Construction

The Northwest Seaport Alliance Charter requires the funding of Capital Construction. Section 3.12 states:

Separate from Working Capital, the PDA shall provide for the funding of capital expenditures ("Capital Construction") to be funded by a pro rata initial contribution from each Managing Member based on their respective Membership Interests. Managing Members may approve by vote contributions to Capital Construction in amounts other than based on each Managing Members' pro rata respective Membership Interests on a project-specific basis. Requests for funding Capital Construction shall be based on the CEO's periodic projection of PDA capital project cash flow needs. Managing Members may consider requests for additional contributions to the PDA, the affirmative approval of which will require a vote by each Managing Member. Capital Construction shall be funded by each Managing Member separately and not from Working Capital. Distributions of Capital Construction funds will be made expressly subject to either (1) Managing Member approval of capital projects or (2) CEO approval of capital expenditure, where such expenditure is within the levels set in the Delegation of Authority Master Policy.

The Managing Members established the initial Capital Construction as \$27 million based on the proposed 2016 NWSA Capital Improvement Plan. Additions to NWSA Capital Construction will be made as necessary to fund Managing Member approved projects.

Appendix C NWSA Full Time Personnel

	2016 Budget	2016 Actual 9/26/2016	2017 Budget	
Executive	11	12	13	
Commercial Business	35	31	37	
Facilities Development	8	6	9	•
Total	54	49	59	

Appendix D NWSA Memberships

Overview

The NWSA pays for a variety of memberships on behalf of the NWSA and/or individual staff. The NWSA believes this investment in partnership organizations plays a key role in advancing the NWSA's business objectives and ensures NWSA staff is knowledgeable and productive. These memberships are in addition to, or supplement the home port memberships.

Port Authority Organizations

These memberships assist the NWSA's lobbying efforts on both the state and national levels and keep staff informed about major issues and developments that affect NWSA operations. Membership with the Washington State Public Ports Association remains with the home ports.

Economic Development Organizations

Economic development is a major part of the NWSA's mission. For that reason, the NWSA maintains memberships and works closely with a variety of economic development groups. These memberships help strengthen the NWSA's visibility throughout the world through trade missions and trade shows.

Regional Organizations

Memberships in regional organizations demonstrate the NWSA's commitment to trade on a statewide and regional basis.

Industry Associations and Professional Organizations

These associations and organizations ensure that staff obtains the latest in technical development by taking advantage of meetings, networks and special programs offered by them.

Trade Promotion Organizations

These memberships give the marketing and sales staff important contacts and current industry trade information that enhances the NWSA's overall marketing efforts.

Community Service Groups

The NWSA maintains memberships in these groups as part of its effort to build better community relations, to work more effectively with the business people and to ensure that the NWSA's interests and concerns are addressed in the community.

Budgeted annual NWSA Memberships & Personnel Memberships (estimated)

Organization	Annual Dues
American Association of Port Authorities	\$50,000
Pacific Northwest Waterway Association	26,765
WA. Council on Int'l Trade	20,000
Coalition for America's Gateways & Trade Corridors	13,000
All Other Memberships	38,723
Total NWSA Memberships	\$148.488

American Association of Port Authorities

AAPA is an alliance of leading ports in the Western Hemisphere that protects and advances the common interests of its diverse members through advocacy, professional development, relationship-building, and public awareness.

Pacific Northwest Waterways Association

The Association advocates for funding for navigation projects around the region, including those on the Columbia Snake River System, in the Puget Sound and along the Oregon and Washington coasts.

Washington Council on International Trade

The Council is dedicated to advocating for public policies that increase Washington State's international competitiveness.

Coalition for America's Gateways & Trade Corridors

The Coaltion raises public and Congressional awareness of the need to expand U.S. freight transportation capabilities and to promote sufficient funding for trade corridors and freight facilities.

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